

Official Transcript of Proceedings

NUCLEAR REGULATORY COMMISSION

Title: 10 CFR 2.206 Petition Review Board
RE Charpy Testing for PRWs

Docket Number: (n/a)

Location: teleconference

Date: Friday, January 22, 2021

Work Order No.: NRC-1328

Pages 1-56

NEAL R. GROSS AND CO., INC.
Court Reporters and Transcribers
1323 Rhode Island Avenue, N.W.
Washington, D.C. 20005
(202) 234-4433

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

+ + + + +
10 CFR 2.206 PETITION REVIEW BOARD (PRB)

CONFERENCE CALL

RE

CHARPY TESTING FOR PWRs

+ + + + +

FRIDAY

JANUARY 22, 2021

+ + + + +

The conference call convened at 10:30
a.m. EST, Gregory Bowman, Chairperson of the
Petition Review Board, presiding.

PETITIONER: THOMAS SAPORITO

PETITION REVIEW BOARD MEMBERS

GREGORY BOWMAN, Deputy Director

Office of Nuclear Reactor Regulation

ROBERT KUNTZ, Petition Manager for 2.206

petition

ROBERT CARPENTER, Senior Attorney, Office of
General Counsel

1 NRC HEADQUARTERS STAFF

2 PERRY BUCKBERG, Petition Coordinator,
3 Office of Nuclear Reactor Regulation

4 HIPO GONZALEZ, Chief of the Vessels &
5 Internals Branch, Office of Nuclear
6 Reactor Regulation

7 ALLEN HISER, Ph.D., Senior Technical Advisor
8 for License Renewal Aging Management,
9 Office of Nuclear Reactor Regulation

10 NATE JORDAN, Backup Petition Coordinator,
11 Office of Nuclear Reactor Regulation

12 JENNY TOBIN, Project Manager, Office of
13 Nuclear Reactor Regulation

14 ON YEE, Materials Engineer, Office of Nuclear
15 Reactor Regulation

1	T-A-B-L-E O-F C-O-N-T-E-N-T-S	
2	Welcome and Introductions	
3	Rob Kuntz	4
4	Introductory Remarks	
5	Gregory Bowman	11
6	Presentation by the Petitioner	
7	Thomas Saporito	14
8	Opportunity for Questions and Answers	54
9	Adjournment	56

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

P-R-O-C-E-E-D-I-N-G-S

10:31 a.m.

MR. KUNTZ: The meeting is being recorded by the NRC Ops Center and will be transcribed by a court reporter and the transcripts will become a supplement to the petitions. The transcript will also be made publicly available.

Before we start I'd like to thank everyone for attending this meeting. The purpose of today's meeting is to provide the Petitioner, Nuclear Energy Oversight Project, an opportunity to address the Petition Review Board regarding the petitions related to Charpy testing for all pressurized water reactors and at -- specifically at the Beaver Valley Power Station Unit 2.

My name is Rob Kuntz and I'm a senior project manager in the Division of Operating Reactor Licensing in the Office of Nuclear Reactor Regulation. I'm also a petition manager for these petitions.

The PRB typically consists a chairman, who's usually a manager at the senior executive service level at the NRC. It has a petition manager and includes a petition coordinator. Other members of the Board are determined by the NRC staff based on the concept of the information in the petition request.

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

(202) 234-4433

(202) 234-4433

1 The PRB chairman is Gregory Bowman, Deputy
2 Director in the Division of Risk Assessment in the
3 Office of Nuclear Reactor Regulation.

4 This is a Category 1 meeting. The public
5 is invited to observe this meeting and will have an
6 opportunity to communicate with the NRC after the
7 business portion, but before the meeting is adjourned.
8 This does not preclude the Licensee from responding to
9 questions if they choose to do so.

10 There are three categories of NRC public
11 meetings. More detailed information of these meetings
12 can be found on the NRC public website, www.nrc.gov.

13 As a public meeting, there will be no
14 safeguards or official use-only information discussed.
15 As part of the PRB's review of these petitions,
16 Nuclear Energy Oversight Project has requested this
17 opportunity to address the PRB.

18 This meeting is scheduled to begin at
19 10:30 and end at 11:30 Eastern. After introductory
20 remarks, we will allow Nuclear Energy Oversight
21 Project to address the Board followed by a brief
22 question and answer phase.

23 I'd like to open this meeting with
24 introductions. To better facilitate introductions
25 over the phone of the list of people registered for

1 today's meeting, I will read each person's name on the
2 list. When you hear your name, please acknowledge you
3 are on the phone and clearly state your name, your
4 position, and the office or organization you work for
5 so we have the information for the record.

6 Again my name is Rob Kuntz and I am a
7 senior project manager in the Division of Operating
8 Reactor Licensing.

9 So let me start with the NRC staff.
10 Gregory Bowman?

11 MR. BOWMAN: Yes, this is Greg Bowman.
12 I'm the Deputy Director of the Division of Risk
13 Assessment and the PRB Chair.

14 MR. KUNTZ: On Yee?

15 MR. YEE: This is On Yee, materials
16 engineer, Division of New and Renewed Licenses.

17 MR. KUNTZ: Allen Hiser?

18 DR. HISER: Allen Hiser, Senior Technical
19 Advisor in the Division of New and Renewed Licenses.

20 MR. KUNTZ: Hipo Gonzalez?

21 MR. GONZALEZ: Hipo Gonzalez, and I'm the
22 Chief for the Vessels and Internals Branch in NRR.

23 MR. KUNTZ: Robert Carpenter?

24 MR. CARPENTER: Yes, Robert Carpenter,
25 Office of the General Counsel, NRC.

1 MR. KUNTZ: Perry Buckberger -- Buckberg?

2 MR. BUCKBERG: Hi, this is Perry Buckberg
3 and I'm a senior project manager in Nuclear Reactor
4 Regulation and I'm the Agency 2.206 petition
5 coordinator. Thanks.

6 MR. KUNTZ: Jenny Tobin?

7 MS. TOBIN: Jenny Tobin, also DORL project
8 manager specifically for Beaver Valley.

9 MR. KUNTZ: Okay. Is there any other
10 members of the NRC staff on the line that would like
11 to introduce themselves?

12 MR. JORDAN: Yes, this is Nate Jordan,
13 project manager, Division of Operating Reactor
14 Licensing and I also serve as the Agency's backup
15 2.206 petition coordinator.

16 MR. KUNTZ: Thanks, Nate, anyone else?

17 Okay. Hearing none, at this point I'll
18 turn it over to the Petitioner, Mr. Thomas Saporito.

19 MR. SAPORITO: Good afternoon. This is
20 Thomas Saporito. I'm the Executive Director for the
21 Nuclear Energy Oversight Project. We're a licensed
22 corporation based in the State of Florida.

23 On this date, January 22nd, 2021, the
24 Nuclear Energy Oversight Project filed a January 22nd,
25 2021 supplement to its 10 CFR 2.206 petitions dated

1 October 31st, 2020 and November 6th, 2020 for Charpy
2 testing.

3 MR. KUNTZ: Mr. Saporito --

4 MR. SAPORITO: You have a copy -- yes,
5 sir?

6 MR. KUNTZ: Mr. Saporito, we're just going
7 through introductions now. We'll come back to your
8 presentation.

9 MR. SAPORITO: Oh, okay.

10 MR. KUNTZ: Yeah, can we finish the --
11 we'll finish the introductions.

12 Was there anyone else from Nuclear Energy
13 Oversight Project that you'd like to introduce today?

14 MR. SAPORITO: No, sir.

15 MR. KUNTZ: Okay. Thank you; next
16 Licensee Energy Harbor. Is Phil Lashley on the phone?

17 MR. LASHLEY: Phil Lashley is on the call.

18 MR. KUNTZ: Okay. Matthew Snyder?

19 (No audible response.)

