



U.S. DEPARTMENT OF
ENERGY

Legacy
Management

2020 Annual Site Inspection and Monitoring Report for Uranium Mill Tailings Radiation Control Act Title II Disposal Sites

December 2020

L-Bar, New Mexico, Disposal Site



Maybell West, Colorado, Disposal Site



Sherwood, Washington, Disposal Site



Edgemont, South Dakota, Disposal Site



Shirley Basin South, Wyoming, Disposal Site



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Abbreviations

AAS	alternate abatement standard
ACL	alternate concentration limit
BIA	U.S. Bureau of Indian Affairs
BLM	U.S. Bureau of Land Management
CFR	<i>Code of Federal Regulations</i>
DOE	U.S. Department of Energy
EMP	erosion monitoring program
FTH	First Tres Hermanos
IC	institutional control
lidar	light detection and ranging
LM	Office of Legacy Management
LMS	Legacy Management Support
LTS&M	long-term surveillance and maintenance
LTSP	Long-Term Surveillance Plan
mg/L	milligrams per liter
NMED	New Mexico Environment Department
NRC	U.S. Nuclear Regulatory Commission
PCB	polychlorinated biphenyl
PL	photograph location
PMF	probable maximum flood
POC	point of compliance
POE	point of exposure
²²⁶ Ra	radium-226
²²⁸ Ra	radium-228
SAG	San Andres/Glorieta
TDS	total dissolved solids
²³² Th	thorium-232
UMTRCA	Uranium Mill Tailings Radiation Control Act
USACE	U.S. Army Corps of Engineers
WDEQ	Wyoming Department of Environmental Quality

Executive Summary

This report, in fulfillment of a license requirement, presents the results of long-term surveillance and maintenance (LTS&M) activities conducted by the U.S. Department of Energy (DOE) Office of Legacy Management (LM) in 2020 at six uranium mill tailings disposal sites reclaimed under Title II of the Uranium Mill Tailings Radiation Control Act of 1978 (UMTRCA). These activities verified that the UMTRCA Title II disposal sites remain in compliance with license requirements. Long-Term Surveillance Plans (LTSPs) and site compliance reports are available on the internet at <https://www.energy.gov/lm/sites/lm-sites>.

LM manages six UMTRCA Title II disposal sites under a general license established by the U.S. Nuclear Regulatory Commission (NRC) in Title 10 *Code of Federal Regulations* Section 40.28 (10 CFR 40.28). Reclamation and site transition activities continue at other sites, and LM anticipates managing 30 Title II disposal sites.

LTS&M activities and services for these disposal sites include inspecting and maintaining the sites; monitoring environmental media and institutional controls; conducting any necessary corrective action; and performing administrative actions, records management, stakeholder relations, and other regulatory stewardship functions.

Annual site inspections and monitoring are conducted in accordance with site-specific LTSPs and procedures established by LM to comply with license requirements. Each site inspection is performed to verify the integrity of visible features at the site; to identify changes or new conditions that might affect the long-term performance of the site; and to determine the need, if any, for maintenance, follow-up inspections, or corrective action in accordance with the LTSP.

All of the sites require some degree of routine monitoring and maintenance, which can include groundwater and surface water monitoring, minor erosion control, vegetation management, fence and gate repairs, sign replacement, and minor trash removal. The following nonroutine activities¹ occurred in 2020:

- **Novel Coronavirus:** Annual inspections were conducted later in the year for the Bluewater, New Mexico; L-Bar, New Mexico; and Sherwood, Washington sites as original inspection dates had to be rescheduled due to safety and travel restrictions associated with the coronavirus. Additionally, for the Bluewater site, the spring 2020 sampling date was moved to August 2020 and the fall 2020 sampling date moved to early 2021.
- **Aerial Survey Quality Control Monuments:** Permanent quality control (QC) monuments have been installed at all six sites to verify accuracy and quality of baseline aerial survey data to be collected in the future. LM sent a letter requesting the NRC staff's concurrence on a proposal to begin inspecting and reporting on QC monuments in LM's annual inspection reports, and defer revising the LTSPs for the sites until revisions to the LTSPs are required for other reasons. The NRC responded by letter with no objections to the proposal, which can be found in its Agencywide Document Access and Management System (ADAMS) Accession Number ML20280A605.

¹ Nonroutine activities are activities implemented in response to changes in site conditions, the regulatory setting, or the management structure following an extraordinary event or regulatory compliance review.

- **Bluewater, New Mexico:** Groundwater was sampled in December 2019 and August 2020. Analytical results indicate that alternate concentration limits (ACLs) were not exceeded. However, groundwater leaving the site in both the alluvial and bedrock aquifers has uranium concentrations exceeding the New Mexico groundwater standard. No known domestic wells within the contaminant plumes have uranium concentrations exceeding the drinking water standard (equivalent to the groundwater standard), and the plumes are not expected to impact local municipal water supplies. A report evaluating the influences of high-volume pumping wells near the site was completed in August 2020, provided to NRC, and posted to the LM website.
- **Shirley Basin South, Wyoming:** Concentrations of radium-226, radium-228, and selenium continued to exceed their respective ACLs. No risks to human health and the environment were identified. Groundwater monitoring will continue in accordance with the LTSP.

Results of the annual site inspections, maintenance, and monitoring activities are reported in the site-specific chapters that follow. Significant actions and issues at each site are summarized in Table ES-1.

Table ES-1. 2020 Summary of UMTRCA Title II Site Issues and Actions

Site	Chapter	Page	Issues and Actions
Bluewater, New Mexico	1	1-2	Additional erosion was noted along the road along the northern perimeter of the site. LM is planning to repair the road in 2021 through an interagency agreement with the U.S. Army Corps of Engineers.
		1-7	An additional area of potential settlement was observed on the north side slope of the disposal cell.
		1-7	A linear desiccation crack was observed along the base of the east side slope of the disposal cell.
		1-10	The 2020 spring and fall semiannual sampling events were delayed from the typical May and November time frames due to coronavirus-related travel restrictions. The spring semiannual sampling was completed in August 2020 and the fall semiannual sampling is planned for early 2021.
		1-13	Alluvial aquifer groundwater leaving the site with uranium concentrations exceeded New Mexico state standards.
		1-16	Site-derived uranium contamination is not expected to and has not impacted municipal water supplies.
Edgemont, South Dakota	2	2-2	The entrance sign will be replaced.
		2-6	No groundwater monitoring is required by the LTSP.
		2-6	Conducted visual inspection of vegetation conditions.
L-Bar, New Mexico	3	3-2	The entrance and a perimeter sign were reattached and minor fence repairs conducted.
		3-12	Groundwater sampling results from the November 2019 event were reported. Groundwater at the site complies with the LTSP requirements. Results from the 2019 sampling were consistent with historical results.
		3-18	Conducted erosion monitoring of the disposal cell cover, which indicates the surface of the disposal cell is accreting instead of eroding.
		3-20	Conducted vegetation monitoring and comparison of perennial plant cover on the disposal cell cover.
Maybell West, Colorado	4	4-5	Perimeter fence maintenance needs were identified and repaired.
		4-5	Boundary monument 6 plastic rebar cap repaired.
		4-6	Continued to observe three small depressions with no changes.
		4-8	Noxious weeds were treated with herbicide. No groundwater monitoring is required by the LTSP.
Sherwood, Washington	5	5-6	Conducted dam safety inspection. Conducted water level measurements in piezometers atop containment dam.
		5-8	Conducted groundwater monitoring. Groundwater constituent concentrations continue to be less than the action levels for confirmatory sampling in all wells.
		5-11	Conducted visual inspection of the disposal cell's vegetated cover.
Shirley Basin South, Wyoming	6	6-7	Conducted groundwater monitoring at 14 wells.
		6-15	Continued to exceed ACLs for radium-226 and radium-228 in three wells.
		6-15	Exceeded the ACL for selenium in two wells.

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1.0 Bluewater, New Mexico, Disposal Site

1.1 Compliance Summary

The Bluewater, New Mexico, Uranium Mill Tailings Radiation Control Act (UMTRCA) Title II Disposal Site (site) was inspected on September 10 and September 11, 2020. Possible settlement was observed on the north side slope of the main tailings disposal cell. Depressions continue to be observed on the north portion of the top slope of the main tailings disposal cell. A siphon is operated to remove the runoff water that accumulates in the depressions. The U.S. Department of Energy (DOE) Office of Legacy Management (LM) entered into an interagency agreement with the U.S. Army Corps of Engineers (USACE) in October 2019 to design a repair to the depressions and ensure continued positive drainage from the main tailings disposal cell. The U.S. Nuclear Regulatory Commission (NRC) will be involved in reviewing designs as they are developed and will concur on the final design before construction. Inspectors identified several routine maintenance needs but found no cause for a follow-up or contingency inspection.

Groundwater was sampled in December 2019 and August 2020. Analytical results indicate that alternate concentration limits (ACLs) were not exceeded from either sampling event. However, groundwater leaving the site in both the alluvial and bedrock aquifers has uranium concentrations exceeding the U.S. Environmental Protection Agency (EPA) drinking water standard. No known domestic wells within the contaminant plumes have uranium concentrations exceeding the drinking water standard, and the plumes are not expected to impact local municipal water supplies (DOE 2019). A report evaluating the influences of high-volume pumping wells near the site was completed in August 2020 and provided to NRC and posted to the LM and NRC websites (DOE 2020).

1.2 Compliance Requirements

Requirements for the long-term surveillance and maintenance of the site are specified in the site-specific Long-Term Surveillance Plan (LTSP) (DOE 1997) and in procedures DOE established to comply with requirements of Title 10 *Code of Federal Regulations* Section 40.28 (10 CFR 40.28). Table 1-1 lists these requirements.

Table 1-1. License Requirements for the Bluewater, New Mexico, Disposal Site

Requirement	LTSP	This Report	10 CFR 40.28
Annual Inspection and Report	Sections 3.3 and 3.4	Section 1.4	(b)(3)
Follow-Up Inspections	Section 3.5	Section 1.5	(b)(4)
Routine Maintenance and Emergency Measures	Section 3.6	Section 1.6	(b)(5)
Environmental Monitoring	Section 3.7	Section 1.7	(b)(3)

1.3 Institutional Controls

The 3300-acre site, identified by the property boundary shown in Figure 1-1 and Figure 1-2, is owned by the United States and was accepted under the NRC general license (10 CFR 40.28) in 1997. DOE is the licensee and, in accordance with the requirements for UMTRCA Title II sites, is responsible for the custody and long-term care of the site. Institutional controls (ICs) at the site

include federal ownership of the property, administrative controls, and the following physical ICs that are inspected annually: disposal cells, disposal areas, dumps, entrance gate and sign, perimeter fence and signs, a site marker, boundary monuments, and monitoring wellhead protectors. In addition to LM ICs, the New Mexico Office of the State Engineer implemented a well prohibition in the alluvial aquifer downgradient of the site in May 2018 (Romero 2018).

1.4 Inspection Results

The site, approximately 9 miles northwest of Grants, New Mexico, was inspected September 10–11, 2020. The annual inspection, which routinely occurs in March, was delayed by coronavirus-related travel restrictions. The inspection was conducted by J. Cario, N. Keller, and D. Traub of the Legacy Management Support (LMS) contractor. B. Tsosie (LM site manager), B. Frazier (LM), and A. Rheubottom (New Mexico Environment Department [NMED]) attended the inspection. The purposes of the inspection were to confirm the integrity of visible features at the site, identify changes in conditions that might affect conformance with the LTSP, and determine the need, if any, for maintenance or additional inspection and monitoring.

1.4.1 Site Surveillance Features

Figure 1-1 and Figure 1-2 show the locations of site features in black and gray font, including site surveillance features and inspection areas. Site features that are present but not required to be inspected are shown in italic font. Observations from previous inspections that are currently monitored are shown in blue text, and new observations are shown in red type. Inspection results and recommended maintenance activities associated with site surveillance features are included in the following subsections. Photographs to support specific observations are identified in the text and in Figure 1-1 and Figure 1-2 by photograph location (PL) numbers. The photographs and photograph log are presented in Section 1.9.

1.4.1.1 Site Access, Entrance Gate, and Interior Roads

Access to the site is directly from gravel-surfaced Cibola County Road 63 (also known as Anaconda Road); no private property is crossed to gain site access. The entrance gate is a tubular steel, double-swing gate secured by a chain and locks belonging to LM and the various utility companies that have rights-of-way across the site. While the entrance gate remained functional, the top hinge pin on one side of the entrance gate was broken and was subsequently repaired following the inspection in September 2020. The site access road is surfaced with crushed basalt and extends northward along a narrow strip of LM property for approximately 1700 feet from the entrance gate to the main site access road gate. Two culverts allow drainage of surface runoff under the road.

Interior roads used to access LM assets consist of a dirt track covered at places with crushed basalt (PL-1). The roads are susceptible to erosion and are repaired when they become impassable. Erosion on the road northwest of the main tailings disposal cell continues to be an issue. In 2017 riprap was added to repair a gully intersecting this section of the road. Additional erosion was noted along the road paralleling the northern perimeter of the site. LM is planning to repair the roads in 2021 through the interagency agreement with USACE. Vegetation was also overgrown along the road paralleling the north perimeter of the site, which LM cut back in a subsequent visit in September 2020. No other maintenance needs were identified.

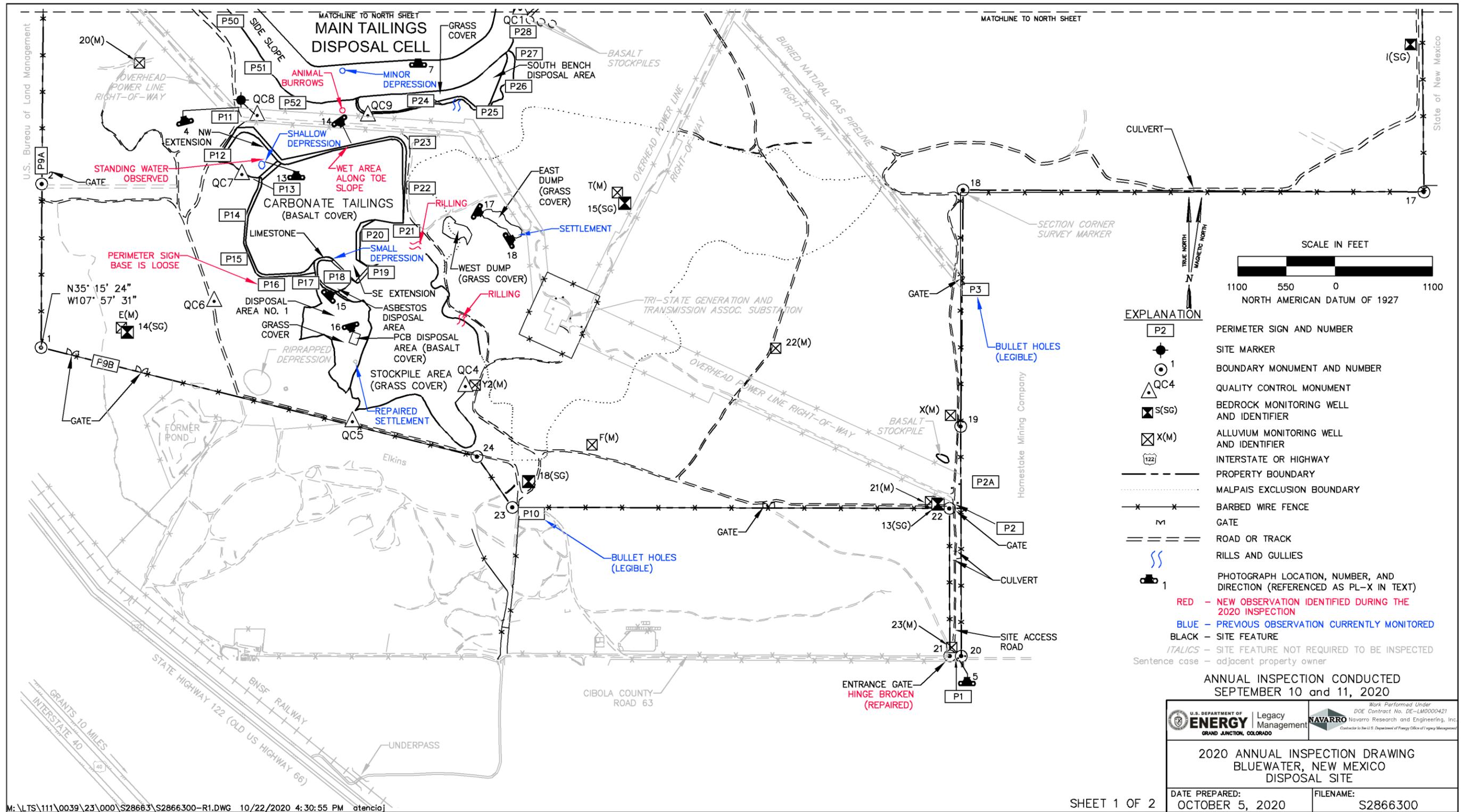


Figure 1-1. 2020 Annual Inspection Drawing for the Bluewater, New Mexico, Disposal Site (South Area)

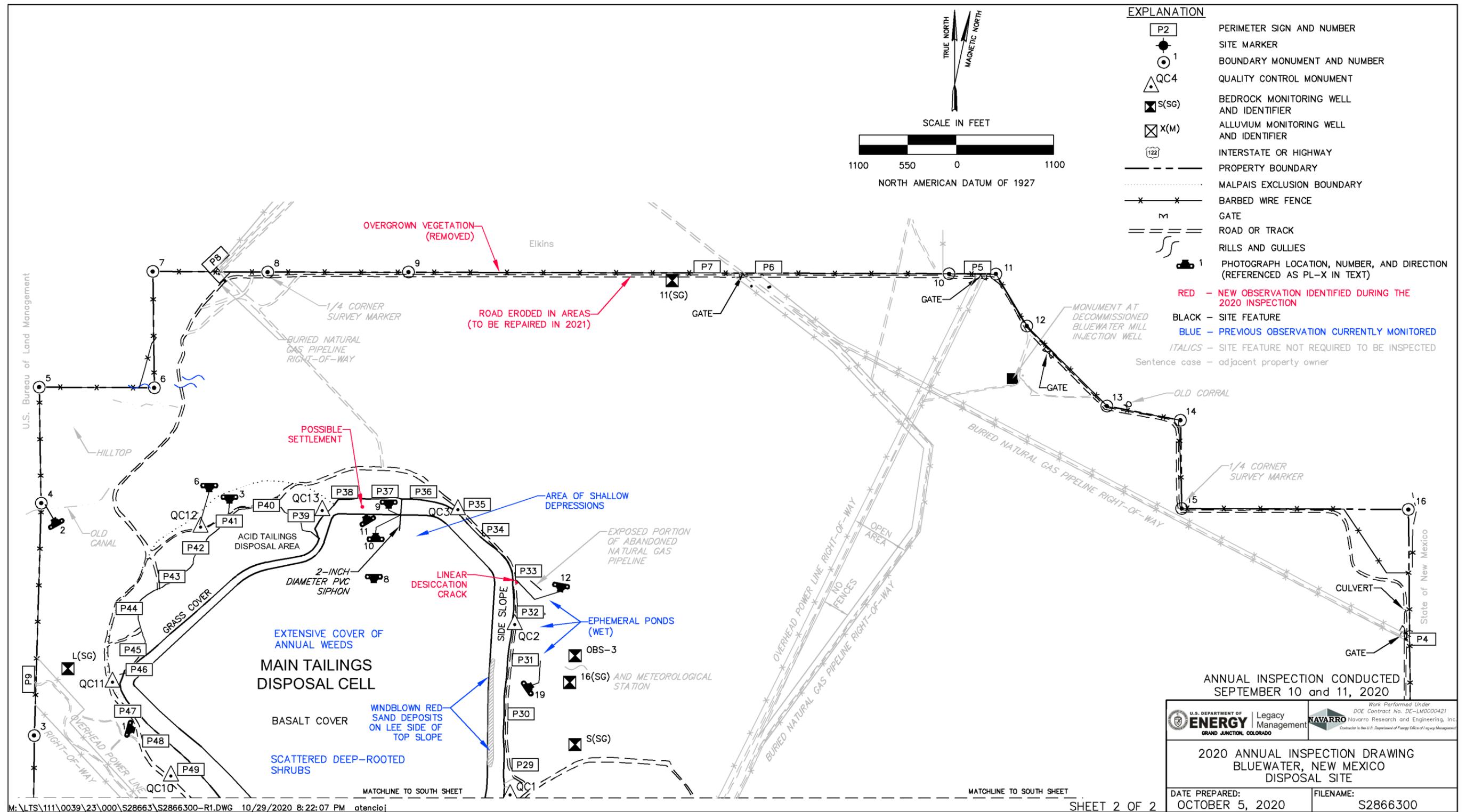


Figure 1-2. 2020 Annual Inspection Drawing for the Bluewater, New Mexico, Disposal Site (North Area)

1.4.1.2 Perimeter Fence and Signs

A four-strand barbed-wire fence encloses the site to facilitate land management by LM, which retains a local subcontractor to periodically check the site perimeter fence and remove trespassing cattle (PL-2). Minor fence repairs are conducted as needed. Numerous sections of the fence are in remote areas of the site and cannot be observed from site access roads. Inspectors observed the gullies paralleling the perimeter fence northwest of the main tailings disposal cell, which were identified in the 2019 inspection. No significant changes were observed. Inspectors will continue to monitor this area for damage to the perimeter fence.

Fifty-five perimeter signs (warning and no-trespassing signs) are mounted on steel posts along the site boundary and around the main and carbonate tailings disposal cells (PL-3). Perimeter signs P3 and P10 have bullet hole damage but are legible. The base of perimeter sign P16 was loose, though immediate maintenance is not required. Inspectors will continue to monitor the condition of the sign. No other maintenance needs were identified.

1.4.1.3 Site Marker

The site has one granite site marker between the southwest corner of the main tailings disposal cell and the northwest corner of the carbonate tailings disposal cell (PL-4). No maintenance needs were identified.

1.4.1.4 Boundary Monuments

Twenty-four boundary monuments define the site boundary (PL-5). These monuments are typically inside the perimeter fence and several feet inside the true corner or boundary line. Some monuments become covered by drifting sand, and metal T-posts have been driven at those locations to help inspectors find them. Other monuments are in remote sections of the site and cannot be observed from site access roads. All boundary monuments were inspected either during the 2020 inspection or in a subsequent maintenance trip at the end of September 2020. No maintenance needs were identified.

1.4.1.5 Aerial Survey Quality Control Monuments

Thirteen aerial survey quality control (QC) monuments, installed in 2019, were inspected during the 2020 annual inspection (PL-6). No maintenance needs were identified.

1.4.1.6 Monitoring Wells

The site's groundwater monitoring network consisted of nine monitoring wells when the site was transferred to LM. Two additional wells were installed in summer 2011, and eight more wells were installed in summer 2012 in response to elevated uranium concentrations in the two aquifers (alluvial and bedrock) at the site. The onsite groundwater monitoring network now consists of 19 monitoring wells; 10 are completed in the bedrock aquifer and 9 in the alluvial aquifer. Several wells have telemetry towers to transmit groundwater level and weather data to the LM office at Grand Junction, Colorado. The wellhead protectors and telemetry towers were undamaged and locked. No maintenance needs were identified.

1.4.2 Inspection Areas

In accordance with the LTSP, the site is divided into four inspection areas (referred to as “transects” in the LTSP) to ensure a thorough and efficient inspection. The inspection areas are (1) the main tailings disposal cell, including the acid tailings and south bench disposal areas; (2) the carbonate tailings disposal cell, including the asbestos disposal area, the polychlorinated biphenyl (PCB) disposal area, and associated disposal areas and dumps; (3) the region between the disposal structures and the site perimeter; and (4) the site perimeter and outlying area. Inspectors examined the specific site surveillance features within each area and looked for evidence of erosion, settling, slumping, or other modifying processes that might affect the site’s conformance with LTSP requirements.

1.4.2.1 Main Tailings Disposal Cell, Acid Tailings, and South Bench Disposal Areas

The 354-acre contiguous main tailings disposal cell, acid tailings, and south bench disposal areas constitute one large disposal area. The top slope of the main tailings disposal cell is covered with basalt riprap and was designed to shed runoff water over the north edge of the top slope. The top slope grade is 3% to 4% at the south end and decreases to less than 0.5% at the north end. The top slopes of the acid tailings and south bench disposal areas are nearly flat and covered by grass. Basalt riprap protects the side slopes of the disposal areas.

Plant encroachment (by annual weeds, perennial grasses and forbs, and scattered perennial shrubs) continues on the main tailings disposal cell top and side slopes (PL-7). Siberian elm saplings on the top slope are managed to prevent the establishment of trees that could damage the main tailings disposal cell cover materials. Several were identified and flagged to be treated during a subsequent vegetation management trip.

Several depressions are evident on the north end of the top slope of the main tailings disposal cell and along the east and northwest edges of the top slope. This portion of the top slope overlies predominantly clay-rich tailings referred to as “slimes.” Although the former licensee attempted to dewater the slimes to consolidate them, that portion of the top slope continued to settle after the site transitioned to LM. Annual inspections indicated that the depressions enlarged in area and depth over time. LM, therefore, conducted high-resolution topographic mapping using the light detection and ranging (lidar) method in 2012 and 2016 to determine if settlement continued and to gauge its magnitude (DOE 2017). The 2016 lidar results, when compared to the 2012 lidar results and the original topographic map developed in 1997, demonstrated that settlement continues and is up to 4 feet in places. However, the rate of settlement since 2012 (an average of 0.72 inches per year between 2012 and 2016) is much less than the rate before 2012 (an average of 1.8 inches per year between 1997 and 2012). Another lidar survey is planned for 2021.

Ponds often develop in the depressions after rainfall and occasionally coalesce into one large pond after a series of rainstorms. The area of depressions is monitored continuously using a remotely operated webcam to detect the presence of ponded water (PL-8). No ponding was observed on the main tailings disposal cell during the inspection. No algae were present during the inspection even though algae have been noted in previous reports.

A 2-inch-diameter siphon was installed in fall 2015 to dewater as much of the ponded water as possible (PL-9). The siphon is manually started when the webcam indicates that a large pond has developed. The intent is to avoid potential erosion of the main tailings disposal cell cover materials if the pond surface reaches an elevation high enough to spill over the disposal cell's north side slope. Water would start to spill at the lowest point along the north edge of the top slope, and that could initiate erosion at that spot. LM entered into an interagency agreement with USACE in October 2019 to design a repair to the depressions and ensure continued positive drainage from the main tailings disposal cell. NRC will be involved in reviewing designs as they are developed and will concur upon the final design before construction.

The siphon is usually operated at least once a year, and it successfully removes nearly all the water; the remaining water evaporates. All the water cannot drain from one location because of the unevenness of the depressions. The siphon was not operated in 2020 because of minimal ponded water. When operated, the siphon discharges water at a rate of approximately 100 gallons per minute at the toe of the north side slope where runoff water was intended to discharge (PL-10). The discharged water ponds over a large area north of the main tailings disposal cell and eventually dissipates through infiltration into soil and through evaporation. The discharged water does not flow off the site.

The side slopes and toe of the main tailings disposal cell were inspected for signs of erosion or sediment deposition. An area of minor depression was observed on the south side slope during the 2018 annual inspection and was observed from the base of the main tailings disposal cell during the 2020 annual inspection, but it could not be identified from the top slope. An additional area of potential settlement was observed on the north side slope (PL-11). The side slopes will continue to be observed for depressions and will be evaluated using lidar. During the 2019 annual inspection, minor rills with a maximum depth of 6 inches were observed at the base of the east side slope; minor rills with a maximum depth of 8 inches were observed at the base of the main tailings disposal cell south bench. The rills did not appear to increase in depth or extent. A linear desiccation crack was observed along the base of the east side slope (PL-12). LM will continue to monitor the rills and crack for potential impact to the main tailings disposal cell and south bench area. No sediment deposits were present along the toe. No maintenance needs for the side slopes or acid tailings and south bench disposal areas were identified.

1.4.2.2 Carbonate Tailings Disposal Cell, Other Disposal Areas, and Dumps

The 54-acre carbonate tailings disposal cell is south of the main tailings disposal cell. Basalt riprap covers the top and side slopes of the carbonate tailings disposal cell. The top, for the most part, slopes gently eastward. The carbonate tailings disposal cell includes extensions to the northwest and southeast. A very shallow depression exists on the northwest extension, and rainfall runoff occasionally ponds at this location; minor ponding was observed in the depression during the 2020 inspection (PL-13). This depression does not appear to be enlarging but will continue to be visually inspected and evaluated using periodic lidar survey results. An additional wet area was observed along the north toe slope (PL-14); this is believed to be a topographic low point. Annual weeds, perennial grasses, and scattered woody shrubs were present on the carbonate tailings disposal cell and its extensions. Siberian elm saplings are periodically treated with herbicide; no saplings were observed during the inspection. No maintenance needs were identified.

The 2-acre asbestos disposal area is a bowl-like feature just south of the carbonate tailings disposal cell. The north, west, and south side slopes of this feature are covered by limestone riprap; the bottom of the bowl (the asbestos cell cover) is covered with grass (PL-15). The depressions repaired in May 2018 were observed, and no changes were apparent. LM observed the depression identified during the 2019 annual inspection on the north side slope; no changes were apparent. LM will continue to observe the depression and make repairs as necessary. No immediate maintenance needs were identified.

An 11-acre grass-covered disposal area is south of the asbestos disposal area. A small riprap-covered PCB cell (less than 1 acre) is within the disposal area (PL-16). Two grass-covered dumps, totaling about 2 acres, are east of the carbonate tailings disposal cell (PL-17). Inspectors observed the fill material settled into the basalt in an area at the southern interface of the east dump; it was first identified during the 2019 annual inspection (PL-18). No changes were apparent. LM will continue to observe the settlement and make repairs as necessary. No immediate maintenance needs were identified.

1.4.2.3 Area Between the Disposal Cells and the Site Perimeter

Other areas inside the site were inspected by driving the site perimeter road and other roads and tracks. Much of the southern and western portions of the site are inaccessible by vehicle because they are covered by basalt flows.

Small ephemeral ponds often form in an area along the east side of the main tailings disposal cell and in other low spots following storms. The areas of ponding are far enough from the main tailings disposal cell to not impact it. The ponded areas were wet during the inspection (PL-19).

Scattered tamarisk shrubs and other plants listed as noxious weeds by the State of New Mexico are present onsite. Noxious weeds will be sprayed with herbicide by the LMS contractor in a subsequent site visit.

Additional rilling and animal burrows are present onsite but do not threaten any site features.

The decommissioned mill process-fluid injection well near the northeast corner of the site features a monument consisting of a steel well casing set in concrete. Information pertaining to the well is welded onto the monument.

Several utility companies have rights-of-way that cross the site. These rights-of-way are bordered by stock fences with locked gates where the rights-of-way cross the site boundary. Roads along the rights-of-way typically are covered with crushed basalt to provide the utility companies with all-weather access. LM is not responsible for maintaining the right-of-way roads or fences. An electric power substation, enclosed by a security fence, is near the center of the site. Utility company personnel visit the substation frequently. LM is not responsible for maintaining the substation or its security fence and access road. No other maintenance needs were identified.

1.4.2.4 Site Perimeter and Outlying Areas

Surrounding land is used for livestock grazing and wildlife habitat. The area beyond the site boundary for 0.25 mile was visually observed for erosion, development, changes in land use, or other phenomena that might affect conformance with LTSP requirements. No such changes were observed.

1.5 Follow-Up Inspections

LM will conduct follow-up inspections if (1) a condition is identified during the annual inspection or other site visit that requires a return to the site to evaluate the condition or (2) LM is notified by a citizen or outside agency that conditions at the site are substantially changed. No need for a follow-up inspection was identified during the inspection.

1.6 Routine Maintenance and Emergency Measures

Inspectors documented the following minor maintenance needs that were addressed following the inspection:

- Repairing the hinge pin on the entrance gate
- Cutting vegetation along the road paralleling the north perimeter of the site

Additionally, inspectors identified the following minor maintenance needs that will be addressed in a subsequent site visit:

- Management of Siberian elm saplings on the top slope of the main tailings disposal cell
- Treatment of noxious weeds

Inspectors also identified the need to repair erosion along the interior road. This work is proposed for 2021.

No other maintenance needs were identified.

Emergency measures are corrective actions LM will take in response to unusual damage or disruption that threatens or compromises site health and safety, security, integrity, or compliance with 40 CFR 192. No emergency measures were identified.

1.7 Environmental Monitoring

Groundwater monitoring is required at the site. The monitoring well network acquired by LM at the time of site transition and included in the LTSP consisted of wells E(M), F(M), T(M), Y2(M), X(M), L(SG), OBS-3, S(SG), and I(SG). The LTSP requires triennial sampling for molybdenum, selenium, and uranium in the alluvial aquifer background and point of compliance (POC) wells. The LTSP also requires triennial sampling of the San Andres/Glorieta (SAG) (bedrock) aquifer background and POC wells for selenium and uranium. Alluvial aquifer well X(M) and bedrock aquifer well I(SG)—point of exposure (POE) wells along the east property boundary—are to be sampled only if specified ACLs are exceeded at POC wells. Currently, all site wells (including POE wells) are sampled semiannually for an expanded list of

constituents as described in the following sections. The 2020 spring and fall semiannual sampling events were delayed from the typical May and November time frames due to coronavirus-related travel restrictions. As a result, the spring semiannual sampling was completed in August 2020 and the fall semiannual sampling is planned for early 2021. The groundwater monitoring network is described in Figure 1-3 and Table 1-2. ACLs are listed in Table 1-3.

Table 1-2. Groundwater Monitoring Network at the Bluewater, New Mexico, Disposal Site

Monitoring Well	Network Application
E(M)	Alluvium background well
F(M)	Alluvium POC well
T(M)	Alluvium POC well
X(M)	Alluvium POE well
Y2(M)	Alluvium POC well
20(M)	Alluvium upgradient well
21(M)	Alluvium downgradient well
22(M)	Alluvium downgradient well
23(M)	Alluvium downgradient well
I(SG)	Bedrock POE well
L(SG)	Bedrock background well
OBS-3	Bedrock POC well
S(SG)	Bedrock POC well
11(SG)	Bedrock cross-gradient well
13(SG)	Bedrock downgradient well
14(SG)	Bedrock cross-gradient well
15(SG)	Bedrock downgradient well
16(SG)	Bedrock replacement POC well
18(SG)	Bedrock downgradient well

Table 1-3. Groundwater ACLs at the Bluewater, New Mexico, Disposal Site

POC Well	Constituent	ACL (mg/L)
Alluvial aquifer wells F(M) and T(M)	Molybdenum	0.10
	Selenium	0.05
	Uranium	0.44 ^a
Bedrock aquifer wells OBS-3 and S(SG)	Selenium	0.05
	Uranium	2.15 ^a

Note:

^a The uranium ACL is based on a human-health-based risk standard of 0.44 milligrams per liter (mg/L) at the site boundary as approved by NRC in the Atlantic Richfield Company's ACL application (Applied Hydrology Associates Inc. 1995)

In 2008, NMED requested LM's assistance in investigating and evaluating regional groundwater contamination associated with the former Grants Mineral Belt uranium mining industry. NMED suspected that contaminants from the site had migrated offsite. In response to NMED, LM reinitiated annual sampling at all onsite monitoring wells, including the POE wells, in fall 2008.

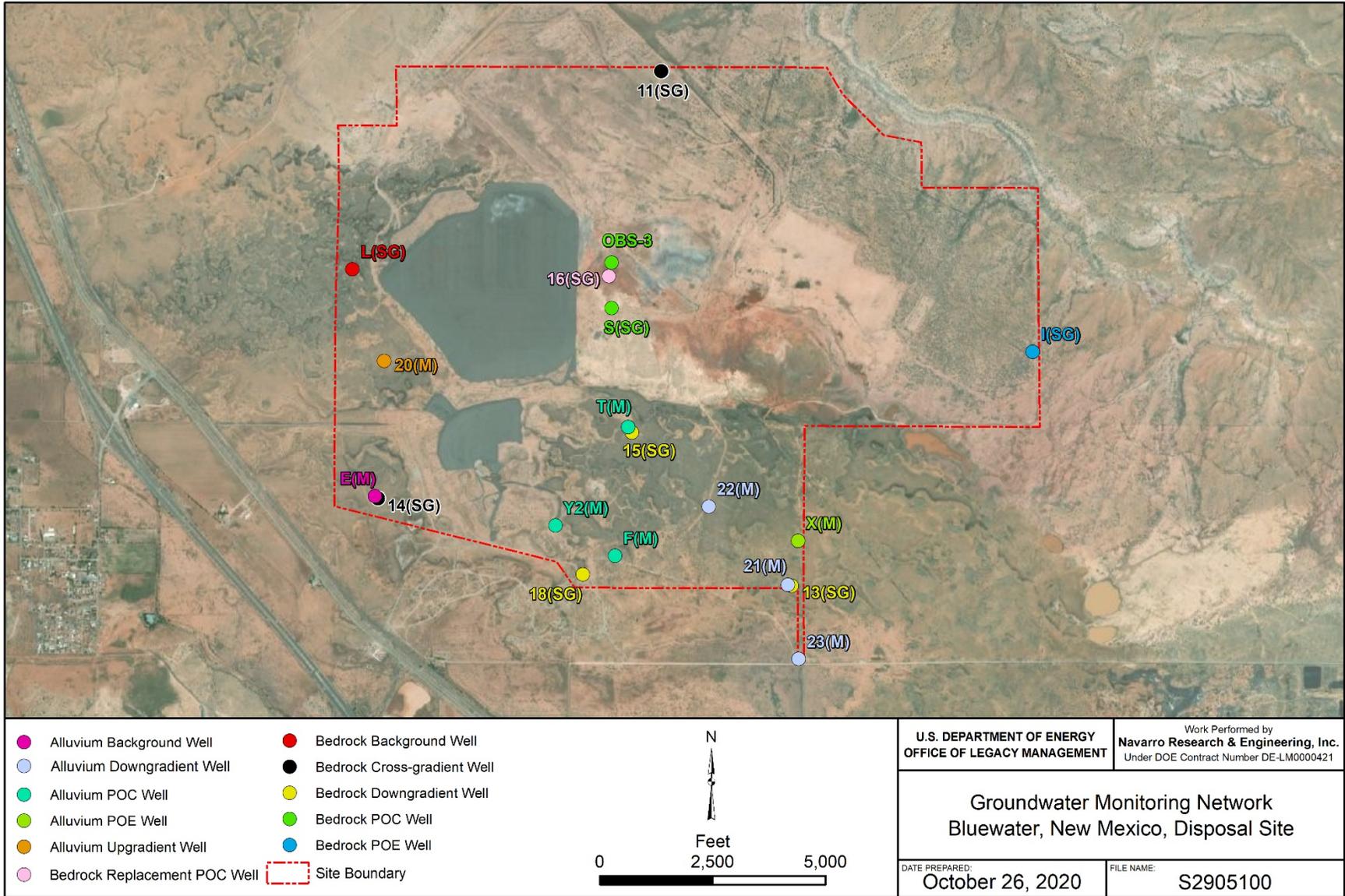


Figure 1-3. Groundwater Monitoring Network at Bluewater, New Mexico, Disposal Site

Semiannual sampling was initiated in 2011 in response to an ACL exceedance for uranium in well T(M). LM also began evaluating the hydrogeology and groundwater quality at the site in 2009 and started analyzing a larger suite of constituents than the LTSP requires to characterize the site aquifers and support NMED’s regional groundwater investigation. In consultation with NRC, LM installed additional monitoring wells in 2011 and 2012, evaluated the main tailings disposal cell performance, and developed a groundwater conceptual model to address uranium contamination concerns (DOE 2014). LM updated the uranium plume maps in both the alluvial aquifer and SAG aquifer in a 2019 report (DOE 2019). In 2020 LM completed an evaluation of how high-volume pumping wells near the site influence groundwater flow and contaminant trends (DOE 2020).

