

In its report to Chairman Hendrie on ACRS Activities: May-August 1978; dated August 25, 1978 the Committee stated:

Dynamic Loading Combinations

The Committee has attempted on several recent occasions, including its 218th meeting, June 1-2, 1978, to encourage the Office of Nuclear Reactor Regulation to reconsider the rationale for establishing design basis loadings and loading combinations in performing safety analyses. The ACRS recommends that such a reevaluation be undertaken as soon as possible.

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1 ~~DR. IGBIN: Will the venting solve this problem?~~
2 Will that be an acceptable solution or not?

3 MR. RUSSELL: The venting is a possible solution.
4 If they demonstrate the material compatibility of the B₄C
5 in the spent fuel pool environment. The canning
6 was initially put there to protect the B₄C material. Even
7 though there has been some surveillance ongoing for the last year
8 or so and some testing, which does not at this time indicate
9 a problem, the Staff has not completed its review of the
10 acceptability of B₄C material in a vented condition in the spent
11 fuel pool. We have that under review. There are other designs
12 ~~which are proposing that now that we have not approved.~~

13 → DR. LAWROSKI: Next topic is that by Mr. Mattson on the
14 basis of combining seismic and other dynamic loads. How long
15 do you estimate your presentation will take?

16 MR. MATTSON: I hope about 10 minutes, Mr. Chairman.
17 Your agenda, I think, shows something like an hour
18 for this discussion.

19 I am not prepared to talk for an hour, so I hope
20 your questions don't run for that length of time.

21 Back in January the Committee expressed an interest
22 in hearing generally about the question of load
23 combination. I appeared here in February and said that we
24 expected the best way to come at that rather broad question
25 was to try to write a white paper about where, how and why

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1 we combined loads.

2 I came down to talk to you in May to give you a
3 status report on where we were on that endeavor. Time was
4 short, so we didn't get that.

5 I am here to give you essentially the same thing
6 today. The message I have, I am not sure we are coming at the
7 problem in the most efficient manner. I am a little short on
8 resources at this point in time. I have got a lot of activities
9 going on in which load combinations are an important element.

10 I would like to pose for your consideration today
11 that we treat those particular pieces of our work as they bear
12 on the load combination question, rather than restructuring
13 our work to answer your general question on load combination.

14 Don't expect an answer now.

15 What I want to do is walk through the various things
16 going on in the Staff in the generic technical activities
17 program, current licensing activities, topical report reviews,
18 things of that nature, to show you where you are interacting
19 with us now on this question, and then pause and see if we
20 can't reach a collegial judgment that may be the way we
21 are handling it piece by piece is equivalent, that will give
22 us the same answers you were looking for broadly.

23 Before I list those pieces, I would like to respond
24 in an oral way to the questions you asked, rather than the
25 written way I promised a couple of months ago, to at least give

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1 us the same basis in terminology and hopefully the same philo-
2 sophical understanding of the problem we are addressing.

3 The first question you asked was for us to describe
4 the rationale by which various dynamic loads are or are not
5 combined.

6 Let me speak to the policy or philosophical reasons
7 for combining loads. As the people on the Staff talk among
8 themselves and read documents from the past, and interpretation
9 of general design criterion 2 as they exist today, there seem
10 to be two reasons for combining loads.

11 One I will characterize as the need to provide some
12 measure of margin to failure of equipment and structures. That
13 is, the requirement in general design criterion 2 to combine
14 loads appropriately, in the words of the general design cri-
15 terion.

16 Some people say and some document support were pro-
17 vided to provide a qualitative measure of margin to failure.

18 There is another school of thought that says, the
19 second reason for combining loads. The second reason I will
20 characterize with some shorthand words by saying people were
21 concerned in the days that general design criterion 2 was
22 issued about the undetected flaw causing a failure during the
23 design earthquake, leading to the loss-of-coolant accident.
24 That is, a concern with the possible simultaneity of events.

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25 I would like to pause and note, simultaneity of events

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1 is another interesting way to come at the combined loads
2 question. As we have looked at your question and talked
3 among ourselves, we realize that we combine loads by combining
4 events and sometimes we combine events by combining loads.

5 An example of the former, we combine events which
6 leads us to combine at least conditions. That example would
7 be the requirement that the equipment designed to mitigate the
8 fuel handling accident in the auxiliary building must be
9 safety grade equipment and the definition of safety grade means
10 in part that it has to have seismic qualifications. So, we have
11 combined events in that case by a rather indirect route, which
12 leads to a combination of severe conditions for equipment.
13 That is the design of that equipment.

