

# ORIGINAL

UNITED STATES OF AMERICA  
NUCLEAR REGULATORY COMMISSION

In the matter of:

ADVISORY COMMITTEE ON REACTOR SAFEGUARDS

Combined Meeting of ACRS Subcommittees on  
Metal Components and Structural Engineering

Docket No.

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1 UNITED STATES OF AMERICA

2 NUCLEAR REGULATORY COMMISSION

3  
4 ADVISORY COMMITTEE ON REACTOR SAFEGUARDS

5  
6 COMBINED MEETING OF ACRS SUBCOMMITTEES ON  
7 METAL COMPONENTS AND STRUCTURAL ENGINEERING

8  
9 Room 1046

10 1717 H Street, N.W.

11 Washington, D. C.

12 Friday, May 24, 1985

13 The Subcommittee on Metal Components and the Subcommittee  
14 on Structural Engineering of the Advisory Committee on Reactor  
15 Safeguards convened, pursuant to notice, at 8:30 a.m., Paul  
16 Shewmon, Chairman, Metals Components Subcommittee, presiding.

17 PRESENT:

18 PAUL G. SHEWMON, Chairman

19 C.P. SIESS, Member

20 JESSE C. EBERSOLE, Member

21 HAROLD ETHERINGTON, Member

22 ROBERT C. AXTMANN, Member

23 CARLYLE MICHELSON, Member

24 J. HUTCHINSON, ACRS Consultant

25 E. RODABAUGH, ACRS Consultant



1        -- PRESENT (Continued):

2                MYER BENDER, ACRS Consultant

3                S. BUSH, ACRS Consultant

4                ACRS Staff Member:

5                ELPIDIO IGNE

6                SPEAKERS:

7                L. Shao

8                R. Vollmer

9                B.D. Liaw

10               B. Bosnak

11               R. Klecker

12               C. Serpan

13               S. Hou

14               J. O'Brien

15               W. Johnston

16               B. Elliot

17               W. Shack

18               Mr. Vagans

19               Mr. Shields

20

21

22

23

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## P R O C E E D I N G S

1  
2 MR. SIESS: Good morning. This is a continuation of  
3 the meeting that began yesterday to hear reports from the  
4 representatives of the Piping Review Committee.

5 We will proceed with item 2.4 on the agenda,  
6 Mr. Bosnak.

7 MR. BOSNAK: Good morning. I'm Bob Bosnak, the  
8 Division of Engineering, NRR.

9 A couple of loose ends from yesterday that Carl  
10 Michelson asked a question about, LARs and snubbers. We  
11 checked, and currently, unless the plant that has the  
12 defective snubber cannot make the replacement within 72 hours,  
13 then he has to come down and then something is required. But  
14 if he does exchange the snubber for a good one within a  
15 72-hour period, there is no requirement to come in and report.

16 Optionally, some do, and what we have heard from  
17 checking with a few regions, some don't. So that is the  
18 current status with the record.

19 MR. SHEWMON: Does that also mean it doesn't get  
20 caught by NSTD or whoever that outfit is?

21 MR. MICHELSON: NPRDS.

22 MR. BOSNAK: We were unable to contact AEOD. There  
23 was no one over there yesterday to give us that particular  
24 reply. But we did check with the regions, and with respect to  
25 submitting an LER, if they can do it within the 72-hour

1     period, there is nothing.

2                   MR. SHEWMON: Fine.

3                   MR. BOSNAK: One other loose end here that I wanted  
4     to make sure we understand.

5                   [Slide]

6                   This is the primary loop, and I'm going to come back  
7     to this if you would like, but I want to show you where the  
8     break locations are.

9                   [Slide]

10                  This is the Westinghouse plant, and I think we  
11     talked about 11 yesterday. Actually, the number being done  
12     away with with leaks-before-break is really eight, and if you  
13     look at the numbers that you see here, the BR means branch, 9,  
14     10 and 11 are branches. The 7 is the longitudinal split in the  
15     elbow. All the other breaks are the breaks that are being  
16     eliminated.

17                  The branch lines stay.

18                  [Slide]

19                  The three-dimensional view that you have here just  
20     shows one of the lines, and that would be a location for a  
21     break, pressurizer surge line.

22                  MR. SHEWMON: The break that is postulated there  
23     would have to be defended against jets? Or was there a whip  
24     in the minor line or what?

25                  MR. BOSNAK: Everything is as it always was.

1                   MR. SHEWMON: So that also means the whip of the  
2 main lines of these elephant cages stay at least for those.

3                   MR. BOSNAK: It is this line that is breaking.

4                   MR. SHEWMON: The little one, not the big one.

5                   MR. BOSNAK: The little one, not the big one. It's  
6 the terminal end of the branch line.

7                   MR. SHEWMON: Okay.

8                   MR. MICHELSON: Is it clear to you from the  
9 Commission paper that that is what is meant by reactor coolant  
10 piping?

11                  MR. BOSNAK: It's clear to me.

12                  MR. MICHELSON: It's not clear to me.

13                  MR. BOSNAK: Perhaps I'm too close to it, but if  
14 it's not clear, that is exactly what is being meant by the  
15 Commission paper.

16                  MR. O'BRIEN: The reason it is clear in the  
17 Commission paper is that the Commission paper says that it's  
18 based --

19                  MR. O'BRIEN: The Commission paper is based on the  
20 resolution of A-2 and what is performed by NRC contractors,  
21 and that work is based only on the hot leg, the cold leg and  
22 the cross-over. So by inference, since we cite the resolution  
23 of A-2 and we cite the work performed by NRC contractors, then  
24 by reference it means only those breaks that Bob indicated.

25                  MR. MICHELSON: I am glad you know that because I

1     didn't from just reading the material in front of me, and I  
2     would have thought that a document such as a rulemaking would  
3     be self-contained or very explicit where it isn't  
4     self-contained as to where to find the information. Even by  
5     reference it would be fine, but I couldn't find a reference to  
6     tell me what the definition of primary piping was.

7                 So I'm surprised in a rulemaking that it is that  
8     soapy.

9                 MR. SIESS: We can always say the lawyers are  
10    right and the rule was bad, but I don't think that's true.

11                MR. BOSNAK: Now what I would like to go into is  
12    hopefully to try to clarify for Carl Michelson and Jesse  
13    Ebersole, particularly, the questions that were raised with  
14    respect to what is going on on plants that are in the  
15    licensing strain. While we are commenting on it --

16                [Chart]

17                I don't want to confuse the issue, but I think all  
18    the questions that were asked, we need to have a little  
19    further discussion on. I'm calling these all design  
20    improvements. Here we have NTOLs. These are the plants that  
21    haven't been licensed. Here we have operating plants and here  
22    we have CPs. Of course, there are no CPs right now, but some  
23    of the questions that were asked get into what you might call  
24    the general rule. I'm calling this now -- this is the limited  
25    rule, the primary loop for PWRs.

1           Eventually, the general rule -- you know, it's not  
2   limited to PWRs, but right now let's focus on the specific  
3   rule. And NTOLs -- I will put a little check mark here. Now,  
4   others -- and by others, I mean other than the primary loop.  
5   We have had requests. They are in house. But there is no  
6   action being taken on other, so this is request.

7           Principally what they are -- and Ray can correct me  
8   if I have left out a few -- but the pressurizer surge line  
9   that you saw there, the Class 1 -- typically the Class 1  
10   branch lines. They are the same materials that you heard  
11   spoken about yesterday, but we have taken no action on it and  
12   we intend to take no action in the immediate future. So  
13   basically now we are talking about the primary loop.

14           I will get into this a little bit later, but this  
15   stands for the arbitrary intermediate breaks, and this is the  
16   things that we talked about yesterday, trying to put  
17   everything together on flexible piping.

18           MR. SHEWMON: Is that first word damping?

19           MR. BOSNAK: Yes, damping and spectral shifting.  
20   Those two design improvements.

21           On the OLs, as far as requests are concerned, we  
22   have the issue A-2. They need this limited action that we are  
23   taking. And again, these are all pressurized water reactors.  
24   The CE plants also, since they have not yet gone through the  
25   -- the operating plants have not yet gone through the GDC-4 --



1 are looking for this particular effect, LOCA and SSE. By that  
2 I mean decoupled.

3 We have had some preliminary requests from OLs  
4 looking for design improvements, and by that I mean there are  
5 two plants that I know of that are expected to come in  
6 shortly. They are having problems with the reliability of  
7 large steam generator snubbers, and we are talking about 2000  
8 kips, 2 million pound snubbers.

9 What they would like to do, when the material  
10 aspects of leak-before-break have been improved for their  
11 plants, would be to do something for the snubbers. One is in  
12 a low seismic area. The other is in a high seismic area. I  
13 don't know what the end result will be. Perhaps it will be to  
14 go to a smaller-size snubber. Perhaps the low seismic plant  
15 could totally eliminate the snubber. I'm not sure.

16 But in the context of your letter of June 14th --  
17 let me quote from it -- because we are looking for a  
18 clarification in this area. I can tell you how we are  
19 interpreting it, and then we would like to be corrected if  
20 this is not your intent. But you do say, "However, any  
21 relaxation of requirements to cope with BCCS should be  
22 preceded by rigorous reexamination of the integrity of heavy  
23 component supports under old design conditions."

24 We don't intend to touch what might be characterized  
25 as the basic heavy component supports, but if we do have a

1        request from -- and we are talking about operating plants now  
2        -- from a utility that has problems such as I have reported --  
3        and again, this is a preliminary report. We don't have  
4        anything from the utility yet. These are all what we have  
5        heard from telephone conversations via second parties.

6                So we do want to be sure that if we take an approach  
7        such as that, that it would be in consonance with your  
8        wishes. We think we understand what you are saying because we  
9        don't want to disturb the heavy component supports either.  
10       The work that Livermore did and the work that -- particularly  
11       that Livermore did, that stressed the effect of indirect  
12       components -- we are talking about things such as cranes  
13       toppling over, things that might indirectly cause a pipe  
14       break, not causing the pipe break, but indirect causes.

15               MR. SHEWMON: I think another part of that history  
16       that may be irrelevant but sits in the back of our minds is  
17       about some supports you had which were heavily constrained in  
18       their weld design and built up material which had a ductile,  
19       brittle transition temperature around room temperature. Where  
20       was that, Spence?

21               MR. BUSH: That was a lot of places.

22               MR. BOSNAK: Particularly North Anna was one.

23               MR. SHEWMON: North Anna was where it hit the fan, I  
24       guess, but in general, that sort of thing. Also to be sure  
25       that they would maintain their integrity.

1           MR. BUSH: Bob Nichols spent, I think, two years on  
2           that at EPRI, and recently, I think, wrapped it up, which  
3           essentially was an assessment of what the properties were on  
4           the supports, and as far as I know, Bob, a pretty large  
5           spectrum of plants, anything that they thought had it. A lot  
6           of that was A-36, as I recall, which is not exactly the  
7           world's best material.

8           MR. ETHERINGTON: Even so, the general conclusion  
9           was that it's not really a problem, isn't that right?

10          MR. BUSH: I think it was not considered to be a  
11          major problem.

12          MR. BOSNAK: Certainly on these plants, the NTOLs  
13          and the DLs are not changing anything. They are designed for  
14          the combination LOCA and SSE, and nobody is changing  
15          anything. As I said, the only thing we have heard, there may  
16          be people that are interested in improvement, and these are on  
17          operating plants. It is in the area. The only thing that we  
18          would even entertain, I believe, at this time would be looking  
19          at how do we improve the reliability of snubbers that are  
20          there because there have been problems.

21          MR. MICHELSON: Does this mean, then, that the  
22          request from Seabrook for the feedwater line arbitrary breaks  
23          -- you haven't talked about the arbitrary yet.

24          MR. BOSNAK: I haven't come to that.

25          MR. MICHELSON: Except for arbitrary, this is the

1 situation.

2 MR. BOSNAK: Arbitrary breaks, and unfortunately  
3 they are in the same volume as the fracture mechanics area  
4 because they are pipe breaks. These are pipe breaks here.  
5 These are what I call improvements in piping design to achieve  
6 what we consider to be flexible piping. They are all in the  
7 Piping Review Committee report. This is the thing that is now  
8 before the Commission, and I wanted to be sure that everybody  
9 understood what we were doing there and that we are making  
10 very little change.

11 MR. MICHELSON: Is it clear from the Commission  
12 paper that it doesn't include arbitrary breaks?

13 MR. BOSNAK: I think so. It does not include  
14 arbitrary breaks.

15 MR. MICHELSON: I thought it included all the breaks  
16 in the primary piping.

17 MR. BOSNAK: Again, we don't want to mix these two  
18 areas up. The elimination of breaks based on advanced  
19 fracture mechanics techniques is one principle. Arbitrary  
20 intermediate breaks, which is just the elimination of these  
21 breaks -- I will tell you what the trade-off is when we get to  
22 those -- is a completely separate area. Nothing to do with  
23 the advancing to GDC-4. The fact that they are also  
24 eliminated is just a coincidence, I guess, if you will. But  
25 they are two separate items.

1                   MR. EBERSOLE: I may have missed this, but I  
2 understood you were going to probably permit the removal of  
3 motion limiters.

4                   MR. BOSNAK: What we are talking about with respect  
5 to this, as John characterized them, we are trying to get rid  
6 of the evil pipe whip restraints. What people are doing are  
7 getting rid of pipe whip restraints, bumpers. If that is what  
8 you characterize as being motion limiters, that's correct.  
9 Those are in the primary loop. If people want to leave them  
10 there, they can leave them there. What I think many of the NG  
11 welds are going to do, they are not going to put in saddles  
12 and they are going to shim them.

13                  MR. EBERSOLE: What about the main steam lines?

14                  MR. BOSNAK: We are not talking about the main steam  
15 line right now.

16                  MR. EBERSOLE: Okay.

17                  MR. BOSNAK: This is the primary loop only. I think  
18 we had the slide of the primary loop before you came in,  
19 exactly what we are talking about. This is not main  
20 steam. It's a PWR primary loop only.

21                  Now CPS. Obviously, if had somebody wanting to come  
22 in and build a new plant, I'm sure if it was a pressurized  
23 water reactor, they would ask for that.

24                  MR. EBERSOLE: How was it rationalized since these  
25 are PWRs and they don't get the cracks anyway? That's the way

1 I understand it.

2 MR. BOSNAK: That's the reason why we started  
3 here. We started with the primary loop because it has been  
4 good operating experience. There were no large dynamic  
5 loads. Apparently I should list some of those things.

6 MR. EBERSOLE: Isn't it true that the need for  
7 detailed and frequent inspection is a good deal less in the  
8 PWRs than in the boilers?

9 MR. BOSNAK: If you are talking about during  
10 construction?

11 MR. EBERSOLE: No.

12 MR. SIESS: ISI.

13 MR. BUSH: There is no difference. Unless -- I think  
14 I can speak with reasonable authority on this -- Unless you  
15 are faced with requirements established by the NRC in addition  
16 to the code requirements, you won't have any difference. Now,  
17 the reason I say that that way is if you have sensitized  
18 stainless steel in there, then NUREG 313 tends to control and  
19 you do more inspection in the case of a boiler than you would  
20 in PWR.

21 MR. EBERSOLE: Isn't that controlled in the engine  
22 room?

23 MR. SIESS: These are only PWRs, PWR primary system  
24 only, primary loop only.

25 MR. BOSNAK: If you want, we could have a laundry



1 List here, but these were the things that were looked at  
2 before we decided to even go into this primary loop: that we  
3 had leakage detection, there was quality in construction, that  
4 we knew the loads. If you don't know the loads, you are going  
5 to have difficulty getting into your fracture mechanics if  
6 your loads are uncertain.

7 When you start getting into some of these other  
8 lines in the balance of plant, that is what you are going to  
9 be faced with. And of course, the material, to understand the  
10 material and how it behaves, and whether it will leak before  
11 it breaks.

12 So those kinds of things are inherent in many years  
13 of work by the Staff before we were able to say that we  
14 believe the primary loop of a PWR is not going to -- it's  
15 going to leak before it breaks.

16 With that in mind, what we were trying to accomplish  
17 was really the removal of all of this mass of steel that you  
18 have seen. That's the objective.

19 MR. ETHERINGTON: Did you say it's not going to leak  
20 before it breaks?

21 MR. SIESS: His sentence wasn't a good sentence,  
22 Harold.

23 MR. ETHERINGTON: I thought that was misspoken.

24 MR. SIESS: He did misspeak.

25 MR. BOSNAK: So in the OLs, we don't expect they are

1 going to get into this area of the other lines --

2 MR. SIESS: The other lines are the broad-based  
3 rule? Is that what you mean by others?

4 MR. BOSNAK: The broad-based rule says that the  
5 technique, the advanced fracture mechanics --

6 MR. SIESS: I just want to know what that column  
7 refers to. The first column refers to the interim schedule of  
8 exception. The second column is the broad-based rule.

9 MR. BOSNAK: Yes.

10 MR. SIESS: Okay.

11 MR. BOSNAK: I just wanted to point out there are  
12 requests in house right now even though the broad-based rule  
13 has not even been looked at that goes beyond the primary loop,  
14 and we are just sitting on it. We are not doing anything with  
15 them. So I think that's all.

16 If that is fairly clear, perhaps we can move to the  
17 next column.

18 MR. SIESS: That takes care of the rules, the two  
19 rules that we had.

20 MR. BOSNAK: Yes. Again, this is the limited rule  
21 that is before the Commission right now. We think it is  
22 fairly clear. It's very finite. People are not going to  
23 change equipment qualifications, they are not going to change  
24 heavy component supports, they are not changing ECCS, not  
25 doing anything to containment.

1           MR. SHEWMON: How about pressure in compartment?

2           MR. BOSNAK: Pressure in compartment stays the same.

3           MR. O'BRIEN: The rule does say that pipe  
4    dispressurizations can be eliminated from the design basis.

5           MR. SIESS: Asymmetric loading is affected? That's  
6    a compartment break.

7           MR. O'BRIEN: There are pressurizations due to  
8    breaches in the primary circuit from steam generators and  
9    seals. That is still in the design basis. The only thing  
10   excluded --

11          MR. BOSNAK: The A-2 aspects of pressurization  
12   are the things that are going. When I said pressurization and  
13   I answered it stays the same, it does except for the  
14   asymmetric effects.

15          MR. SIESS: Mike.

16          MR. BENDER: I guess I'm reading something into this  
17   that you didn't say. For the plants already designed with the  
18   double-ended pipe break loads providing the basis for the  
19   compartment pressures, there is not likely to be any change at  
20   all. That could only --

21          MR. BOSNAK: That's correct. That's why I'm saying  
22   it stays the same. So the things that we are talking about  
23   here, they are not going to change.

24          MR. BENDER: So that the thing that John O'Brien is  
25   talking about really has to do with future designs where you

1 might, in fact, look to see whether in changing the  
2 double-ended pipe break criteria for primary loops, pressures  
3 might drop some.

4 MR. BOSNAK: There is one other wrinkle on it, since  
5 John mentioned it. We realize today we have what we call  
6 break exclusion regions, and we have limited displacement  
7 breaks. These breaks that we see here --

8 [Slide]

9 -- particularly in the area of the reactor coolant  
10 pump steam generators, there are bumpers so they are limited  
11 displacement breaks. What we are saying is if you want to  
12 remove that bumper, then they are no longer limited  
13 displacement breaks. They were designed for limited  
14 displacement breaks, but the design doesn't change. You have  
15 in there the peak pressures that are associated with the  
16 limited displacement breaks. That's not changing. But you  
17 can remove the bumper.

18 MR. SIESS: They were limited displacement breaks  
19 because if you assume the double-headed guillotine break, you  
20 have got too much pressure, so you have limited the  
21 displacement to where it couldn't be double-headed.

22 MR. BOSNAK: Correct.

23 MR. SIESS: And now that you do not require the  
24 double-ended break, you can remove the limited displacement  
25 device.

1           MR. BOSNAK: That's correct.

2           MR. MICHELSON: And still use whatever the pressures  
3 and temperatures and so forth were before.

4           MR. BOSNAK: That's correct.

5           MR. MICHELSON: Let's postulate for a moment that  
6 somebody has got their environmental qualification on a  
7 particular device in that region, and it turns out the  
8 qualification was inadequate because they couldn't quite pass  
9 the test for the particular pressure, temperature and  
10 humidity. Are you now going to give them relaxation, then, on  
11 that test, or are you still going to make them meet that  
12 original requirement?

13          MR. BOSNAK: We haven't heard of anybody having any  
14 problems on meeting it.

15          MR. MICHELSON: It will get more so when you get  
16 over to the outside of containment.

17          MR. SIESS: We are still on that first column.

18          MR. MICHELSON: Right. I just want a clarification.

19          MR. BOSNAK: Inside containment you have the basic  
20 pressure, temperature, moisture, humidity that you have always  
21 had, and that doesn't change.

22          MR. MICHELSON: These vary in subcompartments within  
23 the containment, of course. You get much higher temperature

24          --

25          MR. BOSNAK: It can vary, but our experience is --

1           MR. SIESS: Carl, you are saying that if you had  
2           calculated the environmental temperatures and pressures for  
3           the limited break, and now you recalculate them for the leak  
4           size break, which is permitted under the rule, that you think  
5           it might be worse?

6           MR. MICHELSON: No, no, that isn't it at all. Of  
7           course I assume that you are going to have very modest  
8           environmental conditions for the limited leak before break.  
9           In fact, I'm not even sure how they would set that. The  
10          question is, if you found out during your equipment  
11          qualification program that you could not pass the test, could  
12          you go back now and ask for a relaxation on the basis that you  
13          are not going to have a break there anyway?

14          MR. SIESS: I think if the rule went through, you  
15          would not have a break there. Then you would check the  
16          qualification for the leak size break. Am I correct, Bob?  
17          And if you had --

18          MR. BOSNAK: What we said with respect to equipment  
19          qualification, as we have with respect to ECCS, is that it  
20          doesn't change.

21          MR. MICHELSON: You said that although you didn't  
22          say it in the rulemaking.

23          MR. SIESS: Let's go away from the NTOL to a CP or a  
24          step beyond. We would now be qualified for the new criteria,  
25          which would be some much smaller leak than the limited break



1     leak.

2                   MR. BOSNAK: We would depend on our systems people  
3     to tell us what the temperature and pressure environment was  
4     with respect to the equipment.

5                   MR. SIESS: They would use leak size based on  
6     fracture mechanics.

7                   MR. BOSNAK: I would expect in the future that might  
8     happen.

9                   MR. MICHELSON: I would hope not.

10                  MR. BOSNAK: All of that would have to be reviewed.  
11     We don't have a position on that, but we do have with respect  
12     to where we are today and what is covered by the rule.

