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ADVISORY COMMITTEE ON REACTOR SAFEGUARDS

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UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

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692ND MEETING

ADVISORY COMMITTEE ON REACTOR SAFEGUARDS

(ACRS)

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WEDNESDAY

FEBRUARY 2, 2022

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The Advisory Committee met at the Nuclear
Regulatory Commission, Two White Flint North, Room
T2B1, 11545 Rockville Pike, at 8:30 a.m., Joy L.
Rempe, Chairman, presiding.

COMMITTEE MEMBERS:

JOY L. REMPE, Chairman

WALTER L. KIRCHNER, Vice Chairman

DAVID A. PETTI, Member-at-Large

RONALD G. BALLINGER, Member

VICKI M. BIER, Member

CHARLES H. BROWN, JR., Member

VESNA B. DIMITRIJEVIC, Member*

GREGORY H. HALNON, Member

JOSE A. MARCH-LEUBA, Member

MATTHEW W. SUNSERI, Chairman

1 ACRS CONSULTANT:

2 STEPHEN SCHULTZ

3

4 DESIGNATED FEDERAL OFFICIAL:

5 QUYNH NGUYEN

6 MIKE SNODDERLY

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17 *Present via teleconference

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P-R-O-C-E-E-D-I-N-G-S

8:37 a.m.

CHAIRMAN REMPE: Good morning. This meeting will now come to order. This is the first day of the 692nd meeting of the Advisory Committee on Reactor Safeguards.

I'm Joy Rempe, Chair of the ACRS. Member in attendance are Ron Ballinger, Vicki Bier, Greg Halnon, Walt Kirchner, Jose March-Leuba. We've got an echo, hold on.

(Off record comments.)

CHAIRMAN REMPE: Okay. Jose March-Leuba, Dave Petti and Matt Sunseri. Member Charles Brown will be joining us shortly, he had some traffic issues coming in.

And we expect, also, that Member Vesna Dimitrijevic will be joining us shortly. However, I note we do have a quorum.

Today the Committee is primarily meeting in person with some ACRS Staff, NRC Staff and participants attending virtually.

The ACRS was established by the Atomic Energy Act and is governed by the Federal Advisory Committee Act. The ACRS section of the U.S. NRC public website provides information about the history

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1 of this committee and documents, such as our charter,
2 bylaws, federal register notices for meetings, letter
3 reports and transcripts of open portions of our full
4 and subcommittee meetings. Including slides presented
5 at these meetings.

6 The Committee provides its advise on
7 safety matters to the Commission through its publicly
8 available letter reports.

9 The federal register notice announced this
10 meeting was published on December 28th, 2021. This
11 announcement provided a meeting agenda, as well as
12 instructions for interested parties to provide written
13 documents or request opportunities to address the
14 Committee. We have received no written comments or
15 requests to make oral statements from members of the
16 public regarding today's session.

17 A communications channel has been open to
18 allow members of the public to listen. Periodically,
19 the meeting will be open to accept comments from
20 participants listing to our meetings.

21 Written comments, if not provided
22 previously, may still be forwarded to Mr. Kent Howard,
23 the designated federal officer, for today's meeting.
24 During today's meeting, the Committee will consider
25 the following topics.

1 North Anna subsequent license renewal
2 application, the NuScale topical report on the
3 building design and analysis methodology for safety
4 related structures. And the proposed rule language
5 for 10 CFR Part 53 Subpart F, related to Staffing,
6 personnel qualifications, training and human factors.

7 With respect to the NuScale topic, some
8 portions of the session may be closed to discuss
9 information that's proprietary to the licensee and its
10 contractors pursuant to 5 U.S.C. 552b(c)(4).

11 A transcript of the meeting is being kept.
12 And I request that speakers identify themselves and
13 speak with sufficient clarity and volume so that they
14 can be readily heard. Additionally, participants
15 should mute themselves when not speaking.

16 At this time I'd like to ask other Members
17 if they have any opening remarks? Seeing none, I'd
18 like to ask Member Sunseri to lead us through our
19 first topic for today.

20 MEMBER SUNSERI: Thank you, Chair Rempe.
21 Good morning. During this session we will hear from
22 Members of the NRC Staff and Dominion Energy on the
23 subsequent license renewal application for the North
24 Anna Power Station.

25 Our plant license renewal subcommittee met

1 with these folks on December 15th, 2021 and conducted
2 a thorough review of the topic. It's been our
3 intention to apply an internal ACRS lessons learned
4 for subsequent license renewal applications to shift
5 the Subcommittee review to the full committee when the
6 application doesn't have any outstanding items or open
7 issues.

8 This action would have the benefit of
9 reducing Staff, Applicant and ACRS resources on some
10 redundant aspects of the review. This was not the
11 case for this review as we had two unresolved
12 different views at the time of this subcommittee.

13 These different views have subsequently
14 been dispositioned, and I anticipate that we will hear
15 from Staff on this today. I look forward to the
16 future subsequent license renewal applications that we
17 can apply our lessons learned.

18 At this time, I'd like to invite Mr. Brian
19 Smith, director of division of new reactor licensing
20 for any comment. Brian, are you there?

21 MR. SMITH: Yes, sir, I'm here. Thank
22 you, Member Sunseri. And also, thank you, Chairman
23 Rempe and Members of the ACRS.

24 As you said, my name is I'm Brian Smith,
25 I'm the director of the division of new and renewed

1 licenses here in NRR.

2 We sincerely appreciate the opportunity
3 today to present to the ACRS the results of the
4 Staff's review on the fourth application for
5 subsequence license renewal. This application was
6 submitted by Virginia Power & Electric, or Dominion,
7 for the North Anna Power Station, Units 1 and 2
8 located in Louisa, Virginia.

9 By way of background. North Anna Units 1
10 and 2 received approval for their initial license
11 review from the NRC on March 20th, 2003. The NRC
12 review at that time was performed using guidance prior
13 to the issuance of the generic aging lessons learned
14 report, or the GALL report.

15 The NRC guidance for license renewal over
16 the years has evolved through enhancements and
17 improvements based on the lessons learned from NRC
18 reviews from both domestic and international industry
19 operating experience as well.

20 The GALL report has gone through two
21 revisions. An additional interim Staff guidance was
22 issued following Revision 2.

23 The guidance for subsequent license
24 renewal is contained in the GALL SLR report. This was
25 built from previous guidance and included additional

1 focus and enhancements were necessary on aging
2 management and time limiting aging analyses for the
3 operation in the 60 to 80 year period.

4 In the Staff's presentation today, you
5 will hear about some of the specific SLR issues as
6 applied to the North Anna review, and those requested
7 by the Subcommittee. Including the two differing
8 professional reviews.

9 The NRC project manager for the North Anna
10 subsequent license renewal application review is Lois
11 James. Lois will introduce the Staff who will be
12 presenting or addressing the questions regarding the
13 Staff's review.

14 Part of the management team here with me
15 today is Lauren Gibson, the chief of the license
16 renewal project branch, and branch chiefs for Staff
17 involved in the technical review, including Joe
18 Colaccino and Steve Bloom.

19 We also have with us representatives from
20 Region II, Stewart Bailey, chief of the reactor
21 project Branch IV, and the division of reactor
22 projects Region II. And Jen England, senior resident
23 inspector at North Anna.

24 I'd like to note that the Staff completed
25 its review with no confirmatory or open items in the

1 safety evaluation report. The Staff will provide an
2 overview of its safety review and highlight a few
3 technical areas that may be of interest to the ACRS.

4 Finally, we will address any questions you
5 may have on the Staff's presentation. We look forward
6 to a productive discussion today with the ACRS.

7 At this time I'd like to turn the
8 presentation over to Mr. Paul Phelps, Dominion
9 engineering director for SLR to introduce his team and
10 commence the presentation.

11 MR. PHELPS: Thank you, Brian. Good
12 morning. My name is Paul Phelps and I am the
13 engineering director responsible for the North Anna
14 Power Station subsequent license renewal, or SLR
15 project.

16 We appreciate the opportunity to speak
17 with the ACRS full committee today on Dominion
18 Energy's application for subsequent license renewal.
19 This is a very important day and we appreciate the
20 support and look forward to presenting the SLR
21 application highlights to the committee.

22 By way of my background, I have been in
23 the nuclear industry for 30 years. I am responsible
24 for various SLR related projects that are currently
25 under development in Virginia.

1 We have stood up an organization, not only
2 to perform the requisite work for the re-licensing,
3 for re-licensing the station, but we also have a
4 larger organization that is currently working on
5 projects to improve the safety, reliability and aging
6 management for North Anna Power Station through
7 various modifications.

8 I want to take the time to introduce the
9 team assembled to present the North Anna SLR
10 application. Paul Aitken is the engineering manager
11 responsible for the development of the North Anna SLR
12 application. Paul also led the team for the Surry
13 subsequent license renewal project.

14 Keith Miller is one of the team's project
15 managers. He has served in different roles within the
16 SLR team and is currently the project manager for
17 aging management programs.

18 Along with the team I introduced we have
19 senior station leaders on the virtual call as well.
20 I would like to recognize Lisa Hilbert, who is the new
21 site vice president at North Anna Power Station.

22 In addition, we also have technical Staff
23 available in the virtual audience, or in the room with
24 me, should we need some assistance on any questions
25 you may have during our portion of the presentation.

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1 If needed, they will identify themselves and address
2 your questions.

3 Next slide. I want to cover the agenda
4 for today's meeting. We will discuss the station
5 overview performance, SLR application development, SLR
6 aging management programs, technical topics and
7 closing remarks.

8 Next slide please. Here is an overview of
9 the station and the 50 mile radius. North Anna Power
10 Station is located in Louisa County Virginia adjacent
11 to Lake Anna. Lake Anna was constructed to serve the
12 needs of the station by damming the North Anna River.

13 The area includes both populated and
14 industrialized areas, as well as expansive rural
15 areas. And spans from Northern Virginia to the
16 suburbs south of our State Capitol, Richmond, and from
17 the upper Chesapeake Bay to the area west of
18 Charlottesville.

19 Included in this area are many military
20 installations and airports providing international
21 travel.

22 Next slide please. North Anna is a
23 Westinghouse three-loop pressurized water reactor
24 within an output net capacity of over 1,900 megawatts.
25 Together these two units are capable of producing

1 approximately 15 percent of Virginia's electricity
2 needs.

3 Unit 1 started commercial operational in
4 1978 and Unit 2 started commercial operation in 1980.
5 The independent spent fuel storage installation
6 facility recently had the site-specific licensed
7 renewed in 2018.

8 A 4.3 percent power uprate was implemented
9 in 1986, prior to the initial license renewal. The
10 renewed licenses for both Surry North Anna Power
11 Stations were issued in March of 2003. Lastly, North
12 Anna entered the period of extended operation in 2018
13 and 2020 for Units 1 and 2 respectively.

14 Next slide please. Here is some high
15 level information on the performance of North Anna.
16 To note, North Anna operates on a 18-month refueling
17 frequency. The plant capacity factor has been good,
18 as reflected in the bullets above.

19 As far as the regulatory oversight
20 process, North Anna is in column one and has been
21 there since 2013. Additionally, ROP indicator status
22 has been all green since 2000 for both Unit 1, in 2010
23 for Unit 2.

24 Next slide please. There has been
25 significant capital investments made to North Anna

1 since the first renewed license was issued in 2003.
2 As I mentioned in my opening remarks, Dominion Energy
3 will continue to invest in North Anna to maintain
4 safety and plant reliability for the current and
5 subsequent period of extended operation.

6 Here is the partial list of some of the
7 major projects that have been completed at North Anna.
8 I would like to highlight a few.

9 North Anna has performed a reactor vessel
10 head replacement on both units, replaced the reserved
11 station service transformers, which supply power to
12 the emergency buses, replace the main transformers on
13 both units, replace the main generators on both units,
14 and perform reactor vessel upflow conversion on both
15 units.

16 At this time I will transition the
17 presentation to Paul Aitken to provide an overview of
18 the SLR application development process.

19 MR. AITKEN: Next slide. Thanks, Paul.
20 And good morning to everyone. We're on Slide 7 now.

21 I'll be providing a quick overview of the
22 SLR application development process and other
23 considerations for the ACRS Committee today.

24 Surry and North Anna are considered sister
25 plants, based on the similarities and design and

1 operation. I believe that the similarities between
2 North Anna and Surry allowed for a more efficient
3 review by the NRC Staff since many of the aging
4 management programs and supporting materials were
5 either the same or very similar.

6 For those three programs we are proactive
7 and implemented as many enhancements as we could for
8 North Anna that were identified during the Surry
9 application preparation and review. For every
10 procedure enhancement that we are able to implement
11 during North Anna application submittal, we increased
12 our alignment with the GALL, SLR and decreased the
13 number of enhancements the station would need to
14 implement upon issuance of the subsequent licenses.

15 In addition, the same Dominion project
16 team identified and examined any lessons learned from
17 the Surry review. Including audit questions and REIs
18 and incorporated those improvements into the North
19 Anna application as appropriate. Together this
20 resulted in reducing the overall number of REIs.

21 And lastly, through the issuance of the
22 four interim Staff guidance documents prior to the
23 North Anna submittal, the number of aging management
24 programs, with exceptions, were reduced by nearly half
25 in North Anna. Keith Miller will be providing some

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1 additional context for the Committee following my
2 presentation.

3 Next slide please. I'll provide a brief
4 summary on the differences between the first license
5 renewal and subsequent license renewal for the
6 Committee. For scoping and screening there are
7 minimal changes in the overall process approach. This
8 is primarily because of the established industry
9 criteria hasn't changed very much from first license
10 renewal.

11 One area that we expect it to have
12 adjustments was related to scoping and screening for
13 Alpha 2. That's non-safety, which can affect safety
14 related equipment.

15 This was due to the criterion guidance
16 evolving since first license renewal, as Brian
17 mentioned in his opening comments. North Anna, as
18 well as Surry, were pre-GALL plants so we were in the
19 same situation of updating the methodology and scoping
20 of plant additional equipment.

21 In the area of aging management reviews,
22 the expansion and the number of aging effects we had
23 to address significantly increased due to the vintage
24 of the previous application and the evolution of the
25 GALL over the years. During the aging management

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1 review, our alignment with the GALL was 99.7 percent
2 with the use of industry footnotes alpha through echo
3 for the aging management reviews.

4 The biggest difference with an aging
5 management programs. Currently for first license
6 renewal we have 25 aging management programs. Moving
7 into subsequent license renewal there will be 48 aging
8 management programs.

9 In terms of aging management program
10 enhancements, these will be tracked within the
11 Dominion Energy commitment tracking system following
12 issuance of the renewed licenses.

13 Some commitment items have already been
14 addressed and Dominion Energy will ensure their proper
15 resources are in place to implement the commitments on
16 or ahead of schedule.

17 At this time, I'll hand the next portion
18 of the presentation over to Keith Miller to discuss
19 aging management programs and technical topics.

20 MR. MILLER: Thank you, Paul. Operating
21 experience was reviewed for a ten year period to
22 inform the aging management programs.

23 In addition to operating experience,
24 recent license REIs associated with the Surry, Turkey
25 Point and Peach Bottom SLR projects, as well as recent

1 first license renewal projects, were reviewed for
2 insights. Our project team also participated in the
3 Turkey Point, Peach Bottom and Oconee industry peer
4 reviews to provide AMP insights and share constructive
5 comments.

6 Prior to submittal of application
7 effectiveness of aging management activities was
8 assessed using evaluation elements identified in NEI
9 14-12, which provides industry guidance on AMP
10 effective missed reviews.

11 All first license renewal aging management
12 activities were continued and incorporated into SLR
13 AMPs. None were discontinued.

14 Next slide please. This slide gives you
15 a picture of the AMPs consistency with the GALL SLR.
16 Looking at the lefthand column there are 41 existing
17 AMPs that resulted from combination subdivision
18 process of the first license renewals AMPs.

19 The SLR existing AMPs are augmented by
20 seven new AMPs. The remainder of the column is to
21 provide some perspectives on our consistency with the
22 GALL SLR.

23 You can see there that approximately half
24 of the 48 SLR AMPs are consistent with GALL about
25 enhancement. About a third of the AMPs are consistent

1 with enhancement. Three AMPs are consistent with
2 exception and four are consistent with exceptions and
3 enhancements.

4 So this in particular was a major
5 improvement from Surry. We went from 12 AMPs with
6 exceptions for Surry down to seven AMPs with
7 exceptions for North Anna.

8 On the next slide I'll provide some
9 context on the effectiveness of the first license
10 renewal AMPs. First license renewals AMPs have been,
11 and will continue to be, assessed for AMP
12 effectiveness.

13 AMP reviews, including in NEI 14-12, an
14 AMP effectiveness review confirmed implementation of
15 the first license renewal commitments and performed
16 assessments of inspection schedules, inspection
17 results and trending data. Any identified gaps were
18 addressed, were included in the corrective action
19 program.

20 Program owners receive periodic training
21 and are required to complete AMP effectiveness reviews
22 every five years, as well as perform systematic
23 operating experience reviews on an ongoing basis to
24 inform the aging management programs and augment AMP
25 effectiveness.

1 And just as an indication of regulatory
2 acceptability of the Dominion Energy aging management
3 programs, the IP 71003 Phase two inspection identified
4 no findings or concerns in the fourth quarter of 2017.

5 Next slide please. In the subcommittee
6 meeting, we presented in some detail how Dominion
7 addressed four technical topics reflected on this
8 slide related to concrete and containment degradation,
9 reactor vessel internals, reactor vessel support steel
10 and reactor vessel embrittlement.

11 To summarize, we have developed our
12 various aging management programs to be consistent
13 with the GALL SLR guidance for each of these technical
14 topics. There has been no loss of license renewal
15 intended functions due to concrete aging since
16 entering the period of extended operation.

17 Dominion Energy has proactively addressed
18 alkaloid sulfur reaction aging by implementing the
19 EPRI alkali silica reaction inspection guidance. As
20 we discussed in the subcommittee meeting, ASR has not
21 been identified at North Anna based on inspections to
22 date. With the exception of precast concrete poles
23 that support overhead electrical circuits from the
24 reserve station service transformers to the turbine
25 building.

1 There is a design change currently being
2 implemented that either replaces or refurbishes the
3 precast concrete poles. These poles were fabricated
4 offsite and their concrete is not representative of
5 the concrete used in other structures.

6 Next, the concrete, the containment
7 concrete biological shield wall, gamma and neutron
8 irradiation remains conservatively below GALL SLR
9 radiation exposure levels throughout the subsequent
10 period of extended operation. Also, recent
11 examinations of the concrete, of the containment liner
12 to concrete slab interface in 2016 did not identify
13 any degradation.

14 North Anna will manage the reactor vessel
15 internals consistent with MRP 227, Rev 1 Alpha
16 inspection and evaluation guidance that was issued in
17 December 2019 with its NRC safety evaluation for the
18 first period of extended operation. The reactor
19 vessel internals program also incorporates recent NRC
20 interim Staff guidance for updated aging management
21 criteria for reactor vessel internal components in
22 PWRs.

23 In addition, examinations for ten SLR
24 reactor vessel internal components are also
25 incorporated into the PWR vessel internals program,

1 consistent with MRP 2018-22 interim guidance, MRP
2 2019-9 interim guidance and WCAP 17451, Rev 2
3 guidance.

4 For reactor vessel support steel, Dominion
5 Energy determined that peak stresses for design basis
6 loads associated with the Units 1 and 2 reactor vessel
7 support assemblies are below the critical stress
8 limits for calculated through wall and/or surface
9 flaws based on projected fracture toughness through
10 the subsequent period of extended operation.

11 And lastly, we have developed fluence
12 projections for 80 years. Satisfactorily evaluated
13 reactor vessel material properties for 80 years. And
14 will perform surveillance capsule testing for each
15 unit prior to, and during, the subsequent period of
16 operation.

17 The applicability of existing heat up and
18 cool down curves can be extended to 72 effective full
19 power years based upon using updated material property
20 data and application of the K1c methodology is
21 currently included in the ASME code.

22 I will now turn the presentation back over
23 to Paul Aitken for closing remarks.

24 MR. AITKEN: Okay, thanks, Keith. I first
25 want to commend the NRC Staff on their efforts over

1 the last couple of years. The Staff has worked very
2 hard in reviewing the North Anna SLR application in
3 conducting the various public meetings with provided
4 the appropriate forum for stakeholder involvement.

5 I want to emphasize that Dominion Energy
6 has been engaged in integrative of the work leading up
7 to the GALL SLR issuance through our highly
8 experienced team. We have been heavily invested,
9 along with others in the industry, over the last
10 couple of years, to ensure we have the appropriate
11 guidance and have explored areas for optimization with
12 the NRC Staff.

13 Dominion Energy has developed a high
14 quality application for North Anna that benefit from
15 the insights and lessons learned gained from the Surry
16 application that I mentioned earlier.

17 As Paul Phelps mentioned in the opening,
18 Dominion Energy will continue to invest in North Anna
19 now and into the future to ensure the continued safe
20 and reliable operation for 80 years. This ends our
21 prepared remarks and I would like to express our
22 appreciation to the ACRS Committee for this
23 opportunity.

24 MEMBER SUNSERI: Thank you, Paul. I would
25 just comment, it's pretty remarkable that you've

1 entered the first extended period of operation and had
2 several inspections with no findings. How do you
3 attribute that success?

4 What are you doing, at least in your
5 opinion, that's maintaining the plant so well and
6 establishing such a high record with the inspection?

7 MR. AITKEN: I would say that starts at
8 the top. With Lisa and Fred Mladen, her predecessor,
9 setting the expectations and the tone on
10 implementation and execution.

11 And then through the involvement of the
12 SLR team coming in and looking at the work that was
13 done for first license, because we turn over a lot of
14 stones, as you know.

15 MEMBER SUNSERI: Right.

16 MR. AITKEN: So, we didn't have a lot of,
17 you know, we found some things, but when identified we
18 brought it to the attention of the station and things
19 were addressed. So the station is highly reactive and
20 was willing to listen and act. And I think that was,
21 really set the tone for a successful project.

22 MEMBER SUNSERI: Now that's good. At
23 least in my mind it goes beyond just this subsequent
24 license renewal. It's the care in which you take care
25 of the facility asset. And it's probably every

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1 employee's engagement in some way so. I mean, it's a
2 real confidence builder from my perspective.

3 Let me turn to the other members. Any
4 members have any comments or other questions for
5 Dominion?

6 MEMBER HALNON: I have a couple of
7 questions.

8 MEMBER SUNSERI: Go ahead, Greg.

9 MEMBER HALNON: On Slide 8, this is Greg
10 Halnon by the way. On Slide 8 you said that the first
11 license renewal only had 25 AMPs and the second
12 license renewal 48.

13 And on Slide 10 you said that there is 41
14 existing programs. Could you just explain the
15 difference between those numbers for me?

16 MR. MILLER: Yes. This is Keith Miller
17 from Dominion again. So, there were 25 programs
18 associated with first license renewal.

19 Some of those programs were subdivided
20 into other programs and subsequent license renewal
21 space. So an example, I can give a couple examples.

22 There were, the chemistry aging management
23 activity in first license renewal space was subdivided
24 into water chemistry and subsequent license renewal,
25 as well as lube oil and one other AMP as well. So

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1 while there were 25 programs on paper for first
2 license renewal, many of those same activities are
3 being continued in subsequent license renewal space.

4 Now, there were seven new programs in
5 subsequent license renewal space that we really didn't
6 have a corollary for in first license renewal. Four
7 of those were related to electrical programs and three
8 were mechanical.

9 MEMBER HALNON: Okay. So it's only seven
10 new programs were written, the other, say 25 or 41,
11 whatever you want to call it, they were existing
12 programs that you're already tracking --

13 MR. MILLER: Correct.

14 MEMBER HALNON: -- information. Okay. So
15 you'll have that much data already in an established
16 database.

17 The second question, since subsequent
18 license renewal period of operation is down the road
19 a ways, what are your top concerns relative to
20 equipment issues that you might be looking at 20 years
21 down the road here?

22 MR. MILLER: Looking into the future,
23 based on the inspections and condition monitoring that
24 we're doing, I can't say anything jumps out. I think
25 selective leaching in the industry is something that

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1 we're dealing with. In particular, in buried pipes.
2 So I would say that would be in the area that's
3 probably the one that jumps to the top.

4 And as far as the internals, I think
5 that's working its way through EPRI and the NRC. I
6 think even Rev 2 has been provided to the NRC with
7 additional guidance for 80 years of operations. And
8 that will be reviewed. So we feel good about that.
9 We've had good inspection results at both Surry and
10 North Anna.

11 So, I guess to answer your question simply
12 would be the selective leaching and buried pipe.

13 MEMBER HALNON: Okay. So how, you
14 probably could, well, you got a cathodic protection
15 program, how is that, how is the data in the cathodic
16 protection looking?

17 MR. MILLER: So we --

18 (Simultaneous speaking.)

19 MR. MILLER: Yes, I'm sorry, I didn't mean
20 to cut you off.

21 MEMBER HALNON: No, go ahead. Go ahead.
22 You got it.

23 MR. MILLER: Yes, we do have a cathodic
24 protection system. We do have a couple of subsystems
25 that have been not meeting expectations, and there are

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1 enhancements in the application to get those restored
2 to working condition.

3 MEMBER HALNON: Okay. And then I assume
4 those obviously will be in the corrective action
5 program?

6 MR. MILLER: That's correct.

7 MEMBER HALNON: On the radars of the NRC.

8 MR. MILLER: It is definitely on the
9 radar. Right.

10 MEMBER HALNON: Thank you.

11 MEMBER SUNSERI: Any other Members? Yes,
12 Dr. Steve Schultz, our consultant, has a question. Go
13 ahead, Steve.

14 DR. SCHULTZ: This is Steve Schultz.
15 Paul, I think the question is for you. You mentioned
16 that the program managers have a responsibility to
17 assess their programs and report on a five year
18 interval. Is that done altogether or is each program
19 responsible for their own schedule associated with
20 that?

21 And if it's the latter, how is that
22 reporting coordinated within the plant?

23 I know there's a lot of crosstalk between
24 the program managers, but can you describe that in
25 more detail?

1 My second question is, you mentioned in
2 the presentation that the major inspection associated
3 with the original license renewal was done in 2017.
4 How are you coordinating with the NRC on what you
5 would expect to be, this may be a question for the
6 Staff, but how you would coordinate your program
7 manager's assessments and reports with the NRC
8 inspections, what you would anticipate in the near
9 future associated with the current license renewal?

10 MR. MILLER: This is Keith Miller again.
11 On the first question related to AMP effectiveness
12 reviews, historically the station has done those all
13 at once for all the programs. So it would be one
14 concerted effort to do those, to do those reviews at
15 once rather than kind of staggering them on a program
16 basis.

17 Administratively it's a lot easier to do
18 it that way. I think typically they actually track it
19 through the corrective action program so the initiated
20 condition report, and then individual actions for each
21 of the program owners to do the reviews.

22 And then as far as future NRC interaction
23 inspection I would probably turn to the NRC Staff on
24 that. All those, the NRC inspections are coordinated
25 through the licensing group at the station.

1 But I think that would be really, I guess,
2 spearheaded by the NRC Staff as opposed to the station
3 initiating it. But maybe you could, maybe I'm not
4 understanding the question.

5 DR. SCHULTZ: That's a fine answer to the
6 question. I'll wait for the Staff to respond to that.

7 When was your last report published,
8 associated with the current license review? Or is
9 this a new program, the five year commitment that you
10 have within the station?

11 MR. MILLER: The five year commitment has
12 been existing. It's procedurally driven. It's, as
13 stated in the plant procedure, these reviews are done
14 every five years.

15 Looking back, I think that the last one
16 was done in 2019 time frame. Or 2020. It's been
17 relatively recent. But I would have to go back to get
18 the exact year for you on that.

19 DR. SCHULTZ: That's fine. Thank you.

20 MR. AITKEN: Can I --

21 DR. SCHULTZ: And as you, go ahead.

22 MR. AITKEN: Yes, this is Paul. Just to
23 add on to what Keith was saying.

24 So yes, we were cut off so I couldn't
25 answer your question, Keith jumped in. So yes, what

1 we try to do is all of these at one time. And we use
2 the guidance, you heard us reference the NEI document
3 14-12.

4 And that was an industry initiative that
5 was put forward back as we were starting subsequent
6 license renewal to address the elements of an
7 effectiveness review. What should be some of the
8 objectives that should be considered.

9 So as we start off, we setup the
10 objectives for all the aging management programs, for
11 everybody to looking for the same types of things.
12 And that's all correlated at the end and assessed.

13 So as Keith said, I think there was, yes,
14 maybe 2019. Our last one was done. And you find
15 administrative things in a procedure that doesn't have
16 this or that. And we put that in a corrective action
17 program and get that tidied up.

18 But there was nothing significant that
19 came out of it. And I think that was just reinforced
20 by the region inspection.

21 Because Unit 2 entered the period of
22 extended operation in August of 2020 and ironically we
23 submitted just a couple of days later. So we went
24 ahead and did that work, just to give us the
25 confidence that as we proceeded through the

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1 application submittal and the review that we had
2 confidence in the aging management program
3 implementation from first license renewal.

4 DR. SCHULTZ: So you've had your
5 corrective action program associated with the last
6 review. If you take a look at what was proposed as
7 corrective action from that review, I presume at this
8 point they're relatively all completed?

9 What's your record on --

10 MR. AITKEN: Yes, generally --

11 DR. SCHULTZ: -- resolving those comments?
12 Those corrective actions?

13 MR. AITKEN: Yes. I don't, I can't speak
14 with hundred percent confidence, but just through the
15 track record at North Anna they're quick to resolve.

16 Because a lot of the things were just
17 administrative, as I mentioned. So they report in,
18 they're tracked by management and things are driven to
19 closure. So I have a high degree of confidence. If
20 not all, most are actually completed by this time.

21 DR. SCHULTZ: Thank you.

22 MR. AITKEN: Yes, sir.

23 MEMBER SUNSERI: Thank you. Now at this
24 time we will transition to the NRC Staff. Brian, I'll
25 ask you to queue up your team.

1 MR. SMITH: All right.

2 MS. JAMES: Good morning.

3 MR. SMITH: Lois, go ahead.

4 MS. JAMES: Good morning, Chairman Rempe,
5 and Members of the ACRS. My name is Lois James and I
6 am one of the senior licensed renewal project managers
7 in the office of nuclear reactor regulations, or NRR.

8 We are here today to discuss the Staff
9 safety review of the North Anna Power Station, or
10 North Anna, subsequent license renewal review
11 application, or SLRA, and documented in the safety
12 evaluation report, or SER.

13 Joining me today are On Yee, technical
14 reviewer for the license renewal review, Steve Bloom,
15 chief of the corrosion and steam generator branch in
16 NRR, and Jen England, North Anna senior resident
17 inspector. Also joining us today are members of the
18 technical and regional Staff, including Lauren Gibson,
19 chief of the license renewal projects branch, Angie
20 Buford, chief of the vessels and internals branch, and
21 Joe Colaccino, chief of the structural civil and
22 geotech engineering branch.

23 I went one too far. We will begin today's
24 presentation with an overview of the North Anna
25 licensing history before moving on to the North Anna

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1 aging management programs. We will then discuss a few
2 technical areas that we believe are of interest to the
3 ACRS, and hear from Region II on the inspections and
4 plant material conditions before sharing the Staff's
5 conclusion of the safety review.

6 The North Anna SLRA, oops. North Anna
7 Units 1 and 2 were initially licensed in April 1978
8 and August 1980, respectively. In May 2001 the
9 Applicant, Virginia Electric Power Company, or
10 Dominion, submitted the initial license renewal
11 application.

12 The initial license, renewed licenses were
13 issued on March 2003 extending the expiration date to
14 April 2038 and August 2040 for Units 1 and 2,
15 respectively.

16 On August 24th, 2020 Dominion submitted an
17 SLRA for North Anna Units 1 and 2. The application
18 was accepted for review on October 15th, 2020. And
19 the final safety evaluation report was issued on
20 January 3rd, 2022 with no open or confirmatory items.

21 The North Anna SLRA described a total of
22 48 AMPs. Seven new and 41 existing. This slide
23 describes the Applicant's original disposition of
24 these AMPs, as stated in the SLRA in the left column.
25 The final disposition, as documented in the SER, is

1 the right column.

2 All of the AMPs were evaluated for
3 consistency with a generic aging lessons learned
4 subsequent license renewal review, or GALL SLR report.
5 As a result of its review, the Staff documented one
6 Staff identified exception in the neutron fluence
7 monitoring program in the SER. This accounts for the
8 difference in the existing programs. One program
9 moved from consistent to consistent with enhancements
10 and/or exceptions.

11 Based on the review, the results of the
12 audit, and additional information provided by the
13 Applicant, the Staff concluded that the Applicant's
14 aging management program activities, and results, were
15 consistent with the criteria of the standard review
16 plan and requirements of 10 CFR Part 54.

17 Since the final SRA was issued, or SER was
18 issued with no open or confirmatory items, we will
19 highlight some specific areas of the review we thought
20 would be of interest to the ACRS. The first two
21 topics are technical areas of general interests. The
22 last topic is a plant-specific item that was
23 identified during the Staff's review and received two
24 nonconcurrences.

25 I will turn the presentation over to On

1 Yee to discuss the first two topics, then Steve Bloom
2 will discuss the last. On.

3 MR. YEE: Good morning. My name is On
4 Yee. This next topic on RPV embrittlement has two
5 aspects.

6 The first is related to the adequacy of
7 the Applicant's reactor vessel material surveillance
8 program, which is addressed on this slide, and the
9 second is related to the disposition of the vessel
10 embrittlement time limited aging analyses for the 80
11 year operating period. Which will be addressed on the
12 next slide.