20 MR. KUNTZ: Okay. Eric Perez?

21 (No audible response.)

22 MR. KUNTZ: Was there anyone else from
23 Energy Harbor on that would like to introduce
24 themselves?

25 MR. McMULLEN: Yes, Ken McMullen, nuclear

1 engineer with Energy Harbor's Fleet Licensing Group.

2 MR. KUNTZ: Thank you, anyone else from
3 Energy Harbor?

4 Okay. Hearing none, State of
5 Pennsylvania, Lawrence Winker, are you on?

6 MR. WINKER: Yes, I'm on. Yes, I'm with
7 the State of Pennsylvania Bureau of Radiation
8 Protection, and I'm assigned to the Beaver Valley
9 Plant.

10 MR. KUNTZ: Thank you, Mr. Winker.

11 Members of EPRI; I'm sorry, is there
12 anyone else from the State of Pennsylvania on that
13 would like to introduce themselves?

14 Okay, hearing none, EPRI. Is Steven
15 Williams on?

16 MR. WILLIAMS: Yes, I'm Steven Williams
17 from Electric Power Research Institute. I'm a
18 principal lead, technical lead in the Boiling Water
19 Reactor Vessels and Internals Program.

20 MR. KUNTZ: Thank you. Nathan Palm?

21 (No audible response.)

22 MR. KUNTZ: Okay. Bob Carpenter, are you
23 on, or Carter, I'm sorry, Bob Carter?

24 (No audible response.)

25 MR. KUNTZ: Okay. Was there any members

1 of the public --

2 PARTICIPANT: Neither of those will be on
3 the call.

4 MR. KUNTZ: Okay, great, is there any
5 other members of the public on the line that would
6 like to introduce themselves at this time?

7 Okay. Hearing none, I'd like to emphasize
8 that we each need to speak clearly and loudly to make
9 sure that the court reporter can accurately transcribe
10 this meeting. If you do have something that you would
11 like to say, please first state your name for the
12 record.

13 For those dialing into the meeting, please
14 remember to mute your phones to minimize any
15 background noise or distractions. If you do not have
16 a mute button, this can be done by pressing *6. To
17 un-mute, press *6 again. Thank you.

18 The agenda for today's meeting after this
19 introduction is for the Petitioner, Mr. Saporito, to
20 provide new information to the PRB for the PRB to
21 consider in the petition's acceptability for review or
22 final assessment. After the Petitioner's presentation
23 we will enter a brief question and answer phase.

24 At this time I'll turn the meeting over
25 the PRB Chair, Mr. Greg Bowman.

1 MR. BOWMAN: Thanks, Rob.

2 I'd like to welcome everyone to this
3 meeting, which as Rob mentioned, is regarding 2.206
4 petitions submitted by Nuclear Energy Oversight
5 Project. I'd like to share first some background on
6 our process.

7 So Section 2.206 of Title 10 of the Code
8 of Federal Regulations describes the petition process.
9 It's the primary mechanism for the public to request
10 enforcement action by the NRC related to NRC licensees
11 or licensed activities. Depending on the results of
12 our evaluation of a petition, the NRC could modify,
13 suspend, or revoke an NRC-issued license or take any
14 other enforcement action.

15 The guidance that we use to disposition
16 2.206 petition requests is found in Management
17 Directive 8.11, which is publicly available and can be
18 found on our website.

19 For the purpose of today's meeting, as Rob
20 discussed, is to give the Petitioner an opportunity to
21 provide any relevant additional information on the
22 petitions after having received the PRB's initial
23 assessment back in December.

24 Just a couple of kind of ground rules:
25 the meeting is not a hearing, nor is it an opportunity

1 for the Petitioner or members of the public to
2 question or examine the PRB on the merits or the
3 issues presented in the Petitioner's request. It's
4 really focused on obtaining information from the
5 Petitioner to help us make a decision.

6 During the question and answer phase of
7 the meeting, the NRC staff may ask clarifying
8 questions of the Petitioner or the Licensee, and the
9 Petitioner or Licensee can ask the PRB questions about
10 the 2.206 process in general.

11 We will not be making any decisions
12 regarding the merits of the petition at this meeting.
13 Following the meeting we'll conduct internal
14 deliberations, and the outcome of those deliberations
15 will be provided to the Petitioner in a letter.

16 I'd like to summarize the scope of the
17 petitions under consideration and our activity to
18 date. The Nuclear Energy Oversight Project submitted
19 petitions to the NRC on October 31st and November 8th,
20 2020. The October 31st petition requested that the
21 NRC take action under 10 CFR 2.206 to issue an
22 immediate shutdown order to pressurized water reactor
23 licensees until those licensees provide first an
24 updated safety analysis of the degree of reactor
25 pressure vessel embrittlement; second a detailed

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 description of the methodology used to provide the
2 updated safety analysis; and third, a statement of
3 full compliance with NRC regulations.

4 The November 8th petition requested that
5 the NRC take action under 10 CFR 2.206 to deny and
6 refuse the assertions made by Energy Harbor Nuclear
7 Corporation in its letter dated October 28th, 2020
8 related to the testing of capsule Y at Beaver Valley.
9 The petition also requested that the NRC issue a
10 confirmatory order requiring the use of a specific
11 impact test machine, issue an order to require the
12 identification of the striker used by Energy Harbor to
13 test capsule Y, and issue an order requiring Energy
14 Harbor to identify any outside contractor used to
15 perform Charpy testing on capsule Y.

16 On December 21st, the petition manager,
17 Rob, contacted the Petitioner to provide the PRB's
18 initial assessment, which is that the petitions don't
19 meet the criteria in Management Directive 8.11 for
20 evaluation. At that time, the petition manager also
21 offered the Petitioner the opportunity to address the
22 PRB to clarify or supplement the petition in response
23 to our initial assessment. As I mentioned earlier,
24 that's why we're here today.

25 Rob mentioned this, but I'll reinforce.

1 When you speak -- if anybody needs to speak up during
2 the meeting, please make sure you identify yourself
3 and your organization if you make any remarks to help
4 us with the transcript.

5 With that, I'll turn things over to Mr.
6 Saporito to provide any information you believe the
7 PRB should consider as part of the petition. Mr.
8 Saporito, we ask you to try to limit your presentation
9 to about 30 minutes if possible, just so that we have
10 plenty of time to ask questions or get any additional
11 information we need to support our deliberations. So
12 with that, I'll turn things over to you, Mr. Saporito.

13 MR. SAPORITO: Well, just for the record
14 I did ask -- request for one hour to make my
15 presentation.

16 Nonetheless, January 22nd, 2021, this
17 date, today I filed a supplement to the January 22nd,
18 2021 -- or excuse me, to the 10 CFR 2.206 petitions
19 dated October 31st, 2020 and November 8th, 2020
20 regarding the Charpy testing. In that supplemental
21 petition I indicated a date of November 6th. It
22 should have been November 8th, so you could correct
23 that when you read your copy.

24 Okay. So the supplement petition
25 requested the following enforcement action:

1 For the NRC to issue a confirmatory order
2 requiring licensees to state and affirm under oath how
3 the general public could realistically evacuate during
4 a declared emergency, loss of coolant accident, or
5 LOCA, stemming from a fractured nuclear reactor vessel
6 melted reactor core as a direct or indirect result of
7 a pressurized thermal shock event or from degradation
8 from damage of the nuclear reactor vessel from the
9 effects on neutron fluence.