13                  MR. MICHELSON: They have no position in here on  
14     what they are going to do. I think that is wrong.

15                  MR. SIESS: That's the case-by-case business.

16                  MR. BOSNAK: That would all have to be developed and  
17     would be developed over a number of years in consultation with  
18     this committee, certainly.

19                  MR. MICHELSON: I personally feel that the  
20     rulemaking ought to make it very clear that the environmental  
21     conditions stay as they were. Rulemaking remains silent  
22     now. People can come in and start playing with it.

23                  MR. BOSNAK: I have read statements, and John can  
24     correct me, that these things don't change.

25                  MR. SIESS: John, we keep hearing you say that but

1     we can't find the words in the rule that says that.

2             MR. O'BRIEN: In the earlier version of the rule, it  
3     specifically said equipment qualification is not affected.

4             MR. SIESS: You are standing by the mike but you are  
5     not talking in the mike.

6             MR. O'BRIEN: In an earlier version of the rule,  
7     there was explicit statement that ECCS containment and  
8     equipment qualification is not impacted by this rule. That's  
9     what you want to be said.

10            MR. MICHELSON: Yes, and you removed it.

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19     lot of history on environmental qualification, how you can  
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25            MR. SIESS: Mike.

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3 saying environmentally qualified only for the leaks they  
4 detect.

5 MR. SIESS: If it is other pipes you are concerned  
6 about, it is clear that won't change.

7 MR. MICHELSON: Not other pipes; other conditions.

8 MR. BUSH: Those have been looked at in considerable  
9 depth, and I don't know of any case -- for example, tops of  
10 valves and things of that nature where they represent leakage  
11 greater than this because if we talk with, say, a 10 percent  
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19 effect, you might be very proscriptive and say as far as the  
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1     cross-section area fracture.

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11            MR. BUSH: It was discussed at great length.

12            MR. BOSNAK: We thought about it and we are still  
13    thinking about it.

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15    is, and if I understand it right, I certainly share it, the  
16    double-ended guillotine break has been accepted for many, many  
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7           MR. MICHELSON: Or and leaves it as it is.

8           MR. BOSNAK: That is definitely the intent.

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1           MR. SIESS: Carl Arlotto had an answer, or a  
2 question?

3           MR. ARLOTTO: I've got a comment. I think,  
4 Mr. Chairman, the comments made, particularly by Carl  
5 Michelson, and the concern of others, are well taken. I think  
6 from a procedural viewpoint, I think it is time we recognize  
7 that this is going to go out for comment. I think the  
8 combination of the comments we get from the public, the  
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22           Secondly, I would like to observe that most of us  
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25 they have made. They do not seem to have the data to support

1     that decision, and I think that we are now -- if I can now  
2     combine the two offices, NRR and Research, we are now in the  
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6     upper bound kind of a break, but right now we just aren't  
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9     about must be cleaned up, I think at the final rule stage.  
10    This part of the process we are going through.

11            MR. SIESS: I would have thought that 10 percent was  
12    not a whole lot more arbitrary than 100 percent.

13            Jesse, did you have a question?

14            MR. EBERSOLE: I remember back in the early BWR days  
15    one of the more horrendous piping failures was to imagine a  
16    vertical split in one of the risers that would create a steam  
17    and vapor ejection process that would create a monster  
18    centrifuge round and round the drywell and literally strip a  
19    lot of the instrumentation off that was needed to mitigate the  
20    consequences. You know, like the level columns, et cetera, et  
21    cetera.

22            GE invoked the notion that they had 180 degree  
23    equator logic, which has a flaw in it that you only loft half  
24    the instruments. That didn't permit the random failure of the  
25    first track to mitigate.

1                   When you get into environmental qualification, what  
2   I'm hearing is you are just about eliminating the dynamic  
3   effects of jets on such equipment. You may permit, and  
4   certainly the industry is likely to hop right on it, the  
5   actual mounting of critical and sensitive equipment right on  
6   the pipes they are monitoring, from which they are taking  
7   their instrument taps, because you are eliminating the notion  
8   of pipe bursts and just saying that pipes drip.

9                   I can't get it quite through my head yet that pipes  
10   don't burst and they only drip, and that seems to be the way  
11   you are going. Am I wrong?

12                  MR. BOSNAK: Here again, we are talking about the  
13   primary loop right now.

14                  MR. EBERSOLE: I was, too.

15                  MR. BOSNAK: I'm talking about a PWR. We haven't  
16   gotten into the BWRs at all. And whether or not we are ever  
17   going to be able to get through all of these situations here  
18   with respect to loads, materials, what happens with respect to  
19   aging of the material -- we started with something that we  
20   thought we could be comfortable with.

21                  MR. SIESS: Jesse, were you limiting yourself to  
22   BWRs?

23                  MR. EBERSOLE: No, I was being general.

24                  MR. SIESS: I think Jesse was basically challenging  
25   the --

1           MR. BOSNAK: The elimination of jet.

2           MR. SIESS: No, he is challenging leak before break.

3           MR. BUSH: He is challenging what I would call the  
4           probabilistic fracture mechanics work.

5           MR. EBERSOLE: To the degree of leak.

6           MR. BUSH: That effectively would say in these  
7           systems you wouldn't have a problem. Now, you may not believe  
8           the numbers as such, but they are certainly very low number

9           MR. BENDER: I think I don't interpret Jesse as  
10          saying quite what you are saying. I may be wrong in my  
11          understanding. It seems to me that what Jesse is suggesting  
12          is that this new proposal should not be taken as a license to  
13          locate equipment or instruments or anything else in an  
14          environment where they might be threatened by some break like  
15          this just because the relaxation gives you the opportunity.

16          MR. EBERSOLE: That is precisely what happens.  
17          though.

18          MR. BENDER: I understand that. All I am saying is  
19          if there were some encouragement not to be too free with that  
20          kind of action, you would probably be pretty happy, wouldn't  
21          you?

22          MR. EBERSOLE: Yes, if I had some way to say, oh, he  
23          didn't mount this transducer on the very pipe the fluids of  
24          which he was monitoring.

25          MR. BOSNAK: We do have that way of doing it, and I

1 know exactly what you are talking about because we were faced  
2 with all of this when we had to get into what we called the  
3 break exclusion region. If you recall, this was back in the  
4 seventies when we started with the BWR because we couldn't  
5 take the break in the region between the inside and outside  
6 various containments. So we had this annular region we  
7 couldn't. We then applied that same concept to PWRs.

8 MR. EBERSOLE: You couldn't take it in the rim of  
9 the fluid -- did you get rid of them?

10 MR. BOSNAK: You couldn't take it because  
11 containment would be breached, and that was the basic reason,  
12 but people started putting vital equipment in close to the  
13 break exclusion region, and we then -- not because things  
14 didn't break, but we didn't want those located there for fire  
15 and other reasons. It is just bad engineering to not worry  
16 about how your systems are arranged.

17 MR. SIESS: Carl, you are saying that if you had  
18 calculated the environmental temperatures and pressures for  
19 the limited break, and now you recalculate them for the leak  
20 size break, which is permitted under the rule, that you think  
21 it might be worse?

22 MR. MICHELSON: No, no, that isn't it at all. Of  
23 course I assume that you are going to have very modest  
24 environmental conditions for the limited leak before break.  
25 In fact, I'm not even sure how they would set that. The



1 question is, if you found out during your equipment  
2 qualification program that you could not pass the test, could  
3 you go back now and ask for a relaxation on the basis that you  
4 are not going to have a break there anyway?

5 MR. SIESS: I think if the rule went through, you  
6 would not have a break there. Then you would check the  
7 qualification for the leak size break. Am I correct, Bob?  
8 And if you had --

9 MR. BOSNAK: What we said with respect to equipment  
10 qualification, as we have with respect to ECCS, is that it  
11 doesn't change.

12 MR. MICHELSON: You said that although you didn't  
13 say it in the rulemaking.

14 MR. SIESS: Let's go away from the NTOL to a CP or a  
15 step beyond. We would now be qualified for the new criteria,  
16 which would be some much smaller leak than the limited break  
17 leak.

18 MR. BOSNAK: We would depend on our systems people  
19 to tell us what the temperature and pressure environment was  
20 with respect to the equipment.

21 MR. SIESS: They would use leak size based on  
22 fracture mechanics.

23 MR. BOSNAK: I would expect in the future that might  
24 happen.

25 MR. MICHELSON: I would hope not.



1           MR. BOSNAK: All of that would have to be reviewed.  
2       We don't have a position on that, but we do have with respect  
3       to where we are today and what is covered by the rule.

4           MR. MICHELSON: They have no position in here on  
5       what they are going to do. I think that is wrong.

6           MR. SIESS: That's the case-by-case business.

7           MR. BOSNAK: That would all have to be developed and  
8       would be developed over a number of years in consultation with  
9       this committee, certainly.

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11       rulemaking ought to make it very clear that the environmental  
12       conditions stay as they were. Rulemaking remains silent  
13       now. People can come in and start playing with it.

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15       correct me, that these things don't change.

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17       we can't find the words in the rule that says that.

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19       specifically said equipment qualification is not affected.

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21       not talking in the mike.

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13            GE invoked the notion that they had 180 degree  
14    equater logic, which has a flaw in it that you only loft half  
15    the instruments. That didn't permit the random failure of the  
16    first track to mitigate.

17            When you get into environmental qualification, what  
18    I'm hearing is you are just about eliminating the dynamic  
19    effects of jets on such equipment. You may permit, and  
20    certainly the industry is likely to hop right on it, the  
21    actual mounting of critical and sensitive equipment right on  
22    the pipes they are monitoring, from which they are taking  
23    their instrument taps, because you are eliminating the notion  
24    of pipe bursts and just saying that pipes drip.

25            I can't get it quite through my head yet that pipes

1     don't burst and they only drip, and that seems to be the way  
2     you are going. Am I wrong?

3             MR. BOSNAK: Here again, we are talking about the  
4     primary loop right now.

5             MR. EBERSOLE: I was, too.

6             MR. BOSNAK: I'm talking about a PWR. We haven't  
7     gotten into the BWRs at all. And whether or not we are ever  
8     going to be able to get through all of these situations here  
9     with respect to loads, materials, what happens with respect to  
10    aging of the material -- we started with something that we  
11    thought we could be comfortable with.

12            MR. SIESS: Jesse, were you limiting yourself to  
13    BWRs?

14            MR. EBERSOLE: No, I was being general.

15            MR. SIESS: I think Jesse was basically challenging  
16    the --

17            MR. BOSNAK: The elimination of jet.

18            MR. SIESS: No, he is challenging leak before break.

19            MR. BUSH: He is challenging what I would call the  
20    probabilistic fracture mechanics work.

21            MR. EBERSOLE: To the degree of leak.

22            MR. BUSH: That effectively would say in these  
23    systems you wouldn't have a problem. Now, you may not believe  
24    the numbers as such, but they are certainly very low number

25            MR. BENDER: I think I don't interpret Jesse as

1 saying quite what you are saying. I may be wrong in my  
2 understanding. It seems to me that what Jesse is suggesting  
3 is that this new proposal should not be taken as a license to  
4 locate equipment or instruments or anything else in an  
5 environment where they might be threatened by some break like  
6 this just because the relaxation gives you the opportunity.

7 MR. EBERSOLE: That is precisely what happens,  
8 though.

9 MR. BENDER: I understand that. All I am saying is  
10 if there were some encouragement not to be too free with that  
11 kind of action, you would probably be pretty happy, wouldn't  
12 you?

13 MR. EBERSOLE: Yes, if I had some way to say, oh, he  
14 didn't mount this transducer on the very pipe the fluids of  
15 which he was monitoring.

16 MR. BOSNAK: We do have that way of doing it, and I  
17 know exactly what you are talking about because we were faced  
18 with all of this when we had to get into what we called the  
19 break exclusion region. If you recall, this was back in the  
20 seventies when we started with the BWR because we couldn't  
21 take the break in the region between the inside and outside  
22 various containments. So we had this annular region we  
23 couldn't. We then applied that same concept to PWRs.

24 MR. EBERSOLE: You couldn't take it in the rim of  
25 the fluid -- did you get rid of them?

1           MR. BOSNAK: You couldn't take it because  
2           containment would be breached, and that was the basic reason,  
3           but people started putting vital equipment in close to the  
4           break exclusion region, and we then -- not because things  
5           didn't break, but we didn't want those located there for fire  
6           and other reasons. It is just bad engineering to not worry  
7           about how your systems are arranged.

8           And we just can't permit anything like that.

9           MR. ETHERINGTON: If it's just on these structures  
10          that are designed to resist the forces, it would be rather  
11          hard to construe an instrument in this structure, wouldn't it?

12          MR. SIESS: Did you hear that, Bob?

13          MR. BOSNAK: I didn't hear your last words.

14          MR. SIESS: Say it again, Harold.

15          MR. ETHERINGTON: The rule is referring to  
16          structures not being required to resist the jet forces, isn't  
17          that correct?

18          MR. BOSNAK: That's correct. In other words, if the  
19          jet force is eliminated, the jet force is eliminated and you  
20          don't have to deal with it.

21          MR. ETHERINGTON: Isn't that structure used as  
22          distinct --

23          MR. BOSNAK: We are talking about structures -- in  
24          some cases, of course, in the past, barriers were used,  
25          shields to protect --

1           MR. SIESS: It doesn't include instruments.

2           MR. ETHERINGTON: That couldn't include instruments  
3 by any stretch of the imagination.

4           MR. BOSNAK: It was to protect vital pieces of  
5 equipment generally, either other piping, valves, motors.

6           MR. ETHERINGTON: I see. So in removing the shield,  
7 you are exposing instruments, that's correct.

8           MR. SIESS: Bob, if we commit ourselves to the pipe  
9 whip restraints which you would like to get rid of because  
10 they impede inspection and a number of other things, the  
11 problem is relatively simple except that either the Staff or  
12 the lawyers can't find a way to say don't put pipe whip  
13 restraints in. They want to go back and change GDC-4. When  
14 you get to the jet impingement, which you have lumped in now  
15 with the pipe restraints, you open the door to this whole  
16 question of environmental protection and the kind of thing  
17 Harold has raised. A small break in the pipe might make a jet  
18 that impinges on an instrument out there that would be just as  
19 bad as what you have got with a full break, and how do you  
20 take care of that?

21           MR. BOSNAK: The only way, as I say, if we eliminate  
22 completely what we are talking about with respect to primary  
23 loop, if you believe in the fracture mechanics approach, that  
24 we are not -- you know, we are going to get -- before we have  
25 a jet that is damaging, we will have detection.



1                   MR. SIESS: That's your premise then.

2                   MR. BOSNAK: That's the basic premise. We don't  
3 have with respect to what we are doing right now a replacement  
4 leakage crack. There is work that is going on. As Guy  
5 mentioned, the Germans use this one-tenth area break. And one  
6 of the items that is identified in Volume 5 of the Piping  
7 Review Committee Report is the development of replacement  
8 leakage cracks. But we are not talking about the primary loop  
9 now; we are talking about should this get into other systems.

10                  MR. SIESS: If you had a non-mechanistic arbitrary  
11 10 percent break, that would give you a pretty good-sized jet,  
12 couldn't it?

13                  MR. BOSNAK: Actually, what we have now, we still  
14 have all the branch lines, and of course, they are limited in  
15 their location, but they certainly give you the environment  
16 that you need. They are still there.

17                  MR. SIESS: But your basic assumption, now, based on  
18 the fracture mechanics studies, is that you will get a leak  
19 before a break that is large enough to produce a damaging jet,  
20 not just a leak before 100 percent guillotine break. Is that  
21 right?

22                  MR. BOSNAK: That's correct.

23                  MR. SIESS: There is leak before there is anything  
24 more than just a few gallons per minute coming out somewhere.

25                  MR. BOSNAK: That's correct. But we still think

1     when we get into these other systems that we need to go  
2     further. We need to do some of the things you are talking  
3     about.

4             MR. SIESS: I know, but that is being conservative.

5             MR. EBERSOLE: This will in turn permit you to mount  
6     instruments on the pipes which they monitor.

7             MR. BOSNAK: I didn't hear what you said.

8             MR. EBERSOLE: I said this will permit you to mount  
9     relatively delicate instrumentation on the very fluid systems  
10    that they are monitoring.

11            MR. BOSNAK: Again, I don't think that's good  
12    engineering practice to do.

13            MR. EBERSOLE: Engineering practice is whatever --

14            MR. BOSNAK: We have everything in place.

15            MR. SIESS: You are not changing good engineering  
16    practice, you are changing a rule.

17            MR. RODABAUGH: Bob, one of the breaks you are still  
18    going to postulate will be that roughly 16-inch branch line,  
19    which I think would be a tremendous amount of -- from this  
20    very limited standpoint, it seems to me that your concerns are  
21    addressed.

22            MR. SIESS: A limited location.

23            MR. BOSNAK: Limited location, but they are still  
24    there. They certainly do what the German 10 percent break  
25    does, definitely.

1           MR. BENDER:     I think you should at least pay  
2     attention to Mr. Ariotto's point. I think the message has  
3     been presented and it seems to me the Staff understands it,  
4     and what they would like to do now, as I understand it,  
5     primarily is to let the proposed rule go out for comment, have  
6     the committee present its comments concerning the proposed  
7     rule, which it will do anyhow, and let other people comment as  
8     well.

9           And then when the final rule comes out, at least my  
10    interpretation is that there will be some conscious effort to  
11    take account of the comments that have been made here. That's  
12    what I thought he said.

13          MR. ETHERINGTON: Of course, the industry is not  
14    likely to address the points that Jesse is raising. I mean  
15    the comments that we will get back.

16          MR. EBERSOLE: I will give you an example. The  
17    early designs of the break segregation system for the boiler  
18    use numerous impulse lines to measure the transient pressure  
19    gradients in the primary piping. They were strapped to the  
20    pipe within which the gradients occurred. And thus, if a jet  
21    effect or a break occurred, they were instantly destroyed.

22          MR. ETHERINGTON: In this particular case, would  
23    that matter?

24          MR. EBERSOLE: Yes, it would destroy the transient  
25    gradient measurement that they made and you wouldn't know

1     which went. This was to swing the ECCS system to the right or  
2     left. So the accident itself destroyed the sensing apparatus,  
3     which was intended to monitor.

4             MR. SIESS: Let me try to summarize where I think we  
5     are. If we accept leak before break, fracture mechanics,  
6     probabilistic and so forth as being exceedingly low  
7     probability, and the likelihood of being able to find the leak  
8     before you have either a double-ended pipe break rupture or a  
9     high energy jet, the objective of the Staff is to eliminate  
10    massive -- as John called them -- evil pipe whip restraints  
11    and presumably equally evil jet impingement devices.

12            I think there is a feeling on the part of the  
13    committee that the Staff may not have adequately considered  
14    other consequences of a rule change which eliminates the  
15    double-ended guillotine break, and the implications to other  
16    aspects of design. It accomplishes what you set out to do,  
17    eliminate the evil structures, but whether you have thought  
18    about other things that might be legally done under that same  
19    rule may have not been thought of probably because you think  
20    further steps down from the rule, Standard Review Plan,  
21    whatever, and I don't think we have a complete understanding  
22    of what other requirements there are that would prevent these  
23    secondary -- maybe not secondary, but other consequences of  
24    the rule change.

25            I think that is where we stand. The committee has

1 raised several issues, environmental qualification, things  
2 Jesse said which are sort of environmental but not quite. Do  
3 you understand that position, Bob and Guy? We may get it in  
4 writing eventually. But I haven't heard any real serious  
5 challenges to the basic premise of leak before break in  
6 the primary system of pressurized water reactors as a  
7 justification for eliminating these massive restraints,  
8 although there may be some that haven't been completely  
9 expressed.

10 If you understand that, I would suggest that we go  
11 on to whatever the next step is.

12 MR. BOSNAK: The next one is the arbitrary  
13 intermediate break.

14 MR. SIESS: Now, before you skip to that, the  
15 broad-based rule involves all of these same considerations to  
16 a higher power.

17 MR. BOSNAK: Broad-based rule would get into other  
18 lines and all of their ramifications. It gets much more  
19 complicated when you leave what I consider to be a system in  
20 which we have bounds on all of this. When you start getting  
21 into other areas, it is going to be much more difficult even  
22 from just the application of fracture mechanics: do we know  
23 what the loads are, that certainty. So that is this  
24 broad-based rule.

25 MR. MICHELSON: We are not discussing that today,

1       then, I guess, because there are a whole lot of questions if  
2       we got into that.

3                Could I ask you one question, though, on the  
4       fracture mechanics techniques? How does your confidence  
5       change as the pipe diameters grow smaller? Ray?

6               MR. KLECKER: I'm Ray Klecker from NRR. I think the  
7       problem when we get to smaller lines, the fracture mechanics  
8       itself will be essentially the same. The technique is there.  
9       There is no change in the technology for that. The  
10      difficulties probably will be in sizing a crack large enough  
11      so that you can be assured of detection and still have that  
12      crack smaller by a factor of 2 or whatever as compared to the  
13      critical crack size in that line.

14              For that reason, there may be a cut-off in the size  
15      of the pipe that we go down to. Now, we are leaving this as  
16      an option to industry. They do not have to postulate leak  
17      before break. They can go back and leave their restraint  
18      systems in on these small lines if they so choose, and some of  
19      them indicated on some restraints they would do that.

20              MR. MICHELSON: Do you have a size in mind yet where  
21      you think it begins to get shaky?

22              MR. KLECKER: Somewhere around 6 inches diameter.

23              MR. BUSH: I could comment on the same one.

24      There's an Adelphi technique that is currently on the way that  
25      is looking at this whole business of what I call the



1 probability of break from the spectrum of sizes from about an  
2 inch on up to the maximum size of the systems. It is in the  
3 second iteration, I guess. It will go through probably one  
4 more iteration. How much value it will have, I don't know,  
5 but it will certainly converge on some of these problems.

6 I think what you will see out of it is the  
7 probabilities that are cited for small items would be  
8 substantially higher. As far as breaks are concerned, they  
9 would be larger.

10 MR. EBERSOLE: Do you have any notion what the  
11 variation is?

12 MR. BUSH: About ten orders of magnitude.

13 MR. EBERSOLE: Ten orders?

14 MR. BUSH: Sure. The probability on the big lines  
15 is around 10 to the minus 11. On the really small lines, it's  
16 more like 10 to the minus 1.