1.7.1 Alluvial Aquifer

Water-bearing alluvium underlies the southern portion of the site. The alluvium, deposited by the ancestral Rio San Jose, is covered by basalt lava flows. The alluvium consists of coarse sands and gravels in the main ancestral river channel and finer-grained floodplain deposits outside the channel.

Alluvial aquifer analytical results from sampling events in December 2019 and August 2020 are provided in Table 1-4. Onsite well 21(M), installed in 2011, is adjacent to the southern site boundary and penetrates a thicker section of the alluvial aquifer. Onsite well 22(M), also installed in 2011, is approximately halfway between POC well T(M) and downgradient well 21(M). The uranium concentrations in samples from these two wells (21[M] and 22[M]) during the recent sampling events were less than the uranium ACL (Table 1-4) and the NRC-approved health-based standard of 0.44 mg/L; however, the concentrations exceeded the New Mexico groundwater standard of 0.03 mg/L. Molybdenum and selenium concentrations in all onsite monitoring wells in the alluvial aquifer remain less than their respective ACLs.

Table 1-4. Alluvial Aquifer Monitoring Results in December 2019 and August 2020 at the Bluewater, New Mexico, Disposal Site

Well	Molybdenum (mg/L) ACL = 0.10 mg/L	Selenium (mg/L) ACL = 0.05 mg/L	Uranium (mg/L) ACL = 0.44 mg/L
E(M)	0.000331, ND	ND, ND	ND, 0.000129
F(M)	0.000939, 0.00106	ND, ND	0.00668, 0.00548
T(M)	NS, NS	NS, NS	NS, NS
X(M)	0.00081, 0.000862	0.00759, 0.00546	0.092, 0.0734
Y2(M)	0.00176, 0.00171	ND, ND	0.0048, 0.00429
20(M)	0.00227, 0.00214	0.00473, 0.00393	0.0149, 0.0137
21(M)	0.00101, 0.00101	0.0118, 0.00937	0.109, 0.099
22(M)	0.00535, 0.00502	0.00408, 0.00333	0.402, 0.353
23(M)	0.00298, 0.00281	ND, ND	0.0185, 0.0154

Note:

December 2019 results are first and August 2020 results are second in each pair of results.

Abbreviations:

ND = not detected (below method detection limit)

NS = not sampled

Figure 1-4 shows historical uranium concentrations measured at POC well T(M) and four additional wells screened in the alluvial aquifer. As this figure shows, the uranium concentration at well T(M) trended upward since LM began monitoring the well in 1999, and the November 2010 concentration of 0.557 mg/L was the first of five uranium concentrations that exceeded the ACL of 0.44 mg/L. LM notified NRC of the exceedance upon receiving the 2010 results from the laboratory. Well T(M) was sampled in May 2012 as declining water levels due to drought indicated it would soon go dry. Well T(M) has remained dry since 2012. Well 21(M) in the southeast corner of the site and POE well X(M) near the site's east boundary show a slightly decreasing trend in uranium concentration since 2013 (Figure 1-4). However, the elevated uranium concentrations at these two wells in recent years indicate that alluvial groundwater with uranium concentrations exceeding the New Mexico groundwater standard (0.03 mg/L) is discharging from the site toward the southeast. NRC requested that LM evaluate the performance of the main tailings disposal cell to assess whether seepage from the cell between 2005 and 2010 had increased to the extent it was responsible for the elevated uranium concentrations measured at POC well T(M) (see Figure 1-4) before it dried up. Based on an assessment of the disposal cell cover and an accompanying evaluation of the water balance for the main tailings disposal cell, the increase in uranium concentrations in well T(M) is not attributed to a compromise of the disposal cell's performance, and there was no surge of tailings-fluid seepage from the main tailings cell since it was closed (DOE 2014). It was further concluded that water levels in well T(M) decreased during the early 2000s below the contact between the alluvium and underlying Chinle Formation from 2008 to 2012. The simultaneous increase in uranium concentration was attributed to the declining water level and the influence of contaminated groundwater migrating through and interacting with weathered Chinle Formation materials, with the resulting fluids obscuring the water chemistry of groundwater in nearby portions of the alluvial aquifer that remained saturated (DOE 2014).

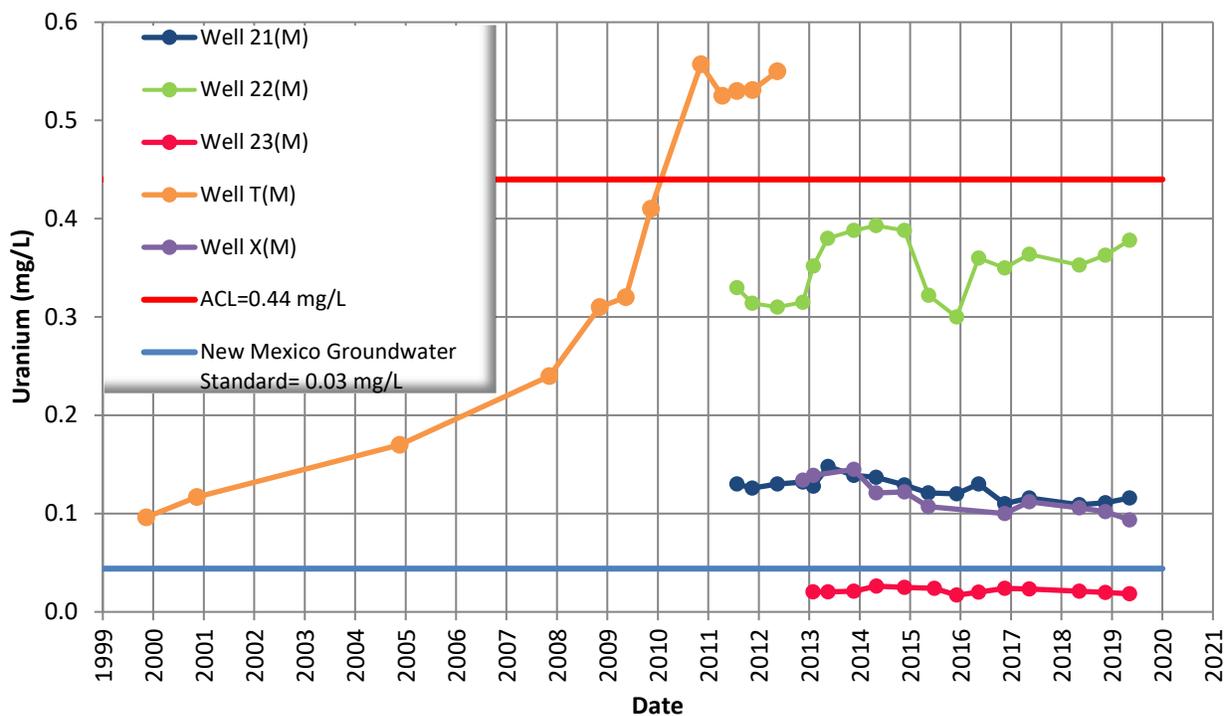


Figure 1-4. Uranium Concentrations in Alluvial Aquifer POC Well T(M) and Downgradient Wells at the Bluewater, New Mexico, Disposal Site

The extent of uranium contamination in the alluvial aquifer was evaluated as part of a conceptual model developed for the Bluewater site (DOE 2014) and in a subsequent, updated map of the uranium plume in 2017 (DOE 2019). The updated evaluations indicated that groundwater flows preferentially east-southeast through coarse-grained sediments (clean sands and gravels) in a paleochannel of the ancestral Rio San Jose (DOE 2019). Approximately 1 mile downgradient of the site, Bluewater-derived contaminated groundwater in the paleochannel merges with other contaminated alluvial groundwater in another paleochannel at the base of the San Mateo Creek alluvial aquifer flowing westward from the Homestake mill site. The combined plume resulting from the confluence of uranium plumes in the respective paleochannels then turns southeast toward the village of Milan.

Although some non-LM alluvial-aquifer monitoring wells downgradient of the site have uranium concentrations exceeding the New Mexico drinking water standard (0.03 mg/L), the contaminant plume does not extend to Milan, and there are no known domestic wells within the contaminant plume. The New Mexico Office of the State Engineer implemented a prohibition on new wells within the alluvial aquifer in May 2018. The prohibition applies to new wells near and downgradient of the Bluewater site (Romero 2018).

1.7.2 Bedrock Aquifer

Bedrock wells 11(SG), 13(SG), 14(SG), 15(SG), 16(SG), and 18(SG) were installed in summer 2012 to gain a better understanding of the hydrogeological characteristics of the SAG aquifer at the site and because a nearby offsite private well (HMC-951) just east of the site entrance gate and boundary completed in the same aquifer had elevated uranium concentrations. There were no bedrock wells in the southern portion of the site before these wells were installed in 2012. Wells 11(SG) and 14(SG) are cross gradient of the groundwater flowing beneath the disposal cells, and all the other new wells are downgradient of the cells. Well 16(SG) was installed between POC wells OBS-3 and S(SG) because the well screens on those wells are highly corroded and their uranium concentrations seemed to be anomalously low. Because of the poor well conditions and unsuccessful rehabilitation efforts, sample results from wells OBS-3 and S(SG) are not considered representative of aquifer conditions; however, they continue to be sampled in accordance with the LTSP until decommissioning is approved by NRC.

Bedrock wells I(SG) and L(SG) were completed with open-borehole construction through the entire thickness of the San Andres Limestone and Glorieta Sandstone formations, which comprise the SAG aquifer (the formations are hydraulically connected). All the new SAG aquifer wells, except well 16(SG), are screened in the upper 50 feet of the San Andres Limestone, as are most SAG aquifer wells in the region, because this is the most productive zone of the aquifer. Well 16(SG) is screened in the Glorieta Sandstone because the water elevation is below the San Andres Limestone at that location.

Table 1-5 provides analytical results for the required constituents in bedrock wells for samples collected in December 2019 and August 2020. The selenium and uranium concentrations did not exceed ACLs in the POC wells. Uranium concentrations in downgradient wells 13(SG), 18(SG), and I(SG), located along the site boundary, meet the site-specific NRC-approved health-based standard of 0.44 mg/L at the site boundary.

Table 1-5. Bedrock Aquifer Monitoring Results for December 2019 and August 2020 at the Bluewater, New Mexico, Disposal Site

Well	Selenium (mg/L) ACL = 0.05 mg/L	Uranium (mg/L) ACL = 2.15 mg/L
11(SG)	ND, ND	0.0146, 0.0136
13(SG)	0.00703, 0.00704	0.129, 0.107
14(SG)	ND, ND	0.117, 0.105
15(SG)	ND, ND	0.0189, 0.0129
16(SG)	0.0154, 0.0131	1.22, 1.04
18(SG)	0.00714, 0.00625	0.252, 0.255
I(SG) ^a	0.00769, 0.00698	0.3, 0.272
L(SG)	ND, ND	0.00332, 0.00309
OBS-3	ND, ND	0.0032, 0.00153
S(SG)	0.00793, 0.00892	0.512, 0.455

Notes:

December 2019 results are first and August 2020 results are second in each pair of results.

^a Sample collected at 265 feet below the top of the casing at the depth of highest conductivity.

Abbreviation:

ND = not detected (below method detection limit)

Figure 1-5 shows uranium concentrations in the SAG aquifer. Uranium concentrations in well I(SG) before 2013 are not shown because an incorrect sampling depth in the well led to erroneously low results. Uranium concentrations at POC wells OBS-3 and S(SG) are not shown in Figure 1-5 because the well screens are encrusted with iron scale that has resulted in erroneously low uranium concentrations since LM began sampling the wells.

As part of the ongoing monitoring program, LM continues to partner with NMED to sample offsite private wells. Most of the private wells near the site are completed in the SAG aquifer because of the limited extent of the alluvial aquifer near the site. A stock well (B-3) near the south boundary of the site, which had been a production well for the Bluewater mill, had a uranium concentration above the New Mexico drinking water standard in 2013 but below limits considered safe for livestock consumption (0.57 mg/L as recommended by the National Research Council of the National Academy of Sciences and 0.2 mg/L as recommended by the Food and Agriculture Organization of the United Nations). All other private SAG wells sampled by NMED, whether permitted for drinking water or agricultural use, had uranium concentrations below the New Mexico drinking water standard. The nearest downgradient municipal wells are along the New Mexico Highway 122 corridor and are operated by the Village of Milan. They produce water from the SAG aquifer. Municipal sampling results have not had uranium concentrations exceeding the drinking water standard or shown upward trends.

The extent of uranium contamination in the SAG aquifer and the potential risk to downgradient groundwater users was evaluated in LM's groundwater conceptual model (DOE 2014) and in an update to the plume maps (DOE 2019). Evaluation of previous groundwater studies in the region and available groundwater data indicated that the ambient flow path of the groundwater in the aquifer from the site is to the east-southeast. The groundwater from the site passes under the Homestake mill site and turns south toward Grants because of the influence of a major fault that passes under Grants (San Rafael Fault). The flow path from the site is to the north of the Milan municipal wells (Figure 1-6).

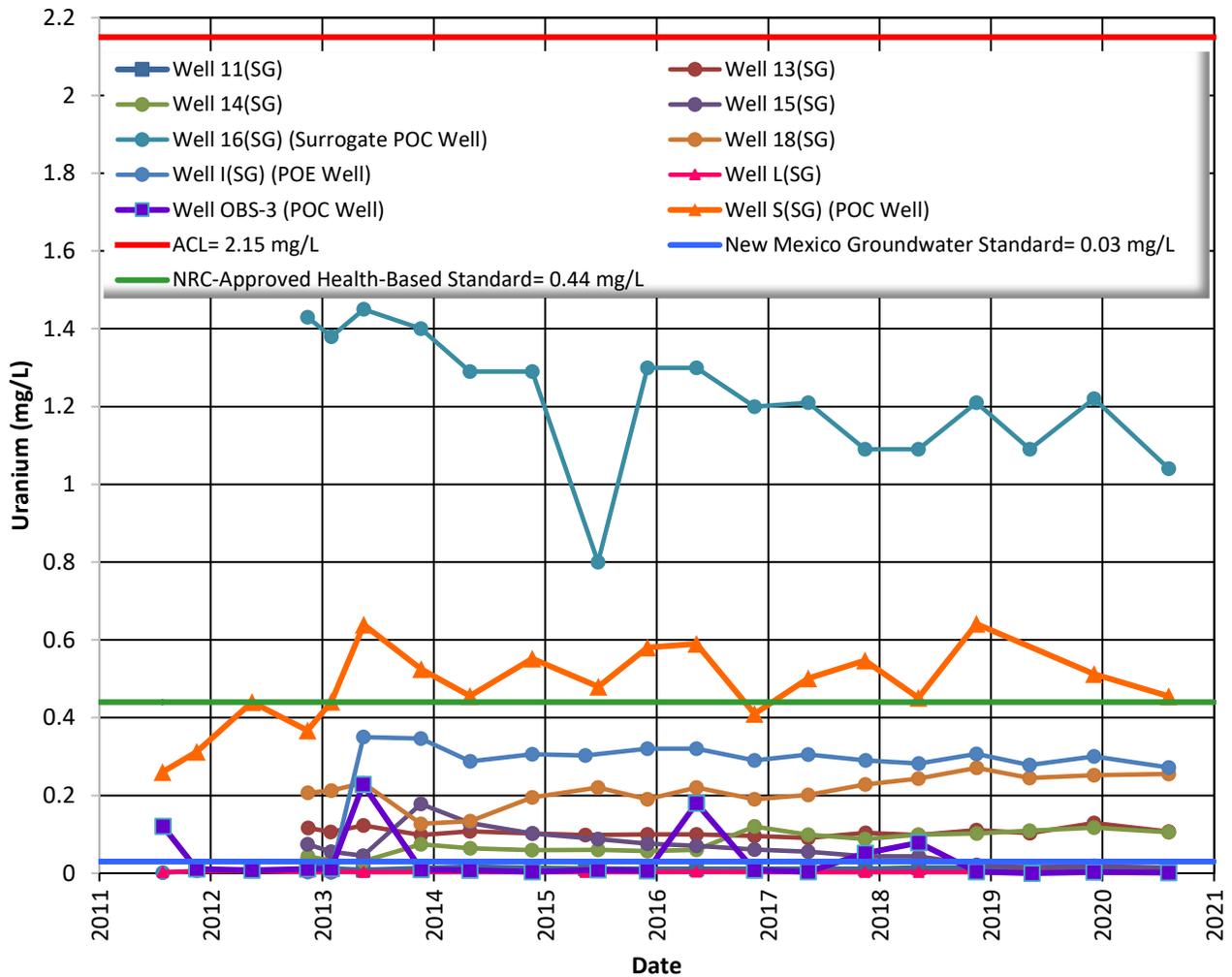
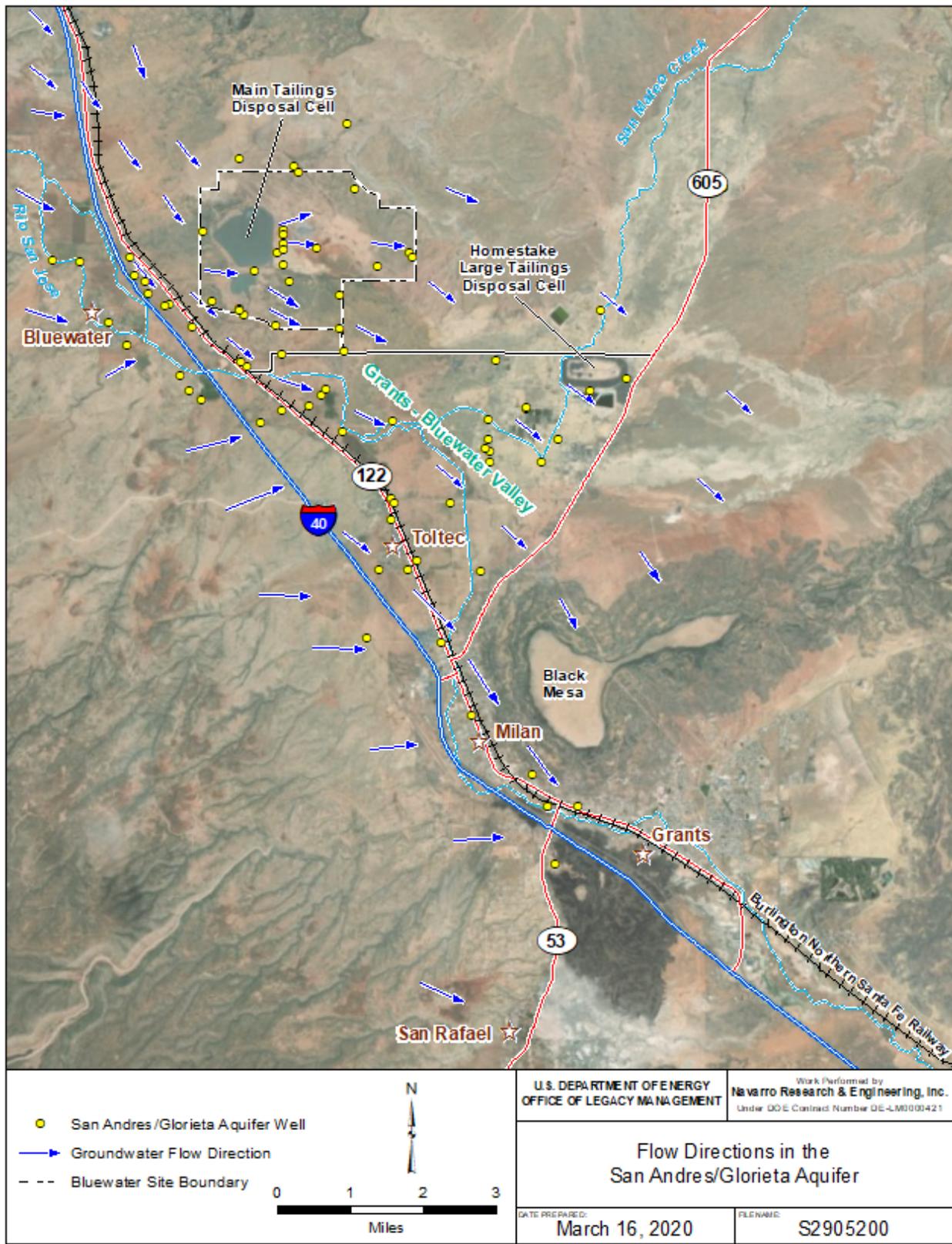


Figure 1-5. Uranium Concentrations in the San Andres/Glorieta Aquifer at the Bluewater, New Mexico, Disposal Site

The estimated extent of the uranium plume based on data collected primarily in 2017, described in the updated groundwater model (DOE 2019), is shown in Figure 1-7. The uranium plume follows the groundwater flow path, and the leading portion is near the Homestake site. Groundwater monitoring results obtained by various entities over the last several decades indicate that uranium contamination from Bluewater mill operations reached the Homestake site by 1980 and that the plume has essentially stabilized (i.e., it is not continuing to migrate to the east). Uranium concentrations attenuate with distance from the site primarily through dispersion instead of chemical reduction because of the absence of a reducing environment in the aquifer formations (DOE 2014). No known drinking water wells are completed within the uranium plume, and site-derived uranium contamination in the SAG aquifer is not expected to impact the Milan or Grants municipal water supplies that are pumped from SAG aquifer wells (DOE 2014; DOE 2019).



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Figure 1-6. Groundwater Flow Directions in the San Andres/Glorieta Aquifer at the Bluewater, New Mexico, Disposal Site

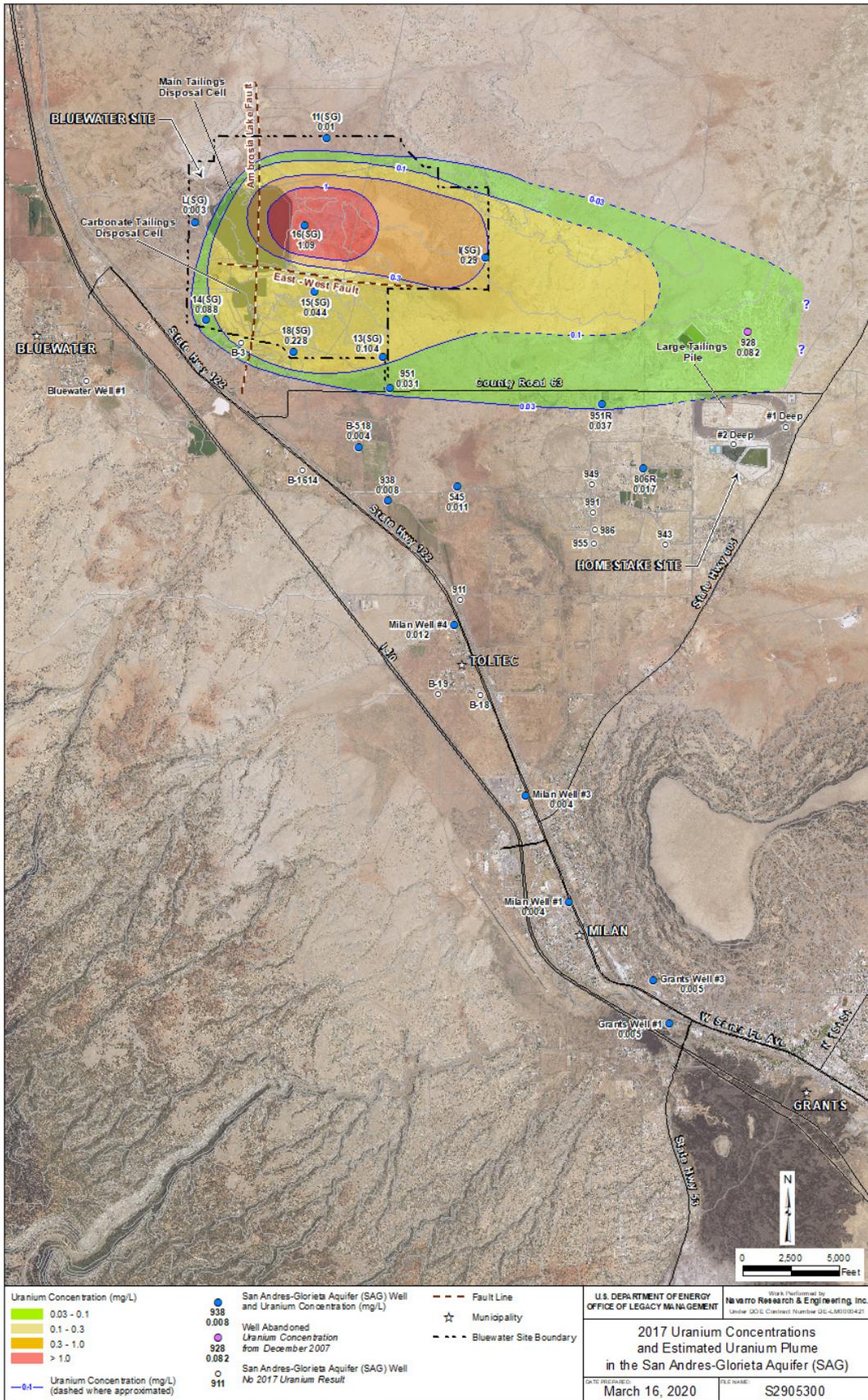


Figure 1-7. 2017 Estimated Uranium Plume in the San Andres/Glorieta Aquifer (DOE 2019)

1.8 References

10 CFR 40.28. U.S. Nuclear Regulatory Commission, “General License for Custody and Long-Term Care of Uranium or Thorium Byproduct Materials Disposal Sites,” *Code of Federal Regulations*.

40 CFR 192. U.S. Environmental Protection Agency, “Health and Environmental Protection Standards for Uranium and Thorium Mill Tailings,” *Code of Federal Regulations*.

Applied Hydrology Associates Inc., 1995. *Corrective Action Program and Alternate Concentration Limits Petition for Uranium, Molybdenum and Selenium, Bluewater Uranium Mill Near Grants, New Mexico*, prepared for Atlantic Richfield Company, April.

DOE (U.S. Department of Energy), 1997. *Long-Term Surveillance Plan for the DOE Bluewater (UMTRCA Title II) Disposal Site Near Grants, New Mexico*, LTSM003407, July.

DOE (U.S. Department of Energy), 2014. *Site Status Report: Groundwater Flow and Contaminant Transport in the Vicinity of the Bluewater, New Mexico, Disposal Site*, LMS/BLU/S11381, November.

DOE (U.S. Department of Energy), 2017. *Evaluation of Disposal Cell Topography Using LiDAR Surveys, Bluewater, New Mexico, Disposal Site*, LMS/BLU/S14703, April.

DOE (U.S. Department of Energy), 2019. *2017 Uranium Plumes in the San Andres-Glorieta and Alluvial Aquifers at the Bluewater, New Mexico, Disposal Site*, LMS/BLU/S19565, February.

DOE (U.S. Department of Energy), 2020. *Evaluating the Influence of High-Production Pumping Wells on Impacted Groundwater at the Bluewater, New Mexico, Disposal Site*, LMS/BLU/S24765, August.

Romero, 2018. John T. Romero, PE, director, Water Rights, State of New Mexico Office of the State Engineer, letter (“Request for Well Drilling Prohibition Associated with the Remedial Action at the Former Homestake and Bluewater Mill Sites, Cibola County, New Mexico”) to Bruce Yurdin, director, Water Protection Division, New Mexico Environment Department, May 3.

1.9 Photographs

Photograph Location Number	Azimuth	Photograph Description
PL-1	105	Access Road and West Side Slope of the Main Tailings Disposal Cell
PL-2	330	Fence Line Near Boundary Monument BM-4
PL-3	180	Perimeter Sign P41
PL-4	345	Site Marker
PL-5	—	Boundary Monument BM-20
PL-6	180	Quality Control Monument QC12
PL-7	0	Main Tailings Disposal Cell Top Slope
PL-8	180	Main Tailings Disposal Cell Webcam
PL-9	180	Siphon on the Top Slope of the Main Tailings Disposal Cell
PL-10	0	Siphon on North Side Slope of the Main Tailings Disposal Cell
PL-11	330	Potential Settlement on the North Side Slope of the Main Tailings Disposal Cell
PL-12	190	Linear Desiccation Crack
PL-13	—	Ponded Water Near Shallow Depression on the Northwest Extension of the Carbonate Tailings Disposal Cell
PL-14	145	Wet Area Near North Toe Slope of the Carbonate Tailings Disposal Cell
PL-15	45	Asbestos Disposal Area
PL-16	165	PCB Disposal Area
PL-17	120	East Dump
PL-18	60	Settlement in Fill Covering Basalt at the Interface of the East Dump Cover
PL-19	55	Wet Ephemeral Ponds

Note:

— = Photograph taken from directly above.



PL-1. Access Road and West Side Slope of the Main Tailings Disposal Cell



PL-2. Fence Line Near Boundary Monument BM-4



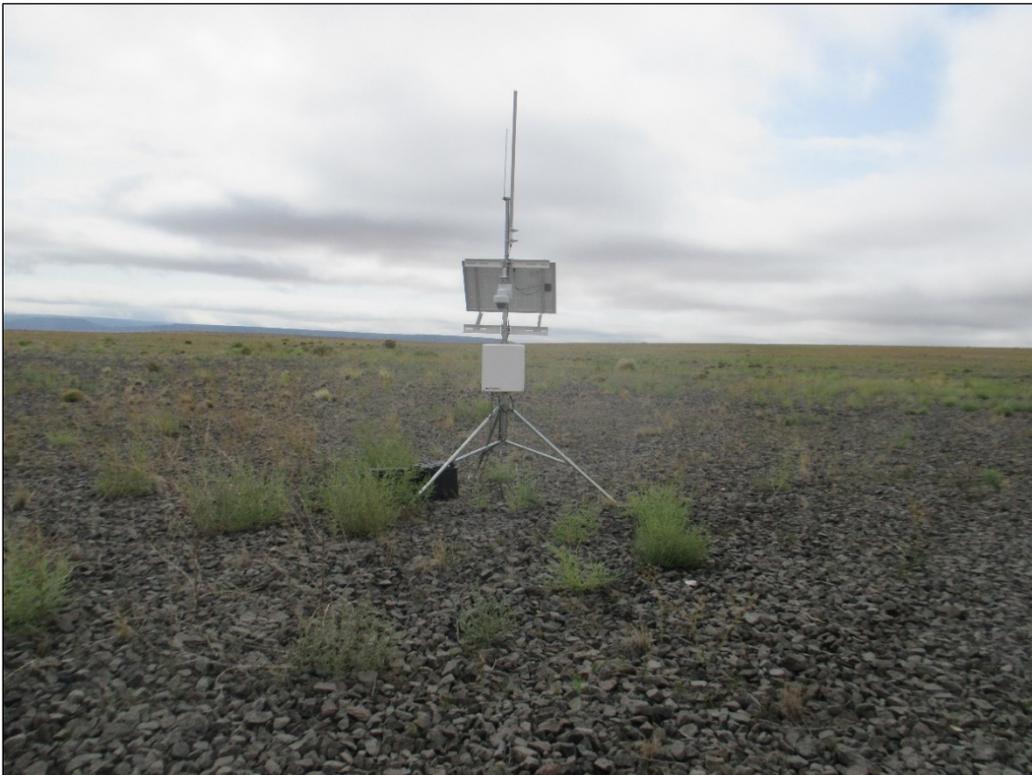
PL-5. Boundary Monument BM-20



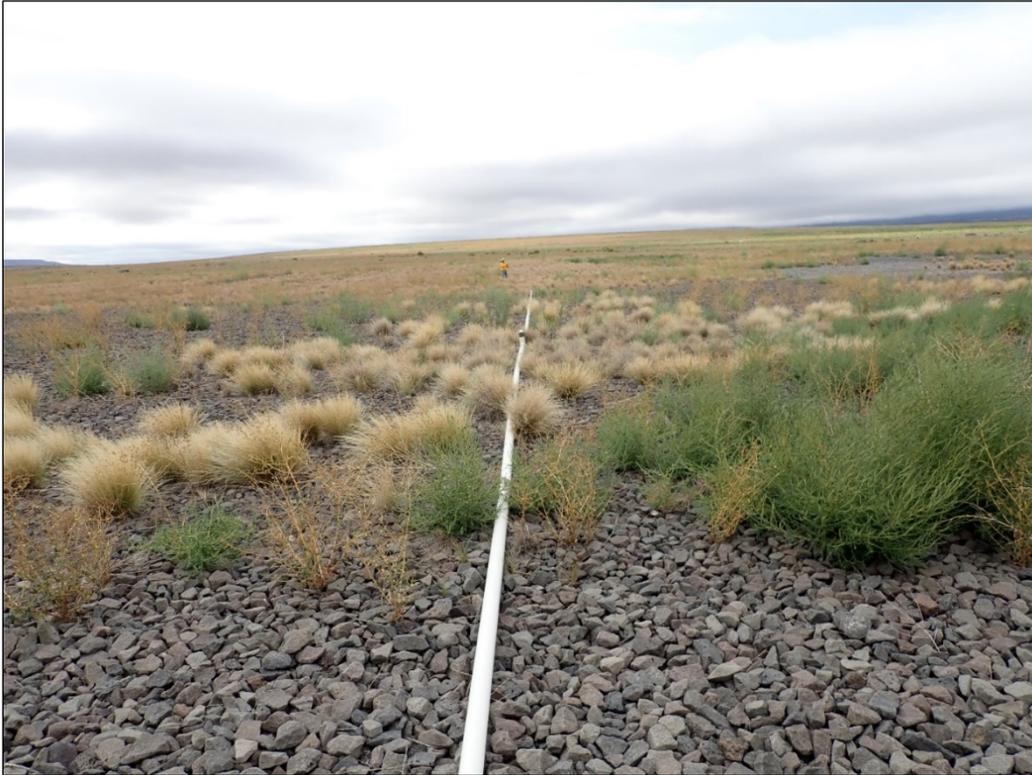
PL-6. Quality Control Monument QC12



PL-7. Main Tailings Disposal Cell Top Slope



PL-8. Main Tailings Disposal Cell Webcam



PL-9. Siphon on the Top Slope of the Main Tailings Disposal Cell



PL-10. Siphon on North Side Slope of the Main Tailings Disposal Cell



PL-11. Potential Settlement on the North Side Slope of the Main Tailings Disposal Cell



PL-12. Linear Desiccation Crack



PL-13. Ponded Water Near Shallow Depression on the Northwest Extension of the Carbonate Tailings Disposal Cell



PL-14. Wet Area Near North Toe Slope of the Carbonate Tailings Disposal Cell



PL-15. Asbestos Disposal Area



PL-16. PCB Disposal Area



PL-17. East Dump



PL-18. Settlement in Fill Covering Basalt at the Interface of the East Dump Cover



PL-19. Wet Ephemeral Ponds

2.0 Edgemont, South Dakota, Disposal Site

2.1 Compliance Summary

The Edgemont, South Dakota, Uranium Mill Tailings Radiation Control Act (UMTRCA) Title II Disposal Site (site) was inspected on July 15, 2020. No changes were observed on the disposal cell or in associated drainage features. The grazing licensee will remove the unmaintained interior fence. Inspectors identified no other maintenance needs or cause for a follow-up inspection. Groundwater monitoring is not required at the site.

2.2 Compliance Requirements

Requirements for the long-term surveillance and maintenance of the site are specified in the site-specific U.S. Department of Energy (DOE) Office of Legacy Management (LM) Long-Term Surveillance Plan (LTSP) (DOE 1996) and in procedures LM established to comply with the requirements of Title 10 *Code of Federal Regulations* Section 40.28 (10 CFR 40.28). Table 2-1 lists these requirements.