10 And that the NRC issue a confirmatory
11 order requiring licensees to perform a one-time
12 inspection of the continuous circumferential
13 transition cone closure weld on each steam generator,
14 essential 100 percent examination coverage of each
15 weld, employing non-destructive radiographic testing.

16 And that the NRC issue a classified
17 information requiring the licensees to perform a one-
18 time inspection of the reactor vessel extended
19 beltline region of the reactor vessel's shell material
20 including welds, heat-affected zones, and plate or
21 forgings adjacent to the beltline region employing
22 non-destructive radiographic testing.

23 And that the NRC issue a confirmatory
24 order requiring the licensees to modify and reduce
25 nuclear reactor's pressure temperature limits within

1 the licensee's respective plant technical
2 specification to limit full power operation of their
3 nuclear reactors to no more than 80 percent, to limit
4 the amount of reactor vessel damage, due to neutron
5 fluence during the period of extended operation.

6 And that the NRC issue a confirmatory
7 order to licensees that submit Charpy testing data to
8 the NRC obtained from another nuclear reactor vessel
9 surveillance capsule as part of the NRC Participant
10 Program, as representative of data showing the degree
11 of neutron fluence damage, or embrittlement, to the
12 licensee's plant-specific reactor vessel, to affirm
13 under oath that the capsule data fully complies with
14 Section I.3 limitations, Subsections 1-3 of NRC
15 Regulatory Guide dated May 1988, Revision 2,
16 accordingly.

17 And the basis and justification for these
18 requests:

19 In a 10 CFR 2.206 petition dated October
20 31st, 2020, Petitioners contended that the current
21 methodology used by NRC licensees to determine the
22 degree of embrittlement of pressurized nuclear reactor
23 vessels is not sufficient to protect the health and
24 safety of the public and the environment.

25 And that the current Licensee Participant

1 Program utilized by NRC licensees in sharing
2 pressurized nuclear reactor vessel capsule sample data
3 does not provide sufficient and reliable data to
4 determine the degree of embrittlement of the
5 licensees' pressurized nuclear reactor vessel.

6 And that the current pressurized nuclear
7 reactor vessel surveillance programs utilized by NRC
8 licensees does not provide sufficient and reliable
9 data to the NRC in determining the degree of
10 embrittlement of a licensee's pressurized nuclear
11 reactor vessel.

12 And that PWROG-18068, use of direct
13 fracture toughness for evaluation of reactor pressure
14 vessel integrity, is a more accurate methodology to
15 determine the degradation and degree of embrittlement
16 of a pressurized nuclear reactor vessel.

17 In a 10 CFR 2.206 petition dated November
18 8th, 2020, petitioners averred that:

19 The NRC cannot accept or rely on the data
20 provided by the licensee regarding reactor vessel
21 capsule Y analysis report WCAP-18558-NP because the
22 licensee failed to identify the model number of the
23 Instron Impulse system which the Charpy machine
24 striker was instrumented with.

25 And the NRC cannot accept or rely on the

1 data provided by the licensee regarding the reactor
2 vessel capsule Y analysis report WCAP-18558-NP because
3 the licensee obtained data on the Beaver Valley Power
4 Station Unit No. 2, BVPS-2, reactor vessel capsule Y
5 using an outdated Charpy test machine which is
6 apparently no longer manufactured and has been since
7 replaced by the vendor with more accurate Charpy test
8 machines which do not involve interpretation of an
9 analog gauge by a human, and which newer machines
10 employ a digital display that can be directly linked
11 to a personal computer and connected to a Tinius
12 Olsen's Horizon software.

13 On December 21st, 2020 the NRC Petition
14 Review Board provided an initial assessment of the
15 October 31st, 2020 and November 8th, 2020 petitions.
16 With respect to the October 31st, 2020 petition, the
17 Petition Review Board stated that:

18 Instrument Charpy testing is not necessary
19 to demonstrate compliance with regulations or to
20 assessment embrittlement of the reactor pressure
21 vessel consistent with guidance in Regulatory Guide
22 1099, Radiation Embrittlement of Reactor Vessel
23 Materials, Revision 2, ADAMS Accession No.
24 ML031430205.

25 The NRC staff reviews and approves the use

1 of integrated surveillance programs in lieu of plant-
2 specific surveillance programs and ensures that the
3 representative materials chosen for the surveillance
4 for an reactor pressure vessel are irradiated in one
5 or more other reactors that have similar design and
6 operating features to permit accurate comparisons of
7 the predicted amount of radiation damage. Other
8 factors such as transient behavior during reactor
9 trips raised in the petition have no discernible
10 impact on the ability of surveillance specimens from
11 one plant to provide relevant data to assess radiation
12 embrittlement of another plant, since the elastic
13 deformation of the reactor pressure vessel steel due
14 to such evolutions does not affect the degree of
15 embrittlement.

16 And it went onto to say that since reactor
17 pressure vessel fluence calculations explicitly
18 consider the actual plant operating history, the
19 additional neutron fluence from a power uprate or
20 license renewal is incorporated in the plant-specific
21 calculations.

22 The PRB stated with respect to direct
23 fracture toughness measurements as referenced in
24 PWROG-18068 -- the NRC PRB stated that the addition of
25 these requirements would not have a corresponding

benefit to public health and safety.

With respect to the November 8th, 2020 petition the PRB stated in part that:

The use of manual reading of data provides sufficiently accurate readings of the absorbed energy to fracture the surveillance specimens consistent with the pertinent consensus codes and standards to adequately assess the condition of the reactor pressure vessel.

And that the use of instrumented Charpy testing apparatuses are capable of providing the data necessary to adequately assess reactor pressure vessel embrittlement; however, the mandatory use of these apparatuses is beyond the current regulations.

And that given that the NRC's regulatory framework relies on consensus codes and standards, it is not necessary for the staff to require the use of the most up-to-date apparatus to perform instrumented Charpy testing.

On this date, January 22nd, 2021, Petitioners state in further support of the requested NRC enforcement action that:

The NRC Petition Review Board's initial response dated December 21st, 2020 to the aforementioned petitions appears to be:

1 (1) A fraud on the American people with
2 respect to the NRC's acceptance of the licensees'
3 submittal of data purported to represent the degree of
4 embrittlement of pressurized reactor vessels due to
5 damage caused by neutron fluence.

6 (2) A waste of taxpayer funds appropriated
7 by the United States Congress to the Nuclear
8 Regulatory Commission with respect to the expenditure
9 of NRC resources in rubber stamping license extensions
10 of nuclear reactors up to 80 years and 40 years beyond
11 their original safety design basis and apparently in
12 collusion with its licensees to continue the operation
13 of the NRC and its federal employees as an ongoing
14 federal agency to regulate the nuclear power industry:

15 (3) a gross abuse of authority and power
16 by the NRC in granting license extensions up to 80
17 years in direct violation of the NRC's congressional
18 mandate to protect the health and safety of the public
19 and to protect the environment from the catastrophic
20 effects from a serious nuclear loss of coolant
21 accident caused by a cracked reactor vessel damaged
22 and embrittled by neutron fluence during extended
23 power operations beyond the reactor vessel's original
24 40-year safety design basis.

25 United States government agencies have

1 colluded with private sector industries in the past,
2 and have mislead the public regarding safety, which
3 resulted in deaths.