17 MR. SERPAN: Serpan from Research. On your  
18 question, Mr. Michelson, the smaller the pipe, the better the  
19 confidence we have in the properties because that's the kind  
20 of stuff that we test. We are testing 4, 6, 8 inch diameter  
21 right now and having to extrapolate that to the larger stuff.  
22 So I think we know better what the properties and  
23 characteristics are of the smaller pipe.

24 MR. MICHELSON: The defect, I think, was the real  
25 problem, wasn't it?

1           MR. SERPAN: We can probably find that easier, too.  
2 because it's going to be thinner walled.

3           MR. ETHERINGTON: Does the Staff have a minimum nine  
4 size for snubber requirements, restraint requirements?

5           MR. BOSNAK: No. You will see on some small lines  
6 all kinds of things.

7           MR. ETHERINGTON: Small as what?

8           MR. BUSH: An inch to an inch and a half.

9           MR. ETHERINGTON: Doesn't it make sense to have  
10 snubbers on those things?

11          MR. BUSH: Don't ask me; I'm biased.

12          MR. SIESS: You shouldn't ask that question,  
13 Harold. Snubbers are not the same as whip restraints. Am I  
14 right?

15          MR. BUSH: That's right. They are a different  
16 animal.

17          MR. BOSNAK: Oh, yes, definitely.

18          MR. SIESS: Snubbers restrain the pipe in service;  
19 whip only restrains it once it breaks.

20          MR. BOSNAK: Theoretically there is supposed to be  
21 no contact. That's one of our fears, that over the years  
22 there will be contact between the whip restraint and the  
23 pipe. There is not supposed to be any.

24          MR. SIESS: There are hundreds of snubbers on 1-1/2  
25 inch pipe.

1       Larry.

2           MR. SHAD: For the smaller lines, I would more worry  
3 about the extended events. I think, for instance, this cannot  
4 break a 20-inch but it may break a 2 or 3-inch line.

5           MR. SIESS: Let's go on to AIB.

6           MR. BOSNAK: Arbitrary intermediate breaks, to  
7 refresh your memories, is a situation in which we have the  
8 prescription for postulating pipe breaks. Certain stress  
9 level, certain in the case of Class 1 lines that are evaluated  
10 for fatigue, certain fatigue usage factor. Again, the usage  
11 factor is one-tenth, and the Code, of course, permits you to  
12 go as high as 1. So we have a factor of 10 there.

13           The stress value is 80 percent of what would  
14 normally be permitted for upset conditions. If you are below  
15 those, you don't have to postulate breaks. If you have a  
16 given line, you have two anchors in a line configuring however  
17 it may. If you do not exceed the stress level or the fatigue  
18 levels, you nonetheless have to postulate two breaks, and this  
19 is in an area which has low stress and low fatigue usage  
20 factors. You have to postulate two at whatever the highest  
21 locations are, and these are termed arbitrary intermediate  
22 breaks.

23           MR. SIESS: The location was not arbitrary?

24           MR. BOSNAK: Their location is whatever the highest  
25 value happens to be, and one of the problems, of course, that

1 keeps changing is as you reconfigure the piping system, you  
2 never know where those break locations are going to be. I  
3 have in your handout the slides that we presented to the  
4 committee here in '83, but right after that, we started with  
5 the first owner, and that happened to be Duke Power on  
6 Catawba, and we went through their systems and we at that  
7 point in time said we are not going to permit this to take  
8 place in those systems that are subject to large dynamic  
9 loads. In other words, things like water hammer or steam  
10 hammer where you have a mixing situation or a thermal fatigue  
11 kind of area.

12 Also on those lines that are susceptible to stress  
13 corrosion cracking. So those three diseases, if you will. We  
14 said if any of the systems are subject to those, don't ask for  
15 elimination of arbitrary intermediate breaks.

16 If you have looked at Volume 3 of the Piping Review  
17 Committee report, based on. I guess, some of the work that  
18 Livermore did as a consultant to the committee. It was decided  
19 that those caveats could be dropped. But up until the present  
20 time, those caveats are still in place.

21 So when we went through the Duke Power Plant, the  
22 feedwater system was not included.

23 Now, what is a trade-off that we get?

24 [Slide]

25 This is on your handout. I wanted to point out this

1 particular one at the bottom, that when we eliminate the  
2 arbitrary intermediate breaks, we are saying you have to  
3 environmentally qualify for the non-dynamic effects of  
4 non-mechanistic break with the greatest consequences on the  
5 equipment in that space, and, by the way, in all other  
6 areas along that same line.

7 So we are getting more here from the point of view  
8 of equipment qualification than we had before. Before, you  
9 had two terminal end breaks, and you might have had two of  
10 these arbitrary intermediate breaks located somewhere along  
11 the line.

12 All along the rest of the area, you had whatever the  
13 utility chose to give you in the way of equipment  
14 qualification. So here we are getting more.

15 MR. SIESS: What are you eliminating? The whip  
16 restraints?

17 MR. BOSNAK: We are eliminating the break. Whip  
18 restraint, the whole business is eliminated. Whip restraint,  
19 any jet impingement barriers. Essentially from the point of  
20 view of what does it offer in the way of benefits, you get rid  
21 of the steel, you don't have to worry about loss of heat  
22 because in these locations where you have pipe break locations  
23 and you have whip restraints, the insulation is generally not  
24 configured as it is on the rest of the pipes, so you have heat  
25 losses. It impedes inspection, it does all of the things that



1 we spoke to you with respect to the large break.

2 Now, this is not based on fracture mechanics. It is  
3 not based on any of those things but it is based on the fact  
4 that we know we have low stress, low usage factor.

5 MR. SIESS: Bob, if I assume an arbitrary  
6 intermediate break at point x on the pipe and put in the  
7 appropriate jet impingement and pipe whip restraints, how does  
8 the probability that the pipe would break at that point x  
9 compare to the probability that it would break at a point five  
10 feet away?

11 MR. BOSNAK: With all of these situations with  
12 arbitrary intermediate breaks, the probability of breaks in  
13 those locations we think are much lower, certainly, than at  
14 terminal ends or at points where you have high usage factor or  
15 high stress.

16 Again, the problem is that these points during the  
17 course of construction can shift 20, 30, 40 feet.

18 MR. SIESS: That's what I mean. You picked a  
19 certain point due to pipe restraint, but if the break occurs  
20 two feet away, the pipe will whip.

21 MR. BOSNAK: You have no protection unless you  
22 happen to have something with an elbow or something that might  
23 be so configured, but that would be by coincidence only.

24 MR. SHAD: The probabilities in the intermediate  
25 break area are not that high.



1           MR. SIESS: My question was how does it vary along  
2 length.

3           MR. BOSNAK: If your stress and usage factors are  
4 low, we think the probabilities of having a break at those  
5 locations are also equally low.

6           MR. SIESS: That's not the question. If it's low at  
7 this point, I don't think it is that much lower at this point.

8           MR. BOSNAK: Probably not.

9           MR. SIESS: I don't know what you get by putting --

10          MR. BOSNAK: Not very much. That's why we think  
11 this is more important than anything we give up in getting rid  
12 of the pipe whip restraints. This is not involved in a rule  
13 change, but this will be involved in a change to the Standard  
14 Review Plan. So these have been processed as deviations to  
15 the Standard Review Plan.

16          MR. SIESS: How did you get into the arbitrary break  
17 in the first place? You have got a 30-foot length of pipe,  
18 say, and you assumed a break at each end of it where there was  
19 an elbow or something. And now you feel that if you put in  
20 pipe whip restraint somewhere in that 30-foot length, you are  
21 going to reduce the probability of a pipe break. But you pick  
22 one spot to put the restraint, and I don't see that you have  
23 reduced the probability significantly.

24          MR. SHAD: Let me give you some background --

25          MR. BOSNAK: When it was made, it was made to try to

1 get some degree of coverage, and not necessarily the whip  
2 coverage but environmental coverage.

3 MR. SIESS: You have taken care of that another way  
4 now.

5 MR. BOSNAK: We are taking care of that. Again,  
6 people were designing --

7 MR. MICHELSON: How?

8 MR. SIESS: That last item.

9 MR. BOSNAK: People were designing in a very  
10 mechanistic way. Unless there was a break there, they said,  
11 don't tell me about it, with the qualification, I don't have  
12 to worry about it.

13 MR. SIESS: Will you explain that last item again?

14 MR. BOSNAK: Yes. That means, not only in this  
15 place where I eliminated the break, if we are talking about a  
16 compartment along the length of a pipe, but throughout that  
17 entire system, if you have any places in which you do not have  
18 environmental qualification -- we are talking about the  
19 nondynamic effects. So what we are saying is the pressure  
20 that's there in the line, the temperature, and if you have to  
21 worry about, if you are talking about liquid system, if you  
22 have to worry about flooding, that's why we are trying to get  
23 in the break with the greatest consequences if there are any  
24 with respect to release of the fluid that is contained in that  
25 process line, and that's what you have to consider with

1     respect to environmental qualification.

2             MR. SIESS: So except for jet impingement and local  
3     compartment pressure, the environmental qualification is not  
4     changed from what it is now, not reduced.

5             MR. BOSNAK: It's not reduced, it's improved for  
6     those areas in which you have nothing now.

7             MR. MICHELSON: You are saying that you must take an  
8     arbitrary intermediate break from the viewpoint of  
9     environmental qualification.

10            MR. BOSNAK: If you want to put it that way, but  
11     it's not mechanistic.

12            MR. MICHELSON: I don't find it that way. We have  
13     jumped suddenly from the primary loop, by the way, over into  
14     the broad-gauge thing.

15            MR. BOSNAK: Because one deals with fracture  
16     mechanics, as I tried to explain yesterday, the other --

17            MR. MICHELSON: We are mixing them now. I thought  
18     we weren't going to get into the broad-gauge discussion.

19            MR. SIESS: We are on the third column.

20            MR. BOSNAK: We got into because you asked for it on  
21     your agenda.

22            MR. SIESS: We are into the third column. We are  
23     not talking about any rules now.

24            MR. BOSNAK: It's not part of the rulemaking at  
25     all. It's part of the Piping Review Committee recommendation,

1 and that's why we want to report to you on it.

2 MR. MICHELSON: Okay.

3 MR. BOSNAK: As far as the NTOLs, as far as OLs are  
4 concerned, we have nobody that has asked for it. I'm sure CPs  
5 would be interested in it.

6 MR. SHAD: Let me say something about arbitrary  
7 break, what was the original thinking. Suppose you have a  
8 four foot expanse of piping, suppose the stresses are very  
9 low. You don't need any break.

10 The original thinking, I think is, suppose there is  
11 a pipe break through the pipe. It can be many inches. So even  
12 though the break location may not be right, you may have some  
13 bumper in there, some apparatus in there and you stop the pipe  
14 whipping around. So, it doesn't have to be at that right  
15 location, but with certain stops, two stops anywhere, 40-foot,  
16 50-foot pipe, it cannot whip around. That was the original  
17 thinking for the piping break.

18 MR. SIESS: That's poor thinking. If you put the  
19 intermediate break in the middle of it, and it breaks just on  
20 one side, the pipe on one side is restrained, and the other  
21 pipe is free to whip as much as it wants.

22 MR. BUSH: I would remind the ACRS about the only  
23 time I have negative voted or tried to, it was on a 20-foot  
24 straight section of pipe where the end loads were minimal and  
25 there as an insistence that a dog house be put on the pipe.

1 That probability of that pipe breaking would be so small that  
2 it would be infinitesimal. That is the same philosophy that  
3 we are seeing in the arbitrary intermediate breaks.

4 You know, you have got a usage factor that is  
5 extremely low, almost non-existent.

6 MR. SIESS: I believe the ACRS approved exception on  
7 arbitrary lead-in breaks on one of the DLs recently, didn't  
8 they?

9 MR. BOSNAK: We talked about this. We talked about  
10 this two years ago, and I don't think anybody had problems  
11 with it. We talked about it before we got into the first  
12 plant. Catawba was the first one.

13 MR. SIESS: At Nine Mile -- didn't Nine Mile ask for  
14 it?

15 MR. BOSNAK: I'm sure they did. I've got a list  
16 here.

17 MR. SIESS: What about Hope Creek?

18 MR. BOSNAK: I don't have Nine Mile on the list.  
19 Byron Braidwood --

20 MR. SIESS: It was one of those.

21 MR. BOSNAK: It was Byron-Braidwood, I believe.  
22 This, by the way, we are applying -- and I probably should  
23 mention that whether this is a "P" or a "B" doesn't make too  
24 much difference as far as we are concerned. The reason that  
25 you see more Ps is there was an aggressive owners group that

1     was associated with pressurized water reactor, and they were  
2     interested in pooling their resources and developing a  
3     position on the arbitrary intermediate break, so there are  
4     more Ps than there are Bs.

5             MR. EBERSOLE: Let me go to the opposite end of the  
6     quality spectrum, the pressure spectrum, and just pick up the  
7     surface water lines. I only need two of them as a minimum  
8     requirement. What you are permitting here -- I could run them  
9     parallel side by side and invoke the fact that I would never  
10    get a break in one of them to scour away the earth-filled  
11    supports of the other and produce a coordinated failure of  
12    both because I would be dealing with dynamic effects of  
13    failure. How would cause the designer --

14            MR. BOSNAK: Before we approve these things, we ask  
15    our systems people to take a look and to look for  
16    configuration, to look for a layout and to see if there is any  
17    reason why there is a problem such as the kind that you have  
18    spoken of.

19            MR. EBERSOLE: There would be dozens, hundreds.

20            MR. SIESS: Jesse, this is not a rule change now.

21            MR. EBERSOLE: I know.

22            MR. SIESS: This only changes the Staff practice.

23            MR. BOSNAK: Are there any more questions on this  
24    column?

25            MR. MICHELSON: Well, let me -- this dynamic effects



1 business, now, relative to Jesse's question. If the water is  
2 leaking out at a very high rate, is that a dynamic effect even  
3 though there is no jet per se from the water system, for  
4 instance, of any concern? But there is a flood problem.

5 MR. BOSNAK: Exactly.

6 MR. MICHELSON: Is flooding a dynamic effect?

7 MR. BOSNAK: I wouldn't look at flooding as a  
8 dynamic effect.

9 MR. MICHELSON: I couldn't find the definition of  
10 dynamic effects.

11 MR. BOSNAK: Flooding is covered by this kind of  
12 thing.

13 MR. SIESS: Carl, we are talking about one of the  
14 rules of the arbitrary intermediate break.

15 MR. MICHELSON: Yes, the arbitrary intermediate  
16 break.

17 MR. SIESS: You are not going to find that anywhere.

18 MR. MICHELSON: Not yet. I was just wondering what  
19 they will define as non-dynamic, and I thought Jesse's example  
20 is a non-dynamic effect when the water floods and washes the  
21 dirt away.

22 MR. EBERSOLE: I think it's kind of an ambiguous  
23 mix.

24 MR. MICHELSON: Someday you would like to see some  
25 definitions written down so you know what they are considering

1 or not considering.

2 MR. SIESS: No pipe whips on that pipe.

3 MR. MICHELSON: That's right.

4 MR. BOSNAK: They are not generally high energy  
5 lines, so you don't have those kinds of situations.

6 MR. EBERSOLE: You have a very beautiful competence  
7 to scour the basic support system.

8 MR. SIESS: Those pipes don't come under the heading  
9 of this issue, though.

10 MR. BUSH: Even if they did, Jesse, I don't see  
11 where it would make any difference because we have more than  
12 one example of 100 to 200 feet of pipe with no supports  
13 whatsoever that are vibrating without breaking. So why would  
14 removal of, say, ten feet of soil have any impact on adjacent  
15 pipe?

16 MR. EBERSOLE: If they would contain a support, it  
17 would have none at all.

18 MR. BUSH: All I can say is I have a difficult time  
19 visualizing a wash that would take away 300 or 400 feet of  
20 soil, and even then I'm not sure because I'm aware of cases  
21 where all the supports have been removed --

22 MR. EBERSOLE: It just swings across the cavern?

23 MR. BUSH: It just vibrates back and forth. There  
24 is one case it isn't applied and this did occur. It has  
25 occurred in China. That is, if you attach the pipe to the

1 structure and the structure falls down, the pipe falls down,  
2 too. If you put it on the side of a hill and the whole  
3 hillside comes down, the pipe comes down, too. That's a  
4 special case.

5 MR. EBERSOLE: I know of numerous cases where the  
6 pipes are buried in earth-filled --

7 MR. SIESS: I don't think that comes under the  
8 heading of arbitrary intermediate breaks.

9 MR. EBERSOLE: I don't know. I guess not.

10 MR. SIESS: It's something that needs to be looked  
11 at.

12 MR. BOSNAK: If we are ready and finished with the  
13 questions, I would like to kind of sum up where we are in  
14 flexible piping and things that we would like to see the  
15 committee act favorably on.

16 With respect to damping and the spectral shifting  
17 that we talked about yesterday, particularly the damping, I  
18 don't think we have one plant now under construction that has  
19 not asked for the use of the improved damping, the PVRC  
20 damping. In the Cook case -- several, and I think you saw  
21 from the slides yesterday they identified the plants that have  
22 and have not.

23 MR. BUSH: If the committee hasn't seen that --

24 MR. SIESS: The implementation of that is via Reg  
25 Guide?

1           MR. BOSNAK: The implementation of that will  
2 eventually be via change to Reg Guide, both 161 and 122. In  
3 the meantime, we are handling it via a special request to use  
4 the ASME Code cases.

5           MR. SIESS: Okay, because it's not a rule.

6           MR. BOSNAK: It's not a rule.

7           MR. SIESS: Just a Staff acceptance.

8           MR. BOSNAK: In effect, it is basically covered by  
9 our 50.55(A) and the ASME. If you will, that is the trail by  
10 which we say --

11          MR. SIESS: Except damping factors have always been  
12 in the Reg Guide.

13          MR. BOSNAK: Damping factors are in the Reg Guides.

14          MR. SIESS: Now there's a damping factor in the  
15 Code, you use that in preference to the Reg Guide.

16          MR. BOSNAK: In lieu of, and what we do is we ask  
17 that they check to make sure there is adequate clearance, and  
18 that because of the possible change in accelerations of the  
19 lines, that any line-monitored equipment is qualified for  
20 that. That goes back in the response to the utility to use  
21 this particular set of change in damping values.

22                So we have damping and we have the spectral shift.  
23 The OLs --

24          MR. ARLOTTO: Just to be sure, Bob, there may be  
25 some confusion. The damping is not in the Code yet. It is

1 strictly applicable in a Code case, and we endorse Code cases  
2 through Reg Guides. I want to be clear we are not looking for  
3 any change in regulations associated with damping.

4 MR. SIESS: So unless it's 50.55(A), whether it's  
5 Code case or Reg Guide, it's still not regulation, it's a  
6 Staff interpretation.

7 MR. ARLOTTO: Code cases we endorse through our Reg  
8 Guides.

9 MR. SIESS: Reg Guides, not a regulation.

10 MR. ARLOTTO: Right.

11 MR. BOSNAK: As far as the OLs are concerned, a lot  
12 of them wish to use this particular case. We have had  
13 inquiries, particularly from Commonwealth Edison, with respect  
14 to support improvement. In other words, removal. They want to  
15 go in in particular systems that are difficult to get at and  
16 difficult to maintain. Support improvement. Support  
17 optimization. Getting rid of snubbers. This is how they  
18 intend to use this particular --

19 MR. SIESS: This means changes in the design?

20 MR. BOSNAK: They will change their design, change  
21 the piping system support scheme.

22 MR. SIESS: And reanalyze.

23 MR. BOSNAK: And reanalyze.

24 MR. SIESS: At the OL stage.

25 MR. BOSNAK: These are OLs. I am down now in the

1 second batch. These are plants with OLs, so they would have  
2 to come in and modify their FSAR. That's what they have been  
3 told.

4 MR. MICHELSON: Why would they want to do that?

5 MR. BOSNAK: To get rid of all of the snubbers that  
6 have been plaguing them with respect to maintenance, high  
7 radiation exposure, change the supports, optimize their  
8 supports.

9 MR. BUSH: Carlyle, in terms of exposure, if you put  
10 value on man rem and so forth, you are probably talking of a  
11 plant that is, say, at the NTOL stage or a new plant that is  
12 in the OL stage of anything up to \$10 million to \$15 million  
13 in savings, and that excluded the fact that if you get into  
14 the rat's nest of having to go through the tech spec  
15 requirements on testing, if you find failed snubbers, then  
16 your sample size increases and your time between testing  
17 decreases, and you can be down to six weeks and you may have  
18 to test half or two-thirds of your snubbers. That says you  
19 are going to be down probably for an excessive outage. So  
20 that doesn't include any costs of excessive down time, so you  
21 pay a tremendous penalty sometimes.

22 MR. BOSNAK: We believe the cost of doing this will  
23 pay for itself in a matter of just a few years.

24 MR. MICHELSON: I appreciate what the problems are  
25 undoubtedly involved on the primary side, but I think this



1 part of the business is now throughout the plant, not  
2 necessarily limited to the primary piping. I haven't seen  
3 this cost benefit that shows an in a vast cost saving outside  
4 of containment, and I was wondering what are the benefits of  
5 removing them outside of containment compared with what we  
6 might be losing.

7 MR. BUSH: They have gone to mechanical snubbers. I  
8 could name several systems over the last two years. Quad  
9 Cities is a good example. Dresden, where they had a water  
10 hammer that was so trivial it didn't even trip the  
11 instrumentation, so they didn't know they had it. Every  
12 snubber locked up on that system.

13 You now have rigid systems that won't handle thermal  
14 expansion on there, and it's quite possible under some  
15 circumstances it could lead to failure in the piping because  
16 of that one thing, and that's under a normal operating  
17 condition, and that has been happening again and again and  
18 again.

19 MR. MICHELSON: So you are balancing that potential  
20 loss of fluid outside of containment versus --

21 MR. BUSH: These are not for handling pipe breaks,  
22 you realize.

23 MR. MICHELSON: They have something to do with  
24 that. They cause a pipe break is, I think, what you are  
25 saying.

1           MR. BUSH: They could cause a pipe break, but their  
2 purpose really is seismic.

3           MR. MICHELSON: The other solution, of course, is to  
4 fix the snubbers so they don't lock up.

5           MR. BUSH: Well, I will give you a 150-break  
6 document, if you want, but as to the statistics on failure, it  
7 hasn't changed that much in the last couple of years.

8           MR. EBERSOLE: Don't the designs for these problems  
9 show they are basically hydraulic, that they don't depend on  
10 gravity?