13 This slide identifies the peak reactor
14 vessel fluence levels for each unit on the left, which
15 are in excess of seven times ten to the 19th neutrons
16 per centimeter squared on the vessel inter-diameter
17 surface.

18 The Applicant has identified the
19 withdrawal and testing of one capsule at each unit to
20 assess vessel embrittlement at the 80 year fluence
21 levels. As indicated, testing of these capsules will
22 occur within the next five years.

23 On the right side of the slide we plotted
24 the completed surveillance testing and the plant
25 testing for North Anna Unit 1. The graph for Unit 2

1 is nearly identical to this.

2 The axes on these graphs are calendar
3 years on the x-axis and neutron fluence on the y-axis.
4 The blue dash lines represent the 60 year vessel
5 fluence and the end of the current 60 year license.
6 The solid green lines represent the same quantities
7 for 80 years. The solid black data points provide the
8 neutron fluence and the test date for the prior tested
9 capsules.

10 The orange symbols represent the
11 Applicant's change in testing of a capsule to obtain
12 the 80 year fluence. In this case, the Applicant will
13 test the capsule located at a higher neutron flux
14 location and will acquire data for a 80 year fluence
15 level earlier than originally planned.

16 Next slide please. For the TLAs, time
17 limiting aging analyses, certain RPV materials at Unit
18 2 were projected to exhibited upper shelf energies at
19 or below the 50 foot pound limit required in Appendix
20 G, to 10 CFR Part 50.

21 As a result, the Applicant performed
22 equivalent margin analyses for these RPV materials, as
23 well as additional RPV materials, out of conservatism
24 for both units. Regarding pressurized thermal shock,
25 the Applicant projected its PTS evaluations to the end

1 of the subsequent period of extended operation and
2 demonstrated all of the RPV materials meet the
3 screening criteria in 10 CFR 50.61.

4 The Applicant has demonstrated upper shelf
5 energy and pressurized thermal shock TLAs have been
6 projected to the end of the subsequent period of
7 extended operation in accordance with 10 CFR
8 54.21(c)(1)(ii).

9 Next slide please. This topic is related
10 to radiation of reactor vessel internals. There is no
11 Staff approved topical report or generic methodology
12 for aging management of PWR vessel internals for 80
13 years of operation.

14 The GALL SLR report, as updated by recent
15 interim Staff guidance in 2021, finds it acceptable
16 for the Applicants to use the Staff approved guidance
17 for six years, and MRP 227 Revision 1-A in combination
18 with the plant specific gap analysis to identify
19 appropriate changes to the inspection program for 80
20 years.

21 For the assessment of neutron fluence
22 projections for the vessel internal components at 72
23 effective full power years, the Staff reviewed the
24 fluence projection methodology and exposures to the
25 internals as part of its review of the aging

1 management program and the Applicant's gap analysis.

2 From its audited information, the Staff
3 verified that the neutron fluence methodology and the
4 calculated fluence values for the PWR vessel internals
5 are acceptable. The Staff also verified that
6 component specific fluence exposures for 72-EFPY were
7 adequately addressed in the Applicant's gap analysis
8 and aging management program.

9 The Staff determined the PWR vessel
10 internals programs is consistent with the GALL SLR
11 report, as modified by the recent interim Staff
12 guidance and adequately addresses inspection of PWR
13 internals during the subsequent period of extended
14 operation.

15 I will now turn the presentation over to
16 Steve Bloom. Next slide please.

17 MR. BLOOM: Good morning. My name is
18 Steven Bloom. The plant-specific buried and
19 underground piping and tanks aging management program
20 addresses the buried gray cast iron piping in the fire
21 protection system. This piping had six ruptures prior
22 to 2003, with the root caused identified as cracking
23 initiated due to manufacturing defects due to cyclic
24 loading that occurred during pump start testing.

25 The plant changed the test procedures to

1 limit the pressure transient in the downstream piping,
2 and no ruptures have occurred since 2003. Multiple
3 inadvertent pipe starts have occurred since 2003
4 within out any additional ruptures occurring.

5 The 14-12 iron piping material is also
6 subject to loss of material due to selective leaching.
7 And the material was identified in Dominion documents
8 as brittle from impact testing.

9 Next slide please. The Applicant provided
10 two enhancements to the buried and underground piping
11 and tanks program directed towards management of
12 selective leaching in Enhancement 5, and also cracking
13 due to cyclic loading in Enhancement 6.

14 For these enhancements, the Applicant
15 committed to excavate six gray cast iron locations of
16 each unit, in each ten year operating period prior to
17 entering the subsequent period of extended operation.
18 So, a total of three periods under which they would be
19 excavated.

20 Five of these excavations will be ten foot
21 blanks of piping. The remaining excavation will be
22 either a pipe or component location, for example, a
23 hydrant location, with a focus on identification of
24 selective leaching in that fifth location.

25 For the piping locations, the Applicant

1 will use visual and magnetic particle testing to
2 inspect for cracking on both the inside diameter and
3 outside diameter of the piping. If cracks are
4 identified, the Applicant will perform a radiographic
5 non-destructive examination on these areas.

6 In addition, if no pipings are identified,
7 a one foot axial piece will be removed and de-
8 structurally examined for loss of material due to
9 selective leaching. If cracking is identified, then
10 a one foot section will be selected and destructively
11 tested to identify cracking due to cyclic loading, and
12 also inspected for loss of material due to cyclic
13 loading.

14 If the cause is from manufacturing flaws
15 and not age related degradation mechanism, then the
16 results from these inspections will be documented. If
17 the cyclic loading cracking is identified as due to
18 aging, then the Applicant will perform additional
19 evaluations that will cover through the end of
20 subsequent period of operation.

21 If these evaluations project a loss of
22 function prior to the end of subsequent license, a
23 period of extended operation, this finding will be
24 entered in the Applicant's corrective action program
25 for an evaluation of extent of condition and extent of

1 cause and to identify any needed follow-on actions.

2 The Staff found these enhancements to be
3 adequate to find reasonable assurance that the piping
4 will perform its intended function during the period
5 of extended operation.

6 Next slide please. At this point I would
7 like to note that we did receive two nonconcurrences
8 during the review. Management has addressed both
9 nonconcurrences and the resolution of the issues are
10 identified in the final safety evaluation package in
11 ADAMS.

12 In addressing the first nonconcurrency,
13 additional justification was added to the Staff's
14 findings in this section of the SER. These changes
15 were included in the draft SER.

16 In evaluating the second nonconcurrency,
17 management agreed that the FSAR supplement did not
18 provide, did not sufficiently match the program
19 description that Dominion provided in the supplements
20 and previous REI responses. The Staff issued an REI
21 to Dominion to update the FSAR supplement. Dominion
22 provided its response and the Staff updated the
23 discussion in the final SER.

24 I will now turn over the presentation to
25 Jen England, who will discuss the regional inspection

1 activities and plant material conditions. Next slide
2 please.

3 MS. ENGLAND: Good morning. As mentioned,
4 my name is Jennifer England. I am the Acting Senior
5 Resident Inspector at North Anna. With me is Kenya
6 Carrington, the North Anna Resident Inspector, and
7 Stewart Bailey, our Branch Chief.

8 We are here to provide Region II's review
9 and assessment of the implementation of the Aging
10 Management Programs, Material Condition, and Overall
11 Regulatory Assessment of North Anna Units 1 and 2.

12 The License Renewal Inspection Program and
13 the Reactor Oversight Baseline Inspection Program are
14 both used to inspect aging management activities at
15 North Anna.

16 I will start with the activities performed
17 under the License Renewal Inspection Program, then
18 discuss the ROP inspections, and follow up with the
19 material condition of the plant.

20 In order to assess the adequacy of the
21 license renewal program for the initial period of
22 extended operation Inspection Procedure 71003
23 recommends using a four-phase approach to license
24 renewal inspections.

25 This slide lists the specific license

1 renewal inspections that have been performed at North
2 Anna. The Phase 1 and 2 inspections were performed
3 for both units on the dates listed with no findings
4 identified.

5 Phase 3 inspections were not required
6 because no findings were identified in Phase 1 or 2.
7 Finally, the Phase 4 inspections, which typically
8 occur five to ten years into the period of extended
9 operation, have not yet been performed at North Anna
10 as the period of extended operation began in 2018 for
11 Unit 1 and 2020 for Unit 2.

12 Next slide, please. In addition to the
13 inspections mandated by the License Renewal Inspection
14 Program, inspectors use several ROP baseline
15 inspection procedures to evaluate the implementation
16 of aging management activities.

17 One example is the baseline inspection of
18 the In-Service Inspection Program. This inspection is
19 performed each refueling outage and provides the
20 inspectors the opportunity to review and assess
21 inspections credited for aging management.

22 The second example is the heat sink
23 inspection, which provides the inspectors an
24 opportunity to review the service water system,
25 including heat exchangers, the service water intake

1 structure, and both above ground and buried or
2 inaccessible piping and components.

3 All of these activities are within the
4 scope of license renewal. Additionally, the Design
5 Basis Assurance Inspection, or DBAI, includes a review
6 of the aging management activities for the safety
7 structure systems and components selected.

8 At North Anna the regional inspectors have
9 found no violations or findings of greater than green
10 significance as a result of the inspections performed
11 using these procedures.

12 Also of note, the triennial fire
13 protection procedure has recently updated to review
14 aging management of this equipment.

15 Next slide, please. Currently, North Anna
16 Units 1 and 2 are in the licensee response column and
17 have all green findings and performance indicators.

18 This indicates that the licensee has been
19 able to effectively identify conditions adverse to
20 quality and correct them in a timely manner.

21 We reviewed all inspection findings and
22 trends over the last ten years to gain insight related
23 to aging components. We have identified two findings
24 with an aging management aspect.

25 In 2013 the NRC issued a finding for

1 failure to replace capacitors in the turbine control
2 system. Specifically, Capacitor C in the speed
3 amplifier card failed leading to a reactor trip.

4 The cause of the failure was due to aged
5 degradation of the capacitor. Since the time of this
6 failure this control system has been replaced with a
7 digital system for both units.

8 In 2021 the NRC identified a green finding
9 in a non-cited violation for inadequate instructions
10 for handling of aged cables. The procedure did not
11 identify the allowable bend radius for battery
12 cabling.

13 If a cable is bent with a small radius the
14 cable insulation can crack over time. The licensee
15 has corrective actions to address the radius of
16 cables.

17 Next slide, please. I will now speak to
18 the material condition of North Anna from the resident
19 inspector viewpoint. We have no concerns with the
20 overall material condition of the plant that need to
21 be addressed outside the baseline ROP.

22 The license has been successful at
23 completing large capital improvement projects that
24 maintain or improve the material condition of its
25 structure systems and components.

1 The License Renewal Program inspections
2 did not identify any substantial weaknesses in the
3 station's performance in managing the effects of aging
4 at the site.

5 The inspectors will continue to inspect
6 and assess the licensee's ability to manage the aging
7 through the baseline inspections. Are there any
8 questions?

9 MEMBER SUNSERI: This is Matt. I have one
10 for you, Jen. You know, this is I guess directly
11 related to your experience being on the site and being
12 the person that gets to see the equipment performance
13 and how it's being maintained and everything through
14 direct observation, which a lot of us don't get that
15 opportunity, right, we just see it remotely or read
16 about it in reports.

17 So regarding the fire protection system
18 piping and, you know, there were different views on
19 how to address that, from your observation of how that
20 equipment is being maintained and what is expected to
21 be done with it going forward do you see those as
22 effective measures for managing the aging of that fire
23 protection piping?

24 MS. ENGLAND: Yes, I believe it is
25 effective. Our technical experts from the regional

1 office have also looked into this issue and we will
2 continue to monitor it.

3 I don't know if anyone else would like to
4 add anything from our side.

5 MEMBER SUNSERI: It's been a number of
6 years since there has actually been a failure, I think
7 2003, something like that.

8 MS. ENGLAND: That's correct. And there
9 has been several inadvertent starts which have not
10 resulted in any additional failures.

11 MEMBER SUNSERI: Okay. All right. Thank
12 you.

13 VICE CHAIRMAN KIRCHNER: Matt?

14 MEMBER SUNSERI: Yes, Walt?

15 VICE CHAIRMAN KIRCHNER: Yes, this is Walt
16 Kirchner. Just following on, looking ahead, not North
17 Anna per se, but is the Staff seeing this as a common
18 problem throughout the license renewals and subsequent
19 license renewals for the plants?

20 It seems to me, if I memory is correct, we
21 saw this on Surry. I am returning to the buried gray
22 cast iron piping. Does that suggest that some kind of
23 guidance going forward for new plants or reworking
24 existing plant fire mains and such should be looking
25 at different materials?

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1 MR. BAILEY: So this is Stewart Bailey.
2 I was wondering if I could ask NRR to chime in on
3 that. There is a broader industry experience related
4 to failure of these systems, but I don't know exactly
5 what the Agency is doing about it at this time.

6 MEMBER BALLINGER: This is Ron Ballinger.
7 I'll just make a comment. Gray cast iron pipe, buried
8 piping, is not just a problem in the nuclear industry,
9 it's a problem everywhere.

10 If you go to the American Water Works
11 website you'll discover that. Piping, gray cast iron
12 piping with selective leaching, which is hard to
13 determine where it is, 80 to 100 years before you
14 start getting failures.

15 And so what has happened here is they have
16 just accelerated the problem by pump starts, and so I
17 think the inspection program that they have identified
18 is as good as it's going to get.

19 Will there be random failures going
20 forward? Yes. Well, you can't 100 percent inspect
21 everything and sooner or later they're going to have
22 a failure but it's not for lack of them trying to get
23 a handle on it.

24 But what Walt's saying is people are
25 replacing the pipe. But replacing pipes at plants

1 where they are buried in concrete in some cases is a
2 really tough problem to do. It's as good as they're
3 going to get.

4 MR. SMITH: Hi. This is Brian Smith.
5 Thanks for asking the question and raising the issue.
6 We recently decided to start an update to the GALL SOR
7 report, a revision to that similar to what we did for
8 just the regular GALL report some years back.

9 As part of that we had planned to do a
10 lessons learned. So this can be one of the items that
11 we'll focus on as we go forward and in developing the
12 updated guidance. So, thank you.

13 MEMBER BALLINGER: Yes. There are EPRI
14 programs that are ongoing right now to develop
15 techniques for detecting selective leaching as a
16 function of chemistry and the like.

17 It's a tough -- You know, you see it, you
18 know it's there, but to decide whether a material will
19 be susceptible is a little bit trickier. So there are
20 EPRI programs that are ongoing in this area as well.

21 MEMBER SUNSERI: Okay. Very good. Do we
22 have any other questions for the Resident Inspector
23 before we move on?

24 MEMBER HALNON: Yes, I have a couple.

25 MEMBER SUNSERI: Okay. Go ahead, Greg.

1 MEMBER HALNON: So, Jen, we talked earlier
2 with the Staff, the North Anna Staff, about the
3 protection program. Is it on your radar screen? Have
4 you been looking at that since they've said they felt
5 themselves that they had not met expectations?

6 MS. ENGLAND: Yes. We are always focused
7 on service water piping and any time we can get access
8 into a manhole, this is just something that all
9 residents spend their time on. Yes, so we are
10 definitely focused on that.

11 MEMBER HALNON: Okay. Many plants have
12 cable vaults outside in the yard that often get
13 flooded and have to be pumped out.

14 Is there any concern there with the, I
15 hesitate to say climate change, but with the increased
16 weather activity that we are having on the east coast
17 relative to their program and how they make sure that
18 there is not a wetted cable issue that's out in the
19 yard?

20 MS. ENGLAND: Yes. Like I said, every
21 time you have the ability to access a manhole, this is
22 very typical for us to go in there and look at it for
23 things such as wetted cables.

24 We also do look at it annually as part of
25 our external flooding procedures. I do not -- I can't

1 speak to climate change, but from all the things that
2 I have looked at, so their last two inspections of
3 manholes and things of that nature, I don't see a
4 significant negative trend, but, obviously, we are
5 always looking at it and we are always asking
6 questions.

7 We're inspectors so we're never actually
8 satisfied.

9 MEMBER HALNON: Okay. So I guess I'll
10 ask, you can just make a judgment, do they have a
11 robust program to make sure that those manholes are
12 pumped out and dried out after weather?

13 MS. ENGLAND: Yes. So it looks like any
14 manhole that -- Every manhole is inspected on a 3-year
15 basis. Any manhole that any water is found in, more
16 than 12 inches, they will install a sump pump from
17 what I can tell, which appears to be pretty robust in
18 my opinion.

19 MEMBER HALNON: Okay. Thank you.

20 MEMBER BROWN: Hi. This is Charlie Brown.
21 I had one question I guess, and maybe I should have
22 brought it up at the Subcommittee but I didn't.

23 As a result of the earthquake some years
24 ago, obviously buried piping is susceptible to damage,
25 possibly even damage that's not evident immediately or

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1 even a few years later, was there any effort to try to
2 assess whether an enhanced inspection program should
3 be applied to this buried cast iron piping as opposed
4 to just the routine?

5 I don't know if that's the Staff or
6 Dominion to answer that, but that was the only
7 question I had.

8 MS. ENGLAND: I do not have the answer to
9 that. I don't know if someone else would like to
10 comment.

11 MEMBER BROWN: Is there a reason that
12 there wouldn't be any need to do that? I'm not a
13 stressed, you know, piping expert, but it was pretty
14 -- I felt it all the way up at my house. My house was
15 rattling and shaking.

16 MEMBER SUNSERI: Yes. I don't know where
17 I've heard this, but I know that North Anna went
18 through a very extensive review, like a top to bottom
19 review.

20 MEMBER BROWN: Well I remember that, yes,
21 for the, I mean after the earthquake.

22 MEMBER SUNSERI: But I don't know
23 specifically about the pipes.

24 MEMBER BROWN: I was just looking at
25 downstream.

1 MEMBER SUNSERI: Yes.

2 MEMBER BROWN: You know, you might not
3 find anything today but is there something incipient
4 in --

5 (Simultaneous speaking.)

6 MEMBER SUNSERI: Maybe we could ask
7 Dominion Energy if they have a response to that
8 question. Paul, if you're still on?

9 MEMBER BROWN: You're still there,
10 Dominion?

11 MR. PHELPS: Sorry. We have to come off
12 mute here. So, yes, we had, you know, we're going
13 back in time here so it's difficult, but there was
14 obviously a confirmatory action whether it was a
15 series of activities and actions and I just don't
16 recall.

17 All I can maybe state is the fact that
18 since the earthquake, ten years, 11 years now we're
19 at, we haven't had any issues. So I think if there
20 was something that may have caused some disturbance to
21 the buried pipe, as Jen said, in some of the
22 autostarts that we've had and the normal testing that
23 we would have done, we probably would have seen
24 something by now.

25 So that might not be the best answer, but

1 that's probably all I can offer at this point.

2 MEMBER BROWN: Okay. I just wondered if
3 somebody assessed any. We're looking at another 20
4 years, and so that's why I asked the question. If
5 that's what we got, that's what we got. Thank you.

6 MR. PHELPS: Yes, sir.

7 MEMBER SUNSERI: I would imagine that the
8 inspection program that they have if it would see, you
9 know, other things from that if it existed.

10 MEMBER BROWN: Yes, I would hope so. I
11 just -- It just dinged my brain when I was looking
12 through it again, do we need to do any, do we need to
13 think about it a little harder going out for another
14 20 years recognizing we didn't see anything in the
15 past ten.

16 MEMBER SUNSERI: Yes. But that --

17 (Simultaneous speaking.)

18 MR. PHELPS: So, Charlie, this is Paul.
19 Yes, I'm sorry. Yes, one of my tech staff said that
20 we've done six or seven fire protection buried pipe
21 inspections in the teen years and we have not seen any
22 issues, so I just want to offer that up to the
23 Committee.

24 MEMBER BROWN: All right. No, that's a
25 reasonable approach to seeing if you had anything in

1 the near future with whatever is coming up, so thank
2 you.

3 MEMBER SUNSERI: Any other questions for
4 the Resident before we move on?

5 (No audible response.)

6 MEMBER SUNSERI: All right. Steve
7 Schultz?

8 DR. SCHULTZ: This is Steve Schultz. Jen,
9 a question for you, or a comment first. When you
10 present the slides about the results of inspections
11 stating no findings, no findings, no findings, I think
12 it's important to understand how detailed your
13 inspections, in fact, have been and how well the
14 documentation of those inspections has been completed.

15 Very thorough reports of very intense
16 inspections, so that result is a good one to see here.
17 The other is a question, and following on to my
18 comments to Dominion, you've focused on the fact that
19 the ROP baseline inspections and your other resident
20 activities really do focus continuously on the aging
21 management programs.

22 But would it be worthwhile to coordinate
23 a particular license renewal related inspection
24 following the licensee's approach to do their five
25 year evaluation and reporting and then evaluate the

1 corrective action program that would result from that
2 and its effectiveness?

3 MS. ENGLAND: We get to select the samples
4 that we look at on a periodic basis and, yes, I agree
5 that would probably be a very good sample to take.
6 Does that answer your question?

7 DR. SCHULTZ: Yes. Thank you.

8 MS. JAMES: This is Lois James. If I
9 could add, Jen, if I am not mistaken when we do our
10 Phase 4 that is going to look at effectiveness which
11 will particularly prompt us to look at how they have
12 looked at their effectiveness.

13 So I think that, you know, it will
14 definitely caught, more than likely get caught in the
15 resident review, but also get caught when we do the
16 Phase 4.

17 DR. SCHULTZ: Thank you for the additional
18 comment, Lois.

19 MS. CARRINGTON: This is Kenya Carrington,
20 the Resident. I will also add that as the licensee
21 has been going through their subsequent license
22 renewal we have engaged with the Staff and
23 Headquarters just to try to gain a better
24 understanding on our part and additional insights as
25 we go out into the field and perform our inspection

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1 and vice versa.

2 DR. SCHULTZ: I am glad to hear that. The
3 licensee talked a lot about their training program.
4 Well not a lot, but they mentioned, and I know they do
5 a lot of work associated with the training of the
6 program managers for the aging management program, so
7 I am glad to hear that is happening on the Staff's
8 side also. Thank you.

9 MEMBER SUNSERI: Thank you all. Jen and
10 Kenya, we appreciate the fact that you are there
11 onsite and obviously we have a lot of interest in your
12 perspectives on things, so thank you for your comments
13 today.

14 I will turn it back to you to either
15 continue with your part or pass it on to the next
16 person.

17 MS. ENGLAND: All right. Thank you. I
18 would like to hand the presentation back over to Lois
19 James.

20 MS. JAMES: Thank you, Jen. In
21 conclusion, for the SLRA safety review the Staff finds
22 that the requirements of 10 CFR 54.29(a) have been met
23 for the subsequent license renewal of the North Anna
24 Power Station's Units 1 and 2.

25 We will now be happy to answer any

1 additional questions you may have. Thank you.

2 MEMBER SUNSERI: Thank you, Lois.
3 Members, any other questions for Staff, I guess or
4 Applicant at this point since we're wrapping it up?

5 (No audible response.)

6 MEMBER SUNSERI: All right. So no
7 questions for this. We'll go the public line I guess
8 for comments at this point in time. So, members of
9 the public, this is your opportunity to provide a
10 comment.

11 Unmute your line by star 6 and provide
12 your name and comment. So the line now is open.
13 Let's see if -- Well, any -- We'll give it one more or
14 a few more seconds.

15 (No audible response.)

16 MEMBER SUNSERI: All right. Then I guess,
17 Chair Rempe, this concludes our part of the
18 presentation here, so we can head back to you.

19 CHAIRMAN REMPE: Thank you. I appreciate
20 you for doing this. I know we had a late start
21 getting it done on time.

22 It's my understanding you have a letter
23 that you are ready to read in?

24 MEMBER SUNSERI: Yes. Based on the review
25 and the fact that (audio interference) information

1 since that time and by the presentation today we do
2 have a letter report that, draft letter report, that
3 was prepared to send to the Board.

4 CHAIRMAN REMPE: Great.

5 MEMBER SUNSERI: It's ready to go.

6 CHAIRMAN REMPE: Okay. So at this point
7 I think we can go off the record and ask the court
8 reporter to please come back at 1:00 p.m. eastern time
9 and we'll go back on the record.

10 (Whereupon, the above-entitled matter went
11 off the record at 9:50 a.m. and resumed at 1:00 p.m.)

12 CHAIRMAN REMPE: Okay, my computer tells me
13 it's 1 o'clock, so we're going to come back into
14 session.

15 And at this point, I would like to invite
16 Member Sunseri, to make a statement.

17 MEMBER SUNSERI: Thank you, Chair Rempe.

18 I had previously announced during the
19 subcommittee review of the North Ana subsequent
20 license renewal, that I was recusing myself from metal
21 environmental fatigue, and reactor vessel
22 embrittlement issues, due to professional affiliation
23 outside of the ACRS.

24 I intended to make that same statement
25 prior to the start of full committee. I just

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1 overlooked it in my notes. But I have been abiding by
2 the refusal.

3 In addition to that, for the same
4 professional affiliation reason, I will be recusing
5 myself from the complete review of the NuScale topical
6 report on buildings design analysis methodology for
7 safety related structures.

8 Thank you.

9 CHAIRMAN REMPE: And, I'm going to do a
10 sound check because of some concerns about certain
11 members not being audible.

12 Could you hear that, court reporter, what
13 Member Sunseri said?

14 (No audible response.)

15 CHAIRMAN REMPE: Great.

16 So, at this time, I'd like to ask Member
17 Kirchner to lead us through the discussion on NuScale
18 topical report on the building design and analysis
19 methodology for safety related structures.

20 Walt?

21 VICE CHAIRMAN KIRCHNER: Thank you, Madam
22 Chairman. Good afternoon everyone.

23 This afternoon we will hear from
24 representatives of NuScale, and the NRC staff, on the
25 NuScale topical report, the building design and

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1 analysis for safety related structures.

2 We had the benefit of detailed
3 presentations by both parties, at our NuScale
4 subcommittee meeting on January 19.

5 Today, we will hear summary presentations
6 on the matter, and I have a draft letter report to
7 read into the record, for the Committee's
8 consideration and deliberation, after the
9 presentations.

10 With that, I am going to turn to Fehmida
11 Mesania from NuScale, to start us off this afternoon.

12 Fehmida, go ahead.

13 DR. MESANIA: Thank you. Good morning,
14 good afternoon. Can everyone hear me okay?

15 CHAIRMAN REMPE: Yes, we can.

16 DR. MESANIA: Thank you.

17 So, please, would you mind going to the
18 next slide, please, number two?

19 Thank you.

20 So, again, my name is Fehmida Mesania.
21 I'm a licensing engineer with NuScale. We thank you
22 for the opportunity to present NuScale topical report
23 on the building design and analysis methodology for
24 safety related structures.

25 For today's meeting, my colleagues Rim

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1 Nayal and Giulio Flores, will support all
2 presentations.

3 Slide three, please.

4 Thanks.

5 So, the proposed agenda for today's
6 presentation includes a purpose, the brief
7 introduction, followed by a technical discussion on
8 the following subjects.

9 The building design of steel composite
10 walls in reinforced concrete members; and, design
11 methodology, as it's related to in-structure response
12 spectra and effective stiffness.

13 Slide four, please.

14 Thanks.

15 The purpose of this meeting is present the
16 ACRS scope committee, the technical content of the
17 topical report as outlined by the agenda.

18 And, also provide the public a general
19 understanding of the NuScale methodology.

20 There are several considerations that are
21 unique to the steel composite walls, and our focus is
22 to highlight the methodology for building design for
23 SC1 and SC2 safety related structures, related to RC
24 and SC walls that are applicable to the NuScale SMR
25 design.

1 It is worth mentioning that the design
2 applicability and constructability (audio
3 interference) are not part of the scope of this
4 topical report, but are being considered and
5 investigated as part of our SDA submittal.

6 Slide five, please.

7 Thanks.

8 So, plate reduction. So, this topical
9 report presents a design methodology implementing new
10 industry standards for nuclear facilities.

11 The methodologies presented in our topical
12 report are in compliance with the requirement of
13 several standards and codes, including NC918, 360-16,
14 both recently endorsed by R.G. 1.2043. But we are
15 also using 349.13, and 360-16.

16 For the NuScale methodology, is consistent
17 with the structure acceptance criteria presented in
18 the Nuclear Scale Design specifically deal with
19 standards, the EDSRS, sections 384 and 372.

20 By meeting this requirement and criteria,
21 the methodologies provided an added assurance that the
22 SSEs will perform their safety function.

23 In addition, the topical report clarifies
24 methodologies for the interaction of SC walls, with
25 traditionally constructed, reinforced concrete members

1 such as facemasks, slabs and rules.

2 This methodology is intended, but is not
3 required, to be used in conjunction with another
4 NuScale topical report related to improvements in
5 frequency domain soil structure fluid interaction
6 analysis.

7 The NuScale plans to apply the methodology
8 described here, to our SCA submittal where design
9 details will be provided.

10 Are there any questions or comments so
11 far?

12 (No audible response.)

13 So, hearing none, I would like to thank
14 you for your attention, and I will hand it over to Rim
15 Nayal, to continue our technical presentation.

16 DR. NAYAL: Good morning, and good
17 afternoon.

18 This is Rim Nayal, I'm structural engineer
19 with NuScale.

20 In the next few slides, I'll present
21 building design methodology for steel plates composite
22 walls.

23 Next slide, please.

24 So, this slide presents, provides a
25 general description of SC walls. SC walls are

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1 fabricated from steel plates, referred to as face
2 plates, with a concrete core between the plates.

3 As shown in the sketch here, stud anchors
4 are welded to the faceplate at certain spacing in both
5 directions, to develop composite actions between the
6 steel and concrete.

7 The steel plates are also connected to
8 each other with ties at specific spacing, to resist
9 the out-of-plane sheer loading.

10 Next slide, please.

11 This slide presents a discussion and
12 advantages associated with using SC walls. And, it
13 highlights some of the areas requiring special
14 attention when utilizing them in construction.

15 SC walls are known to offer higher loading
16 capacity and ultimate strength, compared to other
17 types of construction.

18 And, SC walls also provide higher
19 resistance to blast and earthquake.

20 Major advantages of SC walls is
21 modularity, where SC walls are fabricated offsite, and
22 transported to the field for installation. Which
23 helps save time and reduce cost.

24 These modules are sized taking into
25 account multi aspect of the design, including

1 limitation on dimensions and weight for
2 transportation.

3 Another advantage of modular construction
4 is that the design can be optimized to have limited
5 number of conflagrations, in terms of layout that are
6 repeated throughout the building.

7 Some areas requiring special design or
8 treatment in SC walls construction are discussed here.
9 First one is SC wall connection to other structural
10 members.

11 Design and specifically, construction of
12 these connections, can become challenging given
13 potential steel congestion and exclusivity (phonetic)
14 issues.

15 The second item is corrosion of face
16 plates for below grade walls. These two areas will be
17 discussed later in this presentation.

18 Next slide, please.

19 So, as far as construction material,
20 carbon steel is mainly used everywhere in the design,
21 except for face plates in contact with borated water.
22 For these modules, stainless steel face plates are
23 utilized.

24 For modules used in the full area
25 connecting the stainless steel face plates to other

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1 carbon steel components, involves performing the
2 similar metal welds.

3 Welding requirements associated with the
4 use of the similar welds are outside the scope of this
5 topical report, and will be addressed in the future.

6 However, as in general, here are some
7 actions that help with the concern with the similar
8 metal welds.

9 Like utilizing industry experience on
10 welding parameters and techniques that are appropriate
11 for the welded metals. In addition, controlling the
12 environment of these welds can help alleviate this
13 issue.

14 Controlling the environment may be like
15 controlling concrete chemistry to avoid corrosion of
16 these similar welds, and also the use of leak chases,
17 and the module splices to prevent borated water leaks
18 from reaching to these dissimilar welds, metal welds.

19 Next slide, please.

20 As far as design of ASC walls, the walls
21 are designed to the rules of NAEIC N690, 2018 edition,
22 and AIC 360-16.

23 Design is based on load and resistance
24 force design. Loading combinations are based on AIC's
25 N690, and the dimensionals and material properties

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limits from N690 are applied, which applies to wall thickness for interior and exterior walls, limits on minimum and maximum faceplate thickness, stud and ties minimum and maximum spacings, and et cetera.

The required strength is calculated by dividing walls into panels, based on code panel size limits for interior and for connection regions.

Five element responses are then averaged over these panels, to obtain demand.

Available strength for each type of response and load interaction, are calculated based on code equations.

And, based on that, demand to capacity ratio is for governing load cases, are calculated to ensure acceptable design.

As a result of the global design, faceplate thicknesses are determined along with anchor and tie, tie dimensions, and spacings.

Next slide, please.

So, back to the subject of corrosion of face plates for below grade walls.

The topical report discusses NuScale's defense in depth approach for corrosion mitigation, of the carbon steel face plates based on environments.

This can vary from applying coating as a

1 minimum on the face plates below grades, to applying
2 controlled load strength material, or shotcrete, for
3 environments with high chloride, or hydrogen sulfide.

4 Or even using backfill with controlled pH
5 and chloride limits to reduce impact from corrosion,
6 corrosive soil.

7 Specific corrosion and aging management
8 plans for NuScale design, are outside the scope of
9 this topical report, and will be addressed in the
10 future.