Table 2-1. License Requirements for the Edgemont, South Dakota, Disposal Site

Requirement	LTSP	This Report	10 CFR 40.28
Annual Inspection and Report	Sections 3.3 and 3.4	Section 2.4	(b)(3)
Follow-Up Inspections	Section 3.5	Section 2.5	(b)(4)
Routine Maintenance and Emergency Measures	Section 3.6	Section 2.6	(b)(5)
Environmental Monitoring	Section 3.7	Section 2.7	(b)(3)

2.3 Institutional Controls

The 360-acre site, identified by the property boundary shown in Figure 2-1, is owned by the United States and was accepted under the U.S. Nuclear Regulatory Commission general license (10 CFR 40.28) in 1996. DOE is the licensee and, in accordance with the requirements for UMTRCA Title II sites, is responsible for the custody and long-term care of the site. Institutional controls (ICs) at the site include federal ownership of the property, administrative controls, and the following physical ICs that are inspected annually: the disposal cell, entrance gate and sign, perimeter fence and signs, site marker, and boundary monuments.

2.4 Inspection Results

The site, approximately 2 miles south of Edgemont, South Dakota, was inspected on July 15, 2020. The inspection was conducted by D. Traub and B. Mays of the Legacy Management Support (LMS) contractor. T. Jasso (LM site manager) attended the inspection. The purposes of the inspection were to confirm the integrity of visible features at the site, identify changes in conditions that might affect conformance with the LTSP, and determine the need, if any, for maintenance or additional inspection and monitoring.

A grazing license granted by LM allows a local rancher to graze his cattle on the site. The LM site manager and LMS site lead met with the grazing licensee before the inspection to discuss any issues or concerns the licensee might have. As discussed in Section 2.4.1.2, the grazing licensee will remove the unmaintained interior fence from the site. No other concerns were identified by the grazing licensee.

2.4.1 Site Surveillance Features

Figure 2-1 shows the locations of site features in black and gray font, including site surveillance features and inspection areas. Site features that are present but not required by the LTSP to be inspected are shown in italic font. Observations from previous inspections that are currently monitored are shown in blue text, and new observations identified during the 2020 annual inspection are shown in red. Inspection results and recommended maintenance activities associated with site surveillance features are included in the following subsections. Photographs to support specific observations are identified in the text and in Figure 2-1 by photograph location (PL) numbers. The photographs and photograph log are presented in Section 2.9.

2.4.1.1 Site Access and Entrance Gate

Access to the site is from Fall River County Road 6N. The entrance sign, which is mounted on a steel post set in concrete, was missing and will be replaced by the grazing licensee. The tubular metal entrance gate was secured by a locked chain and was intact. The perimeter fence features three additional wire gates at the following locations: (1) the northwest corner of the property, (2) approximately 700 feet north of the southeast corner, and (3) the southeast corner of the site. All gates were closed and intact. No maintenance needs were identified.

2.4.1.2 Perimeter Fence and Signs

A four-strand barbed-wire fence encloses the site, truncating at the southeast corner to allow livestock access to a preexisting stock pond. Two perimeter signs are attached to the perimeter fence (PL-1). No maintenance needs were identified.

The grazing licensee monitors site security and maintains the perimeter fence. The licensee proposed removing the unmaintained interior fence that was installed to prevent grazing during vegetation establishment following closure of the disposal cell. The LM site manager concurred with this proposal, as this fence is no longer required. The fence will be removed by the grazing licensee.

2.4.1.3 Site Marker

One granite site marker is present just inside the entrance gate. No maintenance needs were identified.

2.4.1.4 Boundary Monuments

Boundary monuments are present at each of the property's four corners (PL-2). All boundary monuments were inspected, and no maintenance needs were identified.

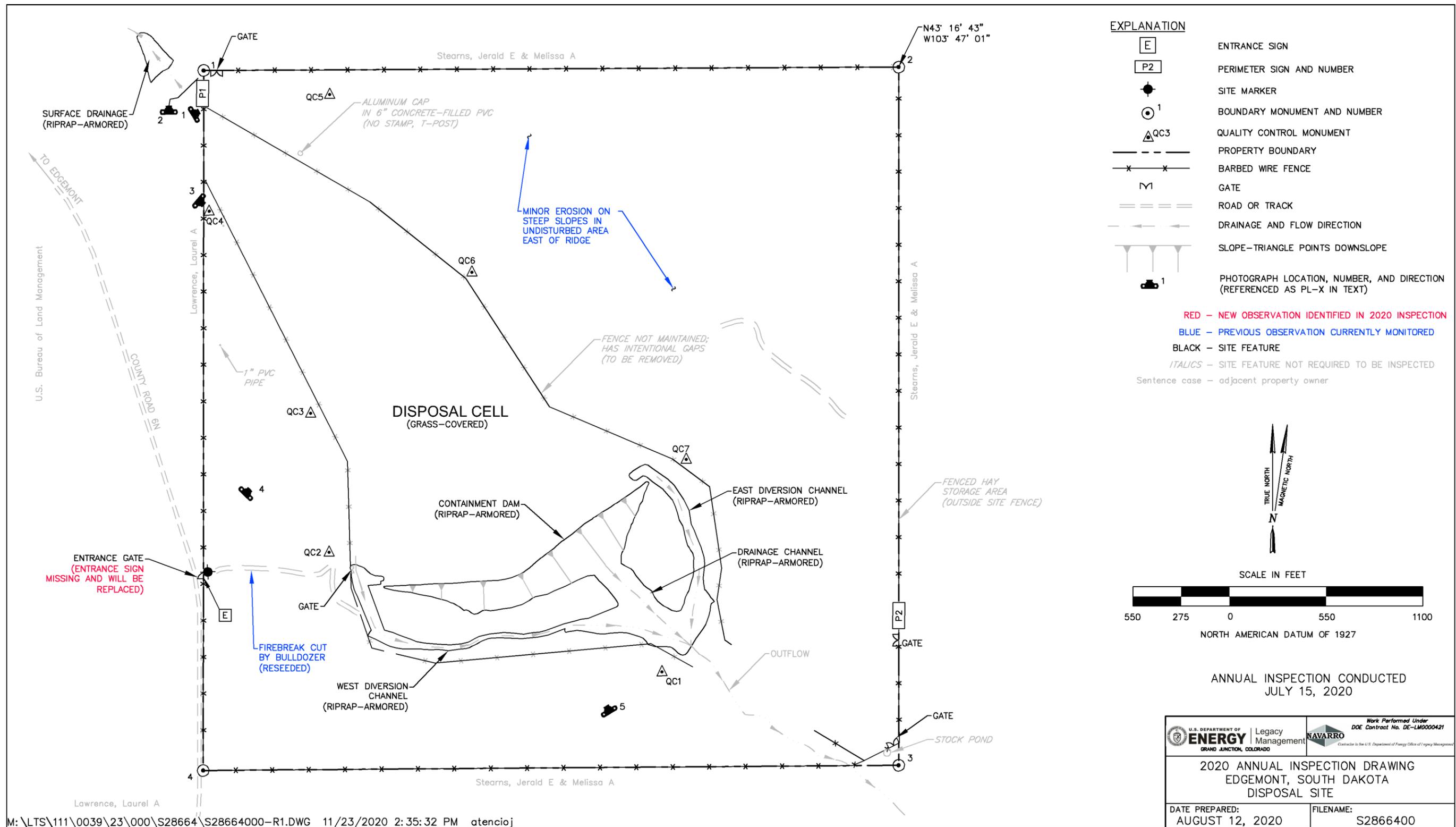


Figure 2-1. 2020 Annual Inspection Drawing for the Edgemont, South Dakota, Disposal Site

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2.4.1.5 Aerial Survey Quality Control Monuments

Seven aerial survey quality control monuments, installed in 2019, were inspected during the 2020 annual inspection (Figure 2-1, PL-3). No maintenance needs were identified.

2.4.2 Inspection Areas

In accordance with the LTSP, the site is divided into three inspection areas (referred to as “transects” in the LTSP) to ensure a thorough and efficient inspection. The inspection areas are (1) the cover of the disposal cell; (2) the containment dam and diversion channels; and (3) the site perimeter, outlying areas, and balance of the site. Inspectors examined specific site surveillance features within each area and looked for evidence of erosion, settling, slumping, or other modifying processes that might affect the site’s conformance with LTSP requirements.

2.4.2.1 Cover of the Disposal Cell

The grass-covered disposal cell, completed in 1989, occupies 100 acres (PL-4). No signs of erosion, settling, or other modifying processes were found that could affect its integrity. No maintenance needs were identified.

2.4.2.2 Containment Dam and Diversion Channels

The face of the containment dam, the steepest man-made slope onsite, is covered with riprap and showed no evidence of erosion, settling, slumping, or other modifying processes (PL-5). Grasses and annual weeds were growing in the riprap. These plants do not threaten the stability or function of the containment dam.

The diversion and drainage channels are covered with grass on their upslope portions (gentle swales on each side of the disposal cell) and armored with riprap on their downslope portions and on steep slopes. Sparse vegetation is present in the riprap, which helps to stabilize these areas and does not impair the function of the channels. Wetland vegetation is present at the base of the drainage channel outflow. No maintenance needs were identified.

2.4.2.3 Site Perimeter, Outlying Areas, and Balance of the Site

The site is surrounded by private land used primarily for grazing and wildlife habitat. The area approximately 0.25 mile beyond the site boundary—including a surface drainage area just outside the northwest corner of the property that is riprap armored to prevent headward erosion onto the site—was visually observed for erosion, changes in land use, or other phenomena that might affect the long-term integrity of the site. No such changes were identified.

The balance of the site consists of undisturbed areas covered with native shrubs, grasses, and forbs and formerly disturbed areas covered primarily with seeded grasses and annual weeds. Some minor erosional features are present on steep slopes in an area isolated from the disposal cell; these features were stable. No maintenance needs were identified.

2.5 Follow-Up Inspections

LM will conduct follow-up inspections if (1) a condition is identified during the annual inspection or other site visit that requires a return to the site to evaluate the condition or (2) LM is notified by a citizen or outside agency that conditions at the site are substantially changed. No need for a follow-up inspection was identified.

2.6 Routine Maintenance and Emergency Measures

The grazing licensee will remove the unmaintained interior fence. A new entrance sign will be mailed to the grazing licensee for installation. No other maintenance needs were identified.

Emergency measures are corrective actions that LM will take in response to unusual damage or disruption that threatens or compromises site health and safety, security, integrity, or compliance with 40 CFR 192. No emergency measures were identified.

2.7 Environmental Monitoring

In accordance with the LTSP, groundwater monitoring is not required at this site because a 300–700-foot-thick layer of competent shale bedrock lies between the encapsulated tailings and the uppermost confined aquifer. Additionally, clay liners were constructed to isolate the tailings from the shallower, unconfined, perched groundwater that is present as a result of local precipitation. There is no evidence of any direct hydraulic connection between the perched groundwater and the underlying confined bedrock aquifer.

An annual visual inspection of vegetation conditions required by the LTSP was conducted during the annual inspection. No vegetation management is required. No cattle were grazing on the site during the inspection.

2.8 References

10 CFR 40.28. U.S. Nuclear Regulatory Commission, “General License for Custody and Long-Term Care of Uranium or Thorium Byproduct Materials Disposal Sites,” *Code of Federal Regulations*.

40 CFR 192. U.S. Environmental Protection Agency, “Health and Environmental Protection Standards for Uranium and Thorium Mill Tailings,” *Code of Federal Regulations*.

DOE (U.S. Department of Energy), 1996. *Long-Term Surveillance Plan for the DOE Tennessee Valley Authority (UMTRCA Title II) Disposal Site, Edgemont, South Dakota*, NRC Docket File No. 040-01341, June.

2.9 Photographs

Photograph Location Number	Azimuth	Photograph Description
PL-1	60	Perimeter Sign P1
PL-2	—	Boundary Monument BM-1
PL-3	130	Quality Control Monument QC4
PL-4	45	Northeast View of Disposal Cell
PL-5	330	Riprap-Armored Containment Dam and Outflow

Note:

— = Photograph taken from directly above.



PL-1. Perimeter Sign P1



PL-2. Boundary Monument BM-1



PL-3. Quality Control Monument QC4



PL-4. Northeast View of Disposal Cell



PL-5. Riprap-Armored Containment Dam and Outflow

3.0 L-Bar, New Mexico, Disposal Site

3.1 Compliance Summary

The L-Bar, New Mexico, Uranium Mill Tailings Radiation Control Act (UMTRCA) Title II Disposal Site (site) was inspected on September 9, 2020. No changes were observed on the disposal cell or in associated drainage structures. Inspectors found no cause for a follow-up inspection.

Erosion and vegetation measurements to monitor the condition of the disposal cell top slope conducted on July 15, 2020, indicated that no erosion is occurring, and perennial foliar cover at the measurement plots continues to fluctuate with three of the 10 plots containing more than 20% perennial foliar cover in 2020. The success criterion of 20% foliar cover in more than half of the measurement plots has not been achieved.

Groundwater is monitored every 3 years in accordance with the site-specific U.S. Department of Energy (DOE) Office of Legacy Management (LM) Long-Term Surveillance Plan (LTSP) (DOE 2004). The most recent groundwater monitoring data are from a sampling event conducted in November 2019. There are no trends that suggest a compliance limit or standard will be exceeded. Groundwater sampling results from the November 2019 sampling event are included in Section 3.7.1 of this report along with a performance review evaluating the observed data and any trends in water quality and water level data. The next sampling event is scheduled for 2022.

3.2 Compliance Requirements

Requirements for the long-term surveillance and maintenance of the site are specified in the LTSP (DOE 2004) and in procedures LM established to comply with the requirements of Title 10 *Code of Federal Regulations* Section 40.28 (10 CFR 40.28). Table 3-1 lists these requirements.

Table 3-1. License Requirements for the L-Bar, New Mexico, Disposal Site

Requirement	LTSP	This Report	10 CFR 40.28
Annual Inspection and Report	Sections 3.3 and 3.4	Section 3.4	(b)(3)
Follow-Up Inspections	Section 3.5	Section 3.5	(b)(4)
Routine Maintenance and Emergency Measures	Section 3.6	Section 3.6	(b)(5)
Environmental Monitoring	Section 3.7	Section 3.7	(b)(3)

3.3 Institutional Controls

The 738-acre site, identified by the property boundary shown in Figure 3-1, is owned by the United States and was accepted under the U.S. Nuclear Regulatory Commission (NRC) general license (10 CFR 40.28) in 2004. DOE is the licensee and, in accordance with the requirements for UMTRCA Title II sites, is responsible for the custody and long-term care of the site.

Institutional controls (ICs) at the site include federal ownership of the property, administrative controls, and the following physical ICs that are inspected annually: disposal cell, entrance gate and sign, perimeter fence and signs, site marker, boundary monuments, and monitoring wellhead protectors.

3.4 Inspection Results

The site, approximately 15 miles north of Laguna, New Mexico, was inspected on July 7 and September 9, 2020. The inspection was delayed from its scheduled time in March due to impacts on travel from the coronavirus. The inspection was conducted by J. Cario, D. Traub, and N. Keller of the Legacy Management Support (LMS) contractor. In addition, B. Tsosie (LM) and A. Rheubottom (New Mexico Environment Department [NMED]) attended the inspection. M. Kastens and D. Marshall of the LMS contractor conducted the vegetation and erosion monitoring on July 15, 2020. The purposes of the inspection were to confirm the integrity of visible site features, identify changes in conditions that might affect conformance with the LTSP, and determine the need, if any, for maintenance or additional inspection and monitoring.

3.4.1 Site Surveillance Features

Figure 3-1 shows the locations of site features in black and gray font, including site surveillance features and inspection areas. Site features that are present but not required to be inspected are shown in italic font. Observations from previous inspections that are currently monitored are shown in blue text, and new observations identified in the 2020 annual inspection are shown in red. Inspection results and recommended maintenance activities associated with site surveillance features are included in the following subsections. Photographs to support specific observations are identified in the text and in Figure 3-1 by photograph location (PL) numbers. The photographs and photograph log are presented in Section 3.9.

3.4.1.1 Site Access and Entrance Gate

Access to the site is from a public gravel road (Cibola County Road 1). Approximately 300 feet (ft) of Cebolleta Land Grant property is crossed to enter the site. Documentation of access is provided and described in the warranty and quitclaim deed for the site. The entrance gate is a tubular-steel stock gate. The gate was secured with a locked chain. No maintenance needs were identified.

3.4.1.2 Fence and Perimeter Signs

A barbed-wire fence (PL-1) encloses the disposal cell and associated drainage structures and is intended to prohibit trespassing and livestock intrusion on the disposal cell structures (because livestock trails would initiate gully erosion). The fence is about 3300 ft inside the property boundary, and the area between the fence and the boundary is grazed in accordance with an LM grazing license with the Cebolleta Land Grant stakeholders who collectively own and manage the surrounding property. Sediment is accumulating along the fence line near perimeter sign P33, but it is not impacting the function of the fence. A loose fence strand near perimeter sign P19 was observed during the inspection and repaired during a subsequent maintenance trip on September 30, 2020.

The entrance sign is on the main site access road near the site marker. It has several bullet holes but was legible (PL-2). Thirty-three warning or perimeter signs (PL-3) are attached to the barbed-wire fence that surrounds the disposal site structures and an area of excessive gully erosion in the southeast portion of the site. Perimeter sign P19 was found on the ground and was reattached to the perimeter fence during the September 30, 2020, maintenance activities.

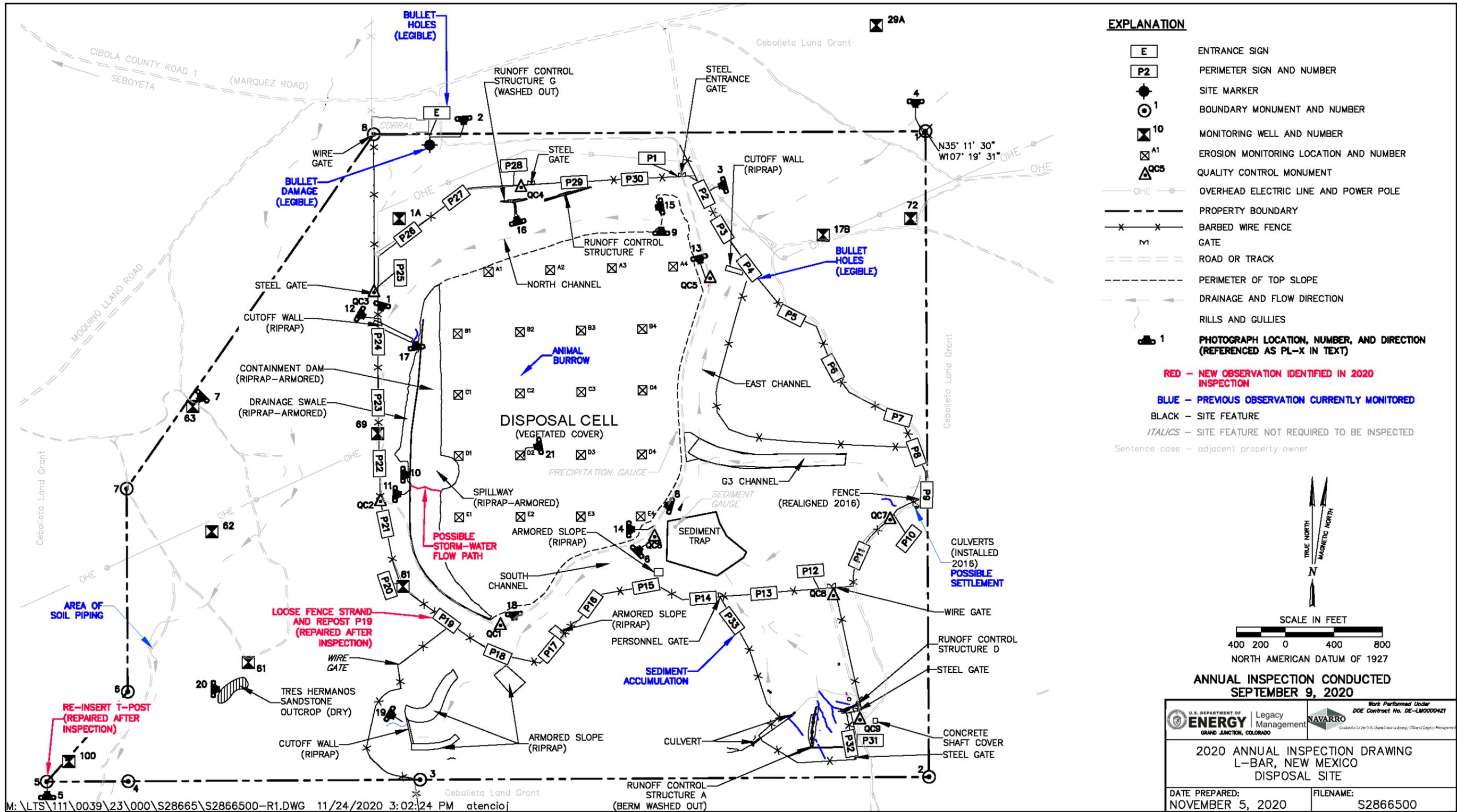


Figure 3-1. 2020 Annual Inspection Drawing for the L-Bar, New Mexico, Disposal Site

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3.4.1.3 Site Marker

The site has one granite site marker north of the disposal cell adjacent to the site access road. Bullet damage was observed on the site marker, but it remains legible. No maintenance needs were identified.

3.4.1.4 Boundary Monuments

Eight boundary monuments define the site boundary (PL-4). Due to the size of the site and the remote locations of many property corners, not all of the boundary monuments are typically observed during the annual inspection; this was the case during the 2020 annual inspection. However, the boundary monuments not observed during the 2020 annual inspection were inspected during the maintenance trip on September 30, 2020. A metal T-post marking the location of boundary monument BM-5 was observed lying on the ground (PL-5) and reinstalled during the September 30, 2020, maintenance activities.

3.4.1.5 Aerial Survey Quality Control Monuments

Nine aerial survey quality control (QC) monuments, installed in 2018, were inspected during the 2020 inspection (PL-6). No maintenance needs were identified.

3.4.1.6 Monitoring Wells

The site's groundwater monitoring network consists of 10 wells. Nine of the wells are on DOE property; monitoring well 29A is outside the northeast corner of the site. The wellhead protectors observed during the 2020 annual inspection were undamaged and locked (PL-7). No maintenance needs were identified.

3.4.2 Inspection Areas

In accordance with the LTSP, the site is divided into four inspection areas (referred to as "transects" in the LTSP) to ensure a thorough and efficient inspection. The inspection areas are (1) the cover of the disposal cell; (2) the containment dam; (3) the diversion channels; and (4) the site perimeter, outlying areas, and balance of the site. Inspectors examined the specific site surveillance features within each area and looked for evidence of erosion, settling, slumping, or other modifying processes that might affect the site's conformance with LTSP requirements.

3.4.2.1 Cover of the Disposal Cell

The disposal cell, completed in 2000, occupies approximately 100 acres. Its top slope surface is minimally sloped to the west toward the central portion of the containment dam; this promotes drainage and minimizes runoff water velocities to prevent erosion. Although the top slope was not seeded because plant growth was not expected to be successful, vegetation is occurring naturally with native species (PL-8). Vegetation was slow to establish in the southeast portion of the top slope, so a native seed mix was applied in 2009. This area has successfully vegetated, although several years of below-average precipitation have stressed vegetation. The establishment and maturing of vegetation are expected to reduce wind and water erosion of the surface and help prevent precipitation from percolating into the tailings.

Cracks are usually present in the surface soil of the disposal cell top slope (PL-9). They are confined within the top 2 ft of cover soil, which averages 6 ft in thickness across the cell, and appear to result from the drying of the gypsum-rich soil after precipitation. The cracks tend to heal as they fill with windblown and runoff-borne sediment and as perennial vegetation continues to establish. The cover of the disposal cell showed no signs of erosion, settling, or other modifying processes that might affect the integrity of the disposal cell. An animal burrow observed north of erosion monitoring location C2 in 2019 could not be located during the inspection but attempts to locate and monitor the burrow will continue during future inspections. In accordance with the LTSP, erosion and vegetation are monitored on the disposal cell top slope. Section 3.7 describes the monitoring program and presents the results to date. No maintenance needs were identified.

3.4.2.2 Containment Dam

The disposal cell was constructed during mill operations by damming the head of a natural drainage basin. The face of the earthen containment dam has a 20% slope and is riprap armored to prevent erosion and degradation. Large-diameter riprap was used to protect the spillway in the central portion of the containment dam where precipitation runoff would discharge from the disposal cell cover (PL-10). Native vegetation is well established on the face, which is desirable for increasing the erosion protection of the surface. A potential storm-water flow path was observed on the southern edge of the spillway (PL-11) where the armored spillway and armored containment dam meet. Inspectors will continue to visually monitor the spillway during the annual inspections and the storm-water pathway does not appear to affect the integrity of the spillway. There were no indications of erosion, settlement, seeps, or other modifying processes that might affect the integrity of the containment dam. No maintenance needs were identified.

3.4.2.3 Diversion Channels

The surface water diversion system consists primarily of the east, north, and south channels that divert runoff water away from the disposal cell. The system is designed to accommodate probable maximum flood discharges. Cutoff walls (PL-12) composed of large-diameter riprap were constructed at the outlet of each channel. The cutoff walls are designed to prevent headward erosion into the diversion channels that could eventually impact the disposal cell. Runoff from an upgradient watershed east of the disposal cell is designed to be conveyed away from the site to a northeastward-flowing drainage via the east channel. The east channel is separated from the disposal cell by a dike that serves as an onsite access road (PL-13). Gullies are present along the east slope of the east channel, but the erosion and sediment deposition are not impairing the function of the east channel. Because the ends of the riprap cutoff wall are not keyed into stable materials, runoff flow in the channel potentially could erode the adjacent weathered shale and fill materials and thus bypass the cutoff wall, causing headward erosion into the channel. This feature will continue to be monitored. The east channel was dry at the time of the inspection.

A tributary channel (G3) was constructed to divert runoff from a smaller watershed into the east channel. Gullies have formed along the side slopes of the G3 channel. The erosion and sediment deposition are not impairing the function of the channel.

Some erosion was expected to occur in a watershed that encompasses the southeast portion of the site and adjacent property. Storm-water runoff from this watershed discharges into a sediment trap (PL-14) where the sediment load settles out. If runoff overtops the sediment trap, the flow is diverted to the east channel. The sediment trap was dry at the time of the inspection.

Multiple high-intensity storms since the completion of site reclamation have caused deep gullies to form in the highly erodible soils and fill materials upgradient of the sediment trap. Construction of runoff control structures to reduce the rate of erosion in the area and prevent headward migration of gullies into adjoining private property was completed in December 2009. Runoff from a storm event in September 2011 overtopped an earthen runoff control berm of Runoff Control Structure A and caused substantial damage to the berm. Subsequent runoff events have caused erosion adjacent to gabion drop structures associated with Runoff Control Structure A and nearby Runoff Control Structure D. Because of continued excessive erosion, an interagency agreement was established to repair these structures and construct additional structures in the watershed. The U.S. Army Corps of Engineers (USACE) will complete the storm-water control design.

Runoff water from the area north of the disposal cell is captured by the north channel (PL-15). The water is diverted away from the site to the west. Deep gullies had formed in the alluvium and weathered shale along a portion of the north bank of the channel, and headward erosion was rapidly migrating to the north toward the site access road and property boundary. The eroded channel bank was restored to its original design configuration, and two runoff control structures were constructed in 2009 to reduce erosion and sedimentation. The east structure (Runoff Control Structure F) was stable and functional at the time of the inspection. However, the west structure (Runoff Control Structure G) suffered severe erosion during runoff events in August and September 2011 and continues to erode (PL-16). As a part of the interagency agreement, USACE will complete a design for repairs and modifications to these structures.

The north channel cutoff wall does not extend to the toe of the containment dam slope, allowing runoff to bypass the cutoff wall; minimal erosion in the form of rills has occurred at this location (PL-17). This area will continue to be monitored for erosion and other impacts to the north channel and containment dam.

The south channel diverts storm runoff from the higher terrain immediately south of the disposal cell toward the channel outlet to the west. Two riprap structures are present on the north-facing slope (south bank) to inhibit erosion along natural drainage swales (PL-18). Erosion is occurring on the unprotected slope surfaces, resulting in sediment accumulation in the south channel. The erosion and sediment deposition are not impairing the function of the south channel. Erosion headcutting migrating toward the riprap cutoff wall at the outlet of the channel was monitored during the inspection. The cutoff wall is functioning as designed but will continue to be monitored (PL-19).

Erosion in diversion channels and other features will continue to be monitored through aerial surveys using photogrammetry and light detection and ranging (lidar). A baseline survey was conducted in 2018 using photogrammetry to obtain accurate site topography for future comparison.

3.4.2.4 Site Perimeter, Outlying Areas, and Balance of the Site

The site is surrounded by open private land that is used primarily for grazing. Uranium mine reclamation activities occur periodically, and access road repairs have occurred in recent years in areas adjacent to the site. These activities have not been detrimental to site security.

A gully that formed on a side slope of G3 channel had encroached on the east site access road. Culverts were installed along the access road in 2016 to prevent washout of the road and to control erosion. The culverts appear to be settling since their installation but are functioning as designed, and no maintenance needs were identified.

The access road to monitoring well 100 in the southwest corner of the site is damaged by subsurface erosion (soil piping) near the head of an arroyo. The affected area has been mapped, metal fence posts have been installed next to soil collapse features, and the information is shown on the inspection and sampling maps to prevent injury or vehicle damage. Consequently, monitoring well 100 is accessed by foot or all-terrain vehicle during sampling events.

A Tres Hermanos Sandstone unit of the Mancos Shale crops out in the southwest corner of the site. This unit is reported to be hydraulically connected to contaminated groundwater under the disposal cell, and the outcrop is considered a potential evapotranspiration area. The outcrop was dry at the time of the inspection (PL-20), and there is no evidence that seepage has occurred. This location will continue to be monitored for seepage and recommended for sampling if seep water is present.

Several legacy features, including concrete pads (e.g., a large pad covers the mine shaft) and abandoned sewer manholes, are near the southeast corner of the site. These features will be monitored to ensure that they do not present a safety hazard and continue to prevent access to the underground mine structures.

3.5 Follow-Up Inspections

LM will conduct follow-up inspections if (1) a condition is identified during the annual inspection or other site visit that requires a return to the site to evaluate the condition or (2) LM is notified by a citizen or outside agency that conditions at the site are substantially changed. No need for a follow-up inspection was identified during the inspection.

3.6 Routine Maintenance and Emergency Measures

Minor fence repair, reattachment of perimeter sign P19, and reinstallation of the T-post marking boundary monument BM-5 were completed during the September 30, 2020, maintenance trip. No other maintenance needs were identified during the inspection.

Emergency measures are corrective actions that LM will take in response to unusual damage or disruption that threatens or compromises site health and safety, security, integrity, or compliance with 40 CFR 192. No emergency measures were identified.

3.7 Environmental Monitoring

3.7.1 Groundwater Monitoring

In accordance with the LTSP, groundwater monitoring is required at the site once every 3 years. Monitoring data from the November 2019 sampling event is provided in Table 3-4 below. A performance review evaluating the observed data and any trends in water quality and water level data is discussed below. The monitoring network consists of 10 LM wells on or adjacent to the site and two Moquino Water Users Association wells approximately 2 miles west of the site in the village of Moquino.

Table 3-2 lists the monitoring network wells; Figure 3-2 shows all wells that are monitored except for the Moquino wells. Samples collected during the November 2019 sampling event were analyzed for chloride, nitrate, selenium, sulfate, total dissolved solids (TDS), and uranium. Analytical results are measured in milligrams per liter (mg/L) and compared to the LTSP-required concentration limits listed in Table 3-3 that consist of alternate concentration limits (ACLs) granted by NRC and alternate abatement standards (AASs) stipulated by NMED. If an ACL or AAS is exceeded in any monitoring well (Table 3-3), LM will inform NRC of the exceedance and conduct confirmatory sampling. If confirmatory sampling verifies the exceedance, LM will develop an evaluative monitoring work plan and submit that plan to NRC for review before initiating the evaluative monitoring program. Results of the evaluative monitoring program will be used, in consultation with NRC, to determine if corrective action is necessary.

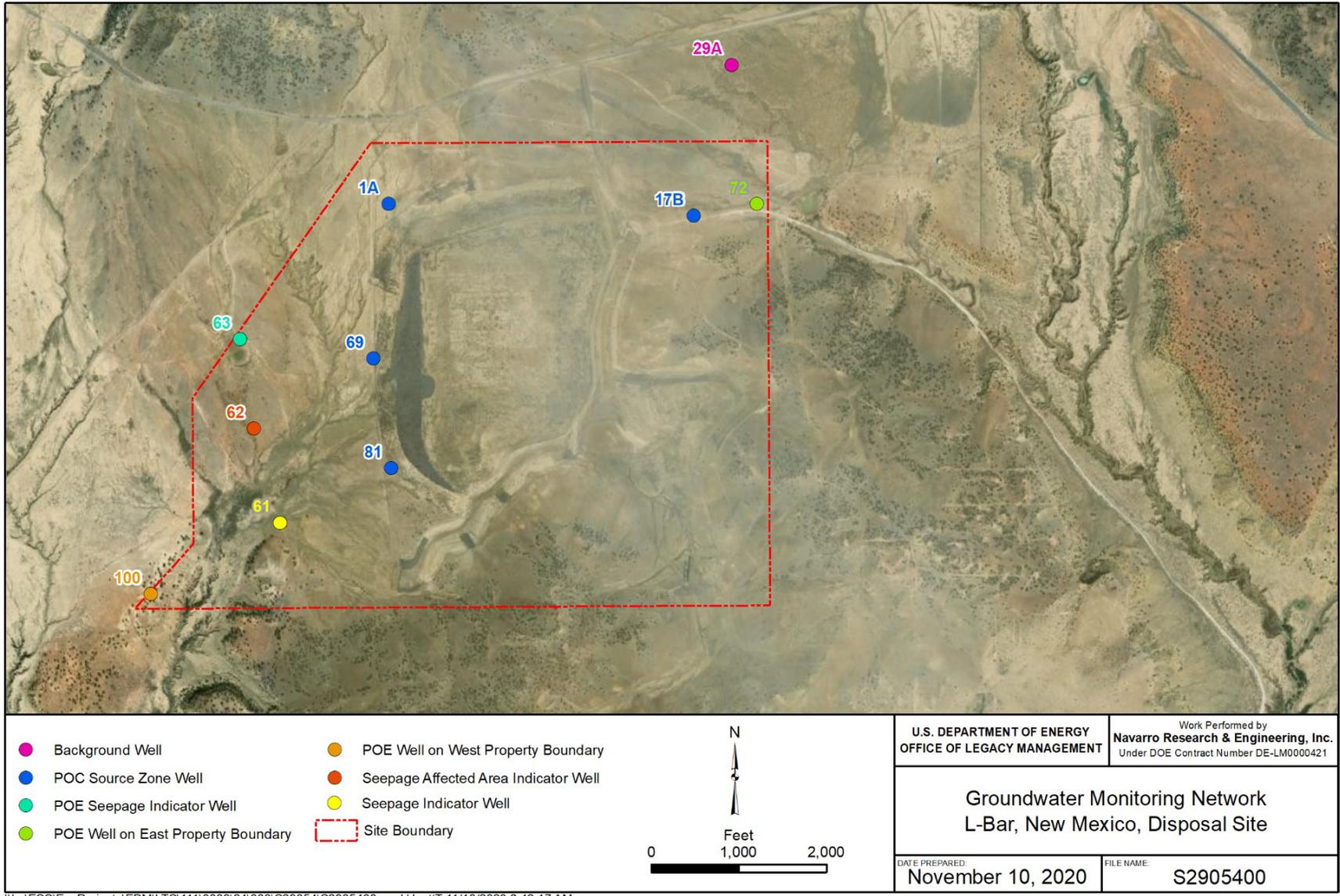
Table 3-2. Groundwater Monitoring Network for the L-Bar, New Mexico, Disposal Site

Monitoring Well	Network Application
1A	POC source zone well
17B	POC source zone well
29A	Background well
61	Seepage indicator well
62	Seepage affected area indicator well
63	POE seepage indicator well
69	POC source zone well
72	POE well on east property boundary
81	POC source zone well
100	POE well on west property boundary
Moquino New	Public water supply well in Moquino
Moquino Old	Backup public water supply well in Moquino

Abbreviations:

POC = point of compliance

POE = point of exposure



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Figure 3-2. Groundwater Monitoring Network at L-Bar, New Mexico, Disposal Site

Table 3-3. Groundwater Alternate Concentration Limits and Alternate Abatement Standards for the L-Bar, New Mexico, Disposal Site

Analyte	New Mexico Standard	ACL (Wells 1A, 17B, 69, 81)	AAS Source Zone (Wells 1A, 17B, 69, 81)	AAS Affected Area (Well 62)
Chloride (mg/L)	250	NA	1127	NA
Nitrate (mg/L)	10.0	NA	1180	NA
Selenium (mg/L)	0.05	2.0	2.0	NA
Sulfate (mg/L)	4000 ^a	NA	13,110	5185
TDS (mg/L)	5880 ^a	NA	20,165	7846
Uranium (mg/L)	0.03 ^b	13.0	13.0	NA

Notes:

^a Background value approved by the State of New Mexico for L-Bar.

^b LTSP listed the former State of New Mexico standard of 5.0 mg/L.

Abbreviation:

NA = not applicable

Groundwater monitoring results for the November 2019 sampling event are provided in Table 3-4. Access to the Moquino wells was not provided by the owner, so those wells could not be sampled.

