

# NEI 22-01, License Termination Process

NRC Pre-submittal Meeting

November 16, 2022



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# Introduction to NEI 22-01, License Termination Process

- Culminates extensive body of regulatory guidance and past industry experience into a practical “how to”
- Provides user with appropriately selective references to applicable regulations, NUREGs, and other guidance
- Further “consolidates” NUREG-1757, Vol. 2 guidance to reflect the specific needs of commercial nuclear power reactors
- Provides many examples of how license termination tasks have been completed with NRC approval at decommissioned sites
- Includes suggested planning milestones, timelines, and stakeholder interfaces to promote transparency and efficiency.

# The NEI 22-01 Team

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4. Remediation Plans
5. Final Status Survey Plan
6. Compliance with Radiological Criteria for License Termination
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9. Final Status Survey Reporting

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- B. Example Calcs for Base Case and Operational DCGLs
- C. Crosswalk between LTP and NUREG-1700
- D. Suggested Federal and State Regulatory Interface Plan
- E. Typical License Termination Milestone Schedule
- F. Site Specific Does Modeling Experiences
- G. Example of Characterization, Remediation and FSS of Groundwater
- H. Discrete Radioactive Particles (Future)



# Chapter 1: Introduction to the License Termination Process

- 1.1 General Information
  - 1.1.1 Communications among Licensee and Regulators
  - 1.1.2 Standard Format and Content
  - 1.1.3 Acceptance Criteria and Regulatory Review
  - 1.1.4 Crosswalk between LTP and NUREG-1700
  - 1.1.5 History of Partial Site Releases
    - Partial Site Release Requirements
    - Partial Site Release Process
  - 1.1.6 Process for LTP revisions

# Chapter 2: Site Characterization

- 2.1 Objectives of Site Characterization
- 2.2 Types and Numbers of Samples
  - 2.2.1 Types of Concrete Characterization
    - Traditional Core Bores
    - Concrete Dust Collection through small Hollow-Core Drilling (TruePro™)
    - Concrete Laser Ablation and Collection
    - In-situ Gamma Spectroscopy
  - 2.2.2 Numbers of Concrete Measurements/Samples
  - 2.2.3 Surface Soil Samples
  - 2.2.4 Subsurface Soil Samples
  - 2.2.5 Radiological Analysis Strategies
    - Selection of Analysis Suites and Establishing the Initial Radionuclides of Concern (ROC)
    - Onsite Sample Analysis
    - Offsite Sample Analysis

## Chapter 2: Site Characterization (cont.)

- 2.3 Radiological Data Assessment
  - 2.3.1 Identifying Data Trends and Statistical Observations
  - 2.3.2 Determining Radionuclide Activity Fractions
  - 2.3.3 Determining Insignificant Radionuclides
  - 2.3.4 Final List of Radionuclides of Concern
  - 2.3.5 Surrogate Radionuclides
- 2.4 Other Use of Site Characterization Data
  - 2.4.1 Initial Survey Area Classification
  - 2.4.2 Understanding the Extent of Contamination



# Chapter 3: Identification of Remaining Site Dismantlement Activities

- 3.1 Introduction
- 3.2 Radiological Control Procedures
- 3.3 Structures at License Termination
- 3.4 Soil and Groundwater Remediation
- 3.5 Waste Disposal Plans
  - 3.5.1 Disposal at NRC Licensed Facilities
  - 3.5.2 Disposal at Hazardous Waste Landfill Licensed to Receive NRC Exempted Radwaste
  - 3.5.3 NRC Waste Exemption Process
  - 3.5.4 Other Radioactive Waste Considerations
- 3.6 Schedule



# Chapter 4: Remediation Plans

- 4.1 Introduction and Background
- 4.2 Lessons Learned
- 4.3 Remediation Levels and ALARA Evaluations
  - 4.3.1 Generic ALARA Screening Levels
  - 4.3.2 Groundwater ALARA Evaluation
- 4.4 Techniques & Approaches to Remediating Structures, Soils, and Groundwater
  - 4.4.1 Structures
  - 4.4.2 Shallow Remediation Techniques
  - 4.4.3 Aggressive Remediation Techniques
  - 4.4.4 Soils 4.4.5 Soil Mixing
  - 4.4.6 Nonstructural Systems
- 4.5 Ongoing Contamination Control of Remediated Areas & Equipment



## Chapter 5: Final Radiation Survey Plan

- 5.1 Standard Final Site Survey (FSS) Techniques
  - 5.1.1 Data Quality Objectives
  - 5.1.2 Radiological Release Limit Terminology
  - 5.1.3 Other Aspects of FSS Planning