11 Next slide, please.

12 This slide provides a brief discussion on
13 design of connections between SC walls, and other
14 structural components like basement, reinforced
15 concrete slabs, and other SC walls.

16 The connections are designed to the rules
17 of AIC N690. The code's philosophy is to ensure that
18 these connections are stronger than the weaker of the
19 connected members.

20 This ensures ductile behavior of the
21 structure.

22 For calculating the connection required
23 strength, full-strength connection design is used for
24 most connections. That is, the connection is designed
25 to 125 percent of the nominal strength of the weaker

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1 of the connected members.

2 Use of over strength connection is limited
3 to cases where the connected members have low demand-
4 to-capacity ratio.

5 Calculation of the available strength of
6 the connection is in compliance with the requirements
7 of N690, AIC 360-16, and ACI 349.13.

8 Connection detailing can be achieved using
9 different types of connectors and mechanisms, to
10 transfer forces and moments between the connected
11 members. Like using studs, anchor rods, continuity
12 plates, et cetera.

13 Detailing of the connections for the
14 NuScale design is also outside the scope of the
15 topical, this topical report, and it will be addressed
16 in the future.

17 In general, examples from the design guide
18 32 shows some connection configuration, that can give
19 some idea about the design.

20 This concludes my presentation about SC
21 walls, and we can take any question right now, or
22 otherwise, we can continue to the next section of this
23 presentation, which is about reinforced concrete.

24 MEMBER HALNON: Yes, I had one question,
25 this is Greg Halnon.

1 When you say that these are corrosion
2 management and details are outside the scope, how will
3 the, I mean will this topical report provide
4 acceptance criteria, or some kind of criteria, so that
5 when we do see those other topical reports, we will
6 know the connection back to this topical report?

7 I guess my question is more, how are we
8 going to know if you address it in future ones, or
9 just letting it go now?

10 DR. NAYAL: So, I mean first of all, the
11 design of these connections is still under
12 development. And, course it's going to be presented
13 in the future when it's needed, before the final
14 design is you know, is completed.

15 VICE CHAIRMAN KIRCHNER: I was actually
16 more interested in corrosion management. I mean I'm
17 assuming you're assuming there's no corrosion? In
18 your account.

19 DR. NAYAL: Could you repeat the question?

20 VICE CHAIRMAN KIRCHNER: I'm more
21 interested in the corrosion management, the previous
22 slide, where you had said that that was outside the
23 scope and it will be in future application.

24 DR. NAYAL: Right.

25 So, right now, I mean there are so many

1 options that can be done for that, to mitigate the
2 corrosion, or to take some actions to alleviate that
3 concern.

4 Right now in the, like the detailed, this
5 is mainly design and design methodology topical
6 report. So, we think that dealing with the corrosion
7 and, you know, and aging management, that will be
8 addressed somewhere else.

9 VICE CHAIRMAN KIRCHNER: I guess it's that
10 somewhere else --

11 (Simultaneous speaking.)

12 DR. NAYAL: Yes --

13 VICE CHAIRMAN KIRCHNER: -- will be some
14 --

15 DR. NAYAL: -- it will be site specific.
16 And, it will be communicated at the time an
17 application is submitted.

18 VICE CHAIRMAN KIRCHNER: Okay, so I guess
19 we'll just have to remember that it's a hanging topic.

20 Thanks.

21 DR. NAYAL: Thank you.

22 Okay, so next slide, please.

23 Next section of this presentation is to
24 discuss the methodology for reinforced concrete
25 members in building design.

1 Next slide, please.

2 Basement, all other slabs, and roof slabs
3 in the NuScale design, are constructed of reinforced
4 concrete. The design methodology for reinforced
5 concrete is based on the requirements of ACI 349.13,
6 and ACI 318.08, for each structural element, as
7 applicable.

8 Design is based also on load and
9 resistance for design. Loading combinations are based
10 on ACI 349 load combinations, and core dimensional
11 limits as applicable, are applied. Like thickness,
12 spacings between reinforcements, and many other
13 details.

14 The required strength is based on section
15 cuts at different locations of the member, and
16 available strength for each type of loading and
17 interaction are calculated based on code equations.

18 Demand-to-capacity ratio governing failure
19 modes are then calculated to reflect design margins.

20 The next few slides will go in a little
21 bit more detail over the design.

22 Next slide, please.

23 So, on this slide we're focusing on major
24 actions that we look at when designing slabs in
25 basement.

1 This includes designing for in-plane
2 shear, and evaluating interactions between axial force
3 with out-of-plane moment, axial force with in-plane
4 moment, and axial force with out-of-plane shear.

5 The table shows what checks are typically
6 looked at for different numbers. For example, while
7 in-plane moment is not important for basement, it has
8 to be looked at for the slabs.

9 Next slide, please.

10 So, for each member, the demand is
11 calculated from section cuts taken at different
12 locations of the slab.

13 The topical report provides guidance on
14 where to take these section cuts for different types
15 of structural elements, and in addition to that, we
16 look at the contour plot of the stresses, to confirm
17 the critical locations of these section cuts.

18 And if needed, additional section cuts are
19 considered to obtain the demand.

20 So, for example, on the left side, the
21 sketch shows the vertical deformation of the slab.
22 This deformation generates out-of-plane moment, and
23 out-of-plane shear forces in the slab.

24 So, the section cuts recommended are at
25 the locations where these actions are expected to be

1 critical.

2 Similarly, the sketch on the right showed
3 the diaphragm action deformation where the slab
4 transferred loads, horizontal loads, to the adjacent
5 supporting walls.

6 And, based on that, section cuts critical
7 locations are recommended where the design to be
8 checked.

9 And, as I said, these sketch confirm later
10 when we look at the contour plots of the stresses.

11 Next slide, please.

12 So, the capacities of the members are for
13 different design actions, are then calculated based on
14 code equations.

15 Where it comes to the design, demand of
16 the members is calculated for different loading
17 combinations, and for all time points of the seismic
18 events.

19 For example, the sketch to the top, here,
20 shows an example of demand for interaction equations.
21 Each one of these blue dots represents member of
22 demand at certain time points of the seismic event.

23 To perform the design, we envelope that
24 demand of the member and for all of these points, and
25 then we compare it with the capacity curve that's

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1 shown in the bottom of the slides, to decide whether
2 the member has enough capacity or not.

3 And, then based on that, we calculated the
4 maximum demand-to-capacity ratio and to assess the
5 safety margins, and whether the design is sufficient,
6 or whether it, change is needed.

7 And, we repeat that for different types of
8 checks, and for different members.

9 Next slide, please.

10 Finally, the reinforcement of the member
11 is determined after calculating the needed demand for
12 each action.

13 The demand is added based on what type of
14 reinforcement is needed to resist that demand. For
15 shear enforcement, the maximum demand of the two
16 directions is used for both, for both of these
17 directions.

18 This summarizes the slides on reinforced
19 concrete design, and if there are any comments or
20 questions, I'll be happy to take them now.

21 (No audible response.)

22 DR. NAYAL: And if not, I'll hand over to
23 Guilio, to go over the next part of the presentation.

24 (No audible response.)

25 VICE CHAIRMAN KIRCHNER: Go ahead, Guilio.

1 (No audible response.)

2 CHAIRMAN REMPE: So, we're not hearing
3 anyone speaking. So, perhaps your microphone is on
4 mute, Guilio?

5 MR. SNODDERLY: We did a sound check --

6 (Simultaneous speaking.)

7 CHAIRMAN REMPE: Is anyone one from --

8 MR. SNODDERLY: Yes, we did a sound check
9 with Guilio and it worked. So, maybe he lost his
10 connection.

11 Liz English or Mark Chitty, could someone
12 give Guilio a call, or see what, what the problem is?

13 MR. CHITTY: We can.

14 PARTICIPANT: Yes, we're communicating with
15 him now. Thanks, if you just give us a minute?

16 MR. SNODDERLY: Very good.

17 (Pause.)

18 MR. FLORES: Hello?

19 PARTICIPANT: We hear you.

20 (Audio interference.)

21 CHAIRMAN REMPE: We can hear you but it's
22 not very clear.

23 MR. FLORES: Okay, so let me call the
24 number.

25 (Pause.)

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1 CHAIRMAN REMPE: So, I assume the folks
2 from NuScale know that we aren't hearing anything in
3 the room. If someone could confirm that and let us
4 know.

5 PARTICIPANT: Yes, thank you, we're aware.
6 We're working on it. Appreciate it.

7 CHAIRMAN REMPE: Thanks, we'll be patient.

8 PARTICIPANT: Thank you.

9 MR. NGUYEN: So, the fastest way in
10 troubleshooting is to log off, and then log back in.

11 MR. FLORES: Hello, can you hear me now?

12 (Audio interference.)

13 CHAIRMAN REMPE: Yes, but we have an echo.

14 MR. SNODDERLY: Can you mute your computer?
15 If you're using your phone and your computer, you need
16 to mute one or the other. And, I suggest your
17 computer.

18 Guilio, are you there?

19 (No audible response.)

20 MR. FLORES: Okay, can you hear me?

21 MR. SNODDERLY: Yes, you're good now.

22 MR. FLORES: Okay, yes. Now let me open my
23 computer. I had to close it because it was sounding
24 like echo.

25 (Pause.)

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1 MR. FLORES: Okay, yes, sorry for the
2 inconvenience.

3 So, I am Guilio Leon Flores, I am a
4 structural engineer by NuScale Power, and I'm going to
5 present a summary of the topical report sections 4 and
6 5.

7 Section 4 describes the methodology to
8 obtain in the structure response spectra for equipment
9 design, and member forces for design of seismic
10 category 1 and 2 structures.

11 If we go to the next slide, please.

12 I'm going to start by summarizing some
13 important seismic design concepts used in our design
14 methodology.

15 Buildings are designed for a specific
16 target performance, or a specific level of deformation
17 and damage, designed by a limit state category.

18 For nuclear plants, the criteria to
19 achieve a specific target performance come from ASC
20 43.

21 Four limit states are defined A, B, C, and
22 D, which range from significant to negligible damage.

23 NuScale buildings are designed for limit
24 state D. In other words, structures are designed to
25 remain essentially elastic, with negligible damage.

1 Next slide, please.

2 (Audio interference.)

3 MR. FLORES: Sorry.

4 CHAIRMAN REMPE: There's still an echo.

5 MR. FLORES: Oh, it's starting, okay.

6 Okay, how about now?

7 MEMBER SUNSERI: That's better, Guilio.

8 MR. FLORES: Okay, sorry.

9 Okay, yes, this slide.

10 In agreement with the reinforced concrete
11 design philosophy, concrete is designed to take
12 compression loads, and it is considered to retract
13 under tension loads. Reinforcing the steel on the
14 other hand, is designed to take all tension loads.

15 For this reason, it is expected that some
16 structure members will experience cracking under the
17 safe shut down, earthquake, or SSE. But this cracking
18 should be minimal since structure design, according to
19 (audio interference), is expected to result in
20 essentially elastic behavior.

21 And, this is accomplished following design
22 code requirements, such as the use of lower material
23 and member strength, use of load factors to increase
24 the magnitude of design loads.

25 Due to all of these reasons, concrete

1 cracking under the SSE, if any, should not impair the
2 member safety function.

3 Next slide, please.

4 Under the SSE, the stiffness of cracked
5 members is reduced. On the other hand, the structure
6 damping increases, because the energy dissipated by
7 the structure increases.

8 The figure shows an example of a
9 cantilever wall subject to a seismic force at the top.
10 The wall stiffness is that slope of the force
11 displacement curve.

12 So, when the force is small, the member is
13 uncracked, and if the stiffness is uncracked or the
14 gross stiffness.

15 Above a certain threshold, the member
16 cracked, and the stiffness decreases with increasing
17 force.

18 The safety of the stiffness, which is a
19 red line in the figure, is an intermediate stiffness
20 that's up by the code, to represent the cracked state
21 for seismic analysis using linear elastic models.

22 (Audio interference) damping is also taken
23 from the codes, and the standard.

24 If we go to the next slide.

25 So, as I explained, damping ratios and

1 effective stiffness used in linear elastic analysis,
2 are co-related to the level of cracking expected
3 during the SSE.

4 ASCE 4 introduces a concept of response
5 level to help make this correlation. The response
6 level is determined on a member-by-member basis, based
7 on the member stresses.

8 So, if the member stress is smaller than
9 the stress associated with cracking, response level 1
10 is assigned. Otherwise, response level 2 is assigned
11 to the member, and the member is considered cracked.

12 Next slide, please.

13 This and the following slides, show our
14 design process. We start with two models, one for
15 seismic analysis, and another one for static analysis
16 considering known seismic loads.

17 The first step is the determination of the
18 member response level. To this end, seismic models
19 are set to uncracked damping and uncracked stiffness,
20 corresponding to a response level 1 for all members.

21 Stresses are then evaluated in all the
22 members, considering the most critical seismic load
23 combination. Stiffness and damping of the members
24 that are cracked, are abated to the ones corresponding
25 to a response level 2.

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1 Next slide, please.

2 Seismic models with abated stiffness and
3 damping are used for, in-structure response spectra
4 calculation.

5 ISRS are calculated for 535 seismic design
6 respond spectrum ground motion, and then they are
7 averaged.

8 ISRS are also calculated for one CSDRS
9 high frequency ground motion. Blast manual 15
10 percent, peak broadening is then applied.

11 ISRS for notes on specific flow regions
12 are then enveloped. The process is repeated for all
13 selected 4 to 5. And, the final ISRS are the envelope
14 considering all soil profiles.

15 MR. SNODDERLY: Excuse me, NuScale, I need
16 you to hold for a second.

17 I just was notified by our executive
18 director in the room, that we lost communications with
19 the room.

20 So, now they can't hear you, so they're
21 trying to reconnect. So, now we waited for you, now
22 you'll have to wait for us.

23 But --

24 (Simultaneous speaking.)

25 MR. FLORES: Sure.

1 MR. SNODDERLY: -- so, please be patient.

2 MR. FLORES: That's fine.

3 MR. NGUYEN: Thanks, Mike, I'll physically
4 check.

5 MR. SNODDERLY: Okay, thanks.

6 (Pause.)

7 MR. SNODDERLY: Hello, Member Halnon?

8 (No audible response.)

9 MR. SNODDERLY: Member Halnon?

10 (No audible response.)

11 MR. SNODDERLY: Court reporter, are you
12 there?

13 (No audible response.)

14 MR. SNODDERLY: All right, some people,
15 okay, great.

16 So, we've lost the room so we're, I'm
17 letting some people back in.

18 Can I ask who just joined us?

19 (No audible response.)

20 MR. SNODDERLY: Okay, the ACRS has lost
21 connection. Hang on, they're getting it back.

22 All right. So, Greg just notified me that
23 they've, okay.

24 MEMBER HALNON: Yes, we're trying to get it
25 back.

1 MR. SNODDERLY: Okay.

2 MEMBER HALNON: Quynh's working on it, so
3 just give us a couple seconds.

4 MR. SNODDERLY: Okay. Now --

5 (Simultaneous speaking.)

6 MEMBER HALNON: You know that patience we
7 had a few minutes ago?

8 MR. SNODDERLY: Yes.

9 MEMBER HALNON: We need it the other way
10 now.

11 MR. SNODDERLY: I already used that line,
12 Greg.

13 MEMBER HALNON: Yes, right.

14 MR. SNODDERLY: We're on standby.

15 (Pause.)

16 MEMBER HALNON: Should see us any second,
17 Mike.

18 MR. SNODDERLY: So, I just saw Dave Petty
19 came in. I'm seeing the individual members coming in,
20 but hopefully people in the room can hear us.

21 CHAIRMAN REMPE: Okay, somebody who's got
22 their mic on, turn it off.

23 MR. SNODDERLY: That's, well, I have mine
24 on. Do you want me to turn my mic?

25 CHAIRMAN REMPE: No, I think you're fine.

1 We had members in the room who were on their mics.

2 MR. SNODDERLY: Okay.

3 CHAIRMAN REMPE: Okay, I want to apologize
4 for internet interruptions, and I hope that you can,
5 didn't go too far before we lost the connection.

6 MR. SNODDERLY: Yes, so right now I believe
7 we're on slide 25, and I'll ask NuScale to start
8 there.

9 And, then why don't you let us know if
10 that's something you haven't heard before, or that
11 said something.

12 VICE CHAIRMAN KIRCHNER: We were on 21.

13 MR. SNODDERLY: 21?

14 PARTICIPANT: Yes, Mike, we were on 21.

15 MR. SNODDERLY: Okay, please, NuScale, can
16 you please go to slide 21?

17 MR. FLORES: Okay, sure.

18 MR. SNODDERLY: Okay.

19 MR. FLORES: Yes, this is part of the
20 enforced concrete design philosophy. So, I was saying
21 the concrete is designed to take compression loads,
22 and it is considered to be cracked under tension
23 loads. Reinforcing the steel on the other hand, is
24 designed to take all tension loads.

25 For this reasons, it is expected that some

1 structural members will experience cracking under the
2 phase shutdown earthquake.

3 But this cracking should be minimal since
4 the structural design is according to limit the (audio
5 interference). And, it is expected to result in
6 essentially elastic behavior.

7 And, this is accomplished following design
8 code requirements, such as the use of lower material
9 and member strengths, use of (audio interference)
10 factors to increase the magnitude of design loads.

11 Due to all these reasons, concrete
12 cracking under the SSE if any, should not impair the
13 member's safety function.

14 Next slide, please.

15 Okay, so the stiffness of cracked members
16 is reduced. On the other hand, structural damping
17 increases because the energy dissipated by the
18 structure increases.

19 The figure shows an example of a
20 cantilever wall that is subject to a force at the top,
21 and to the right, there is a force displacement incur
22 where the effective stiffness is shown as the red line
23 in the figure, and is an intermediate stiffness set up
24 by the codes to represent the crack states for seismic
25 analysis using linear elastic models.

1 Structural damping is also set up by the
2 codes, and the standard.

3 Next slide, please.

4 As explained before, damping ranges and
5 effective stiffness in linear elastic analysis, are
6 correlated to the level of cracking expected during
7 the SSE.

8 ASC 4 introduces the concept of response
9 levels to help make this correlation. The response
10 level is determined on a member-by-member basis, based
11 on the member's stress.

12 So, if the member stress is smaller than
13 the stress associated with cracking, response level 1
14 is assigned. Otherwise, response level 2 is assigned,
15 and the member is considered cracked.

16 Next slide, please.

17 This and the following slides, show our
18 design process. We start with two models, one for
19 seismic analysis, and another one for static analysis
20 considering known seismic loads.

21 The first step is the determination of the
22 member response level. To this end, seismic models
23 are set to uncracked damping, and uncracked stiffness
24 corresponding to response level 1 for all members.

25 Stresses are then elevated in all the

1 members, considering the most critical seismic load
2 combinations.

3 Stiffness and damping of the members that
4 are cracked, are updated to the ones corresponding to
5 response level 2.

6 The next slide shows the process for the
7 ISRS calculation, that seismic models with updated
8 stiffness and damping, are used for the ISRS in the
9 structural respondent specter calculation.

10 ISRS are calculated for 535 seismic design
11 respondent specter ground motions, and then they are
12 averaged.

13 ISRS are also calculate for one CSDRS high
14 frequency ground motion. Plus/minus 15 percent peak
15 broadening is then applied.

16 ISRS from notes on the specific flow
17 ratios are then enveloped and the process is repeated
18 for all selected soil profiles.

19 Final ISRS are the envelopes considering
20 all soil profiles.

21 The next slide shows the process for the
22 member design in seismic models with updated
23 stiffness.

24 And, response level 2 damping are used to
25 obtain seismic forces for five CSDRS ground motions,

1 and one CSDRS high frequency ground motion.

2 No seismic forces accompanying the seismic
3 loads are obtained from the static model, with the
4 stiffness matching the stiffness of the seismic model.

5 Demand-to-capacity ratios for the five
6 CSDRS ground motions are averaged, and then enveloped
7 considering all those combinations.

8 Demand-to-capacity ratios have to be lower
9 than one, otherwise, the member section is increased
10 or additional reinforcement is considered.

11 And, the process is repeated for all
12 selected soil profiles.

13 Final demonstration of ratios are the
14 envelopes considering all soil profiles.

15 Are there any questions?

16 VICE CHAIRMAN KIRCHNER: Guilio, this is
17 Walt Kirchner. I have one question.

18 On the ASCE guidance, it's like how much
19 cracking is acceptable? Where I'm going with this is
20 there's cracking, and then there's just complete
21 failure of concrete.

22 I'm presuming that ASCE set of
23 adjustments, the R1 and the R2, obviously the concrete
24 hasn't turned to rubble inside the steel composite
25 wall. So, how much cracking is acceptable in the

1 codes?

2 MR. FLORES: Yes, so can we go to slide
3 number 22, please?

4 Yes, so the figure, the force displacement
5 code, may help explain this.

6 So, we are talking about the, really the
7 elastic range, which is the first portion of the
8 curve.

9 Now, the profile that you see there is a
10 global capacity curve that defines the global capacity
11 of the member.

12 So, the cracking of course, of the force
13 in the first portion of the curve, which means the
14 crack that may appear on the member, are very tiny.
15 Maybe you may not see it.

16 And, in order to see the crack but maybe
17 you're worried, you need to go to the curve towards
18 the end. Then you start seeing the big cracks, and
19 then you reach the capacity. But we are far from it.
20 We're just in the beginning of the curve.

21 And, the concrete, I mean it cracks
22 because it has a very low capacity for tension loads.
23 But those cracks are very minor at this stage. It's
24 not the end of the capacity, it's just the beginning.

25 I don't know if that's clear?

1 VICE CHAIRMAN KIRCHNER: Yes, okay. The
2 presumption is that it's relatively small cracking,
3 it's not gross failure of the concrete?

4 MR. FLORES: Yes, it's not failure at all,
5 no. Failure as I mentioned, you need to go to the end
6 of the curve, and we are not there because the end of
7 the curve is to limit to state A, near collapse.

8 We are at the beginning, which is limit to
9 state D, essentially elastic.

10 VICE CHAIRMAN KIRCHNER: Okay, thank you.

11 MR. FLORES: It shows with minor cracking
12 there.

13 MEMBER BALLINGER: Remember, this is
14 reinforced also.

15 VICE CHAIRMAN KIRCHNER: No, of course.

16 MEMBER BALLINGER: So.

17 MEMBER HALNON: I've got one quick
18 question.

19 MR. FLORES: Yes.

20 MR. HALNON: This is Greg Halnon.

21 In the next, when you did your iterations,
22 you said selected soil types. And, how broad is that
23 relative to the potential soils that might be, a site
24 might be built on?

25 MR. FLORES: Yes, it's very broad.

1 So, we have three soil profiles. One is
2 very soft soil, and the other one is rigid soil, and
3 the third soil is more rigid. It's like crack. It's
4 like rock, sorry, rock.

5 So, we try to cover the different
6 scenarios now from soft to very rigid soil profiles.

7 MEMBER HALNON: Okay, so essentially,
8 you've covered pretty much most of the soil types that
9 would be considered for an adequate site for one of
10 these plants?

11 MR. FLORES: Yes.

12 MEMBER HALNON: I'm not, I don't want to
13 put words in your mouth, but it sounds like you're
14 confident that you're pretty well bounded.

15 MR. FLORES: Yes.

16 So, for the selective soil profiles we
17 evaluated, the soil, different soil profiles across
18 the U.S. And, that was, were used for in previous
19 plant applications, as well.

20 And, because based on that, we selected
21 those three soil profiles, try to cover the entire
22 spectrum of soil conditions.

23 MEMBER HALNON: Okay, thanks.

24 MR. FLORES: You're welcome

25 If there are no more questions, we can

1 move to the last section of the topical report.

2 (No audible response.)

3 MR. FLORES: This last section describes
4 the modeling approach, to represent effective
5 stiffness in our building models.

6 Next slide, please.

7 For the NuScale design, finite element
8 models are developed using ANSI phototropic material
9 model. Steel plate composite walls and reinforced
10 concrete members, are modeled using ANSI's traditional
11 shell elements, and also 3-D solid shell element.

12 For shell elements, effective stiffness is
13 implemented by adjusting material properties and
14 model, in the model thickness to match the code
15 specified values.

16 And, this is the same procedure outlined
17 in AIST design guide 32.

18 For solid shells, since the model
19 thickness cannot be changed without changing the
20 geometry, two alternative methods are implemented.

21 Both methods are consistent with design
22 guide 32 approach. And, I'll explain in the next
23 slide.

24 In both methods, the solid shell element
25 is subdivided into three layers. In method one, the

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1 middle layer has thickness and properties to match
2 code specified stiffness. And, the outside layers are
3 dormant layers having negligible stiffness.

4 This method is more suitable for
5 reinforced concrete members.

6 In method two, each layer thickness is
7 equal to the actual steel plate, or concrete
8 thickness. Material properties for each layer are
9 chosen to match again, the code specified thickness.

10 This method is more suitable for SC walls.

11 Both methods, method one and method two,
12 can be used in the same model. As I explained, they
13 generate a Q and effective stiffness values matching
14 the code.

15 This summarize our presentation, is the
16 topical report. I don't know if there are more
17 questions?

18 VICE CHAIRMAN KIRCHNER: Members, any
19 further questions of NuScale?

20 (No audible response.)

21 VICE CHAIRMAN KIRCHNER: Okay, thank you
22 very much. I think then we can turn to the NRC staff,
23 and.

24 MR. FLORES: Oh, there was one slide but
25 it's just a summary. We can go just one minute, yes.

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1 VICE CHAIRMAN KIRCHNER: Okay.

2 MR. FLORES: So, in summary, the topical
3 report includes the building design and analysis
4 methodology implementing new industry standards, and
5 novel structural systems such as the use of SC walls.

6 It is applicable to new generation of a
7 small model reactor design, and a portion of this
8 report will be used as part of the standard design
9 approval application.

10 Thank you.

11 VICE CHAIRMAN KIRCHNER: Thank you.

12 I think we can turn to the NRC staff
13 presentation at this point.

14 MR. SNODDERLY: Yes, Member Kirchner, it
15 will be Demetrius Murray from the staff, to kick
16 things off.

17 Thank you.

18 MR. MURRAY: Thank you --

19 (Simultaneous speaking.)

20 VICE CHAIRMAN KIRCHNER: Go ahead,
21 Demetrius.

22 MR. SNODDERLY: NuScale, if I could, yes,
23 thank you, relinquish the slides. Thank you.

24 MR. MURRAY: Can you see my slides?

25 MR. SNODDERLY: Yes, they're up. Thank

1 you.

2 MR. MURRAY: Thank you.

3 Okay, good afternoon. I would like to
4 thank the ACRS, NuScale, and the general public, for
5 entertaining the NRC for the presentation of our
6 safety evaluation of NuScale's building design and
7 analysis methodologies for safety related structures
8 topical report.

9 In December of 2020, NuScale submitted
10 Rev. 0 of their building design topical report, to the
11 NRC. After acceptance of the topical report, the NRC
12 issued multiple requests for additional information,
13 RAIs, to NuScale in May and August 2021.

14 NuScale provided answers to the NRC's RAIs
15 in June and September of the same year.

16 NuScale issued Rev. 1 of their topical
17 report to the NRC on October 6 of 2021.

18 We are here today to further discuss the
19 staff's advanced safety evaluation of the topical
20 report.

21 The staff reviewers are Ata Istar, Dr.
22 Amit Ghosh, and now retired Robert Pettis. I am the
23 topical report project manager, Demetrius Murray,
24 supported by senior project manager Getachew Tesfaye.

25 Before we transition to Ata to discuss our

1 safety evaluation, I would like to open, or give an
2 opportunity for NRC management Michael Dudek, and
3 Joseph Colaccino.

4 MR. DUDEK: So, just once again, thanks to
5 the Committee for hearing us on this very unique
6 topic.

7 I think we had a very good and
8 collaborative subcommittee meeting, in which we got a
9 lot of good feedback from the Committee.

10 We've taken a lot of those comments and
11 concerns into account today, and we've added that as
12 some of our specific talking points in going forward
13 today.

14 And, I would welcome the Committee if they
15 have any additional questions with what we're
16 presenting. We are open books and we have the
17 appropriate staff members on hand today, to address
18 those concerns.

19 That's all for me. Joe, would you like to
20 say something before we proceed?

21 MR. COLACCINO: Thanks, Mike.

22 All of what Mike said, plus in addition I
23 just want to again, recognize the uniqueness of this
24 review, and how we coordinated with the Office of
25 Research's development and approval of Reg. Guide

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1 1.243.

2 I believe we have staff members from
3 Research here today, if there are any questions about
4 that Reg. Guide.

5 Thank you.

6 MR. ISTAR: Good afternoon, or good
7 morning. Can you guys hear me?

8 (No audible response.)

9 MR. ISTAR: Can you hear me?

10 VICE CHAIRMAN KIRCHNER: Yes, we hear you
11 very well. Go ahead.

12 MR. ISTAR: Thank you. This is Ata Istar,
13 structural engineer, NRC.

14 Before I start my presentation, I would
15 like to recognize Bob Pettis, who retired last month
16 and, or I should say two months from now, in December,
17 end of December.

18 And, he was the lead for the review of
19 this topical report, and he provided immense
20 information, and for that, that he needs to be
21 recognized for.

22 Based on the review of the TR, the staff
23 concluded that the methodology presented in the
24 NuScale TR, are acceptable to perform the building
25 design and analysis for seismic category 1 and 2

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1 nuclear safety related reinforced concrete, and steel
2 plate composite structures, other than containment.

3 The methodology follows the implementation
4 of the requirements of ACI 349.13, AIC and 690.18,
5 appendix 9, which is endorsed by Reg. Guide 1.243.

6 The methodologies are also consistent with
7 the applicable regulatory requirements of acceptance
8 criteria, sections 372 and 384, in NRC NuScale design
9 specific review standard.

10 Next slide, please.

11 I would like to provide information on the
12 following items that are questioned during the ACRS
13 subcommittee meeting.

14 The first one is the effects of corrosion
15 on the ASC wall below grade. The second one is
16 welding attachments to the ASC walls after concrete is
17 placed. The third one is industry experience on the
18 SC wall construction.

19 Next slide, please.

20 Based on the review of the TR, the staff
21 requested the information related to corrosion effect
22 on SC walls, as required in section B3.13, of AIC 360-
23 -16, which states the structure components shall be
24 designed to tolerate corrosion, or shall be protected
25 against corrosion.

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1 Since the small modular rafter design may
2 also consider the possibility of plant license
3 extensions of up to 80 years, and the in-service
4 inspection and repairs of below grade exterior SC
5 walls base plates would be impractical for the
6 duration of extended licensing period.

7 NuScale response included the following
8 graded approach, and is described in revision 1 of the
9 topical report.

10 First, the application of tar epoxy
11 coating on the exterior below grade face plates. The
12 second one, using control low strength material, or
13 employing shotcrete cementitious material on the
14 exterior low grade face plates.

15 Further, using backfill material with
16 control pH and chloride limits.

17 Based on the reviews, staff conclude that
18 the NuScale response is consist with section b3.13 of
19 AISC 360-16.

20 Next slide, please.

21 VICE CHAIRMAN KIRCHNER: Ata, before you go
22 on, this is Walt Kirchner.

23 MR. ISTAR: Yes, sir.

24 VICE CHAIRMAN KIRCHNER: This is an almost
25 the application for the reactor building in

1 particular, that we saw in the NuScale DCA.

2 It's almost like a ship at sea, only the
3 water now is inside the ship, not outside.

4 And, is this a place where cathodic
5 protection could be used to mitigate issues with
6 corrosion below grade?

7 MR. ISTAR: It could be, but at this point,
8 the applicant is just picked up, picked up the
9 cathodic protection mitigation, you know, mitigation
10 application.

11 But pick up providing epoxy coating,
12 external on the below grade face plates and the
13 shotcrete using a cementitious material. And, also
14 using a backfill material with control pH, and with
15 chloride limits.

16 And, again, anything can be used. Once it
17 goes into a site specific, issues are determined. I
18 think numerous protection measures can be used, you
19 know.

20 It's when --

21 (Simultaneous speaking.)

22 MEMBER BALLINGER: As a practical --

23 MR. ISTAR: Yes?

24 MEMBER BALLINGER: As a practical matter,
25 cathodic protection really can't be used.

1 MR. ISTAR: Well.

2 MEMBER BALLINGER: As a practical matter,
3 cathodic protection is not going to be. Because
4 you've got this pool that's got a stainless steel wall
5 on the inside, carbon steel plate on the outside.

6 The stainless steel will be a giant
7 cathode. It's air saturated water. And, the outside
8 will be steel, and if it's exposed to any kind of
9 water or anything like that, that's just, you'd have
10 to use the power plant itself to provide enough
11 current to do cathodic protection.

12 MR. ISTAR: Okay. Sir, let me explain.

13 I think the pool wall stainless steel part
14 of it, it should be stainless steel on both sides.
15 And, that's the outside surface, so that faceplate I
16 don't think, is exposed to the ground level.

17 So, there is another wall --

18 (Simultaneous speaking.)

19 MEMBER BALLINGER: No, what I meant was the
20 --

21 MR. ISTAR: there is another wall --

22 MEMBER BALLINGER: -- the tie rods that go.

23 MR. ISTAR: There is another wall outside,
24 which is a carbon steel.

25 MEMBER BALLINGER: Right, but they're

1 connected with tie rods.

2 MR. ISTAR: Correct, they are connected
3 with tie rods, correct.

4 But the pool area, and that is the outside
5 of the SC wall for that location, is, doesn't, outside
6 faceplate is not exposed to the soil.