14 On the other hand, the example where we combine
15 loads, which, in effect, leads to a combination of events, is
16 the LOCA, plus SSE. One might argue that the reason you combine
17 LOCA and SSE loads is to provide margin to failure for the
18 safety grade equipment, but as I explained earlier that leads
19 to a presumption that, in fact, what you are doing is com-
20 bining events, the seismic events and the LOCA which some people
21 say, yes, that is the reason we required them to be combined in
22 the beginning, in the undetected flaw argument.

23 So, with those two philosophical policy level reasons,
24 we combine loads and we combine events. When we combine them,
25 we have done various, we have accepted various ways of combining

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1 loads. Combining loads is a rather long way to say it, too,
2 but we do, when we are looking at the structural capability
3 of a piece of equipment, we are combining responses. What we
4 have arrived at today is a position that says, when you can
5 show a time-phasing relationship between multiple dynamic loads,
6 you can use that time-phasing relationship in the combination
7 of those loads, which is essentially the same thing as saying,
8 if you have a basis for separating them you need to combine
9 them. If you have no basis for separating the effects, and
10 that is usually the case with rapidly varying dynamic loads
11 when you combine the SSE and the LOCA, then you must super-
12 impose the loads in time and decide upon a mechanism for adding
13 the peak. One way that is clearly acceptable to us is the
14 absolute or linear summation of the peaks.

15 That is, the peak responses of the equipment.

16 The people that proposed, and those people are
17 numerous, most of the industry, that other methods of combination
18 provide appropriate margin, borrowing on the words of the
19 general design criterion 2, one such method is sum root sum
20 of the square, SRSS.

21 The only proposal for the use of SRSS are those
22 instances where a time-phasing relationship cannot be shown
23 between the loads, or among, if they are multiple in nature,
24 and when the loads are rapidly varying in nature.

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25 Now, General Electric, I guess, is about one step

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1 ahead of everybody else in arguing the case for SRSS.

2 I think the last time I was here, we noted that a
3 number of you have heard the General Electric presentations
4 on SRSS. I will get back to that in a moment.

5 But it is safe to say that the arguments are not
6 physical in nature. They are highly mathematical in nature.
7 I think if you do as I have done, which is, go back to my some-
8 what advance textbooks on dynamic loads you will find that
9 it's been traditional engineering practice for some time to
10 say that if you have a test of how rapidly varying superimposed
11 dynamic loads actually add on one another, then you must either
12 use absolute summation of the peaks or make some space argument,
13 that is, how certain do you want to be that they don't absolutely

14 That is the essence of the General Electric presenta-
15 tion as it stands today. That is, if you combine rapidly
16 varying dynamic loads of the following nature by SRSS then
17 there is some probability, which is the minimal analysis, which
18 is amenable to analysis, that you will exceed the combined
19 level by a certain amount, and it is possible to relate
20 the exceedance to the characterized margin in structures, and
21 derive a probability of exceeding the capability, structural
22 capability of the equipment.

23 It is the essence of the GE argument.

24 Others have made it. Westinghouse has made it.

25 We are not as far along in the review. Bechtel is talking

fm7 1 on the subject but not quite making the same argument. I
2 will drop that discussion and come back to it in a minute.

3 DR. SIESS: Is that a different argument than the one
4 for using SRSS in combining modal responses and things we do
5 elsewhere in the process?

6 MR. MATTSON: I have looked at it more closely and
7 become more sophisticated in understanding exactly what we
8 get when we combine things that way. It is essentially the
9 same mathematical argument. That is, randomly varying dynamic
10 loads which you can't physically relate in time to one another.

11 You know, they are occurring at the same time, so
12 what's the likelihood of exceedance of various loads, arrived
13 at by various ways of combining them, but we do use SRSS in the
14 way you describe.

15 I don't think, as I understand the history of
16 how we got to that point for combining the modal responses
17 that we looked at it in as much detail as we have looked at
end 18 18 this.

1 DR. SIESS: Well, it has been used in the
2 structural field for many years now.

3 MR. MATTSON: Yes. We in regulation, not we in
4 engineering.

5 I want to mention, there were three other questions
6 you asked in a subsequent letter in February, having to do
7 with the single-failure criterion and its relationship to the
8 combination of multiple dynamic loads. We are not quite sure
9 we understand that question, but we think you must be referring
10 to the somewhat novel approach to the use of non-safety grade
11 equipment to meet the single-failure criterion in the event
12 of a main steam line break outside containment. Where under
13 the traditional approaches inside containment one would say
14 all mitigating equipment for a loss of coolant accident
15 must be seismically qualified, whereas outside the containment
16 for the main steam line break, we have said the same thing.