4 The United States Federal Aviation
5 Administration colluded with Boeing.

6 On September 16th, 2020 the chair of the
7 House Committee on Transportation and Infrastructure,
8 Peter DeFazio, and chair of the Subcommittee on
9 Aviation Rick Larsen released the Committee's final
10 report on the Boeing 737 MAX. This report prepared by
11 majority staff lays out the serious flaws and missteps
12 in the design, development, and certification of the
13 aircraft, which entered commercial service in 2017
14 before suffering two deadly crashes within five months
15 of each other that killed a total of 346 people,
16 including eight Americans. The Committee's 238-page
17 report, which points to repeated and serious failures
18 by both the Boeing Company and the Federal Aviation
19 Administration, contains five central themes and
20 includes more than six dozen investigative findings.
21 These themes include:

22 Production pressures that jeopardized the
23 safety of the flying public. There was tremendous
24 financial pressure on Boeing and the 737 MAX Program
25 to compete with Airbus' new A320neo aircraft. Among

1 other things this pressure resulted in extensive
2 efforts to cut costs, maintain the 737 MAX Program
3 schedule, and avoid slowing the 737 MAX production
4 line.

5 Second, the faulty design and performance
6 assumptions. Boeing made fundamentally faulty
7 assumptions about critical technologies on the 737
8 MAX, and most notably the MCAS system, the software
9 designed to automatically push the airplane's nose
10 down in certain conditions. Boeing also expected that
11 pilots, who were largely unaware MCAS existed, would
12 be able to mitigate any potential malfunction.

13 And third, culture of concealment. Boeing
14 withheld crucial information from the FAA, its
15 customers, and 737 MAX pilots, including internal test
16 data that revealed it took a Boeing test pilot more
17 than 10 second to diagnose and respond to un-commanded
18 MCAS activation in a flight simulator, a condition the
19 pilot described as catastrophic. Federal guidelines
20 assume pilots will respond to this condition within
21 four seconds.

22 In another town the National Highway
23 Traffic Safety Administration colluded with the auto
24 industry.

25 On June 2nd, 2005, the National Highway

1 Traffic Administration, NHTSA, estimates that airbags
2 installed in automobiles have saved some 10,000 lives
3 as of January 2004. A just-released study by a
4 statistician at the University of Georgia however
5 casts doubt on that assertion. In fact, said UGA
6 statistics professor Mary C. Meyer, a new analysis of
7 existing data indicates that, controlling for other
8 factors, airbags are actually associated with slightly
9 increased probability of death in accidents.

10 NHTSA recorded 238 deaths due to airbags
11 between 1990 and 2002 according to information about
12 these deaths on their website, said Meyer. They all
13 occurred at very low speeds with injuries that could
14 not have been caused by anything else. But is it
15 reasonable to conclude that airbags cause death only
16 at very low speeds? It seems more likely that they
17 also cause deaths at high speeds, but these are
18 attributed to the crash.

19 The National Highway Traffic Safety
20 Administration estimates that airbags installed in
21 automobiles have saved some 10,000 lives as of January
22 2004. A just -- excuse me.

23 When we -- that was an unintended repeat
24 of the same verbiage.

25 When we look at the random sample of all

1 accidents we find that airbags are associated with
2 increased risk of death, she said, and this increase
3 is due to more deaths with airbags in low-speed
4 crashes and no seat belts. However, if we limit the
5 data set to include only collisions in which a
6 fatality occurred, we get a significantly reduced risk
7 of death due to airbags.

8 By way of analogy Meyer explained it this
9 way: If you look at people who have some types of
10 cancer, you will see that those who get radiation
11 treatment have a better chance of surviving than those
12 who don't. However, radiation is inherently dangerous
13 and could actually cause cancer. If you give everyone
14 radiation treatments, whether they have cancer or not,
15 you will probably find an increased risk of death in
16 the general population.

17 Making everyone have airbags and then
18 verifying the effectiveness of using only fatal
19 crashes is like making everyone get radiation and then
20 estimating the lives saved by looking only at people
21 who have cancer. Overall, there will be more deaths
22 if everyone is given radiation, but in the cancer
23 subset, radiation will be effective.

24 The new study directly contradicts
25 assertions about airbag safety on the NHTSA website,

1 said Meyer. The correct analysis is important to
2 obtain now because in only a few years there will be
3 virtually no cars on the road without airbags. We are
4 confident that our analysis better reflect the actual
5 effectiveness of airbags in general than earlier
6 studies. The evidence shows that airbags do more harm
7 than good.

8 And thirdly, the United States Atomic
9 Energy Commission colluded with the General Electric
10 Company and the nuclear industry.

11 In a March 26th, 2013 publication, Arnie
12 Gundersen, a former nuclear engineer, stated that,
13 dismissing pleas from citizen groups in local United
14 States communities where General Electric's Fukushima-
15 style reactors operate and ignoring expert testimony
16 from independent nuclear engineers, the NRC voted
17 earlier this month against a plan to require utility
18 owners to upgrade nuclear plant filtering systems with
19 vents, or radiation scrubbers, intended to reduce but
20 not eliminate radiation levels when the vents are
21 opened in a severe accident.

22 The nuclear industry's congressional
23 allies fought the proposal. Safety gains should be
24 significant enough to outweigh the additional costs to
25 be paid by the industry, said Representative John

1 Shimkus, chairman of the Energy and Commerce
2 Subcommittee. While Senator Barbara Boxer, in a
3 letter sent to the NRC last month, wrote, the tens of
4 millions of Americans who live near the affected
5 reactors located in 15 states could not face
6 additional delays.

7 This is not just a Fukushima-Daiichi
8 issue. The issues in the United States are in some
9 ways much worse, warned Arnie Gundersen, a week before
10 the vote was taken in the kickoff presentation at a
11 symposium on the Fukushima disaster held in mid-March
12 at the New York Academy of Sciences in New York City.
13 It was sponsored by the Helen Caldicott Foundation and
14 Physicians for Social Responsibility.

15 Gundersen is a former nuclear industry
16 engineer turned whistleblower and his ongoing reports
17 over the last two years on the Fukushima-Daiichi in
18 Japan repeatedly raise warnings about the GE reactors
19 and their vulnerability to accidents. The main
20 difference between the United States and Japan -- and
21 the Japanese GE plants is the extreme amount of
22 highly-radioactive spent fuel stored in reactor spent
23 fuel pools which are located five stories above the
24 reactors. The U.S. spent fuel pools in the GE's
25 Fukushima-style reactors each contain more irradiated

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 fuel than the total in all four reactor pools at the
2 Fukushima plant.

3 Following the initial news reports of
4 explosions at the Fukushima plant inside the GE
5 reactor containment buildings, stories quickly
6 appeared reporting that the federal nuclear safety
7 regulators who licensed the reactors knew about their
8 design flaws but did not stop GE from selling them.
9 Scientists in the United States recognized in 1965
10 that this Mark 1 had design flaws, Gundersen said, but
11 GE threatened to pull out of the commercial reactor
12 business if forced to make costly design changes.
13 Gundersen recalled a comment by Glenn Seaborg,
14 chairman of the Atomic Energy Commission from 1961 to
15 1971, who said in an interview years later, I didn't
16 think that we had the power to stop them. Think about
17 that, said Gundersen. This is the United States
18 government. It didn't have the power to stop General
19 Electric's faulty design in 1966.

20 At the time GE and Westinghouse were in
21 fierce competition for top place in the new commercial
22 reactor industry. GE was willing to take a loss on
23 sales of its Mark 1 boiling water reactor, and it did.
24 GE lost millions, Gundersen said. Our people
25 understood this was a game with massive stakes, and

1 that if we didn't force the utility industry to put
2 these stations on line, we'd end up with nothing, a GE
3 VP told Fortune Magazine in an interview in 1970.