7 The applicant can confirm that, but based
8 on my understanding, the outside wall of the reactor
9 building is carbon steel on both sides. And, the
10 outside face of, faceplate, is exposed to the soil.

11 And, it's very difficult to inspect for
12 the duration of the license, and also repair.

13 But the cathodic protections could be used
14 on the outside. But not on the stainless steel part
15 of it. I agree with you on that.

16 Any other questions?

17 MEMBER BALLINGER: No, that's, okay. Just
18 since we've wagged this issue, when, where would we
19 normally see this taken up? When we get to an actual
20 COL application where you have site specific
21 information, and then these mitigating measures would
22 be implemented?

23 And, that would be somewhere in the FSAR

24 --

25 (Simultaneous speaking.)

1 MR. ISTAR: Correct.

2 MEMBER BALLINGER: -- or the submittal.
3 Somewhere in the licensing application submittal?

4 MR. ISTAR: Yes.

5 MEMBER BALLINGER: Okay.

6 MR. ISTAR: Correct.

7 MEMBER BALLINGER: Thank you.

8 MR. ISTAR: Correct.

9 Next slide, please.

10 Based on the review of the TR, the staff
11 also requested information related to the attachment
12 to SC walls, and the effects of elevated temperatures
13 in the concrete due to welding.

14 NuScale response was the attachment to SC
15 walls are to be installed in the shop during the
16 fabrication, or at the field prior to the concrete
17 placement.

18 However, when the attachments are needed
19 after the concrete is placed, the effects of elevated
20 temperatures from weldings are minimized by the
21 following generic industry guidelines.

22 The minimum faceplate thickness is limited
23 to half-inch. The minimum concrete curing prior,
24 period is 21 days. This requirement assures that the
25 concrete has enough strength.

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1 And, heat input to the concrete is
2 controlled by setting a maximum base plate temperature
3 to 25 degree Fahrenheit, above the minimum pre-
4 temperature.

5 Or the calculations performed provide
6 specific allowance.

7 Based on the review, the staff concluded
8 that the NuScale's response is consistent with Reg.
9 Guide 1.243.

10 Next slide, please.

11 During the ACR subcommittee meeting, there
12 was a question related to industry experience on SC
13 wall construction.

14 Similar SC wall application was reviewed
15 and approved for AP 1000 shield building. Integrated
16 design approach was implemented on the AP 1000 shield
17 building design by performing the design detailed
18 structural analysis of the SC walls and connections,
19 performing testing of SC walls and connections, and
20 performing inspections.

21 Finally, AICN 690-18 was recently endorsed
22 by Reg. Guide 1.243, and this specification is
23 acceptable for the design of SC walls and connections,
24 for seismic category 1 and 2 nuclear safety related
25 structures.

1 This will conclude my presentation. I can
2 take any question you may have.

3 Thank you.

4 VICE CHAIRMAN KIRCHNER: Members, any
5 questions at this juncture?

6 (No audible response.)

7 VICE CHAIRMAN KIRCHNER: Okay.

8 So, Ata, does that complete the NRC
9 presentations?

10 MR. ISTAR: Yes, sir.

11 VICE CHAIRMAN KIRCHNER: Thank you. Thank
12 you very much for responding to our questions during
13 the subcommittee.

14 MR. ISTAR: I thank you, too.

15 VICE CHAIRMAN KIRCHNER: So, Madam
16 Chairman, I think we're at a juncture where we should
17 open the public line for comment.

18 (No audible response.)

19 VICE CHAIRMAN KIRCHNER: If there are any
20 members of the public who wish to make a comment,
21 please identify yourself and make your comment.

22 Press *6 to unmute your phone.

23 (No audible response.)

24 VICE CHAIRMAN KIRCHNER: Hearing none, any
25 further comments from NuScale, or the staff?

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1 (No audible response.)

2 VICE CHAIRMAN KIRCHNER: Hearing none,
3 okay, thank you very much all, and Madam Chairman, I
4 think we're ready to move on to read the letter into
5 the record.

6 CHAIRMAN REMPE: Okay. Do we want to take
7 a, first of all Tammy, are you out there?

8 MS. SKOV: I'm right here.

9 CHAIRMAN REMPE: Great. As always, we can
10 depend on you.

11 Do we want to take two minutes to take a
12 break and we'll come back -- oh, first of all, we do
13 need to ask for public comments.

14 VICE CHAIRMAN KIRCHNER: I just did.

15 CHAIRMAN REMPE: Okay, okay, sorry.

16 Okay, then let's take a 10 minute break,
17 and we will reconvene at how about we'll give 2020,
18 give you 13 minutes, and we'll read the letter in.

19 VICE CHAIRMAN KIRCHNER: Thank you.

20 (Whereupon, the above-entitled matter went
21 off the record at 2:07 p.m. and resumed at 3:45 p.m.)

22 CHAIRMAN REMPE: Okay, it's 3:45 on the
23 east coast and we are going to reconvene. And at this
24 time I'd like to ask Member Halnon to lead us through
25 our discussion on the proposed rule language for 10

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1 CFR 53 Subpart F relating to staffing, personnel
2 qualifications, training and human factors. Member
3 Halnon.

4 MEMBER HALNON: Thank you, Chairman Rempe.
5 The purpose of this session at the full committee is
6 to review and discuss the proposed rule language as
7 she mentioned, Subpart F of Part 53. We've had a
8 couple of meaningful subcommittee discussions on the
9 topic and it's been very beneficial and has enabled us
10 to focus this discussion to a few topics that we can
11 dive deeper into. We will also get into the review of
12 the rule language as well.

13 But I wanted to make sure everybody knew
14 it didn't preclude asking questions on different
15 topics even though we're going to limit the discussion
16 here to -- for different focus topics.

17 So, staff has been ready. They've got a
18 good presentation coming up. I'm looking forward to
19 it so I'm going to turn it over to Lauren Nist, and
20 you can introduce your team and get started.

21 MS. NIST: Thank you, sir. Can you hear
22 me okay?

23 MEMBER HALNON: Yes, we can.

24 MS. NIST: Okay, so good afternoon. I'm
25 Lauren Nist, the chief of the operator licensing and

1 human factors branch and my staff's presenting today
2 on the preliminary rule language for Part 53 Subpart
3 F, staffing, personnel qualifications and training.
4 Let's see.

5 So the presenters today are Jesse Seymour,
6 Maurin Scheetz, and Theresa Buchanan, and they are all
7 in operator licensing and human factors branch in NRR>
8 all the slides are publicly available and in ADAMS at
9 the ML number shown here. Next slide, please.

10 Although you -- the subcommittee and I
11 think previously the full committee perhaps, you
12 primarily heard from Jesse Seymour on all things
13 related to Part 53 Subpart F before today. And I
14 think he's done a wonderful job presenting the
15 committee with information on our efforts in this area
16 to date.

17 Jesse is one of the members and leaders of
18 a team of staff who have been working on developing
19 this subpart. And that team consists of the staff
20 members listed here which you can see includes staff
21 from both NRR and the Office of Research.
22 Collectively these staff members have expertise in
23 human factors engineering, nuclear power plant
24 personnel qualification and training processes and
25 methods, and experience in commercial nuclear power

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1 plant operations and training. Next slide, please.

2 For today's meeting as Member Halnon said
3 we prepared to focus on a couple of different areas
4 based on discussion topics at the earlier
5 subcommittees which are listed here. In addition to
6 an overview of the preliminary rule language we'll
7 also plan to talk about staffing considerations
8 including treatment of the role that has been filled
9 by the shift technical advisor at operating plants and
10 its inclusion as it may be relevant for Part 53
11 plants. Also the concept of certified versus licensed
12 operators, considerations for simulators, and plans
13 for updating NRC regulatory guidance documents
14 associated with Part 53.

15 So without further delay I will now turn
16 the presentation over to Jesse. There was one key
17 thing I wanted to say actually which was that we had
18 planned on talking for 30 minutes or less, at least
19 the staff had planned to do that to allow the rest of
20 the time for questions and answers. And we do plan on
21 stopping after talking about the key topics to allow
22 the committee to ask questions and discuss with the
23 staff.

24 So, now without further delay, Jesse, if
25 you'd please take over. Thank you.

1 MR. SEYMOUR: Thanks, Lauren. I
2 appreciate it. Liz, if we can move on to the next
3 slide, please. Thank you. Okay. I'm Jesse Seymour
4 and I'll start out the main part of our presentation
5 by providing an overview of the structure and content
6 of the preliminary proposed rule language that our
7 team has developed within Part 53 Subpart F for
8 application during the operating phase facility-wide.

9 Specifically, we'll be talking about
10 requirements that currently span the 53.750 to .789
11 sections. And these requirements address the general
12 areas of staffing, personnel qualifications, training,
13 and human factors engineering, and they're divided up
14 into four subsections at present. As we go through
15 this I'll provide an overview of those subsections.

16 In light of having covered the full scope
17 of these requirements in detail during previous
18 meetings of the subcommittee today I'll be keeping
19 things at a higher level and focusing on highlighting
20 some of the more significant provisions of these
21 preliminary requirements.

22 To begin with, the 53.750 through .759
23 section covers general requirements that apply to all
24 operating license and combined operating license
25 applicants and holders under Part 53. Within the

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1 subsection two key sets of requirements are located at
2 53.753 and at 53.755.

3 First, 53.753 addresses technical
4 requirements for operating license and combined
5 operating license applicants. These includes human
6 factors engineering design requirements, human-system
7 interface design requirements, concept of operations,
8 functional requirements analyses, and function
9 allocation requirements, staffing plan requirements,
10 and licensed and certified operator programmatic
11 requirements.

12 Second, 53.755 section addresses certain
13 conditions of licenses for operating license and
14 combined operating license holders, and some key
15 provisions -- and again, we're just highlighting some
16 major areas -- some key provisions that are embedded
17 in that section include provisions for not using
18 licensed operators, and also provisions for load
19 following.

20 Next, 53.760 through .769 section covers
21 operator licensing requirements including those
22 associated with training, examination,
23 requalification, and simulator requirements.
24 Separately, the 53.770 through .779 section covers
25 operator certification programmatic requirements.

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1 And lastly, 53.780 through .789 section covers general
2 training and qualification requirements for other
3 facility personnel.

4 We can move on to the next slide, please.
5 So we begin by focusing on some of the key aspects of
6 the first section, the 53.750 through .759 section.
7 This section fulfills a role that's similar to certain
8 aspects of the existing 50.34(f) post-TMI
9 requirements, 50.54 conditions of facility licenses
10 requirements, and the Part 55 operator licensing
11 requirements.

12 However, a major difference from the
13 current regulatory framework is that the requirements
14 established in areas of human factors engineering,
15 staffing and operator qualification within this
16 preliminary rule language are now linked to design-
17 specific safety functions and their fulfillment.

18 I'll explain what is meant at a high level
19 here. First, human factors engineering is required or
20 needed to support safety functions versus being
21 generically applied and limited to a control room.

22 Secondly, operator staffing is required to
23 the extent necessary to support design-specific means
24 for safety function fulfillment versus relying upon a
25 prescribed number of reactor operators and senior

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1 reactor operators. This is an area that Maurin will
2 expand upon shortly.

3 Third, the fundamental role of the
4 licensed operator now centers around the management
5 and fulfillment of safety functions in addition to
6 manipulation of facility controls. Also included are
7 requirements that must be met in order to justify not
8 using any licensed operators as part of facility
9 staffing. And again, I want to make the distinction
10 that these criteria that we're about to talk about
11 that simply establish whether licensed operators are
12 required for a facility. Meeting these requirements
13 doesn't imply (audio interference) staff. It simply
14 means different requirements change, and we'll talk
15 about how they change.

16 Facilities meeting these requirements
17 would have the option to instead use non-licensed
18 certified operators in lieu of licensed operators.
19 And we'll delve further into the specifics of
20 certified operators in the upcoming slides. At
21 present, there's two different staff proposals for
22 what these criteria would consist of.

23 The first proposal is a PRA-centered
24 approach that would require that several criteria
25 could be met in order to meet the overall criteria.

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1 And these criteria include, first, not requiring any
2 human actions for event mitigation as part of meeting
3 safety criteria, achieving safety functions, or
4 providing adequate defense-in-depth.

5 The second criteria would be that the PRA
6 for the facility would need to demonstrate that the
7 evaluation criteria for each event sequence could be
8 met without human action for mitigation.

9 And third, the plant response to licensing
10 basis events would need to not be reliant upon human
11 actions to guarantee the performance of safety-related
12 system structures and components. And examples of
13 what we mean by that third criteria are that you would
14 need to be relying upon either things like inherent
15 safety characteristics, or robust passive
16 characteristics, or other safety features that have
17 provisions made to guard against human failures
18 rendering those systems unable to fulfill their
19 function. An example of that would be safeguards
20 against system misalignments and so forth.

21 The second alternate proposal -- so this
22 would be the second bullet. The second alternate
23 proposal is derived from an integrated safety analysis
24 based set of principles. And that would instead
25 require that the design basis accident safety criteria

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1 of Part 53 be met without mitigation by human actions,
2 active engineering features, or by passive engineering
3 features except for those passive features that have
4 the capability to both survive the licensing basis
5 events while also not being defeated by credible human
6 errors. And again I use the term "passive" there, but
7 built into that is that reliance upon inherent safety
8 factors would also be an acceptable means of meeting
9 that second criteria as well.

10 So that's a synopsis of key parts of the
11 53.750 to .759 section. With that being said I'll
12 move into an overview of the other portions. We can
13 go ahead and move on to the next slide.

14 So, sections 53.760 through .769 address
15 operator licensing requirements for those Part 53
16 facilities that require licensed operators. I'd like
17 to note that these sections propose a framework that
18 includes an operator licensing pathway that is
19 independent of, or borrows in part from that of Part
20 55.

21 Key aspects of the operator licensing
22 requirements include, first, requiring training
23 programs to be based on a systems approach to
24 training, and to ensure that licensed operators
25 possess the knowledge and abilities needed to protect

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1 public health and maintain plant safety functions.

2 And secondly, incorporating facility
3 developed and NRC approved examination programs that
4 are tailored to the design-specific operator roles.

5 Section 53.770 through .779 cover the
6 (audio interference) requirements for operator
7 certification programs. At those facilities that are
8 around to use certified operators in lieu of licensed
9 operators. Certified operators are defined under Part
10 53 as being individuals certified to manipulate
11 facility controls without being licensed by the
12 Commission.

13 It is important to note that certified
14 operators are not intended to be credited for
15 fulfilling plant safety functions. But contrary, the
16 designs of the facility to qualify to use certified
17 operators would not have a human role in the
18 mitigation of plant events. This is a topic that
19 Theresa will be addressing in detail later on in this
20 presentation. For now though, key aspects of the
21 operator certification requirements include requiring
22 training programs to be based on a systems approach to
23 training, and to ensure that non-licensed certified
24 operators possess the knowledge and abilities needed
25 to protect the public health and perform job duties,

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1 and also using facility developed and NRC approved
2 tailored examination programs for the qualification of
3 those operators.

4 Lastly, sections 53.780 through .789 cover
5 training and qualification requirements for commercial
6 nuclear plant personnel under Part 53. Section 53.781
7 in particular covers specific training and
8 qualification requirements, and these -- key aspects
9 of these include requiring training programs to be
10 established with sufficient time to provide trained
11 and qualified personnel to operate the facility prior
12 to fuel load. And this is a flexibility beyond the
13 existing 51.20 requirements.

14 Requiring the use of a systems approach to
15 training which is consistent with our system
16 requirements, and also requiring the training and
17 qualification of supervisors, technicians, and other
18 appropriate operating personnel to be accounted for.
19 And importantly it should be noted that the categories
20 of personnel described in the preliminary language are
21 in general more generic than those of 51.20 in order
22 to accommodate for greater flexibilities in roles and
23 responsibilities.

24 So with that being said I'd like to go
25 ahead and hand off to Maurin who will continue on with

1 the staffing part of the discussion.

2 MR. SNODDERLY: Thanks, Jesse. Can you
3 hear me?

4 MR. SEYMOUR: Yes, I can hear you.

5 MR. SNODDERLY: Great. So, this is Maurin
6 and I'm going to talk about our Part 53 staffing
7 approach, and then the rule language. And then I'll
8 talk a little bit about the shift technical advisor,
9 and we'll have some time for discussion there.

10 So first as the next slide -- there we go,
11 staffing approach. So, we wanted a staffing rule that
12 works for new and novel concepts of operations, those
13 that we expect to see for the wide variety of advanced
14 reactor technologies, and we want something that
15 allows more flexibility based on design-specific
16 needs.

17 A key assumption we have is that
18 prescriptive staffing requirements like those that we
19 use for large light water reactors which assign a
20 specific number of operators and senior operators to
21 be onsite in the control room and at the controls.
22 That doesn't make sense for Part 53.

23 We do not believe that rule-based
24 prescriptive staffing levels would provide reasonable
25 assurance of safe plant operation across different

1 designs and facility sites. Furthermore, the use of
2 prescriptive staffing would likely force applicants to
3 rely on the exemption process when those staffing
4 levels didn't fit their design's needs. So we don't
5 think that would be an efficient or practical approach
6 to rely on exemptions.

7 We think that flexible staffing
8 requirements, ones that are risk-informed,
9 performance-based, and technology-inclusive are
10 needed.

11 We anticipate that there will be designs
12 where operators do not significantly influence safety
13 outcomes. And because of this we thought about
14 staffing needs for two groups of advanced reactor
15 facilities. One group where operators have a safety
16 role, and one group where operators do not have a
17 safety role.

18 You'll notice that this staffing approach
19 is consistent with our Part 53 approach for human
20 factors as well as licensing or certifying operators,
21 and that's because these areas are interrelated. In
22 fact, the Part 53 requirements in these areas are
23 integrated and supported by requirements for
24 applicants to submit new types of information as part
25 of their application.

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1 Those new types of information that we're
2 going to require are things like a concept of
3 operations document, and a function requirements
4 analysis, and information about function allocation.
5 So for a given facility design this type of
6 information gives the staff a broad understanding of
7 the operator's role in facility safety, thus informing
8 staffing plan needs.

9 Finally, we relied heavily on our
10 experience that we gained in recent years from
11 evaluating staffing plans as well as looking at how to
12 eliminate the shift technical advisor position for the
13 NuScale small modular reactor design. Next slide,
14 please.

15 So that was our approach. Now I'm just
16 going to summarize the Part 53 staffing plan
17 requirements.

18 MEMBER BROWN: Can you go back a slide?

19 MR. SNODDERLY: Go back a slide.

20 MEMBER BROWN: This is Charlie Brown.
21 Yes, back to slide 9. What is a novel concept?

22 MR. SNODDERLY: I think we just mean new.
23 So different -- new and different conduct of
24 operations. The end concept. Sorry, novel -- new or
25 novel. Basically we're saying different than what

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1 we're used to --

2 (Simultaneous speaking)

3 MEMBER BROWN: -- is fundamentally what
4 you're saying. Is that right?

5 MR. SNODDERLY: Say it again? I talked
6 over you.

7 MEMBER BROWN: No operators would be okay.

8 MR. SNODDERLY: That would be novel. I
9 think we're just saying we expect different ones.
10 There are so many different designs out there, their
11 concept of operations are going to be varied. We're
12 trying to come up with a way to require staffing for
13 different types of ways to operate the plant.

14 MEMBER BROWN: Have you given any
15 consideration that there ought to be some, how do I
16 phrase this. Do you have a basis? That's not what
17 I'm trying to say. Just saying novel concept without
18 some idea of where you think a cutoff may be. You
19 don't have any floor the way this is phrased.

20 MR. SNODDERLY: Well, I mean this is -- I
21 think Part 53 has some broad requirements to come in
22 the door so we're going to look at whatever the
23 concept of operations are for those plants. I think
24 Lauren has her hand up if she wants to try a stab at
25 Charlie's question.

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1 MS. NIST: Thanks, Maurin. I just wanted
2 to say that this is talking about -- this bullet here
3 is the staff's approach to coming up with a
4 performance-based technology-inclusive staffing
5 requirement.

6 MEMBER BROWN: I don't need the buzzwords.
7 I'm not trying to be critical, but those buzzwords are
8 used for everything. Performance-based, technology
9 neutral, blah, blah, blah. And I'm not criticizing,
10 that's just what's being used for everything as if
11 that's the magic elixir that's going to give us --

12 MS. NIST: So (audio interference) just in
13 the interest of proceeding on and clarity we're
14 talking about what the staff's effort is and our work
15 product is attempting to accommodate reviews that we
16 might -- approach of how we might review concepts of
17 operation for facilities that basically aren't large
18 light waters. That's the point we're trying to get
19 across with the bullet.

20 MEMBER BROWN: I understand that, but it
21 seems to me you ought to have some idea of what would
22 be acceptable -- the least acceptable thing you would
23 accept I guess. The minimum thing you may accept. I
24 mean, this is open-ended and to me there ought to be
25 a game plan or some thought process to say what -- do

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1 we really think you can sit these out with having
2 nobody around for 500 miles. And if the answer to
3 that is no then you try to put something into the
4 staffing approach that gets that point across. I
5 mean, should there be a minimum staff as opposed to
6 zero. That's the only point I'm trying to make and
7 this doesn't give the communication to whoever comes
8 in to do a Part 53 that zero is not ever going to be
9 the right answer. That's all I'm saying. This is --
10 it's totally open-ended.

11 MEMBER HALNON: Jesse, you wanted to weigh
12 in?

13 MR. SEYMOUR: Yes, yes, I appreciate that.
14 So, I just want to make a point, a clarifying point
15 here that under the preliminary proposed structure
16 that we're talking about here there is no outcome that
17 ends with zero operations personnel being associated
18 with an operating power reactor. There's always going
19 to be some variation of licensed or certified
20 personnel overseeing the plant operations. So zero is
21 not an acceptable outcome with what we're doing here.

22 MEMBER BROWN: Is that clear from the
23 writeup? The comment, I like the comment that zero is
24 not the right outcome. Somehow that thought crossed
25 -- this is my personal opinion obviously.

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1 CHAIRMAN REMPE: Excuse me, we're getting
2 a lot of background noise. So if you're not speaking
3 please mute your computers or whatever.

4 MEMBER BROWN: I'm sorry, Joy.

5 CHAIRMAN REMPE: I just was going to tell
6 you to go ahead.

7 MEMBER BROWN: My only reason for making
8 the comment is that somehow this zero is not an
9 acceptable outcome is -- should be communicated
10 somehow as part of the Part 53 language. That's all
11 I'm saying. There's -- that's the reason I made the
12 comment. I've just never done anything without having
13 an idea of where -- what the minimum I would accept in
14 terms of -- it's like looking at the I&C system. I
15 would never accept a system that allows total
16 communication between all four independent, non-
17 independent channels. That's insane. So to me
18 staffing is --

19 MR. SEYMOUR: So I'm not hearing anything
20 on my end. I'm not sure --

21 MEMBER HALNON: This is Greg online. We
22 just lost our stuff again here. So if you all would
23 just hang in and let us get our internet back here at
24 the ACRS room we'll be back with you in a minute.

25 MR. SEYMOUR: Okay, thank you.

1 MEMBER HALNON: We're still working on it
2 so everybody just stand by. Okay, we're coming back
3 now. I take it back, we're not coming back now. Hold
4 on.

5 (Simultaneous speaking)

6 PARTICIPANT: This is one of the things
7 that happens where I don't think I'd ever be able to
8 sit in a driverless car.

9 CHAIRMAN REMPE: You have no faith in the
10 future, Derek. I think we're back.

11 MEMBER BROWN: You just made my point
12 Derek.

13 (Simultaneous speaking)

14 MEMBER HALNON: Okay, this is Greg. We're
15 going to continue on. Member Bier has a comment to
16 make and then I'll summarize the theme of what we're
17 listening to, and we'll let you guys go on from there.

18 MEMBER BIER: This is in a way a different
19 version of Charlie's question which is what is the
20 basis for evaluating proposals. So for instance,
21 let's say we decide that X number of operators is
22 acceptable for Y number of reactors of a certain type,
23 right. One operator can handle however many.

24 So then five years from now they come back
25 and say well, everything has gone really smoothly so

1 now we want twice that many reactors. And five years
2 later they may come back and say well, everything is
3 going super smoothly so now we want three or four
4 times what you approved initially, and that could keep
5 going until something doesn't work anymore. And is
6 there a process by which there would be a way to say
7 no, we approve this based on these assumptions and
8 that's no longer valid as you increase. You need to
9 up your operators.

10 MEMBER HALNON: Thanks.

11 MEMBER BROWN: Can I amplify what she said
12 a little bit Jesse?

13 MR. SEYMOUR: Go ahead.

14 MEMBER BROWN: What just occurred --
15 what's been brought up in the past is that we'll have
16 these reactors sitting out there, a small modular
17 reactor with somebody in the middle of Wyoming with
18 somebody back in New York controlling it via the
19 internet. And we just lost control. I mean, somehow
20 it's got to be communicated that you've got to be in
21 a manner to always have control on demand. And I
22 don't know what the right way to phrase it is, but
23 that's the thought process that I think you ought to
24 be trying to incorporate into the Part 53 language.
25 Did I reflect your thought?

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1 MEMBER HALNON: Yes. For the staff don't
2 answer that now.

3 MEMBER BROWN: No reason to answer.

4 MEMBER HALNON: But what I wanted to say
5 is that the theme that you're going to be hearing I
6 believe, and we talked about it. I had to sit back
7 and think about what the themes were at the
8 subcommittee meetings was the -- and I don't know if
9 I'm going to use the right word. It's sort of the
10 permissive structure, the lack of a minimum, the lack
11 of an expectation or whatever the case may be. We
12 talked about with the STA. We'll talk about it some
13 more.

14 So we'll work through that and try to
15 clarify that comment for you so that you'll understand
16 where we're coming from as we go through this. So I
17 didn't want to bog it down right now.

18 MEMBER BROWN: That's fine. I just wanted
19 to get that thought process.

20 MEMBER HALNON: You popped the bubble on
21 where we wanted to go on some of these things. Go
22 ahead.

23 MS. CUBBAGE: This is Amy Cubbage, NRC
24 staff. I just wanted to interject if I may.

25 MEMBER HALNON: Go ahead, Amy.

1 MS. CUBBAGE: I wanted to reiterate what
2 Jesse was saying, that under Part 53 we're currently
3 not considering fully remote and autonomous operations
4 which I think is what Charlie was alluding to.

5 MEMBER HALNON: Thanks, Amy. And it's not
6 just the autonomous.

7 MEMBER BROWN: It wasn't just -- I'm
8 sorry, Greg, go ahead.

9 MEMBER HALNON: No, it just wasn't
10 autonomous. It was the minimum requirements.

11 MS. CUBBAGE: Understood, understood. I
12 just wanted to clarify the idea of remote and fully
13 autonomous is not being contemplated right now under
14 the rule. And as Jesse indicated all of these
15 scenarios would have some operations presence onsite.
16 It's a matter of how many and what their
17 certifications or licensing would be. And Jesse,
18 please correct me if I'm wrong.

19 MR. SEYMOUR: No, that is the case. And
20 I just, you know, while I have the floor here just for
21 a second I just want to reinforce the fact that when
22 determining the number of operators. And again, we're
23 talking about licensed operator staffing and the
24 general approach that Maurin is outlining here. This
25 is a performance-based requirement. And Maurin will

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1 talk about this. But an applicant is going to have to
2 use human factors engineering based analyses and
3 assessments to show the proof, to show the data for
4 why that number of people is going to be capable of
5 fulfilling the safety functions for that facility.

6 So not only do we not go to zero, but we
7 also have essentially the state of the art of human
8 factors engineering that has to be backing up the
9 number that they're using.

10 MEMBER BALLINGER: This is Ron Ballinger.
11 I've got to go look at the transcript for one of the
12 previous Part 53 meetings, but I seem to recall the
13 statement that Part 53 will not preclude autonomous
14 and remote operation.

15 MEMBER BROWN: That's correct. I vaguely
16 remember that, but I would not swear to it.

17 MEMBER BALLINGER: So what I'm hearing now
18 is that's not the case.

19 MEMBER HALNON: And I think -- this is
20 Greg. We're talking two different areas. We were
21 talking in the technology world about how you would
22 license the technology as opposed now we're talking
23 how you staff the operators. So there is a disconnect
24 between those two areas. If the expectation from this
25 group is that you will not have autonomous reactor

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1 operations that's not the expectation of the group
2 writing the language for the earlier parts of the Part
3 53. We did have that discussion at least once if not
4 twice during other subcommittee meetings, but not for
5 the Subpart F. So that's a question.

6 The other piece of it is, again, it's not
7 so much the autonomous operations, it's the lack of
8 that expectation being very explicit in the rule
9 language which is what you just said, Jesse, was there
10 will not -- there's no expectation of zero operators,
11 no expectation of autonomous or remote operation.
12 Well, that's not in the rule language. That's your
13 expectation, but that's not in the rule language. So
14 that's the point, again, as we try to cut through all
15 the examples. But that's the point.

16 CHAIRMAN REMPE: Greg, I'm going to
17 interrupt here for a minute. Someone tried to respond
18 with a technical response in the chat. That doesn't
19 appear in the transcript and so it doesn't -- in fact,
20 it just flashes on the screen and it's gone. So if
21 the staff wants to make the comment they need to make
22 it verbally so it's on the record.

23 MR. SNODDERLY: Right, Chairman, and I can
24 do that. This is Maurin. I'm ready to keep going and
25 I talk to what's in the chat. And what's in the chat

1 is this implication that the staffing plan, there's
2 got to be somebody there. So if you look in the
3 Subpart F discussion table from October 2021 when we
4 put this proposed rule language out, or preliminary
5 rule language out it discusses how the staffing
6 requirements work.

7 And the implication of staffing
8 requirements specified here for certified operators
9 are that there must be a minimum of one individual
10 fulfilling these requirements at all times with as
11 many additional certified operators as needed above
12 that minimum in order to implement these requirements.

13 An applicant will need to demonstrate how
14 their proposed approach to certified operator staffing
15 accomplishes this. It must also be recognized that
16 even a fully autonomous reactor would still need to be
17 under the cognizance of a certified operator. So in
18 staffing land where the rule works is that there's at
19 least one person there. We don't say that in the rule
20 because that would be prescriptive, but there is an
21 assumption. And we're going to look at that.

22 And that's where I was trying to get --
23 these areas are all interrelated. So you know, who
24 are these people. Well, they're certified operators
25 or they're licensed operators. And there's human

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1 factors requirements to determine those needs and what
2 kind of HSI they operate with, or just watch, monitor
3 with, et cetera. So it's all interrelated.

4 I agree it doesn't really work with zero.
5 I can't review a staffing plan that says zero.
6 There's not going to be much to do. So it's kind of
7 set up for this. And this does establish a minimum.
8 So we're letting the design kind of lead that, what is
9 the minimum for this design and prove it is kind of
10 what -- that is our approach.

11 MEMBER BALLINGER: To me the word
12 "cognizance" is important. That doesn't mean the
13 operator has to be there.

14 MEMBER BROWN: There's another thought
15 process with that. One of the things that needs to be
16 considered in terms of operating any plant, and I can
17 use only one example. I will just use one example, is
18 when you have multiple plants and you've got a large
19 amount of computer-based operations where they're
20 monitoring and they're controlling and you've got one
21 operator there ought to be -- this is me, not the
22 committee talking. For any critical operation
23 something has to start, or be stopped, or initiated,
24 or what have you. There ought to be a manual backup
25 somehow, and that's part of the human factors

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1 engineering assessment is can that be done if the
2 automation fails.

3 We do that with reactor trips. There's a
4 manual backup, manual scram switch that goes directly
5 to the scram breaker. You can directly go start a
6 pump if you need to manually. It doesn't go through
7 the computer system. So I don't know how that --
8 that's got to be factored in when you're looking at
9 human factors engineering and the displays a person
10 has even if it's only one. That doesn't mean -- it's
11 just a thought process that you've got to consider as
12 part of this whole staffing and operations setup.
13 I'll stop right there. It's just a thought process.

14 MR. SNODDERLY: Okay, thank you.

15 MEMBER BROWN: Thank you.

16 MR. SNODDERLY: Thank you for that. Okay,
17 so I think we were on the slide with the rule. I was
18 stepping through the staffing rule. And first, the
19 applicant needs to provide a staffing plan that
20 describes the numbers, positions, and qualifications
21 of reactor operators and senior reactor operators or
22 certified operators across all modes of operation.

23 That staffing plan needs to describe
24 personnel providing support in areas such as plant
25 operations, equipment surveillance and maintenance,

1 radiological protection chemistry, et cetera. The
2 list is on the slide, I'm not going to read it all.
3 And this type of information, they support areas --
4 this information supports the staff's understanding of
5 any non-traditional roles or collateral duties that
6 those licensed operators or certified operators might
7 have, and any associated workload with that.

8 And then finally facilities that are
9 required to have licensed operators must provide a
10 description of how the proposed licensed operator
11 staffing would be sufficient to provide assurance that
12 plant safety functions can be maintained. And this is
13 performance-based. It needs to be supported by HFE,
14 human factors engineering analyses and assessments.

15 MEMBER HALNON: This staffing plan is
16 absolutely key obviously, and it's going to be -- I
17 assume it's submitted and approved by you guys during
18 the licensing process. Is there going to be a
19 guidance document that puts out there what are the
20 minimum requirements for a staffing plan to submit? Or
21 are you going to let it be a free flow of whatever the
22 licensee or the applicant wants to put in there?
23 That's not the right way to put it. Are you going to
24 have a guidance document that's going to give what one
25 should look like, what should it contain, what level

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1 of detail in that respect?