17 But when you add the single-failure criterion, if
18 the safety grade equipment is not sufficient, then you may
19 rely upon non-safety grade equipment to perform its normal
20 function. That is, assume it has survived.

21 That subject has been discussed at some length with
22 you, as I understand it, a year or so ago in connection with
23 the safety issues raised by members of the staff.

24 Basically, the single-failure criterion is a
25 measure of reliability of equipment, and the combined loadings

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1 requirement is a requirement which speaks to the overall
2 goodness of that equipment. So one says, this is my design
3 basis; and the single-failure criterion, on the other hand,
4 says, even if it is my design basis, I know that there is some
5 unreliability of equipment, no matter what its design, and I
6 will account for that unreliability for the single-failure
7 criterion.

8 If that answers your question, fine. If not, I need
9 some further elucidation.

10 Finally, the use of SRSS instead of absolute sum.
11 I will talk in a minute about a more definitive proposal for
12 speaking to that question.

13 A related question is why we assume that the primary
14 system fails during a seismic event. That is, we combine LOCA
15 and seismic, but that other category 1 equipment functions. I
16 think the best answer I can give to that I have just spoken to.
17 That is, that dichotomy in the logic people say has been
18 recognized from the beginning, but it is the very dichotomy
19 that is the reason for combining in some people's minds.
20 That is the undetected flaw in the otherwise seismically
21 designed and capable equipment.

22 And, of course, the weakness to that is, if there is
23 an undetected flaw in one piece of equipment, why isn't there
24 in multiple pieces of equipment? And the answer from a
25 deterministic standpoint is, one flaw is far enough, although

1 you won't see that written down anywhere.

2 MR. BENDER: If it is all right to deal with it in
3 one system but no in another -- you are arguing you are
4 going to be concerned about it in the mechanical systems but
5 not in the electrical systems?

6 DR. SIESS: Deterministic rather than a random flaw.

7 MR. MATTSON: I was thinking of it differently.
8 I was thinking of it mechanical versus mechanical.

9 MR. BENDER: If you qualify the electrical systems
10 seismically, you don't assume that it fails. You don't hold
11 the same argument when you do it mechanically.

12 MR. MATTSON: Yes. The basic reason underlying that
13 is that the failure of the mechanical equipment in the
14 primary system leads directly to the loss of coolant accident,
15 whereas the failure of the electrical equipment because of
16 the undetected flaw does not lead directly to the loss of
17 coolant accident.

18 MR. BENDER: I can hardly accept --

19 MR. MATTSON: That is the traditional argument for
20 that dichotomy. Whether or not it stands the test in today's
21 light, that is another question.

22 You asked the rationale. The rationale is, we
23 have been able to restructure, as we have been able to -- is
24 along those lines.

25 DR. SIESS: You put the flaw where you think it will

1 do the most harm in the system that will cause the LOCA.

2 MR. MATTSON: Yes.

3 DR. SIESS: But you really haven't examined the
4 whole system to see whether that is truly the place it will
5 do the most harm.

6 MR. MATTSON: That is true also. Judgment, made
7 some years ago and carried through, through the years without
8 testing.

9 Let me briefly list some of the related staff
10 activities in which the question of load combinations is an
11 important part and tell you what is going on and when you will
12 begin to see that work.

13 Probably the most important and near-term related
14 areas is generic technical activity A(2), which has to do with
15 asymmetric loads for pressurized water reactors. You have
16 seen that task action plan some months ago. To refresh your
17 memory, it is the North Anna asymmetric loads problem that
18 you have seen addressed, or will soon, on Diablo Canyon, on
19 Hatch, on other pressurized water reactors.

20 Hatch is not a pressurized water reactor. It is a
21 boiling water reactor. In the Hatch review within the last
22 several months we have shown that there can be an external
23 asymmetric load question due to a break in the cavity, causing
24 an overturning moment on the vessel. That question was
25 addressed on the Hatch docket.

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1 It has not reached you yet, because the SER is
2 just being printed. I will call your attention to that when
3 it comes down here.