4 Atomic Energy Commission documents reveal
5 that federal safety experts recommended banning the
6 Mark 1's pressure suppression containment system and
7 cited its vulnerability to an explosion that would
8 follow a loss of coolant accident. The concerns were
9 dismissed by Joseph Hendrie, then the AEC's top safety
10 regulator, who was later appointed NRC chairman. In
11 a 1972 memo Hendrie thought such an action could well
12 be the end of nuclear power and would create more
13 turmoil than I can stand thinking about. So the
14 turmoil that Hendrie chose to avoid in 1972 became the
15 turmoil that Japan suffered 40 years later, Gundersen
16 said.

17 Now, today, the NRC amends the reactor
18 Vessel Material Surveillance Program requirements for
19 commercial light water reactors.

20 On December 29th, 2020 the NRC finalized
21 and amended the Reactor Vessel Material Surveillance
22 Program requirements for commercial light water
23 reactor. See Federal Register Volume 85, Issue 249.
24 In so doing the NRC appears to have significantly
25 increased the risk to public health and safety by:

1 (1) Eliminating the testing of certain
2 specimen materials inside capsules placed within the
3 pressurized nuclear reactor vessels by licensees.

4 (2) By extending the reporting time
5 requirements for the test results of the specimen
6 material of the capsules by licensees.

7 (3) By eliminating the requirement for
8 licensees to include or test heat-affected zone
9 specimens as part of the Reactor Vessel Material
10 Surveillance Program.

11 (4) By revising Appendix H to 10 CFR, Part
12 50 to make optional the requirement to include or
13 evaluate temperature monitors as part of the Reactor
14 Vessel Material Surveillance Program.

15 Petitioners note here that the NRC's new
16 rules apply to extended operation of pressurized
17 nuclear reactors for up to 80 years, and that the NRC
18 is actively working with the nuclear industry to
19 extend operations to 100 years.

20 Petitioners challenged these rule changes
21 by submitting comments to the NRC via the NRC website
22 for such public participation. However, the NRC never
23 contacted Petitioners regarding their opposition
24 views, but instead simply ignored Petitioner's safety
25 concerns related to the NRC's rule changes, and

1 adopted the changes nonetheless.

2 Petitioners aver here that the NRC, acting
3 in concert with the nuclear industry, finalized the
4 Reactor Vessel Material Surveillance Program
5 requirements for pressurized nuclear reactor vessels
6 to:

7 (1) Allow the nuclear industry to continue
8 to operate old nuclear reactors which were originally
9 constructed with only a 40-year safety design basis.

10 (2) To protect and ensure numerous NRC
11 jobs that depend on the nuclear industry's continued
12 operation of old pressurized nuclear reactors.
13 Petitioners contend that the NRC's actions in
14 finalizing the new rule for the Reactor Vessel
15 Material Surveillance Program requirements jeopardize
16 public health and safety, and that the NRC appears to
17 have colluded with the nuclear industry for the
18 economic benefit of its licensees and for the
19 longevity benefit of NRC jobs and the NRC's existence
20 as a federal agency.

21 To the extent that the NRC appears to have
22 engaged in misconduct in violation of its own policies
23 and mission statement and congressional mandate as
24 described immediately above, Petitioners request that
25 the NRC Petition Review Board provide the NRC Office

1 of the Inspector General with a copy of the record
2 transcript of this teleconference call and any and all
3 other documents, notes, emails and other
4 communications and correspondence by the NRC related
5 to this matter, in accordance with NRC policy at MD
6 7.4, Reporting Suspected Wrongdoing and Processing OIG
7 Referrals. See Appendix B - Guide for Processing 10
8 CFR 2.206 Petition, at page 1, Section I.B.3.

9 Petitioners note here for the public
10 record that the NRC Office of the Inspector General
11 has opened up an allegation under A 21 08848 with
12 respect to the subject matter of 2.206, Pressurized
13 Reactor Vessel Embrittlement Issue. Therefore, any
14 assistance on the part of the NRC in assisting the
15 Office of the Inspector General in its open
16 investigation in this matter will serve to further
17 protect the health and safety of the public and to
18 protect the environment and is appreciated.

19 At this time I'm going to provide
20 clarification and further basis and justification for
21 these petitions, including the supplement.

22 As a threshold matter, the Atomic Energy
23 Act of 1954, as amended, authorizes the NRC to issue
24 operating licenses to nuclear plant operators and also
25 authorizes renewal of expired operating licenses and

1 states in relevant part that: Each such license shall
2 be issued for a specific period as determined by the
3 Commission, depending on the type of activity to be
4 licensed, but not exceeding 40 years from the
5 authorization to commence operations, and may be
6 renewed upon the expiration of such period. See 42
7 United States Code at Part 2133(c).

8 Petitioners contend here that the NRC
9 appears to have violated the Atomic Energy Act in
10 renewing operating licenses for extended power
11 operations of its licensees before the expiration of
12 the prior period. To the extent that the NRC's
13 actions in granting its licensees extended power
14 operational licenses before the expiration of the
15 prior period, the extended power operational licenses
16 are not valid. Therefore, Petitioners request that
17 the NRC issue a confirmatory order requiring all
18 licensees who were granted extended power operational
19 licenses by the NRC before the expiration of the prior
20 period to immediately shut down their respective
21 nuclear reactors.

22 Common sense shows that NRC regulations
23 relied upon by the NRC licensees such as the Florida
24 Power & Light Company in the early 1970s, who were
25 granted operating licenses for the Turkey Point

1 Nuclear Plant Units 3 and 4, employed highly-
2 qualified, degreed nuclear engineers who complied with
3 the NRC Regulatory Guides at that time with respect to
4 estimating or guesstimating the expected amount of
5 damage to the nuclear reactor vessel due to neutron
6 fluence for the original 40-year safety design basis
7 of the reactor vessel.

8 Subsequently, NRC nuclear engineers
9 reviewed FPL's license amendment requests and
10 estimated neutron fluence damage to the reactor
11 vessel, or embrittlement, and issued two operating
12 licenses for a 40-year period of operation. As the
13 years passed, the American people through innovation
14 discovered and developed other means to generate
15 electric power, and generally opposed nuclear power
16 operation. Petitioners aver here that the NRC and the
17 nuclear industry feared the end of the nuclear power
18 in the United States was at hand and therefore the
19 NRC, in concert with the nuclear industry, made a
20 decision to grant operating license extensions up to
21 80 years and 40 years beyond the original safety
22 design basis for nuclear reactors.

23 To the extent that both the licensee's
24 nuclear engineers and those of the NRC who originally
25 justified operations of pressurized reactor vessels

1 for only 40 years due to concerns of the degree of
2 embrittlement of reactor vessel from neutron fluence
3 can now somehow contend via estimates and guesstimates
4 using vague formulas with assumptions about the amount
5 of error in the calculations of neutron fluence in the
6 NRC regulations strains all reasonable thinking.
7 Rather, it appears that the NRC, in concert with the
8 nuclear industry, are working together to extend
9 operations of pressurized reactor vessels up to 80
10 years and possibly 100 years in the United States at
11 the expense of public health and safety.

12 This becomes even more evident in
13 reviewing numerous licensee applications for extended
14 operations where it appears that the NRC accepts a
15 cookie cutter generic type of application requiring
16 both pressurized reactor vessels and boiling water
17 reactor to respond to various technical questions
18 using the very same application instead of the NRC
19 having two separate applications. To the extent that
20 the NRC and its licensees can somehow look an
21 additional 40 years into the future and issue an
22 Environmental Impact Statement as part of a licensee's
23 application for extended power operations is well
24 beyond belief and absolutely not realistic. It
25 appears to be fraud.