2 MR. SNODDERLY: We have a staff review
3 guidance document under way for this to look at these
4 staffing plans, how to -- what we're going to be
5 looking for, how we're going to verify that they work,
6 what kind of validation did the applicant do. So yes,
7 that exists in the form of guidance.

8 But the requirement itself is right here.
9 That has to describe numbers, positions, and
10 qualifications across all modes. So this is what's
11 required. It's pretty clear, but how the staff is
12 going to look at it, yes, that will be available and
13 it's -- like I said it's under way currently as an
14 interim staff guidance white paper that we'll be
15 putting out for comment sometime this spring I think.

16 MEMBER HALNON: Okay. I think we'd like
17 to see that when you get it to a point where you want
18 it to be. I think that will help alleviate any fears
19 that we're not going to have operators onsite, or
20 anything like that. Let's go ahead and move on unless
21 there's other comments. Okay, go ahead.

22 MR. SNODDERLY: Okay. Next slide, please.
23 So now I'm going to talk about the shift technical
24 advisor, or the STA for Part 53. Initially the staff
25 did not include a requirement for staffing the shift

1 technical advisor position in rule language. We
2 arrived at this position in part because of commission
3 policy that made the STA position an interim measure
4 after the accident at Three Mile Island unit upgrades
5 could be made to the control room human-system
6 interfaces and operator training.

7 We also left the STA out of the rule
8 because of the combination of other requirements for
9 operator training, human factors engineering, human-
10 system interface design, staffing analysis, and
11 defense-in-depth provisions for Part 53 facilities
12 that in essence take over from the STA.

13 We understand that the committee has the
14 following concerns about the no STA approach. And
15 they are reservation about blanket STA elimination
16 under the rule, the value of having an independent
17 individual for event assessment, a desire to maintain
18 engineering expertise available, and the relevance of
19 the role of the STA in light of uncertainties with new
20 designs. So we understand those concerns and I'll say
21 in light of these concerns and after additional
22 discussion that we've had on this very challenging
23 topic we are currently considering three different
24 options for the next iteration of the rule language.

25 The first being the status quo which is no

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1 requirement for staff. The second is STA is required
2 with provisions for omitting it with justification.
3 And that would be at plants with licensed operators.
4 So the STA would still be required as part of that
5 staffing. And then the third one is at all plants
6 regardless of whether they have licensed or certified
7 operators all plants must provide independent and
8 readily available engineering expertise to the on-
9 shift operators. So like I said we're still
10 considering them. I'm going to open up the floor now
11 for full committee discussion on this topic if I can.

12 CHAIRMAN REMPE: So before a member has a
13 comment, we discussed earlier that the court reporter
14 could identify which member is talking and they didn't
15 need to identify themselves. Apparently my light, I'm
16 the chairman, lights up anytime anyone in the room
17 talks. And so a participant has indicated that it
18 would be helpful for them if we could identify
19 ourselves. It's not absolute all the time, but just
20 to try and have them understand who's talking. Okay,
21 folks? Thank you. Go ahead.

22 MEMBER HALNON: Thank you, Chairman. So
23 we've arrived at this point after subcommittee
24 discussions and providing comments back to where we
25 have these three options. Again, this is Greg Halnon.

1 That didn't work very quickly, did it. Isn't two and
2 three essentially the same? In other words, if you
3 can do number three then you can eliminate the STA
4 provision. I guess explain to me the difference
5 between two and three.

6 MR. SNODDERLY: Okay. So, two is like we
7 say today at our Part 50 plants, that's the STA body.
8 There's licensed operators in the control room. The
9 STA might be one of them, a licensed SRO or has other
10 qualifications. So that's going with what we
11 currently have for that position, that role, with the
12 option to justify why you don't need it such as we saw
13 for NuScale.

14 MEMBER HALNON: Wouldn't you use number
15 three to justify why you wouldn't need it?

16 MR. SNODDERLY: Could you use number three
17 to justify --

18 MEMBER HALNON: In other words, the way
19 that we justify omitting the STA now is by saying we
20 have engineering expertise within our licensed
21 operators, and we have them available that they can
22 jump into the STA role.

23 (Simultaneous speaking)

24 MR. SNODDERLY: I think in number two
25 we're looking at the traditional STA, and number

1 three, these are standalone. These aren't like you
2 can do any combination. If we went with number three
3 it's having some access to engineering expertise. So
4 you don't have to call that person the STA. They
5 don't have to be the licensed operator. So different
6 from two is that it could be somebody at a different
7 location that you can get a hold of, this is one way
8 I see it. To help you with an issue that you're
9 seeing on shift.

10 MEMBER HALNON: Okay, I get it. So number
11 three is just access to. I've got it. Okay.

12 MR. SNODDERLY: Yes.

13 MEMBER HALNON: So it doesn't have to
14 necessarily be onsite, but you have somebody who they
15 have on call that they can call at any time.

16 MR. SNODDERLY: Exactly.

17 MEMBER BROWN: I think the key is on call
18 for each shift of operation. Not that you find them
19 if they're there. They have to know they've got to be
20 available. That's the way I would read that.

21 MEMBER HALNON: Yes, and this is Greg
22 again. I assume that we would go further on the
23 engineering expertise that they would have access to
24 indications, display information that is independent
25 than just a phone call where somebody is relaying

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1 information to them.

2 MR. SNODDERLY: Right. I imagine some
3 kind of awareness -- this is Maurin, sorry. Some kind
4 of awareness -- we haven't gotten into the details of
5 how this works or looks, but -- and I will point out
6 that number three is for certified and licensed
7 operator plants. So anything coming in.

8 And number two is those licensed operator
9 plants where there are things that the operators have
10 to do to maintain safety functions, keeping the
11 traditional STA role to advise them.

12 MEMBER HALNON: Okay, thanks. Jesse?

13 MR. SEYMOUR: Thank you. I just wanted to
14 add to the point. And again, with the understanding
15 that option three would have to be further developed
16 if we were to incorporate this.

17 We do have human-system interface design
18 requirements that we adapted from the existing
19 comparable post-TMI requirements. So when you go
20 through and you look at certain indications and so
21 forth that are required to be available to the
22 operators, we do have things that cover possible
23 indication of core damage states, establishes safety
24 functions, and those kinds of important parameters.

25 And we don't make any distinction between

1 whether it's a licensed operator plant or a certified
2 operator plant. So again, it wouldn't take too much
3 to extend those types of provisions to whoever is
4 fulfilling this engineering expertise type of
5 requirement.

6 MEMBER HALNON: Thank you, Jesse. Go
7 ahead on with your presentation.

8 MR. SNODDERLY: Okay, well that's all I
9 had prepared for my part on the STA. It looks like
10 we're ready to pass off to Theresa now. She's going
11 to talk about certified operators. Over to Theresa.

12 MS. BUCHANAN: Yes, Maurin. Can you give
13 me a sound check?

14 MR. SNODDERLY: Sound good.

15 MS. BUCHANAN: Thanks, Maurin. So I'm
16 Theresa Buchanan and I'm here this afternoon to talk
17 with you all about certified operators or
18 certification of operators which is of course a brand
19 new proposed process from how we're currently doing
20 it.

21 I would like to note that I have a hard
22 stop at 5 p.m. so hopefully I'll be able to get
23 through all of my section. If not Jesse is standing
24 by to step in and pinch hit for me. So I thank Jesse
25 for being willing to do that.

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1 So, certified operators. Giving you some
2 background. The staff has proposed an option that
3 allows for the use of non-licensed operating staff in
4 place of licensed operators at plants that can meet
5 stringent safety criteria. These individuals would
6 still be required to complete a commission approved
7 systems approach to training based training program
8 and to demonstrate competence through an examination
9 process that is approved by the Commission, but the
10 certification of that competence would be through a
11 facility program rather than through the Commission
12 licensing process. Therefore, the expectation is that
13 these operators would demonstrate a similar level of
14 competence at performing those required actions
15 determined from a job task analysis as would a
16 licensed operator, although the domain of those
17 actions may be different.

18 The stringent safety criteria that would
19 need to be met to allow use of this option would
20 ensure that the certified operator was not relied on
21 to perform actions necessary to safely mitigate
22 licensing basis events as opposed to a licensed
23 operator who would be.

24 The certified operator therefore would not
25 need to demonstrate competence in performing these

1 actions because they would not exist at that site.
2 The certified operator would be responsible for
3 administrative functions similar to what a senior
4 reactor operator would be expected to perform as well
5 as being responsible for operation of the facility in
6 the following ways as applicable to the site design.
7 Monitoring plant data and parameters, shutting down
8 the reactor when required, dispatching maintenance or
9 other operations personnel, implementing the emergency
10 plan, and of course performing reactivity
11 manipulations when required. Next slide, please.

12 All right, so now I'm going to talk about

13 --

14 MEMBER BROWN: Can I ask you, can you go
15 backwards?

16 MS. BUCHANAN: Certainly. Can we please
17 go back one slide.

18 MEMBER BROWN: Slide 12. I just want to
19 make sure I understood you. You said the certified
20 operator would not be able to handle an accident
21 situation.

22 MS. BUCHANAN: I'm saying that --

23 (Simultaneous speaking)

24 MS. BUCHANAN: Are you finished with your
25 question?

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1 MEMBER BROWN: Yes, I'm trying to make
2 sure I understood what you said. I heard the words
3 accident or -- I can't remember exactly how you
4 phrased it. Safety function, that's what you used.
5 You wouldn't be certified to be -- to safety functions
6 like a licensed operator would be. If that's the case
7 who would?

8 MS. BUCHANAN: The terminology I used is
9 that the stringent safety criteria that Jesse was
10 discussing earlier would be in place to ensure that
11 certified operators were not relied upon to perform
12 actions necessary to safely mitigate licensing basis
13 events. The reasoning being was that other processes
14 that don't rely on human actions would be the ones
15 that would be relied upon to mitigate licensing basis
16 events in order to meet the other requirements of Part
17 53.

18 MEMBER BROWN: So it would be all
19 automatic in other words. It would not require human
20 intervention to perform those safety functions.

21 MS. BUCHANAN: It would not require human
22 intervention to perform those safety functions. I'm
23 not sure I would agree with the use of the term
24 "automatic" because as Jesse mentioned on the second
25 optional criteria it relies on things like inherent

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1 safety characteristics. So the use of physics, or
2 gravity. So if you consider those to be automatic.
3 I consider those to be more inherent to the design.
4 Any other questions on this slide?

5 MEMBER BROWN: No, that's fine. Thank
6 you.

7 MS. BUCHANAN: All right. Next slide,
8 please then. All right. So now we're going to talk
9 a little bit about -- so I looked at some of the
10 background. Now here's some of the reasoning. We
11 sort of got into it a little bit on the last slide.

12 If an operator is not needed to ensure
13 safe mitigation of licensing basis events as I just
14 mentioned then they would not be required to be
15 licensed from a public health and safety standpoint.

16 Regulatory burden is also a consideration.
17 These facilities would be expected to have finite
18 resources. And if we're requiring additional burden
19 for licensing of operators when not necessary from a
20 safety standpoint then that could require the use of
21 resources that would be better applied elsewhere from
22 a safety standpoint. In other words, requiring
23 licensing of operators when not necessary from a
24 safety standpoint could actually have an adverse
25 impact on safety even though that's counter-intuitive.

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1 Note, the facility is still licensed and
2 must still have and follow a commission approved
3 training and examination program for these operators
4 which would be monitored for compliance by the
5 Commission through periodic inspection. Tasks
6 identified by the job task analysis for the certified
7 operator position would still be accomplished by
8 rigorously trained and qualified individuals.

9 So we have some past precedent. Certified
10 fuel handlers are an example of a similar process in
11 that the position requires these individuals be
12 trained and qualified to perform the tasks identified
13 by a job task analysis, in their case involving
14 movement of fuel in the spent fuel pool through to dry
15 storage. The certified fuel handler is responsible to
16 ensure reactivity is maintained, respond in the event
17 of an accident in their case, for example, a damaged
18 fuel rod or a drop in fuel in order to take actions to
19 mitigate the event. Their actions may not be complex
20 and the consequences of the accident may not be as
21 significant as for a currently operating facility.
22 When I talk currently I mean currently operating,
23 current power operators, not advanced reactors.

24 But they are still there and they have
25 been evaluated as being acceptably low to allow for a

1 certified fuel handler program by a licensed operator.
2 These processes are not the same, but they are similar
3 in that the certified fuel handler like a certified
4 operator would be expected to monitor the progress of
5 work, perform administrative functions, direct work
6 activities, and oversee operations in the case of a
7 certified operator that may impact reactivity in the
8 spent fuel pool. Not on this --

9 MEMBER BROWN: I'm sorry, go ahead.

10 MS. BUCHANAN: Okay. Not on this slide,
11 but another example that I wanted to provide is with
12 fuel cycle facilities. Although the NRC does have the
13 authority under the Atomic Energy Act of 1954 as
14 amended to license operators at fuel cycle facilities
15 this has not been done in practice. Instead,
16 technicians and line operators at these facilities are
17 trained and qualified in the required aspects of their
18 job by the facility. This process is reviewed as part
19 of our standard review plan for fuel cycle facility
20 applications. Again, this is a similar process but
21 there are some differences as there are safety
22 consequences for these individual actions or inactions
23 in operation of the facility.

24 In fact, 10 CFR Part 70.61 discusses what
25 I refer to as safety tiers. An example would be a

1 high-consequence event, or credible intermediate
2 consequence event. And they require engineering or
3 administrative controls to limit the likelihood of
4 these events. And these controls are applied to the
5 worker's responsibilities as applicable.

6 A high-consequence event could result in
7 an acute worker dose of 100 rem or more, a dose of 25
8 rem or more, or intake of 30mg or more of soluble
9 uranium to any individual outside the control area, or
10 certain acute chemical exposures to individuals.

11 A certified operator for a power facility
12 would not be expected to be required to manipulate
13 plant equipment in the event of an accident as we
14 discussed earlier, although they would have other
15 responsibilities such as notifications and
16 administrative actions.

17 For reactivity manipulations and whether
18 or not a non-licensed operator can safely perform
19 those the staff's perspective is that if the design
20 can meet the stringent safety criteria then the
21 consequences of any errors performed by the certified
22 operator during these reactivity manipulations would
23 be bounded by the design, and this plus the previously
24 discussed rigorous qualification requirements provides
25 an adequate assurance of protection.

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1 Finally, although it has been said that
2 some current advanced reactor designs may meet the
3 stringent safety criteria Jesse mentioned earlier,
4 even if they currently cannot the intent of this rule
5 is to make it robust enough to accommodate future
6 designs which may be able to meet this criteria.

7 MEMBER BROWN: Can I ask a question?

8 MEMBER HALNON: Go ahead, Charlie.

9 MEMBER BROWN: It says whether the
10 operators are licensed or not the facility would still
11 be licensed by NRC. Does that shift the liability to
12 make you responsible then if something went bad as
13 opposed to the operators? Not the operators but the
14 company or whoever, the licensee? Is that the same as
15 for fuel facilities, that NRC assumes the liability
16 because it's licensed by NRC even though the operators
17 aren't? It's a little bit different. It's not a
18 reactor plant, it's a fuel facility as opposed to
19 there's -- consequences are somewhat less than you
20 would from a power reactor.

21 MS. BUCHANAN: I agree that the
22 consequences at a fuel cycle facility are somewhat
23 less than that of currently operating power reactors,
24 yes. There are some differences, and I did
25 acknowledge the fact that these -- precedent are not

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1 exact precedent. They are similar, they are not the
2 same. I do have some information on the next slide
3 that actually may address your question.

4 MEMBER BROWN: You answered my question.
5 NRC effectively absorbs the liability when we're in
6 this position for a power reactor. That's the way I
7 would read this. Greg?

8 MEMBER HALNON: She made a point -- this
9 is Greg -- made a point of saying that the facility is
10 still licensed. So you're still going to have a chief
11 nuclear officer, or somebody that is in charge of
12 nuclear that's going to -- the officer will ultimately
13 be held.

14 MEMBER BROWN: The owner --

15 MEMBER HALNON: The owners --

16 MEMBER BROWN: -- even though they're
17 licensed by the NRC without the "operator" licensing
18 certification.

19 MEMBER HALNON: I believe that would be
20 the case in this situation.

21 MEMBER BROWN: Okay. All right, well
22 thank you.

23 MEMBER HALNON: I mean, you'd have to
24 follow up with the enforcement policy, but it will go
25 after the officer of the company.

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1 MEMBER PETTI: I just had a question and
2 I don't know the answer. Does this new approach
3 impact the ability of facility owner and Price-
4 Anderson insurance and all that, is there a connection
5 there that has to be thought of?

6 MS. BUCHANAN: Well, I will state that I
7 don't have the answer to that as I'm not really
8 involved in anything to do with the Price-Anderson Act
9 associated with insurance. What I will say is that I
10 actually have information on the next slide that's
11 really related to this topic so if everyone is okay
12 with it can I go to the next slide and then we can
13 revisit this?

14 MEMBER PETTI: Sure.

15 MS. BUCHANAN: Okay. So let's go to the
16 next slide, please. All right, so there are actually
17 some prior concerns raised by the ACRS subcommittee.
18 And some of these concerns include differences in
19 accountability as compared to licensed operators which
20 is kind of what was being alluded to earlier. Where
21 is the accountability, as well as a lessened ability
22 to resist coercion by inappropriate management action
23 or orders, a redundancy to a scalable operator
24 licensing provision, as well as lack of certification
25 by an independent entity, i.e., NRC.

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1 So we acknowledge that these concerns are
2 valid. We continue to have the perspective that if
3 the stringent safety criteria are met to allow the use
4 of this provision the safety consequences of an
5 inappropriate operator action or inaction are so low
6 that these concerns would not be expected to have a
7 significant impact on the safety of the facility.

8 Additionally, the framework allows for
9 appropriate staffing requirements when there's no
10 significant human role in safety. There's past
11 precedent for using non-licensed personnel in similar
12 roles although those roles have a different relation
13 to safety for those types of industries.

14 The ability to meet the criteria and the
15 desire of the industry for this provision has been
16 expressed. It is important to note, and here's the
17 piece I wanted to get to. It's important to note that
18 the administrative section of technical specifications
19 can assign and with the current operating reactor
20 fleet have assigned responsibilities to management to
21 allow for personal accountability so not just the
22 facility is accountable.

23 A similar case could be applied here,
24 codifying in technical specifications the certified
25 operators by tech specs which are part of the license

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1 for the facility, that certified operators have
2 certain responsibilities they must meet.

3 So before I finish the slide did that
4 answer the question that was raised earlier, at least
5 help answer the question that was raised earlier?

6 MEMBER HALNON: I would say it addresses
7 the question. I'm not sure it answers it.

8 MS. BUCHANAN: All right. I'll take
9 addressing it.

10 MEMBER BIER: I'd also like to ask a quick
11 follow-up. This is Vicki Bier. I just want to make
12 sure I understand a question that was going through my
13 mind while I was listening to you. Early on you said
14 that a certified operator would have no safety
15 responsibility essentially. And in my mind I was
16 running through but actions they take could have
17 adverse consequences for safety and who's going to be
18 there to fix it if they do.

19 And the second part of your presentation
20 kind of said well, those adverse consequences would
21 have to be bounded by the design of the facility. Is
22 that the answer to my nagging question, that there's
23 a limit to the damage somebody can do?

24 MS. BUCHANAN: I wouldn't call that a
25 nagging question. I would call that a very good

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1 question and the answer is yes, that is part of it.
2 I believe when -- and Jesse, please correct me if I'm
3 wrong, but I believe when the stringent criteria that
4 he was mentioning, especially on the second option,
5 there's a statement there that has to do with the
6 ability to withstand not just the event, but basically
7 operator actions associated with the event. Jesse,
8 did you have anything you wanted to add on that?

9 MR. SEYMOUR: Yes, Theresa, that's a good
10 way to characterize it, and it's actually baked in to
11 both options. It just gets there via different means.
12 But the key thing is that whether it's through
13 pointing to reliance on the types of robust passive
14 features that would be resistant to incorrect human
15 actions rendering them unable to fulfill their safety
16 function, or things that are just inherent, or whether
17 it be requiring -- perhaps through a human reliability
18 analysis type assessment, going through and
19 determining what the credible human errors of omission
20 or commission could be. Installing engineered
21 features to reduce the likelihood of those occurrences
22 down to some acceptable level.

23 Again, those two options, they both
24 accomplish that and via different means. But it's
25 baked in to both of them for lack of a better way to

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1 put it. Again, it's a key consideration that if
2 you're assuming that people, they don't have a human
3 safety role, it's not only for the actions that they
4 need to take, it's for the things that they could do
5 that potentially could remove the things that are
6 credited for safe (audio interference).

7 MS. BUCHANAN: Thank you, Jesse. Does
8 that answer the question or address the question?

9 MEMBER BIER: Yes, I'm happy with that
10 answer for now. Thank you.

11 MEMBER BROWN: I'm going to calibrate that
12 in just a slightly different way. This is just from
13 past experience in that the guidance we used to give
14 to our operators, you were the final -- the operators
15 were the final step. They were the final safety step.
16 They were responsible for the safety of the reactor,
17 taking care of it. They were always there. We're
18 effectively abandoning that thought process. I'm not
19 saying it's not justified if it's bought off on, I'm
20 just saying we've walked away from saying that the
21 operator is the final protection against a major
22 accident.

23 MS. BUCHANAN: I would characterize --
24 finish, please.

25 MEMBER BROWN: No, that's -- there's no

1 way to -- you could characterize it.

2 MS. BUCHANAN: Well, I would like to
3 characterize it slightly differently. You can choose
4 not to agree with this characterization, but the way
5 I would characterize it is we would give the
6 facilities an opportunity to prove to us that they
7 don't need the operators as that last step to safety.
8 But they would have to prove to us that those
9 operators are not only not needed as last step to
10 safety, but they can't do a wrong action that would
11 put them into the line of safety.

12 And that's how I would characterize it.
13 So I wouldn't say that we're abandoning that as a
14 philosophy. I would say that we are modifying it to
15 acknowledge the possibilities of future technologies
16 that they could be designed in such a way as to
17 eliminate the need for it.

18 MEMBER BROWN: The plant is so safe that
19 it can't possibly hurt anybody.

20 MS. BUCHANAN: Well, that's why I said
21 it's a very high bar.

22 MEMBER BROWN: Okay, thank you.

23 MEMBER HALNON: This is Greg. Before
24 Theresa has to go I want a couple of questions. You
25 mentioned that the lesson, the ability to resist

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1 coercion by inappropriate management. I got that
2 part. What would keep management from only certifying
3 operators who let's say toed the line as opposed to
4 operators that may not necessarily -- let's say
5 independent thinkers as opposed to just toeing the
6 line.

7 What would prevent them from only -- being
8 very selective on their certified operators to not
9 have to coerce them?

10 MS. BUCHANAN: Well, I would respond by
11 saying it's primarily the other aspects of the rule
12 language for certified operators. They're required to
13 propose a training program which would include
14 eligibility, experience requirements for entry into
15 the program as well as what the contents of the
16 program would be to output an operator. And they
17 would be required -- we would then approve, review and
18 approve it, the Commission would. They would be
19 required to follow that program, and then we would be
20 coming by in the -- behind them doing periodic
21 inspections to ensure compliance with the program.

22 Now, could facilities look for certain
23 personality traits that would fall within those
24 experience and eligibility guidelines? Possibly. But
25 they would still have to meet all of those guidelines

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1 as well as the training program, a certification
2 program, and periodic inspection by the Commission.
3 So I don't think that that would be a significant
4 concern, that they would only have compliant
5 operators. Would that be a good term to use?

6 MEMBER HALNON: Yes, I understand what
7 you're saying. Okay, then carrying this out further
8 then, first of all I did want to make the statement
9 that we are assuming that these are qualified
10 proficient operators. They're not duds who get
11 through this training program. So I wanted to say
12 that. They're probably equivalent to the proficiency
13 and abilities of a licensed operator. So we're not
14 talking about people who are just going to go do bad
15 things all the time.

16 However, first question, and this is --
17 should be an easy one. Do you anticipate that there
18 would be full-time resident inspectors onsite at these
19 new smaller facilities?

20 MS. BUCHANAN: That's beyond my purview.
21 I wouldn't be able to answer that question.

22 MEMBER HALNON: My sense is no. If you're
23 not going to have any operators there you're probably
24 not going to have a full-time resident inspector. So
25 the second question is can the NRC de-certify an

1 operator if they see something that they don't like?

2 MS. BUCHANAN: And Jesse, I'm going to ask
3 for your assistance on this one, but the way that I am
4 envisioning this program is that the certification is
5 at the facility level, but it's covered by a
6 commission reviewed and approved program. And if the
7 facility were to fail to follow their program which
8 would include de-certifying operators when necessary
9 then they would of course be subject to enforcement
10 action. And if they continued to fail to de-certify
11 operators when necessary then of course the
12 enforcement would continue to be escalated per that
13 process. Jesse, did you have anything you wanted to
14 add?

15 MR. SEYMOUR: Theresa, you characterized
16 that well. Just very broadly, something that we for
17 the purposes of this presentation can't speak to to
18 any great extent is what the inspection program and
19 what the oversight process will ultimately look like
20 within this framework simply because it's beyond the
21 scope of the piece of it that we're working on. To my
22 understanding it really kind of goes a bit beyond
23 where the status of the work is.

24 So again, if we're asking questions about
25 will they have resident inspectors, and what type of

1 specific inspection activities will be there. We
2 can't speak to that, but what we can say is that we're
3 laying the groundwork here for what we anticipate the
4 inspection needs and the regulatory hooks to be. And
5 one of those which Theresa I thought put quite well is
6 that the facility will be on the hook for maintaining
7 the approved training program and also complying with
8 the regulations that govern the certified operator
9 process. So part of that would be removing people
10 that aren't performing from performing their duties
11 and remediating them. Again, that's casting a pretty
12 wide -- painting that with a pretty wide brush.
13 There's more specifics to it than that.

14 But if they're not doing that, again, our
15 intention right now and the way that we foresee this
16 is similar to how we do re-qualification program
17 inspections. There would be regulatory touch points
18 where we're looking at those programs. And again, if
19 we found efficiencies there, in a similar manner to
20 how, in the commercial world, we will issue findings
21 under the ROP for the re-qualification training
22 programs. We would have the regulatory hooks needed
23 to issue enforcement. Those actions would address to
24 that facility as licensee. And then from that point
25 again if there was continued non-compliance with the

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1 regulations, again we've seen how that works in
2 enforcement space. Things will ratchet up from there.

3 MS. BUCHANAN: Thank you, Jesse. I've
4 only got two sentences left on my spiel so can I
5 finish those and then we can get back to your
6 questions?

7 MEMBER HALNON: Yes, go ahead, Theresa.

8 MS. BUCHANAN: Thank you so much. As
9 Maurin just finished discussing we are continue to
10 evaluate the role of an STA or engineering expertise
11 availability. If the STA role or that engineering
12 expertise availability is included in the rule
13 language this can also add -- provide additional
14 assurance of safety for the plant.

15 Finally, a key requirement, this is kind
16 of like a summary. A key requirement is the
17 certification programs require the review and approval
18 of the Commission, and compliance with the programs
19 will be monitored by the Commission through periodic
20 inspections. So that's the end of my prepared remarks
21 for the certified operators section. So if we could
22 return. I'm sorry, I didn't catch the name, but if we
23 could return to the individual who said he had some
24 questions for me. He was only able to ask one.

25 MEMBER HALNON: This is Greg, Greg Halnon.

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1 You've answered most of them. I'm not going to press
2 it beyond. I brought up the inspection piece because
3 you relied on it in an earlier answer. That's one of
4 the reasons I brought that up. But with lack of
5 continuous oversight on the site like we have with our
6 large light water reactors operator proficiencies at
7 the request of and opinion of the management who may
8 not be onsite.

9 And the other piece of this, the basis for
10 the earlier question was the difference between the
11 licensed versus non-licensed operators and the level
12 of personal accountability they feel for that.

13 The last question I have for you is with
14 all the stuff and all the conversation that we've had
15 why are you doing this?

16 MS. BUCHANAN: Okay. So you threw me the
17 softball earlier to throw me a hardball later. I got
18 it. Why we're doing this. Well, we already got some
19 feedback about the use of all those buzzwords, but
20 unfortunately those buzzwords are actually very
21 applicable in this situation.

22 Part 55 as written right now works for
23 large light water reactors, but it's very
24 prescriptive, and it's very technology-specific for
25 large light water reactors. So we obviously have to

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1 do something about that because it won't fit with
2 advanced reactor designs. There are aspects of it
3 that just won't.

4 So, okay, that follows into the why are we
5 doing Part 53. Fine, now it's like why are we
6 splitting between licensed operators and these non-
7 licensed certified operators. Why not just do
8 licensed operators.

9 We could do that. What we are looking at
10 trying to do was trying to balance a regulatory burden
11 versus a safety impact. So we're trying to reduce
12 regulatory burden. This would be a reduction of
13 regulatory burden because the facility would not need
14 to be going through the Commission for the licensing
15 of operators. They would still have some regulatory
16 burden because we're not just handing this over to
17 them and not ever looking at it again. That was a
18 very good point you had earlier. We need to make sure
19 that we have appropriate touch points to ensure that
20 they're following their programs appropriately.

21 But it would reduce regulatory burden in
22 this aspect, to allow them to focus their efforts
23 elsewhere, their resources and efforts elsewhere. So
24 really that's why we're doing this. We are attempting
25 to balance the burden of a processes against the

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1 safety. So if the safety case isn't there the burden
2 shouldn't be there, and that's it.

3 MEMBER HALNON: Okay. Well, thank you for
4 that. I wanted to just before you left give you the
5 sense that I think this is the sense of the committee.
6 I speak for myself and I'll look at the heads nodding
7 or throwing something at me around the table.

8 I think we're concerned with the continued
9 cumulative effect of this backing off of oversight
10 through requirements in the regulatory language.
11 Elimination of the STA. We made that comment and now
12 you're coming back with some appropriate options. Not
13 having a licensed operator. How about potentially not
14 having any operators onsite at all? Having lesser
15 scope simulators as we'll talk about in a minute.
16 Having less re-qualification requirements from the
17 standpoint of prescriptive two-year re-qualification
18 exams, written exams and that sort of thing.

19 So the cumulative effect of all these
20 feels like we're giving away the farm to the less
21 oversight and less NRC I guess hooks is what I'm
22 trying to say. So anyway, that's where the concern
23 is. We'll continue to talk about it. We'll talk more
24 about it probably with the reduced simulator scope
25 although I think we'll get through that pretty

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1 quickly. So that's where we're coming from and that's
2 where you see some of the discussion coming from the
3 members.

4 MS. BUCHANAN: Understood. I thank you
5 for the insights, appreciate that. I'm going to --
6 Jesse, I'm going to go ahead and turn this over to you
7 because I've got to head out of here. So I want to
8 thank everyone for letting me come and present before
9 you all. I really do appreciate having the
10 opportunity to present the staff's perspective on
11 those controversial topic.

12 MEMBER HALNON: Thank you, Theresa.
13 Jesse, you're back up again.

14 MEMBER PETTI: So I had one comment sort
15 of on the opposite side. I keep hearing this is a
16 high bar. So, as I look at the advanced reactors I
17 see very few that will not rely on an operator in some
18 way once they do a full safety analysis, et cetera, et
19 cetera. So I worry that we're going through a
20 tremendous amount of effort for a null set. No one
21 can get through this gate. Now, there may be some
22 design out there, but at least all the ones that I
23 know of that are out there, there has to be an
24 operator involved.

25 It will be very different than the current

1 fleet in terms of the nature of the interaction like
2 we even see in NuScale. But I worry -- there's also
3 that. There's so much effort here and in the end the
4 bar is -- may be so high that why are we doing it.

5 MEMBER HALNON: That's kind of where my
6 question came in. I agree.

7 VICE CHAIRMAN KIRCHNER: I have the same
8 feeling, Dave. As any -- this is one member's opinion
9 so I have to be careful how I say this. If it's a
10 power reactor of scale, I'm talking 100 megawatts or
11 more, I don't -- like you say, I see the bar very
12 high, and also I see lots of reasons why you would
13 want and need an operator onsite full-time with such
14 a facility.

15 So, if we put aside these micro reactors
16 for a moment, I know the staff is to be commended for
17 trying to span a spectrum that is like a research
18 reactor to something that's, you know, on the other
19 end is an LWR. But I have the same feeling as Dave,
20 that the credible power production reactors, this is
21 going to be a very high bar to demonstrate no one is
22 needed and then we drop all of the requirements down
23 to a certified level. (Audio interference) that
24 person's only doing administrative functions. There's
25 some language that's being used here that I don't

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1 think is appropriate either.

2 MEMBER HALNON: And this is Greg.
3 Remember we're talking about commercial reactors that
4 have the sole purpose besides being safe to earn money
5 for somebody. So.

6 MEMBER BIER: I have one other comment I
7 want to make which is at the kind of 10,000 foot
8 level. So when -- I guess it was Charlie who asked is
9 there a floor. Is the floor zero or non-zero. And
10 essentially Jesse's answer was no, the minimum is one,
11 but we cannot say that because that would be
12 prescriptive. And I'm like if the answer is the
13 minimum is one why can't you say that and what is
14 gained by obscuring that fact. And I realize -- it's
15 not a criticism of Jesse. I realize there may be some
16 administrative pressures being brought to bear,
17 industry pressures or whatever, but that just concerns
18 me if there is a plain English answer that we cannot
19 write down.

20 MS. CUBBAGE: This is Amy Cubbage, NRC
21 staff. I want to reiterate what the staff tried to
22 say earlier. The preliminary proposed rule language
23 does specify a minimum of one.