4 A(2), treating the asymmetric loads question, has
5 as a part of it the question of, how do you combine the SSE
6 loads and the asymmetric blowdown load within the cavity?
7 We have applied our interim requirements in that required for
8 plants now in the licensing process. That is, absolute
9 summation of the peaks for those pieces of equipment that
10 don't pass that test, or meet that criterion.

11 The applicant can do an SRSS calculation and then
12 demonstrate margins of failures for each component, component
13 by component, essentially what we have been doing over the
14 last year.

15 Now, the generic task action plan is scheduled to
16 be completed in about two years. That includes a lot of
17 reanalysis for operating plants and the approval of a number
18 of generic models for use in the CP and OL licensing process.

19 One of the important first decisions to be made
20 in that task action plan is, what methods will we use to com-
21 bine rapidly varying dynamic load, SSE plus asymmetric cavity
22 loads? There has been a joint task force formed between the
23 Division of Operating Reactors and the Division of Reactor
24 Safety, a task force of about five people, representing
25 structural design expertise and equipment design expertise.

1 They are due to finish their work around mid-July, and one
2 would expect it to be reported and available for discussion
3 and consideration by management and you all perhaps in August.

4 Now, I want to move from that generic piece of
5 work to another --

6 DR. ISBIN: Were you inferring these were in-house?

7 MR. MATTSON: All in-house. General Electric
8 came to us in a related but separate generic activity for which
9 we have no category A number at about midwinter, to tell us of
10 a major reanalysis program at the General Electric Company
11 for all of the Mark II and Mark III facilities.

12 This reanalysis was designed to demonstrate that al-
13 though the equipment in the Mark IIs and Mark IIIs was
14 within the scope of GE, supply had not been designed to
15 accommodate certain feedback loads from the pressure suppression
16 pool through the rest of the structure in the facility,
17 feedback loads arriving with SRV loads or with LOCA loads,
18 that even when those feedback loads were concerned, the
19 structural capability met appropriate regulatory criteria.

20 It's a major, thorough-going reanalysis by General
21 Electric which is under way now for the lead Mark II plant,
22 Shoreham, Zimmer, LaSalle, WPPSS, and will eventually turn
23 to the Mark III plants as they come back in for the operating
24 license review.

25 GE's proposal -- and we have essentially agreed with

1 the proposal -- is that we not look simply at the method of
2 combining loads to adjudge the appropriateness of the con-
3 servatism in the dynamic capability of the facility. That is,
4 we ought to look at some of the other assumptions that go
5 into the overall analysis.

6 That gives us a way of putting in context the
7 conservatism required for the load combination method with
8 some other important parameters: the method for calculating
9 a mass and energy release; the method for calculating the
10 cavity pressure, cavity pressure distribution, the load
11 acceptance criteria, that is faulted or emergency criteria
12 under the ASME code, and the definition of SRV loads.

13 That one is worth pausing on. GE has proposed,
14 and we are proceeding with, a review of a method for
15 demonstrating the time phase relationship of the dynamic
16 loads occurring within the pressure suppression pool. That
17 is something that will be occurring over a year or two-year
18 period consistent with the Shoreham, LaSalle, WPPSS reviews.

19 It is important to know it is going on. It is also
20 important to recognize, if you try to adjudge conservatism
21 overall, there's some of those pieces of conservatism that
22 are far out in time relative to positions people would like to
23 make on SRSS.

24 For example, if you wait for GE to decide the
25 question for Mark IIs and IIIs, then I don't have an answer

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1 for the asymmetric loads question, which has some higher urgency
2 to it because of its effect on operating plants.

3 ----- An added dimension to the GE program for reanalysis
4 of the Mark IIs and Mark IIIs, we usually think combining of
5 loads is an important consideration for the SSE and the big
6 LOCA and that we are dealing with very low-probability, low-
7 risk phenomena. In the GE reanalysis we have a little bit
8 different wrinkle. That wrinkle is, the SRV loads plus
9 the OBE loads, safety relief valve, plus the operating basis
10 earthquake when combined have difficulty meeting the upset
11 conditions for the ASME code. So there

12 So there is a considerable bone of contention
13 between the staff now and GE on the method of combination
14 of SRV and OBE loads and the acceptance criteria for those loads.

15 Another related generic activity is the topical
16 report --

17 DR. ISBIN: You mean these arguments carry over
18 to the Mark I?

19 MR. MATTSON: The answer is, in most people's
20 judgment at this time, no. In other words, the couplings
21 between the Mark I pressure suppression design and the rest of
22 the system is not as tight a coupling. It is not as rigid
23 a system.