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 Petitioners further contend here that the
2 licensed operations of a pressurized reactor vessel
3 with 200 miles or less of Washington, D.C. in extended
4 power operations beyond the pressurized reactor
5 vessel's original 40-year safety design represents an
6 unwarranted and unacceptable risk to the national
7 security and common defense of the United States of
8 America. For this reason standing alone, the NRC
9 should issue a classified information requiring
10 licensees of such located pressurized reactor vessels
11 to immediately shut down.

12 Licensee emergency plans are not
13 sufficient to protect the health and safety of the
14 public during a declared general emergency due to a
15 loss of coolant accident, or LOCA, stemming from a
16 fractured nuclear reactor vessel and resulting core
17 meltdown caused by a damaged reactor vessel from the
18 effects of neutron fluence which caused the reactor
19 vessel to fracture during a reactor trip and
20 subsequent pressurized thermal shock event. Indeed,
21 the Fukushima nuclear disaster and reactor core
22 meltdowns resulted in massive evacuations, and the
23 United States Nuclear Regulatory Commission
24 recommended that the public in Japan be evacuated in
25 a 100-mile radius of the damaged nuclear reactors and

1 not the 50-mile radius currently embraced in licensee
2 evacuation plans in the United States.

3 The NRC must require its licensees to
4 perform a one-time inspection of the continuous
5 circumstantial -- circumferential transition cone
6 closure weld on each steam generator, essential 100
7 percent examination covers of each weld, employing
8 radiographic testing, and this is required to protect
9 the health and safety of the public during a 60-year
10 or 80-year period extended power operations of
11 pressurized reactor vessels.

12 The failure of this weld would absolutely
13 result in a major nuclear loss of coolant accident
14 which would kill and harm millions of Americans in the
15 United States. Radiographic testing is the only
16 reliable method of testing and examination to ensure
17 that no cracks or voids exist in the weld.
18 Radiographic testing (1) provides an extremely
19 accurate permanent record; and (2) is very sensitive
20 and can expose cracks and voids where other testing
21 methods cannot.

22 Therefore it is imperative that licensees
23 perform radiographic testing on these areas of their
24 respective reactor vessels to protect the health and
25 safety of the public during extended power operations.

1 The failure of licensees to conduct such radiographic
2 testing is not a sufficient reason to justify extended
3 power operations for 60 years or 80 years, because
4 Charpy testing of reactor vessel capsule materials is
5 not sufficient or reliable in determining the degree
6 of neutron damage to the reactor vessel over a 60-year
7 or 80-year period of extended power operations.

8 The NRC must require licensees to perform
9 a one-time inspection of the reactor vessel extended
10 beltline region of the reactor vessel shell material
11 including welds, heat-affected, and plate or forgings
12 adjacent to the beltline region employing non-
13 destructive radiographic testing. The failure of this
14 weld would absolutely result in a major loss of
15 coolant accident which would kill and harm millions of
16 Americans in the United States. Radiographic testing
17 is the only reliable method of testing and examination
18 to ensure that no cracks or voids exist in the weld.

19 Therefore, it is imperative that licensees
20 perform radiographic testing on these areas of their
21 respective reactor vessels to protect the health and
22 safety of the public. Failure of the licensees to
23 conduct such testing is not sufficient reason to
24 justify power operations for 60 years or 80 years,
25 because Charpy testing of reactor vessel capsule

1 materials is not sufficient nor reliable in
2 determining the degree of neutron damage to the
3 reactor vessel over a 60-year or 80-year period of
4 extended power operations.

5 Moreover, the NRC Regulatory Guide 1.99,
6 Revision 2, May 1988, at paragraph B.3 states that:

7 The definition of reactor vessel beltline
8 given in Paragraph II.F of the Appendix G requires
9 identification of the region of the reactor vessel
10 that are predicted to experience sufficient neutron
11 radiation embrittlement to be considered in the
12 selection of the most limiting material. Paragraphs
13 III.A and IV.A.1 specify the additional test
14 requirements for beltline materials that supplement
15 the requirements for reactor vessel materials
16 generally.

17 Thus, it is imperative that licensees
18 perform a one-time inspection of the reactor vessel
19 extended beltline region of the reactor vessel shell
20 material including welds, heat-affected, and plate
21 forgings adjacent to the beltline region employing
22 non-destructive radiographic testing.

23 In addition, a modification to each
24 licensee's nuclear reactor pressure-temperature limits
25 within the licensee's respective plant technical

1 specifications to limit full-power operation of their
2 nuclear reactors to no more than 80 percent is
3 required to limit the amount of reactor vessel damage
4 due to neutron fluence during the period of extended
5 operations. This is true because both the licensees
6 and the NRC are simply guessing about the amount of
7 damage or embrittlement to the reactor vessel -- will
8 be sustained due to neutron fluence during the period
9 of extended power operations. Thus, the described
10 operational modifications will serve to protect the
11 public -- the health and safety of the public.

12 One characteristic of the reactor vessel
13 steels is that their material properties change as a
14 function of temperature and neutron irradiation. The
15 primary property of interest for the purposes of
16 reactor vessel integrity is the fracture toughness of
17 the reactor vessel material. Extensive experimental
18 work determined that Charpy impact tests, which
19 measure the amount of energy required to fail a small
20 material specimen, can be correlated to changes in
21 fracture toughness of the material. Thus, the Charpy
22 impact specimens from the beltline materials; i.e.,
23 base metal, weld metal, and heated-affected zone,
24 became the standard to assess the change in fracture
25 toughness in ferric steels. The fracture toughness of

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 reactor vessel materials decreases with decreasing
2 temperature and with increasing irradiation from the
3 reactor. See Federal Register Volume 85, No, 192,
4 Friday, October 2nd, 2020.

5 Petitioners aver here that while Charpy
6 impact testing was used on pressurized reactor vessel
7 capsule samples for up to a 40-year period of
8 operation, Charpy impact testing is not sufficient to
9 ascertain the amount of damage or embrittlement
10 sustained by a pressurized reactor vessel from neutron
11 fluence over a 60 or 80-year or 100-year period of
12 extended power operations.

13 The Army Materials and Mechanics Research
14 Center, or AMMRC, managed a program for many years on
15 the certification of Charpy impact machines. What is
16 evident is that each model machine possesses its own
17 characteristic weaknesses which, unless controlled,
18 can easily result in erroneously high test values. It
19 is estimated that approximately half of the machines
20 in use today are producing values well in excess of
21 the limits set in Army specifications; that is, plus
22 or minus five percent or one foot-pound, whichever is
23 greater.

24 Since most discrepancies either slow down
25 the pendulum or result in absorptional losses, the

1 value recorded includes energy not expended in
2 fracturing the specimen, thus creating a false sense
3 of security for the investigator or design engineer.
4 See N. Fahey, F-A-H-E-Y, The Charpy Impact Test - Its
5 Accuracy and Factors Affecting Test Results, in Impact
6 Testing Metals, ed. D. Driscoll, in parentheses, (West
7 Conshohocken -- it's spelled C-O-N-S-H-O-H-O-C-K-E-N
8 -- PA; ASTM International, 1970), close parentheses,
9 76-92.

10 Petitioner further aver that while Charpy
11 impact tests are useful in the analysis and prediction
12 of the behaviors of different materials under impact
13 stresses or dynamic loading, such tests cannot
14 directly predict the reaction of a material to real
15 life loading. Instead, results can only be used for
16 comparison purposes. Like hardness tests, impact
17 tests do not result in a number that definitively
18 describes the material's toughness. Instead, impact
19 tests yield comparative data which is interpreted in
20 combination with an analysis of the broken surfaces of
21 the test specimens themselves. The performance of a
22 specimen in a Charpy impact test is however influenced
23 by many factors beyond material composition and
24 temperature such as yield strength and ductility and
25 placement and size and shape of the notches and strain

1 rate and a fracture mechanism. All affect the
2 performance of a sample.