24 MEMBER BALLINGER: It specifies a minimum
25 of one cognizant person.

1 MS. CUBBAGE: So maybe we need to take a
2 look at that language, but the intent was one.

3 MEMBER BALLINGER: This is Ron Ballinger.
4 To me cognizant doesn't mean onsite. And maybe that's
5 appropriate.

6 MEMBER BROWN: And it doesn't mean a
7 reactor operator either. It could be certified.

8 MEMBER HALNON: And this is Greg. It
9 doesn't conform with what we heard earlier on other
10 parts of Part 53 so you have to get together with --
11 and aligned with the rest of the Part 53 staff.

12 MS. CUBBAGE: Well, I'm communicating
13 information from the Part 53 team. If somebody else
14 would like to chime in. We're kind of talking amongst
15 ourselves here. I'm seeing language that the licensee
16 must provide for a certified operator to continually
17 monitor, et cetera, et cetera, at a minimum, et
18 cetera, et cetera. So I'm not seeing this cognizant
19 language in the rule text. So I think we need to kind
20 of take that back and make sure -- your comment is
21 well taken, and make sure that the language is
22 consistent. But that's what my awareness is of the
23 language.

24 MEMBER BALLINGER: I'm just reading, I
25 guess it's from the chat line from Lauren. It must

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1 also be recognized that even a fully autonomous
2 reactor would still need to be under the cognizance of
3 a certified operator. This is Ron Ballinger.

4 CHAIRMAN REMPE: So Lauren, if you're
5 there please speak up.

6 MEMBER BALLINGER: That's what I recall.
7 Excuse me, I'm sorry.

8 CHAIRMAN REMPE: Yes, if you're there
9 please speak up.

10 MS. CUBBAGE: We need to clarify that
11 because that's not rule text. That was a table. So
12 please go ahead, Lauren.

13 MS. NIST: Yes. So like Amy said a moment
14 ago, the staff here in our caucus had been sharing
15 some information to help address that. And again I
16 had forgotten about the limitation on the use of the
17 chat in this meeting and I had shared that.

18 So, what I shared was from a discussion
19 table that was from October of last year on the
20 rationale for some language that was being put
21 forward. But it looks like in the preliminary, let's
22 see, 53.755(i)(3) the licensee must provide for a
23 certified operator utility to monitor the operation of
24 field units. At a minimum the certified operator must
25 have the following capabilities. Cognizant was not in

1 the rule text.

2 So I think Mr. Brown and Amy had just said
3 that as well, so I don't think there's anything
4 additional there from that chat message that hasn't
5 been stated.

6 MEMBER BROWN: This is Charlie Brown. I
7 didn't say cognizant. I haven't gone to the -- I was
8 just looking at the certified word as opposed to
9 reactor operator, licensed.

10 MS. NIST: Yes, that's right. That's what
11 I -- my apologies. What I meant to say was that you
12 had basically just stated what I said about the
13 minimum operator could be licensed or certified I
14 believe.

15 MEMBER BROWN: Yes, that's all. I just
16 have difficulties with -- I just looked for a floor of
17 what I would call a licensed operator. By the time we
18 went through all the certified stuff. I understand
19 what you're trying to do, and I understand the basis
20 as you reiterated it very well. It's just I guess I
21 really don't agree that you have somebody that's,
22 quote, "certified" that can't take actions under an
23 accident condition. That does not make a whole lot of
24 sense to me. It may be where we end up, it just
25 doesn't make sense to me.

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1 MEMBER HALNON: This is Greg. Before this
2 horse is absolutely dead let's go ahead and move on to
3 the other topics, and then we can summarize some
4 discussions at the end. If the team wants to continue
5 on we'll be quiet for a minute. I can only guarantee
6 a minute.

7 MR. SEYMOUR: Okay. So with that being
8 said I'll continue on to the simulator scope
9 discussion and then we can come back to those points.
10 I think there's some clarification I can provide as
11 well if we want to circle back around later.

12 So again, just a discussion of simulator
13 scope. Specifically we'll be talking about that
14 aspect of our training and qualification requirements.
15 So now I'd like to discuss the topic of simulators and
16 how we are preliminarily approaching that area under
17 Part 53. So at present section 53.765(e) would
18 establish simulation facility requirements for those
19 plants that are required to have licensed operator
20 staffing, and separately the 773(e) section would
21 establish separate and somewhat less stringent
22 simulation facility requirements for plants with
23 certified operators.

24 Key aspects of both of those sections even
25 though they are separate include the following.

1 First, full scope simulators are not mandated and
2 partial scope simulators may, key word may be
3 acceptable provided that the simulator scope is
4 adequate to meet the intended usage. Alternatives to
5 the use of simulators may be possible as well.

6 Simulation facilities for plants with
7 licensed operators must be approved by the Commission
8 if a facility licensee will rely upon them for
9 training, experience requirements, or for initial or
10 re-qualification examinations. Similar approval is
11 not required for certified operator facilities though.

12 Also, facilities must demonstrate that
13 adequate simulator scope is provided to support human
14 factors engineering analyses and assessments in order
15 to be able to use the simulation facility for
16 conducting those analyses and assessments. We can
17 move on to the next slide, please.

18 So in developing the preliminary rule
19 language we -- and by that I mean our working group,
20 we reviewed section 306 of the Nuclear Waste Policy
21 Act and the Federal Register notice that's listed here
22 on the side that was associated with the staff's
23 implementation of the Nuclear Waste Policy Act
24 simulator related provisions, and essentially the
25 considerations for when they were first incorporated

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1 into regulation.

2 One key observation that we made was that
3 flexibilities were historically provided to allow for
4 potential use of the plant itself, and/or plant
5 referenced simulator, or some other type of simulation
6 device such as a part-task or basic principles
7 simulator for the conduct of the simulator portion of
8 the operator test.

9 Another key observation was that we found
10 that the NRC's stated intent during this time frame,
11 and again this was written back around the 1987 time
12 frame. The NRC's stated intent was not to permit the
13 initiation of transience on the plant itself if the
14 plant was going to be used as the quote unquote
15 "simulation facility."

16 Rather, the use of the plant was
17 envisioned as an option that might be used in
18 conjunction with another simulation device or devices
19 in lieu of a plant referenced simulator. Our current
20 perspective based on our work thus far is that the
21 Nuclear Waste Policy Act does not mandate that the NRC
22 require that plants have simulators, but instead
23 requires regulations to address the use of simulations
24 in training.

25 The implication of this is that

1 flexibility exists to allow the use of the actual
2 plant to simulate tasks for training and operator test
3 purposes without necessarily having a separate
4 simulation facility. In this case, specifically a
5 simulator.

6 Prior concerns raised by the ACRS
7 subcommittee have included the potential for
8 reductions in training and evaluative efficacy,
9 impacts on procedure quality, reduced support of
10 analyses, and staff experience in approval of partial-
11 scope simulators. If we can move on to the next
12 slide, please.

13 The philosophical basis behind the
14 preliminary rule language addressing simulators is
15 that overall we feel that plant referenced full-scope
16 simulators will remain the preferred approach and
17 would represent the best route for meeting Part 53
18 requirements. So again, I'll say that we discuss
19 these flexibilities but we still see that the most
20 straightforward and preferred path to navigate that is
21 with a full-scope plant referenced simulator.

22 Even with the flexibilities afforded we
23 expect that the majority of Part 53 applicants will
24 choose to go that route due to the regulatory
25 certainty consideration associated with it, and

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1 advances in technology lowering the associated cost.

2 I think it's important to keep in mind
3 that what we are conventionally used to are these
4 large simulation facilities that have analog controls.
5 There's a lot of hardware involved, a lot of switches,
6 gauges, things like that. And there's a substantial
7 amount of installation and maintenance and upkeep
8 costs associated with that.

9 As we look at modern designs we see the
10 use of a lot of soft controls. So in this case we
11 anticipate that with that progression we're going to
12 see the cost associated with building a plant
13 referenced full-scope simulator and maintaining it
14 over the life of the facility come down. So again,
15 these are the different things that shape our thinking
16 here.

17 So as a point of consideration and a point
18 of comparison I'd like to point out that the existing
19 regulations, and by this I point to what we currently
20 have in Parts 50 and 55. The existing regulations do
21 not strictly mandate plant referenced full-scope
22 simulators either because of how the Commission
23 approved alternative structure. So again, if we truly
24 look at how the Commission approved alternative
25 structure, and we look at the genesis of that, that

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1 there was the intent to -- I'll give an example. The
2 research in test reactors, there was not a desire to
3 change the status quo for them. So they were
4 essentially grandfathered and allowed to continue with
5 not having simulators.

6 But again, if we look at how the
7 Commission approved alternative structure we can see
8 that although there is another track that's built into
9 this simulator process right now, full-scope plant
10 referenced simulators were still adopted by all
11 current power reactors. So again, just because the
12 flexibility is there doesn't mean that it's
13 necessarily going to be the most effective path.

14 So Part 53 language leaves alternatives to
15 simulator usage, whether they be full-scope or
16 otherwise. But, and this is very important here. The
17 burden will still be on the applicant to demonstrate
18 how a number of areas are supported by whatever
19 approach they're proposing. And these areas would
20 include showing the following.

21 So, they would have to show how licensed
22 or certified operator training and examinations would
23 be supported. The simulators used in this context
24 would require sufficient scope and fidelity for
25 operators to acquire and demonstrate the knowledge and

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1 abilities needed for the job duties. They would also
2 have to be able to demonstrate how experience
3 requirements, and by that I mean specifically those
4 associated with reactivity manipulations would be
5 conducted. And also how human factors engineering
6 analyses, assessments, and human-system interface
7 design test bed needs would be met. So again, if an
8 applicant were to opt to pursue one of these
9 flexibilities, perhaps propose even to use the plant
10 itself as a simulation facility in conjunction with
11 maybe a part-scope simulator or something to that
12 effect, this is the hurdle they would have to get
13 over.

14 So again, it's not just a matter of I'm
15 not going to build a simulator. You have to make the
16 case for how you're able to do these things. And our
17 belief is that there may be a very small subset of
18 applicants for whom they do see a success path where
19 they see that they can show this using an alternative
20 to full-scope plant referenced simulator, that they
21 can provide the required evidence to justify that, and
22 that that will be a benefit to them as they go through
23 the process.

24 But our sense looking at this is that the
25 majority of facilities would look at this and that

1 they would still see the plant referenced full-scope
2 simulator as being most advantageous to them over the
3 long run.

4 So, the next slide would take us over to
5 a discussion of guidance and our different guidance
6 projects. So I'll pause there to see if there's any
7 questions before we move on to that.

8 MEMBER HALNON: Okay, this is Greg.
9 Anyone have questions on the simulator scope issue?
10 I don't see any. Go ahead, Jesse, move on.

11 MR. SEYMOUR: Okay. So, this is the final
12 part of this presentation. What I'd like to do now
13 for the committee is I'd like to provide a summary of
14 the areas of regulatory guidance that our team is
15 currently working on. And I'll go through these. As
16 you can see there's a number of areas. We're working
17 on many fronts here.

18 So first, we are developing guidance to
19 facilitate human factors engineering reviews being
20 accomplished in a manner that is scalable. We have a
21 working group that is developing this guidance with
22 contract support from Brookhaven National Laboratory.
23 Our current goal is to complete our draft of this
24 guidance by the June time frame. So that would be
25 this June.

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1 Second, we are developing guidance for the
2 review of the staffing plans that would be associated
3 with the flexible operation staffing requirements that
4 were preliminarily proposed in Part 53. So earlier
5 when the committee was asking about this guidance and
6 where it will exist, and when it will be ready, and so
7 forth that's specifically what I'm talking about here.

8 So this guidance augments the existing
9 NUREG-1791. And again, just for clarity NUREG-1791 is
10 the human factors engineering based exemption review
11 process that we use when applicants want to do
12 something other than the staffing that's prescribed by
13 50.54(m). So again, if you want to propose a
14 different staffing model than what is mandated by that
15 regulation this is the human factors engineering based
16 process that you use to justify that. So again, a
17 different application of that. And this is guidance
18 that supplements NUREG-1791 and repurposes its
19 processes again just to a different end, in a very
20 high level accomplishing the same thing, looking at
21 what needs to be done and how many people and what
22 roles do you need to do it, going through a very
23 rigorous human factors engineering based structured
24 methodology.

25 But again in this case we're augmenting

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1 existing guidance for that purpose, and adapting it
2 for use within the specific context of Part 53. Now,
3 that's a project that we're doing in-house, so we're
4 not relying on contractor support for that. We're
5 using our own experts used to work through that.

6 And again, we are targeting June of this
7 year. And again that's our current goal for having a
8 draft of that guidance prepared.

9 Third, we are currently working with Idaho
10 National Lab on the development of operator licensing
11 examination guidance that can support the tailorable
12 approach to operator licensing and certification
13 examinations that this rule would permit.

14 And as before, in conjunction with Idaho
15 National Lab we've got a pretty aggressive schedule
16 for developing that. But we're currently aiming to
17 have a draft completed by the June time frame for that
18 guidance as well.

19 And also, something I wanted to point out
20 as well too. On one of the first slides we showed the
21 working group that we have very broadly. Again, just
22 kind of the key individuals. There's more people even
23 than that working on this stuff. But I want to say
24 that we have quite a bit of interaction with the
25 Office of Research on those projects.

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1 So again, as I talk about the human
2 factors engineering guidance, the staffing guidance,
3 and the operator licensing guidance we have members of
4 the Office of Research that are participating, on some
5 cases even leading some of those efforts as we work
6 through that. So again, a lot of close coordination,
7 not only with contract national lab support, but also
8 with our own Office of Research.

9 Separately we're also working on
10 developing guidance for the review of a systems
11 approach to training based training programs. And
12 that guidance would support the review of non-
13 accredited training programs and in general would
14 serve as an update to the existing set of review
15 guidance of NUREG-1220 and Inspection Procedure 41500.
16 And during previous meetings of the subcommittee it
17 was pointed out very accurately that those two
18 references are dated. So we recognize that and what
19 we're doing is working on updating and refreshing, and
20 taking a good look at that guidance and reassessing
21 what does it need to look like decades after it was
22 originally developed. So again we're doing a pretty
23 comprehensive overhaul of guidance for reviewing these
24 staff-based training programs.

25 Our current development goal is

1 approximately one year. And that is so as to be able
2 to support any near term applicants as they may be
3 needed. So in case we get an applicant that comes in
4 under Parts 50 or 52 that chooses to forego that
5 accreditation, so as to be ready for that. But then
6 on a longer time frame also have it ready for use
7 within the context of Part 53.

8 So our current working group includes both
9 headquarters and regional operator licensing staff,
10 and also includes individuals with commercial
11 instructor and operating experience. So again,
12 commercial instructor experience very important here
13 because they're kind of the end user of that process
14 out in the field.

15 Lastly, it's important to note that ARCAP
16 ISG Chapter 11 which covers organizational and human-
17 system considerations is planned to be supplemented
18 with guidance for Part 53 at an appropriate point in
19 the future. So at present myself and many of the
20 other members of the group that we talked about,
21 Theresa Buchanan, Maurin, and so forth have worked to
22 one degree or another on the current version of ARCAP
23 Chapter 11 which is intended to address Part 50 and 52
24 applicants, fast reactor applicants, and to navigate
25 some of the considerations associated with licensing

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1 within that framework.

2 However, at a future date once Part 53 is
3 sufficiently developed our intent is to augment that
4 guidance. Now again, that document is broad in its
5 scope, and we anticipate including within it the new
6 guidance for other review areas beyond those key areas
7 that I've already outlined here. And I'll just give
8 some examples, but we foresee that eventually we would
9 be expanding that guidance out to cover areas such as
10 load following, the post-Three Mile Island human-
11 system interface design requirements, and also
12 potentially aspects of simulation facilities should we
13 find that there's gaps with the existing guidance in
14 those areas.

15 But again, the key thing is that that is
16 an interim guidance document and over a very long time
17 frame we anticipate that that guidance will eventually
18 be translated into other review plans and documents as
19 their permanent home.

20 So with that being said if we could just
21 go ahead and move on to the final slide. This
22 completes the prepared part of our presentation, and
23 I'd just like to go ahead and open things up for
24 questions and general discussion at this point.

25 MEMBER HALNON: Thank you, Jesse. Any

1 other lingering questions from the committee?
2 Chairman Rempe.

3 CHAIRMAN REMPE: I'm sorry, I was just
4 going to remind you to get public comments.

5 MEMBER HALNON: Thanks, appreciate it. I
6 was going to forget. Okay, at this point then we'll
7 open up the -- I have a question. Oh Amy, did you
8 have something you wanted to say?

9 MS. CUBBAGE: Yes, I just wanted to follow
10 up on one point that was made earlier. I don't want
11 to leave anything incorrect on the record.

12 There was a statement about not wanting to
13 have a certified operator there that's not allowed to
14 take any actions. And I wanted to just state what the
15 current preliminary proposed rule language says with
16 regards to certified operators, that they must have
17 the following capabilities. Number one, the ability
18 to receive plant operating data including reactor
19 parameters and information needed for the evaluation
20 of emergent conditions, and importantly here, number
21 two, the ability to immediately initiate a reactor
22 shutdown from his or her location. So I wanted to
23 reassure that these certified operators are not -- are
24 going to be required to have the ability to take
25 action to shut the reactor down. Thank you.

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1 MEMBER HALNON: Thank you, Amy.

2 MR. SEYMOUR: If I could just clarify that
3 point. Amy, thanks for pointing that out. It's a
4 very good point. That's an area where we almost
5 became deterministic in our thinking. And I'll
6 clarify that.

7 You could go through analyses that show
8 that the facility through inherent characteristics and
9 so forth will find its way into a safe, stable state,
10 you know, subcritical or whatnot. But even though,
11 even though the analyses show that we still wanted
12 that extra layer of assurance. So we said one of the
13 requirements for the certified operator is that they
14 have that ability to have vital plant information
15 coming to them wherever they are located, and have
16 that ability to initiate that reactor shutdown. So
17 again, it's an area where we said for our own
18 assurance we still want that extra measure there as
19 well.

20 MEMBER PETTI: So Jesse, I'm a little
21 confused then because earlier one of the criteria for
22 a certified operator was not being involved in any
23 safety -- can't remember the exact words, but any
24 actions that would influence safety. Being able to
25 shut down the reactor, that sounds like a safety --

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1 MS. CUBBAGE: This is Amy Cubbage. Let me
2 explain it in my words, and that's that if you do the
3 analysis of the reactor and you have no operator
4 actions that are credited for safety functions that's
5 different than saying that the operator can't take an
6 action if something didn't go as planned.

7 MEMBER PETTI: Okay.

8 MS. CUBBAGE: Did I get that right, Jesse?

9 MR. SEYMOUR: Yes, Amy. Again, it's kind
10 of like how we think about having many layers to
11 defense-in-depth. There's a difference between the
12 operator being credited to do something and then
13 having almost a beyond design basis capability that's
14 built in there just for extra assurance. And that's
15 really what we're talking about here. It's a prudent
16 measure to have this. We think that's justified to
17 maintain that capability.

18 MEMBER PETTI: Thanks, that helps.

19 MEMBER BROWN: The words that were used
20 earlier, earlier said that the certified operator
21 would not be capable of taking actions in an accident
22 situation. Didn't say they couldn't shut down the
23 reactor. I understood that they can shut down the
24 reactor. My response, the reason I made the comment
25 was there's many times when shutting the reactor down

1 is not the only thing that has to be made sure
2 happens. So that was the reason for my earlier
3 comment. And they've made the statement in earlier
4 meetings that they could -- the certified operator
5 could scram the plant, but whatever that means in the
6 new plants. But what about auxiliary things that a
7 real reactor, an actual licensed operator could take.
8 Start this, do that, make sure such and such is
9 happening, and make it a safe shutdown as opposed to
10 just putting the rods on the bottom, or whatever the
11 reactivity mode is.

12 MEMBER BIER: So, I would like to raise
13 one other question which kind of comes back to a point
14 earlier. This is Vicki Bier. And you said that -- I
15 forget who, that the requirements for what level of
16 staffing are needed would be performance-based. And
17 I think within the NRC in general there's kind of a
18 vagueness about performance-based that doesn't exist
19 in some other fields because if you have performance-
20 based pollution control you just go to the smokestack
21 and measure. You don't need an analysis to tell you
22 what the performance is.

23 But at NRC some performance is measured
24 like how long the maintenance backlog is at a plant,
25 and other performance is by analysis like how your

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1 fire protection does you don't start a fire to test
2 it. So coming back to my question about what if
3 somebody had previously established a certain level of
4 staffing and came back in and said by performance we
5 can justify more reactors for the same staff because
6 we've never needed our staff to do anything in the
7 last five years. Would that count as performance-
8 based or do they actually need to have an elaborate
9 human factors analysis to justify that they don't need
10 more operators or whatever?

11 MR. SEYMOUR: So in this case, the way
12 that I understand I think the setting for that
13 question is that this would be a facility that was
14 licensed and then at some future point perhaps they're
15 going to add additional modules or something like that
16 that they would then look to modify that staffing.

17 So a key aspect of this is that the
18 staffing plan that is submitted would be reviewed, and
19 if we find it to be acceptable and approve it it would
20 become part of the licensing basis for that plant. So
21 even though that number was developed and reviewed and
22 approved, and it didn't come out of a table in
23 50.54(m), what we would be doing is in the final stage
24 of licensing that would become -- it would be
25 combined.

1 So if they wanted to modify that what they
2 would have to do is go through the license amendment
3 process, and as we envision it it would be very
4 similar to what they had to do prior to that. Again,
5 you would have to go through the human factors
6 engineering based analyses and assessments, do the
7 validation work and actually show the proof for why
8 the proposed revision to the staffing plan was going
9 to be acceptable. And you wouldn't be allowed to do
10 that until that licensing action had been approved by
11 the NRC.

12 MEMBER HALNON: Jesse, how would you
13 handle first of a kind technology then?

14 MR. SEYMOUR: So, with a first of a kind
15 technology the key thing is that as you go through the
16 staffing process what we're doing is we're borrowing
17 from the framework of NUREG-1791. And what that's
18 going to look for, again we'll see where -- there's
19 challenges associated with this. This isn't easy.
20 The NUREG-1791 process, it's structured. You begin
21 with things like an operating experience review. So
22 you look for existing operator experience which may be
23 limited in this case. So again, that's an area of
24 challenge.

25 As you move through that what you'll see

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1 is that -- and again, I'll skip over -- I'm sorry?
2 Okay, sorry, I thought someone was speaking. So what
3 you'll see as you move through that is you'll see that
4 there's an identification of what the safety functions
5 are for that design. Again, achieved through analysis
6 and safety functions, that's dealt with more broadly
7 under the Part 53 framework.

8 There's an allocation where you determine
9 who or what is going to be doing that, what level of
10 feature and so forth. And then from there you develop
11 a task analysis to figure out, okay, what are the
12 tasks the operators need to be able to do.

13 Now, at that point you go through from
14 there. And there's other stages, but ultimately what
15 all that leads to is now that you've mapped out what
16 needs to be done ultimately you're working towards the
17 validation of that, and you're looking at really the
18 proof that as you've identified those things that need
19 to be done for that design, that the proposed number
20 of people is going to be sufficient to accommodate
21 that.

22 And typically that's going to take the
23 form of a validation that's done in a simulator with
24 scenarios, again, performance-based testing. Using
25 this can you show that it all works. And again,

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1 recreating things like workload under challenging
2 conditions, making sure that under these emergency
3 situations that the safety functions. And again, key
4 wording that we use, that the safety functions needed
5 for that plant can be fulfilled by the proposed number
6 of people.

7 So again, what I don't want to do is gloss
8 over the fact that first of a kind doesn't present a
9 challenge. It does. What you're doing is you're
10 approaching that with really the state of the art for
11 how do you answer that question.

12 MEMBER HALNON: Okay. Dr. Desaulniers,
13 you wanted to weigh in?

14 DR. DESAULNIERS: Well, I think Jesse went
15 on to provide a little bit more clarity that I wanted
16 to add in response to Member Bier's question with
17 regard to what it meant to be performance-based. And
18 Jesse was going into that there, that we wouldn't just
19 be looking at past operating experience as a
20 justification to infer what might be possible for
21 performance in the future, but as Jesse was just
22 noting typically this would be done in -- performance-
23 based testing in a simulator where operations for the
24 additional number of units if that was the question to
25 be addressed here in the revised staffing assessment,

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1 it would need to be shown through performance-based
2 scenarios. So just wanted to be clear as I fully
3 recognize there is differences in how that term is
4 being used.

5 MEMBER BIER: Okay, thank you.

6 MEMBER HALNON: Yes, thanks. Any other
7 questions from the committee? Okay, I'll open it up
8 for the public comment. If you would please unmute,
9 state your name and if appropriate, affiliation.
10 Again, it's open for public comment. If you would
11 unmute your mike that I think you do by *6, and state
12 your name and if appropriate your affiliation.

13 Okay, hearing no public comments I wanted
14 to thank the staff. Jesse, you and your team, Lauren,
15 Maurin, all you guys. You did a great job of getting
16 through this. We appreciate it. The slides were
17 right on point. And we appreciate you addressing the
18 comments of the subcommittee. We appreciate that very
19 much. Chairman Rempe, how would you like to proceed
20 from here?

21 CHAIRMAN REMPE: First, I'd like to note
22 that we're going to go off the record, so the court
23 reporter may cease recording things.

24 (Whereupon, the above-entitled matter went
25 off the record at 5:36 p.m.)



Staff Presentation to the ACRS Full-Committee

**NuScale Topical Report
Building Design and Analysis Methodology
for Safety-Related Structures
(TR-0920-71621, Revision 1)**

February 2, 2022



Topical Report Review Chronology

- NuScale submitted topical report TR-0920-71621, Revision 0, “Building Design and Analysis Methodology for Safety-Related Structures,” on December 18, 2020.
- NRC issued RAIs -9833, -9834 on May 06, 2021. and RAI 9860 on August 06, 2021.
- NuScale provided responses to RAIs 9833 and 9834 on June 05, 2021, and RAI 9860 on September 05, 2021. The Staff found the responses acceptable.
- NuScale issued topical report Revision 1 of on October 06, 2021, that incorporated the RAI responses.
- NRC issued the advanced Safety Evaluation Report on November 30, 2021.



NRC Staff

Reviewers:

- Ata Istar, Structural Engineer, NRR/DEX/ESEB
- Amitava Ghosh, Ph.D., Geotechnical Engineer, NRR/DEX/ESEB
- Robert Pettis, P.E. (Retired) Sr. Reactor Engineer, NRR/DEX/ESEB

Project Managers:

- Demetrius Murray, TR Project Manager, NRR/DNRL/NRLB
- Getachew Tesfaye, Sr. Project Manager, NRR/DNRL/NRLB



Conclusions of Staff's TR Findings

- The methodologies presented in the NuScale TR are acceptable to perform building design and analysis for seismic Category I and II nuclear safety-related RC and SC structures other than containment.
- The methodologies follow implementation of the requirements of ACI 349-13 and AISC N690-18, Appendix N9, endorsed by RG 1.243.
- The methodologies are also consistent with the applicable regulatory requirements of acceptance criteria in NRC NuScale DSRS Sections 3.7.2 and 3.8.4.



Members Questions from ACRS Subcommittee Meeting

- Effects of corrosion on SC walls below-grade.
- Welding attachments to SC walls after concrete is placed.
- Industry experience on SC wall construction.



Effects of Corrosion on SC walls below-grade

- The staff requested information related to the corrosion effects on SC walls as required in provision B3.13 of ANSI/AISC 360-16.
- Section B3.13 of AISC 360-16 has a general requirement that states:
“Structural components shall be designed to tolerate corrosion or shall be protected against corrosion.”
- SMR designs may also consider the possibility of plant license extension of up to 80 years.
- In-service inspections and repairs of below-grade exterior SC wall faceplate would be impractical for the duration of the extended licensing period.
- **NuScale Response:** The following graded approach is described in the TR, Revision 1:
 - ✓ application of tar epoxy coating on exterior below grade faceplates.
 - ✓ using controlled low strength material or employing shotcrete cementitious material on exterior below grade faceplates.
 - ✓ Using backfill material with controlled pH and chloride limits.
- NuScale’s response is consistent with Section B3.13 of AISC 360-16.



Welding attachments to SC walls after concrete is placed

- The staff requested information related to the attachments to SC walls and the effects of elevated temperature in concrete due to welding.
- **NuScale Response:** The attachments to SC walls are planned to be installed in the shop during fabrication or in the field prior to concrete placement. Design will employ a defense-in-depth control, based on industry wide engineering practices and more recent design experience related to installation of SC walls.

When attachments are needed after concrete is placed, the effects of elevated temperature from welding are minimized by these generic industry guidelines:

- The minimum faceplate thickness is limited to half an inch.
 - The minimum concrete age is 21 days. This requirement assures the concrete has enough strength.
 - Heat input to the concrete is controlled by setting the maximum base metal temperature to 25°F above the minimum preheat temperature, or a calculation is performed to provide specific allowances.
- NuScale's response is consistent with RG 1.243.



Industry experience on SC wall construction

- Similar SC wall application was reviewed and approved for AP1000 Shield Building.
- Integrated design process, which SC walls, were implemented on the AP1000 Shield Building design.
- For SC walls and connections, specification ANSI/AISC N690-18 was recently endorsed by RG 1.243.



**Thank You for Your
Attention**

Any Questions?

January 28, 2022

Docket No. 99902078

U.S. Nuclear Regulatory Commission
ATTN: Document Control Desk
One White Flint North
11555 Rockville Pike
Rockville, MD 20852-2738

SUBJECT: NuScale Power, LLC Submittal of Presentation Materials Entitled "ACRS Full Committee Meeting: NuScale Building Design and Analysis Methodology for Safety-Related Structures," PM-112948, Revision 0

The purpose of this submittal is to provide presentation materials to the NRC for use during the upcoming Advisory Committee on Reactor Safeguards (ACRS) meeting on February 2, 2022. The materials support NuScale's presentation of the topical report "NuScale Building Design and Analysis Methodology for Safety-Related Structures," TR-0920-71621, Revision 1.

The enclosure is the nonproprietary version of the presentation entitled "ACRS Full Committee Meeting: NuScale Building Design and Analysis Methodology for Safety-Related Structures," PM-112948, Revision 0.

This letter makes no regulatory commitments and no revisions to any existing regulatory commitments.

If you have any questions, please contact Liz English at 541-452-7333 or at EEnglish@nuscalepower.com.