11          MR. SIESS: They have two choices, now, Jesse.

12          MR. BUSH: That has been sort of the puddle on the  
13 floor.

14          MR. EBERSOLE: I'm talking about a cylinder which is  
15 dead ended on the bottom.

16          MR. BUSH: The hydraulic snubbers have about eight  
17 or nine seals in them. The most common one to go is the  
18 pop-in valve. It's still a problem. They still haven't  
19 solved the leakage.

20          MR. EBERSOLE: It's all gravity loss, isn't it?

21          MR. SIESS: Jesse, if the hydraulic snubber fails,  
22 then you have no seismic protection.

23          MR. BUSH: They just flap in the breeze.

24          MR. EBERSOLE: They fail in the context that they  
25 lose fluid. Don't you have snubbers which have cylinders dead

1 ended at the bottom?

2 MR. BUSH: If they do, I'm not aware of them. I  
3 looked at what I thought were all of the types.

4 MR. EBERSOLE: Then they have got a seal that is  
5 capable of draining by gravity.

6 MR. BUSH: A seal situation. They do have closed  
7 reservoirs, if that is what you are talking about. The  
8 reservoir is fine. The problem is the seals leak. You get a  
9 leak in the seal --

10 MR. SIESS: There are a number of instances of  
11 reservoirs being impotent.

12 MR. MICHELSON: What do we lose if we take out the  
13 snubbers? What is the hazard now?

14 MR. BOSNAK: I think if you reanalyze the piping  
15 system, if you can get by with a rigid restraint there instead  
16 of a snubber, so much the better.

17 MR. MICHELSON: That's what you are proposing here,  
18 to do the reanalysis.

19 MR. BOSNAK: Definitely they are going to do a  
20 reanalysis to use the new damping, the GDRC damping, and see  
21 what they can eliminate.

22 MR. MICHELSON: So I guess the net conclusion is  
23 safe or safer without the snubbers.

24 MR. BUSH: On a probabilistic ground, I think it is  
25 safer because they are not effective against vibration, which

1 is where they have been used. They are not effective against  
2 the dynamic event. They do not work with water hammer. They  
3 just tear up the wall. So you put them in for seismic event.  
4 Well, if you have higher damping than the purpose of a  
5 snubber, the value disappears. I don't say that you take all  
6 snubbers out because you do need some snubbers, but you can  
7 reduce maybe 50 to 90 percent.

8 So what you do is you have to reanalyze your system  
9 and establish what you do. That's really the emphasis.

10 MR. BOSNAK: Or as I mentioned earlier, you might be  
11 able to get by with a smaller snubber that is easier to  
12 maintain. It is less difficult from the point of view of  
13 exposure and maintenance. That's what we understand.

14 MR. SIESS: But your cost-benefit study was based  
15 entirely on man rem, wasn't it? You didn't try to evaluate  
16 the possibility of pipe breaks using thermal restraint.

17 MR. BOSNAK: That's correct. No.

18 MR. MICHELSON: Man rem inside the containment that  
19 I was sure --

20 MR. SIESS: I might just mention for Carl's benefit  
21 that several years ago we asked Diablo Canyon to assume that a  
22 snubber had failed -- the probability was about 1 -- and to  
23 look at the consequences in terms of risk, if you wish. They  
24 assumed, first, that it failed locked, which then led to some  
25 fairly high probability of a pipe break due to thermal

1 latch. They then assumed it failed unlocked, which meant  
2 in a seismic event the snubber would not be effective.

3 And, of course, the probability in terms of the  
4 thermal event was tremendously higher because the thermal  
5 movements are there all the time and the earthquake only  
6 occurs every 200,000 years, whatever. And you have got  
7 something in there for that low probability event that if it  
8 doesn't work properly, they don't. It puts a much higher risk  
9 on something else.

10 MR. BOSNAK: I'm up to the next column if there are  
11 no further questions on that, the coupling of LOCA and SSE. I  
12 think that was in your letter a few years ago. It was  
13 something that should go forward based on particularly the  
14 probabilistic work that Livermore had done on the  
15 situation-by-situation basis.

16 They had at that time, I think, completed  
17 Westinghouse, and now they have completed Westinghouse,  
18 Combustion and B&W and are working on GE. So that is the  
19 status of that.

20 MR. SIESS: I think at the time we looked at that,  
21 they had not completed their work on secondary failures due to  
22 seismic. They had only gone as far as the primary failure.  
23 Am I correct? I have seen the reports on the secondary  
24 failures.

25 MR. O'BRIEN: What do you mean by primary --

1           MR. SIESS: A pipe breaking due to stress, a LOCA  
2     caused by an earthquake and the normal stresses on the pipe,  
3     not by a crane falling --

4           MR. BOSNAK: They completed the secondary work on  
5     Westinghouse plants at that time.

6           MR. SIESS: That's right. I said I don't think the  
7     committee reviewed that, the steam generator falling over.

8           MR. O'BRIEN: We presented that to you in 1980, and  
9     twice we presented that to you --

10          MR. SIESS: To the full committee?

11          MR. O'BRIEN: No, just to the subcommittee.

12          MR. SIESS: That's what I meant. The full committee  
13     looked at the primary.

14          MR. BOSNAK: So right now the only request that we  
15     have here on that is on operating plants, and they are the CE  
16     plants.

17                 In order to get free of A-2 or to complete the work  
18     on A-2, they are not taking the leak-before-break approach  
19     because they really didn't have to. The only area that they  
20     had that was overstressed was in the area of reactor  
21     internals, and only slightly so, and if they decouple, that  
22     solves their problem.

23          MR. SIESS: How is this being handled within the  
24     regulatory process?

25          MR. BOSNAK: Right now it's in ELD. We have asked



1 the legal staff whether or not there is a need to, because of  
2 the experience we had on GDC-4, whether there is a need to do  
3 anything with respect to GDC-2, and the tentative answer we  
4 have gotten back is, no, we don't have to change GDC-2, we can  
5 go forward just on the basis of the work that has been done  
6 technically and not make a change to GDC-2.

7 MR. SIESS: What will you change?

8 MR. BOSNAK: The only thing that would probably have  
9 to eventually be changed would be the Standard Review Plan, to  
10 recognize the fact that this is no longer necessary as a valid  
11 load combination. We don't have to combine LOCA and SSE.  
12 Again, as the recommendation in the Piping Review Committee  
13 report -- I think it's in Volume 4, but also Volume 5. If  
14 that, when justified -- in other words, when the work has been  
15 done -- we can go ahead and do that, and now it has been done  
16 for the three PWR vendors, and GE is in process.

17 MR. EBERSOLE: Will this permit, then, the redesigns  
18 of the so-called ECCS system for LOCA mitigation to be  
19 non-seismic in character?

20 MR. BOSNAK: No.

21 MR. EBERSOLE: Why not?

22 MR. SIESS: It has nothing to do with the piping  
23 systems.

24 MR. EBERSOLE: You are saying you are not going to  
25 have a LOCA --

1           MR. BOSNAK: We don't have to add the loads together  
2     to design the system for both. We would still have to design  
3     them for seismic, and if you had pipe breaks, you still would  
4     have to design things for pipe break, but you don't have to  
5     combine the two.

6           MR. EBERSOLE: It's not equipment that's highly  
7     specialized. It's for a large LOCA mitigation, low pressure,  
8     and if you don't have a LOCA coincident with an earthquake, it  
9     seems the standard non-seismic design would serve the  
10    purpose.

11          MR. BOSNAK: But you do have seismic loads, and I  
12    couldn't conceive of this as being considered non-seismic, so  
13    you design it for the seismic load alone.

14          MR. EBERSOLE: It's just standing on standby, I'm  
15    saying.

16          MR. BOSNAK: I understand.

17          MR. EBERSOLE: Its failure would be nothing if you  
18    didn't have a LOCA.

19          MR. BOSNAK: That might be something that possibly  
20    might be looked at, but currently, no. We are basically  
21    talking about here, again -- this happens to be A-2 for the  
22    operating plants. There isn't any NTOL that has need for this  
23    because once you have leak-before-break, it effectively is  
24    moot as far as the coupling is concerned.

25          MR. SIESS: Bob, I realize this is the Piping Review

1 Committee, but will the LOCA/SSE load combination in the  
2 future be applied to containment?

3 MR. BOSNAK: We haven't gotten into structures. That  
4 is an area that would have to be --

5 MR. SIESS: This now applies only to piping  
6 analysis?

7 MR. BOSNAK: That's correct. That's all we are  
8 talking about here.

9 MR. SIESS: The stress on the piping will be  
10 computed for the LOCA or for the earthquake but not for the  
11 two combined?

12 MR. BOSNAK: That's correct. By the way, the rest  
13 of the world has always been doing it this way. They never  
14 combined except with a few exceptions. The major countries  
15 have never combined LOCA and SSE for piping. Again, we are  
16 talking piping.

17 MR. SIESS: Further questions on that?

18 [No response.]

19 MR. BOSNAK: The last is the thing that Shou-Nien  
20 talked about yesterday. I'm sure everybody will eventually be  
21 interested in it. I should put a check there. But right now  
22 that is decoupling of DBE from SSE. The major part as far  
23 as piping is concerned is we don't want the DBE to control the  
24 design. That's what we are trying to avoid.

25 MR. SIESS: That, again, is an issue that will go

1 beyond piping, but you won't be finished with it.

2 MR. BOSNAK: Probably one that will involve a rule  
3 change, Part 100.

4 MR. SIESS: It would be very difficult to invoke  
5 that simply for piping.

6 MR. SHEWMON: If that goes, it would affect the  
7 whole thing.

8 MR. BOSNAK: What we are trying to do is not to have  
9 an OBE load combination control of the design. The Germans,  
10 what they have done, and I think I mentioned yesterday, they  
11 have just jacked up the allowable limit for that load  
12 combination. It said you could go a little bit higher, so  
13 that way it doesn't control the design. If we start talking  
14 about changes in the way that the systems are analyzed,  
15 whether seismic inertial load is a primary, what we do with  
16 seismic anchor motion, then this becomes fairly important.

17 MR. SIESS: And in other structures.

18 MR. BOSNAK: And in other structures. But right now  
19 it is not something we have to deal with immediately.

20 MR. SIESS: How would that be implemented? That  
21 would require a rule change.

22 MR. BOSNAK: To Part 100 and then all the various  
23 Standard Review Plans, both in the structures area and in the  
24 mechanical area.

25 MR. SHAD: Two ways. One way, if you change the

1     ratio in both in both rule changes.

2             The other way is just like the Germans do. If you  
3     increase the allowable for OBE you don't have to do a rule  
4     change.

5             MR. SIESS: That's a terrible way to do it because  
6     you have got allowables for pipe and allowables for  
7     structures, you have got allowables for everything.

8             MR. SHAD: Right now the SSE allowable and the OBE  
9     allowable are not the same.

10            MR. SIESS: No, for structures or anything else.

11            MR. SHAD: For structures and piping. So all you  
12     have to do is jack up your allowable for OBE but not all the  
13     way to SSE.

14            MR. BOSNAK: That's what the Germans have done.

15            MR. SHAD: Yes, that's what the Germans do. And if  
16     that go through, you don't have to change the regulation, you  
17     change the allowable.

18            MR. SIESS: You also have to change the damper.

19            MR. SHAD: You change the damping.     You also have  
20     to change the allowable stresses.

21            MR. SIESS: That's a patchwork way to do it.

22            MR. SHAD: It achieves the purpose.

23            MR. SHEWMON: Again, the philosophy of why the OBE  
24     and SSE allowables are different in the first place.

25            MR. SIESS: You can justify that on different

1     probabilities and get the same level of risk.

2             MR. BOSNAK: Other than the piping. Then the  
3     question is how high should the OBE be. Should it be  
4     something that plants should be able to ride through? All of  
5     those philosophical things come to the fore.

6             MR. SIESS: We had it covered once by giving three  
7     different definitions of it, which didn't make a lot of sense.

8             MR. EBERSOLE: This first rule would not affect the  
9     tributary pipings off the main loops, will it?

10            MR. BOSNAK: Which one are you talking about?

11            MR. EBERSOLE: The first one, the first column.

12            MR. BOSNAK: No. Again, this slide -- this will  
13     help.

14            MR. EBERSOLE: So we will still have some --

15            MR. BOSNAK: Does not affect this line and the other  
16     branch lines.

17            MR. EBERSOLE: So we will still have some rather  
18     rapid depressurizations to deal with.

19            MR. BOSNAK: Yes.

20            MR. EBERSOLE: When you get the second rule in  
21     place, those will disappear.

22            MR. BOSNAK: That is probably the next step.  
23     to go to these other lines.

24            MR. EBERSOLE: When you do that, there is going to  
25     be extremely far-reaching system implications. For instance,



1     you can get rid of the diesels because you can use slow-start  
2     turbines.     I just use a distant effect that it might have.  
3     You have completely eliminated fast-start requirements.

4             MR. SIESS: They are not eliminating the  
5     double-ended break for LOCA calculations.

6             MR. BENDER: Some of those would be desirable if  
7     they could do it.

8             MR. EBERSOLE: Yes, sure.

9             MR. BOSNAK: Since we are back on this again, to  
10    summarize, it is a limited exemption for PWR loop. Equipment  
11    qualification is not changed. The heavy component support  
12    integrity will be maintained per the letter, and the  
13    structural design has not changed.

14            MR. SIESS: He is talking about ECCS equipment.

15            MR. BOSNAK: That does not change. Containment  
16    doesn't change.

17            MR. EBERSOLE: Say we are carrying a heavy burden on  
18    fast starts and on diesels.

19            MR. SHEWMON: I think they are changing the tech  
20    specs to where the number of those they need per year is going  
21    down.

22            MR. BUSH: I have been spending most of my time on  
23    that problem, and they are modifying. They are doing just  
24    exactly what you say, Paul. They are essentially minimizing  
25    the number of fast starts, to a major degree, so in essence

1 they are trying to minimize what I would call the testing  
2 phase of the diesels.

3 MR. SIESS: That is not the point. The point to  
4 realize, Jesse, is that this does not change the double-ended  
5 pipe break, instantaneous double-ended pipe break as a basis  
6 for designing the ECCS on the containment.

7 MR. EBERSOLE: I understand.

8 MR. SIESS: It only affects the design of the  
9 piping.

10 MR. MICHELSON: Of course, it's not fully logical  
11 since we have now by fracture mechanics, et cetera proved that  
12 we can't get these big breaks anyway. Now, the question is  
13 why are we continuing to foster designs of ECCS when there  
14 is no break to address?

15 MR. SIESS: What do you decide in the Piping Review  
16 Committee?

17 MR. MICHELSON: What bothers me is I would think  
18 somewhere in NRR a presentation could be made. Where are they  
19 really heading? What do they see down the road, and how is  
20 this a step in finally accomplishing some down-the-road  
21 objective? How far are they going to go in this business?  
22 It's a mish-mash. It's very illogical.

23 MR. SIESS: I think if we really believe there can't  
24 be a double-ended pipe break, there are lots of other  
25 improvements we can make in these systems.

1                   MR. MICHELSON: A lot of simplifications you can  
2                   make, and why are we picking on one area now? I realize why,  
3                   because it's a very expensive area and it has lots of problems  
4                   with it, but where is it going to lead from here?

5                   MR. SIESS: We are sort of going back, Carl. See,  
6                   the original idea of the double-ended break was a bounding  
7                   assumption for the ECCS and a bounding assumption for the  
8                   containment. But we didn't stop there. Then they started  
9                   looking at that for asymmetric loads, internal loads, and  
10                  while it was a reasonable bounding assumption for the first  
11                  two -- and I put "reasonable" in quotes -- it had other  
12                  consequences that got to be almost ridiculous.

13                  So now that Staff is backing up to where they were  
14                  when they first invoked the double-ended pipe break to size  
15                  the ECCS to containment, but in the process, they may have  
16                  raised the probabilistic issue that they ought to reconsider  
17                  the other two, and that is your point and I think it's a very  
18                  good one.

19                  MR. MICHELSON: And are they doing that?

20                  MR. SHAD: The original thinking of the double-ended  
21                  break is for ECCS, and it goes to everybody. They said, well,  
22                  you designed to continue for the ECCS. I want support for  
23                  the other nitty gritty of this particular pipe break. But  
24                  that wasn't the original thinking.

25                  MR. SIESS: Carl's point is, now that you have got

1     yourself convinced that you can't have a double-ended pipe  
2     break, we ought to go back and rethink the other. Actually  
3     the containment has been rethunk. They are looking at  
4     containments now for severe accidents.

5             MR. SHEWMON: Are we ready to hear about combination  
6     of dynamic loads now?

7             MR. RODABAUGH: I wonder if I could clarify one  
8     point with Bob before we break. In your report you talk about  
9     decoupling the OBE from the SSE. Can you also say that you,  
10    for some reason, do not want the OBE to control design, and  
11    the word "design" is a kind of very broad term to me. If you  
12    are going to adjust things so that the OBE never covers design  
13    -- I mean never controls design -- excuse me -- why do you  
14    have an OBE at all? Why not just design for the SSE?

15            MR. BOSNAK: That's a good question, and I think in  
16    the discussions that might come up with respect to rule change  
17    to Part 100, all of that could be certainly considered and  
18    talked about. We don't have any answers to that right at the  
19    present time, but it certainly will be considered.

20            MR. BUSH: In fact, the CEGB is trying to go that  
21    very direction.

22            MR. SIESS: I agree with it completely. There is no  
23    safety reason for having two levels of earthquakes. You could  
24    have two criteria. One is stress and the other is  
25    deformation. One is a pipe break or some break, and the other



1     is something moves too far.

2             MR. BENDER: The earlier concept was based on  
3 something somewhat broader than just pipe breaks. Originally  
4 the idea of the OBE was to have a criterion for survival  
5 without the need for re-establishing the adequacy of the  
6 plant, and that, I think, just incidentally turned out to  
7 establish some criteria for the piping.

8             MR. SIESS: I think if we went back in history, we  
9 could find about three or maybe four reasons for having an  
10 OBE. I know another reason that came from Newmark that had to  
11 do with analysis and the criteria, and I think there are a  
12 whole bunch of reasons, none of which I think are good.

13            MR. HOU: Maybe I can add something.

14            MR. SIESS: Let's save it till after the break  
15 because we are going to talk about OBE and SSE. That comes  
16 under Volume 4, doesn't it? Well, we have already covered  
17 that.

18            MR. HOU: I will just make a short statement. The  
19 OBE and SSE issues have been intensively discussed in a task  
20 group in seismic design. Now we know for safety reasons  
21 there is no need for two levels. However, to protect the  
22 investment, and also if there is an earthquake occurring and  
23 we would like to restart it.

24            Now, the OBE level will protect that, be sure there  
25 is no deformation, no structure integrity impaired and

1       functioning impaired.

2               MR. SHAD: So we know when to shut down the plant.

3               MR. SIESS: I guarantee you if you have an OBE, you  
4       are going to shut down the plant and you are not going to  
5       accept anybody's statement that it's okay to start it up until  
6       you have completely inspected it.

7               We will take a ten-minute break.

8               [Recess.]

9               MR. SIESS: Okay, John, you have got the floor.

10              MR. O'BRIEN: This is going to be a discussion of  
11       Volume 4 from the Piping Review Committee dealing with other  
12       dynamic loads and load combinations.

13              [Slide]

14              Here is my presentation outline.

15              [Slide]

16              This particular task group addressed a number of  
17       sometimes disparate issues, such as event combinations, which  
18       deals with potential simultaneous occurrence of earthquakes  
19       with pipe ruptures, as well as possibilities for earthquakes  
20       combined with other events such as water hammer. This should  
21       be a bullet here.

22              Response combinations deals primarily with  
23       multiply-supported piping, and Shou talked about that very  
24       briefly yesterday. That group did not deal with it. We did,  
25       but our recommendations pertain to seismic design.



1                   We have an effort as well dealing with stress limits  
2                   and dynamic allowables. Water hammer was considered and,  
3                   finally, piping vibration loads.

4                   [Slide]

5                   Here is a list of people involved. We had Sid  
6                   Bersen from Bechtel and Don Landers from Teledyne, who were  
7                   our industry coordinators.

8                   [Slide]

9                   The first recommendation for mechanical design on  
10                  the first question is mechanical design of what? We say for  
11                  mechanical design, decouple earthquake primary system  
12                  double-ended pipe rupture, and Volume 4 made that  
13                  recommendation only for Westinghouse and CE. But since the  
14                  publication of Volume 4, work has been completed on B&W, and  
15                  that falls also within the scope of the recommendation.

16                  We also say decouple earthquake and pipe rupture  
17                  when you have technical evidence. The task group says the  
18                  technical evidence exists for the primary loop piping of the  
19                  three PWR vendors.

20                  If you look at Volume 4, it says mechanical design  
21                  components and their supports, nothing else. That means no  
22                  structures. It turns out the interpretation of this is if  
23                  you have a snubber placed on a steam generator for resisting  
24                  LOCA effects, it still stays. That is the very large one. As  
25                  Bob says, he plans to use this here for CE. It applies to

1 reactor internals as well. Bob Bosnak intends to apply that  
2 recommendation to resolve the licensing program for all CE  
3 plants.

4 The task group essentially said nothing new about  
5 water hammer. We accepted the guidance from the resolution of  
6 the task of USIA 1. We said that unanticipated water hammer,  
7 for instance, due to pumping into a voided line, or  
8 water-steam reaction should not be part of the design basis.  
9 This was discussed, debated, and the task group said, no,  
10 accidental or unanticipated water hammers should not be  
11 included in the design basis.

12 However, anticipated water hammer, as, for instance,  
13 from a safety relief discharge valve and other sources should  
14 be continued to be designed combined with earthquake. I'm  
15 into response combinations right now.

16 MR. SIESS: John, before you leave the first one, in  
17 the first bullet the last sentence says adequate technical  
18 evidence is presented. Now, that implies that that evidence  
19 will be presented by the licensee or an owners group or a  
20 vendor?

21 MR. O'BRIEN: Yes.

22 MR. SIESS: The NRC plans to do only confirmatory  
23 studies on it.

24 MR. O'BRIEN: Yes.

25 MR. SIESS: The burden is on them.

1 MR. O'BRIEN: Yes.

2 MR. SIESS: Okay. Thank you. Go ahead.

3 MR. O'BRIEN: Now we are into what is response  
4 combinations. The present procedure, which was developed in  
5 the seventies by people like Larry Shao for dealing with  
6 piping, which have multiple independent supports, is to  
7 envelope the support from all the groups of supports, and you  
8 use this for basis for design.