3 When as many of the factors are held
4 constant as possible, the results of the impact test
5 reflect the toughness of the material, although even
6 then, values found are useful only to compare to other
7 results and not as a simply defined property that can
8 be stated universally as a single value. See E59
9 Laboratory Report, submitted October 21, 2008,
10 Department of Engineering, Swarthmore College.

11 Moreover, dynamic tests such as the Charpy
12 impact test yield information regarding energy
13 absorbed in breaking the test piece. This approach is
14 useful in comparing materials but gives virtually no
15 information regarding intrinsic properties of the
16 material such as fracture toughness. See January
17 14th, 1977, Department of Defense, Australian Defense
18 Scientific Service Materials Research Laboratories,
19 Maribyrnong, spelled M-A-R-I-B-Y-R-N-O-N-G, Victoria.

20 Thus, Petitioners aver here that Charpy
21 impact testing is not sufficient, it is not
22 dispositive, and cannot be relied upon by licensees or
23 the NRC to determine the neutron damage or
24 embrittlement to a pressurized reactor vessel due to
25 neutron fluence. Moreover, as referenced in the 2.206

1 petitions plant-specific loading, i.e. reactor trips,
2 directly challenge the integrity of the pressurized
3 reactor vessel and should be considered by licensees
4 in assessing the degree of pressurized reactor vessel
5 embrittlement, especially when licensees engage in the
6 NRC Reactor Capsule Surveillance Data Sharing Program.

7 This is true because every time that a
8 nuclear reactor vessel trips off-line, a pressurized
9 thermal shock event occurs where safety injection
10 pumps induce -- introduce cool water directly into the
11 extremely hot reactor vessel. During the pressurized
12 thermal shock event, the integrity of the reactor
13 vessel is challenged. Each time that the integrity of
14 the reactor vessel is challenged by a pressurized
15 thermal shock event, the reactor vessel material
16 contracts due to the introduction of the cool water.
17 Thus, the integrity of a reactor vessel may fail
18 during a pressurized thermal shock event, depending on
19 how embrittled the reactor vessel has become due to
20 neutron fluence during extended power operations.

21 As stated earlier, both licensee nuclear
22 engineers and NRC nuclear engineers originally
23 believed that the integrity of a reactor vessel could
24 only be maintained over the reactor vessel's original
25 40-year safety design basis. Thus, the NRC and its

1 licensees are engaged in an experiment, at the expense
2 of public health and safety, to see just how long the
3 integrity of a reactor vessel can be maintained during
4 extended power operations up to 80 years.

5 Petitioners further contend that the test
6 capsule data provided to the NRC by licensees who are
7 part of the Reactor Vessel Surveillance Program where
8 capsule Charpy test data are taken from one nuclear
9 reactor vessel is submitted to the NRC as
10 representative of the amount of neutron damage to the
11 reactor vessel of another reactor vessel is not
12 sufficient to accurately determine the amount of
13 neutron damage or embrittlement of the latter reactor
14 vessel.

15 First, there is no single test location
16 authorized by the NRC or utilized by licensees where
17 Charpy impact testing is performed. Therefore, the
18 testing performed by one vendor can widely vary in
19 accuracy from another vendor depending on the testing
20 facility's equipment, testing procedures,
21 qualifications of employees conducting the tests,
22 human interpretation of the test results, gravity
23 effects on the testing machine, the vintage of the
24 testing machine, the placement of the specimen in the
25 testing machine, the machining of the v-notch in the

1 test specimen, et cetera, et cetera, et cetera.

2 Second, as stated earlier, Charpy testing
3 should only be used for comparative analysis and
4 cannot be relied upon by licensees to represent the
5 degree of embrittlement of their respective reactor
6 vessels. This is true regardless of the tolerance
7 allowed in NRC Regulatory Guide 1.99, Revision 2, May
8 1988.

9 To the extent that licensees submit Charpy
10 tests results to the NRC for test results of capsule
11 test samples taken from another reactor vessel and not
12 their plant-specific reactor vessel, the data
13 submitted to the NRC is further erroneous and not
14 representative of the degree of embrittlement of the
15 licensee's plant-specific reactor vessel. This is
16 true because the placement of the test capsule inside
17 the reactor vessel, the distance that the capsule is
18 placed from the reactor vessel wall, the height of
19 placement, the operational history of the reactor
20 vessel, the exact properties of the reactor vessel
21 material, et cetera, results in different neutron
22 fluence data obtained from one reactor vessel to
23 another.

24 Third, NRC Regulatory Guide 1.99, Revision
25 2, May 1988, states in part that:

1 The calculative procedures given in
2 Regulatory Position 1.1 of this guide are not the same
3 as those given in the Pressurized Thermal Shock rule
4 at Part 50.61, Fracture Toughness Requirements for
5 Protection Against Pressurized Thermal Shock Events,
6 of 10 CFR Part 50, for calculating RT, subset PTS, the
7 reference temperature that is to be compared to the
8 screening criteria given in the rule. The information
9 on which this Revision 2 is based may also affect the
10 basis for the Pressurized Thermal Shock rule. The
11 staff is presently considering whether to propose a
12 change to Part 50.61.

13 Petitioners contend here that licensees
14 who are operating pressurized reactor vessels, nuclear
15 reactors, in extended power operations beyond the
16 pressurized reactor vessel's original 40-year safety
17 design basis and who justified in their respective
18 license amendment requests for extended power
19 operations by referencing and relying on and using the
20 NRC Regulatory Guide 1.99, Revision 2, May 1988, are
21 conducting licensed operations of nuclear reactors in
22 violation of NRC regulations and requirements in 10
23 CFR Part 50 and Part 50.61. This is true because NRC
24 Regulatory Guide 1.99, Revision 2, May 1988 contains
25 information on which Revision 2 is based that may also

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 affect the basis for the Pressurized Thermal Shock
2 rule.

3 Therefore, pressurized reactor vessels
4 that are operating in extended power operations may
5 experience a pressurized thermal shock event that
6 causes the reactor vessel to crack. Such an event
7 would result in a loss of coolant accident causing the
8 affected licensee to declare a general emergency
9 nuclear accident. To the extent that licensees are
10 only required to evacuate a 10-mile area around the
11 nuclear facility, the loss of coolant accident would
12 kill thousands of people.

13 Furthermore, such a nuclear accident would
14 result in a complete core meltdown and a resultant
15 explosion destroying the containment building due to
16 a buildup of hydrogen released into the containment
17 building. The plume of radioactive particles released
18 into the environment would travel with the prevailing
19 winds and would permanently contaminate areas, for
20 example, Washington, D.C., causing the permanent
21 evacuation in the nation's capital.

22 Petitioners contend that extended power
23 operations of existing pressurized reactor vessels
24 represent an unwarranted risk to the national security
25 and common defense of the United States and to the

1 health and safety of the public, and that the NRC
2 should issue a confirmatory order requiring the
3 immediate shut down of all pressurized reactor vessels
4 currently operating in extended power operations.

5 Fourth, for the reasons stated above,
6 Charpy testing is not sufficient to justify extended
7 power operations for 60 years or 80 years or 100 years
8 to ascertain the degree of embrittlement of each
9 licensee's plant-specific reactor vessel as required
10 in the NRC Regulatory Guide 1.99, Revision 2, May
11 1988, and that Revision 2 cannot be relied upon by
12 licensees to justify extended power operations of
13 pressurized reactor vessels for the reasons previously
14 stated above.