Table 3-4. November 2019 Groundwater Monitoring Results for the L-Bar, New Mexico, Disposal Site

Monitoring Well	Analyte (mg/L) ^{a,b}					
	Chloride	Nitrate ^c	Selenium	Sulfate	TDS	Uranium
1A	380	0.17	ND	4300	6300	0.0043
17B	310	850	0.25	5000	10,000	0.03
29A	200	ND	ND	4900	6800	0.0001
61	120	0.082	ND	3500	4900	0.00023
62	49	ND	ND	550	1400	0.00005
63	47	ND	ND	530	1300	0.00008
69	750	ND	ND	10,000	13,000	1.5
72	220	9.3	0.017	5000	6700	0.015
81	170	21	0.05	4900	6000	0.017
100	36	0.18	ND	2600	2800	0.0011
Moquino New	NS	NS	NS	NS	NS	NS
Moquino Old	NS	NS	NS	NS	NS	NS

Notes:

^a Significant digits are reported by the laboratory and are based on detection limits.

^b **Bold italicized** results exceed a New Mexico standard.

^c Nitrate plus nitrite as nitrogen (NO₃ + NO₂ as N).

Abbreviations:

ND = not detected (below laboratory detection limit)

NS = not sampled

As stipulated in the LTSP, the requirements for annual groundwater monitoring were met in 2007. Consequently, the sampling frequency changed to once every 3 years beginning in fall 2010 in accordance with the LTSP. Groundwater monitoring will continue as long as a New Mexico standard is exceeded in any monitoring well (Table 3-4).

A total of seven sampling events occurred at the L-Bar site since 2005, which was not enough to denote a significant statistical trend using Mann Kendall trend analysis or linear regression. Apparent concentration trends analyzed herein are only observational and do not imply any statistical significance over time.

Since sampling commenced in 2005, no ACL or AAS source zone levels have been exceeded in any of the point-of-compliance (POC) wells, and no AAS affected area levels have been exceeded in monitoring well 62. Therefore, groundwater at the site complies with the LTSP requirements. Results from the 2019 sampling are consistent with historical results. When compared to 2016 analytical results, chloride concentration increased in well 69 (Figure 3-3). Nitrate, selenium, and sulfate concentrations also increased in wells 81 and 17B (Figure 3-4, Figure 3-5, and Figure 3-7). Uranium and TDS concentrations increased in well 17B (Figure 3-6 and Figure 3-9). Constituents for the all other POC (source zone) wells with ACL and AAS standards remained the same or decreased. Sulfate concentration remained stable (Figure 3-12), and TDS concentration decreased in the AAS affected area well 62 (Figure 3-8 and Figure 3-10). No trends suggest that an ACL, AAS source zone, or AAS affected area concentration will be exceeded.

At least one New Mexico standard was exceeded in six of the monitoring wells in 2019, including background well 29A where the standards for sulfate and TDS were exceeded (Table 3-4).

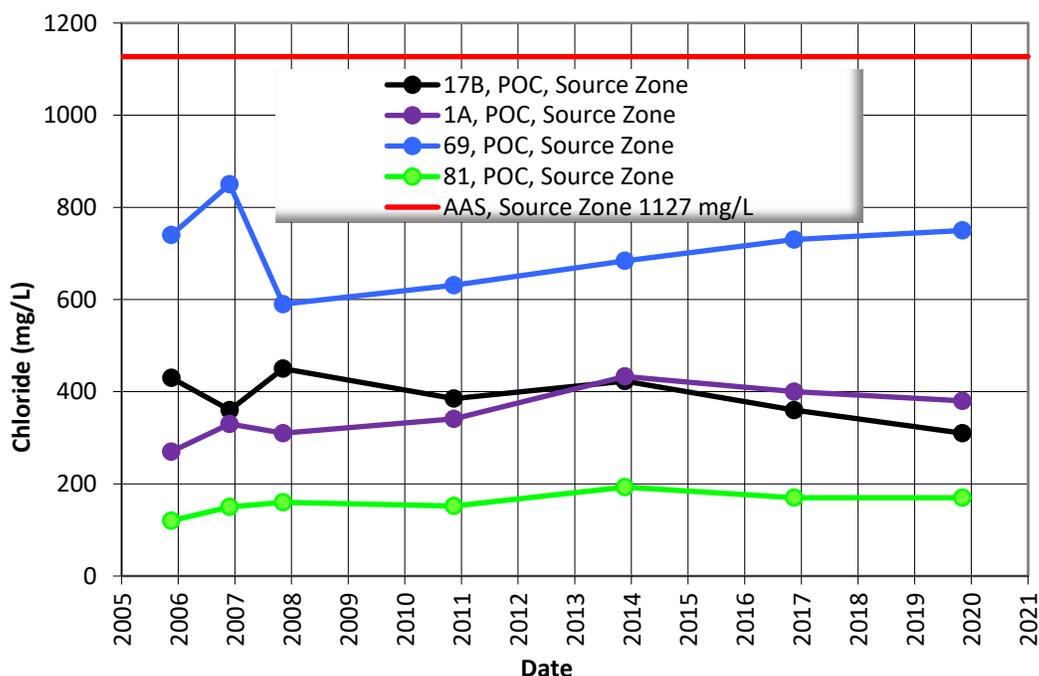


Figure 3-3. Chloride Concentrations in Groundwater at the L-Bar Disposal Site

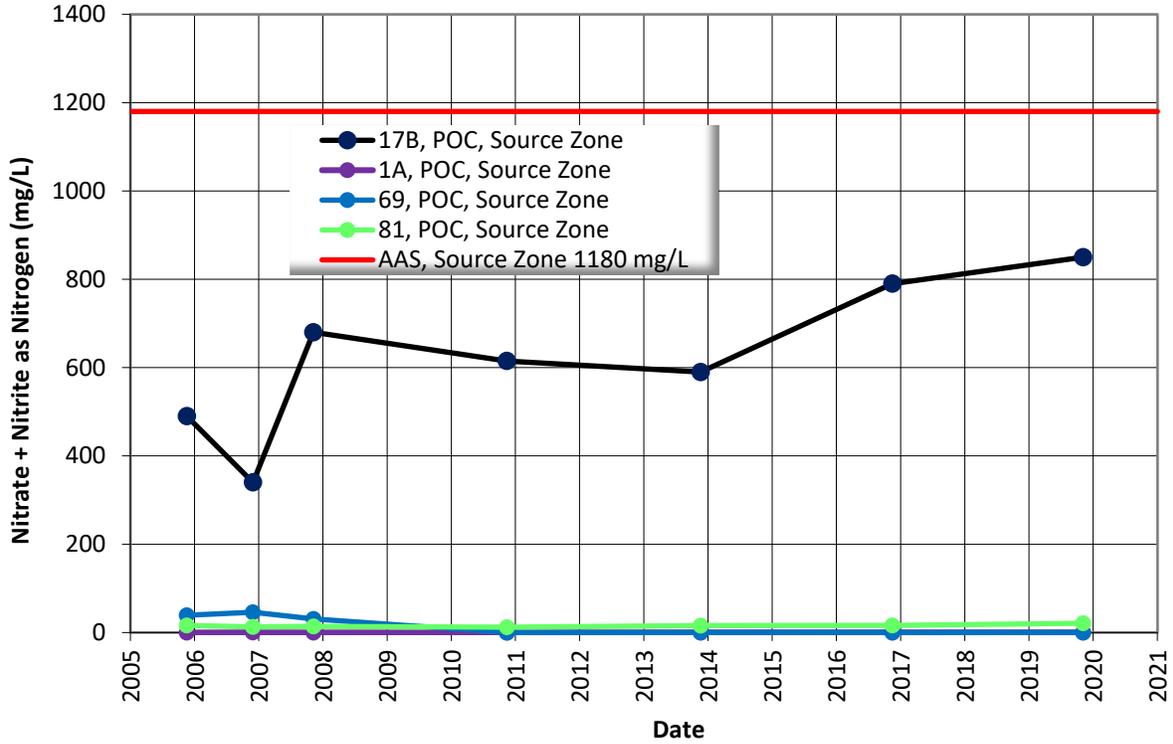


Figure 3-4. Nitrate Concentrations in Groundwater at the L-Bar Disposal Site

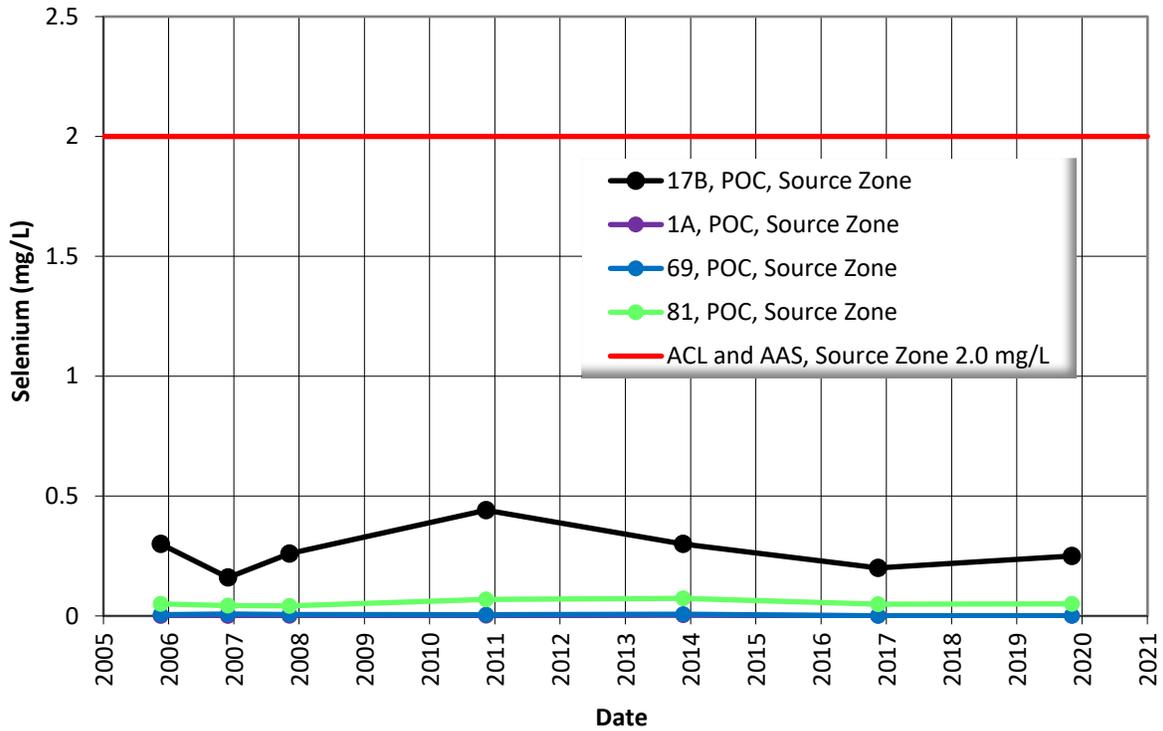


Figure 3-5. Selenium Concentrations in Groundwater at the L-Bar Disposal Site

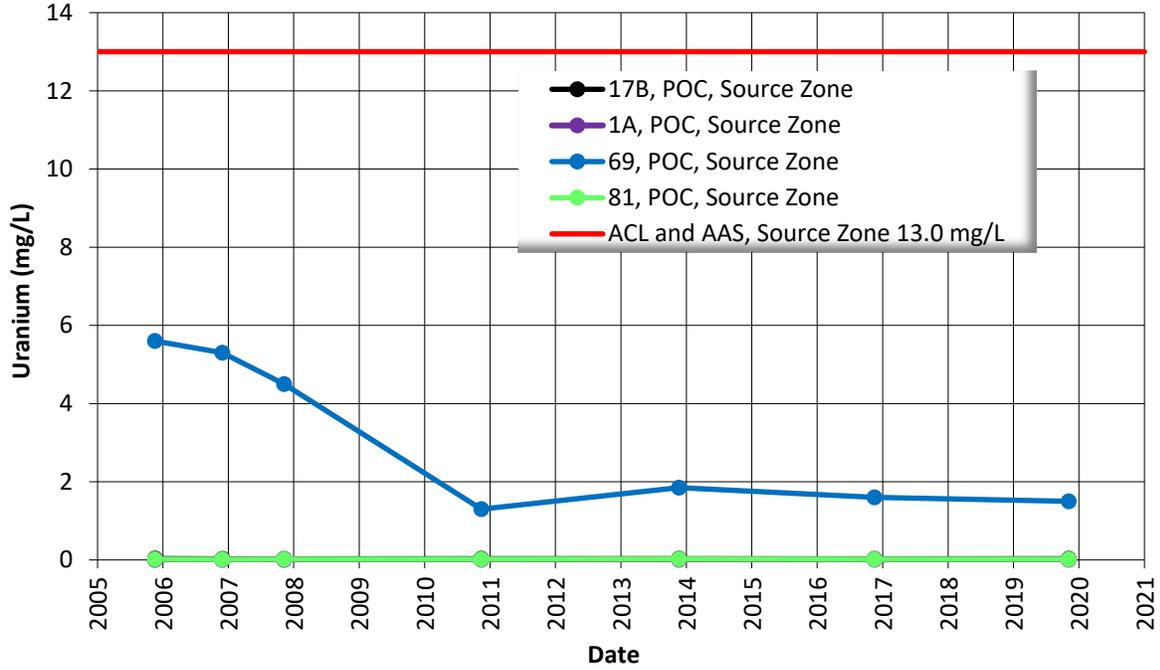


Figure 3-6. Uranium Concentrations in Groundwater at the L-Bar Disposal Site

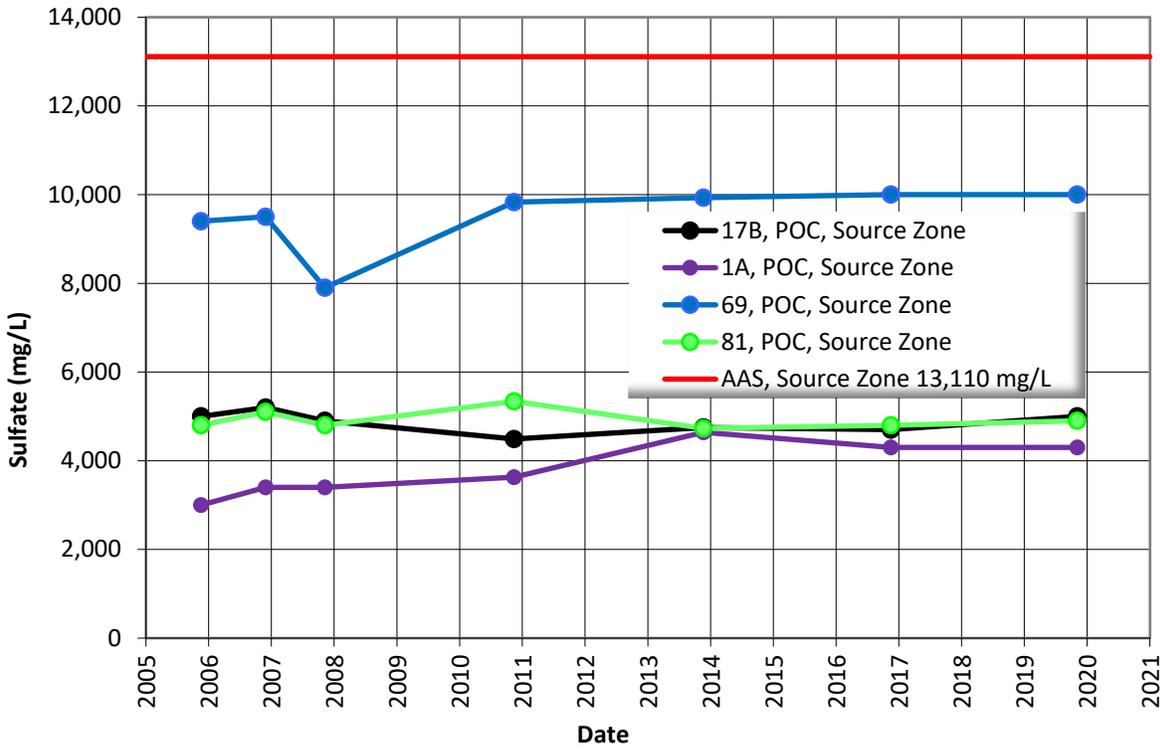


Figure 3-7. Sulfate Concentrations in Groundwater at the L-Bar Disposal Site (Source Zone Wells)

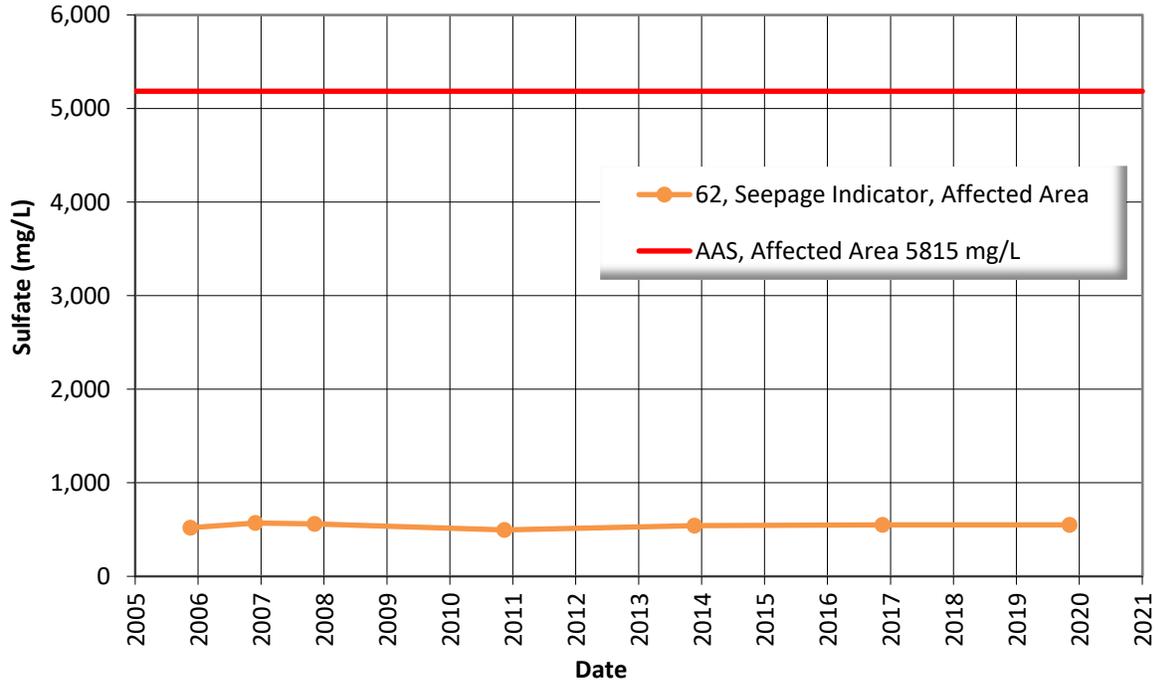


Figure 3-8. Sulfate Concentrations in Groundwater at the L-Bar Disposal Site (Affected Area Well)

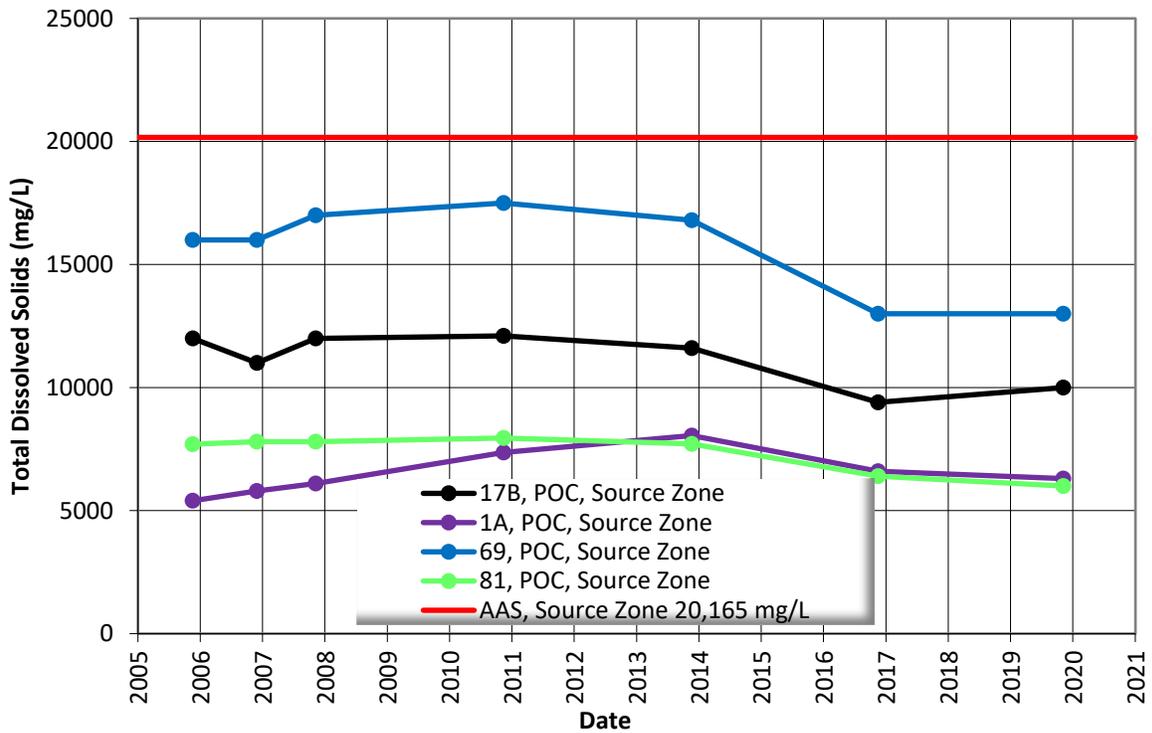


Figure 3-9. Total Dissolved Solids Concentrations in Groundwater at the L-Bar Disposal Site (Source Zone Wells)

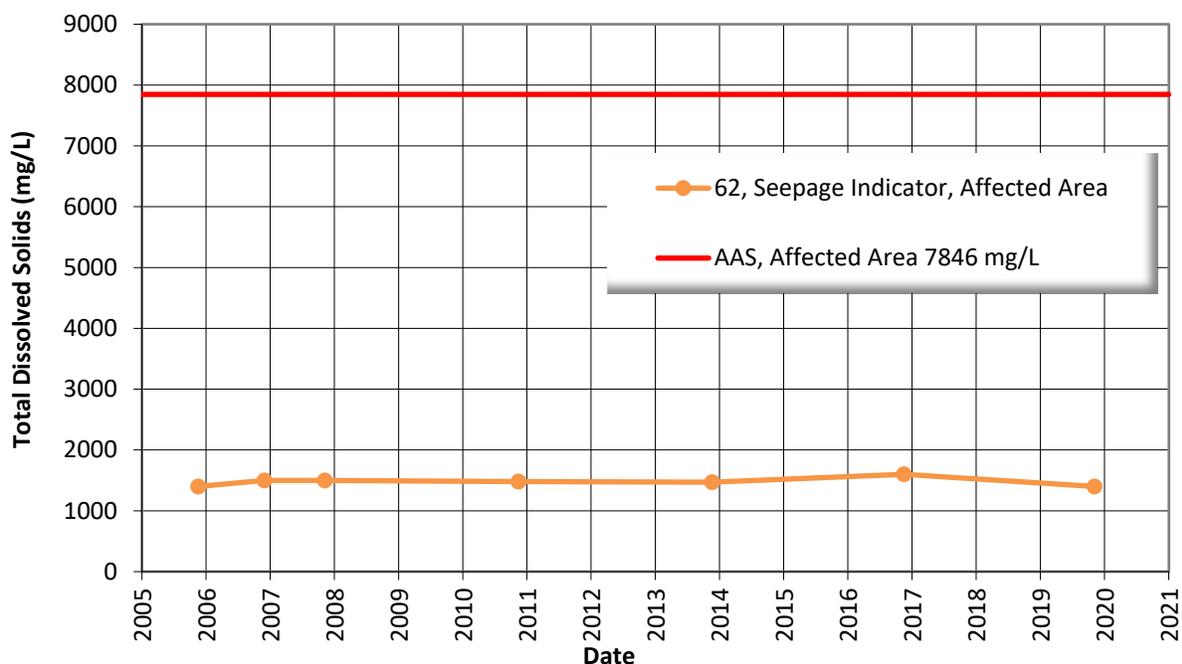


Figure 3-10. Total Dissolved Solids Concentrations in Groundwater at the L-Bar Disposal Site (Affected Area Well)

As stated in the LTSP, a groundwater contour map and a sulfate isoconcentration map for the years that sampling has been conducted is to be provided with the groundwater monitoring results and are presented below (Figure 3-11 and Figure 3-12, respectively). Concentration location bubble maps were generated in lieu of isoconcentration maps because of the limited number of well locations where water quality was measured at the site. No water quality measurements were taken directly beneath the tailings impoundment, so interpolated isoconcentrations would likely not be representative of site conditions. Each monitoring well sample was taken within the First Tres Hermanos (FTH) sandstone unit and do not represent contaminant levels in porous media above or below this stratigraphic unit.

Measured depth-to-groundwater levels for all of monitoring wells at the L-Bar site in November 2005 and November 2019 are shown in Figure 3-11. A north-northwest-trending topographic drainage divide northeast of the tailings impoundment was interpreted to bifurcate groundwater the flow directions to (1) southwest beneath the impoundment and (2) east away from the northeastern corner of the site. Location of the groundwater divide line is estimated based on available water level and digital elevation model data, under the assumption that the water table is a subdued expression of surface topography.

Previous groundwater data for the L-Bar site (Kennecott 1996) showed a general horizontal flow gradient toward the southwest for the wells west of the tailings impoundment. The data in both 2005 and 2019 also reflect this trend. Only three wells are available to calculate flow direction northeast of the site. The gradient at this location is relatively small ($3.0E-4$ ft/ft) relative to up to 0.03 ft/ft southwest of the site, indicating this location is near the groundwater flow divide. The calculated flow direction seemed to have changed significantly from north-northeast in 2005, to

east-northeast in 2019, but this was most likely resultant from having only one calculation with a very small gradient magnitude, rather than a significant shift in regional flow direction.

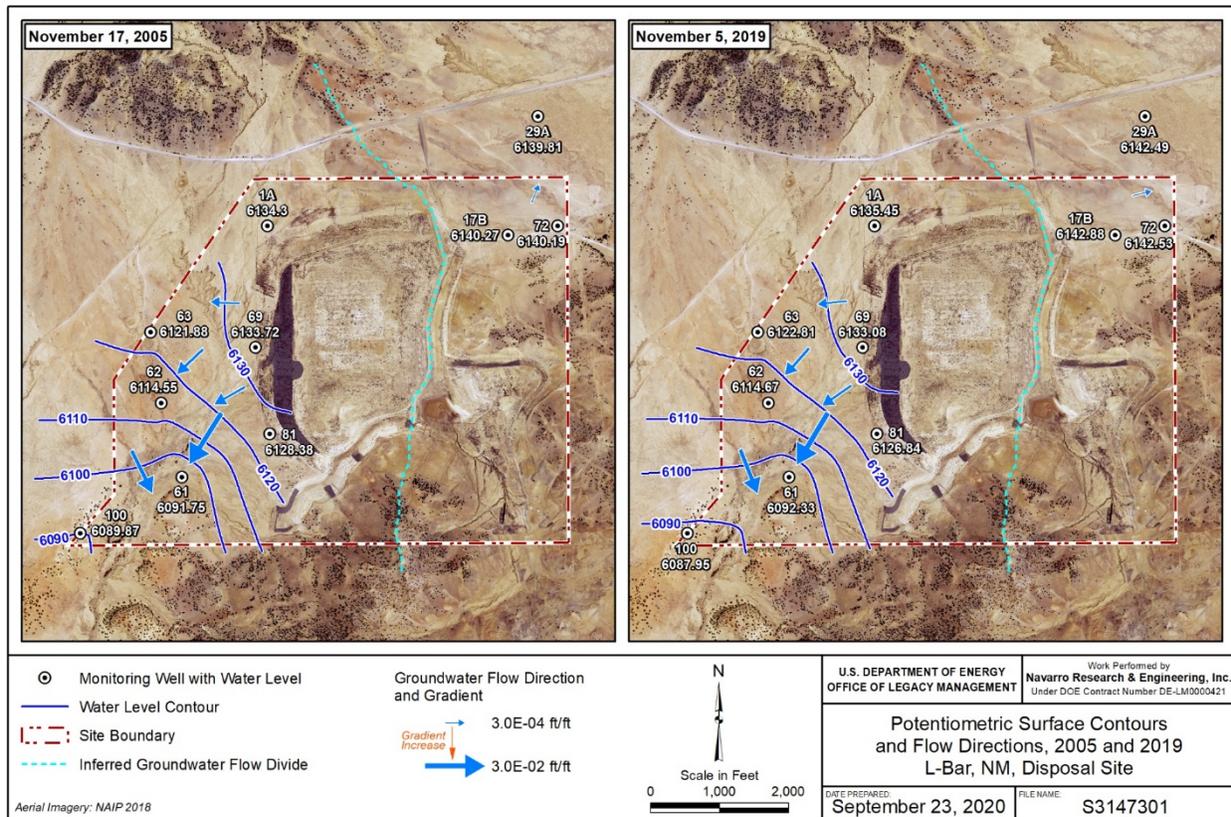


Figure 3-11. Potentiometric Contours and Groundwater Flow Directions in the FTH Sandstone in 2005 and 2019

Water levels in the three wells northeast of the site have increased an average of 2.54 ft between 2005 and 2019. Wells 69 and 81 are nearest to the tailings impoundment to the west and each had an overall decrease in water elevation by about 0.5 and 1.3 ft, respectively. It is unknown whether the steady change in groundwater level is resulting from recharge from surface water diversions to the northeast, or water levels are continuing to equilibrate from mounding below the tailings impoundment. Water level trends southwest of the tailings impoundment do not suggest the latter.

Groundwater levels are not measured frequently enough to determine whether the slight, sitewide increase in groundwater elevation resulted from transient drainage from the tailings fluid, seasonal increase in the regional groundwater supply, or another process previously undocumented.

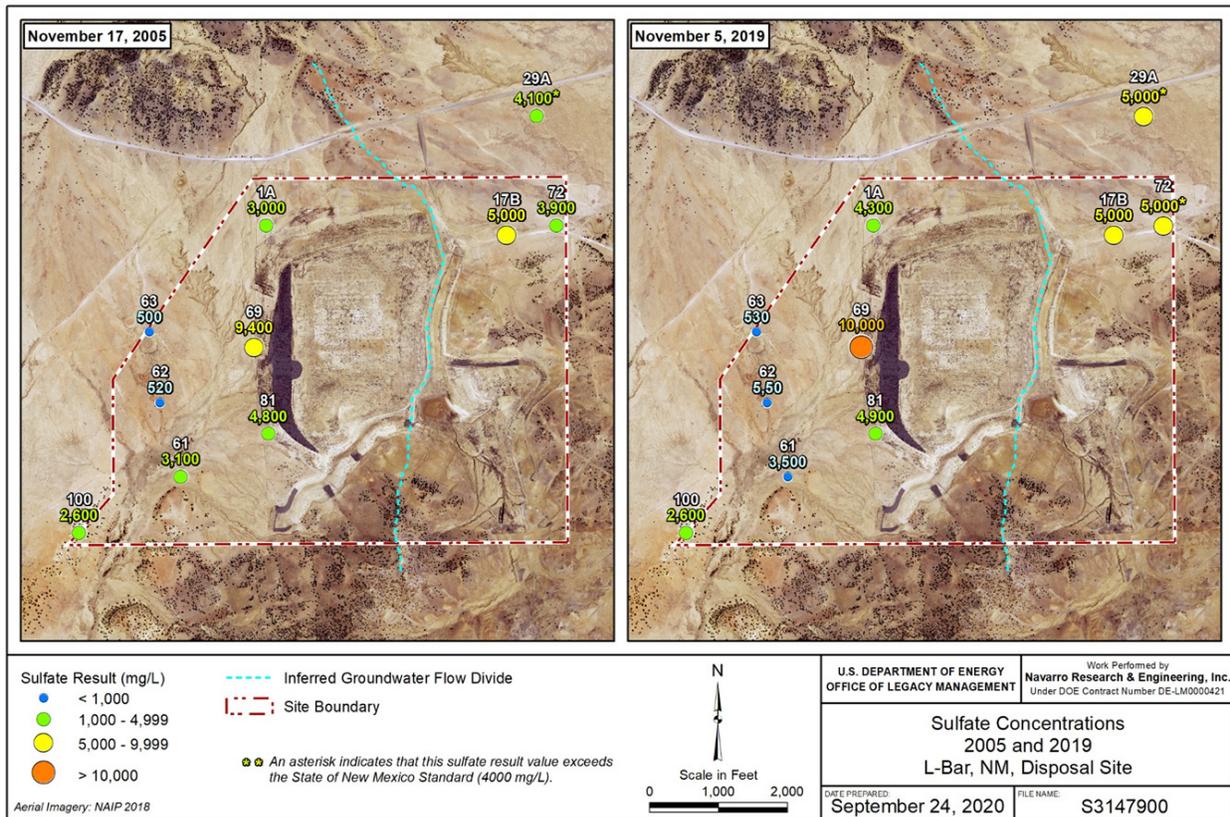


Figure 3-12. Sulfate Concentrations in 2005 and 2019

3.7.2 Erosion Monitoring Program

An erosion monitoring program (EMP) was developed to address potential erosion of the disposal cell cover over time and was incorporated as an LTSP requirement. Sohio Western Mining Company developed the plan at the request of the New Mexico Water Quality Control Commission as a condition for granting AASs for groundwater at the site. In accordance with Appendix C of the LTSP, erosion measurements will be performed annually for 20 years, through 2023, and then once every 10 years for the following 80 years. Erosion will be considered excessive when 2 ft of erosion is noted at more than half of the monitoring locations. If this occurs, LM will initiate discussions with NRC to assess likely remedial scenarios and develop an appropriate mitigation protocol, if required.

The cover of the disposal cell consists of several feet of clay-rich soil materials and a 4.1-foot-thick (minimum) compacted layer of clay that functions as a radon barrier. Total thickness of the cover ranges from 6 to 10 ft. The EMP has two requirements: (1) measure surface soil erosion and (2) measure the progress of revegetation. Measurements were taken on July 15, 2020.

3.7.2.1 Erosion Monitoring

In accordance with the EMP, the former licensee installed a grid of 20 evenly spaced monitoring locations on the cover in November 2003. These locations are shown in Figure 3-1. The locations were initially measured in December 2003 by the former licensee to establish a baseline dataset.

Each monitoring location consists of a 5-foot length of half-inch-diameter, epoxy-coated rebar surrounded by three metal T-posts that were installed to help locate the rebar and provide orientation for the measurements. The rebar was driven at each location so that approximately 1 ft remained above the cover surface. Each rebar stake has a metal tag indicating the location number. The three T-posts are set approximately 6 ft from the rebar and form an equilateral triangle, with one point of the triangle due east of the rebar. An 8-foot length of PVC pipe was mounted over the east T-post at each monitoring location in 2016 to aid in finding the monitoring locations in the increasingly tall vegetation.

Erosion measurement is accomplished by placing a 4-foot-long level centered at the base of the rebar (and on the north side of the rebar) so the east end of the level points to the easternmost T-post. The height of the rebar is measured from the base of the level to the top of the rebar and is recorded to the nearest 1/16 inch, using the method established during baseline measurements in 2003.

Results of the 2020 measurements are presented in Table 3-5. Baseline measurements are included for comparison. The surface elevation has increased at all the monitoring locations when compared to the baseline measurements. These results indicate that the surface of the disposal cell is accreting instead of eroding. Since 2003, an average of 0.956 inch of soil has accreted. Accretion is likely due to the increasing vegetation density on the disposal cell cover, which in turn raises the surface elevation through underground root growth, organic matter accumulation in and on the surface soil, and windborne sediment deposition around the plants' foliage and stems.

Table 3-5. Surface Elevation Changes on the L-Bar, New Mexico, Disposal Cell Cover Between 2003 and 2020

Monitoring Location	Length of Rebar Above Surface (inches)				Change in Surface Elevation ^a Baseline to Present (decimal inches)
	2003 (baseline)		2020		
	(fraction)	(decimal)	(fraction)	(decimal)	
A1	12 10/16	12.625	10 9/16	10.563	2.062
A2	12 7/16	12.438	11 9/16	11.563	0.875
A3	12 15/16	12.938	12 4/16	12.250	0.688
A4	12 6/16	12.375	11 4/16	11.250	1.125
B1	12 10/16	12.625	10 12/16	10.750	1.875
B2	12 8/16	12.500	11 11/16	11.688	0.812
B3	13 0/16	13.000	12 4/16	12.250	0.750
B4	12 15/16	12.938	11 9/16	11.563	1.375
C1	12 8/16	12.500	11 0/16	11.000	1.500
C2	13 1/16	13.063	12 13/16	12.813	0.250
C3	12 2/16	12.125	11 4/16	11.250	0.875
C4	12 6/16	12.375	11 4/16	11.250	1.125
D1	12 7/16	12.438	11 12/16	11.750	0.688
D2	12 12/16	12.750	12 6/16	12.375	0.375
D3	12 3/16	12.188	10 12/16	10.750	1.438
D4	12 12/16	12.750	12 11/16	12.688	0.062
E1	13 1/16	13.063	12 0/16	12.000	1.063
E2	12 14/16	12.875	12 4/16	12.250	0.625
E3	12 9/16	12.563	11 14/16	11.875	0.688
E4	12 15/16	12.938	12 1/16	12.063	0.875

Note:

^a A positive change indicates that the surface elevation at that monitoring point increased; a negative change indicates that the surface elevation at that location decreased.