Sincerely,



Mark W. Shaver
Manager, Licensing
NuScale Power, LLC

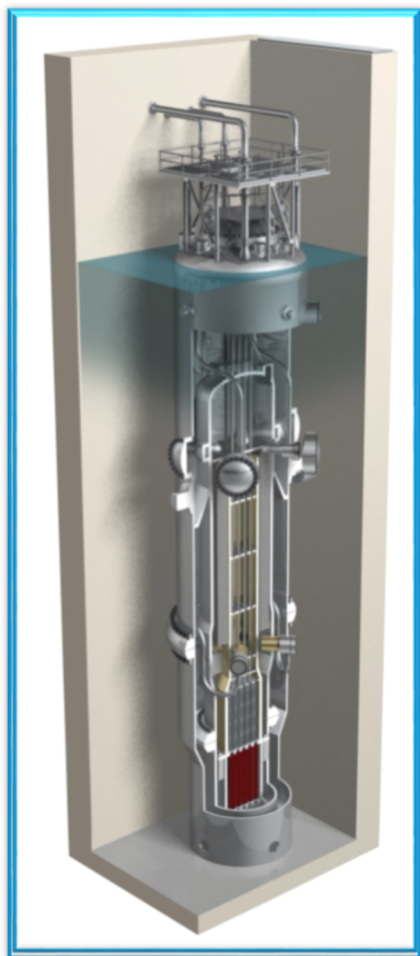
Distribution: Michael Dudek, NRC
Getachew Tesfaye, NRC
Bruce Bovol, NRC

Enclosure: "ACRS Full Committee Meeting: NuScale Building Design and Analysis Methodology for Safety-Related Structures," PM-112948, Revision 0

Enclosure:

“ACRS Full Committee Meeting: NuScale Building Design and Analysis Methodology for Safety-Related Structures,” PM-112948, Revision 0

ACRS Full Committee Meeting



NuScale Building Design and Analysis Methodology for Safety-Related Structures

February 2, 2022

Presenters

Fehmida Mesania, Ph.D., P.E.
Engineer, Licensing

Rim Nayal, Ph.D., P.E.
Engineer, Civil Structural

Giulio Leon Flores, P.E., S.E.
Engineer, Civil Structural

Agenda

- Purpose
- Introduction
- Technical Discussion
 - Steel-plate composite (SC) Walls
 - Reinforced concrete (RC) members
 - Effective stiffness modeling approach
 - In-structure response spectra (ISRS) and structural design process

Purpose

- Present technical content of topical report TR-0920-71621
- Provide the ACRS committee a general understanding of building design and analysis methodology for seismic Category I and II nuclear safety-related reinforced concrete (RC) and steel-plate composite (SC) structures applicable to NuScale design

Introduction – Topical Report

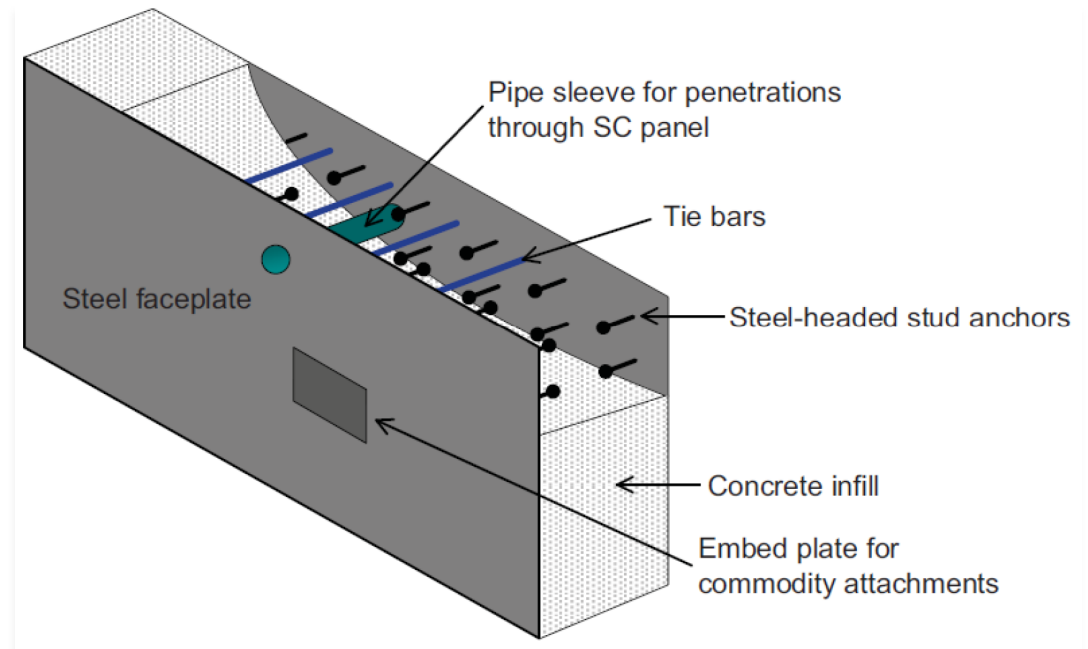
- Topical report presents a design methodology implementing new industry standards for nuclear facilities
- Applicable to new generation Small Modular Reactor (SMR) designs
- Complies with reinforced concrete and SC walls requirements (i.e. ANSI N690-18, ANSI/AISC 360-16, ACI 349-13, RG 1.243, RG 1.142, DSRS 3.7.2 and 3.8.4)
- Defines design methodologies to account for the interaction of SC walls with traditionally constructed RC members such as basemats, slabs, and roofs
- Implements the soil library methodology for complex structures as per NuScale topical report, “Improvements in Frequency Domain Soil-Structure-Fluid Interaction Analysis,” TR-0118-58005-P-A, Revision 2
- Topical report information will be used as part of Standard Design Approval Application (SDAA) submittal

Building Design – SC Walls

Rim Nayal, Ph.D., P.E.
Engineer, Civil Structural

Steel-Composite Walls

- Steel-Plate Composite Walls
 - Steel faceplates with concrete core
 - Anchors to ensure composite behavior
 - Ties to ensure integrity



SC Walls – Insight

- Advantages
 - ✓ Higher capacity and resistance to blast and earthquake
 - ✓ Modular construction
 - Fabrication and erection: time saving
 - Transportable: smaller and lighter modules
 - Design optimization: common module layouts repeated throughout the building
- Areas requiring special attention
 - Connection with other structural members
 - Corrosion of faceplates for below-grade walls

SC Walls – Material

- Material
 - Carbon steel (CS)
 - Stainless steel (SS) faceplates for ultimate heat sink (UHS) pool (borated water)
- Dissimilar-metal welds (DMWs): connecting CS and SS
- Welding requirements for DMWs are outside the scope of this topical report (LTR), general notes:
 - Utilize welding parameters and techniques based on industry experience appropriate for the welded metals
 - Concrete chemistry is controlled to avoid corrosion in DMWs
 - Leak chases at the module splices prevent borated water leakage inside the wall

SC Walls – Design

- SC Design methodology
 - “*Specification for Safety-Related Steel Structures for Nuclear Facilities*,” ANSI/AISC N690-18 & “*Specification for Structural Steel Buildings*,” ANSI/AISC 360-16
 - Load and resistance factor design (LRFD), load combinations based on AISC N690
 - Code limits on dimensional and material properties are applied
 - Required strength: averaging finite element responses
 - Available strength: for each type of loading and interaction
 - Demand-Capacity ratio for governing failure modes
- SC modules design parameters
 - Panel faceplate thickness
 - Anchor diameter/ tie dimensions and spacing

SC Walls – Corrosion

- LTR discusses multiple corrosion mitigation of below-grade walls based on the soil environment:
 - Minimum: Coating for below-grade protection of carbon steel
 - High chloride or hydrogen sulfide: Controlled Low Strength Material (CLSM) or shotcrete employed as a cementitious material
 - Controlled pH and chloride limits backfill placed and thoroughly compacted based on site-specific conditions
- Specific corrosion management plans are outside the scope of this LTR, subject of future applications

SC Walls – Connections

- Connection Design
 - AISC N690-18: Connections are designed to be stronger than the weaker of the connected parts to ensure ductility
 - Required strength: Full strength connection design, limited use of over-strength connection design
 - Available strength: Per ANSI/AISC N690-18, ANSI/AISC 360-16 and ACI 349-13 as required
 - Detailing: Connectors to transfer loads (e.g., studs, anchoring rebar, couplers, shear lugs, continuity plates)
- Detailing of connections is outside the scope of this LTR, will be presented in future applications
- Examples of connection configuration can be found in AISC DG-32

Building Design – RC Members

Rim Nayal, Ph.D., P.E.
Engineer, Civil Structural

Reinforced Concrete – Design

- RC members: basemat, intermediate floors, and roof slab
- RC design methodology
 - American Concrete Institute, ACI 349-13 *“Code Requirements for Nuclear Safety-Related Concrete Structures”* and ACI 318-08 *“Building Code Requirements for Structural Concrete”*
 - Load and resistance factor design (LRFD) and load combinations based on ACI 349
 - Code dimensional limits: spacing, thickness
 - Required strength: section cuts
 - Available strength: for each type of loading and interaction
 - Demand-Capacity ratio for governing failure modes

Reinforced Concrete – Design cont.

Design Conditions:

- Interaction of axial force – out-of-plane (OOP) moment
- Interaction of axial force – in-plane (IP) moment
- Interaction of axial force – out-of-plane shear
- In-plane shear

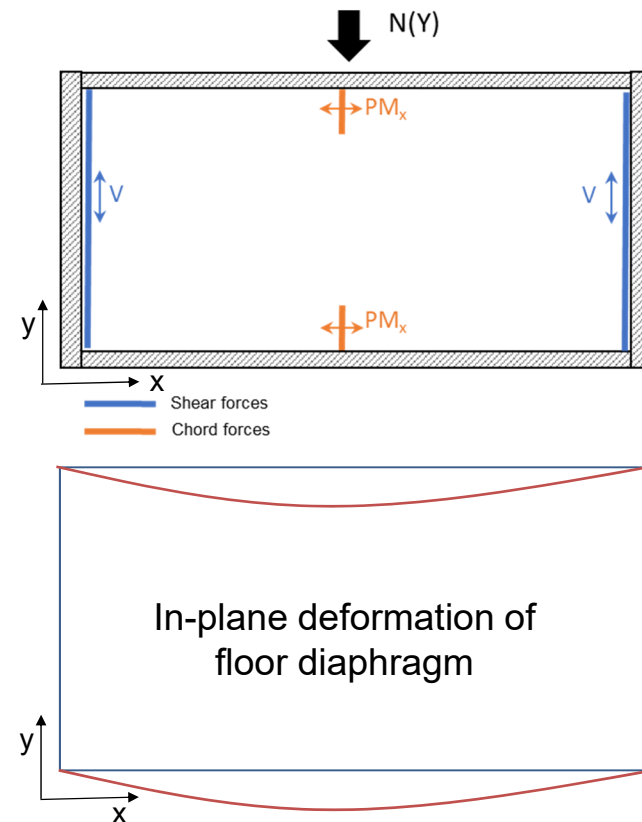
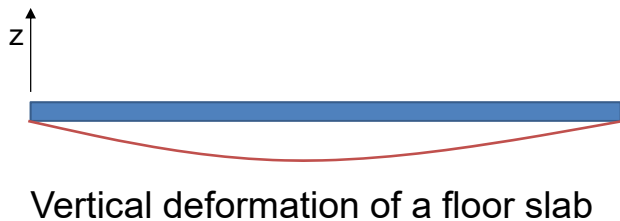
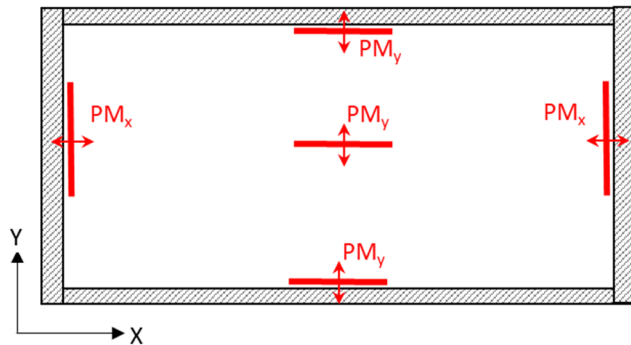
	IP Moment ¹	IP Shear ¹	OOP Moment	OOP Shear	Axial Load ²
Slabs	✓	✓	✓	✓	✓
Basemat		✓	✓	✓	✓

¹ Satisfies special seismic requirements of ACI 349 Chapter 21

² Axial load is used together with the IP and OOP actions

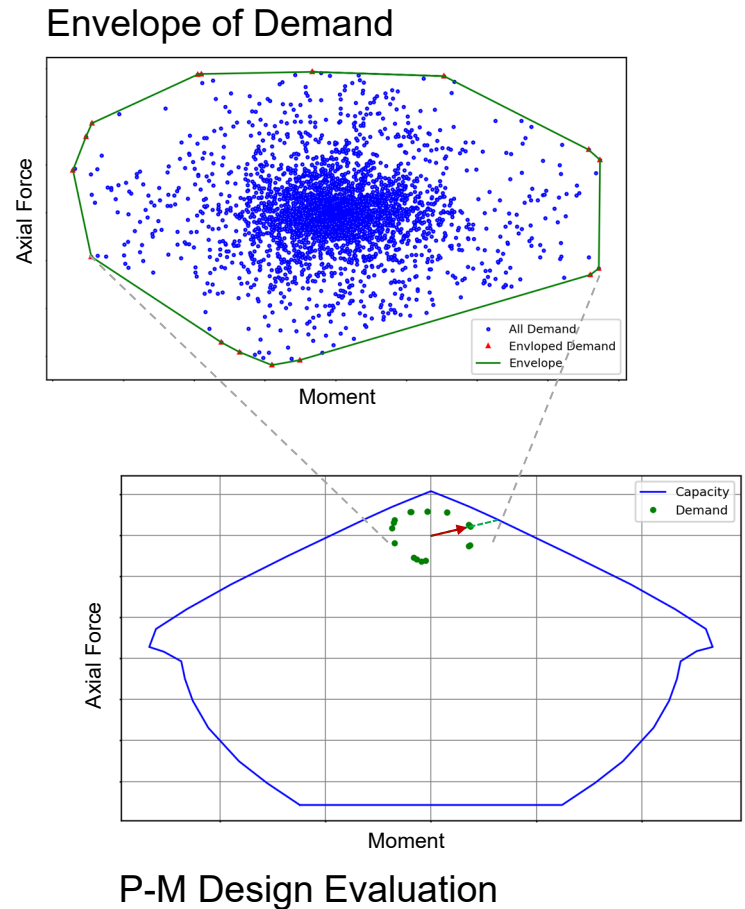
Reinforced Concrete – Demand

- Demand calculation:
 - Out-of-plane moments and axial loads
 - Out-of-plane shear
 - In-plane shear
 - In-plane moment



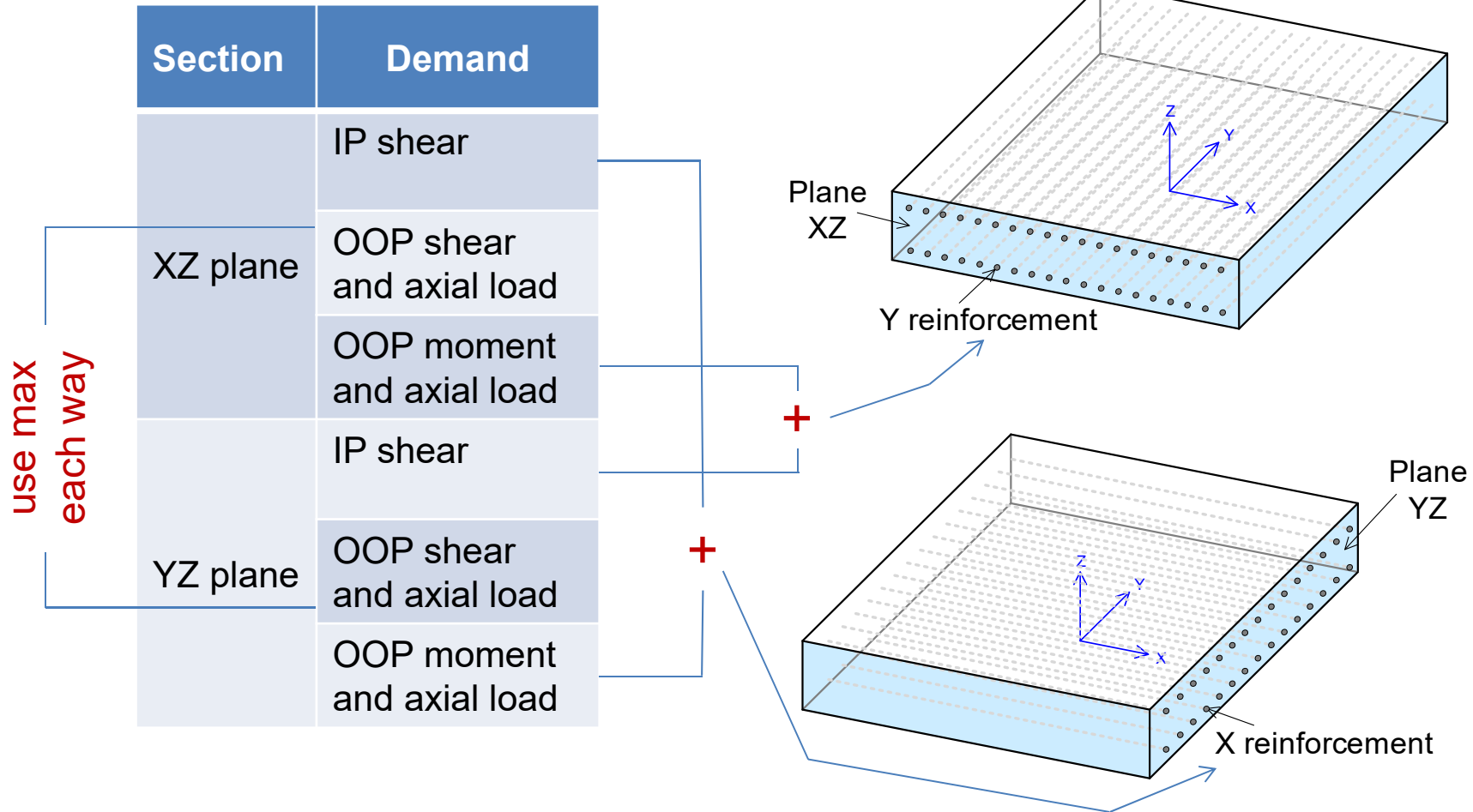
Reinforced Concrete – Capacity

- Member capacities obtained from ACI 349
- In-plane shear capacity according to Chapter 21 of ACI 349
- Interaction diagrams checks
- Demand-capacity ratio is calculated to assess safety margin in the design



Reinforced Concrete – Reinforcement

Total Slab Reinforcement



ISRS & Design Methodology

Giulio Flores, P.E, S.E.
Engineer, Civil Structural

Seismic Design Philosophy

- Buildings are designed for a specific target performance
→ level of deformation and damage, defined according to the Limit State (LS) categories
- ASCE 43-19 provides criteria to achieve a specific target performance
- NuScale Seismic Design Basis meets LS-D criteria for Structures, Systems and Components (SSCs)

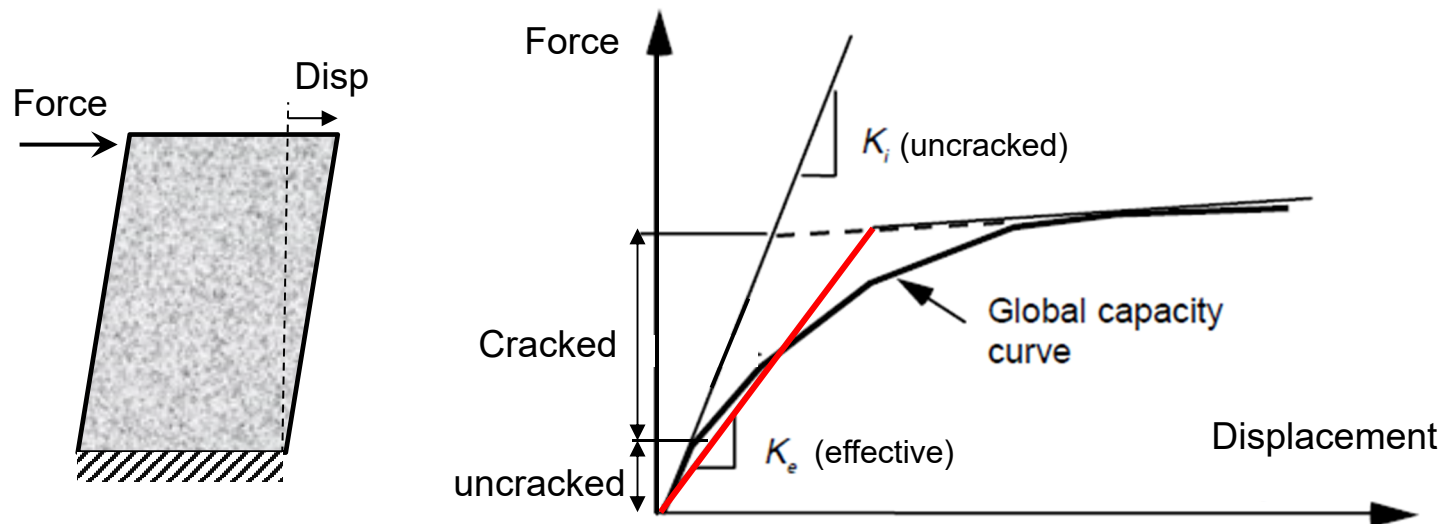
Limit State	Expected Deformation	Expected Damage
A	Large permanent distortion, short of collapse	Significant
B	Moderate permanent distortion	Generally repairable
C	Limited permanent distortion	Minimal
D	Essentially elastic behavior	Negligible

Seismic Design Philosophy

- In RC design, concrete takes compression loads while it is considered cracked under tension loads
- Reinforcing steel is designed to take all tension loads
- Concrete cracking is expected under SSE. However, structural design according to LS-D criteria is expected to result in essentially elastic behavior with negligible damage. In design codes, this is achieved through:
 - Use of lower material and member strengths
 - Use of load factors to increase the magnitude of design loads
- Thus, concrete cracking under SSE, if any, should not impair the member's safety function

Effective Stiffness Concept

- Due to cracking under SSE loading, the stiffness of cracked RC/SC members is reduced compared to their gross stiffness. Conversely, structural damping increases
- Effective stiffness and damping ratios are taken from codes and standards



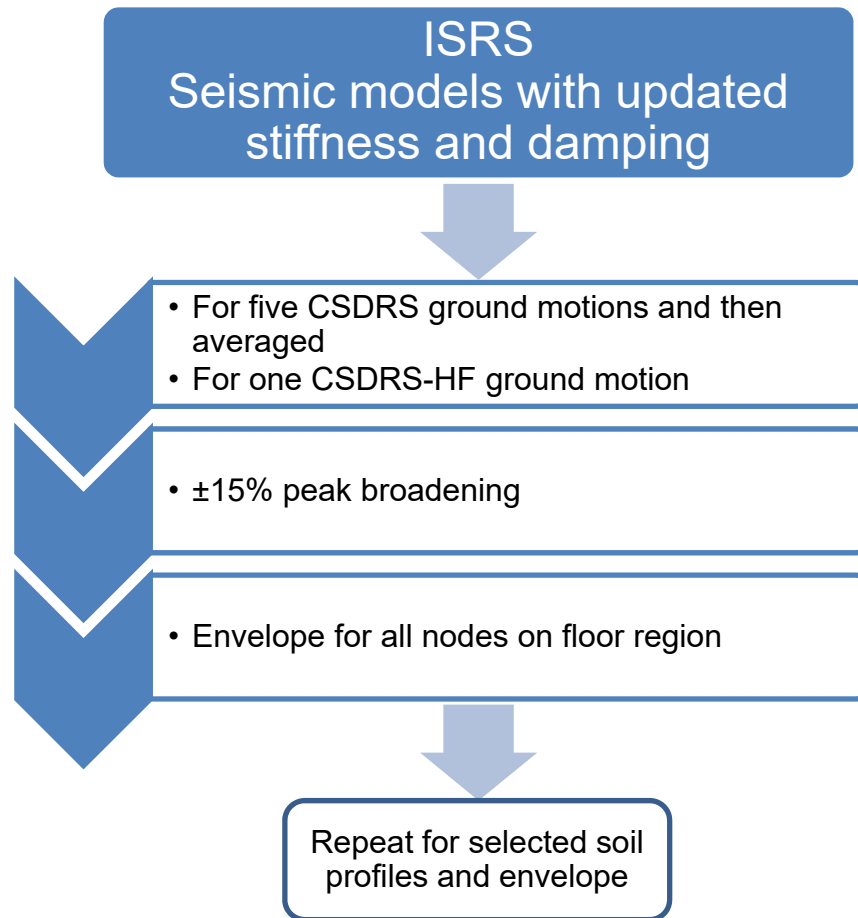
Effective Stiffness & Damping

- Damping values and effective stiffness used in linear elastic analysis depend on the level of cracking expected during the SSE
- In accordance with ASCE 4, a response level (RL) is determined on a member-by-member basis, based on the member stress, S :
 - If $S < S_{cr}$, RL-1 (uncracked) is used
 - If $S_{cr} \leq S$, RL-2 (cracked) is used
- For ISRS calculation, stiffness and damping are consistent with the expected RL
- For member design, stiffness is consistent with the expected RL and RL-2 damping values are used for all members as per ASCE 4

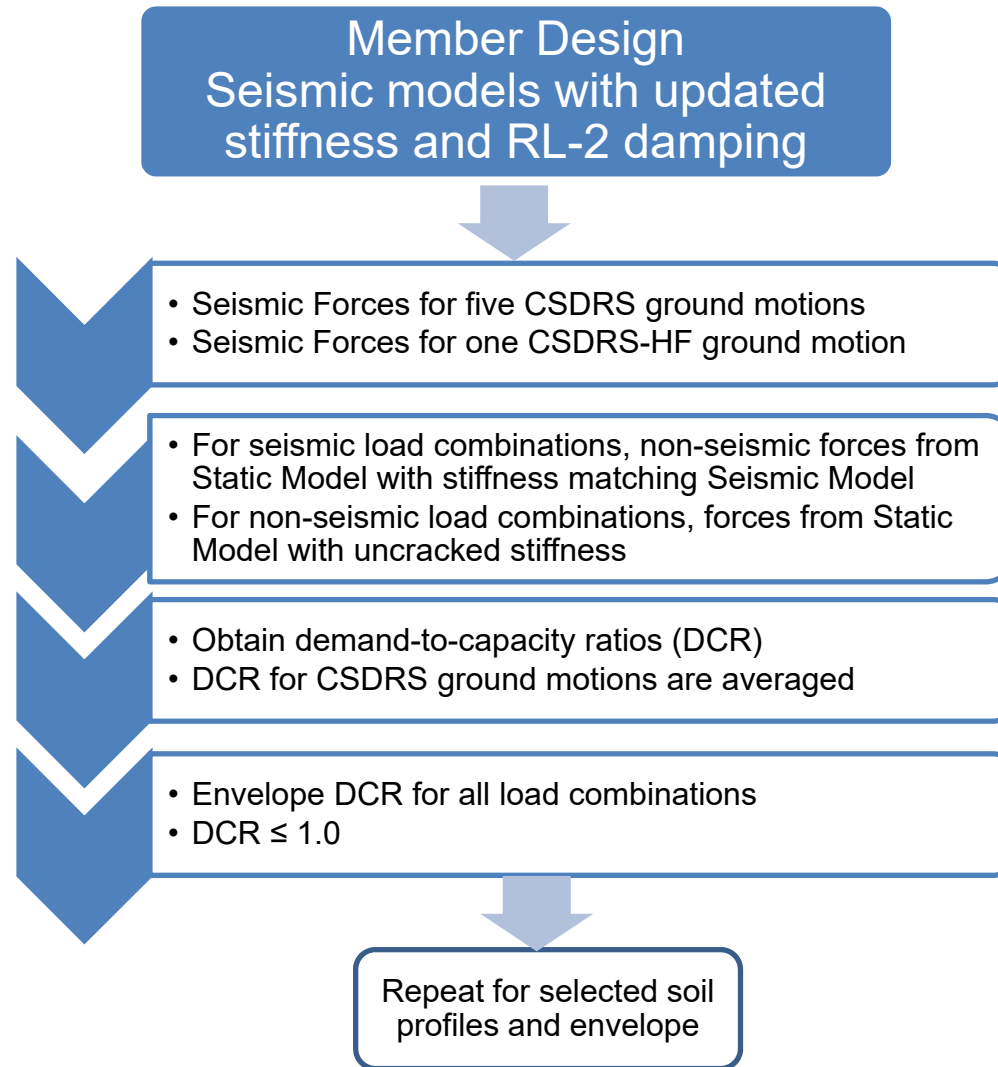
ISRS & Design Methodology

- Seismic and Static models are developed
- First step is determination of effective stiffness and damping for load combinations involving seismic loads,
 - Seismic models are set to uncracked damping and uncracked stiffness for all members, i.e. RL-1 is assumed for all members
 - Seismic shear and bending stresses are evaluated in all members considering the most critical seismic load combination
 - Stiffness and damping of members that are cracked are updated to the ones corresponding to RL-2

ISRS Methodology



Member Design Methodology

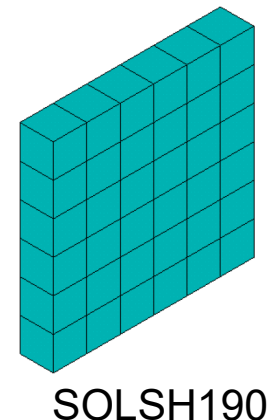
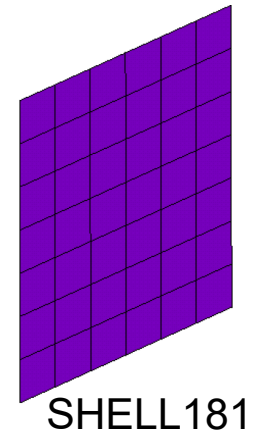


Effective Stiffness Modeling Approach

Giulio Flores, P.E, S.E.
Engineer, Civil Structural

Modeling Approach

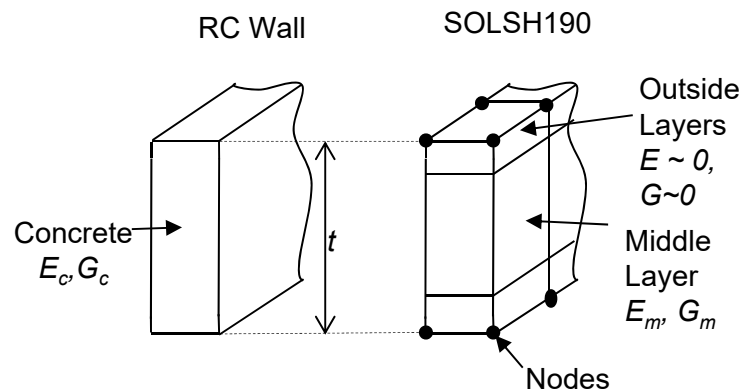
- Finite element (FE) models are developed using ANSYS orthotropic material model
- Modeling of SC and RC walls and slabs can be performed using ANSYS SHELL181 or SOLSH190
- For SHELL181, effective stiffness is implemented by adjusting material properties and member thickness to match code-specified values (AISC DG-32 approach)
- Two methods are used for implementing effective stiffness values for SOLSH190. Both methods apply to RC members and SC walls and are consistent with AISC DG-32 approach



Modeling Approach

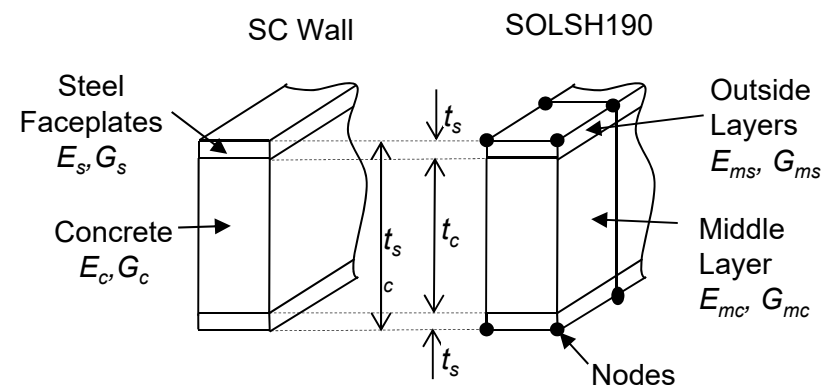
Method 1

- 3-layered SOLSH190
- Middle layer properties match code stiffness
- Outside layers are dummy
- More suitable to RC members



Method 2

- 3-layered SOLSH190
- Middle layer thickness matches concrete
- Outside layer matches faceplate thickness
- More suitable to SC walls



Summary

- Building design modifications
 - Use of SC wall panels
- Building design and analysis methodology
 - Topical report presents a design methodology implementing new industry standards for nuclear facilities
 - Applicable to new generation small modular reactor designs
- Implements the soil library methodology for complex structures as presented in the NuScale topical report, “Improvements in Frequency Domain Soil-Structure-Fluid Interaction Analysis,” TR-0118-58005-P-A, Revision 2
- Topical report information will be used as part of SDAA submittal

Acronyms

ACI	American Concrete Institute	IP	In-Plane
ACRS	Advanced Committee on Reactor Safeguards	ISRS	In-structure Response Spectra
AISC	American Institute of Steel Construction	LS	Limit State
ANSI	American National Standards Institute	LRFD	Load and Resistance Factor Design
ASCE	American Society of Civil Engineers	LTR	Licensing Topical Report
CLSM	Controlled Low Strength Material	OOP	Out-of-Plane
CS	Carbon Steel	RC	Reinforced Concrete
CSDRS	Certified Seismic Design Response Spectra	RL	Response Level
CSDRS-HF	Certified Seismic Design Response Spectra - high frequency	SC	Steel-plate Composite
DCR	Demand-to-Capacity Ratio	SDAA	Standard Design Approval Application
DG	Design Guide	SMR	Small Modular Reactor
DSRS	Design Specific Review Standard	SS	Stainless Steel
DMW	Dissimilar-Metal Welds	SSC	Structures, Systems and Components
FE	Finite Element	SSE	Safe Shutdown Earthquake
		UHS	Ultimate Heat Sink

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Advisory Committee on Reactor Safeguards (ACRS)
Full Committee

10 CFR Part 53 Subpart F
Staffing, Personnel Qualifications, Training,
and Human Factors

February 2, 2022

Agenda

- | | |
|------------------------|---|
| 3:45pm – 3:55pm | Opening Remarks & Staff Introductions |
| 3:55pm – 5:00pm | Subpart F – Staffing, Personnel Qualifications, Training, and Human Factors |
| 5:00pm – 5:15pm | Discussion |



Welcome / Introductions

- **Welcome:**
 - Lauren Nist, Office of Nuclear Reactor Regulation (NRR)

- **Presenters:**
 - Jesse Seymour, NRR
 - Maurin Scheetz, NRR
 - Theresa Buchanan, NRR

- **Public Meeting Slides:**
 - ADAMS Accession No. ML22027A369

Subpart F – Staffing, Personnel Qualifications, Training, and Human Factors Requirements

Overview of Primary Staff Contributors (NRR & Office of Nuclear Regulatory Research)

- Theresa Buchanan, Senior Reactor Engineer (Examiner)
- Dr. David Desaulniers, Senior Technical Advisor for Human Factors and Human Performance Evaluation
- Dr. Brian Green, Human Factors Team Leader
- Dr. Niav Hughes Green, Human Factors Psychologist
- Dr. Stephanie Morrow, Human Factors Psychologist
- Lauren Nist, Branch Chief, Operator Licensing and Human Factors Branch
- Maurin Scheetz, Reactor Engineer (Examiner)
- Jesse Seymour, Reactor Operations Engineer (Human Factors)

Subpart F – Staffing, Personnel Qualifications, Training, and Human Factors Requirements

Presentation Topics

- Overview of Preliminary Rule Language
- Key Operations Staffing Considerations
 - Staffing Plans
 - Shift Technical Advisor
 - Certified Operators
- Simulator Considerations
- Regulatory Guidance Documents
- Questions

Subpart F – Staffing, Personnel Qualifications, Training, and Human Factors Requirements

Overview of §§ 53.750-789 Structure and Key Content

- §§ 53.750-759: General Requirements
 - § 53.753: Technical Requirements for operating license (OL) and combined license (COL) Applicants
 - Human Factors Engineering (HFE) design requirements
 - Human-System Interface (HSI) design requirements
 - Concept of Operations, Functional Requirements Analysis, and Function Allocation requirements
 - Staffing Plan requirements
 - Licensed & Certified Operator program requirements
 - § 53.755: Conditions of Licenses for OL and COL Holders
 - Provisions for not using licensed operators and criteria
 - Provisions for load-following
- §§ 53.760-769: Operator Licensing Requirements
 - Training, examination, requalification, and simulator requirements
- §§ 53.770-779: Operator Certification Requirements
- §§ 53.780-789: General Training and Qualification Requirements.