24 Jim, do you want to say more about that question?

25 MR. ISRAEL: No.

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1 DR. ISBIN: This was a point Bridenbough made
2 some time ago. I thought it was answered in the negative.

3 MR. MATTSON: I am answered it negative, too. We
4 have a little information on the nature-appeared cause of the
5 feedback loads and a little better information from GE than
6 we had in the past about the hangars, snubbers, the systems
7 that are of concern in the Mark 2, Mark 3 system and there are
8 good arguments for why the coupling, being fought as direct
9 and rigid in the Mark 1 System, isn't lead to the same difficult.

10 DR. LAWROSKI: Any comment relative to the Diablo
11 Canyon Plant?

12 MR. MATTSON: What we have done there is to apply
13 the interim approach which we feel we have a very defensible
14 basis of safety for. We might have some difficulty defend it's
15 the most efficient and cost effective way to proceed, but
16 absolute summation was required in the case of Diablo Canyon for
17 the combining of the SSE and LOCA lode.

18 Asymmetric lodes were treated in some detail, a la
19 North Anna, with approved Westinghouse evaluation models and
20 independent audit calculations using our own computer codes
21 within the staff.

22 MR. BEND: Do you suppose you will ever write down
23 these bases so someone can look at them in a collective way
24 and try to make some sense out of them? Because most of what
25 I heard today is just verbage. It didn't really address the

1 question. I suggest there is no logic to what you have done
2 up to now, you are inventing logic.

3 MR. MATTSON: No. I think it says there was logic,
4 that it was written down then. It's a little bit difficult
5 because it wasn't written down to resurrect it. We think we can
6 resurrect it. As we do it, some of it appears to be overly
7 conservative and arbitrary and there are efforts ongoing to
8 put reason and rationale into what we do.

9 My message is, there are so many activities ongoing
10 that if I try to overlay yet another one, I haven't the resources
11 to handle it. I would prefer to go on with the current approaches
12 under the Generic Technical Activities Program, related matters
13 in the Generic Task A24 on environmental qualification on
14 Class 1E Electrical Equipment, where we are looking at sequential
15 versus simultaneous testing of electrical equipment. Are there
16 differences, are there failure mechanisms that we don't see with
17 our sequential testing, to be concerned about the combined
18 events?

19 MR. BEND: I think you are hiding a sentimental
20 question behind a maze of detail. You ought to go back and
21 start thinking about the logic more, rather than doing this
22 infinitum perfect of detailed computations than you still can't
23 match up the logic because they attack the problems in umpteen
24 different ways, with umpteen different people and a total bill
25 of system evaluation would encompass a lot.

1 MR. MATTSON: I hear what you are saying, but I am
2 not so sure I understand exactly what you are proposing. Can't
3 you turn that into a proposal, how would you do it?

4 MR. BEND: I am suggesting you go back and look at
5 the basis on which you are deciding what things can cause a
6 system to fail and the logic associated with arguments that say
7 in one case the earthquakes will not, for example, cause
8 something to fail. In another case, causing the item to fail
9 when both are seismically qualified.

10 There is just no logic to that. Unless you are
11 going to assume that the earthquake is going to fail everything
12 whether it's qualified or not or you are going to assume if
13 the item had been qualified for an earthquake, it wouldn't fail
14 under those conditions.

15 I just can't see dealing with it in two different
16 ways. I don't care what the piece of hardware is. It seems to
17 me that that is what you are doing. You are going through all
18 this effort to qualify equipment seismically, then you are
19 saying there are some equipment will still fail seismically.

20 If that is the case, a-l of it will and you might as
21 well eliminate the qualifications. I am only using that as an
22 example. I think there are dozens of other cases that are
23 similar that you are following and consequently we are getting
24 a lot of computations with numbers in them that we can't relate
25 to any kind of behavior situation.

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1 MR. SCHWEIL: The same argument could be used for
2 the primary system piping. It's again designed for temperature
3 and pressure and designed not to fail, but we postulate failure.

4 This is a defense in depth philosophy. It's not
5 mechanism. It just provides some additional margin.

6 MR. BEND: If that is the logic, it's all right, but
7 I don't believe it is.

8 DR. SIESS: It seems to me the problem has to be
9 broken down into two parts.

10 The first question is when or whether you combine
11 loads or events or phenomena. That is the one we got into,
12 combining LOCA and earthquakes, and it's philosophical in some
13 degree, judgement in others, it may not be logical and it may
14 be approachable on a probabilistic basis.