3.7.2.2 Vegetation Monitoring

LM established 10 vegetation monitoring plots to measure the progress of revegetation over time (PL-21). Plots were established at existing erosion monitoring locations (A1, A3, B2, B4, C1, C3, D2, D4, E1, and E3) to streamline measurement activities at the site. At each plot, three T-posts were used to form three corners of the plot; the fourth point was projected south of the three T-posts to form a parallelogram covering approximately 100 square ft.

The primary vegetation monitoring requirement is to measure the percentage of foliar cover of all live vegetation within the plot. Percent foliar cover represents the approximate area under the vertical projection of exposed leaf area (i.e., foliar cover would equal the shadow cast if the sun was directly overhead; small openings in the canopy or overlap within the plant are excluded). The average foliar cover of live vegetation near the site, according to the U.S. Department of Agriculture and estimated from observation, is approximately 25%.

The predominant vegetation in the area consists of perennial grasses, forbs, and shrubs. In accordance with the EMP, LM will perform annual vegetation monitoring until at least 20% foliar cover is achieved, and this criterion will be satisfied when more than half of the monitoring plots exceed 20% cover. Because annual and biennial plants do not necessarily germinate each year and their germination is highly dependent upon weather conditions, it is assumed that this criterion is based on perennial plant cover only. Once the success criterion is met, annual monitoring will not be required unless a significant reduction in plant density is noted during an annual site inspection; in that case, vegetation cover in the plots will be measured again. Annual vegetation monitoring will continue until the success criterion has again been satisfied.

Results of the 2020 vegetation monitoring, compared with those from selected previous years, are presented in Table 3-6. Three of the 10 plots contained 20% or more perennial foliar cover in 2020. Large increases and decreases in perennial cover from year to year are mostly attributable to new growth and dieback in the shrub species (broom snakeweed, rubber rabbitbrush, and fourwing saltbush), which likely occur in response to wet and drought years, respectively. Since 2005, overall increases in perennial foliar cover have only occurred in five of the 10 plots: A3, C3, D2, D4, and E1. Foliar cover in plot D4 has noticeably improved since it was seeded in 2009.¹ Annual vegetation monitoring will continue until six or more plots meet or exceed the 20% foliar cover requirement.

Table 3-6. Comparison of Perennial Plant Cover on the L-Bar, New Mexico, Disposal Cell Cover

Plot Location	Percent Perennial Plant Cover in 100-Square-Foot Plots ^a					
	2005	2009	2013	2017	2018	2020
A1	57	74	12	35	22	26
A3	11	15	7	8	16	17
B2	0	0	0	0	0	0
B4	20	48	13	28	25	20
C1	22	20	7	25	19	15
C3	0	2	2	8	9	12
D2	2	6	9	4	1	4
D4	0	0	1	18	24	17
E1	2	16	5	22	21	33
E3	8	10	6	13	16	8

Note:

^a Green-shaded cells meet or exceed the success criterion of 20% total foliar cover.

Perennial plant species that have been observed within the monitoring plots include broom snakeweed, rubber rabbitbrush, fourwing saltbush, sand dropseed, squirreltail, James' galleta, Indian ricegrass, tumblegrass, small-leaf globemallow, Bigelow's tansyaster, silverleaf nightshade, white heath aster, spreading fleabane, and plains pricklypear.² Rubber rabbitbrush and fourwing saltbush are deep-rooted woody shrubs.

¹ Plot D4 is the only monitored plot that occurs within the 2009 seeded area.

² Common names of plants are consistent with those found in the U.S. Department of Agriculture "PLANTS Database" (USDA 2019).

3.8 References

10 CFR 40.28. U.S. Nuclear Regulatory Commission, “General License for Custody and Long-Term Care of Uranium or Thorium Byproduct Materials Disposal Sites,” *Code of Federal Regulations*.

40 CFR 192. U.S. Environmental Protection Agency, “Health and Environmental Protection Standards for Uranium and Thorium Mill Tailings,” *Code of Federal Regulations*.

DOE (U.S. Department of Energy), 2004. *Long-Term Surveillance Plan for the U.S. Department of Energy L-Bar, New Mexico, (UMTRCA Title II) Disposal Site, Seboyeta, New Mexico*, DOE-LM/GJ709-2004, September.

Kennecott Corporation, 1996. *Final Report: Hydrogeology Investigation of the L-Bar Uranium Mill Tailings Pile, Cibola County, New Mexico*, prepared by Intera Inc., December.

USDA (U.S. Department of Agriculture), 2020. PLANTS Database, Natural Resources Conservation Service, <https://plants.sc.egov.usda.gov/java/> accessed July 20, 2020.

3.9 Photographs

Photograph Location Number	Azimuth	Photograph Description
PL-1	195	Western Perimeter Fence
PL-2	175	Entrance Sign
PL-3	255	Perimeter Sign P2
PL-4	180	Boundary Monument BM-1
PL-5	0	Boundary Monument BM-5
PL-6	45	Quality Control Monument QC6
PL-7	225	Monitoring Well 63
PL-8	285	Disposal Cell Top Slope
PL-9	—	Desiccation Crack on Disposal Cell Top Slope
PL-10	90	Containment Dam Spillway
PL-11	90	Potential Storm-Water Flow Path in Containment Dam Spillway
PL-12	120	North Channel Cutoff Wall
PL-13	165	Access Road and East Channel
PL-14	90	Sediment Trap
PL-15	260	North Channel
PL-16	345	Runoff Control Structure G
PL-17	350	Minor Rilling Near North Channel Cutoff Wall
PL-18	175	Armored Side Slope Near South Channel
PL-19	120	Gully Downgradient of South Channel Cutoff Wall
PL-20	90	Tres Hermanos Sandstone Outcrop
PL-21	260	Erosion Monitoring Location D2

Note:

— = Photograph taken from directly above.



PL-1. Western Perimeter Fence



PL-2. Entrance Sign



PL-3. Perimeter Sign P2



PL-4. Boundary Monument BM-1



PL-5. Boundary Monument BM-5



PL-6. Quality Control Monument QC6



PL-7. Monitoring Well 63



PL-8. Disposal Cell Top Slope



PL-9. Desiccation Crack on Disposal Cell Top Slope



PL-10. Containment Dam Spillway



PL-11. Potential Storm-Water Flow Path in Containment Dam Spillway



PL-12. North Channel Cutoff Wall



PL-13. Access Road and East Channel



PL-14. Sediment Trap



PL-15. North Channel



PL-16. Runoff Control Structure G



PL-17. Minor Rilling Near North Channel Cutoff Wall



PL-18. Armored Side Slope Near South Channel



PL-19. Gully Downgradient of South Channel Cutoff Wall



PL-20. Tres Hermanos Sandstone Outcrop



PL-21. Erosion Monitoring Location D2

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4.0 Maybell West, Colorado, Disposal Site

4.1 Compliance Summary

The Maybell West, Colorado, Uranium Mill Tailings Radiation Control Act (UMTRCA) Title II Disposal Site (site) was inspected on September 3, 2020. Depressions observed during previous inspections on the top of the disposal cell and ancillary cell were revisited in 2020. The dimensions of Depressions No. 1, No. 2, and No. 3 appeared to be approximately the same size when compared to measurements made in 2019. The small depression located on the ancillary cell did not appear to change since the 2019 inspection. None of the depressions currently threaten the integrity or performance of the disposal cells; monitoring of the depressions will continue, including aerial surveys that can detect small changes in depression size. No changes were observed in associated drainage features.

Gullies were observed west of Diversion Channel No. 2, and slight rilling under the northern and southwestern perimeter fence was also observed. None of this erosion currently threatens the integrity of the main disposal cell, ancillary cell, or associated surface water diversion structures; monitoring of this erosion will continue. Minor maintenance needs associated with the perimeter fence, a boundary monument, and perimeter signs were identified. Inspectors identified no cause for a follow-up inspection. Groundwater monitoring is not required at the site.

4.2 Compliance Requirements

Requirements for the long-term surveillance and maintenance of the site are specified in the site-specific U.S. Department of Energy (DOE) Office of Legacy Management (LM) Long-Term Surveillance Plan (LTSP) (DOE 2010) and in procedures LM established to comply with the requirements of Title 10 *Code of Federal Regulations* Section 40.28 (10 CFR 40.28). Table 4-1 lists these requirements.

Table 4-1. License Requirements for the Maybell West, Colorado, Disposal Site

Requirement	LTSP	This Report	10 CFR 40.28
Annual Inspection and Report	Sections 3.3 and 3.4	Section 4.4	(b)(3)
Follow-Up Inspections	Section 3.5	Section 4.5	(b)(4)
Routine Maintenance and Emergency Measures	Section 3.6	Section 4.6	(b)(5)
Environmental Monitoring	Section 3.7	Section 4.7	(b)(3)

4.3 Institutional Controls

The 180-acre site, identified by the property boundary shown in Figure 4-1, is owned by the United States and was accepted under the U.S. Nuclear Regulatory Commission (NRC) general license (10 CFR 40.28) in 2010. DOE is the licensee and, in accordance with the requirements for UMTRCA Title II sites, is responsible for the custody and long-term care of the site. Institutional controls (ICs) at the site include federal ownership of the property and the following physical ICs that are inspected annually: disposal cell, ancillary cell, entrance gate and sign, perimeter fence and signs, site marker, and boundary monuments.

4.4 Inspection Results

The site, approximately 4 miles northeast of Maybell, Colorado, was inspected on September 3, 2020. The inspection was conducted by J. Cario and B. Mays of the Legacy Management Support contractor. J. Nguyen (LM site manager) and J. Doebele (Colorado Department of Public Health and Environment) attended the inspection. The purposes of the inspection were to confirm the integrity of visible features at the site, identify changes in conditions that might affect conformance with the LTSP, and determine the need, if any, for maintenance or additional inspections and monitoring.

4.4.1 Site Surveillance Features

Figure 4-1 shows the locations of site features in black and gray font, including site surveillance features and inspection areas. Site features that are present but not required to be inspected are shown in italic font. Observations from previous inspections that are currently monitored are shown in blue text, and new observations identified in the 2020 annual inspection are shown in red. Inspection results and recommended maintenance activities associated with site surveillance features are included in the following subsections. Photographs to support specific observations are identified in the text and in Figure 4-1 by photograph location (PL) numbers. The photographs and photograph log are presented in Section 4.9.

4.4.1.1 Site Access and Entrance Gate

Access to the site is from Moffat County Road 53, which runs north from U.S. Highway 40 approximately 8 miles east of Maybell, Colorado. County Road 53 ends at an unlocked gate near the northeast corner of the Maybell UMTRCA Title I disposal site (approximately 3 miles from U.S. Highway 40). LM is responsible for maintenance of the road from the end of County Road 53 to the site and has access under a U.S. Bureau of Land Management (BLM) right-of-way permit.

The dirt two-track access road continues west from the end of County Road 53 on BLM property and through a second unlocked gate. Just past the second gate, the access road turns south and continues for approximately 0.5 mile past an abandoned open pit uranium mine known as Rob Pit; it then bends north, following the route of the site's former haul road for approximately 0.25 mile to the site entrance gate.

The access road was passable, and no maintenance needs were identified. The entrance gate, a standard tubular metal stock gate, is near the southeast corner of the site. The gate was locked, and no maintenance needs were identified.

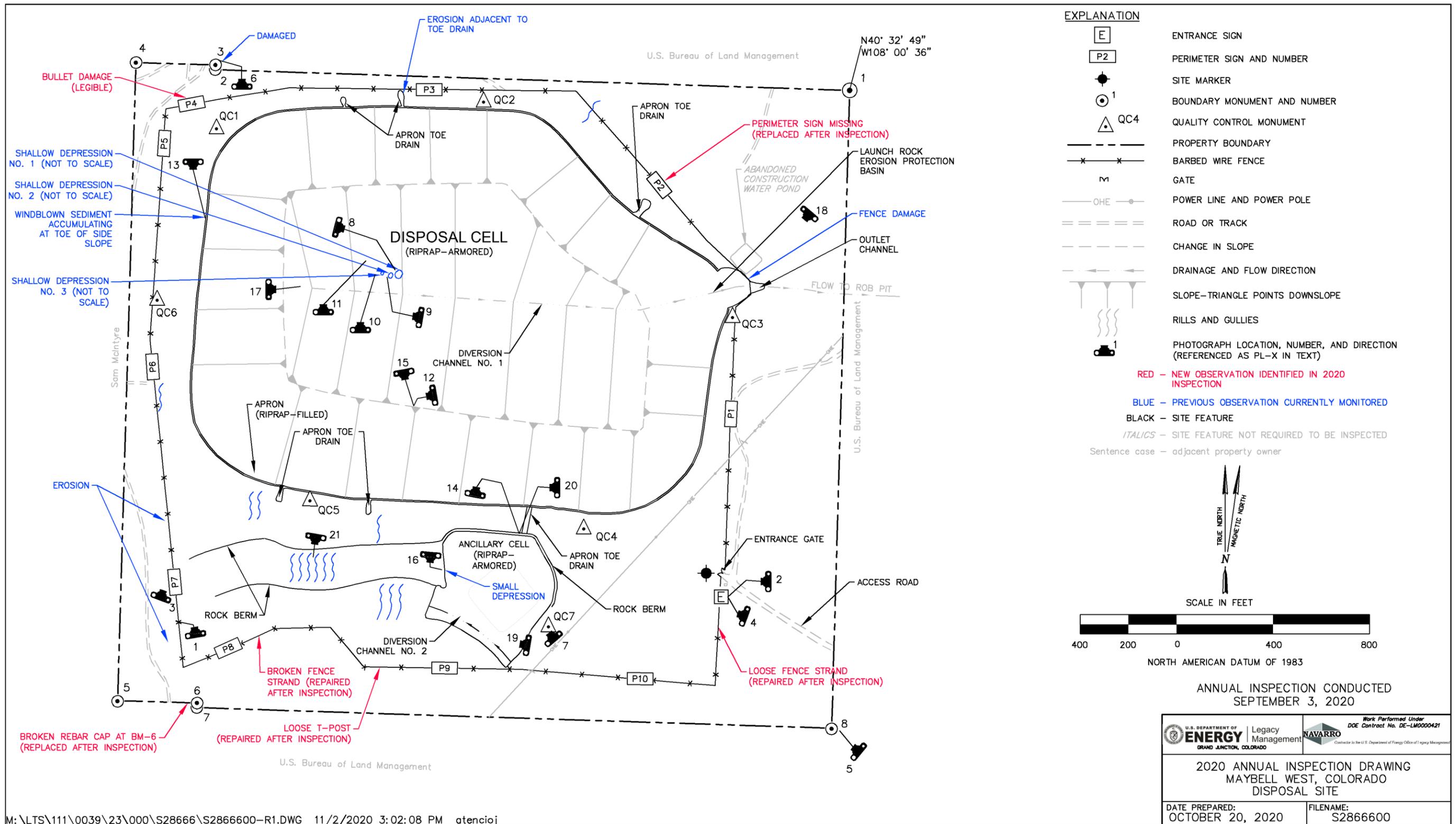


Figure 4-1. 2020 Annual Inspection Drawing for the Maybell West, Colorado, Disposal Site

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4.4.1.2 Perimeter Fence and Signs

A four-strand barbed-wire fence encloses the disposal cell, the ancillary cell, the drainage structures, and much of the site. The fence primarily serves to prevent livestock trespass, because the site is surrounded by open rangeland used for cattle grazing. Minor damage to the perimeter fence occurs periodically because the site is in wintering grounds frequented by big game animals (primarily pronghorn, deer, and elk). Fence damage identified during the 2020 annual inspection consisted of one location where a strand was broken, one location where a strand was loose, and one location where a fence post was loose. Minor erosion continues to be observed between perimeter signs P6 and P8 (PL-1). The erosion will continue to be monitored and repairs to the fence will be made as needed. Repairs to the loose T-post, loose strand, and broken strand were completed on September 23, 2020.

The entrance sign is mounted on a metal T-post directly south of the entrance gate (PL-2). Ten warning or perimeter signs are mounted on metal T-posts around the site (PL-3). Perimeter sign P2 was found to be missing at the time of the inspection and was replaced during a routine maintenance trip on September 23, 2020. No other maintenance needs were identified.

4.4.1.3 Site Marker

The site has one granite site marker near the entrance gate (PL-4). No maintenance needs were identified.

4.4.1.4 Boundary Monuments

Eight boundary monuments are on the site boundary outside the fenced area (PL-5). Four of the monuments are at the property corners, and the other four define an approximate 20-foot offset along the north and south boundaries where the private land that LM acquired in fee adjoins the BLM withdrawal area on the western portion of the site. Boundary monuments BM-3 and BM-6 (capped pieces of rebar) define the two 20-foot offsets. Boundary monument BM-3 (PL-6) was first observed to be bent during the 2017 annual inspection; since then attempts to straighten the monument were not successful; however the monument is still in place. A plastic rebar cap covering boundary monument BM-6 was observed to be broken at the time of the inspection and replaced during the September 23, 2020, routine maintenance trip.

4.4.1.5 Aerial Survey Quality Control Monuments

Seven aerial survey quality control (QC) monuments, installed in 2018, were inspected during the 2020 inspection (PL-7). No maintenance needs were identified.

4.4.2 Inspection Areas

In accordance with the LTSP, the site is divided into five inspection areas (referred to as “transects” in the LTSP) to ensure a thorough and efficient inspection. The inspection areas are (1) the top slope of the disposal cell, (2) the side slopes of the disposal cell, (3) the ancillary cell, (4) the diversion and drainage channels, and (5) the site perimeter and balance of the site.

4.4.2.1 Top Slope of the Disposal Cell

The disposal cell is on the reclaimed site of a former heap leach processing area. The top slope of the riprap-armored disposal cell occupies about 60 acres of the site. The top of the disposal cell showed no signs of significant erosion, settling, or other modifying processes that would affect the cell's integrity. However, three small shallow depressions have been observed (just north of Diversion Channel No. 1) since the site transitioned to DOE in 2010. These depressions appear to be the result of settlement of the underlying materials since completion of the disposal cell. Depression No. 1 was discovered during the initial annual inspection in 2010 (PL-8). A second smaller and shallower depression (Depression No. 2 [PL-9]) was first noted just west of the first depression during the 2016 annual inspection. A third, depression (Depression No. 3 [PL-10]) was first observed during the 2018 annual inspection. All three depressions appeared during the 2020 inspection to be approximately the same size as observed during the 2019 annual inspection. Measurements taken annually vary by the methodology employed (i.e., using a handheld tape measure), and the individual taking the measurements.

All three depressions will continue to be measured during annual inspections to determine if additional, more significant settlement is occurring. The comparison of 2018 baseline survey data with data from future aerial surveys will help LM measure and monitor the depressions.

No standing water was observed in any of the depressions during the inspection. These depressions currently do not threaten the integrity or performance of the disposal cell. No maintenance needs were identified.

While various species of plants were present on the top slope of the disposal cell, no deep-rooted vegetation was observed. If encroachment of deep-rooted vegetation is observed, an evaluation will be conducted as required by the LTSP to determine if any action is necessary. Noxious weeds (PL-11) were identified and controlled (treated with herbicide) on the disposal cell top slope in accordance with the LTSP.

4.4.2.2 Side Slopes of the Disposal Cell

The disposal cell was designed to control surface water runoff resulting from a probable maximum flood event. The side slopes of the disposal cell were constructed with a 20% slope and are covered with a 1-foot-thick layer of riprap (PL-12). Minor sediment accumulation observed in the toe drain apron below the northwest side slope appears to be windblown (PL-13), and there was no evidence of side slope instability, erosion, or settlement. This area of sediment accumulation will continue to be monitored to ensure the toe drain and side slope are functioning properly.

Surface water runoff from the side slopes is conveyed by an apron at the toe of the slope to six riprap-armored toe drains (PL-14) at low points in the apron. The apron and toe drains are constructed channels filled with riprap. Minor erosion has occurred adjacent to a toe drain along the north side of the disposal cell, but that has not impacted the performance of the toe drain. No maintenance needs were identified.

4.4.2.3 Ancillary Cell

The ancillary cell (PL-15) was constructed to contain waste materials associated with the reclaimed evaporation pond area. It slopes gently toward the southwest. A rock berm wraps around its eastern and northern sides to protect it from surface water runoff. A small depression observed on the west end of the ancillary cell top slope is not impacting the performance of the cell, but it will continue to be monitored (PL-16). Various species of plants were present on the top slope of the ancillary cell. Noxious weeds were also observed on the ancillary cell at the time of the inspection and were treated during the September 23, 2020, routine maintenance trip.

4.4.2.4 Diversion and Drainage Channels

Final surface conditions at the site include a combination of rock armoring and contouring to achieve the surface water drainage control and erosion protection necessary to satisfy the design longevity requirements. The top slope of the disposal cell was designed to drain surface water runoff to the center and into riprap-armored Diversion Channel No. 1 (PL-17), which is graded toward and then down the east side slope of the disposal cell. Surface water runoff ultimately discharges into Rob Pit east of the site. An erosion protection structure, referred to as the Launch Rock Erosion Protection Basin (PL-18), was constructed at the outfall of Diversion Channel No. 1 to protect the disposal cell from headcutting that may occur from the deep channel that runs into Rob Pit. Diversion Channel No. 2 runs along the south side of the ancillary cell to convey surface water runoff away from the ancillary cell (PL-19). The diversion channels and outlet channel of the Launch Rock Erosion Protection Basin continue to function as designed.

The rock berm that runs along the northern edge of the ancillary cell continues west across the slope south of the disposal cell to protect against erosion (PL-20). Several gullies and rills have developed on this south slope but do not threaten the integrity of the disposal cell (PL-21). The gullies will continue to be monitored and repaired as needed. The rock berm effectively controls headcutting from these gullies and protects the disposal cell. No maintenance needs were identified.

4.4.2.5 Site Perimeter and Balance of the Site

Reclaimed surfaces at the site were planted with a mixture of native and adaptive grasses to provide soil stability, and the vegetation continues to improve. Noxious weeds are controlled (treated with herbicide) in accordance with the LTSP.

During each site inspection, the area surrounding the site is checked to ensure that changes in land or water use do not affect site protectiveness. The area beyond the site boundary for a distance of 0.25 mile was visually observed for erosion, changes in land use, or other phenomena that might affect the long-term integrity of the site. No such changes were identified.

4.5 Follow-Up Inspections

LM will conduct follow-up inspections if (1) a condition is identified during the annual inspection or other site visit that requires a return to the site to evaluate the condition or (2) LM is notified by a citizen or outside agency that conditions at the site are substantially changed. No need for a follow-up inspection was identified.

4.6 Routine Maintenance and Emergency Measures

The following maintenance actions were completed on September 23, 2020:

- Noxious weeds treated with herbicide
- Repaired three areas of the perimeter fence
- Replaced missing P2 perimeter sign
- Replaced plastic rebar cap covering boundary monument BM-6

Boundary monument BM-3 is damaged and will need to be repaired or replaced but continues to delineate the property. No other maintenance needs were identified.

Emergency measures are corrective actions that LM will take in response to unusual damage or disruption that threatens or compromises site health and safety, security, integrity, or compliance with 40 CFR 192. No emergency measures were identified.

4.7 Environmental Monitoring

In accordance with the LTSP, groundwater monitoring is not required at the site because the results of 30 years of historical groundwater monitoring performed at the site by the former licensee (20 years before reclamation and 10 years after reclamation) indicated that groundwater was not contaminated by site-related activities.

4.8 References

10 CFR 40.28. U.S. Nuclear Regulatory Commission, “General License for Custody and Long-Term Care of Uranium or Thorium Byproduct Materials Disposal Sites,” *Code of Federal Regulations*.

40 CFR 192. U.S. Environmental Protection Agency, “Health and Environmental Protection Standards for Uranium and Thorium Mill Tailings,” *Code of Federal Regulations*.

DOE (U.S. Department of Energy), 2010. *Long-Term Surveillance Plan for the Maybell West (UMTRCA Title II) Disposal Site, Moffat County, Colorado*, LMS/MAW/S01879, February.

4.9 Photographs

Photograph Location Number	Azimuth	Photograph Description
PL-1	350	Erosion Along Western Perimeter Fence South of Perimeter Sign P7
PL-2	270	Entrance Sign
PL-3	20	Perimeter Sign P7
PL-4	290	Entrance Sign and Site Marker
PL-5	310	Boundary Monument BM-8
PL-6	—	Boundary Monument BM-3
PL-7	320	Quality Control Monument QC7 and Ancillary Cell Top Slope
PL-8	105	Shallow Depression No. 1 on Disposal Cell Top Slope
PL-9	280	Shallow Depression No. 2 on Disposal Cell Top Slope
PL-10	—	Shallow Depression No. 3 on Disposal Cell Top Slope
PL-11	—	Noxious Weed Growth on the Disposal Cell Surface
PL-12	260	Disposal Cell South Side Slope
PL-13	180	Windblown Sediment Accumulating at Toe of Disposal Cell West Side Slope
PL-14	10	Apron Toe Drain North of Ancillary Cell and Disposal Cell South Side Slope in Background
PL-15	170	Disposal Cell South Side Slope with the Ancillary Cell in the Background
PL-16	185	Ancillary Cell West Side Slope with Small Depression on Cell Top Slope in Foreground
PL-17	90	Diversion Channel No. 1
PL-18	220	Southwest View of Launch Rock Erosion Protection Basin
PL-19	280	Diversion Channel No. 2
PL-20	270	Rock Berm North of Ancillary Cell
PL-21	190	Erosion Between Rock Berms West of Ancillary Cell

Note:

— = Photograph taken from directly above.



PL-1. Erosion Along Western Perimeter Fence South of Perimeter Sign P7



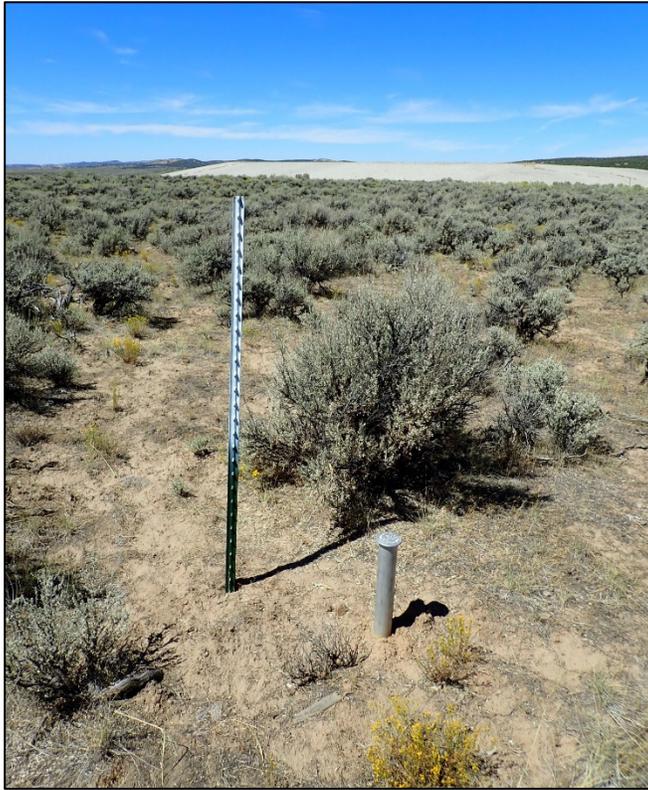
PL-2. Entrance Sign



PL-3. Perimeter Sign P7



PL-4. Entrance Sign and Site Marker



PL-5. Boundary Monument BM-8



PL-6. Boundary Monument BM-3



PL-7. Quality Control Monument QC7 and Ancillary Cell Top Slope



PL-8. Shallow Depression No. 1 on Disposal Cell Top Slope



PL-9. Shallow Depression No. 2 on Disposal Cell Top Slope



PL-10. Shallow Depression No. 3 on Disposal Cell Top Slope



PL-11. Noxious Weed Growth on the Disposal Cell Surface



PL-12. Disposal Cell South Side Slope



PL-13. Windblown Sediment Accumulating at Toe of Disposal Cell West Side Slope



PL-14. Apron Toe Drain North of Ancillary Cell and Disposal Cell South Side Slope in Background



PL-15. Disposal Cell South Side Slope with the Ancillary Cell in the Background



PL-16. Ancillary Cell West Side Slope with Small Depression on Cell Top Slope in Foreground



PL-17. Diversion Channel No. 1



PL-18. Southwest View of Launch Rock Erosion Protection Basin



PL-19. Diversion Channel No. 2



PL-20. Rock Berm North of Ancillary Cell



PL-21. Erosion Between Rock Berms West of Ancillary Cell

5.0 Sherwood, Washington, Disposal Site

5.1 Compliance Summary

The Sherwood, Washington, Uranium Mill Tailings Radiation Control Act (UMTRCA) Title II Disposal Site (site) was inspected on August 19, 2020. The disposal cell, containment dam, and associated drainage features were functioning as designed. Inspectors replaced one missing perimeter sign. No additional maintenance needs or cause for a follow-up inspection were identified.

Groundwater monitoring is not required at the site. However, the U.S. Department of Energy (DOE) Office of Legacy Management (LM) conducts groundwater monitoring at three wells as a best management practice in accordance with the site-specific Long-Term Surveillance Plan (LTSP) (DOE 2001). The sulfate action level (250 milligrams per liter [mg/L]) was exceeded at monitoring well 4 in 2017 (260 mg/L) but was met in 2018 based on the 2018 sampling event (250 mg/L). In 2019, the well was redeveloped, and the bladder pump was raised slightly so it would not be buried in possible debris. The well was sampled before and after development, and analytical results for sulfate were similar for both samples (54 mg/L before and 62 mg/L after development). The most recent sampling event occurred in August 2020, and the sulfate concentration (14 mg/L) remained below the action level criteria.

5.2 Compliance Requirements

Requirements for the long-term surveillance and maintenance of the site are specified in the LTSP (DOE 2001) and in procedures LM established to comply with the requirements of Title 10 *Code of Federal Regulations* Section 40.28 (10 CFR 40.28). Table 5-1 lists these requirements.

Table 5-1. License Requirements for the Sherwood, Washington, Disposal Site

Requirement	LTSP	This Report	10 CFR 40.28
Annual Inspection and Report	Sections 3.3 and 3.4	Section 5.4	(b)(3)
Follow-Up Inspections	Section 3.5	Section 5.5	(b)(4)
Routine Maintenance and Emergency Measures	Section 3.6	Section 5.6	(b)(5)
Environmental Monitoring	Section 3.7	Section 5.7	(b)(3)

5.3 Institutional Controls

The 380-acre site, identified by the property boundary shown in Figure 5-1, is owned by the United States in trust for the Spokane Tribe of Indians. The site was accepted under the U.S. Nuclear Regulatory Commission (NRC) general license (10 CFR 40.28) in 2001. Because the site is on the Spokane Indian Reservation, no agreement of transfer was necessary to convey the property rights to DOE. However, an agreement was executed between the U.S. Bureau of Indian Affairs (BIA), the Spokane Tribe, NRC, and DOE for permanent right of access, which allows LM to fulfill its long-term surveillance and maintenance custodial responsibilities. Institutional controls (ICs) at the site include federal ownership of the property, administrative

controls, and the following physical ICs that are inspected annually: disposal cell, perimeter signs, site marker, boundary monuments, and monitoring wellhead protection.

5.4 Inspection Results

The site, approximately 5 miles west of Wellpinit, Washington, and 35 miles northwest of Spokane, Washington, was inspected on August 19, 2020. The inspection was conducted by B. Mays and D. Traub of the Legacy Management Support contractor. The purposes of the inspection were to confirm the integrity of visible features at the site, identify changes in conditions that might affect conformance with the LTSP, and determine the need, if any, for maintenance or additional inspection and monitoring.

5.4.1 Site Surveillance Features

Figure 5-1 shows the locations of site features in black and gray font, including site surveillance features and inspection areas. Site features that are present but not required to be inspected are shown in italic font. Observations from previous inspections that are currently monitored are shown in blue text, and new observations identified in the 2020 annual inspection are shown in red. Inspection results and recommended maintenance activities associated with site surveillance features are included in the following subsections. Photographs to support specific observations are identified in the text and in Figure 5-1 by photograph location (PL) numbers. The photographs and photograph log are presented in Section 5.9.

5.4.1.1 Site Access and Entrance Gates

Access to the site is from Elijah Road, an all-weather, BIA-maintained road over which LM has permanent right of access. The site and adjacent lands are part of the Spokane Indian Reservation. The entrance gates are no longer used and allow open access to the site.

5.4.1.2 Perimeter Signs

There are six warning or perimeter signs, attached to steel posts set in concrete, positioned along the site boundary at likely access points around the site (PL-1). Perimeter sign P6 was missing and was replaced during the inspection. No additional maintenance needs were identified.

5.4.1.3 Site Marker

There is one granite site marker on the southwest side of the site where the access road lies closest to the site boundary (PL-2). No maintenance needs were identified.

5.4.1.4 Boundary Monuments

Six boundary monuments set in concrete define the site boundary. Because surrounding vegetation has made it difficult to locate some of the monuments, metal T-posts were installed at each monument location (PL-3). All boundary monuments were inspected. No maintenance needs were identified.

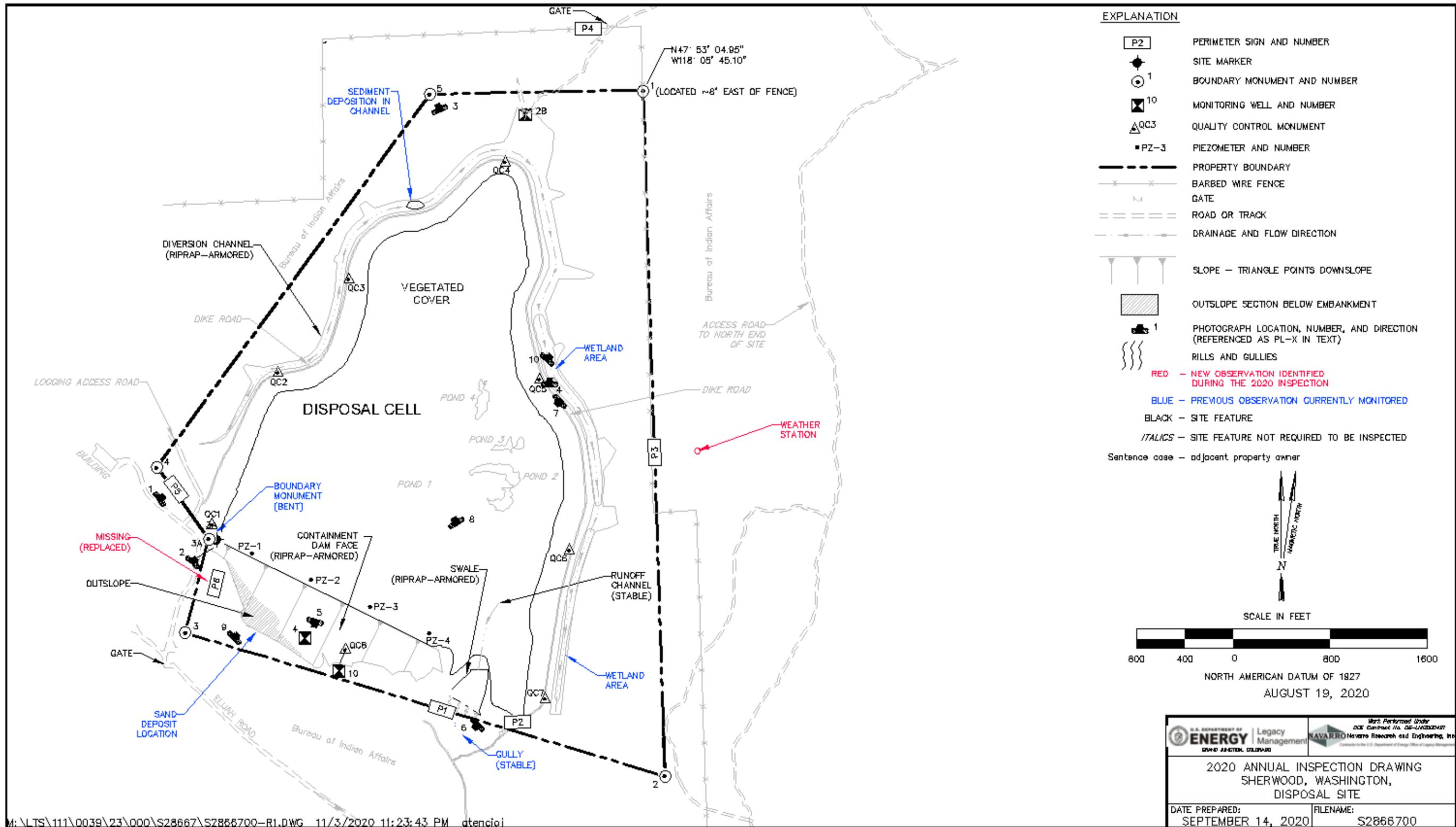


Figure 5-1. 2020 Annual Inspection Drawing for the Sherwood, Washington, Disposal Site

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5.4.1.5 Aerial Survey Quality Control Monuments

Eight aerial survey quality control (QC) monuments, installed in 2019, were inspected during the 2020 inspection (PL-4). No maintenance needs were identified.

5.4.1.6 Monitoring Wells and Piezometers

The site groundwater monitoring network consists of monitoring wells 2B, 4, and 10 (PL-5). As part of the dam safety inspection program, four piezometers, designated piezometers PZ-1 through PZ-4, were installed in November 2000 along the crest of the containment dam at a depth equivalent to the base of the dam. All piezometers and wellhead protectors were undamaged and locked. No maintenance needs were identified.

5.4.2 Inspection Areas

In accordance with the LTSP, the site is divided into three inspection areas (referred to as “transects” in the LTSP) to ensure a thorough and efficient inspection. The inspection areas are (1) the site perimeter, outlying areas, and balance of site; (2) the cover of the disposal cell (tailings impoundment); and (3) the containment dam and diversion channel. Inspectors examined specific site surveillance features within each area and looked for evidence of erosion, settling, slumping, or other modifying processes that might affect the site’s conformance with LTSP requirements.