9 There is a new procedure called the independent  
10 support motion response spectrum method. It is not really  
11 new. It has been around for a long time but never really  
12 accepted. The task group recommends this be allowed as an  
13 option to the present. It is very, very super-conservative.  
14 You ask me what kind of conservatisms are we getting. How  
15 about a factor of 30? That means 3000 percent over the best  
16 estimate response in some cases in some locations, and we can  
17 shave that down to where the conservatisms are only 500  
18 percent, which is an achievement.

19 The method adopted by the Staff was based on work  
20 performed by Brookhaven National Laboratories but is not  
21 exactly the same as the recommendations by Brookhaven.

22 [Slide]

23 The Staff now will allow an SRS procedure for  
24 combining the dynamic and the pseudostatic components of  
25 response. Pseudostatic is the same as seismic motion. That

1 obviously is a relaxation. By the way, that's used for fatigue  
2 evaluation. There is a less conservative rule now permitted  
3 for the seismic anchor motion for response for the  
4 pseudostatic component.

5 We have also introduced some greater realism for  
6 dealing with high frequency mode so it doesn't affect it  
7 either conservatively or nonconservatively because it depends  
8 on particular cases.

9 One question that faces us regarding this last thing  
10 on multiply-supported piping is that if you implement this and  
11 implement the higher damping values, you are really reducing  
12 the margins of piping to one. I don't know what NRR is going  
13 to do about it, but Research is undertaking studies to find  
14 out if you relax in every aspect of piping analytical methods,  
15 you might result in no margins and that might not be  
16 desirable.

17 MR. SIESS: You mean no margin at all or no margin  
18 from that?

19 MR. O'BRIEN: No margin in the piping analysis. You  
20 may have margin on the input to the piping, you may have  
21 margins in the allowable stresses, but in the piping analysis,  
22 they come back close to 01.

23 MR. SHEWMON: Are you saying if you take the higher  
24 damping values, then you end up with that?

25 MR. O'BRIEN: The higher damping is best estimate

1     damping, and now we are approaching best estimate analysis  
2     procedures.

3             MR. SHEWMON: Let me point out best estimate damping  
4     is still not anything, giving any elastic -- any plastic  
5     credit for the behavior of the pipe, since you don't build it  
6     out of glass but, indeed, out of fairly tough stuff. There is  
7     now a whole realm of things which another part of this report  
8     says we don't know how to do, take any credit for it yet or  
9     use it in any analysis, but it is there.

10            MR. O'BRIEN: What you say is true insofar as the  
11     piping integrity itself is concerned, but if you are talking  
12     about functional failure modes, then it might not be true, and  
13     this was the issue that Mr. Michelson raised yesterday. If  
14     you have got pumps and valves and other things like nozzles,  
15     that might not be true. You might not be able to achieve very,  
16     very high damping before you will achieve some other kind of  
17     failure mode other than the rupture or leaking of the pipe  
18     itself.

19            MR. SHEWMON: It's not at all clear you will, but I  
20     agree it's not clear you won't from what I know.

21            MR. SIESS: Which bullet are you on now?

22            MR. O'BRIEN: I am just starting this one now. I  
23     finished this one.

24            MR. SIESS: When you are talking about zero margin,  
25     you are talking about which one?



1                   MR. O'BRIEN: It's the top bullet here, which began  
2 on the previous slide.

3                   MR. SIESS: Okay. Now, let me get clear. There are  
4 three kinds of margins. There is a margin in the assumed  
5 input, there are margins that we introduce in the analysis,  
6 and then there are margins we impose in terms of the  
7 allowable, the ratio calculated stress to some allowable. Are  
8 you talking about the bottom line or are you talking about the  
9 analysis part only?

10                  MR. O'BRIEN: Yes.

11                  MR. SIESS: Because this is not objectionable from m  
12 point of view. This is the way we do structural analysis. We  
13 put some margin on our loadings, we make the analyses as good  
14 as we can to be realistic and understand what is happening,  
15 and then we put some margin on our stresses. I certainly have  
16 no problem with an analysis being best estimate.

17                  MR. O'BRIEN: Best estimate means 50 percent chance  
18 of achieving the calculated responses?

19                  MR. SIESS: I'll take care of that uncertainty in  
20 my loading and my allowable stresses, but I want to do an  
21 analysis as close as I can to the truth. I don't want to be  
22 dealing with something that is acting differently than what I  
23 think the structure is acting. That's just a personal  
24 philosophy, but it's one embodied in a lot of structural codes  
25 that I deal with.



1           MR. O'BRIEN: Now we are down to stress limits and  
2 dynamic allowables, and this is actually consistent with what  
3 Shou said but is distinct from what he said. Our task group  
4 said that we do not wish a major shift to inelastic analysis  
5 of piping systems using strain limits, and Shou Hou and his  
6 test group advocated that performance for inelastic analysis  
7 should be established.

8           We allow inelastic piping analysis on a case-by-case  
9 basis, and the reason that the task group made this  
10 recommendation is we would first have to benchmark inelastic  
11 codes, although there has been some limited amount of that  
12 done. In addition, in order to apply general strength  
13 criteria for inelastic analysis, our task group felt that  
14 strain limits that would result in a uniform margin of safety  
15 would first have to be developed, and this does not exist  
16 right now.

17           So actually, we are actually consistent with what  
18 Shou Hou said yesterday. He goes beyond this and says take  
19 the step of developing these strain limits. We say you can't  
20 do it now because these strain limits, which give us a margin  
21 of safety, don't exist.

22           Then a very minor thing is the present Standard  
23 Review Plan only allows a 10 percent increase to strain rate  
24 effects, and we said in our task group that you should allow  
25 more than a 10 percent increase in the design, only of pipe

1     whip restraints, by the way, which in another group advocated  
2     you remove, but some of them won't be removed. Some will  
3     stay, and those you can redesign using higher allowable.

4             So that takes care of that aspect.

5             MR. SIESS: You mean the restraint itself. You can  
6     take more than 10 percent strain rate effects.

7             MR. O'BRIEN: Yes. Right now it is limited -- for  
8     pipe whip restraints, you can increase the allowable stresses  
9     by 10 percent to account for strain rate effects.

10            MR. SIESS: Just arbitrarily?

11            MR. O'BRIEN: Isn't that right? Arbitrarily. But if  
12     you can justify more than 10 percent by test data -- usually  
13     test data -- then you should be able to use that beyond the  
14     present limitation of 10 percent.

15            MR. SIESS: The strain rate is some function of  
16     excitation frequency, isn't it?

17            MR. O'BRIEN: This is impact.

18            MR. SIESS: This is whip restraints. I'm sorry.

19            MR. EBERSOLE: I wonder if you would clarify  
20     something for me. I'm not at the structural end of it, but  
21     this business of not having any reliable limits on strain  
22     limits, if you have a load which diminishes strain increases  
23     to the limit of known importance, can you invoke other  
24     strains? I'm talking about an elastic load, like a pressure,  
25     just physical load, in which the deformation eliminates the

1 further stress loading. Do you then invoke those kind of  
2 allowances? The material stretches inelastically but the load  
3 disappears at the end of that strain.

4 MR. SIESS: I think his point was he can't develop a  
5 consistent set of limits to provide a consistent margin of  
6 safety.

7 MR. EBERSOLE: That's for continued stress.

8 MR. SIESS: Any inelastic behavior, to try to get a  
9 consistent set. We know what is there. He is talking about  
10 trying to get Code-type limits that will make some sense.

11 MR. EBERSOLE: For consistent stress.

12 MR. O'BRIEN: What we say is uniform margin of  
13 safety, but it's the same thing.

14 MR. SIESS: Uniform margin of safety. You know  
15 what's there, but how do you take into account design and get  
16 some results that don't vary all over the place, which assumes  
17 that what we get now don't vary all over the place.

18 MR. O'BRIEN: On water hammer, these three bullets  
19 are essentially consistent with the Staff Resolution A-1. We  
20 recommend that rather than design for water hammer, you try to  
21 minimize or reduce the incidence of water hammer, with  
22 emphasis on operator training, although you can do things like  
23 jockey pumps and J-tubes as well.

24 The next two bullets reflect the Staff's  
25 unwillingness to stick its neck out. We say that the

1     development of design standards for water hammer should rest  
2     with the plant owner or applicant and his designer and not  
3     with the NRC. This then gives us a non-uniform way of dealing  
4     with water hammer because we say the NRC will not establish  
5     standards for specified water hammer. We are going to pass  
6     the responsibility to applicants. Some applicants are tough  
7     on themselves and some are not.

8             The difficulty, of course, is how do you define  
9     water hammer? Nobody knows how piping responds to water  
10    hammer, either.

11            We even shied away from putting forth a checklist,  
12    standard checklist. There is a lot of pressure. Our  
13    consultant, John Stevenson, pushed very hard for this. We  
14    declined to do it because, as we say, there are a variety of  
15    plant designs and operations that work against such  
16    development.

17            Essentially the second and third bullets are just  
18    pushing the responsibility to the applicant.

19            MR. SIESS: Mike has a question.

20            MR. BENDER: I don't understand the logic of the  
21    Staff's position.

22            MR. SIESS: A little closer to the microphone.

23            MR. BENDER: I don't understand the logic of the  
24    Staff's position concerning this matter. It seems to me the  
25    very lack of any basis for designing for water hammer is why

1 you can't have any confidence that you can protect against  
2 it. If you allow every applicant to make his own judgment,  
3 and, as you pointed out just now, there is a spectrum of  
4 attitudes. There is not going to be any way to have any  
5 confidence that it has been dealt with adequately.

6 It seems to me that John Stevenson's suggestion of  
7 at last a checklist to be provided was a pretty good one. Is  
8 there any reason why the Staff backed away? Is it cowardly?

9 [Laughter]

10 Is it afraid of what it will find?

11 MR. O'BRIEN: It is not logic, it's emotion.

12 MR. BENDER: All right, I won't say any more.

13 MR. SIESS: John, do you have any idea whether  
14 designers have checklists?

15 MR. O'BRIEN: Yes, there are checklists available,  
16 but there is no standard one. Actually, it tends to be the  
17 AEs that prepare these standards.

18 MR. ETHERINGTON: I thought the problem was not in  
19 the design but in knowing where the hammer load is going to  
20 be.

21 MR. O'BRIEN: That's a major problem, postulating  
22 water hammers as well as predicting the ductile piping  
23 responding to it, particularly fluid ductile piping.

24 MR. SIESS: John, your first bullet says the way to  
25 handle it is to learn by experience, when you have water



1     hammers, revise your procedures, put in J-tubes, jockey pumps  
2     or whatever. Of course, that's what we have been doing now  
3     for 15 years or so. Have we ever had a water hammer that  
4     caused an accident?

5             MR. O'BRIEN: Oh, yes. Maine Yankee. We had one, a  
6     cracked pipe.

7             MR. SIESS: I know we had a cracked pipe.

8             MR. O'BRIEN: No, not a radioactive release. Indian  
9     Point, of course, was a water hammer.

10            MR. SIESS: So it is implied in the first bullet on  
11     the basis of experience that water hammers have been such that  
12     they don't lead to -- they don't endanger the health and  
13     safety of the public, and then we can learn a lesson from them  
14     and fix them. That is the implication I get from you. Is  
15     that what you mean?

16            MR. O'BRIEN: Yes, partly. Part of the problem is  
17     water hammers are very likely during other transient  
18     conditions like an earthquake and a water hammer. That's a  
19     very high probability because you can have a terrible trip, a  
20     reactor trip, all kind of transients going on. Your operators  
21     are going to see a water hammer, going to get excited. The  
22     human factor enters into it. So you have said -- people  
23     sitting at this table have said water hammers are probably  
24     more threatening than earthquakes, and we --

25            MR. SIESS: Probably more frequent than earthquakes.



1           MR. O'BRIEN: We get seven or eight accidental,  
2           unanticipated, seven or eight water hammers a year, whereas we  
3           don't get earthquakes at all.

4           MR. SIESS: You cited safety valve blowdown as  
5           anticipated. Are there any other examples?

6           MR. O'BRIEN: Well, due to turbine trips -- where's  
7           my list?

8           MR. SIESS: I know we had one from stop valves  
9           closing, that ripped out a lot of pipe restraints, but it  
10          didn't fail the pipe.

11          MR. O'BRIEN: There are a few other anticipated  
12          transients -- water hammers, I mean. Turbine trips, vibratory  
13          loads. I guess SRV discharge and turbine trips are the  
14          two primary causes of anticipated water hammers.

15          MR. EBERSOLE: HPCI at Browns Ferry was knocked off  
16          its foundations because it was called to automatic response  
17          from a malaligned position, 10-foot level water heads.

18          MR. BUSH: That's a water soaking problem.

19          MR. MICHELSON: That was unanticipated, of course.  
20          That wasn't anticipated. You can figure out it can happen.

21          MR. EBERSOLE: Many of them are.

22          MR. MICHELSON: I think you can figure there is a  
23          real serious water hammer involved in the steam condenser mode  
24          on the RHR heat exchangers on boiling water reactors. We are  
25          looking into that a little bit now. I have got one of the

1 fellows doing some research on it. It's an interesting  
2 history on how the industry is viewing water hammers, or not  
3 viewing them, depending on the particular utility.

4 MR. SIESS: And awful lot of the water hammers are  
5 going to affect the reliability of the plant. Has anybody  
6 done any kind of a risk analysis on water hammers? There have  
7 been enough of them now that you can factor them into a PRA.

8 MR. O'BRIEN: Lots of them.

9 MR. SIESS: Will they tell us about risk of water  
10 hammer?

11 MR. BUSH: The big problem there is --

12 MR. SIESS: I'm just going to say assume it  
13 happens. What does it do to risk?

14 MR. MICHELSON: The RHR is an interesting one,  
15 because, depending on where the water hammer is occurring, it  
16 might affect the operation of a single valve between it and  
17 the primary system, in which it could blow down outside the  
18 containment.

19 MR. SIESS: Has anybody done the risk assessment  
20 that says what type --

21 MR. MICHELSON: Not as far as we can find so far,  
22 but we are looking for one.

23 MR. SIESS: The Staff position presented here is  
24 essentially, we will just take them as they come and fix  
25 them. And what is that, restitution or something? And, given

1 enough time, we will have the frequency down to a low enough  
2 level, assuming it isn't already that low.

3 MR. BUSH: I think John said this pretty much  
4 represents the position generated with regard to revolution of  
5 the water pressure, with which I didn't agree, incidentally.  
6 In fact, I had a few sessions with the persons concerned.

7 MR. SIESS: This is saying, don't change what we are  
8 doing now.

9 MR. BUSH: That's pretty much what it comes down  
10 to.

11 MR. SIESS: The first one says, when you have one,  
12 try to do something to fix it.

13 MR. SHEWMON It is known as benign neglect, isn't  
14 it?

15 MR. SIESS: It is neglect, but --

16 MR. MICHELSON: Unfortunately, the history shows  
17 some of these utilities have been having, like on the RHR  
18 system condensing mode, one utility has had these happening  
19 for over two years.

20 MR. SIESS: And hadn't fixed them.

21 MR. MICHELSON: It was tearing out supports, it was  
22 doing a lot of serious damage, and finally just decided they  
23 couldn't handle that mode of operation, and apparently are  
24 abandoning that mode of operation.

25 MR. SIESS: They couldn't fix it.

1           MR. MICHELSON: Because they didn't know how to fix  
2 them. But yet GESSAR II, for instance, proposes such a  
3 system.

4           MR. ETHERINGTON: Yet GE has never admitted a  
5 problem there.

6           MR. MICHELSON: I understand that may or may not be  
7 the case officially --

8           MR. ETHERINGTON: The question was raised years ago  
9 and nothing was done about it.

10          MR. SIESS: I guess the conclusion is a research  
11 effort, say of the magnitude of the source term research  
12 wouldn't solve a water hammer problem. That you couldn't  
13 marshal enough national labs and computer codes to be able to  
14 design for water hammers.

15          MR. O'BRIEN: If you are thinking of water hammer by  
16 itself, it is hard to envision a core melt or any serious  
17 radioactive release, because it is a kind of local event. It  
18 is isolated to one piping.

19          The real concern is water hammer with something that  
20 is not local like an earthquake. Or, lots of water hammers  
21 going on simultaneously, due to a common source.

22          MR. SIESS: If I have got to combine water hammer  
23 and earthquake to get in trouble, I am going to put it back on  
24 the shelf a ways. But you said, you know, that you couldn't  
25 do it analytically. You didn't know how to design for water

1 hammer. And my question was, if you want to spend enough  
2 money, could you learn how, or do you just think it is not  
3 worth spending the money?

4 MR. O'BRIEN: You are going to see, we have a  
5 recommendation for research on water hammer in a few minutes.

6 MR. SIESS: But not at the level of severe accident  
7 research?

8 MR. O'BRIEN: No.

9 MR. BUSH: Chet, one problem here is that the energy  
10 that a water hammer typically generates, the type we are  
11 talking about, is usually a very, very small fraction, perhaps  
12 one percent or less than ten percent of the theoretical.

13 If you start analyzing on the basis of the  
14 theoretical water hammer, then you know you are in trouble  
15 because things pretty much tear apart in a hurry.

16 In fossil plants, they occur, I would say with  
17 reasonable frequency, and it is a rather dramatic event, if  
18 you see what a water hammer will do, say, to a cast iron  
19 valve. If you want to see how shrapnel is generated in short  
20 order, that is one way to find out, because you can generate  
21 it in a hurry.

22 The big problem -- and this has been looked at off  
23 and on for about thirty years -- is how do you handle the  
24 probability that you can have energies -- you get into that 90  
25 percent theoretical r vibration loads.



1           The first bullet there is really an attempt to  
2 account for gaps in piping vibration loads. Usually small  
3 amplitude, high frequency. Those that are transmitted to  
4 piping. Presently they are analyzed by assuming linear  
5 analysis. But, you can find out that usually pipe support  
6 gaps are not even closed, and the pipe doesn't even move when  
7 the vibration is going on.

8           This bullet will allow a less conservative way of  
9 dealing with pipe vibration loads.

10           (Slide)

11           And then we have some vibration loads.

12           The first bullet there is really an attempt to  
13 account for gaps in piping vibration loads. Usually small  
14 amplitude, high frequency. Those that are transmitted to  
15 piping. Presently they are analyzed by assuming linear  
16 analysis. But, you can find out that usually pipe support  
17 gaps are not even closed, and the pipe doesn't even move when  
18 the vibration is going on.

19           This bullet will allow a less conservative way of  
20 dealing with pipe vibration loads.

21           (Slide)

22           And then we have some recommendations here. The  
23 first bullet here is really consistent with present NRC  
24 policy. and this ANSI/ASME standard is just a convenient  
25 document for us to cite for the industry to follow.



1           That bullet is consistent with the way we are doing  
2 business now.

3           MR. MICHELSON: Excuse me, on that bullet, does that  
4 particular document require that the flow rates be varied so  
5 that you have particular rates at which the vibration peaks  
6 out and so forth?

7           MR. O'BRIEN: I don't know.

8           MR. MICHELSON: I don't either. Maybe Dr. Bush  
9 knows?

10          MR. BUSH: I don't recall it as there. But, I  
11 confess -- is Guy still here?

12          Guy, you probably looked at this OM-3. But, as far  
13 as I know, a significant factor with this one is that the code  
14 really hasn't discussed it. In other words, it isn't  
15 incorporated in either 11 or 3. And, as a result, it is kind  
16 of sitting in limbo. Nobody is using it because there is no  
17 force to use it.

18          MR. MICHELSON: I have witnessed the operation of  
19 systems which worked fine at full flow. You throttle down a  
20 little bit and they will shake apart.

21          I wondered if they had to run the range looking for  
22 vibration. So, it is not the kind of an answer --

23          MR. SIESS: Bob's got something to say. Maybe it is  
24 an answer.

25          MR. BOSNAK: I'm not sure that it speaks to flow.

1     What the Staff had been using before the advent of this  
2     document was the vibration amplitude at 10 to the 6th cycles.  
3     We have taken 50 percent of that.

4             This goes on and goes up into the higher frequency.  
5     But I don't know that it contains anything with respect to  
6     flow conditions.

7             MR. MICHELSON: But it is supposed to address  
8     fluid-induced vibration?

9             MR. BOSNAK: Fluid-induced vibration. Probably  
10    assumes that it is operating in its usual operating mode.  
11    And, if there is a mode which is worse, then that would be  
12    considered. But they really don't know.

13            MR. SIESS: Carl is talking low-cycle fatigue, and  
14    you are talking high cycle.

15            MR. BOSNAK: Exactly.

16            MR. MICHELSON: Low-cycle fatigue is the concern on  
17    fluid-induced vibration. You can see it at certain flow  
18    rates.

19            MR. BOSNAK: But this is a high-cycle fatigue  
20    standard.

21            MR. BUSH: Yes.

22            MR. O'BRIEN: The middle bullet on this slide is  
23    just polishing up the Standard Review Plan to make explicit  
24    reference to reciprocating eroding rotating equipment which  
25    is not explicitly referred to. It is just a clarification --

1           The last bullet is really a push to depend more on  
2     testing because analysis, we know, tend to overstate the  
3     situation with regard to arbitrary loads. And this is born  
4     from tests we have done at Koshane.

5           So, the recommendation -- the interpretation of this  
6     last bullet is if you depend on testing, you will get some  
7     release, because the analyses is very conservative.

8           MR. SHEWMON: John, before you leave that, at least  
9     three or four years ago, the code apparently quite at 10 to  
10    the 6th cycles on its fatigue curve and didn't go on. Yet,  
11    things were failing at 10 to the 7th. They were allowed to  
12    take the same level on out.

13          I remember a Japanese engineer asked me what we  
14    were doing about that.

15          Do you know if there is data on what is to be used  
16    beyond 10 to the 6th cycles?

17          MR. BOSNAK: Austenitic materials go beyond 10 to  
18    the 6th cycles now. It goes 10 to the 11th.

19          MR. SHEWMON: The curve does.

20          MR. BOSNAK: The curve does.

21          MR. SHEWMON: That's an improvement over three or  
22    four years ago.

23          MR. BOSNAK: That's correct.

24          MR. SHAD: Anything more than 10 to the 6th or 7th  
25    is. Some people use endurance limits.

1           MR. SHEWMON: There is no endurance limit in  
2   austenitic material.

3           MR. SIESS: John, going back to the previous one,  
4   the last bullet says "loads transmitted by supporting  
5   structure."