15 The other problem, once you have decided to combine
16 things, what procedures, what calculations do you make to do it.
17 That is your combining dynamic loads et cetera. And what
18 stresses do you allow. Again, that is probabilistic. If you
19 are going to combine two things, you usually allow a higher
20 stress level, and so forth.

21 There are two separate problems; when do you do it,
22 whether you do it, and if you do it.

23 Now, I would like to add one more comment. One
24 reason you favor combining loads was to provide a qualitative
25 measure of margin to failure, or to provide margin to failure.

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1 That is probably the poorest reason you can come up
2 with because it will inevitably lead to widely varying margins
3 of failure.

4 MR. MATTSON: Within a plant or between plants?

5 DR. SIESS: Within a plant, because you have some
6 portions of some elements of the system that may not be
7 stressed at all by one of the two phenomena, in which case, you
8 have no margin by combining them.

9 You have other elements that are stressed equally
10 by the two phenomena, in which you have a significant margin
11 and the margin will vary from place to place, just because one
12 element is affected by LOCA, but not by earthquake or vice
13 versa.

14 MR. MATTSON: I agree with you. I understand that.
15 It is in today's life, a mere way of producing margin.

16 DR. SIESS: You said qualitative, and it is. There
17 is a margin ranging from say zero to two or something of that
18 odds that you don't -- you know what it is.

19 There are better ways of doing that to evaluate it.

20 MR. MATTSON: You suggest there should be a
21 probabilistic approach as to whether or not to combine.

22 We have some elements of that approach in the
23 reactor safety study.

24 DR. SIESS: This is also a probabilistic approach.
25 ASME Section 3, Division 2, the more areas you combine, the

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1 more the lode cycle.

2 MR. SIHWEIL: It's not qualitative.

3 MR. MATTSON: That is the second question. I thought
4 you were suggesting we ought to go to the first question, that
5 is whether and where and the probabilistic approach here.

6 Is there some basis using reactor safety methods,
7 perhaps, or say what you get from the combined event is
8 sufficiently small that they needn't be combined, make that
9 decision, then go to the next question.

10 How do you provide margin to failure and to come to
11 that margin by a more rational, uniform method, that is,
12 a place to all

13 DR. SIESS: I don't think some of the things are
14 quantifiable. If you consider LOCA and earthquakes as
15 independent variables, independent phenomena, it's still not
16 zero probability. They would occur simultaneously, but I think
17 it's also clear that a LOCA is somewhat more likely to occur
18 in the presence of an earthquake than it is in the absence of
19 an earthquake.

20 If we assume that we assume higher allowable stresses,
21 if you wish, because we are trying to balance the risk, it's
22 done very crudely now.

23 MR. BENDER: I am concerned about the emphasis put
24 on the earthquake causing event associated with the LOCA as
25 they apply to pressurized systems, and excluding that phenomenon.

1 from occurring in anything else which is the way you do it now.

2 You say the pressurized system is the most vulnerable.
3 That is not likely to be the case. I think you really ought to
4 go and do without suggesting, consider the whether and when and
5 then work out methods.

6 It seems to me you are doing the reverse.

7 DR. SIESS: Your point, mine, is they are combining
8 lodes in some parts and not in others.

9 MR. BENDER: Without any reason.

10 DR. SIESS: This is illogical by any argument. I
11 don't think it can be justified probabilistically.

12 MR. MATTSON: I am not sure yet that I understand
13 what your problem is there.

14 MR. BENDER: If you assume that an earthquake causes
15 LOCA's, then it's all right to combine the earthquake and the
16 LOCA lode, but that says, for example, that the piping must fail
17 because of the earthquake in order to have the LOCA.

18 But since you qualified the pipe and not so it
19 wouldn't fail in earthquakes, you have to argue that that is
20 not going to happen. But let me accept the argument that the
21 earthquake --

22 DR. SIESS: Not that, but lower the probability.

23 MR. BENDER: All right. Let's accept the argument
24 that the earthquake will cause the LOCA in spite of the fact
25 that you qualify it. Why don't I say that about all of the

1 electrical system which is equally qualifiable. There is a lot
2 more of it, and I know a lot less about it.

3 DR. SIESS: Of course, it also has single failure
4 so it's reliability may be sufficient --

5 MR. BENDER: If there is anything that lead to
6 failures, it's earthquakes. Whatever causes one, will cause
7 them all.