5.4.2.1 Site Perimeter, Outlying Areas, and Balance of Site

Ponderosa pine forest constitutes most of the area outside the diversion channel that encircles the disposal cell. The surrounding lands are part of the Spokane Indian Reservation and are used for timber harvesting and wildlife habitat. The area approximately 0.25 mile beyond the site boundary was visually observed for erosion, changes in land use, or other phenomena that might affect the long-term integrity of the site. No such changes were identified. A vacant metal building, left in place from earlier mining operations, is about 500 feet (ft) west of the western site boundary. A weather station was identified during the 2020 inspection approximately 400 ft east of the eastern site boundary on BIA property. The weather station is not an LM asset. No new development was evident east of the site along Elijah Road.

A gully offsite, downgradient of the riprap-armored swale near perimeter sign P1, was first observed in 2009. The gully is photographed periodically to monitor its development (PL-6). Although erosion continues to occur because of site drainage effects, the gully appears to be stabilizing as its grade reaches equilibrium with the surrounding topography. The gully is not impacting site features or access but will continue to be monitored. No maintenance needs were identified.

5.4.2.2 Cover of Disposal Cell

The disposal cell, completed in 1996, occupies 100 acres. The cover consists of 12 to 20 ft of uncompacted soils. During site reclamation, the surface was seeded and planted with native shrubs, forbs, grasses, and trees (PL-7).

A small, shallow channel developed by runoff from the top slope of the disposal cell is present near the southeast corner of the disposal cell. Runoff has scoured the channel down to the quartz monzonite bedrock and discharges into a riprap-armored swale east of the containment dam. The channel is stable and is not above an area containing tailings; however, it will continue to be monitored to ensure that it does not affect the integrity of the disposal cell.

Designers of the disposal cell predicted that some settlement would continue after the uncompacted cover was put in place. As explained on page 2-14 of the LTSP, the cover was designed to be self-healing with regard to impacts from freezing and thawing, biointrusion, and settlement (DOE 2001). The largest area of settlement is referred to as Pond 1 (PL-8). The plant species present indicate the presence of year-round moisture below the surface of the pond area. Other minor depressions—designated as Ponds 2, 3, and 4—were dry at the time of inspection. An evaluation of topographic surveys conducted in 2016 and 2017 indicated that up to 4.4 ft of settlement has occurred near the ponds since construction of the disposal cell. The cover was designed to withstand up to 10 ft of settlement (DOE 2018a). The shallow ponds are considered favorable features on the disposal cell cover, but LM will continue to monitor the surface for unusual settlement features to verify the cover’s integrity and ensure that the disposal cell is performing as designed. Periodic aerial remote sensing surveys to collect high-resolution topographic data are anticipated to begin in 2021 to monitor the surface of the disposal cell. No maintenance needs were identified.

5.4.2.3 Containment Dam and Diversion Channel

The tailings embankment on this site is classified as a containment dam because of the saturated condition of the impoundment. Therefore, an annual dam safety inspection is required by the LTSP to ensure continued compliance with the National Dam Safety Program Act. The containment dam face was inspected in accordance with the *Dam Inspection Checklist*, which is included at the end of this chapter. No concerns were observed.

Measurements of water levels in four piezometers atop the containment dam are collected during the annual groundwater sampling events as part of the annual dam inspection. These annual measurements, collected since the piezometers were installed in 2000, provide a direct means of determining moisture conditions in the containment dam. Steadily increasing water levels in any of the piezometers could indicate a potential problem with the dam’s performance. Measurements collected on August 11, 2020—provided in Table 5-2, Figure 5-2, and the attached *Dam Inspection Checklist*—do not indicate an increase in water levels. Variations in the amount of water in the four piezometers are thought to be seasonal responses to precipitation. The minor amount of water in piezometer PZ-2 is the result of a small, perched lens of water that exists because of localized differences in permeability. While the lateral extent of the lens is unknown, it is estimated, based on water levels in piezometer PZ-2 and monitoring wells 4 and 10, that more than 200 ft of unsaturated material is beneath the piezometer PZ-2 perched zone. On the basis of the recent water levels observed in the piezometers and monitoring wells, the containment dam is considered to be unsaturated.

The containment dam face has a rock cover consisting primarily of highly durable quartz monzonite. The face was designed to allow a vegetated cover, including mature trees, to establish to stabilize the surface and mitigate erosion. Consequently, the presence of this vegetation does not harm the function of the containment dam. The containment dam face is thickly vegetated. No maintenance needs were identified.

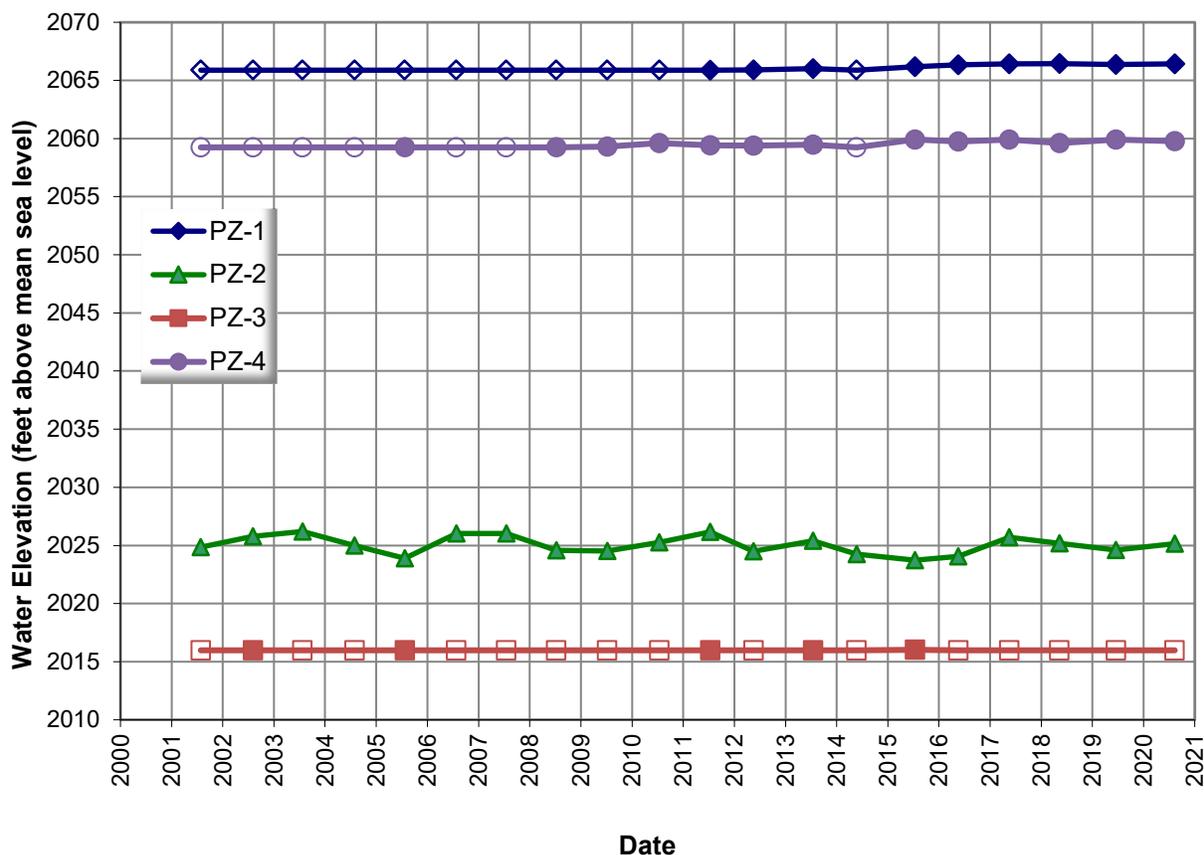
Table 5-2. 2020 Piezometer Water Depths

Piezometer	Total Depth of Piezometer (ft) ^{a,b}	Water Level (ft) ^a	Depth of Water (ft)
PZ-1	22.55	21.85	0.70
PZ-2	63.07	60.75	2.32
PZ-3	67.62	Dry	Dry
PZ-4	22.70	21.97	0.73

Notes:

^a Measured from the top of the inner casing.

^b Total depths were adjusted based on measurements collected during the 2019 sampling event.



Note:

Hollow symbols indicate dry water level measurement events.

Figure 5-2. Sherwood Piezometer Water Elevations

During the 2016 annual inspection, one location at the base of the rock-covered containment dam face was found to have a deposit of sand that had washed out from underneath the rock cover, as evidenced by a shallow rock-filled erosion feature upgradient of the deposit (Figure 5-1). A subsequent follow-up inspection and evaluation identified that the sandy material was the same as natural undisturbed material nearby. During reclamation, this area of the site was used as a source for fill material used to contour the area below the toe of the containment dam. Review of

original reclamation and as-built drawings showed that the toe of the containment dam is upslope from the area of erosion, which was confirmed during the follow-up investigations. Therefore, it was concluded that the sand deposit location is in a portion of the dam defined as the outslope in the construction completion report and does not impact the containment dam (DOE 2018b).

The sand deposit location was examined during the inspection, and there was no apparent change in the deposit or the upgradient erosion feature (PL-9). The area will be visually monitored during future inspections and by periodic aerial remote sensing surveys. Repair options will be evaluated and implemented, in consultation with NRC, if the erosion area increases such that the containment dam could be affected.

A riprap-armored diversion channel surrounds the disposal cell and diverts runoff away from the disposal cell surface. The diversion channel was designed to allow trees to grow and stabilize the surfaces, and the presence of trees in the diversion channel is not expected to hinder the diversion channel's ability to convey design flows. The establishment of volunteer plants, including trees, is evident in most areas of the diversion channel. Sediment deposition is found in places on the west leg of the diversion channel but does not interfere with the diversion channel's design function. Upslope areas that have contributed to the sedimentation have stabilized with vegetation. Wildlife trails cross the diversion channel at numerous locations and have displaced the diversion channel riprap in several places (PL-10). These disturbances will be visually monitored for erosion but are not in areas that would impact the disposal cell. No evidence of erosion was observed downgradient of the diversion channel outlet. No maintenance needs were identified.

5.5 Follow-Up Inspections

LM will conduct follow-up inspections if (1) a condition is identified during the annual inspection or other site visit that requires a return to the site to evaluate the condition or (2) LM is notified by a citizen or outside agency that conditions at the site are substantially changed. No need for a follow-up inspection was identified.

5.6 Routine Maintenance and Emergency Measures

Perimeter sign P6 was identified as missing and was replaced during the inspection. No additional routine maintenance needs were identified.

Emergency measures are corrective actions that LM will take in response to unusual damage or disruption that threatens or compromises site health and safety, security, integrity, or compliance with 40 CFR 192. No emergency measures were identified.

5.7 Environmental Monitoring

5.7.1 Groundwater Monitoring

Groundwater compliance monitoring is not required at the site. However, as a best management practice stipulated in the LTSP, LM conducts limited groundwater monitoring for several indicator parameters. Samples are collected annually from background monitoring well 2B north of the disposal cell and from downgradient wells 4 and 10 near the base of the containment dam (Figure 5-3). Samples are analyzed for chloride and sulfate, which are primary indicator

parameters, and total dissolved solids. Should the concentration of chloride or sulfate exceed the action level (State of Washington water quality criteria value of 250 mg/L) for either parameter, LM would conduct confirmatory sampling. If the confirmatory sampling verifies the exceedance, LM will develop an evaluative monitoring work plan, in consultation with the Spokane Tribe and BIA, and submit that plan to NRC for review before initiating an evaluative monitoring program. Results of an evaluative monitoring program would be used to determine if corrective action is necessary.

An evaluative monitoring plan and consultations were not required as there was no exceedance in 2020 (24 mg/L); evaluation of the elevated sulfate values in 2017 (260 mg/L) and 2018 (250 mg/L) indicated the elevated values were related to higher-than-normal precipitation in the area, which caused higher-than-normal groundwater elevations (Kreie 2018). The issue of elevated sulfate spikes in monitoring well 4 had previously been identified by the State and documented as unrelated to the disposal cell.

Table 5-3 presents the August 2020 sampling results. Groundwater constituent concentrations continue to be less than the action levels for confirmatory sampling in monitoring wells 2B, 4, and 10.

A borehole camera was used in 2018 to evaluate conditions in the three monitoring wells, specifically to determine if any well issues could have caused the sulfate exceedance in monitoring well 4. The video showed that the inlet of the dedicated bladder pump used for low-flow sampling was buried in debris at the bottom of well 4. The well was redeveloped during the 2019 sampling event, and the debris was removed; samples were collected before and after redevelopment with similar results for sulfate (54 and 62 mg/L, respectively). After sampling, a datalogger was placed in the well to collect periodic water level, temperature, and conductivity data until removal during the 2020 sampling event. After further analysis, if the data indicate a correlation between higher water levels and increased conductivity, LM may propose to cease the best management practice annual water sampling as discussed in Kreie 2018.

Table 5-3. 2020 Groundwater Quality Results for the Sherwood, Washington, Disposal Site

Constituent	Water Quality Criterion ^a	Well		
		Background Well 2B	Downgradient Well 4	Downgradient Well 10
Chloride, mg/L	250	1.2	0.8	1.1
Sulfate, mg/L	250	1.1	14	24
TDS, mg/L	N/A	220	570	630

Note:

^a State of Washington water quality criteria used as action levels.

Abbreviations:

N/A = not applicable

TDS = total dissolved solids

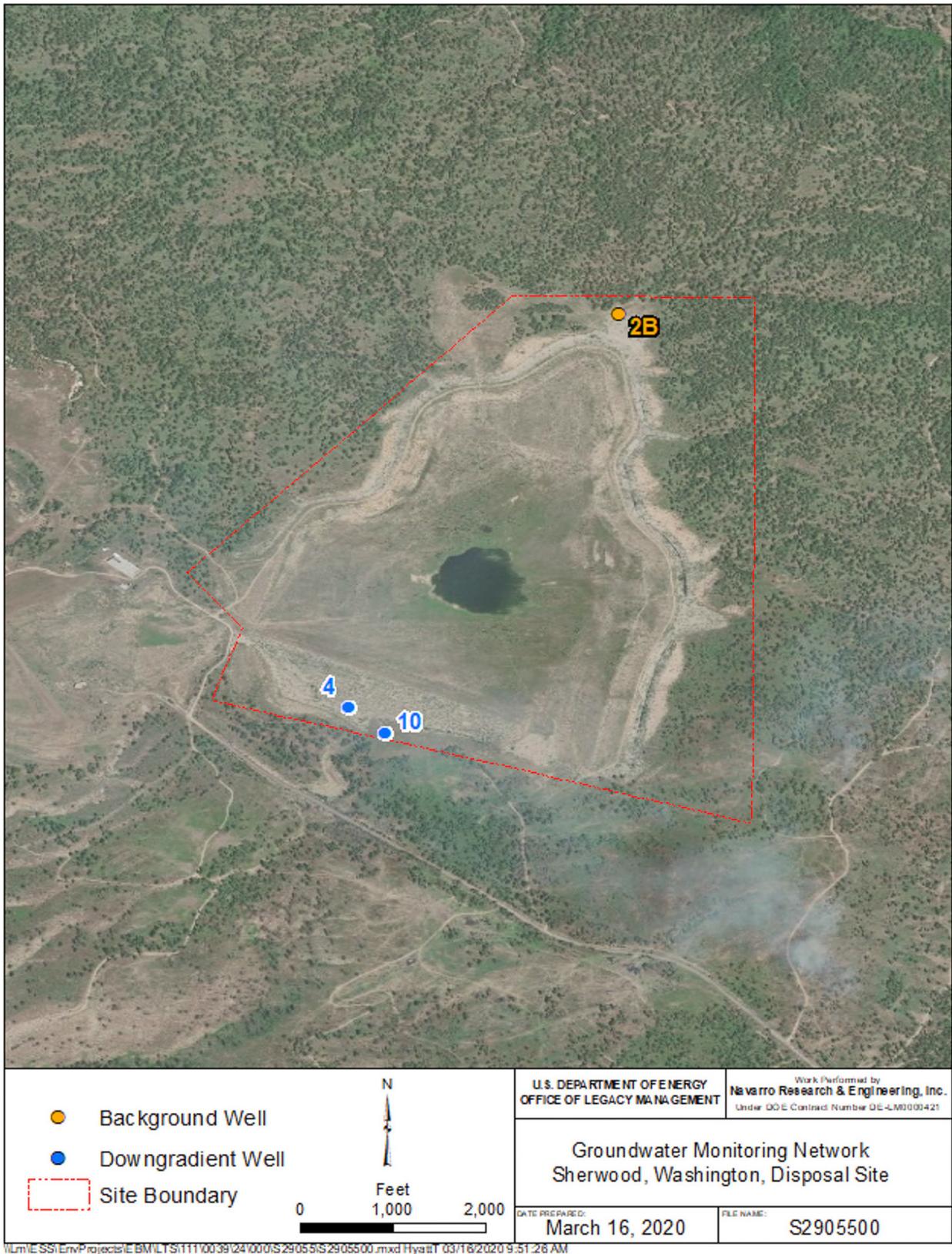


Figure 5-3. Groundwater Monitoring Network at Sherwood, Washington, Disposal Site

Figure 5-4 and Figure 5-5 show concentrations of chloride and sulfate, respectively, in the three monitoring wells since 2001. Occurrences of slightly elevated chloride levels in well 4 correspond with the higher sulfate levels measured at the same location. Water elevations for each of the monitoring wells are shown in Figure 5-6 and Figure 5-7. Groundwater occurs in two hydrostratigraphic units: (1) the alluvium that lies on top of the bedrock surface and (2) the conductive bedrock, including weathered bedrock in the upper portion and unweathered or competent bedrock below. Monitoring well 10 is completed in the alluvium, and wells 2B and 4 are completed in the bedrock.

Increases in water table height in the 2B and 4 wells correspond with the elevated levels of chloride and sulfate measured in well 4 in 2006 and 2011 and from 2016 to 2018. As noted by the Washington State Department of Health in the February 2000 *Sherwood Uranium Mill Project, Technical Evaluation Report, Monitoring and Stabilization Plan Supplement* (WDOH 2000), “One of the downgradient point-of-compliance wells, 4, has seasonal variation in water quality, represented by late spring and summer peaks that are consistent with annual infiltration and the rise in static water levels. This seasonal trend has been evaluated closely and ground water monitoring increased as established by the MSP [Monitoring and Stabilization Plan].” Annual precipitation totals measured in Spokane, Washington, show a correlation with the increased sulfate and chloride concentrations. Years with higher precipitation totals are also years with higher sulfate concentrations.

5.7.2 Vegetation Monitoring

The LTSP requires annual visual inspections of the disposal cell’s vegetated cover to ensure that it satisfies erosional stability criteria and is self-sustaining. Vegetation on the disposal cell cover includes trees (primarily ponderosa pine), shrubs, and a mixture of native and introduced grasses and forbs. No areas of concern, such as patterns of dead vegetation or erosional features, were identified during the 2020 annual inspection.

Seven species of State-listed noxious weeds historically have been found, six of which are “List B” species and, by law, must be controlled. No “List A” species, which must be eradicated, have been found at the site. LM has released various biological control insects in the past and periodically treats weed infestations with herbicide. There were no herbicide applications in 2020.

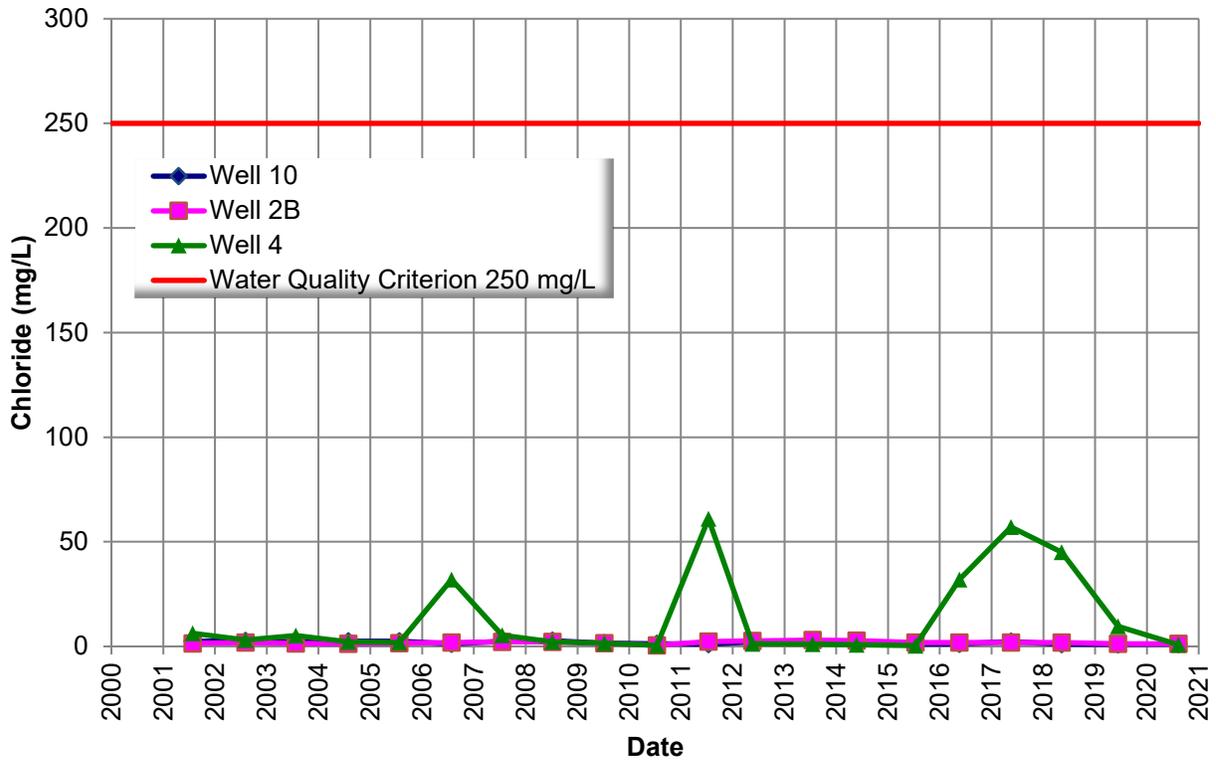


Figure 5-4. Chloride Concentrations at the Sherwood, Washington, Disposal Site

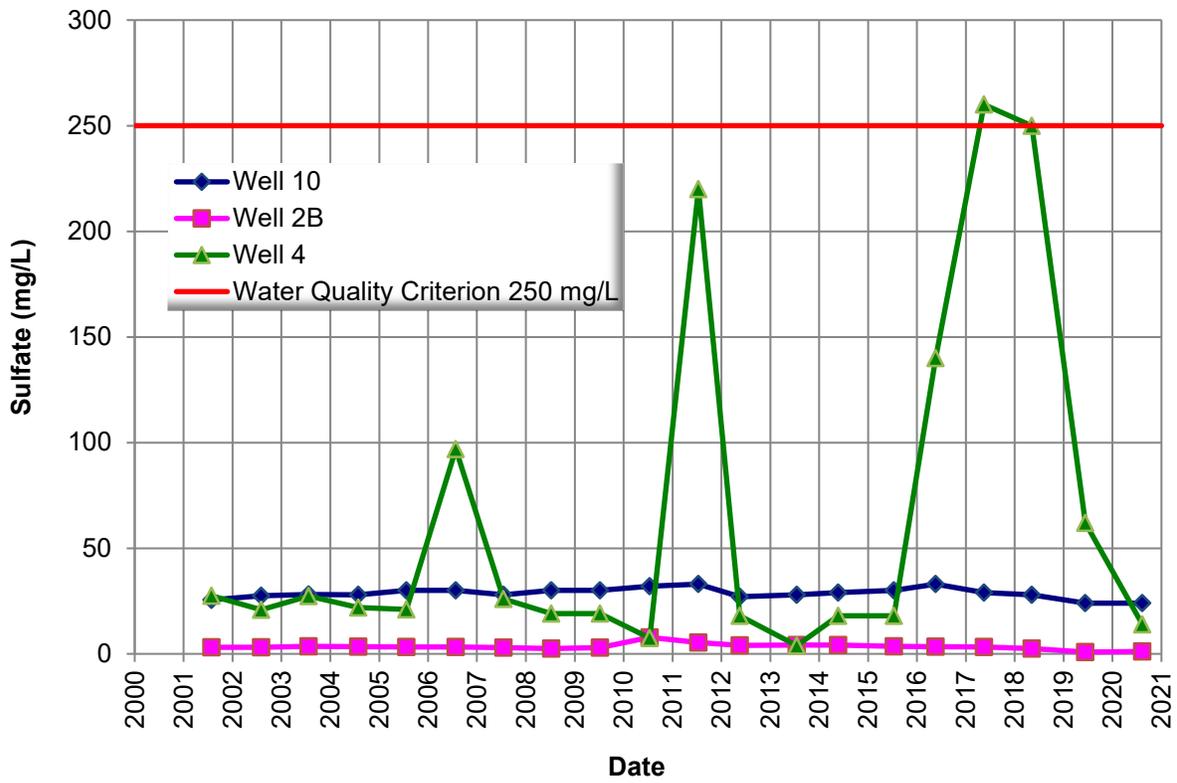


Figure 5-5. Sulfate Concentrations at the Sherwood, Washington, Disposal Site

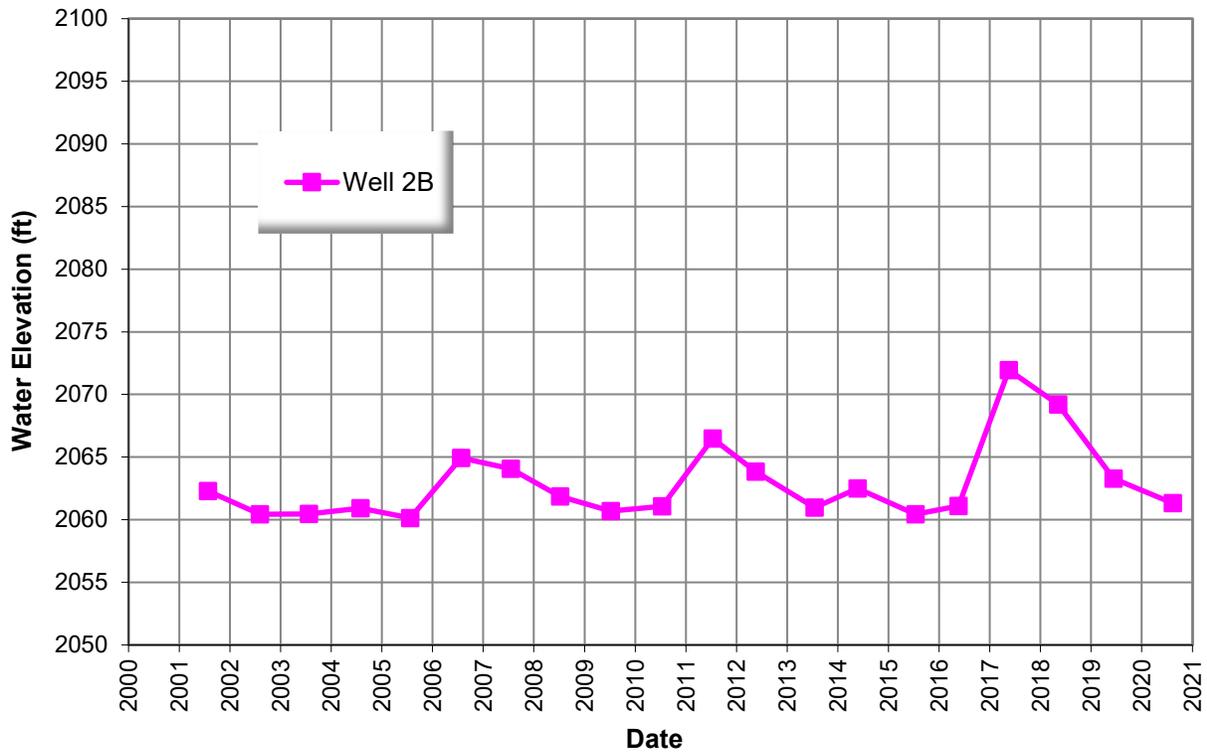


Figure 5-6. Well 2B Water Elevation Measurements at the Sherwood, Washington, Disposal Site

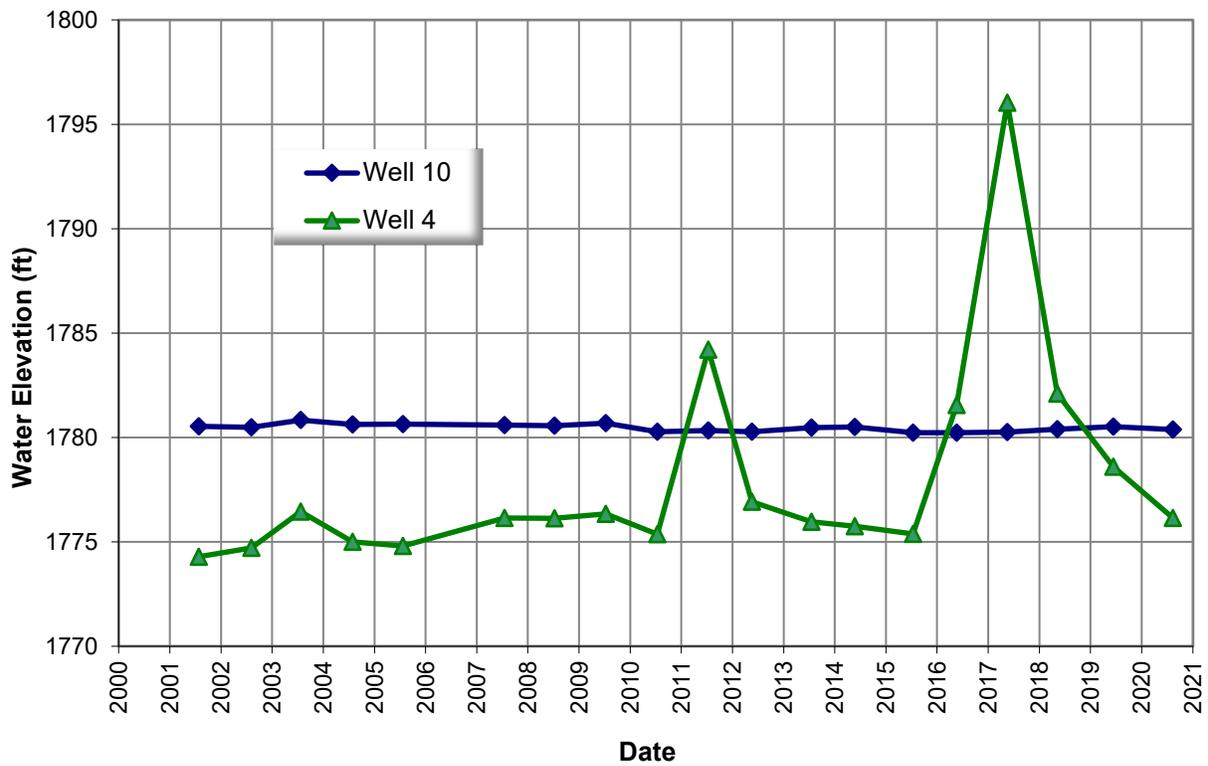


Figure 5-7. Wells 4 and 10 Water Elevation Measurements at the Sherwood, Washington, Disposal Site

5.8 References

10 CFR 40.28. U.S. Nuclear Regulatory Commission, “General License for Custody and Long-Term Care of Uranium or Thorium Byproduct Materials Disposal Sites,” *Code of Federal Regulations*.

40 CFR 192. U.S. Environmental Protection Agency, “Health and Environmental Protection Standards for Uranium and Thorium Mill Tailings,” *Code of Federal Regulations*.

DOE (U.S. Department of Energy), 2001. *Long-Term Surveillance Plan for the DOE Sherwood Project (UMTRCA Title II) Reclamation Cell, Wellpinit, Washington, S00204*, Office of Legacy Management, February.

DOE (U.S. Department of Energy), 2018a. *Settlement Survey and Analysis, Sherwood, Washington, Disposal Site, LMS/SHE/S19518*, Office of Legacy Management, June.

DOE (U.S. Department of Energy), 2018b. *Follow-Up Inspection and Evaluation, Sherwood, Washington, Disposal Site, LMS/SHE/S15417*, Office of Legacy Management, March.

Kreie, 2018. Ken Kreie, site manager, Office of Legacy Management, U.S. Department of Energy, letter (“Groundwater Monitoring Results at the Sherwood, Washington, Disposal Site Indicates Elevated Sulfate Concentration in Point of Compliance Well”) to deputy director, U.S. Nuclear Regulatory Commission, November 5.

WDOH (Washington State Department of Health), 2000. *Sherwood Uranium Mill Project, Technical Evaluation Report, Monitoring and Stabilization Plan Supplement*, February.

5.9 Photographs

Photograph Location Number	Azimuth	Photograph Description
PL-1	55	Perimeter Sign P5
PL-2	40	Site Marker
PL-3	335	Boundary Monument BM-5
PL-4	—	Quality Control Monument QC5
PL-5	195	Monitoring Well 4
PL-6	225	Gully Downgradient of Riprap-Armored Swale (Near Perimeter Sign P1)
PL-7	225	Disposal Cell, View Southwest
PL-8	330	Disposal Cell Pond 1, View Northwest
PL-9	45	Sand Deposit at Toe of Containment Dam Outslope
PL-10	40	Diversion Channel with Wildlife Trail

Note:

— = Photograph taken from directly above.



PL-1. Perimeter Sign P5



PL-2. Site Marker



PL-3. Boundary Monument BM-5



PL-4. Quality Control Monument QC5



PL-5. Monitoring Well 4



PL-6. Gully Downgradient of Riprap-Armored Swale (Near Perimeter Sign P1)



PL-7. Disposal Cell, View Southwest



PL-8. Disposal Cell Pond 1, View Northwest



PL-9. Sand Deposit at Toe of Containment Dam Outslope



PL-10. Diversion Channel with Wildlife Trail

Dam Inspection Checklist
Sherwood, Washington, UMTRCA Title II Disposal Site

Date of Inspection: 08/19/2020

Inspector: Brackett Mays Organization: Navarro Research and Engineering

Piezometer water levels measured during groundwater monitoring event: August 11, 2020

* All depths in feet. TOC is Top of Casing.

Piezometer PZ-1 fluid level (TOC to top of fluid): 21.85 Fluid amount: 0.70
Total depth 22.55

Piezometer PZ-2 fluid level (TOC to top of fluid) 60.75 Fluid Amount: 2.32
Total depth 63.07

Piezometer PZ-3 fluid level (TOC to top of fluid) Dry Fluid Amount: Dry
Total depth 67.62

Piezometer PZ-4 fluid level (TOC to top of fluid) 21.97 Fluid Amount: 0.73
Total depth 22.70

Was evidence of significant seepage observed on the dam face? *No*
If yes discuss in report.

Was evidence of significant slumping observed on the dam? *No*
If yes discuss in report.

Was evidence of significant erosion observed on the dam? *No*
If yes discuss in report:

Was vegetative growth that could compromise dam stability observed? *No*
If yes discuss in report.

Was any condition that presents an imminent hazard to human health and safety or to the environment observed? *No*
If yes immediately contact the following:

Emergency Notification Contacts:

DOE Site Manager: Ken Kreie (970) 248-6036
NRC Operations Center: (301) 951-0550
Spokane Tribal Police/Sheriff: (509) 258-4400
State Department of Ecology—Dam Safety Office: (360) 407-6625

Following completion of the inspection, this Dam Inspection Checklist is to be sent to: Gustavo Ordonez at gord461@ECY.WA.GOV and James DeMay at jade461@ecy.wa.gov Washington Department of Ecology, Dam Safety Office

Inspector Signature: 

Date: 9/9/2020

5

6.0 Shirley Basin South, Wyoming, Disposal Site

6.1 Compliance Summary

The Shirley Basin South, Wyoming, Uranium Mill Tailings Radiation Control Act (UMTRCA) Title II Disposal Site (site) was inspected on July 28, 2020. No changes were observed on the disposal cell or in associated drainage features. Inspectors identified no maintenance needs and found no cause for a follow-up inspection.

Groundwater is monitored annually in accordance with the site-specific U.S. Department of Energy (DOE) Office of Legacy Management (LM) Long-Term Surveillance Plan (LTSP) (DOE 2004). The most recent sampling event occurred in July 2020. Alternate concentration limits (ACLs) continue to be exceeded for radium-226 (^{226}Ra), radium-228 (^{228}Ra), and selenium. No risks to human health and the environment were identified.

6.2 Compliance Requirements

Requirements for the long-term surveillance and maintenance of the site are specified in the LTSP (DOE 2004) and in procedures LM established to comply with requirements of Title 10 *Code of Federal Regulations* Section 40.28 (10 CFR 40.28). Table 6-1 lists these requirements.

Table 6-1. License Requirements for the Shirley Basin South, Wyoming, Disposal Site

Requirement	LTSP	This Report	10 CFR 40.28
Annual Inspection and Report	Sections 3.3 and 3.4	Section 6.4	(b)(3)
Follow-Up Inspections	Section 3.5	Section 6.5	(b)(4)
Routine Maintenance and Emergency Measures	Section 3.6	Section 6.6	(b)(5)
Environmental Monitoring	Section 3.7	Section 6.7	(b)(3)

6.3 Institutional Controls

The 1512-acre site, identified by the property boundary shown in Figure 6-1, is owned by the United States and was accepted under the U.S. Nuclear Regulatory Commission (NRC) general license (10 CFR 40.28) in 2005. DOE is the licensee and, in accordance with the requirements for UMTRCA Title II sites, is responsible for the custody and long-term care of the site. Institutional controls (ICs) at the site include federal ownership of the property, administrative controls, and the following physical ICs that are inspected annually: disposal cell, entrance gate and sign, perimeter fence and signs, site marker, boundary monuments, and monitoring wellhead protectors.