6           Is that seismic?

7           MR. O'BRIEN: No. This bullet is under piping  
8   vibration loads, and it really means SRV discharge.

9           MR. SIESS: Oh, okay.

10          MR. O'BRIEN: This task group doesn't deal directly  
11   with seismic.

12          MR. BUSH: Paul, I would indicate this was an NRC  
13   decision. Or at least it was a part of an NRC task force in  
14   ferritic materials, where a requirement was established that  
15   you would have to operate to 10 to the 7th cycles. This  
16   happened to be a diesel generator. But, you know the analogy  
17   is so extrapolatable on the basis that at 10 to the 7th, if  
18   you examined after the fact and found no indication of  
19   cracking, et cetera, you had reasonable confidence that you  
20   would be off the fatigue limit.

21          Whereas, at 10 to the 6th, you are still in the  
22   never-never land, because you can look at data and find that  
23   at that juncture point, the fatigue limit has a plus or minus  
24   range of about 500 KSI.

25          MR. SHEWMON: But the austenitics would not have an

1     --

2                   MR. BUSH: No, no, I said ferritics. The  
3     austenitics is a different animal. The curve keeps sliding  
4     down, sliding down.

5                   MR. SHEWMON: I was talking about austenitics.

6                   MR. ETHERINGTON: Isn't it also true that ferritics  
7     deals in a mildly corrosive environment that has no endurance  
8     limit?

9                   MR. BUSH: Any time that you get cracking of any  
10    nature on there, then the ballgame is over, because you now  
11    pass the initiation phase and then the propagation. If you  
12    have corrosion, then you can get that --

13                  MR. ETHERINGTON: What I am suggesting really, is  
14    even in the PWRs there might be no endurance limit in water.

15                  MR. BENDER: I'm not sure I would know how to  
16    respond to the second bullet up there. If it really turned  
17    out that you wanted to --

18                  MR. O'BRIEN: How would we respond?

19                  MR. SIESS: Let him go through the list, Mike.

20                  (Slide)

21                  MR. BENDER: Okay.

22                  MR. SIESS: You are anticipating a little bit.

23                  MR. BENDER: I'll wait.

24                  MR. SIESS: Start at the top.

25                  MR. O'BRIEN: The first bullet says, see if you can



1     apply LOCA plus SSE decoupling for other than CE and  
2     Westinghouse. And since Volume 4 was published, we finished  
3     work on B&W and it does fit in. We have not finished our work  
4     on GE yet.

5             That takes us down to the next bullet. This is a  
6     very large program under Chuck Serpan regarding testing of  
7     degraded piping, ductile piping.

8             Now his program deals a lot with static tests, but  
9     there is dynamic loads like earthquake and water hammer that  
10    are planned. It is not the whole program, but some of his  
11    programs deals with dynamic loads like seismic. When Jack  
12    Strosnider was here and doing it, that's what it was. Milt is  
13    doing it now.

14            But there is a seismic aspect to that degraded  
15    piping program which will tell us what is the capacity of  
16    degraded piping, piping with cracks in it, to withstand water  
17    hammers, which would be very important. I mean, we don't even  
18    have an allowable for water hammer. How can we design for  
19    them. We don't know how good it is.

20            MR. SIESS: John, I don't understand the caveat in  
21    parentheses at the top of the slide. That says "not sorted by  
22    issues."

23            MR. O'BRIEN: Oh, because I have event combinations,  
24    water hammer -- see, we had --

25            MR. SIESS: Oh, okay. Each one is separate, but



1     they are not categorized in those.

2             MR. O'BRIEN: I didn't say that this deals with  
3     event combinations, this deals with water hammer.

4             MR. EBERSOLE: John, may I ask you a question.

5             Some of these hydraulic systems involving vessels,  
6     pressurizers or boilers or whatever, they suffer transients in  
7     which they depressurize due to say stuck safeties?

8             They depressurize, and they have high volumetric  
9     flows that depressurize the system. The makeup water comes in  
10    at prodigious rates and it doesn't stop. It keeps on coming  
11    until it gets to the orifice which is discharging vapor up to  
12    that time in all it wants.

13            That orifice is confronted with a solid stream of  
14    water.

15            Does that produce a shock on the system that is  
16    significant?

17            MR. O'BRIEN: Sure.

18            MR. EBERSOLE: Do you routinely look at that?

19            MR. O'BRIEN: No.

20            MR. EBERSOLE: How do you know that it isn't  
21    damaging?

22            MR. O'BRIEN: Our experience, I guess.

23            MR. BUSH: I think what you have to do there, Jesse  
24    is, there are some rather definitive criteria on testing of  
25    safety valves, and what you have to do, et cetera. And I

1 think -- safety relief valves.

2 MR. EBERSOLE: Do they test them in this mode?

3 MR. BUSH: There is a sequence of testing that --  
4 for rates, et cetera. Usually -- you are really talking the  
5 slug effect in there.

6 MR. EBERSOLE: Yes.

7 MR. BUSH: Now you want to realize that these have a  
8 fairly good aperture when they are open.

9 MR. EBERSOLE: I know. I know the physics of the  
10 problem. I am just asking what is the extent of the shock  
11 produced by this sudden choking of the orifice with solid  
12 liquid when you have input flow rates that are prodigious.

13 MR. BUSH: Well, one of the things that can happen  
14 is, you can blow the whole valve off.

15 MR. EBERSOLE: Well, what about the vessel itself.  
16 Or, other points in the system that are weaker than the valve.

17 MR. BUSH: Oh, okay. You are talking of a different  
18 thing. You are really talking of a reflective wave that comes  
19 back in there and goes back up the pipe --

20 MR. EBERSOLE: It is the whole system.

21 MR. BUSH: Okay. I was thinking of it in the  
22 context of the valve per se. You are really talking of the  
23 reflective --

24 MR. EBERSOLE: I know it would dependent on the  
25 length of pipe and the velocity of fluids in it that is

1     feeding this system.

2             I am just asking in a systematic context, is this  
3     looked at.

4             MR. SIESS: Volume of the tank.

5             MR. EBERSOLE: Or, should it be?

6             MR. O'BRIEN: Has it ever happened?

7             MR. BUSH: Yes.

8             MR. EBERSOLE: I don't know. You wouldn't know if  
9     nothing happened.

10            MR. BUSH: The answer is it has happened. There  
11     have been two cases, at least, where we blew the whole bank of  
12     valves. One of them was at Robinson and the other was at  
13     Turkey Point.

14            MR. SIESS: Those weren't slugs, those events. One  
15     of them was just a lateral force.

16            MR. BUSH: You have got the shock load and the  
17     rotational.

18            MR. SIESS: That was Robinson.

19            MR. EBERSOLE: It sounds like a phenomenon that  
20     ought to be routinely examined, especially if we have got long  
21     feeder lines. That is the old, ancient RAM, is a good  
22     example.

23            MR. BUSH: The business of reflective waves has been  
24     looked at. But I don't know if it has been looked at in this  
25     specific context you are talking about. That one is looked

1 at, but for other reasons, I think.

2 I suspect the answer is, in the context you are  
3 raising the question it probably isn't.

4 MR. SIESS: He has raised it for the vessel  
5 upstream.

6 MR. BUSH: It is not just the vessel, it is also the  
7 piping.

8 MR. EBERSOLE: The whole thing.

9 MR. SIESS: Won't the wave be worse than the water  
10 hammer itself, as far as the piping is concerned?

11 MR. O'BRIEN: We have not looked at it. Nobody has  
12 raised it but you.

13 MR. BUSH: It is the water hammer. Really, what you  
14 are doing is getting the reflected wave.

15 MR. SIESS: You are addressing waves originally in  
16 connection with the vessel.

17 MR. EBERSOLE: It is analogous to the ancient RAM  
18 that used to pump water.

19 MR. SIESS: Well, water hammers will break pipe. We  
20 know that.

21 Okay, John.

22 MR. O'BRIEN: The next bullet is only for people who  
23 really love analysis, and deals with things that if you are  
24 not into analysis don't make a lot of sense. But, they are in  
25 the multiple support recommendations that were developed.

1 They hinge on phase correlations -- and we have not  
2 extensively looked at it. And we will look at it in the  
3 Office of Research.

4 There is another problem which the analyst has to  
5 deal with on closely spaced modes. And we are also going to do  
6 some more work along those lines.

7 (Slide)

8 My final slide is -- number three on the top there  
9 isn't so important because as I said, pipe frequency modes  
10 just -- the use of algebraic summations for high frequency  
11 modes only lends greater realism, and doesn't necessarily have  
12 a very large impact. It could affect it conservatively or  
13 unconservatively. But we thought that we should do a little  
14 more work to show the realism to the extent we can.

15 The last bullet is an attempt to make the piping  
16 damping values adopted for seismic loads by the PRV to see if  
17 we could use the same dampings for SRV discharge in other  
18 environments, because right now those damping curves are  
19 restricted to seismic.

20 This is a curious thing, because Reg Guide 161,  
21 which says seismic damping is applied to every loading  
22 situation, but when the PVRC came out they said only seismic.  
23 So, we are going to do some testing with high frequency  
24 inputs on piping.

25 That's my presentation. The report is a best seller



1     in the sense that we are ordering 300 new copies. We have 60  
2     unfilled orders right now.

3             (Laughter)

4             MR. SIESS: What was that last statement?

5             MR. O'BRIEN: See, we sell these things for \$8.50  
6     each. And we have exhausted our stocks and we are producing  
7     300 more. But, we don't get any royalties.

8             MR. SIESS: That must be why I haven't gotten two  
9     sets like I get of everything else.

10            MR. SHEWMON: I've gotten three.

11            (Laughter)

12            MR. SIESS: John, I don't really mind all these  
13     people that are enthusiastic about analyses going through this  
14     stuff. It just bothers me when they start believing the  
15     results.

16            (Laughter)

17            I'm amazed at how little recommendation for research  
18     came out of this. These last two slides, and your  
19     recommendation for research. I thought they were rather  
20     minimal.

21            MR. O'BRIEN: What we suggest in addition to --

22            MR. SIESS: No, I am just wondering whether this was  
23     before or after the budget cut.

24            (Laughter)

25            MR. BUSH: I could comment on his last bullet up



1     there.

2             Gerry Bitner has picked up quite a few more points  
3     out in the ranges of interest from 33 to 100 hertz. He is  
4     just about ready to decide to change it, from what I would  
5     call an interim position to a final position, because even  
6     though theoretically we don't understand why there should be a  
7     change, all of the data we get -- and we have been getting  
8     quite a bit -- show exactly the same thing, that the damping  
9     values are high. At zero to 10 hertz they begin to drop off,  
10    and they stay at a lower value.

11            MR. SIESS: They stay fairly constant from 33 on?

12            MR. BUSH: Well, obviously the population of the  
13    data points is not so great there. We have a great number  
14    earlier. But he has been adding points. And the last time I  
15    talked to him, which was only about two weeks ago, he had just  
16    about decided he is going to put the document out. It won't  
17    be out as a WRC bulletin, it will go out as a PVRC technical  
18    report.

19            He has just about conceded to make the change from  
20    interim to final because he doesn't -- hasn't found any data  
21    to change his direction.

22            MR. SHEWMON: How much of that damping is in the  
23    pipe and how much of it is in the supports?

24            MR. BUSH: The tests have covered a very wide  
25    spectrum of support spans and so forth. So I would think a

1     great deal of it is in the piping.

2             Obviously, some of it is in the supports. So, I  
3     don't think I could answer your question exactly.

4             MR. SHEWMON: Is this dependent on ferritic or  
5     austenitic?

6             MR. BUSH: We see no obvious difference at all.  
7     Of course, it is still in the elastic range. If you got in  
8     the inelastic, then you might see something different in that  
9     respect.

10            MR. SHEWMON: I just wondered if there is a  
11     frequency dependence to the elastic damping.

12            MR. BUSH: That, I just don't know.

13            I will say there is one other aspect. That is, if  
14     you put insulation on the piping, that has a tremendous  
15     impact. You are now talking of damping values, it is 30, 40,  
16     50 percent as contrasted to 5 percent.

17            MR. SHEWMON: But it is used both ferritic and  
18     austenitic?

19            MR. BUSH: Yes.

20            MR. MICHELSON: Chet, I think there may be a comment  
21     back here.

22            MR. VAGINS: Bill Vagins, Research, Staff.

23            Mr. Ebersole's question I think was a very valid  
24     one, and I think needs some clarification.

25            Several years ago, ten years ago, we started a

1 program called "Plenum Fill Experiments," which was partially  
2 to address the exact problem of what happens when you have a  
3 loss of coolant and you have massive injection.

4 You can consider the condition where you have a  
5 massive loss of coolant, depressurization of the system. And  
6 then you finally get down to firing your LPSI, your  
7 low-pressure injection system. At this point you have your  
8 whole system deadheaded, at 700 psi. And that fires when they  
9 reach that level, and you do get an injection, a very large  
10 flow of injection into a steam system, a two-phased system.

11 At this point, for instance the Combustion at  
12 Westinghouse will will be injecting into the cold leg.  
13 Babcock and Wilcox probably directly into the vessel. There  
14 is no problem with the vessel. There is enough volume and  
15 enough space to ensure there is no shock whatsoever.

16 However, into the cold leg and into the ECCS lines,  
17 you will be getting water hammer, steam acceleration or water  
18 slugging, or any of the three combined.

19 And the only reason I bring this up is that this is  
20 the one design condition where water hammers should be  
21 considered. We don't want to fire the LPSI and then rip out  
22 our system at the same time.

23 MR. EBERSOLE: Yes.

24 MR. VAGINS: So that when we look at removal of  
25 constraints, I think one of the things to seriously consider

1 is the maintenance of such restraints on the ECCS lines, ECCS  
2 system.

3 MR. EBERSOLE: Water can occur at frequencies higher  
4 than having a LOCA because you can get a stuck safety, or --

5 MR. VAGINS: Well, those would be beyond a design  
6 basis. But even in design, to fire your low pressure system  
7 you will be firing from a deadheaded position. An  
8 instantaneously -- almost instantaneously opening system. And  
9 that is inherently a water hammer design.

10 MR. EBERSOLE: Right.

11 MR. MICHELSON: How about the case of the reactor  
12 vessel overfill, or steam generator overfill into the piping?  
13 That also has the potential for serious water hammers.

14 MR. VAGINS: If you are talking about PWRs, you are  
15 talking about water injection into a single phase system.

16 MR. MICHELSON: Steam generator now.

17 MR. VAGINS: Secondary side, steam generator side,  
18 yes.

19 MR. EBERSOLE: He's talking about overfill, which  
20 is suddenly terminated by hydraulic filling of the secondary  
21 side.

22 MR. VAGINS: No question. We have had water hammer  
23 on the secondary side. Which is the case where we had a  
24 cracked pipe.

25 MR. BUSH: Indian Point 2. Back in the feedwater

1     line.

2                   MR. MICHELSON: That was the feedwater side of the  
3     situation, not the steam side.

4                   MR. BUSH: Also Maine Yankee.

5                   MR. MICHELSON: That was also feedwater side.

6                   MR. BUSH: Feedwater.

7                   MR. SIESS: Okay, Larry?

8                   MR. SHAD: (Slide)

9                   Volume 5 is a summary of the volumes 1 and 4.

10                  The way we work is, all the scope and objectives  
11     were set up by the NRC Piping Review Committee. But the  
12     actual draft report was written by a task group.

13                  After the task report was written, it was submitted  
14     to the NRC Piping Review Committee for review and comments.  
15     And, after our review and comments, it was then sent to other  
16     major offices such as NRR, Research, I&E, and also the Region  
17     office for review and comments.

18                  After we incorporated all their comments, then the  
19     report was published.

20                  When we started writing volume 5, we found there  
21     were so many recommendations, there is no way the NRC can  
22     work on all the recommendations. So, we decided to categorize  
23     them into A, B and C.

24                  The A category, of course, are the most important  
25     areas, and we feel NRC should work on them right away. But, B



1 and C are important, too, but of course, not as important as  
2 category A.

3 In general, we feel -- the Piping Review Committee  
4 has suggested many changes, and we feel some of the changes  
5 are very substantial. These changes, if they are made, should  
6 have a positive effect on overall licensing process. It will  
7 increase overall safety and reliability.

8 It may require changes to rules, Reg Guides and  
9 standard review plans. And also it may require change to the  
10 ASME code.

11 (Slide)

12 I was only prepared to talk about all these A  
13 categories. But now I find all the A categories have been  
14 covered yesterday and today.

15 MR. SHEWMON: Don't feel you have to talk for an  
16 hour to explain it.

17 (Laughter)

18 MR. SHAD: So, I don't want to talk unless you want  
19 me to talk.

20 MR. MICHELSON: I have a question on an A category  
21 item, which is item 5, which is the decoupling of the seismic  
22 and LOCA events.

23 What I wanted to ask you is in the case of boiling  
24 water reactors and systems such as reactor water cleanup, that  
25 system sees normally high full reactor pressure, full reactor



1     temperature in its operation. And yet it is nonsafety  
2     related, it is in many cases non-QA. In some cases it is even  
3     nonseismic.

4             Now, in a case like reactor water cleanup, are you  
5     going to still decouple the LOCA and the seismic event? It is  
6     a LOCA when the pipe breaks.

7             MR. O'BRIEN: The answer to that is --  
8     unfortunately, A part says "where leak before break is  
9     applicable." That's wrong. It should have said "when  
10    justified," which Larry is going to tell you about. And right  
11    now the decoupling is not applicable to anything other than  
12    primary loops of the systems' three PWR vendors, and we are  
13    looking at GE.

14            So, what you did was you homed in on a mistake that  
15    went forward. It shouldn't be "where leak before break is  
16    applicable" but it should say "when justified."

17            MR. SHAD: The key word is "when justified."

18            It doesn't mean that we automatically decouple.

19            MR. MICHELSON: So I guess you don't know the answer  
20    yet until somebody asks -- well, nobody is going to ask. But  
21    the facts of life are it is designed this way already, and I  
22    guess nobody is going to ask to make it a leak before break  
23    system, I suppose.

24            MR. SHAD: If they ask they have it justified.

25            MR. EBERSOLE: I might comment that Carl is homing

1     in on one of the most devastating accidents you can have,  
2     which is continued primary discharge into machinery space  
3     because of valve unreliabilities to close and with little or  
4     no information on the dynamic competence of valves to close  
5     against a full discharge flow.

6             And the end result of that is it is regressive in  
7     that it destroys the mitigating equipment.

8             MR. MICHELSON: The real problem here of course is  
9     that my concern is should the valves be designed to close off  
10    the leak before break, or should they be designed to close off  
11    the break, keeping in mind they are nonseismic, non-QA in some  
12    utility cases.

13            I just wondered if you had a position or even a  
14    thought on it, and how I was to read this. But as I  
15    understand it, it would not even apply at this time. The  
16    committee didn't look at that particular kind of situation.

17            MR. SHAD: No.

18            MR. SIESS: I was looking at the B and C category  
19    recommendations, and I was just wondering, your A-2 is to  
20    modify the seismic damping values. And I go all the way down  
21    to C-1 to see spectral shift.

22            Why is --

23            MR. SHAD: Spectral shift is only about 10 percent

24    --

25            MR. SIESS: I know, but it is just as easy to do as

1       modify the damping the values.

2               MR. SHAD:   It can be easily --

3               MR. SIESS:   Were these based on importance?

4               MR. SHAD:   Based on importance and of consequence.

5               MR. SIESS:   Because, if you are going to modify the  
6       Reg Guide 151 --

7               MR. SHAD:   It can be easily done. As a matter of  
8       fact the ASME code is already put in the code case, and  
9       already Bob Bosnak has been used in many cases.

10              The only reason we didn't put it in A, it doesn't  
11       have major impact.

12              MR. SIESS:   Let me go back to your first slide a  
13       minute.

14              What kind of changes did you make in your  
15       recommendations as a result of the comments received from the  
16       NRC offices?

17              And, to what extent were they related to the level  
18       of knowledge and to the problems of application and  
19       implementation?

20              MR. SHAD:   To tell you the truth, all the experts --  
21       there has already been dispute. People from the major offices  
22       already participated in the NRC Piping and Review Committee.

23              MR. SIESS:   So the things like John talked about on  
24       water hammer came out of the original group?

25              MR. SHAD:   Mainly because as you know, Alec Sirkus

1     who worked on A-1 is also on John D'Brien's group.

2             MR. SIESS: Did you have any differing professional  
3     opinions?

4             MR. SHAD: I think Spence Bush has a little bit.

5             MR. SIESS: You didn't allow for any additional  
6     remarks.

7             MR. SHAD: Finally, I think they compromised.

8             MR. SIESS: Reached a consensus.

9             MR. SHAD: Reached a consensus.

10            MR. SIESS: I expected that.

11            MR. EBERSOLE: May I ask in A-6, where are you going  
12     to modify leak detection equipment?

13            MR. SHAD: Let me give you a Vugraph.

14            MR. EBERSOLE: You have got it down there now.

15     A-6. This leakage comes off of hot pipes that are cracked, I  
16     guess, don't you think?

17            MR. SHAD: That's a recommendation. Mainly we want  
18     to change from BWR piping, instead of 5 gallons per minute,  
19     change it to 3 gallons per minute. Instead of a surveillance  
20     period of 24 hours change it to 4 hours.

21            MR. EBERSOLE: This vapor will come off and will  
22     appear as condensate on the drains from the air coolers and  
23     the containments, is this correct?

24            So you are going to accumulate in some common  
25     receptacle the drains from the air coolant condensation

1 process?

2 MR. SIESS: Are you talking about how they detect  
3 leaks, Jesse?

4 MR. EBERSOLE: Yes. How are they going to find that  
5 3 gpm when it comes out as steam into the general environment?

6 MR. BUSH: Of course one method that is used  
7 routinely, is the activated products technique which certainly  
8 works well with steam, and it can be calibrated to a degree,  
9 at least. It certainly is an early warning device.

10 And since most of these cracks we are talking about  
11 here are in the .0002 -- 1 or 2 gpm range, they do give you an  
12 early warning on damping.

13 I admit when you get down to the 3 gpm, you probably  
14 are ending up more with the sumps as much as anything else,  
15 which means that you have had condensation and rundown which,  
16 of course, may take a matter of hours or sometimes days.

17 MR. EBERSOLE: Where are you going to draw the line  
18 that you have got to shut down and have a look?

19 MR. SIESS: 3 gallons per minute.

20 MR. EBERSOLE: 3 gallons a minute.

21 MR. MICHELSON: Is that undetectable leakage of 3  
22 gallons a minute, or --

23 MR. BUSH: That is nondetectable leakage, not  
24 detectable. Because the detectable is supposedly already  
25 taken care of --



1           MR. MICHELSON: But the detectable leakage is also  
2 an estimate, though, isn't it? You know where it is coming  
3 from, in other words, but --

4           MR. SIESS: Did I hear somebody say undetectable?

5           MR. ETHERINGTON: Identifiable.

6           MR. SHAD: Unidentifiable.

7           MR. MICHELSON: Unidentifiable.

8           MR. SIESS: For undetectable we don't worry about  
9 it.

10          MR. MICHELSON: Unidentifiable leakage has the  
11 problem of the identifiable leakage, which is really also an  
12 estimate. You think you know where it is coming from, you  
13 think you know how much it is, and therefore it is detected.