# Chapter 5: Final Radiation Survey Plan (cont.)



## ■ 5.2 Building Surveys

- 5.2.1 Scanning
- 5.2.2 Fixed Measurements
- 5.2.3 Advanced Technologies
- 5.2.4 Gross Activity DCGLs
- 5.2.5 Surrogate Ratio DCGLs
- 5.2.6 Effect of Hard-To-Detect Radionuclides on Scan Surveys for Structure Surfaces
- 5.2.7 Additional Building Surface FSS Challenges
- 5.2.8 Building FSS Techniques and Alternate Approaches
- 5.2.9 Survey of Non-RCA Buildings
- 5.2.10 Survey Protocol for Non-Structural Systems and Components

# Chapter 5: Final Radiation Survey Plan (cont.)

- 5.3 Survey Considerations for Outdoor Areas
  - 5.3.1 Residual Radioactivity in Surface Soils
    - ◆ Advanced Technology
    - ◆ Fixed Measurement Requirements
    - ◆ Background Reference Area Determination
  - 5.3.2 Residual Radioactivity in Subsurface Soil
    - ◆ Connecticut Yankee Subsurface Soil FSS
    - ◆ Zion Subsurface Soil FSS
    - ◆ FSS of Caisson Area at Humboldt Bay
  - 5.3.3 Paved Areas
  - 5.3.4 Groundwater Assessments
  - 5.3.5 Bedrock Assessments
  - 5.3.6 Storm Drains and Other Buried Piping
  - 5.3.7 Final Status Survey and/or Radiological Assessment of Excavations
- 5.4 Survey Data Assessment

# Chapter 6: Compliance with Radiological Criteria for License Termination

- 6.1 U.S. NRC Site Release Regulations and Guidance
  - 6.1.1 U.S. Nuclear Regulatory Commission Criteria for Unrestricted Release of a Site
  - 6.1.2 Evolution of Dose Model Scenarios
    - ◆ Resident Farmer Scenario
    - ◆ Building Occupancy Scenario
  - 6.1.3 Revision to NRC Guidance on Dose Modeling
  - 6.1.4 NUREG 1757, “Consolidated Decommissioning Guidance
  - 6.1.5 Realistic Dose Modeling Scenarios Industrial Worker Scenario
  - 6.1.6 Site Future Use Decision Case Studies
    - ◆ Connecticut Yankee
    - ◆ Big Rock Point - Modified Resident Farmer Scenario
    - ◆ Rancho Seco - Industrial Use Scenario
    - ◆ Zion Resident Farmer Scenario
    - ◆ LaCrosse



# Chapter 6: Compliance with Radiological Criteria for License Termination (cont.)

- 6.2 Dose Modeling to Determine Site Release Limits
  - 6.2.1 Land Areas
    - ◆ Options for Development of Land Area Site Release Limits
    - ◆ NRC Published Screening Values for Soil
    - ◆ Adjusting NRC Screening Values for Potentially Contaminated Groundwater



# Chapter 7: Update on Site-Specific Decommissioning Costs

- 7.1 Decommissioning Cost Estimate
  - 7.1.1 Cost Estimate Description and Methodology
  - 7.1.2 Summary of the Site-Specific Decommissioning Cost Estimate
  - 7.1.3 License Termination Costs
  - 7.1.4 Spent Fuel Management Costs
  - 7.1.5 Site Restoration Costs
  - 7.1.6 Contingency
- 7.2 Decommissioning Funding Plan



# Chapter 8: Supplement to the Environmental Report

- 8.1 Introduction
- 8.2 General Guidance
- 8.3 Lessons Learned
- 8.4 Land Use - Offsite Land Use Activities
- 8.5 Aquatic Ecology – Offsite Effects Beyond the Operational Area
- 8.6 Terrestrial Ecology
- 8.7 Threatened and Endangered Species
- 8.8 Environmental Justice
- 8.9 Cultural and Historic Activities Beyond the Operational Area



# Chapter 9: Final Status Survey Reporting

- 9.1 Introduction
- 9.2 Final Status Report Content
- 9.3 Role of NRC Independent Oversight and Confirmatory Measurements
  - 9.3.1 NRC Oversight
  - 9.3.2 Confirmatory Surveys
  - 9.3.3 Optimizing Regulatory Engagement



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# NEI 22-01 Schedule

## Action

- Complete Draft Rev. 0, distribute for industry review
- Pre-submittal Meeting
- Submit to NRC for review
- Submit fee waiver request
- Respond to NRC RAIs, as needed
- NRC approval (desired outcome)

## Date

- November 15
- November 16
- December 15, 2022
- December 15, 2022
- 2023
- TBD

## Closing Thoughts

- Success in DECON is a key enabler in demonstrating the sustainability of commercial nuclear energy
- Progress is being made on front end with the proposed transition rule, emphasis needs to shift to improving efficiencies on the “back end”
- License termination remains one of the most technically challenging and time-consuming aspects of DECON, and companies face many uncertainties during planning and execution
- NRC and industry should continue to focus on those issues most relevant to public health and safety and protection of the environment
- A strong bias for action is imperative to close gaps in regulatory guidance to better serve the communities with plants undergoing DECON today