Subpart F – Staffing, Personnel Qualifications, Training, and Human Factors Requirements

§§ 53.750-759: Staffing, Training, Qualifications, and Human Factors

- Fulfills role similar to aspects of § 50.34(f) post-Three Mile Island (TMI) requirements, § 50.54 conditions of facility licenses, and Part 55 operator licensing requirements
- Key areas now linked to design safety functions and their fulfillment:
 - HFE now required where needed to support safety function fulfillment
 - Operator staffing now required to the extent needed to support safety function fulfillment, versus reliance on prescribed numbers of operators
 - Licensed operator role centered on fulfilling/managing safety functions
- Includes criteria for when licensed operator staffing would not be required
 - 1st proposal - no mitigative actions by operators needed to meet safety criteria, safety functions, or provide defense in depth (as supported by probabilistic risk assessment) and structures, systems, and components performance needed for licensing basis event (LBE) response not reliant on humans
 - 2nd proposal - Design-basis accident safety criteria met without mitigative actions by operators, active engineered features, or passive design features (except those able to survive LBEs and resist credible human errors).

Subpart F – Staffing, Personnel Qualifications, Training, and Human Factors Requirements

§§ 53.760 through 53.789 - Overview of Key Aspects

- §§ 53.760-769, Operator Licensing Requirements
 - Requires training programs to be based on systems approach to training (SAT) and ensure licensed operators possess the knowledge/abilities needed to protect public health and maintain plant safety functions
 - Incorporates facility-developed and NRC-approved examination programs that are tailored to the design specific operator roles
- §§ 53.770-779, Operator Certification Requirements
 - Requires training programs to be based on SAT and ensure non-licensed, certified operators possess the knowledge and abilities needed to protect public health and perform job duties
 - Uses facility-developed/NRC-approved, tailored exam programs
- §§ 53.780-789, General Training & Qualification Requirements
 - Builds upon the § 50.120, “Training Rule,” but adjusts timeframe for program establishment and updates personnel categories

Subpart F – Staffing, Personnel Qualifications, Training, and Human Factors Requirements

Part 53 Staffing Approach

- Accommodate novel concepts of operations and diverse technologies
- Prescriptive staffing ratios (like those for large light water reactors) may not be needed/appropriate to support safe operation
- Consider differences in staffing needs when:
 - Operators have a safety role
 - Operators do not have a safety role
- Conduct of Operations, Functional Requirements Analysis and Function allocation as input to staffing plan review
- Staff experience from recent review of NuScale small modular reactor staffing plans

Subpart F – Staffing, Personnel Qualifications, Training, and Human Factors Requirements

Part 53 Staffing Plan Requirements

- Describe numbers, positions, and qualifications of reactor operators (RO) and senior reactor operators (SRO) (or certified operators) across all modes
- Describe personnel in other support roles (e.g., operations, maintenance, radiological protection, chemistry, fire brigades, engineering, security, and emergency response)
- Facilities with licensed operators: describe how the proposed staffing level is sufficient to provide assurance that plant safety functions can be maintained (must provide support via HFE-analyses and assessments)

Shift Technical Advisor (STA) Position in Part 53

- Prior concerns raised by the ACRS subcommittee have included:
 - Reservation about blanket STA elimination under rule
 - Value of having an independent individual for event assessment
 - Desirability of maintaining engineering expertise available
 - Relevance of role in light of uncertainties with new designs
- Considering three different options as part of staffing plan requirements:
 1. No requirement for STA
 2. STA required with provision for omitting STA with justification
 3. Requirement for engineering expertise that is independent from and readily available to the on-shift operators (for certified and licensed operators)

Subpart F – Staffing, Personnel Qualifications, Training, and Human Factors Requirements

Certified Operators – Background

The staff proposed the option of non-licensed, certified operators for facilities meeting specific requirements as an alternative to SROs & ROs

- Certified operator would be responsible for important administrative functions that would otherwise be performed by SROs
- Certified operator staffing would need to provide a continuity of responsibility for facility operations during the operating phase, including monitoring of fueled units with the following capabilities:
 - Receiving plant operating data and parameters
 - Ability to immediately initiate a reactor shutdown
 - Ability to promptly dispatch ops/maintenance personnel
 - The ability to implement any emergency plan responsibilities
 - Conducting reactivity manipulations that require human action

Subpart F – Staffing, Personnel Qualifications, Training, and Human Factors Requirements

Reasoning Behind the Certified Operator Alternative

- If a facility lacks an operator role in safety (e.g., an autonomous reactor design), then a key driver warranting federal licensing of individuals is removed (i.e., operator performance would not have a meaningful influence on public health and safety outcomes within that context)
 - Regardless of whether the operators were licensed, the facility itself would still be licensed by the NRC
- Important administrative job tasks that would remain still need to be accomplished by adequately qualified personnel.
 - Precedent shows that similar administrative tasks have been fulfilled by non-licensed personnel, such as Certified Fuel Handlers
- Durable rule should account for future safety advancements

Subpart F – Staffing, Personnel Qualifications, Training, and Human Factors Requirements

Certified Operators versus Licensed Operators Considerations

- Prior concerns raised by the ACRS subcommittee have included:
 - Differences in accountability compared to licensed operators
 - Lessened ability to resist coercion by inappropriate management
 - Redundancy to scalable operator licensing provisions
 - Lack of certification by an independent entity (i.e., the NRC)
- At present, the staff perspective remains that the certified operator alternative is appropriate based upon the following considerations:
 - The framework should be able to efficiently account for staffing requirements when there is no significant human role in safety
 - Precedent for using non-licensed personnel in comparable roles
 - Designers have indicated that they may be able to meet criteria and have expressed potential demand for such an alternative
 - Ability to administratively assign responsibilities to management
 - Effects of a potential STA or engineering expertise requirement
 - Regulatory approval and oversight of certification programs

Subpart F – Staffing, Personnel Qualifications, Training, and Human Factors Requirements

Simulator Scope – Background

- Part 53 preliminary establishes simulation facility requirements for plants with licensed operators, along with less stringent simulation facility requirements for plants with certified operators; some key aspects include the following:
 - Full-scope simulators are not mandated; partial scope simulators may be acceptable, provided that the scope is adequate to meet intended usage; alternatives to simulators are possible as well
 - Simulation facilities for plants with licensed operators must be approved by the Commission if the facility licensee will rely upon them for training, experience requirements, or for initial or requalification examinations
 - Equivalent approval not required for certified operator facilities
 - Must demonstrate that adequate simulator scope is provided to support HFE analyses/assessments in order to use a simulation facility for conducting these analyses/assessments

Subpart F – Staffing, Personnel Qualifications, Training, and Human Factors Requirements

Simulator Scope

- In developing preliminary rule language, staff reviewed Section 306 of the Nuclear Waste Policy Act (NWPA) and 52 FR 9453 which discussed implementation of the Act's simulator-related provisions:
 - Flexibilities historically provided to allow for potential use of the plant itself, and/or a plant-referenced simulator, and/or some other type of simulation device (such as a part-task or basic-principles simulator) for the conduct of the simulator portion of the operating test
 - The NRC's stated intent was not to permit the initiation of transients on the plant itself if used as a simulation facility; rather, the use of the plant was envisioned as an option that might be used in conjunction with another simulation device or devices, in lieu of a plant-referenced simulator
- Current perspective is that NWPA does not mandate NRC to require that plants have *simulators*, but instead requires regulations address the use of *simulations* in training; flexibility exists to allow the use of the actual plant to “simulate” tasks for training and operating test purposes without having a separate simulator
- Prior concerns raised by the ACRS subcommittee have included the potential for reductions in training and evaluative efficacy, impacts on procedure quality, reduced support of analyses, and staff experience in the approval of partial scope simulators

Subpart F – Staffing, Personnel Qualifications, Training, and Human Factors Requirements

Simulator Scope (cont'd)

- Philosophical basis behind preliminary rule language is:
 - Plant-referenced, full-scope simulators remain the preferred approach and would represent the best route for meeting Part 53 requirements
 - Staff expect majority of Part 53 applicants will have them due to regulatory certainty and technology lowering the associated costs
 - Existing regulations do not strictly mandate plant-referenced, full-scope simulators either, but still adopted by all current power reactors
 - Part 53 rule language leaves alternatives to simulator usage (full-scope or otherwise), but the burden will be on the applicant to demonstrate how the following are supported:
 - Licensed or certified operator training and exams; simulators used require sufficient scope and fidelity for operators to acquire and demonstrate knowledge and abilities needed for job duties.
 - Experience requirements (i.e., reactivity manipulations)
 - HFE analyses/assessments and HSI design testbed needs
 - Additional staff review guidance may be needed, such as to support reviews of partial scope simulation facilities

Subpart F – Staffing, Personnel Qualifications, Training, and Human Factors Requirements

Regulatory Guidance Development Overview

- **HFE Review Guidance**
 - Supports scalable reviews, developed with Brookhaven National Laboratory support, goal is draft by June
- **Staffing Plan Review Guidance**
 - Facilitates review of staffing plans using NUREG-1791, goal is draft by June
- **Operator Licensing Examination Review Guidance**
 - Supports review of tailored programs, developed with Idaho National Laboratory, goal is draft by June
- **SAT-based Training Program Review Guidance**
 - Supports the review of non-accredited training programs; developed by staff
 - Updates the existing, dated SAT review guidance of NUREG-1220 & IP 41500
 - Current development goal is 1 year to support near-term applicants as needed
 - Team includes HQ and regional operator licensing staff (inc. former instructors)
- **Advanced Reactor Content of Application Project, ISG Chapter 11, “Organization and Human-System Considerations,” as supplemented with guidance for Part 53**
 - Will support other review areas beyond those covered above or by existing guidance (e.g., load following, post-TMI items, simulation facilities, etc.)

Final Discussion and Questions



Acronyms and Abbreviations

ACRS	Advisory Committee for Reactor Safeguards
ADAMS	Agencywide Documents Access and Management System
COL	Combined license
FR	<i>Federal Register</i>
HFE	Human factors engineering
HSI	Human-system interface
ISG	Interim staff guidance
IP	Inspection procedure
LBE	Licensing basis event

NRR	Office of Nuclear Reactor Regulation
NUREG	U.S. NRC technical report designation
NWPA	Nuclear Waste Policy Act
OL	Operating license
RO	Reactor operator
SAT	Systems approach to training
SRO	Senior reactor operator
STA	Shift technical advisor
TMI	Three Mile Island

North Anna Power Station

Units 1 and 2

Subsequent License Renewal Application



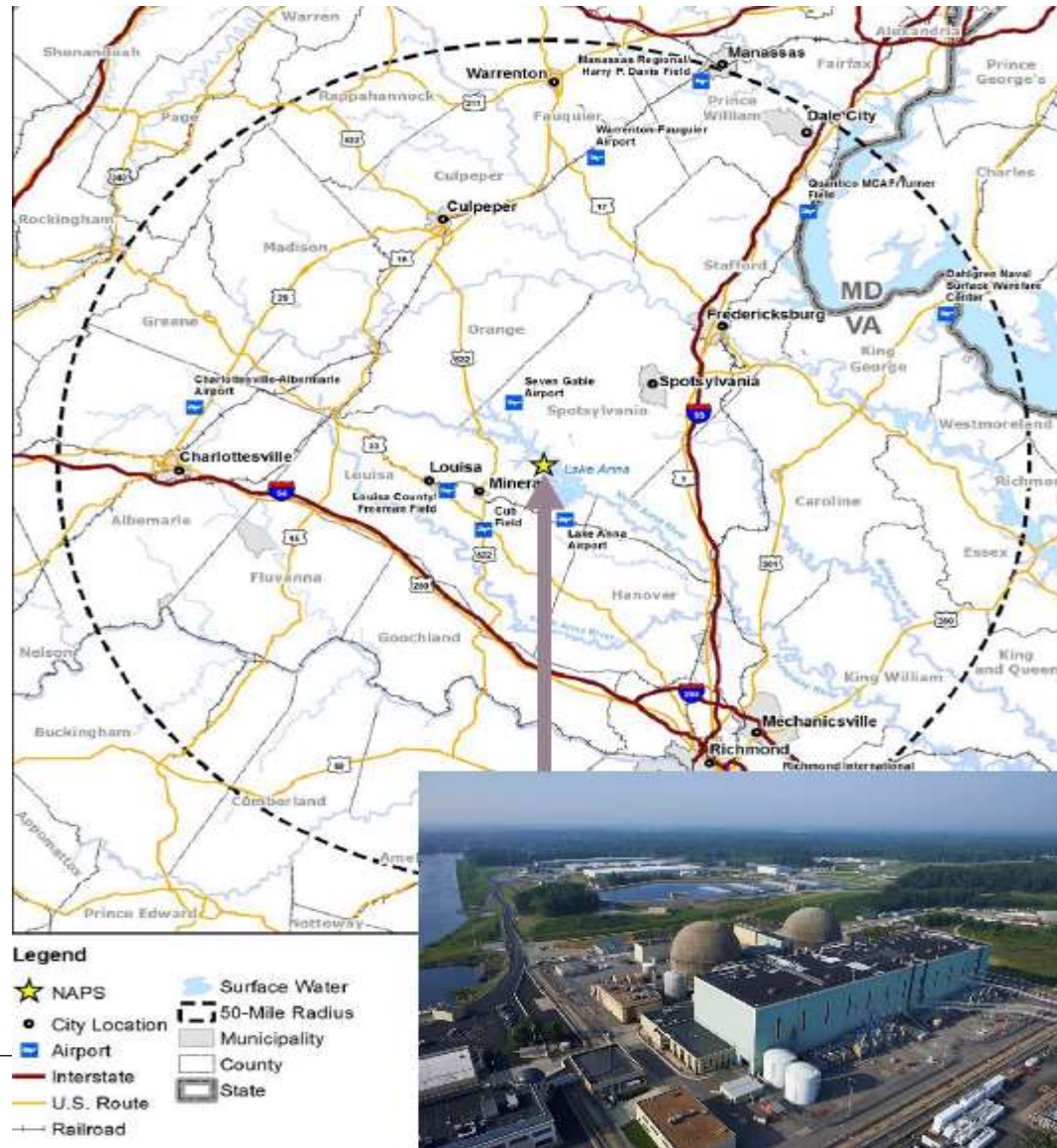
ACRS Full-Committee Meeting

February 2, 2022

Agenda

- Station Overview/Performance
- SLR Application Development
- SLR Aging Management Programs
- Technical Topics
- Closing Remarks

North Anna Power Station



Station Overview

	Unit 1	Unit 2
Full Power License – 2,775 MW _t	April 1, 1978 (Operating License Issued)	August 21, 1980 (Operating License Issued)
Independent Spent Fuel Storage Loading (ISFSI)	Pad 1: 1998, Pad 2: 2008, Pad 3: 2021	
4.3% Power Uprate to 2,893 MW _t	1986	
First License Renewal Approval	2003	
1.6% MUR to 2,940 MW _t	2010	
Entered Period of Extended Operation	April 1, 2018	August 21, 2020
Current License Expiration	April 1, 2038	August 21, 2040

North Anna Performance

➤ North Anna operates on an 18-month refueling frequency

➤ Plant Capacity Factor:

- 2019: U1 – 94.53% U2 – 90.38%
- 2020: U1 – 101.7% U2 – 88.41%
- 2021: U1 – 83.32% U2 – 102.21%

➤ Regulatory Status

- ROP Actions Matrix Column 1
- All ROP Indicators are Green

Significant Plant Modifications

North Anna Power Station	Unit 1	Unit 2
A/B RSS Transformer Replacement	2021	2021
C RSS Transformer Replacement	2019	2019
Reactor Vessel Upflow Conversion	1996	2018
Reactor Vessel Head Replacement	2003	2003
Main Transformer Replacement	2006	2006
Station Service Transformers Replacement	2010	2010
Main Generator Replacement	2014	2008
Underground Fire Protection Piping Replacement	2012	2012
Fire Detection System Replacement	2021	2012
Service Water Spray Array Piping Replacement	2009	2009
AL-6XN Service Water Charging Piping Replacement	2001	N/A
Service Water Instrument Air Compressor Dryer Replacement	2003	2003
Underground Security Diesel Generator Fuel Oil Supply Tank Replacement	2015	N/A
Flux Thimble Tube Replacements	2016	N/A

SLR Application Improvement

- Implementation of Lessons Learned from Surry
 - Fewer Than Half the Enhancements
 - More Efficient Review – Half the RAIs
- Improved Consistency with GALL SLR
 - Led Industry/NRC Effort to Identify and Issue ISGs
 - Reduced Number of AMPs with Exceptions

Integrated Plant Assessment

First License Renewal (FLR) and Subsequent License Renewal (SLR) deltas

➤ Scoping & Screening

- Minimal Differences from FLR (pre-GALL)
- Some updates required to address 10 CFR 54.4(a)(2)
- Followed NUREG-2191 (GALL-SLR) and NUREG-2192 (GALL-SRP)

➤ Aging Management Reviews

- NAPS FLR was pre-GALL, additional aging effects required disposition based on NUREG-2191 (GALL-SLR)
- High SLR AMR Consistency (99.7% Notes A thru E)

➤ Aging Management Programs

- FLR – 25 AMPs
- SLR – 48 AMPs

➤ License Renewal Commitments

- UFSAR Supplement (Appendix A)
- Implementation activities have begun and will continue following issuance of renewed license

North Anna SLR AMP Considerations

- Incorporation of operating experience (OE):
 - Industry and plant specific OE reviewed for a 10-year period
 - Reviewed Surry and Industry RAIs for AMP insights
 - Participation in Industry Peer Reviews
- AMP Effectiveness Reviews performed on all first license renewal AMPs using elements of NEI 14-12
- All First License Renewal (FLR) AMPs will be continued and incorporated into SLR AMPs

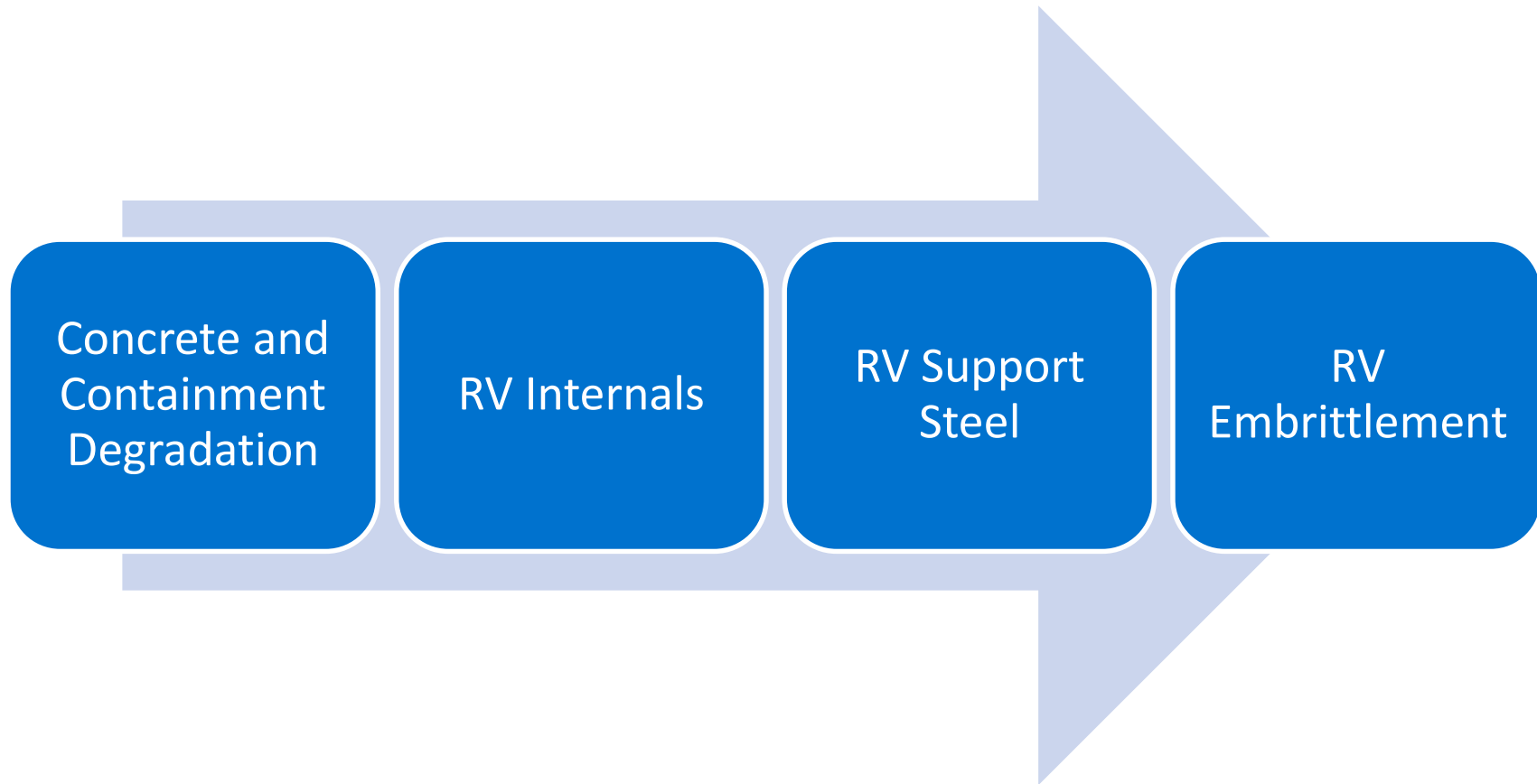
North Anna SLR – 48 GALL-AMPs

	Consistent with GALL-SLR	With Enhancement	With Exception	Exception and Enhancement	Plant Specific
Existing 41	16	18	3	4	0
New 7	7	0	0	0	0
Total 48					

FLR AMP Effectiveness

- FLR AMPs have been evaluated for AMP effectiveness
 - Identified gaps have been included in the CAP system as described in Appendix B
 - Periodic AMP effectiveness reviews are required to be completed by the program owners every 5 years
- OE is systematically reviewed on an on-going basis
- Training is conducted periodically for program owners
- IP 71003 Phase 2 inspection identified no findings or concerns in 4Q17

Technical Topics



Dominion Energy SLR Summary

- North Anna has a high degree of consistency with GALL-SLR, which resulted in a high quality SLR Application that includes lessons learned from Surry's SLRA
- North Anna SLRA was developed using the same highly experienced team used for Surry SLR
- Dominion Energy has committed future investments in people, program enhancements and equipment modifications for the SPEO



Advisory Committee on Reactor Safeguards

North Anna Power Station, Units 1 and 2 Subsequent License Renewal Application (SLRA) Safety Evaluation Report (SER)

February 2, 2022

Lois M. James, Senior Project Manager
Office of Nuclear Reactor Regulation



Presentation Outline

- North Anna Licensing History
- North Anna Aging Management Programs
- Specific Technical Areas of Review
- Inspections and Plant Material Conditions
- Conclusion on North Anna SLRA Review

North Anna, Units 1 & 2: Licensing History

Initial License Renewal

Unit	Initial License	Initial License Renewal Application	Renewed License	Expiration Date
1	4/1/1978	5/29/2001	3/20/2003	4/1/2038
2	8/21/1980	5/29/2001	3/20/2003	8/21/2040

Subsequent License Renewal

Application Submitted	8/24/2020
Acceptance Determination	10/15/2020
Draft Safety Evaluation Report with No Open or Confirmatory Items	10/18/2021
Final Safety Evaluation Report	1/3/2022

North Anna Aging Management Programs

SLRA - Original Disposition of AMPs

- 7 new programs
 - 7 consistent
- 41 existing programs
 - 17 consistent
 - 24 consistent with enhancements and/or exceptions

SER - Final Disposition of AMPs

- 7 new programs
 - 7 consistent
- 41 existing programs
 - 16 consistent
 - 25 consistent with enhancements and/or exceptions

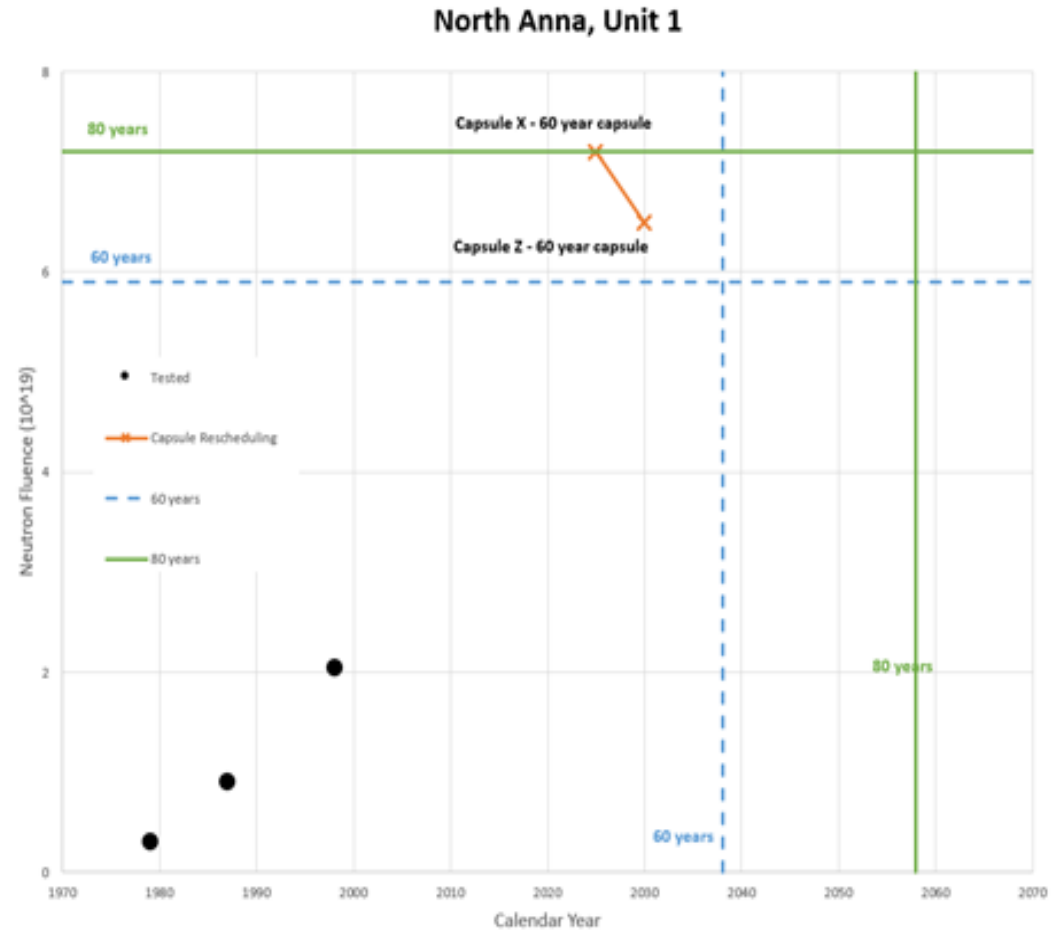


Specific Technical Areas of Review

- Reactor Pressure Vessel Neutron Fluence
- Irradiation Effects on Reactor Internals
- Buried Gray Cast Iron Piping

Reactor Pressure Vessel Neutron Embrittlement

- Unit 1 – 80-year
projected peak neutron
fluence of 7.20×10^{19}
 n/cm^2 ($E > 1.0 \text{ MeV}$)
 - Capsule X achieves
80-year projected
peak neutron fluence
at approximately 39.1
EFPY (~2025)
- Unit 2 – 80-year
projected peak neutron
fluence of 7.34×10^{19}
 n/cm^2 ($E > 1.0 \text{ MeV}$)
 - Capsule X achieves
80-year projected
peak neutron fluence
at approximately 39.3
EFPY (~2026)



Reactor Pressure Vessel Neutron Embrittlement

- Upper Shelf Energy (USE)
 - Limiting USE value at 72 EFPY
 - 50.0 ft-lbs for the Unit 1 Inlet Nozzle Forging 11
 - 48.2 ft-lbs for the Unit 2 Intermediate Shell Forging 04
 - Applicant conservatively performed equivalent margin analysis (EMA) for:
 - Upper and Intermediate Shell Forgings
 - Inlet and Outlet Nozzle Forgings and Welds
 - Analyses have been projected to be no less than 50 ft-lbs or EMA demonstrated lower values of Charpy USE will provide margins of safety against fracture to the end of the SPEO
- Pressurized Thermal Shock (PTS)
 - Limiting RT_{PTS} value for base metal or longitudinal weld materials at 72 EFPY
 - 212.2° F - Unit 2 Lower Shell Forging 03
 - Limiting RT_{PTS} value for circumferentially oriented welds at 72 EFPY
 - 136.3° F - Unit 1 Intermediate to Lower Shell Circumferential Weld Heat # 25531
 - PTS analyses have been projected to be below screening criteria in 10 CFR 50.61 at the end of the SPEO

Irradiation Effects on Reactor Internals

- Review Basis: The staff reviewed the 80-year neutron fluence values for the reactor vessel internals (RVI) components as part of the staff review of the RVI gap analysis that was included as part of SLRA AMP B2.1.7, PWR Vessel Internals.
- Staff Verification: The staff verified that the 72-EFPY neutron fluence values for the RVI components were adequately addressed in the applicant's gap analysis.
- Reasonable Assurance: The staff determined the applicant's PWR Vessel Internals Program (including gap analysis) adequately addresses the inspection of RVI components during the SPEO

Buried Gray Cast Iron Piping in Fire Protection System

- 6 ruptures prior to 2003
- Identified as cracking due to cyclic loading – during pump start testing
- Changed test procedure in 2003 to limit pressure in downstream piping – no ruptures since then
- Multiple inadvertent pump starts have occurred since 2003 without failures
- Material is also subject to selective leaching
- Material is brittle

Buried Gray Cast Iron Piping in Fire Protection System (cont)

- Enhancements 5 (for selective leaching) and 6 (for cracking) to the Buried and Underground Piping and Tanks Program
- 6 gray cast iron locations to be excavated each 10 years
 - 5 piping 10-foot lengths and 1 piping or component for Selective Leaching program
 - Visual and magnetic particle to inspect for cracking
 - Combination of radiography and destructive testing on a 1-ft section if cracking is identified, to determine cause
 - If defect is from manufacturing and not aging: document results
 - Cracking due to aging will result in crack growth and flaw stability evaluations to end of subsequent PEO
 - Projected loss of function will be entered into Corrective Action Program for extent of condition, extent of cause and further follow-on actions



Buried Gray Cast Iron Piping in Fire Protection System (cont)

Two nonconcurrences were received during the review and concurrence process regarding the buried gray cast iron piping in fire protection system.

Both nonconcurrences were resolved in the final SER.

Region II AMP Inspections

License Renewal Inspection Program for Initial Period of Extended Operations

Inspection	Dates	Results
U1 & U2 IP 71003 Phase 1	September 19-22, 2016 ML16306A189	No Findings
U1 IP 71003 Phase 2	Nov 27-Dec 15, 2017 ML18029A029	No Findings
U2 IP 71003 Phase 2	March 11-15, 2019 ML19134A146	No Findings
U1 & U2 IP71003 Phase 4	TBD	



Region II: AMP Inspections ROP Baseline Inspections

Inspection	Date	Aging Management Program
IP71111.08 ISI	Annually alternate units	Augmented Inspection Activities Boric Acid Corrosion Surveillance ISI Program – Component and Component Support Inspections ISI Program – Containment Inspections ISI Program – Reactor Vessel Reactor Vessel Internals Inspection Steam Generator Inspections
IP71111.07T Heat Sink	2006, 2008, 2011, 2014, 2017, 2020	Service Water System Inspections
IP71111.21M DBAI	4Q 2018 4Q 2021	Ensure the selected SSCs that are subject (operating in the post-40-year licensing period) to aging management review pursuant to 10 CFR Part 54 are being managed for aging in accordance with appropriate aging management programs.
<u>IP71152 PI&R Sample</u> Age-related capacitor degradation resulted in a reactor trip	2Q 2018	Preventive Maintenance Program

Region II AMP Inspections

Resident Inspector Insight and Inspection Results

- No findings from License Renewal Program inspections
- 2013: Green finding for the failure to failure to establish and implement appropriate periodic preventive maintenance for replacement frequency of the C4 capacitor on the Speed Error Amplifier card B (1A08D). The C4 capacitor failed due to age related degradation. (FIN 05000339/2013007-01)
- 2021: Green NCV for an inadequate procedure for handling age degraded safety related cable. (NCV 05000338,05000339/2021010-03)

Region II: Plant Material Condition + Conclusion

- Plant material condition is generally acceptable and meets regulatory requirements for systems, structures, and components.
- The inspectors found that the AMPs were being implemented in accordance with the license condition.
- The NRC will continue to monitor AMPs using the baseline Reactor Oversight Process.

SLRA Review Conclusion

On the basis of its review of the SLRA, the staff determined that the requirements of 10 CFR 54.29(a) have been met for the subsequent license renewal of North Anna Power Station, Units 1 and 2.