14          If I have a valve stem that has been leaking for the  
15 last two or three weeks, and I know it is 5 gallons a minute,  
16 then if I see it go up to 8 gallons a minute, I don't know  
17 whether that is coming from the valve stem, or whether it is  
18 coming from a breakdown in a pipe.

19          MR. BUSH: Unless you are using a bleedoff  
20 technique, where you are actually segregating the leakage from  
21 the valve stem or from the seals, which is often done, too.

22          MR. SIESS: In the case you are talking about, you  
23 would shut down and go find out.

24          MR. MICHELSON: But you now do this at 3 gallons a  
25 minute?



1 MR. SIESS: That's what it says.

2 MR. BUSH: This was volume 1, and this was discussed  
3 at considerable length. And the general feeling was at the  
4 24-hour period which was used by some utilities, was excessive  
5 and that generally the value of 5 gpm which has been bandied  
6 around tended to be more on the basis of, well, it was hard,  
7 difficult.

8 But we also checked and found that several plants  
9 were operating at the lower levels and in a shorter time  
10 interval. So it can be done. It isn't an impossibility.

11 MR. EBERSOLE: Spence, in a practical sense, these  
12 shutdowns may cost a million dollars if you shut down and go  
13 in.

14 MR. BUSH: I agree.

15 MR. EBERSOLE: I was going to say, how does this 3  
16 gpm relate to whether you can get in there and go find out  
17 where it is without shutting down?

18 MR. SHAD: All I can say is there are several plants  
19 that indeed are operating in their tech specs in this four  
20 hour or less business, and at essentially the 3 gpm rate,  
21 semi-voluntarily. I would say they might have had their arm  
22 twisted a little bit.

23 And I am unaware that -- certainly we didn't get any  
24 negative feedback during the meeting that this had represented  
25 an excessive burden. Now that doesn't say it doesn't. I just

1 say that we didn't get any negative feedback.

2 I don't think we have the right people here to  
3 answer. The people who looked at it were people like Bill  
4 Shack and others.

5 MR. EBERSOLE: Well, as a general rule when you go  
6 in a PWR you open purge valves, don't you, and blow the  
7 containment.

8 MR. BUSH: Oh, there is no doubt about it. In a  
9 case like this you would be entering into the drywell, and to  
10 enter the drywell you are going to have to shut down and go  
11 into the system. And that takes time.

12 MR. EBERSOLE: You don't have to shut down every  
13 time you go into the drywell -- into a PWR I'm talking about,  
14 a dry containment.

15 MR. SIESS: These are BWRs.

16 MR. BUSH: That is strictly a BWR requirement. PWR  
17 is one gpm.

18 MR. SIESS: This is a BWR requirement because of  
19 this intergranular stress corrosion factor.

20 MR. BUSH: That's right.

21 MR. SHAD: Also leak before break.

22 MR. SIESS: This is what they care going to pay for  
23 leak before break. And even if they go in and replace all  
24 their piping with NG, this is the price they have got to pay  
25 for leak before break to get rid of the restraints.

1           MR. SHAD: Right.

2           MR. SIESS: Now, if they want to continue to assume  
3 leak before break, will you let them and not impose this?

4           MR. BUSH: You mean if they want to assume the  
5 double-ended break? Is that what you are talking about?

6           MR. SIESS: Yes.

7           MR. BUSH: If they want to assume the double-ended  
8 break, then I presume they wouldn't try to apply this then.

9           MR. SIESS: So, if I have got an operating BWR, I  
10 can leave it as it is, if it is designed as a current process.

11           Or, if I want to go in and remove pipe restraints --  
12 and I think some of them have these honeycombed to keep from  
13 busting the drywell stuff -- if I want to remove that stuff to  
14 facilitate inspection and meet ALARA -- did you look at ALARA?

15           MR. SHAD: For this package it says, normally the  
16 postulated break, you also have to remove the cracked piping.  
17 They have to replace with the good material.

18           If they don't postulate the break, they don't have  
19 to use this.

20           MR. SIESS: Okay. But they should replace the  
21 material anyway?

22           MR. SHAD: Replace the material for leak before  
23 break.

24           MR. SIESS: Replace the material, and at this leak  
25 rate they don't have to put the restraints in?

1 MR. SHAD: Right.

2 MR. SIESS: But if they replace the material and  
3 what to put the restraints back in, they have to go back to  
4 the old leak-rate requirements.

5 MR. BUSH: As a first step. I was thinking of other  
6 things. There are things beyond that they would have to do,  
7 if they want to go beyond that.

8 MR. MICHELSON: Boilers aren't doing any of this  
9 yet, though, are they? Because your whole review was only for  
10 the three brands of PWRs.

11 MR. BUSH: No. Four or five of them have replaced  
12 their piping, their recirc piping with NG at this stage. That  
13 is the most obvious thing I can think of.

14 MR. MICHELSON: The rulemaking doesn't cover this  
15 yet?

16 MR. BUSH: No. For leak before break you are  
17 talking about?

18 MR. MICHELSON: Yes.

19 MR. SIESS: It is only PWRs.

20 MR. BUSH: However, you may recall when Ray made his  
21 presentation, there was a caveat there that said if you have a  
22 resistant material in a BWR, at least it was open to  
23 consideration for that. That is as far as it went.

24 MR. MICHELSON: Have BWRs actually now removed  
25 their restraints?

1 MR. BUSH: No.

2 MR. SIESS: Not that I'm aware of.

3 MR. MICHELSON: I wasn't aware.

4 MR. SHAD: No. If they come with good material, if  
5 they want to remove --

6 MR. MICHELSON: This is for the future?

7 MR. SHAD: Right.

8 MR. SIESS: What would be likely to happen is, if  
9 they are going in to review that material, they could remove  
10 the restraints at the same time, impose this leak rate, and it  
11 would be all right.

12 MR. BOSNAK: One thing, some of the BWRs that have  
13 replaced their piping have reanalyzed their piping and have  
14 located restraints in accordance with today's standard review  
15 plan.

16 In the past they have located the restraints in a  
17 refitting or some other means. And they just brought it up to  
18 date to meet the current requirements. So, they got rid of a  
19 few restraints that they don't need to meet today's  
20 prescription. But, they didn't go into leak before break.

21 MR. SIESS: Now, Larry, the recommendations in the  
22 A, B and C categories are essentially an order of priority,  
23 and, of course, of time?

24 You recommend they implement the A items, and then  
25 go on?



1 MR. SHAD: Yes.

2 MR. SIESS: So it is mainly a question, you would  
3 like to see all of them implemented in this order?

4 MR. SHAD: Yes, in this order, because always the  
5 NRC cannot work on all at once.

6 (Slide)

7 These are the so-called A category on proposed  
8 research. A lot of them are ongoing research. We feel these  
9 are the most important areas. In case of any budget cut,  
10 these areas should not be cut.

11 A-1, I think John just talked about. That is the  
12 degraded piping program under Chuck Serpan.

13 Also, John covered A-4. Actually we already finished  
14 B&W. The only thing that is left is GE.

15 On A-3 we talked at great length yesterday. That is  
16 the program that EPRI, NRC and ENCO are working on. The  
17 purpose of the program, to verify the seismic margin, and also  
18 to identify the failure modes. And we feel that program is  
19 very important.

20 Under A-2, mainly it is to try to develop advance  
21 technique to detect and size cracks so that they can be  
22 incorporated into the Section 11.

23 Another area we feel is very important is they have  
24 been using weld overlay. We don't know how to inspect pipes  
25 that are repaired by weld overlay. So far we only call for



1     two cycles. There may be cases they want to use more than two  
2     cycles, so we would like to be able to develop an inspection  
3     technique to look at the pipes that are repaired by the weld  
4     overlay process.

5             The last item is, because everybody feels that leak  
6     detection is so important, we should have a program, a method  
7     to predict leak rate and validate the reliability of the leak  
8     detection systems.

9             MR. SIESS: All of these are ongoing?

10            MR. SHAD: We have all programs in this area. Let  
11     me show you a Vugraph.

12            MR. SIESS: All of these are in the FY1985 project?

13            MR. SHAD: Yes.

14            MR. SIESS: Now the Bs and Cs, did any of those get  
15     into 1986 and 1987?

16            (Slide)

17            MR. SHAD: We have programs in B and C, too.

18            MR. SIESS: You have some ongoing now?

19            MR. SHAD: Yes.

20            MR. SIESS: My question, to put it in context, are  
21     we looking at the 1987 budget now? I don't know that we have  
22     identified the Piping Review Committee recommendations in  
23     that. I am just wondering which ones of these are in 1987.

24            MR. SHAD: I can't answer your question right now.

25            MR. SIESS: Can you answer it two weeks from now

1       when we do the research committee.

2               MR. SHAD:    Sure.

3               MR. SHEWMON:  I would like to go back to the  
4       previous slide for a minute.

5               (Slide)

6               You have got two sets of recommendations.

7               MR. SHAD:    One for research, one for regulatory  
8       actions.

9               MR. SHEWMON:  Okay.  I guess I am looking at A-2.

10              MR. SHAD:    You want to look at which one?  This one  
11       or the other one?

12              MR. SHEWMON:  I want to look at that one.  I look at  
13       the last line of A-2, and I wish it wasn't there because it  
14       sounds like you are only interested in inspecting weld  
15       overlays, and you don't care about the cast elbows and other  
16       things we were talking about.

17              MR. BUSH:    I think you should realize that these are  
18       essentially taken right out of the reports.  This one is taken  
19       out of one which dealt with stress corrosion cracking, which  
20       is not a problem in cast stainless.

21              The reason for this was the fact that we had put the  
22       caveat that you couldn't permit overlay clad for more than a  
23       certain period of time.  But we were saying, see what you can  
24       do by inspecting through there.

25              I might comment that they now have a technique that

1 will inspect through the clad or the overlay.

2 So that is the reason, Paul. They are taken,  
3 essentially, close to verbatim. We didn't try to play games  
4 with the words on them. And so that would be the reason.

5 MR. SHEUMON: Good enough.

6 MR. MICHELSON: You are aware of the pipe locks, of  
7 course. Are they going to be used anywhere?

8 And if so, how does their usage fit into this plan,  
9 scheme of things?

10 MR. SHAD: Ralph is going to talk about that.

11 MR. BOSNAK: I could mention there is activities  
12 among several of the utilities to utilize the pipe lock. It  
13 is a proprietary device on -- I am not sure which -- I think  
14 one of the Commonwealth Edison plants.

15 Also, there is a move to look at a mechanical lock  
16 device in lieu of IHSI. In other words, this would provide  
17 the compressive stresses on the inside of the pipe. And in  
18 fact, as I have heard, provide compressive stresses more  
19 through the whole regime than IHSI would do.

20 So, that is another device that is being looked at.  
21 And these would come in on a kind of case-by-case basis to see  
22 how they are going to use them.

23 Pipe lock, if you are going to use pipe lock, you  
24 would have to reanalyze the whole system for the application  
25 of the pipe lock device.

1           MR. MICHELSON: Would it be possible if I use a pipe  
2 lock to say that I no longer have a break at that location?  
3 And, would I have to put in a detection system and so forth?

4           MR. BOSNAK: The pipe lock device has been tested  
5 with a break in that location. In other words, the whole --

6           MR. MICHELSON: Double-ended rupture is what I was  
7 referring to as a break.

8           MR. BOSNAK: We are not trying to mix pipe locks and  
9 breaks together. But the pipe lock device, the claim has been  
10 made for it that even though the flaw goes all the way  
11 through, that device will stay in place.

12           MR. MICHELSON: Therefore there would be no break  
13 there. There would be a leak, but not a break.

14           MR. BOSNAK: Well, it is not being proposed for that  
15 purpose.

16           MR. MICHELSON: I am puzzled about it.

17           MR. BOSNAK: It is being proposed in lieu of weld  
18 overlays.

19           MR. SIESS: But not in lieu of replacement.

20           MR. MICHELSON: I thought it was. I thought people  
21 were considering that a lifetime device.

22           MR. BOSNAK: Well they would like to, but the Staff  
23 is not ready. In other words, we are still looking at the  
24 applications and we still are looking at it as a limited  
25 application device. We may change our mind in the future.

1           MR. SHEWMON: It depends on whether the problem is  
2 Bill McDonald or Tom Bosniak.

3           MR. SIESS: But recommendation A-4 says replace.

4           Now that is the Piping Review Committee's  
5 recommendation, right?

6           MR. SHAD: Actually we should say the preferred  
7 action is to replace. The preferred action is to replace.

8           MR. BUSH: We only recommend.

9           MR. SIESS: I said recommendation.

10          MR. SHAD: If you read the letter to Dircks, we  
11 clarified this. I say the preferred action is to replace if  
12 you look at the Dircks letter on item A-4.

13          MR. SIESS: Okay, the preferred action is to  
14 replace. If you want to do anything else, convince me.

15          MR. SHAD: Another possibility, somebody will say I  
16 want to change to hydrogen water, also do [HSL] in lieu of  
17 replacing. That is also acceptable.

18          MR. SIESS: Okay.

19          Now at some point, and I don't know whether this is  
20 it, we need to know what you expect of us in terms of comments  
21 on the major recommendations, at least, those that we expect  
22 to implement. And to do that, of course, we need to know the  
23 implementation approach.

24          Obviously, if it is a rule, we comment; if it is a  
25 Reg Guide, we comment; if it's a standard review plan, we now



1 have no formal mechanism for reviewing standard review plan,  
2 so we could comment on recommendations.

3 Do you want comments from the ACRS on the  
4 recommendations of the Piping Review Committee, or do you want  
5 comments on the various stages of implementation as they come  
6 along?

7 MR. SHAD: I think right now I would suggest to have  
8 comments on some of the major recommendations.

9 MR. SIESS: As recommendations of the Piping Review  
10 Committee?

11 MR. SHAD: Yes. Category A items.

12 MR. MICHELSON: Just in category A, I gather?

13 MR. SIESS: Yes.

14 Now the category A items did not include the  
15 schedule or exemption rule, which we may -- we will probably  
16 comment on as a rule.

17 MR. SHAD: No. Purely technical recommendation.

18 MR. SIESS: But it does include the broad-based rule  
19 and some Reg Guide changes.

20 Now, could you refresh my memory as to what GDC 30,  
21 31 and 32 are?

22 MR. SHAD: I think GDC 30 relates to the quality  
23 of primary coolant components on fracture mechanics and  
24 inspection.

25 MR. SIESS: 31 is --



1                   MR. SHAD: Is on related inspection of primary  
2 coolant components.

3                   MR. SIESS: 32?

4                   MR. SHAD: 32 is on inspection, one is on quality,  
5 general quality, one is on inspection, and I forgot the other  
6 one.

7                   MR. SIESS: Now, do you have to change those for the  
8 broad-based rule? It only addresses GDC 4. Do these others  
9 have to be changed?

10                  MR. SHAD:

11                  MR. SHEUMON: I think GDC 30, 31 and 32 are a matter  
12 of statements. I don't think you change.

13                  MR. SIESS: They are in a column saying documents  
14 requiring change.

15                  MR. SHAD: We say possibly. They are a general  
16 statement; you have to have a good primary coolant component,  
17 you have to inspect the primary coolant component, and so on.

18                  MR. SIESS: Okay. Any other questions for Larry?

19                  (No response)

20                  We are down to Item III on the agenda.

21                  Is there anything you want to bring up on that,

22 Paul? This is 1.46, 1.48 Reg Guide issue?

23                  Well apparently, you didn't put it on either.

24                  Let me say something, maybe we can get it straight.

25                  We got information that was part of the implementation, Reg

1     Guides 1.46 and 1.48 were to be withdrawn and replaced by  
2     modified revisions to the standard review plan.

3             The question was raised in the ACRS about this  
4     procedure. In addition, we learned that this now was a new  
5     policy. To the extent possible, Reg Guides were to be  
6     replaced by standard review plans, which we hadn't heard of.  
7     Maybe it is not true.

8             But, it has been the practice of the ACRS to review  
9     Reg Guides. This was a practice implemented by the Staff. And  
10    our review has also provided an opportunity for public  
11    comments, but not limited to industry comments.

12            We have no methodology of procedure for reviewing  
13    standard review plans or branch technical positions. And I  
14    haven't found any strong sentiment towards that, since we  
15    still have enough other things to keep us busy. But, if our  
16    workload got down we might want to get into that. That would  
17    take care of a lot of time.

18            But, I had scheduled some discussion of the  
19    procedural, philosophical, whatever, idea of replacing Reg  
20    Guides by standard review plans for the next meeting of the  
21    Regulatory Activities Committee, which I think is June 4th.

22            I think the Staff at some level was going to come in  
23    and talk about that.

24            It is not so much these particular guides, as the  
25    general idea.

1           MR. BYRNES: This is Jack Byrnes from the NRC  
2     Research Staff.

3           As far as 1.46 and 1.48 is concerned, these were not  
4     being looked at as a change in policy, not presenting changes  
5     -- incorporating changes from the guides into the standard  
6     review plan and not bringing them to the ACRS. It is not the  
7     policy, but it is somewhat of an isolated case.

8           I think what has happened here is we were  
9     interpreting the memo between the Staff and the ACRS in June  
10    of 1983, which was referring to the coordination, about facts  
11    and so forth, how to go about these.

12          And this was indicating there that the primary areas  
13    of discussion would be related back to rules and the major  
14    policy matters.

15          And these two particular guides, there was no  
16    policy matter that we could see was involved from a technical  
17    sense, from a licensing sense. I think this is why we  
18    basically did not come to the ACRS on this.

19          MR. SIESS: Well, I think the memo is not very  
20    helpful. We were reviewing Regulatory Guides long before we  
21    had the Memorandum of Understanding which was mainly relating  
22    to rules. At some time after TMI they thought we ought to  
23    review rules. That is when we became the Regulatory  
24    Activities Committee, rather than the Reg Guides Committee.

25          The question that came up was, if there was going

1 to be a general practice of moving stuff from Reg Guides into  
2 standard review plan, then there would be a change in the  
3 review process. We would not be reviewing standard review plan  
4 items -- we haven't in the past. Industry would not --  
5 publicly industry would not have a chance to comment on them.  
6 We thought we would like to sort of explore why this was being  
7 done, what regulatory purpose it served and so forth.

8 MR. BYRNES: There again, it is as far as I can see,  
9 no standard practice going to come about. Actually for the  
10 guides that came out, I guess it was in December of 1981, or  
11 something, the NRR had approached us and said, hey, these  
12 guys are not being used by the industry, by ourselves. The  
13 information that is contained in that has been incorporated in  
14 the standard review plan. In fact, even expanded on those,  
15 which made the standard review plans more active than the  
16 guides themselves.

17 So therefore, they suggested that we just drop the  
18 guides.

19 MR. SIESS: But the guide -- when something is in a  
20 guide, an Applicant can put in his FSAR that he will comply  
21 with Regulatory Guide 1.46, and that then is an accepted  
22 commitment.

23 Now, what does he do now? Say he complies with  
24 standard review plan section 4.3.2.6.8(i)?

25 MR. BOSNAK: In the case of the Regulatory Guide



1 1.46, that dealt with pipe breaks inside containment only,  
2 only for Class I and I believe Class II systems.

3 The standard review plan 3.61 and 3.62 came out in  
4 the mid-1970s and they expanded it. In other words, they  
5 cover all high energy lines, not only Class I, Class II, Class  
6 III and non-ASME class lines.

7 So now the Applicants come in and say they are going  
8 to comply with all aspects of those two standard review  
9 plans.

10 MR. SIESS: They are referring to standard review  
11 plans for compliance?

12 MR. BOSNAK: That's correct.

13 You mentioned something about industry commenting on  
14 standard review plans. These, when they are changed under the  
15 current processes, go out for industry comment. So I would  
16 expect that the committee could comment on them as well at the  
17 same time.

18 MR. SIESS: I'm not sure we want to.

19 MR. BOSNAK: If you want to.

20 MR. MICHELSON: If they are being used as the  
21 controlling document for review purposes, then it is just as  
22 important for seeing that as seeing Regulatory Guides.

23 MR. SIESS: Any time the ACRS wants to review  
24 standard review plans, I think they are willing to, but they  
25 can go find another chairman of the Reg Guide Activities



1 Committee when that happens. Because the standard review plan  
2 I've got is in two volumes, and we haven't even reviewed  
3 branch technical positions, which is another type --

4 MR. BOSNAK: They are part of the standard review  
5 plan. They are an annex to the standard review plan.

6 MR. SIESS: Now the standard review plan and branch  
7 technical positions are reviewed by CRGR. And since Reg  
8 Guides have been reviewed by CRGR, we have seen a lot fewer to  
9 review.

10 I don't know whether that means that the budget has  
11 been down to write new Reg Guides, or they are just not  
12 getting through CRGR.

13 MR. MICHELSON: Or they are replacing it with the  
14 standard review plan.

15 MR. SIESS: Yes.

16 Jack, correct me -- you said I was wrong, but let me  
17 just repeat it again. I heard that the Office of Nuclear  
18 Regulatory Research had decided, I guess was the word, to  
19 limit activity on Reg Guides and try to get the same thing  
20 accomplished through standard review plan changes. You said  
21 that is not true, there is no policy involved?

22 MR. BYRNES: I don't know of any such policy  
23 myself.

24 MR. SIESS: Okay, if you don't know about it it  
25 means it is not a policy, I guess.

1           But, rather than bring 1.46 up to date to cover  
2 greater territory, just in the standard review plan --

3           MR. BOSNAK: The same thing happened with 1.48.  
4 1.48 was written in about 1973 or 1972, and since then the  
5 code was changed to apply different levels of allowable stress  
6 for Class II and III components.

7           In the earlier version when the Reg Guide was  
8 written, that was not the case. So as these things became  
9 available for industry use, there had to be some policy on how  
10 to deal with it.

11           At that time, standard review plans -- this goes  
12 back to about 1976 or 1977 -- 3.93 was written to cover the  
13 various events, events in combination and load  
14 combinations. So that, in effect, superseded what was in Reg  
15 Guide 1.48. It no longer was appropriate.

16           MR. SIESS: Now, let's take damping values, Reg  
17 Guide 1.61. Why would it not be equally logical to simply  
18 include that for standard review plan rather than a separate  
19 Reg Guide?