15 Fifth, NRC Regulatory Guide 1.99, Revision
16 2, May 1988 at page 2, Surveillance Data Available,
17 states in part that:

18 When two or more credible surveillance
19 data sets, as defined in the discussion, become
20 available from the reactor in question, they may be
21 used to determine the adjusted reference temperature
22 and the Charpy upper-shelf energy of the beltline
23 materials as described in Regulatory Position 2.1 and
24 2.2, respectively.

25 Thus, Petitioners aver here that the NRC

1 Regulatory Guide 1.99, Revision 2, May 1988 requires
2 NRC licensees to submit Charpy test data from
3 pressurized reactor vessel capsule samples taken from
4 their plant-specific pressurized reactor vessels and
5 that licensees are not authorized to submit Charpy
6 data from another pressurized reactor vessel employed
7 in the NRC Participant Reactor Vessel Surveillance
8 Program.

9 Sixth, Regulatory Guide 1.99, Revision 2,
10 May 1988, Radiation Embrittlement of Reactor Vessel
11 Materials, provides for the use of two substantially
12 different methods for determining through-wall fluence
13 in nuclear reactor pressure vessels. One method is a
14 generic attenuation curve based on a simplistic
15 exponential decay equation. Partly due to the
16 simplicity of its application, the generic attenuation
17 method is predominantly used for licensing
18 calculation. However, it has a limitation in that at
19 -- in increasing distance away from the core beltline,
20 it becomes increasingly less accurate, because it cannot
21 account for neutron streaming effects in the cavity
22 region surrounding the pressure vessel.

23 The other attenuation method is based on
24 a displacement per atom, or dpa, calculation specific
25 to the reactor vessel structure. The dpa method

1 provides a more accurate representation of fluence
2 attenuation through the reactor vessel, PRV, wall at
3 all elevations of the pressurized reactor vessel
4 because it does account for neutron streaming in the
5 cavity region. A requirement for using the dpa
6 method, however, is an accurate flux solution through
7 the reactor pressure vessel wall. This requirement
8 has limited the use of traditional transport methods
9 such as discrete ordinates and that are limited by
10 their treatment of cavity regions; i.e., air, outside
11 the pressure vessel wall.

12 TransWare Enterprises, under the
13 sponsorship of EPRI and BWRVIP, has developed an
14 advanced three-dimensional transport methodology
15 capable of producing fully converged flux solutions
16 throughout the entire reactor system, including the
17 cavity region and primary shield structures. This
18 methodology provides an accurate and reliable
19 determination of through-wall fluence in boiling water
20 reactors and pressurized water reactor pressure
21 vessels, thus allowing the dpa method to become -- to
22 be implemented with high reliability. Using this
23 advanced 3-D methodology, this paper presents
24 comparisons of the generic and dpa attenuation methods
25 at critical locations in both BWR and PWR pressure

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 vessel walls. See Comparison of Regulatory Guide
2 1.99, Fluence Attenuation Methods, April 2012, Journal
3 of ASTM International, 9(4):104028.

4 Thus Petitioners aver here that the NRC
5 should require its licensees to use the above
6 described dpa method to more accurately represent the
7 fluence attenuation through the reactor pressure
8 vessel wall at all elevations of the pressurized
9 reactor vessel because it accounts for neutron
10 streaming in the cavity region and therefore provides
11 more accurate and more meaningful data to the NRC
12 about the degree of reactor vessel embrittlement due
13 to the damage sustained from neutron fluence.

14 Conclusion. For all the above-stated
15 reasons the NRC should take the requested enforcement
16 action against its licensees as requested above and as
17 requested in the earlier 2.206 petitions to protect
18 the health and safety of the public and to protect the
19 environment. Petitioners once again urge the NRC to
20 issue a confirmatory order to all PRV licensees
21 requiring the immediate shut down of all pressurized
22 nuclear reactors which are currently operating in
23 extended power operation in America.

24 That completes my dissertation. I'll be
25 open to any questions that anyone might have.

1 MR. BOWMAN: Okay. Yeah, this is Greg
2 Bowman, the PRB Chair. I would ask -- we're hearing
3 a lot of background noise, and so if you're on the
4 line and not speaking, if you'd please mute yourself,
5 that would help cut down some of the distraction.

6 So, thank you, Mr. Saporito, for your
7 presentation. I know it's been a little bit over on
8 time, but we definitely appreciate hearing your
9 perspectives. I'll note -- you went through the
10 supplement, but I'll note that we just kind of
11 received it this morning. I don't believe any of us
12 had a chance to really kind of review and digest it,
13 but we will certainly do so as part of our
14 deliberations. I'll also offer that we'll share the
15 information related to the petition, including the
16 transcript of this meeting when it's ready, to the
17 Inspector General as you requested. So thank you
18 again.

19 And with that, I'll turn things back over
20 to Rob, our petition manager, to get into the Q&A.

21 MR. KUNTZ: Great. Thanks, Greg.

22 This is Rob Kuntz with the Nuclear
23 Regulatory Commission. And as we stated at the
24 opening we will now enter the question and answer
25 phase of the meeting.

1 So at this time does anyone on the PRB
2 have any questions for Mr. Saporito?

3 Okay. Hearing none, I'll ask now if
4 anyone from the Licensee, Energy Harbor, has any
5 questions for the PRB related to the issues raised in
6 the petition?

7 Okay. Hearing none, I'll ask the
8 Petitioner or the Licensee if they have any questions
9 for the NRC staff about the 2.206 petition process.

10 Okay. So before I conclude the meeting,
11 at this time, any members of the public may provide
12 feedback regarding the 2.206 petition process.
13 However, as stated at the opening, the purpose of this
14 meeting is not to provide an opportunity for the
15 Petitioner or public to question or examine the PRB
16 regarding the merits of the petition request.

17 So at this point are there any members of
18 the public that would like to ask any questions of the
19 NRC staff related to the 2.206 process?

20 Okay. Hearing none, before we complete
21 does the court reporter need any additional
22 information for the meeting transcript?

23 Okay. I don't hear anything.

24 (Simultaneous speaking.)

25 MR. KUNTZ: Yes, go ahead.

1 COURT REPORTER: Yes. I'm sorry, sir. I
2 needed to get off mute. I was hoping you could spell
3 On Yee, Mr. Hipo Gonzalez, and Jenny Tobin's names.

4 MR. YEE: This is On Yee. The first name
5 is spelled O-N. Last name is spelled Y-E-E.

6 And for Hipo Gonzalez, his first name is
7 spelled H-I-P-O. And last name is spelled G-O-N-Z-A-
8 L-E-Z.

9 MR. KUNTZ: Jenny, can you provide --

10 MR. YEE: And Jenny Tobin is Jenny, and
11 the last name is spelled T-O-B-I-N.

12 COURT REPORTER: Okay. Thank you very
13 much.

14 MR. KUNTZ: Okay. Was that all you
15 needed?

16 COURT REPORTER: Yes, sir. That is all
17 the questions I could think of.

18 MR. KUNTZ: Great. Thank you.

19 So the NRC, we want to encourage the
20 participants outside the NRC to provide public meeting
21 feedback to the NRC via the NRC public meeting website
22 or you could provide it to me. My name is Robert
23 Kuntz. And you can provide that at
24 robert.kuntz@nrc.gov.

25 Okay. So with that, this meeting is

1 concluded and we'll be terminating the phone
2 connection. Thank you.

3 (Whereupon, the above-entitled matter went
4 off the record at 11:39 a.m.)

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25