6.4 Inspection Results

The site, approximately 60 miles south of Casper, Wyoming, was inspected on July 28, 2020. The inspection was conducted by D. Traub, D. Ravelojaona, and N. Keller of the Legacy Management Support (LMS) contractor. The purposes of the inspection were to confirm the integrity of visible features at the site, identify changes in conditions that might affect conformance with the LTSP, and determine the need, if any, for maintenance or additional inspection and monitoring.

6.4.1 Site Surveillance Features

Figure 6-1 shows the locations of site features in black and gray font, including site surveillance features and inspection areas. Site features that are present but not required to be inspected are shown in italic font. Observations from previous inspections that are currently monitored are shown in blue text. There were no new observations in 2020. Inspection results and recommended maintenance activities associated with site surveillance features are included in the following subsections. Photographs to support specific observations are identified in the text and in Figure 6-1 by photograph location (PL) numbers. The photographs and photograph log are presented in Section 6.9.

6.4.1.1 Site Access and Entrance Gate

Access to the site is immediately off Carbon County Road 2E. The entrance gate is a barbed-wire gate in the perimeter fence. The gate, along the south portion of the perimeter fence, was secured by a locked chain (PL-1). No maintenance needs were identified.

6.4.1.2 Perimeter Fence and Signs

A four-strand barbed-wire fence encloses the site. A grazing license LM granted to a local rancher allows him to graze livestock onsite in exchange for maintaining the perimeter fence. Sections along the north site boundary are secured with a temporary wire fence. Ur-Energy, the adjacent landowner, may use these sections to reach a topsoil stockpile area on the site.

The entrance sign, identified as perimeter sign P26, is on the main site access road near the site marker. This sign, noted as missing during the 2018 annual inspection, was replaced during the 2019 inspection. Nine perimeter signs (warning and no-trespassing signs) are posted along the site perimeter at potential points of access, and another 25 signs are positioned around the disposal cell. Perimeter signs P1, P2 (PL-2), and P33 have bullet holes in them but remain legible. An updated phone number and internet address were added to several perimeter signs (PL-3). No maintenance needs were identified.

6.4.1.3 Site Marker

The site has one granite site marker near the entrance gate (PL-4). No maintenance needs were identified.

6.4.1.4 Boundary Monuments

There are 27 boundary monuments delineating the site property boundary (PL-5). All boundary monuments were inspected. No maintenance needs were identified.

6.4.1.5 Aerial Survey Quality Control Monuments

In July 2019, eight permanent quality control (QC) monuments were installed at the site in preparation for a baseline aerial survey of the disposal cell. The QC monument locations are shown in Figure 6-1. QC monument QC7 was unearthed for inspection (PL-6). No maintenance needs were identified.

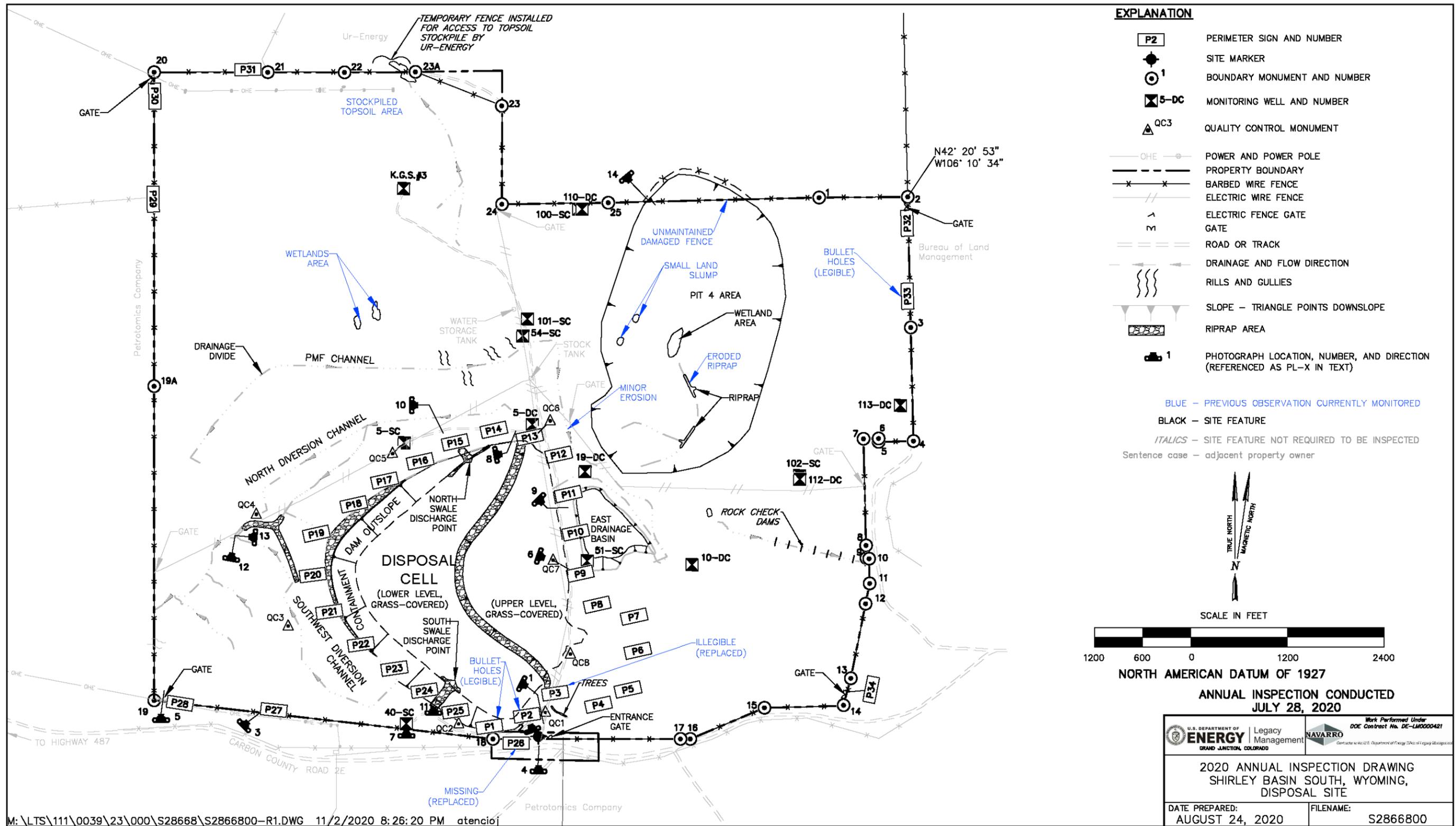


Figure 6-1. 2020 Annual Inspection Drawing for the Shirley Basin South, Wyoming, Disposal Site

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6.4.1.6 Monitoring Wells

The site groundwater monitoring network consisted of eight monitoring wells when the site was transferred to LM. Six additional wells (100-SC, 101-SC, and 102-SC in the Lower Sand Aquifer and 110-DC, 112-DC, and 113-DC in the Main Sand Aquifer) were installed in 2008 to provide a better understanding of the characteristics and behavior of the affected aquifers at the site. The groundwater monitoring network now consists of 14 monitoring wells. The wellhead protectors were undamaged and locked (PL-7). No maintenance needs were identified.

6.4.2 Inspection Areas

In accordance with the LTSP, the site is divided into three inspection areas (referred to as “transects” in the LTSP) to ensure a thorough and efficient inspection. The inspection areas are (1) the cover of the disposal cell, (2) the containment dam and diversion channels, and (3) the site perimeter and balance of the site. Inspectors examined specific site surveillance features within each area and looked for evidence of erosion, settling, slumping, or other modifying processes that might affect the site’s conformance with LTSP requirements.

6.4.2.1 Cover of the Disposal Cell

The disposal cell, completed in 2000, occupies 142 acres. It has a soil cover and was revegetated primarily with rangeland and native grasses. The vegetation on the disposal cell and throughout the site is managed through the grazing license. The disposal cell surface is constructed at two elevations (the upper, eastern surface and the lower, western surface) that are separated by a riprap-armored slope. Cattle have worn a path around the north end of the riprap-armored slope (PL-8). There were no signs of erosion, settlement, or other modifying processes on the disposal cell cover or side slopes that might affect the integrity of the disposal cell.

Gradual vegetation encroachment has been observed in the riprap on the slope that separates the two elevations. The establishment of perennial vegetation enhances the slope’s stability. Riparian vegetation is establishing at the toe of the slope in areas that accumulate snowmelt runoff and summer precipitation.

The upper surface is contoured to drain into a basin east of the disposal cell (PL-9) and west over the riprap-protected slope to the lower surface. The lower surface is contoured to drain to a riprap-armored north swale discharge point (PL-10) and south swale discharge point (PL-11). The riprap dissipation basins at the discharge points usually hold runoff water in spring and early summer. Runoff was not present in the north swale discharge point during the inspection, and the south swale discharge point was also dry. Vegetation is establishing in both the north swale and south swale discharge points. No maintenance needs were identified.

6.4.2.2 Containment Dam and Diversion Channels

The tailings pile was reclaimed in place and contained behind a horseshoe-shaped earthen dam, the containment dam. The containment dam is predominantly grass covered, but the steeper portion (5:1 slope) of the dam outslope is protected by riprap. There were no signs of erosion, settlement, or other modifying processes that might affect the integrity of the dam. Encroaching vegetation on the riprap surfaces enhances the stability of the slope.

The surface water diversion system consists of a combination of diversion channels, drainage basins, and contoured surfaces. Two primary diversion channels, the north and the southwest diversion channels, keep runoff away from the disposal cell. Rock armor was placed on the steeper slopes and flow concentration points where design flow velocities could erode surfaces and impact the disposal cell (PL-12). A probable maximum flood (PMF) channel was constructed north of the disposal cell along the side of the reclaimed mine overburden spoil pile. Part of the PMF channel drains to the southwest through the north and southwest channels (PL-13) and discharges to a small closed basin. The portion of the PMF channel that flows eastward and discharges into the east drainage basin captures storm water from a larger drainage area. These drainage basins are large enough to accommodate PMF water volumes. No maintenance needs were identified.

6.4.2.3 Site Perimeter and Balance of Site

The other major site feature is the reclaimed Pit 4 Area in the northeast portion of the site. Reclamation activities included rounding the side slopes, partially backfilling the pit to an elevation above the projected surface of the uppermost aquifer (the Upper Sand Aquifer), revegetating the surfaces, and protecting against potential erosion areas with riprap. Vegetation is well established, and a wetland area has formed at the bottom of the pit where standing water from runoff is often present (PL-14). Some minor slumps and displacement features are present on the west side slope of the pit, but they do not represent a significant slope stability concern. A riprap-armored drainage channel near the bottom of the pit has eroded. Repair of the displaced riprap armor is not considered necessary, because potential erosion in that portion of the pit will not cut deeper than the floor of the pit and is not expected to impact slope stability.

The site is surrounded by public land administered by the U.S. Bureau of Land Management and also by private land. Land on three sides is used primarily for livestock grazing. Ur-Energy is the property owner north of the site and can access and use stockpiled topsoil on the site. This access is in accordance with an agreement originally established between Petrotomics Company, the former site licensee, and Pathfinder Mines Corporation, which was acquired by Ur-Energy. LM is the successor to Petrotomics, and the terms of the agreement remain in effect. The Wyoming Department of Environmental Quality (WDEQ) extended Pathfinder's mine area permit to include the soil stockpile area. In accordance with the permit, Ur-Energy will be required to reclaim the disturbed area, including replacing fences, when it has finished removing topsoil from the stockpile. No stockpiled topsoil has been removed.

Monitoring well K.G.S. #3 is completed in a deep formation (Lower Sand Aquifer). The grazing license allows the rancher to pump water from K.G.S. #3 to water livestock and to operate solar-powered electric fences to manage livestock rotation.

The area beyond the site boundary for a distance of 0.25 mile was visually observed for erosion, changes in land use, or other phenomena that might affect the long-term integrity of the site. No such changes were observed. No maintenance needs were identified.

6.5 Follow-Up Inspections

LM will conduct follow-up inspections if (1) a condition is identified during the annual inspection or other site visit that requires a return to the site to evaluate the condition or

(2) LM is notified by a citizen or outside agency that conditions at the site are substantially changed. No need for a follow-up inspection was identified.

6.6 Routine Maintenance and Emergency Measures

In accordance with the LTSP, routine site maintenance will be performed by LM where and when needed based on best management practices. No maintenance needs were identified during the 2020 annual inspection.

Emergency measures are corrective actions LM will take in response to unusual damage or disruption that threatens or compromises site health and safety, security, integrity, or compliance with 40 CFR 192. No emergency measures were identified.

6.7 Environmental Monitoring

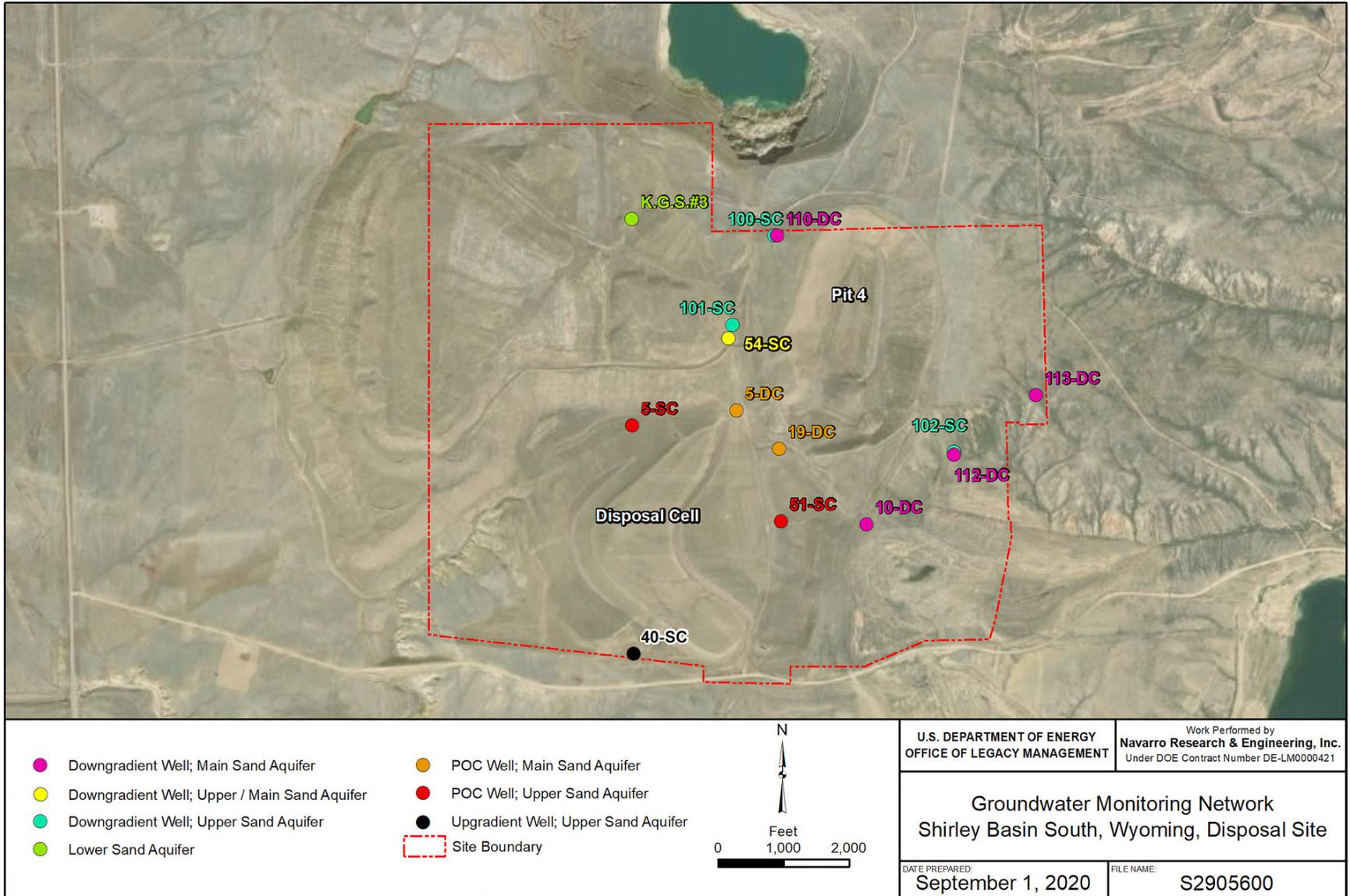
In accordance with the LTSP, annual groundwater monitoring is required at the site to verify that the ACLs are not exceeded at point-of-compliance (POC) wells and to verify continued compliance with applicable groundwater protection standards. The monitoring network described in the LTSP comprises seven wells in the site's uppermost (Upper Sand and Main Sand) aquifers. The uppermost aquifers consist of two sand units in the Wind River Formation. A third aquifer, the Lower Sand Aquifer, is confined from the site's uppermost aquifer (DOE 2011). In consultation with NRC, LM installed six additional monitoring wells in fall 2008 to provide a better understanding of the groundwater chemistry and flow direction in the Upper Sand and Main Sand Aquifers. The current monitoring network is described in Table 6-2 and shown in Figure 6-2. Although no monitoring wells are designated as points of exposure, groundwater chemistry at downgradient wells 100-SC, 102-SC, 110-DC, and 113-DC represents groundwater quality (for groundwater flowing offsite) in the Upper Sand and Main Sand Aquifers.

Table 6-2. Groundwater Monitoring Network at the Shirley Basin South, Wyoming, Disposal Site

Monitoring Well	Network Application
5-SC	POC well; Upper Sand Aquifer
40-SC	Upgradient well; Upper Sand Aquifer
51-SC	POC well; Upper Sand Aquifer
54-SC	Downgradient well; Upper and Main Sand Aquifers
100-SC*	Downgradient well; Upper Sand Aquifer
101-SC*	Downgradient well; Upper Sand Aquifer
102-SC*	Downgradient well; Upper Sand Aquifer
5-DC	POC well; Main Sand Aquifer
10-DC	Downgradient well; Main Sand Aquifer
19-DC	POC well; Main Sand Aquifer
110-DC*	Downgradient well; Main Sand Aquifer
112-DC*	Downgradient well; Main Sand Aquifer
113-DC*	Downgradient well; Main Sand Aquifer
K.G.S. #3	Lower Sand Aquifer

Note:

* Installed by LM in 2008.



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Figure 6-2. Groundwater Monitoring Network at Shirley Basin South, Wyoming, Disposal Site

Water level, pH, and electrical conductivity are measured at the time of sampling, and samples are analyzed for cadmium, chloride, chromium, lead, nickel, nitrate, ²²⁶Ra, ²²⁸Ra, selenium, sulfate, thorium-230, total dissolved solids (TDS), and uranium. Analytical results are compared to the ACLs and Wyoming Class III groundwater protection standards (WAR 020.0011.8.06292018) provided in Table 6-3. Nitrate is not included in Table 6-3 because there are no applicable limits or standards for nitrate at this site. However, nitrate is included as a sampled analyte (see Table 6-4) because it can indicate contaminant migration. Water level elevations are measured at the monitoring wells to evaluate flow direction as the Upper Sand and Main Sand Aquifers recover from mining and reclamation activities.

Table 6-3. Alternate Concentration Limits and Groundwater Protection Standards for the Shirley Basin South, Wyoming, Disposal Site

Analyte	ACL	Groundwater Protection Standard ^a
Cadmium (mg/L)	0.079	NA
Chloride (mg/L)	NA	2000
Chromium (mg/L)	1.83	NA
Lead (mg/L)	0.05	NA
Nickel (mg/L)	6.15	NA
²²⁶ Ra (pCi/L)	91.3	NA
²²⁸ Ra (pCi/L)	25.7	NA
Selenium (mg/L)	0.12	NA
Sulfate (mg/L)	NA	3000
Thorium-230 (pCi/L)	2409	NA
TDS (mg/L)	NA	5000
Uranium (mg/L)	9.2	NA

Note:

^a This column shows Wyoming Class III groundwater protection standard values for livestock use, which apply to this site (WAR 020.0011.8.06292018).

Abbreviations:

mg/L = milligrams per liter

NA = not applicable

pCi/L = picocuries per liter

Groundwater flow direction in the Upper Sand and Main Sand Aquifers at the site has been influenced primarily by dewatering and recovery at Pathfinder Pit 33 north of the site boundary and at Pit 4 (Petrotomics 1996). The Upper Sand unit and Main Sand unit coalesced and formed the main ore body at Pit 4, which was partially backfilled with overburden materials during reclamation, raising the bottom of the pit to an elevation above the projected recovered phreatic surface of the Upper Sand aquifer. The backfill operation did not re-create the hydrogeologic characteristics of the original formation, and the aquifers are no longer confined at Pit 4.

The site map showing 2020 water level elevations for the Upper Sand Aquifer are shown in Figure 6-3, and water elevations over time are plotted in Figure 6-4. The LTSP specifies the inclusion of groundwater contour maps with the annual inspection report; however, as indicated in annual reports since 2005, the well network does not provide a spatial distribution of data points necessary to generate contours without significant uncertainty. Apparent groundwater flow direction within the Upper Sand Aquifer at the site is in the direction of structural dip and

toward the eastern site boundary. Flow directions were not calculated using well triangles or any other numerical method; therefore, all flow directions discussed in this report are generalized. Water levels were increasing in wells 100-SC and 102-SC, but levels remained constant in the other Upper Sand Aquifer wells. Wells 51-SC was dry and has not recorded a water level since 2010. Well 101-SC has been dry since its installation in 2008. Water level trends in the Upper Sand Aquifer wells indicate the aquifer is still recovering from mining activities near the site.

Figure 6-5 shows piezometric head measured in wells screened in the Main Sand Aquifer, and Figure 6-6 shows these water level trends over time. According to the water levels in the Main Sand Aquifer, the apparent flow direction in the aquifer is to the south-southeast. The apparent flow direction from 2020 head data is different than the generally west flow direction reported in 2010 (DOE 2013) and the flow direction predicted for 2020 by the former licensee's model (Petrotonics 1996).

Piezometric heads have been gradually rising at all wells since 2000, with an average rate of increase of approximately 0.9 foot per year since LM began monitoring water levels in 2005 (Figure 6-6). The rising levels indicate a gradual recovery of the aquifer. However, the altered conditions at Pit 4 might prevent a return to premining elevations of the water table because the Upper Sand and Main Sand units now coalesce. Ongoing hydrologic analysis will further elucidate possible influences on aquifer recharge at the site, as well as changes in regional flow direction over time.

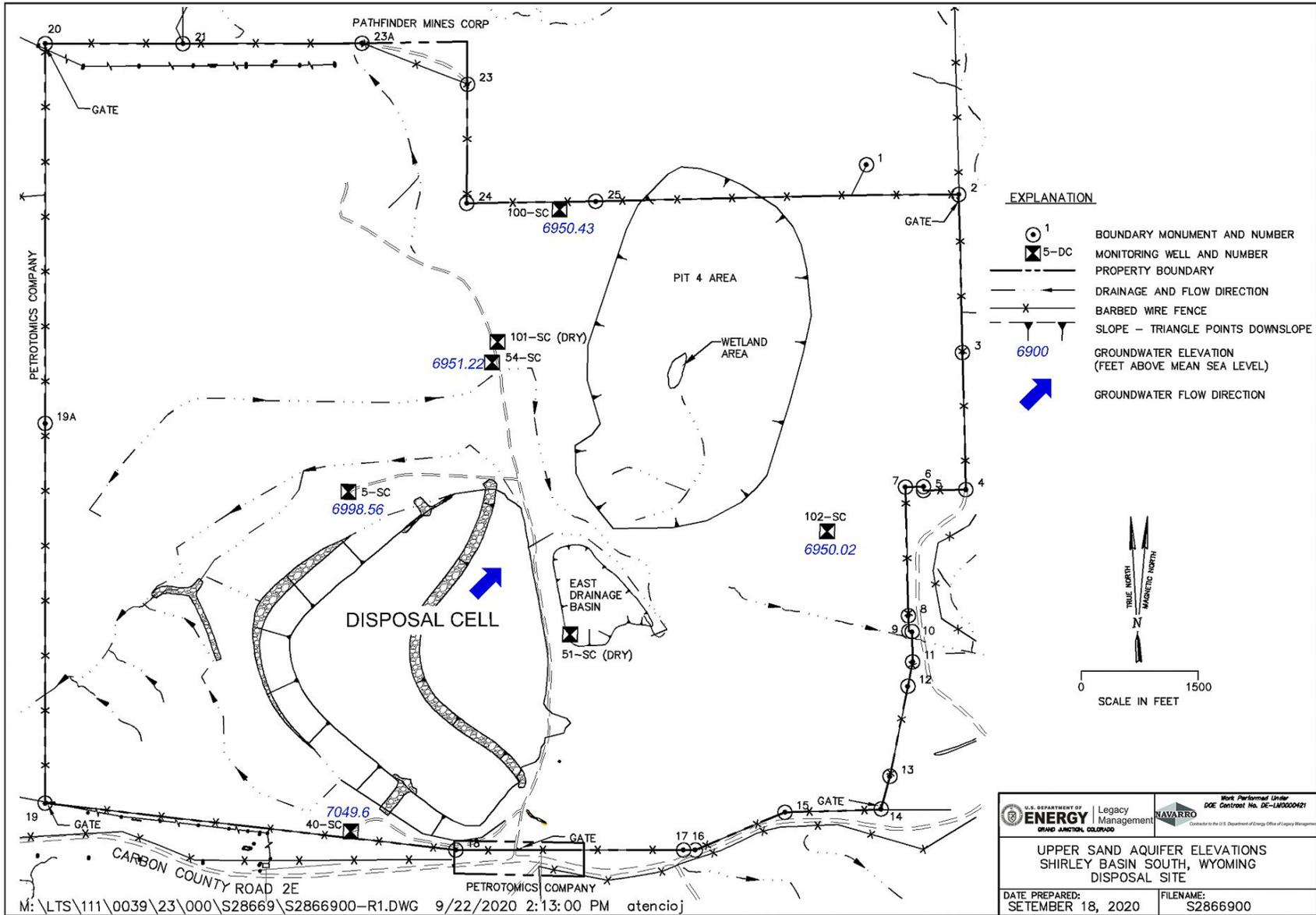


Figure 6-3. July 2020 Groundwater Elevations in the Upper Sand Aquifer at the Shirley Basin South, Wyoming, Disposal Site

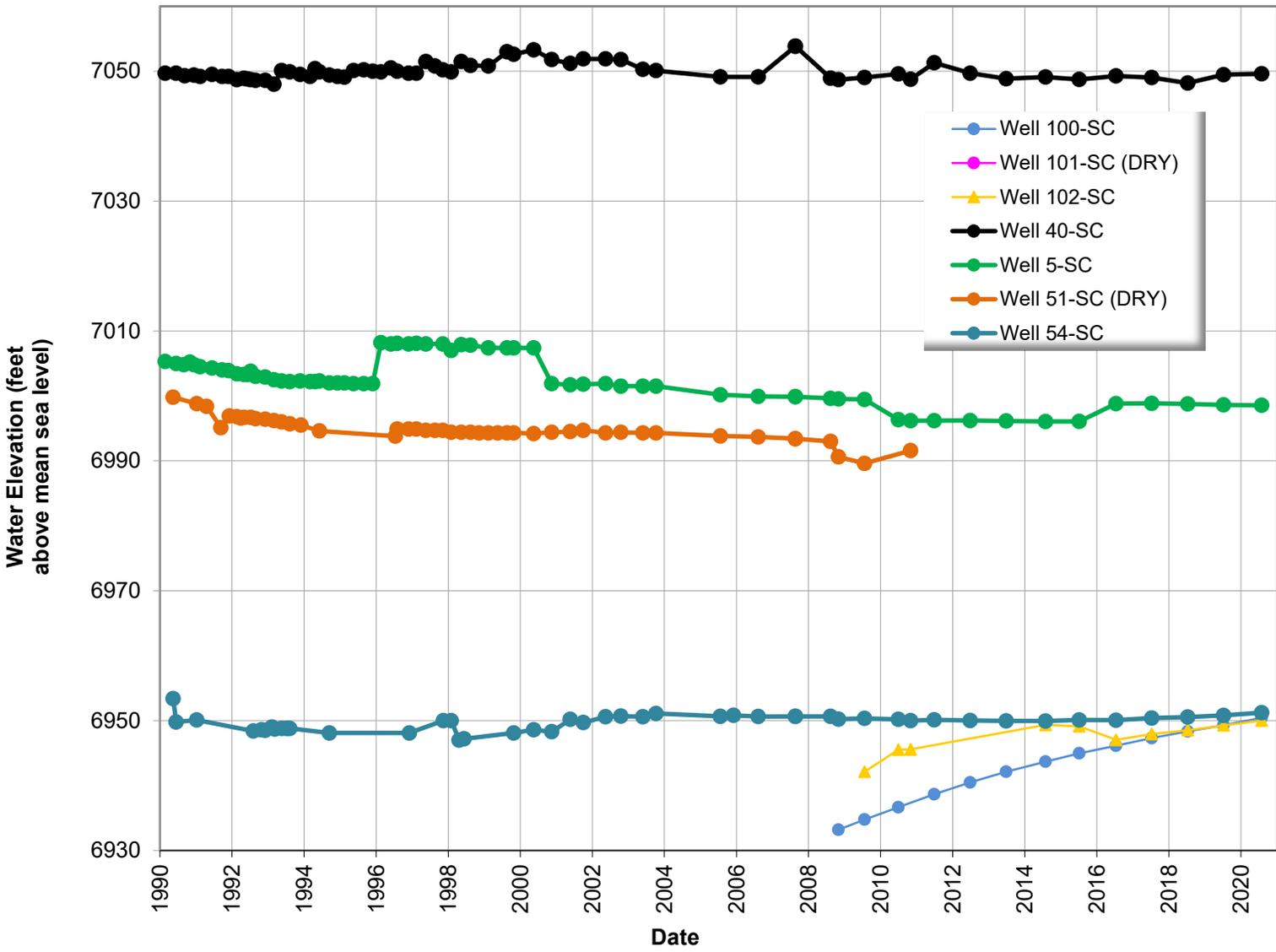


Figure 6-4. Hydrographs for Upper Sand Aquifer at the Shirley Basin South, Wyoming, Disposal Site

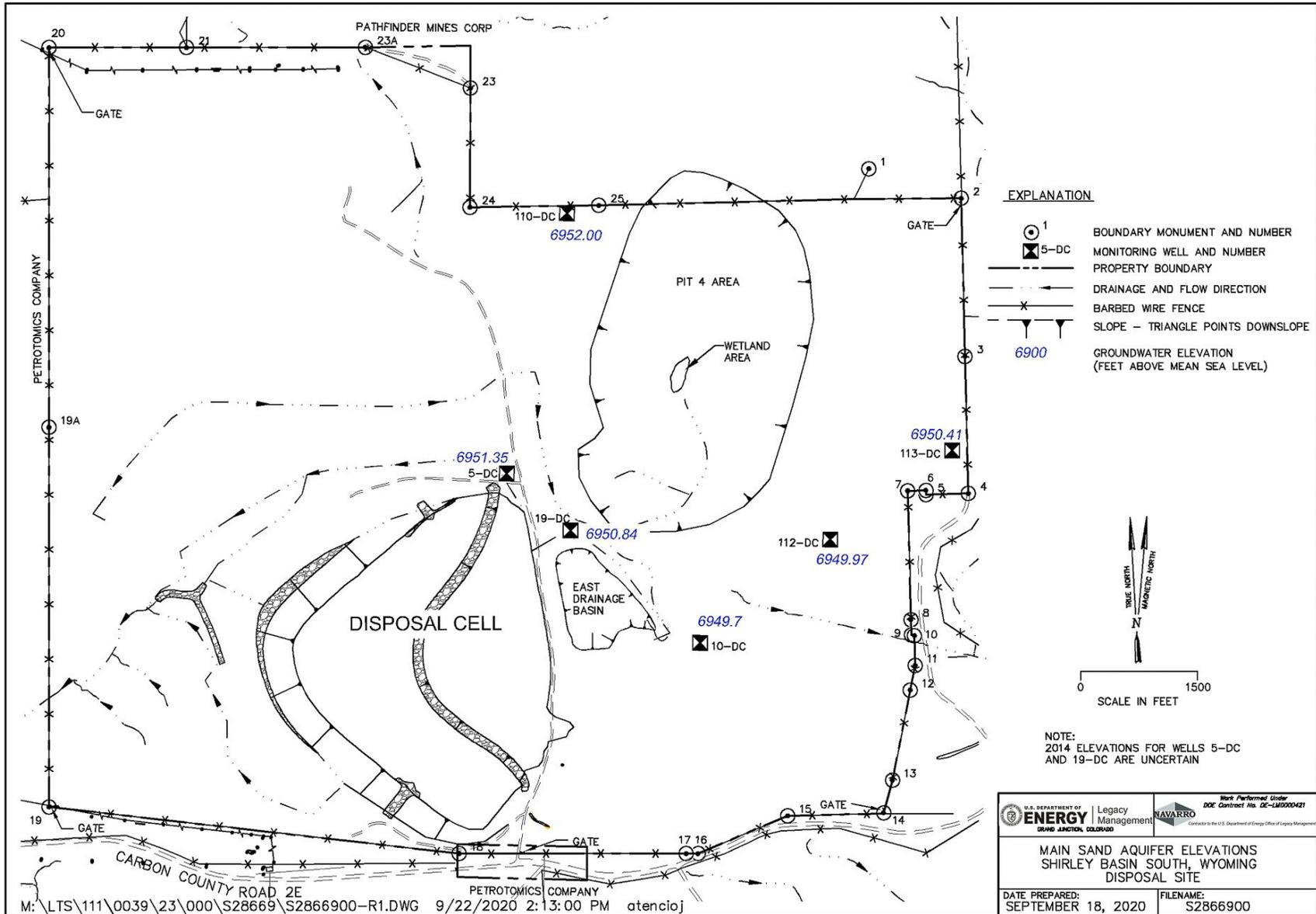


Figure 6-5. July 2020 Groundwater Elevations in the Main Sand Aquifer at the Shirley Basin South, Wyoming, Disposal Site

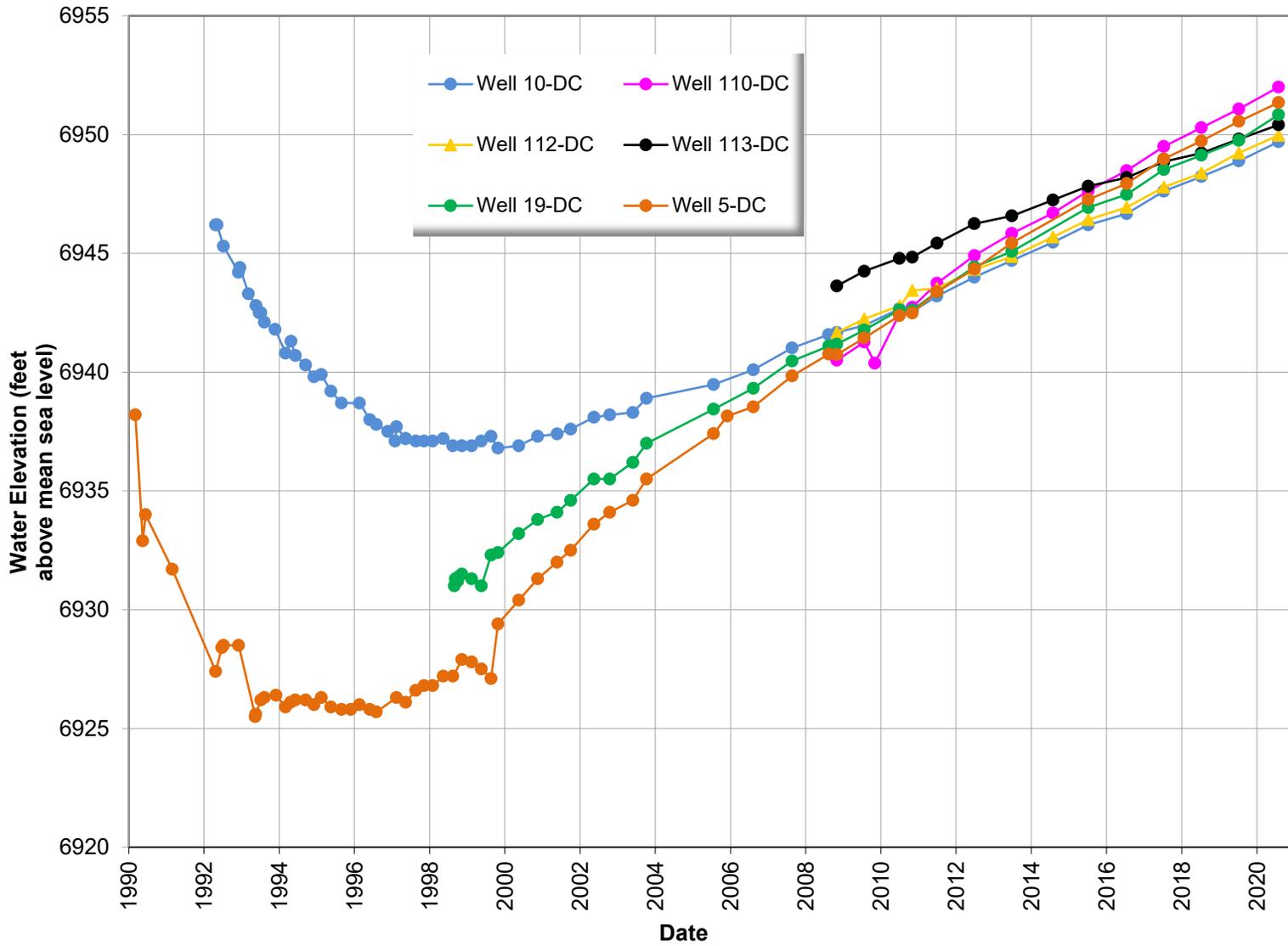


Figure 6-6. Hydrographs for Main Sand Aquifer Wells at the Shirley Basin South, Wyoming, Disposal Site

The most recent water quality sampling at the site occurred in July 2020. Analytical results are provided in Table 6-4 for the Upper Sand Aquifer, Table 6-5 for the Main Sand Aquifer, and Table 6-6 for well K.G.S. #3, which is screened in the Lower Sand Aquifer. Samples could not be collected in wells 51-SC and 101-SC, because they continue to be dry. Well 51-SC has been dry since 2011, and well 101-SC has been dry since its installation in 2008.