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1 MR. ETHERINGTON: How much effort is being given,
2 how much attention is being given to criteria for failure?
3 Are you considering those low cycles? When you add ex-
4 tremes forces do you consider restricting any behavior or do you
5 allow for stretches beyond the elastic limit and the effect
6 on the frequency which would again tend to diminish the
7 peaks?

8 MR. MATTSON: We allow for demonstration beyond the
9 elastic range if it can be allowed component by component.

10 MR. KNIGHT: If I phase out suddenly, my apologies.
11 I am good for about 10 or 15 words with my present throat
12 condition.

13 If I understand the thrust of the question, it
14 would be how much consideration do you give to physical
15 realities when postulating these breaks, and I guess my direct
16 answer is none.

17 MR. ETHERINGTON: Then you are extremely conserva-
18 tive.

19 MR. KNIGHT: I would agree with that entirely.

20 MR. ETHERINGTON: Why is this?

21 MR. KNIGHT: I think we are just now getting into
22 the realm of reality, if you will. We have perhaps the best
23 document in house right now from Westinghouse -- that --
24 including essentially a fracture mechanics approach, I think
25 that is probably the way most people try to get at this

vm2

1 question, looking at, again, once again, this is not unique,
2 it was done in the past but not done too well. Looking at the
3 size of the flaw, that would be necessary, the size of unde-
4 tected flaw that would be necessary to give you failure with
5 any reasonable probability, given the loadings that you would
6 see under an SSE, we just received that about a month ago.
7 We are just starting to look at it. We have asked the people
8 at Brockhaven to look at it also. We feel it would be a
9 relatively sensitive issue, were we to hang our hat on
10 that, we would like to have as broad a base of consensus as
11 possible.

12 MR. ETHERINGTON: I am glad to hear that, because
13 I think this is as important as a question of combining loads.

14 DR. SEISS: Am I correct that in the Diablo Canyon
15 probablistic study they looked at the probability of earth-
16 quake LOCA combination, that the earthquake could cause a
17 LOCA, and also looked at the probabilities that the earth-
18 quake could disable other parts of the system including
19 electrical? Did they cover that?

20 MR. SIHWEIL: You know, the single failure criterion
21 requires --

22 DR. SEISS: I am talking about the Diablo Canyon
23 probablistic study that didn't postulate any single failures.

24 MR. SIHWEIL: I am not aware of that.

25 MR. KNIGHT: I am not certain about the electrical

vm3

1 portion. I just finished mentioned this Westinghouse --

2 DR. SEISS: It took the scenarios all the way
3 through. It didn't stop with LOCA and assume probalistic failure
4 They did a complete study right down to containment isolation,
5 et cetera. It must have involved electrical systems.

6 MR. KNIGHT: It must have.

7 DR. SEISSL: Did WASH 1400 do that? Did it factor
8 the earthquake into every step?

9 MR. MATTSON: The way it was cashed out, it showed
10 it was not a significant contributor to the risk and was dis-
11 missed. There was a considerable amount of work since then.

12 DR. SEISS: Am I not correct that the research
13 program to quantify seismic margins will be looking at all
14 aspects of this, or will it simply look at seismic margins and
15 so-called structure limits?

16 MR. MATTSON: I think there is a debate at the
17 moment between the NRR staff and research staff as to exactly
18 what that perhaps is looking at.

19 MR. KNIGHT: There is a debate. I met with a
20 group yesterday. The senior advisory group on that program
21 meets again the middle of June, I guess. As currently pro-
22 posed I think we will probably follow through -- well, it is
23 a very broad program. I believe the intent here would be to
24 say bridge the gap left in the WASH 1400 studies, to look
25 explicitly at the earthquake from a risk standpoint, following

vm4

1 it all the way through to radiological releases.

2 DR. SEISS: All the mitigating factors and effects
3 on them.

4 MR. MATTSON: I think I can characterize the debate
5 a bit better. Reactor safety study folks in research want
6 to come at it from the risk assessment view entirely. The
7 proposal we made was to include that view, but to go beyond
8 that and look at the dynamic capability, if you will, of the
9 equipment, the energy absorption capability, not just -- keep
10 it within the elastic range and everybody is okay.

11 DR. SEISS: This could well answer Mr. Bender's
12 question. Would the increased unreliability of electrical
13 component due to the existence of an earthquake contribute
14 significantly to risk as compared to decreased reliability of
15 mechanical components?

16 MR. BENDER: In the WASH 1400 study in assessing re-
17 liability, they gave -- they showed no loss of reliability due
18 to earthquakes if the equipment had been seismically qualified.
19 That was the fundamental premise in it. What I am saying is,
20 if that amount holds in one place it holds everywhere else.