Table 6-4. 2020 Groundwater Monitoring Results in the Upper Sand Aquifer Wells at the Shirley Basin South, Wyoming, Disposal Site

Analyte (Limit or Standard)	Well ^a						
	5-SC (POC)	40-SC	51-SC (POC)	54-SC	100-SC	101-SC	102-SC
Cadmium (0.079 mg/L)	0.032	ND	NS	0.00068J	ND	NS	ND
Chloride (2000 mg/L)	300	13	NS	420	160	NS	130
Chromium (1.83 mg/L)	0.27	ND	NS	0.22	ND	NS	ND
Lead (0.05 mg/L)	ND	ND	NS	ND	ND	NS	ND
Nickel (6.15 mg/L)	2.6	0.011J	NS	2.7	0.0029J	NS	ND
Nitrate/nitrite as N (mg/L) ^b	ND	1.3	NS	ND	ND	NS	ND
²²⁶ Ra (91.3 pCi/L)	5.96	0.433	NS	17.1	5.63	NS	2.15
²²⁸ Ra (25.7 pCi/L)	3.22	1.32	NS	64.5^c	5.35	NS	1.97
Selenium (0.12 mg/L)	0.14^c	0.0059J	NS	0.094	ND	NS	ND
Sulfate (3000 mg/L)	14,000^d	1200	NS	8900^d	1200	NS	600
Thorium-230 (2409 pCi/L)	436	ND	NS	15	ND	NS	ND
TDS (5000 mg/L)	16,000^d	1900	NS	12,000^d	2200	NS	1200
Uranium (9.2 mg/L)	2.8	0.00008J	NS	0.017	0.0023	NS	0.0079

Notes:

^a ***Bold italicized*** results exceed a standard or limit.

^b No designated limit or standard.

^c Result exceeds an ACL.

^d Result exceeds a Wyoming Class III groundwater protection standard.

Abbreviations:

J = the reported result is an estimated value (e.g., matrix interference was observed, or the analyte was detected at a concentration outside the quantitation range)

mg/L = milligrams per liter

ND = not detected (below method detection limit)

NS = no sample collected (dry)

pCi/L = picocuries per liter

The results for cadmium in POC well 5-SC and ²²⁸Ra in POC well 5-DC exceeded their respective ACLs in LM's initial sampling in July 2005. Cadmium levels in both wells have since declined to below the ACL.

Table 6-5. 2020 Groundwater Monitoring Results in the Main Sand Aquifer Wells at the Shirley Basin South, Wyoming, Disposal Site

Analyte (Limit or Standard)	Well ^a					
	5-DC (POC)	10-DC	19-DC (POC)	110-DC	112-DC	113-DC
Cadmium (0.079 mg/L)	ND	ND	ND	ND	ND	ND
Chloride (2000 mg/L)	310	58	70	190	28	6.6
Chromium (1.83 mg/L)	0.14	ND	0.0028J	ND	ND	ND
Lead (0.05 mg/L)	ND	0.0011J	ND	ND	ND	ND
Nickel (6.15 mg/L)	1.3	ND	0.47	ND	ND	ND
Nitrate/nitrite as N (mg/L) ^b	0.023	0.076	ND	0.022	ND	0.073
²²⁶ Ra (91.3 pCi/L)	38.2	19.3	6.16	157^c	13.6	2.76
²²⁸ Ra (25.7 pCi/L)	52.4^c	4.92	6.02	6.59	7.37	2.42
Selenium (0.12 mg/L)	0.45^c	ND	ND	ND	ND	ND
Sulfate (3000 mg/L)	18,000^d	1000	2700	1800	1100	610
Thorium-230 (2409 pCi/L)	25.8	ND	ND	ND	ND	ND
TDS (5000 mg/L)	21,000^d	1800	3800	3300	1800	1100
Uranium (9.2 mg/L)	0.03	0.011	0.00012	0.012	0.01	0.00097

Notes:

^a **Bold italicized** results exceed a standard or limit.

^b No designated limit or standard.

^c Result exceeds an ACL.

^d Result exceeds a Wyoming Class III groundwater protection standard.

Abbreviations: J = the reported result is an estimated value (e.g., matrix interference was observed, or the analyte was detected at a concentration outside the quantitation range); mg/L = milligrams per liter; ND = not detected (below method detection limit); pCi/L = picocuries per liter

Table 6-6. Analytical Data for Well K.G.S #3 in the Lower Sand Aquifer at the Shirley Basin South, Wyoming, Disposal Site

Analyte (Limit or Standard)	K.G.S. #3
Cadmium (0.079 mg/L)	ND
Chloride (2000 mg/L)	3.4
Chromium (1.83 mg/L)	ND
Lead (0.05 mg/L)	ND
Nickel (6.15 mg/L)	ND
Nitrate/nitrite as N (mg/L) ^a	ND
²²⁶ Ra (91.3 pCi/L)	0.593
²²⁸ Ra (25.7 pCi/L)	1.57
Selenium (0.12 mg/L)	ND
Sulfate (3000 mg/L)	200
Thorium-230 (2409 pCi/L)	ND
TDS (5000 mg/L)	460
Uranium (9.2 mg/L)	0.00021

Note:

^a No designated limit or standard.

Abbreviations: J = the reported result is an estimated value (e.g., matrix interference was observed, or the analyte was detected at a concentration outside the quantitation range); mg/L = milligrams per liter; ND = not detected (below method detection limit); pCi/L = picocuries per liter

Time-concentration plots of ^{228}Ra are shown for wells 5-DC and 54-SC in Figure 6-7. Well 5-DC first exceeded the ACL for ^{228}Ra in 2005, after which concentrations have fluctuated above and below the ACL since 2012. As stipulated by the LTSP, NRC and WDEQ were notified of any exceedances in constituent ACLs. Although the ^{228}Ra concentration was elevated in well 54-SC, it is lower than the highest concentration measured in this well in the early 1990s (greater than 180 pCi/L) during site groundwater remediation activities (Petrotonics 1996). Radium-228 is a decay product of thorium-232 (^{232}Th), which is highly immobile. Because the half-life of ^{228}Ra is relatively short, ^{232}Th sources must be near monitoring wells 5-DC and 54-SC. Additionally, ^{226}Ra concentrations over time have been consistently above the ACL in well 110-DC since 2009 (Figure 6-8). Both elevated ^{226}Ra and ^{228}Ra in these site wells indicate continuous sources nearby.

Well 110-DC was considered a downgradient well at the time of installation, when groundwater flow direction in the Main Sand Aquifer was generally to the north-northeast. However, due to the recent changes in flow direction, well 110-DC is hydraulically upgradient from the disposal cell (Figure 6-5). Well 54-SC is near the Pit 4 area where the Upper Sand and Main Sand units coalesce. Both the Upper Sand and Main Sand Aquifers at the site were dewatered during mining and remediation and are recovering. Consequently, periodic increases in some constituent concentrations, such as ^{228}Ra , in the groundwater may represent a reestablishment of equilibrium of groundwater with naturally occurring constituents in the sand units (DOE 2011).

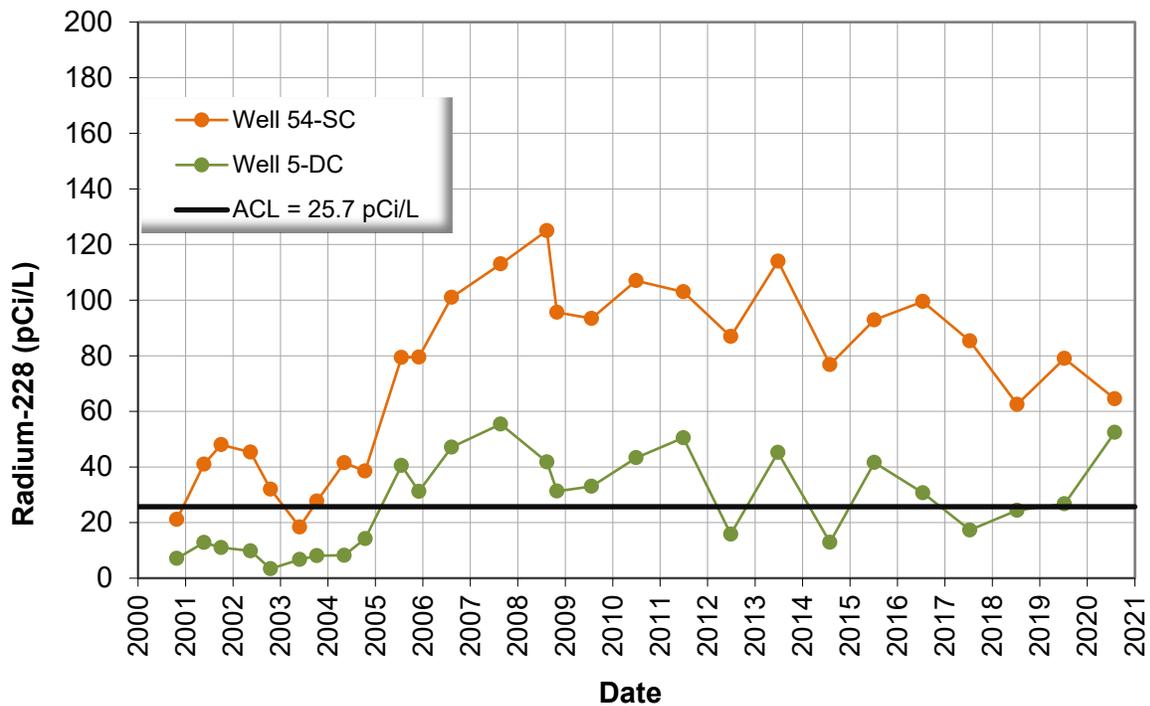
In 2020, the ACL for selenium was exceeded in POC and Upper Sand Aquifer well 5-SC and Main Sand Aquifer well 5-DC (Table 6-5 and Figure 6-9). Selenium concentrations were measured at the ACL of 0.12 milligrams per liter (mg/L) in well 5-SC in 2014 and 2015, and then they increased to exceed the ACL in 2019. Aside from an anomalously high selenium concentration of 1.3 mg/L in 2000, well 5-DC did not exceed the ACL until 2019 and further increased to 0.45 mg/L in 2020. Although the water levels in wells screened in the Main Sand Aquifer suggest the regional flow direction within the aquifer is oriented toward the south-southeast, it is unknown whether groundwater high in selenium from beneath the disposal cell is flowing in the direction of well 5-DC in the Main Sand Aquifer.

Regarding the recent exceedances in site constituent ACLs, NRC staff has concluded that the current groundwater monitoring data do not demonstrate tailings impoundment leakage. Additionally, DOE's ACL evaluation program should be suspended so DOE will no longer conduct additional evaluations concerning ACL exceedances at the site (Orlando 2014). NRC staff based this conclusion on three factors: (1) the source of radium in the site groundwater is uncertain, (2) the groundwater is not a current or potential near-term source of drinking water, and (3) livestock water at the site originates from an aquifer (the Lower Sand Aquifer) that is not impacted by former milling operations. For these reasons, there is no imminent threat to public health and safety or the environment posed by site groundwater contamination.

Wyoming Class III groundwater protection standards (applicable only to chloride, sulfate, and TDS) apply to water quality at the site boundary. The standards were met at the downgradient site boundary wells (100-SC, 102-SC, 110-DC, 112-DC, and 113-DC), but the standards were exceeded for sulfate and TDS in wells 5-SC, 54-SC, and 5-DC (Table 6-4 and Table 6-5). The 2020 exceedances for sulfate and TDS were found in wells near the disposal cell.

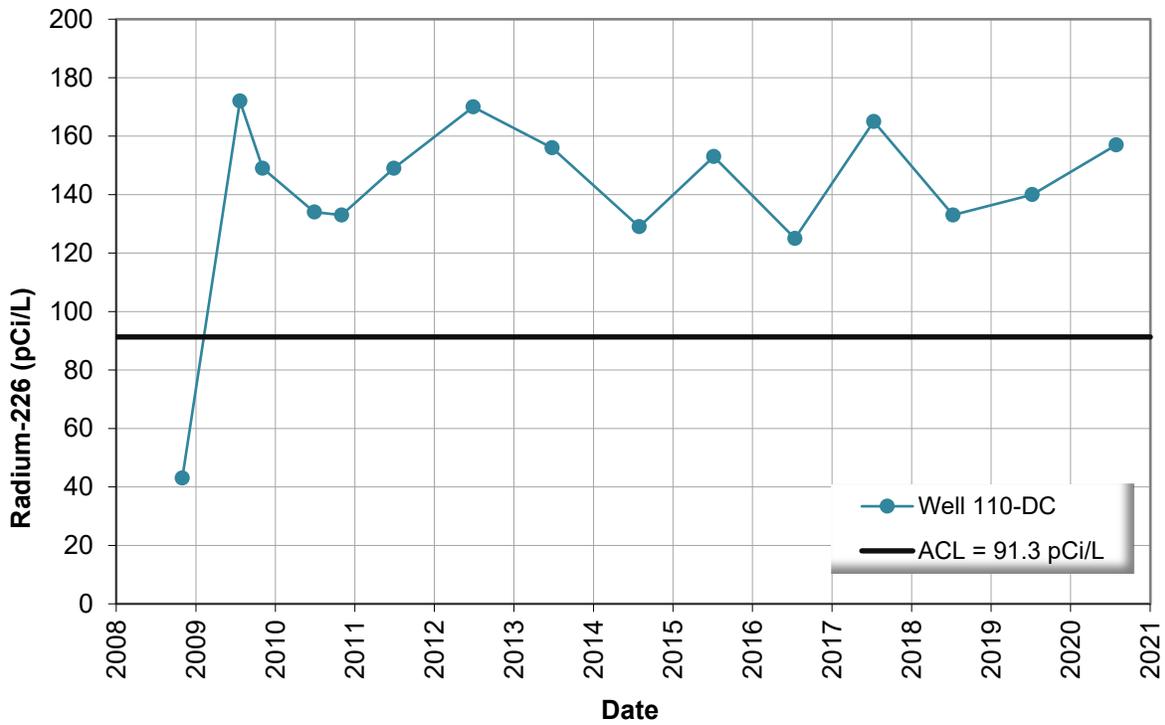
The LTSP specifies that this report will include isoconcentration maps for uranium and sulfate in each aquifer; however, the monitoring well network does not provide sufficient data points to interpolate a statistically defensible interpolated contaminant plume for either aquifer. Uranium concentrations are shown in Figure 6-10 and Figure 6-11 for the Upper Sand and Main Sand Aquifers, respectively. Figure 6-12 and Figure 6-13 show sulfate concentrations for the 2020 sampling event. Uranium concentrations remain below the ACL; however, as stated above, sulfate concentrations exceeded the State of Wyoming groundwater protection standard of 3000 mg/L in Upper Sand Aquifer wells 5-SC and 54-SC and Main Sand Aquifer well 5-DC.

Measured concentrations for all constituents remained below standards in well K.G.S. #3, which is screened in the Lower Sand Aquifer north of the tailings impoundment (Table 6-6).



Abbreviation: pCi/L = picocuries per liter

Figure 6-7. Radium-228 Concentrations in Wells 5-DC and 54-SC Since Completion of the Disposal Cell at the Shirley Basin South, Wyoming, Disposal Site



Abbreviation: pCi/L = picocuries per liter

Figure 6-8. Radium-226 Concentrations in Well 110-DC at the Shirley Basin South, Wyoming, Disposal Site

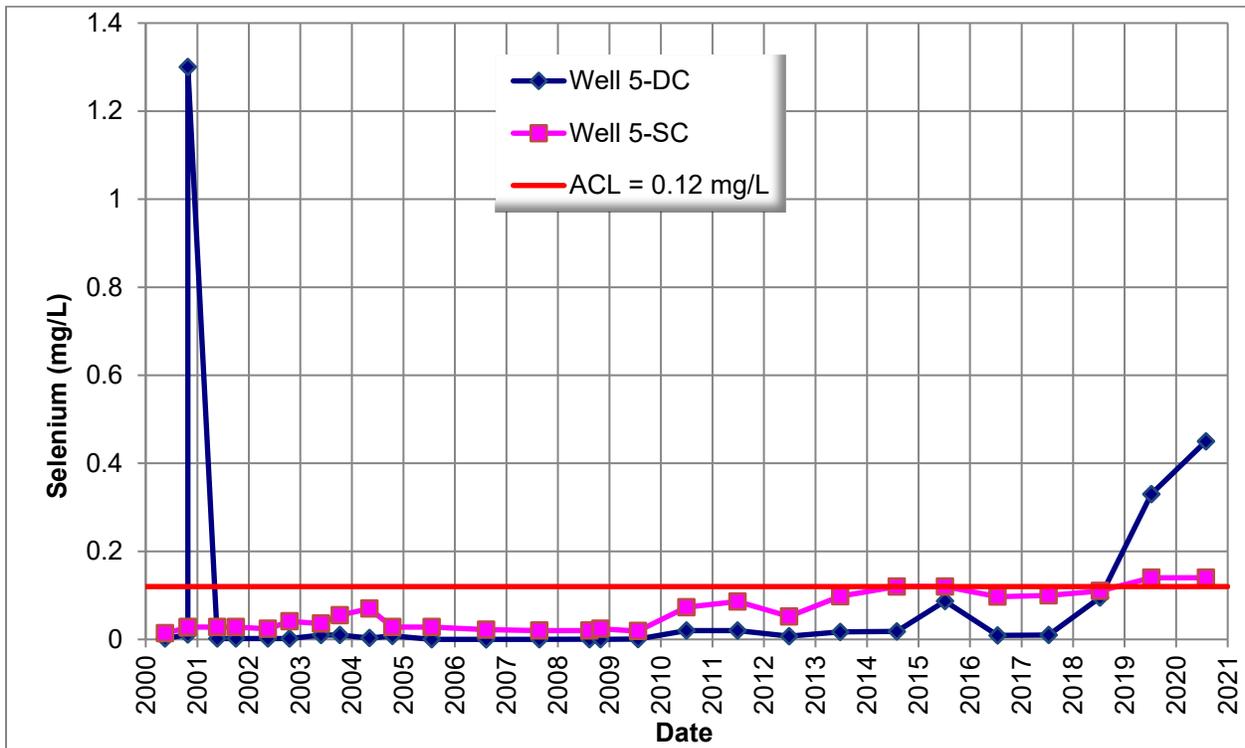


Figure 6-9. Selenium Concentrations at the Shirley Basin South, Wyoming, Disposal Site

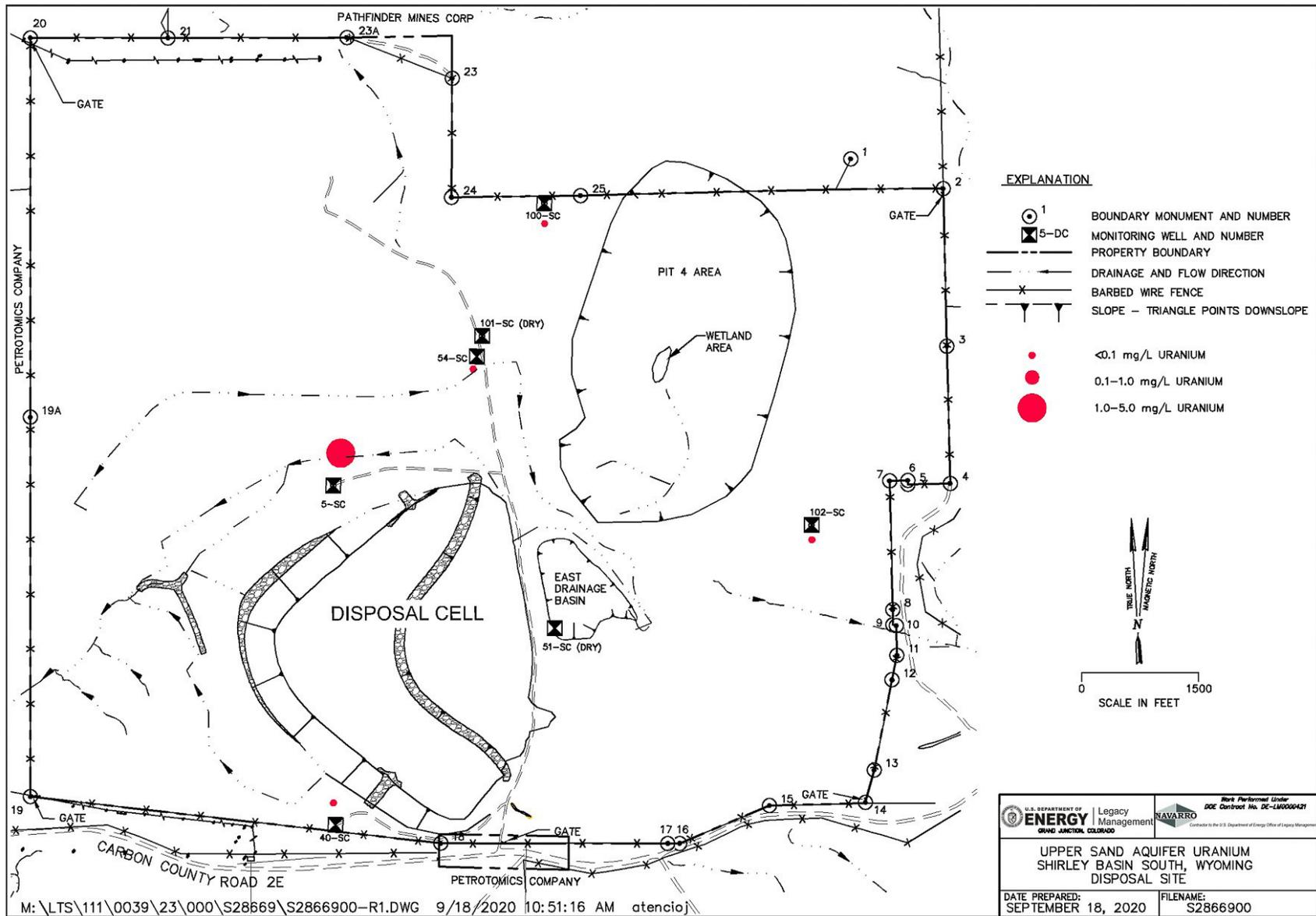


Figure 6-10. July 2020 Uranium Concentrations in the Upper Sand Aquifer at the Shirley Basin South, Wyoming, Disposal Site

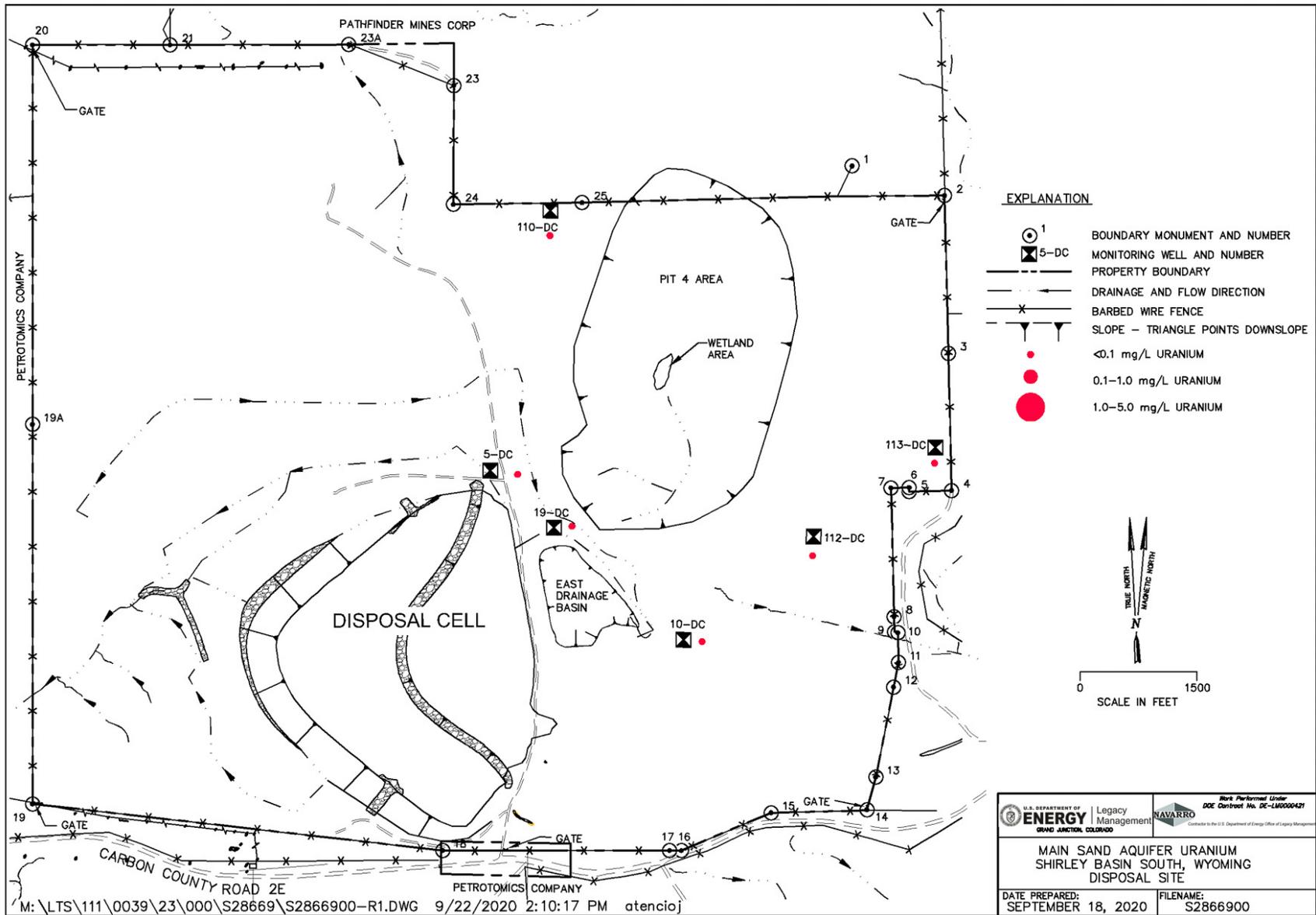


Figure 6-11. July 2020 Uranium Concentrations in the Main Sand Aquifer at the Shirley Basin South, Wyoming, Disposal Site

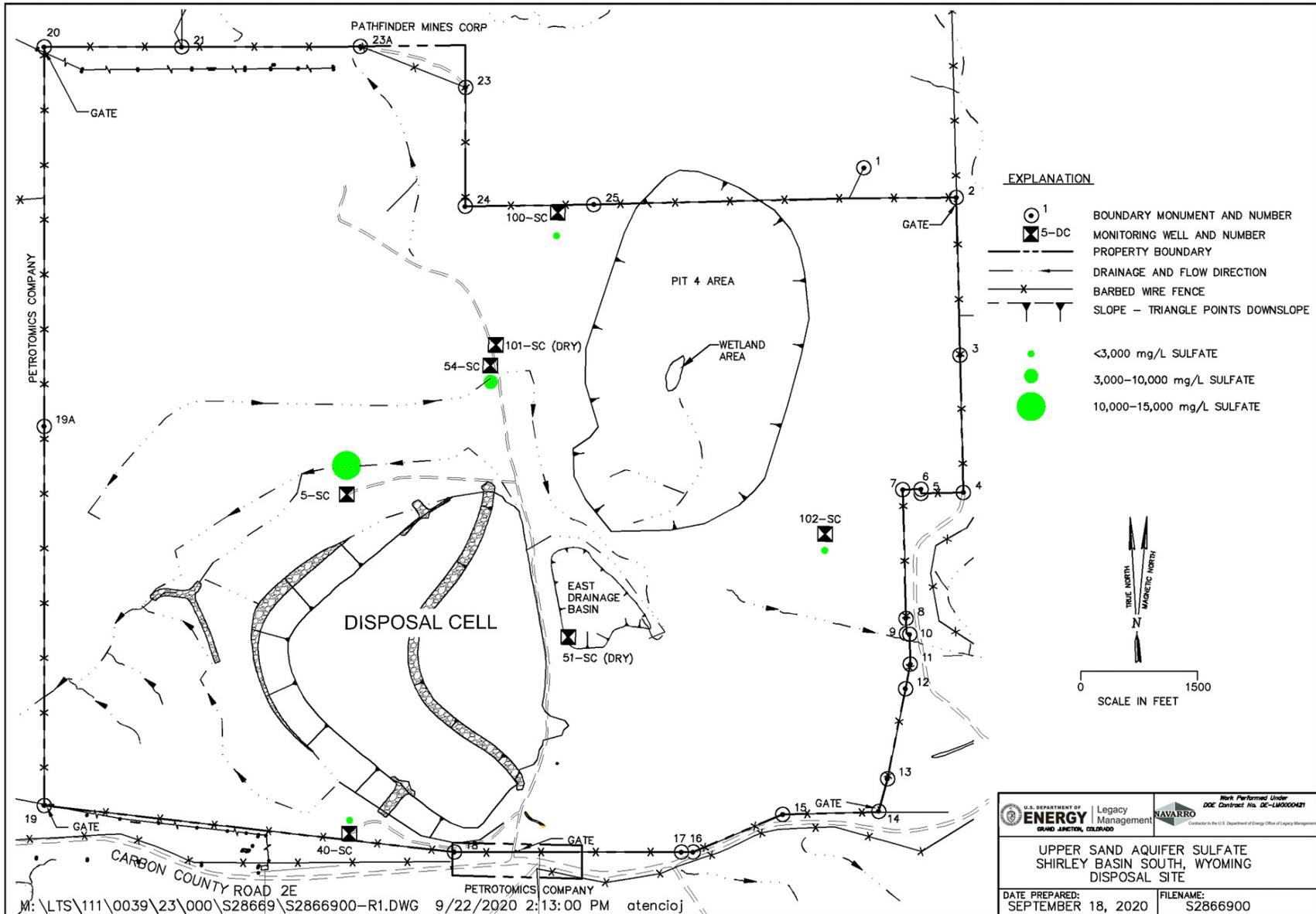


Figure 6-12. July 2020 Sulfate Concentrations in the Upper Sand Aquifer at the Shirley Basin South, Wyoming, Disposal Site

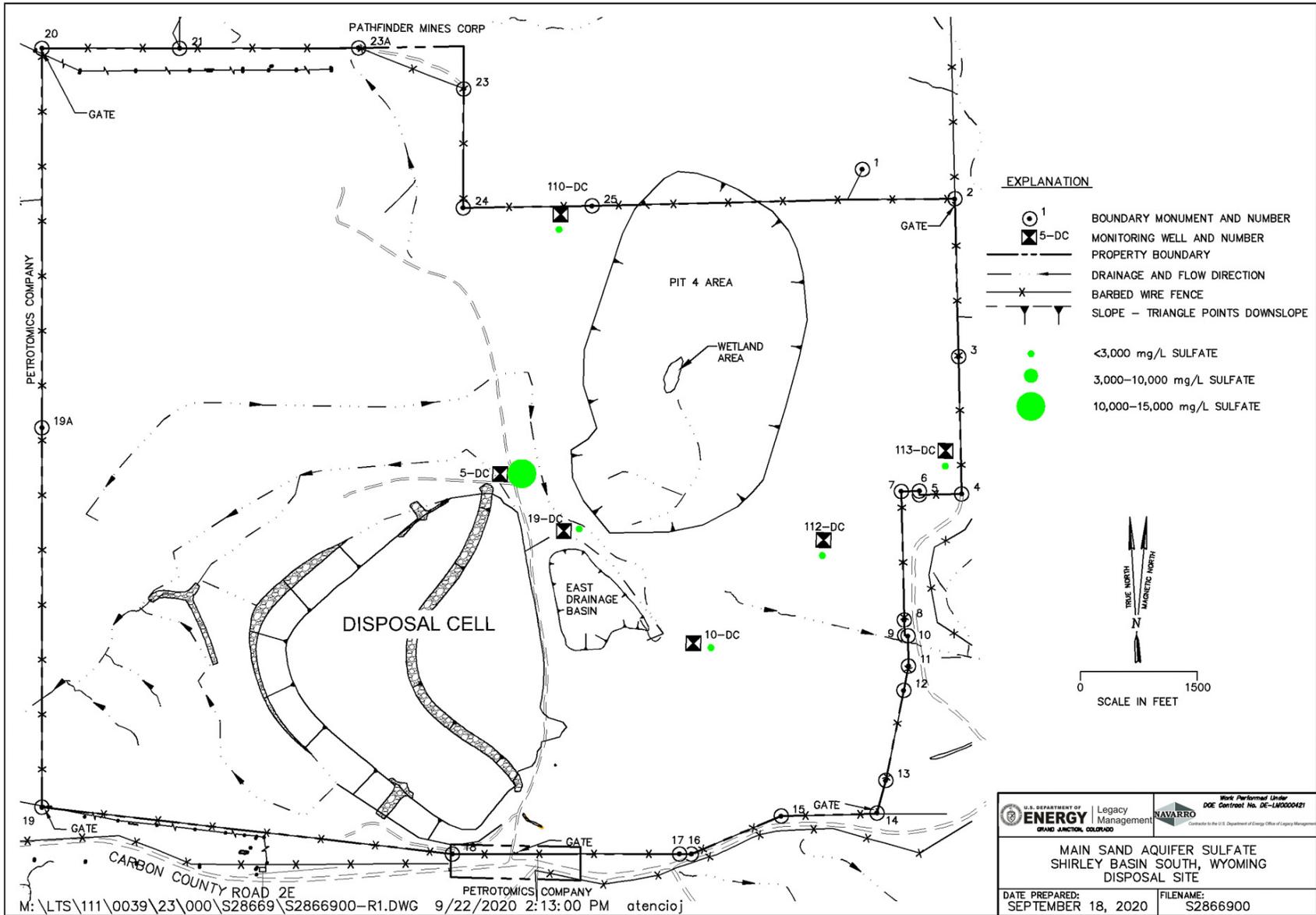


Figure 6-13. July 2020 Sulfate Concentrations in the Main Sand Aquifer at the Shirley Basin South, Wyoming, Disposal Site

6.8 References

10 CFR 40.28. U.S. Nuclear Regulatory Commission, “General License for Custody and Long-Term Care of Residual Radioactive Material Disposal Sites,” *Code of Federal Regulations*.

40 CFR 192. U.S. Environmental Protection Agency, “Health and Environmental Protection Standards for Uranium and Thorium Mill Tailings,” *Code of Federal Regulations*.

DOE (U.S. Department of Energy), 2004. *Long-Term Surveillance Plan for the U.S. Department of Energy Shirley Basin South (UMTRCA Title II) Disposal Site, Carbon County, Wyoming*, DOE-LM/GJ766-2004, December.

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Orlando, 2014. Dominick Orlando, senior project manager, Special Projects Branch, Decommissioning and Uranium Recovery Licensing Directorate, Division of Waste Management and Environmental Protection, Office of Federal and State Materials and Environmental Management Programs, letter ([September 11, 2013] about U.S. Nuclear Regulatory Commission staff review of U.S. Department of Energy report titled “Groundwater Evaluation and Recommended Monitoring for the Shirley Basin South, Wyoming, UMTRCA Title II Disposal Site”) to Scott Surovchak, site manager, Office of Legacy Management, U.S. Department of Energy, March 25.

Petrotoomics (Petrotoomics Company), 1996. *Petrotoomics Tailings Facility Application for Alternate Concentration Limits to Amend USNRC Source Material License SUA-551*, prepared by Shepherd Miller Inc., September.

WAR 020.0011.8.06292018. “Quality Standards for Wyoming Groundwaters,” *Wyoming Administrative Rules*.

6.9 Photographs

Photograph Location Number	Azimuth	Photograph Description
PL-1	117	Site Entrance Gate
PL-2	340	Perimeter Sign P2
PL-3	45	Perimeter Sign P27
PL-4	—	Site Marker
PL-5	—	Boundary Monument BM-19
PL-6	110	Quality Control Monument QC7
PL-7	0	Monitoring Well 40-SC
PL-8	80	Cattle-Caused Path Along Riprap Near Perimeter Sign P13
PL-9	135	East Drainage Basin
PL-10	90	North Swale Discharge Point and Perimeter Sign P15
PL-11	0	South Swale Discharge Point Riprap
PL-12	10	Southwest Diversion Channel Riprap
PL-13	275	Southwest Diversion Channel
PL-14	140	Pit 4 and Wetland Area

Note:

— = Photograph taken from directly above.



PL-1. Site Entrance Gate



PL-2. Perimeter Sign P2



PL-3. Perimeter Sign P27



PL-4. Site Marker



PL-5. Boundary Monument BM-19



PL-6. Quality Control Monument QC7



PL-7. Monitoring Well 40-SC



PL-8. Cattle-Caused Path Along Riprap Near Perimeter Sign P13



PL-9. East Drainage Basin



PL-10. North Swale Discharge Point and Perimeter Sign P15



PL-11. South Swale Discharge Point Riprap



PL-12. Southwest Diversion Channel Riprap



PL-13. Southwest Diversion Channel



PL-14. Pit 4 and Wetland Area