21 DR. SEISS: In Diablo Canyon, for example, you could
22 assume there was no failure if the earthquake did not exceed
23 that for which it was qualified and it was a complete failure
24 if it did exceed it. Or you could put a tail on the lower end
25 and say that there are going to be some defects in the equipment

vm5

1 and so forth so an earthquake even less than the one qualified
2 could cause a failure. It's sort of a gopher proposition.

3 MR. KNIGHT: It gets quickly into a difficult
4 area, that is the so-called fertility testing, how much above
5 some qualification level can you take a typical piece of
6 equipment or classes of equipment and still not have failure.

7 MR. BENDER: All I am saying is, an electrical circuit
8 breaker has the same structural problems of any other structure,
9 and if you are going to qualify seismically to survive an
10 earthquake you are making the same argument you are making when
11 you say the support structure for a piece of pipe survives.

12 MR. MATTSON: I think there is a difference in those
13 two arguments. One is an internal pressure containing
14 component, rigidly constrained, and the other is a piece of
15 electrical equipment hung on a wall.

16 MR. BENDER: Look at the history of the recent
17 earthquake in Los Angeles and see what failed. You will
18 find out the electrical equipment was the thing that was the
19 real problem.

20 MR. MATTSON: But non-electrical equipment designed,
21 review, tested to survive that earthquake. The pressure
22 component has the same character. We know the probability of
23 its failure and the consequences of its failure, the conse-
24 quences are serious, probability is raised by the earthquake,
25 therefore we go the extra step, defense in depth, because

vm6

1 it's a direct cause of the loss of collant accident. Where
2 the electrical equipment, designed not to fail, if it fails,
3 doesn't cause a LOCA.

4 MR. BENDER: If I have to rely on the diesel
5 generators and on the circulating equipment to remove the
6 heat, then I have to deal with the matter of whether the
7 power supplied to them are there.

8 MR. MATTSON: But the diesel generator is outside
9 of this question because it sees no LOCA load.

10 MR. BENDER: But it sees the earthquake load.
11 The piping wouldn't fail under the earthquake either if it's
12 seismically qualified, you tell me, but still you are adding the
13 loads as if you were.

14 DR. LAWROSKI: The Chair would appreciate it if you
15 let Mr. Bender have the last word, Mr. Mattson.

16 MR. MATTSON: One possible alternative way to come
17 at this problem is for there to be a subcommittee or perhaps
18 a full committee interest in that research program.

19 DR. SEISS: Which one?

20 MR. MATTSON: To which you referred.

21 DR. SEISS: There is a great deal of interest.

22 DR. LAWROSKI: Gentlemen, we have a couple more
23 items to be taken up yet before we recess for lunch.

24 DR. SEISS: We will be discussing that research
25 program.

vm7

1 MR. MATTSON: I am caught on how to respond to you
2 most specifically. I sympathize with your concern, I understand
3 the margin, I understand the uniformity of the margin it
4 provides, but it's generally conservative and it can be
5 generally met and I have the resources to license cases and to
6 solve other safety problems, and I don't have the resources
7 to overlay this project on top of them.

end 21

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1 MR. BENDER: I think I am not sure the added con-
2 servatism you are providing does much.

3 DR. LAWROSKI: It gives you one more opportunity --

4 MR. MATTSON: I am looking for constructive suggestions
5 from you all as to how to go about it better.

6 DR. LAWROSKI: Thank you, Roger.

7 We have two more items. One, could we --

8 Is Mr. Woodruff here now?

9 MR. WOODRUFF: Yes.

10 DR. LAWROSKI: Can we have a few minutes summary
11 of the incident relative to the M&T tower at Skagit?

12 MR. WOODRUFF: Roger Woodruff from Inspection and
13 Enforcement.

14 Last Monday evening about 7:30 the meteorological
15 at Skagit collapsed. It damaged the instrument shack and took
16 out a power line.

17 The Applicant advised us that the cause of collapse
18 was due to loosening of 4 turnbuckles in the guy wire, the
19 4 guy wires on one side of the tower.

20 As you know, an LWA has not been issued for that
21 reactor. There are no security measures at the site
22 other than a caretaker who resides, maintains the residence
23 there. The caretaker was not there at the time of the inci-
24 dent. He is under investigation by the Skagit County sheriff.

25 The FBI has been notified, the City of Seattle,