20           Or, is it in the standard review plan.

21           MR. BOSNAK: The Reg Guide was available. So it is  
22 referenced in the standard review plan currently.

23           MR. SIESS: But now, as you said, when 1.42 was  
24 available, but you added to it, so you put it in the standard  
25 review plan and didn't use it any more --

1           MR. SHAD: There's a difference. 1.61 not only  
2 includes damping value of piping, but also damping value of  
3 structure and other things. All the other things didn't  
4 change, only the damping value of piping has changed.

5           MR. SIESS: Suppose we changed the damping value for  
6 everything, would you then put it in the standard review plan  
7 rather than revised Reg Guide?

8           MR. SHAD: That would be a different story. But we  
9 are only changing damping value on piping.

10          MR. SIESS: I'm not on the Piping Review Committee  
11 now, I am on the question of Reg Guides versus standard  
12 review plans.

13          Would it be the policy in the future, rather than  
14 revising the Reg Guide, to simply put the revised version in  
15 the standard review plan?

16          MR. BYRNES: I don't see where that would  
17 particularly be a policy in any regard, even though it might  
18 be strictly related to one specific area.

19          I think something like the 1.61, with damping values  
20 applying to structures and mechanical systems, you would have  
21 to go back to a large number of standard review plans to  
22 modify it to include this in. It would probably be more  
23 appropriate and no effort to leave this thing in 1.61.

24          MR. SIESS: So the thinking is there is not that  
25 much difference between a Reg Guide and standard review

1 plan. They are comparable level documents. In one case, if  
2 you can reference one -- if you can reference the Reg Guide in  
3 the standard review plan, then that is convenient. So, it is  
4 an adjunct to the standard review plan much the same way a  
5 branch technical position is.

6 MR. ETHERINGTON: Do Applicants use and reference  
7 the standard review plan?

8 MR. SIESS: He said they could.

9 MR. BOSNAK: Yes, they do.

10 MR. BUSH: Extensively.

11 MR. BOSNAK: Both provide guidance to  
12 Applicants. They always have the alternative to come in with a  
13 different alternative, a different way of doing things.

14 MR. SIESS: If it is early enough in the process,  
15 they do.

16 MR. BOSNAK: That's correct.

17 MR. SIESS: The last six months it is not very  
18 likely.

19 MR. MICHELSON: If there are conflicts between the  
20 documents, standard review plan versus Regulatory Guide, which  
21 one takes precedent with the Staff?

22 MR. BYRNES: That's a good question.

23 MR. SIESS: There was no conflict between 1.42 and  
24 the standard review plan, just a difference in scope?

25 MR. BOSNAK: Just the scope is much larger. The

1 same thing is true of 1.48.

2 MR. MICHELSON: And 1.46

3 MR. BOSNAK: 1.46, not 1.42.

4 MR. SIESS: You said 1.48.

5 MR. BYRNES: 1.46 and 1.48 --

6 MR. BOSNAK: Both Reg Guides.

7 MR. SIESS: I'm sorry, you said 1.42 and meant 1.46?

8 MR. BOSNAK: Yes.

9 MR. BYRNES: I might comment that no where are we  
10 getting out of the Reg Guide business. We have several  
11 modifications to the guides going on right now.

12 MR. SIESS: I'm trying to get out of the Reg Guide  
13 business.

14 (Laughter)

15 Okay, but what I said you agree with? You think of  
16 it simply as a comparable level, comparable in all respects?

17

18 if it is convenient to write a Reg Guide and  
19 reference it in two or three places in the standard review  
20 plan, you expect to continue that way.

21 And, if it is more convenient to put it in one  
22 section of the standard review guide, you withdraw the Reg  
23 Guide?

24 MR. BOSNAK: That seems to be correct.

25 MR. SIESS: Okay. I will think about it a little



1 bit.

2 Does it bother anybody?

3 (No response)

4 Who started the idea of the ACRS reviewing Reg  
5 Guides?

6 MR. BUSH: I guess I did.

7 MR. ARLOTTO: I wrote the letter.

8 MR. SIESS: Spence was the first chairman of the Reg  
9 Guide Committee. I have been the other one.

10 How does it sound to you, Spence, all right?

11 MR. BUSH: Yes.

12 MR. SIESS: We don't have to meet every month now  
13 you know.

14 MR. BUSH: That's better than it used to be.

15 Incidentally, I looked at the standard review plan.  
16 I also looked at FSARs, where there has been reference  
17 citations.

18 Certainly, as Bob says, they do use that as a  
19 mechanism for indicating a degree of compliance in some areas,  
20 which is what was the intent, of course.

21 MR. SIESS: Paul, we are down to the last item.

22 I gathered from Larry that they would like to have  
23 comments on at least the category A recommendations of the  
24 Piping Review Committee. I guess it would have to be on the  
25 basis, we still reserve the right to comment on the actual

1 implementation when it comes along, whether it is a rule or  
2 Reg Guide change. Or, perhaps we could say even a standard  
3 review plan change.

4 And in order to get comments on this, it seems to me  
5 that we can't write a committee letter without having some  
6 presentation of this to the full committee. That has usually  
7 been the procedure, Paul.

8 I mean, there are exceptions. We have had  
9 subcommittees write letters of comment, which were then  
10 transmitted by the full committee. But I would not recommend  
11 that in this instance at all.

12 MR. SHEWMON: Now parts of this we have written on  
13 before. There is this June 14 letter on leak before break.

14 Have we written on the seismic/LOCA decoupling  
15 before?

16 MR. BOSNAK: I think some of that was in the June  
17 14th letter as well.

18 MR. SHEWMON: I don't find it.

19 MR. SIESS: We don't with A-2 in that letter. No,  
20 we did, LOCA/seismic.

21 MR. SHEWMON: Okay. Fine

22 MR. SIESS: And we had a caveat that any relaxation  
23 of requirements to cope with double-ended guillotine breaks  
24 would be preceded by rigorous reexamination of the integrity  
25 of heavy component supports under all design conditions.

1           I'm not sure what that means.

2           Do you know what that means?

3           MR. SHAD: I think it essentially says heavy support  
4 components should be maintained.

5           MR. BOSNAK: I tried to cover that a little bit this  
6 morning. I would hope that it could be interpreted broadly  
7 that if we got into things like trying to improve the  
8 reliability of the heavy component supports, particularly that  
9 have snubbers in their path, that the committee did intend  
10 that something like this could be included.

11           Basically we have in mind that we are not changing  
12 the margin of the supports. But if we can improve the  
13 reliability of the support system, we hoped that would be  
14 included.

15           MR. SHEWMON: That was the sentence that we added at  
16 Dave Okrent's advice or insistence. It wasn't in my original  
17 draft.

18           Part of the concern there, I am sure, was what we  
19 were grandfathering. That is, it is fine for newer current  
20 designs. What have we got that was designed 20 years ago that  
21 is out there? Have we looked at that? And, are we changing  
22 things?

23           It is not really what Carl brought up. In a sense  
24 it is what other sorts of things were there.

25           So, I think my off-the-cuff and personal opinion is

1 if you can show that you weren't reducing margins, and  
2 indeed, nothing had come as the toughness issue or other  
3 things, that made you feel that the margin here wasn't  
4 adequate -- we are more sensitive to this, mostly because of  
5 the Livermore study.

6 MR. SHAD: I will give you some background. I  
7 think the Livermore study said the pipe rupture came from two  
8 causes. One was direct cause, one was indirect cause.

9 MR. SHEWMON: We have read the report. Don't try to  
10 tell us why we wrote the letter.

11 MR. SHAD: Heavy components were indirect cause.

12 MR. SHEWMON: Yes.

13 MR. SIESS: I'm sure that all the work they did on  
14 the indirect causes, was not presented to us at that meeting.  
15 That was two years ago, and they have just finished up that  
16 work.

17 I just got a report the last few months looking at  
18 steam generators falling over and stuff.

19 MR. SHAD: I think it was presented to the  
20 subcommittee.

21 MR. SIESS: Which subcommittee? Metal Components?  
22 This one?

23 MR. SHAD: If I remember it was --

24 MR. SIESS: Okay, the full committee hasn't heard  
25 that. Although it is mentioned in the letter that the greatest



1 risk was from the indirect causes. They looked at that, more.

2 But, A-2 and A-5 have been looked at and there could  
3 be a follow up.

4 A-4 and A-6 are BWRs.

5 MR. SHEUMON: I don't think there is any argument  
6 with A-4s, certainly on the 3.16 and the 3.04 NG. That is  
7 generally accepted. And the 3.47, I've got on my notes the  
8 jury is still out on it.

9 MR. SIESS: And A-6 goes right along with it.

10 MR. SHEUMON: Yes.

11 Now A-5 you figure has been taken care of, since we  
12 have that in the letter of report?

13 MR. SIESS: No. It will come up again. It will  
14 have to be covered.

15 MR. SHAO: Mr. Chairman, on A-5 I would like to  
16 change the wording a little bit. Instead of saying seismic  
17 and LOCA events in systems where LBB is applicable, it should  
18 say decouple seismic and LOCA events when specified.

19 MR. MICHELSON: That's what it says already.

20 MR. SIESS: Not on page 37.

21 MR. SHAO: In my slide, but in Volume 5, the wording  
22 is different. In my Vugraph it is okay.

23 MR. MICHELSON: I agree with what is on page 37. I  
24 don't agree with what is on your slide.

25 MR. SIESS: What does the slide say?



1           MR. MICHELSON: Well, the slide leaves out those  
2 systems where leak before break is applicable.

3           MR. SHAD: When leak before break is applicable,  
4 automatically you don't need to decouple it.

5           If somebody can prove the probability is very small to  
6 have seismic and LOCA together, they can also be covered.

7           MR. SHEWMON: What is the benefit of trying to do  
8 this in two stages? It seems to me if you are going to look  
9 at comment on the limited rule of the leak before break, or  
10 with the damping when the modified Reg Guide is there, you can  
11 look at it.

12           It seems to me you are going to have some trouble  
13 in full committee buying a pig in a poke. Whereas, if you  
14 have got the Reg Guide or something definite, then you know  
15 what it is you are buying, and the discussion will be easier.

16           MR. SIESS: We can easily take care of A-1, which is  
17 -- that is the broad-based rule, right?

18           MR. SHEWMON: It is limited. Well, I would say it  
19 is the limited rule.

20           MR. SIESS: I don't see PWR in there.

21           MR. SHEWMON: You are right.

22           MR. SIESS: A-1 is the broad-based rule, right?

23           MR. SHAD: Right.

24           MR. SIESS: And we can take care of that in two  
25 steps. We can comment on them, do it as a comment on the

1 broad-based rule.

2 MR. SHEWMON: Broad-based rule isn't even written  
3 yet, is it?

4 MR. MICHELSON: Yes, it is.

5 MR. SIESS: That has gone to the Commission?

6 MR. ARLOTTO: No.

7 MR. SIESS: It hasn't. So, if we want to do it by  
8 steps, as Paul says, the broad-based rule as one item, we  
9 decide when you want to comment on it -- that's your  
10 committee. Modified seismic damping values we can treat just  
11 as a change to the Reg Guide in the usual manner, or referring  
12 to Okrent's Committee on Environmental as a Reg Guide change.

13 The decoupling OBE and SSE is not ready, and that is  
14 going to be a rule change. When the time comes, we will look  
15 at it.

16 A-4, Paul says how can you be against it.

17 MR. SHEWMON: I don't think anybody here is going to  
18 vote against it.

19 MR. SIESS: And A-5 and A-6. Maybe what we need to  
20 do is just prepare a letter saying how we will comment on  
21 this, and which ones we have no further need to comment on,  
22 which would probably be A-4, A-5 and A-6.

23 MR. MICHELSON: Certainly there is a problem. If  
24 A-5 is worded as it was in the Volume 5, I don't have a  
25 problem. But, if he does put down "when justified," --

1 MR. SIESS: Where did you see the "when justified"?

2 MR. MICHELSON: On the slide. And he says that is  
3 the way it really should have been written in Volume 5. Now  
4 we will comment on Volume 5 as it stands, and I won't have a  
5 comment.

6 If it is strictly when leak before break is  
7 applicable, fine because reactor water cleanup will not be  
8 applicable at all as I would see it.

9 So, which one are we comment on, Volume 5 or his  
10 slide?

11 MR. SIESS: Do you get the distinction he made?  
12 Does it apply to the primary system or --

13 MR. SHAD: Actually, there are cases in leak before  
14 break where you can justify decoupling seismic and LOCA.

15 MR. MICHELSON: I'm sure there are.

16 MR. SHAD: "Justify," we are not accepting a blank  
17 check. The Applicant has to give us a reason why they should  
18 do it.

19 MR. MICHELSON: The ACRS is giving you a blank check  
20 and saying, okay, go ahead until we have some further  
21 comment.

22 MR. SHAD: We have to go through a lot of study to  
23 make sure you can justify to decouple.

24 MR. SIESS: At this point what do you think is  
25 justified?

1           MR. SHAD: If the probability is something similar  
2 to what they do in Livermore.

3           MR. SIESS: At this point, for what systems has this  
4 been justified?

5           MR. SHAD: At this point right now on Westinghouse  
6 primary system we can decouple.

7           MR. MICHELSON: That's all.

8           MR. SHAD: And also the CE.

9           MR. BOSNAK: Right now we have completed the  
10 Westinghouse, the CE and the B&W loop, and that is it on the  
11 probabilistic work done at Livermore.

12          MR. SIESS: Now Carl is willing to accept it for the  
13 Westinghouse, because you have read the documentation, or  
14 because you trust the Staff?

15          MR. MICHELSON: Because I read the documentation.

16          (Laughter)

17          MR. SIESS: So we would be willing to say it is  
18 justified for Westinghouse for what we have looked at, and if  
19 similar results can be obtained for other plants --

20          MR. MICHELSON: On a similar basis.

21          MR. SIESS: We can say that, right?

22          MR. MICHELSON: Yes.

23          MR. SIESS: It seems to me that the Staff deserves  
24 some kind of a letter on the Piping Review Committee work.  
25 For one thing, although the ACRS never does it, I think they



1     ought to be complimented on the job they have done, and the  
2     reports they have gotten out. I think these are some of the  
3     best reports I have read, some of the easiest reports to read  
4     because the important stuff is up front, and you can really  
5     get it.

6             MR. SHAD: Thank you.

7             MR. SIESS: We could say in a letter, those parts  
8     that we have previously looked at are satisfied, and how we  
9     would look at the implementation.

10            We could agree with the recommendations with  
11     certain minor caveats, and point out how we will look at the  
12     implementation where the implementation involves more things.

13            For example, the broad-based rule, the language is  
14     important for the Reg Guide. It is easy to look at with the  
15     subcommittee that wants to go through that. I am sure they  
16     will, rather than coming into the full committee with it.

17            So, I like that approach, Paul. That is what you  
18     suggested.

19            Now, should the full committee hear anything of  
20     this, an overview which can't be done in less than a few  
21     hours?

22            MR. MICHELSON: I really think you would have to if  
23     you want them to get a letter out in any reasonable fashion.  
24     You will have to.

25            MR. SIESS: Do you think we could do something in



1     about four hours?

2             MR. MICHELSON: Hopefully it wouldn't take that  
3     long.

4             MR. SHEWMON: What parts would you have -- what  
5     parts would you bring before them?

6             MR. SIESS: Something like the introduction,  
7     background and sort of a summary, and something like Bosnak  
8     gave us on the implementation, just so people understand some  
9     of this.

10            MR. MICHELSON: All members didn't receive all  
11     volumes either, I assume. I would assume --

12            MR. IGNE: No, not yet.

13            MR. MICHELSON: I would assume Volume 5 is all they  
14     would need to see and use that as a basis for the  
15     presentation.

16            MR. SIESS: Have we got any time for the next  
17     meeting? I gave Ray back three hours that were scheduled for  
18     San Onofre.

19            MR. SHEWMON: If he hasn't spent it, you have got  
20     enough there.

21            MR. IGNE: We have nothing on the schedule now.

22            MR. SIESS: San Onofre is off. I think we have got  
23     three hours.

24            MR. SHEWMON: So, it would be the ramifications of  
25     leak before break, a little bit on -- you want to aim it

1 primarily on the recommendations that will be in the letter,  
2 or do you want to try to go over the summary of all five  
3 volumes?

4 MR. SIESS: I think they ought to go through the  
5 five major recommendations and how they are to be implemented,  
6 so that the committee will have the background for what the  
7 letter says about how we will review.

8 There should be some background on what we have  
9 already looked at in the June 1983 letter. Discussion. A  
10 little bit of the schedule on exemption, which followed from  
11 the A-2 which we talked about, what the broad-based does. And  
12 that is in the future aways.

13 Set the stage for a letter that says in general we  
14 think the Piping Review Committee has done a good job.

15 And these recommendations we previously looked at  
16 and agreed to. This we will look at under the rules and so  
17 forth.

18 MR. SHEWMON: So LBB for primary systems we will go  
19 over, and a little bit perhaps on the non-primary system part,  
20 the damping could be briefly done. Decoupling, OBE and SSE,  
21 what would you want on that?

22 MR. SIESS: John can give us something. We have  
23 John on that, John or Shao. I don't know which one had  
24 that?

25 MR. SHEWMON: It seems to me I would skip 3.04 and

1 take it by questions, if anybody has, so we could talk about  
2 what the tests are. But, decoupling, let's say we will take  
3 that on questions.

4 A-5, is that covered enough, or do you want  
5 background? This is seismic/LOCA decoupling.

6 MR. SIESS: That was the thing we discussed. We need  
7 some background on what we went through.

8 MR. SHEWMON: What is justified and what is  
9 applicable.

10 MR. MICHELSON: What the scope of this is going to  
11 be and where they are going to draw the lines, how they are  
12 going to handle the situation.

13 MR. SHEWMON: So A-5 we get then.

14 What about A-6? A-5 was decouple seismic/LOCA.

15 MR. SIESS: They need to start off with the June  
16 letter and bring them a little up to date on the incorrect  
17 clauses.

18 MR. SHEWMON: Leak detection requirements.

19 MR. MICHELSON: You need some discussion of that,  
20 just so they realize that is a part of the fix.

21 MR. SHEWMON: That probably should be grouped with  
22 the leak before break. So didn't it?

23 MR. MICHELSON: Yes, that is where it logically, I  
24 would think, belongs.

25 MR. SIESS: That's the way it was presented

1 yesterday.

2 We really need to separate the PWR/BWR. There is a  
3 different set of caveats on the PWR. I think it makes it  
4 easier to think about.

5 MR. SHEWMON: Do you have that all so we can lay it  
6 out now?

7 MR. IGNE: Yes. We give the full ACRS Volume 5, a  
8 background document; we start off with the June 1983 letter;  
9 then we go leak before break with the leak detection; then we  
10 discuss damping; the DBE/SSE, 3.04, 3.16. We answer that by  
11 question.

12 MR. SHEWMON: You may want to break damping down.

13 MR. SIESS: Put the damping and the decoupling  
14 together at the end. They are different categories. Neither  
15 of those involves fracture mechanics -- I'm sorry, the  
16 decoupling does. The damping is a separate item, it doesn't  
17 involve the fracture mechanics study and the decoupling does.

18 MR. SHEWMON: So you have got the LBB leak detection  
19 as one significant component; and the other one is the  
20 decoupling damping.

21 MR. SIESS: LBB for a boiler involves everything  
22 that the PWR involved, but also involves the replacement of  
23 the leak detection, right?

24 MR. SHEWMON: It is not clear what LBB on the boiler  
25 -- that there is even anything about LBB on the boiler.



1           MR. SIESS: Broad-based rule includes everything?

2           MR. SHEWMON: No, it doesn't. It explicitly  
3 excludes things like the boiler that has stress corrosion  
4 cracking.

5           MR. MICHELSON: Unfortunately, it does not. We  
6 never got into all the detail. The words don't seem to exclude  
7 it anywhere.

8           MR. SHEWMON: They certainly do. If you turn to  
9 page 28 --

10          MR. MICHELSON: The recommendation of the committee  
11 does. I thought you were talking about the rulemaking  
12 document. In the rulemaking document, I don't find, for  
13 instance, that caveat.

14          MR. SHEWMON: Then we get back to the short rule  
15 which is PWRs only.

16          MR. MICHELSON: Yes.

17          MR. SHEWMON: And the report which says they clearly  
18 want to exempt boilers. And I think that is again the problem  
19 with trying to cope with the general rule at this time.

20          MR. MICHELSON: It is not supported by any of these  
21 five volumes that deal with it.

22          MR. SIESS: What I said is, if we inspect and review  
23 the broad-based rule later. What we need as a presentation,  
24 is enough for the full committee to know why we want to review  
25 it later.



1           MR. SHAD: For the BWR, suppose they place new  
2 material, suppose they put in water chemistry. Now they say  
3 they want to have leak before break. In that case, the boiler  
4 will be also applicable.

5           MR. SIESS: That's what I thought.

6           MR. MICHELSON: It is not supported though by the  
7 review committee.

8           MR. SHAD: When justified.

9           MR. MICHELSON: That's where we get into a problem,  
10 because you are extrapolating beyond what this Piping Review  
11 Committee seemed to be telling me.

12          MR. SHEWMON: No, it is not. It says if it is not  
13 sensitive to stress -- if it is stress sensitive, then LBB  
14 doesn't work. And he is saying, okay, if you take the other  
15 side of that same coin, if it is no longer sensitive, then it  
16 does.

17          MR. MICHELSON: If it is no longer sensitive.

18          MR. SIESS: That's what I was trying to say for the  
19 boiler, A-4 and A-6 are requirements for leak before break.  
20 Right?

21          MR. SHAD: Yes.

22          MR. BUSH: I think though -- this is a hypothetical  
23 one -- it would seem to me since there is a review on this,  
24 looking at it in a probabilistic fracture mechanics point of  
25 view, that probably one would want, you might say, the jury to

1       come back in before you make any such decision.

2               Hypothetically you could do it.

3               MR. SHEWMON: You mean we are sending LBL another X  
4       million dollars to do fatigue growth curve on stainless steel  
5       now?

6               MR. BUSH: Stress corrosion effect. Correct. That  
7       report is in draft form right now. The work has been pretty  
8       much done. It is not new work.

9               MR. SHEWMON: They are going to play merry heck  
10      finding out how fast a 3.16 nuclear grade would go, although I  
11      guess they could find some data on it.

12              MR. BUSH: No comment at this stage of the game.

13              MR. SIESS: Getting back to leak before break, the  
14      interim rule of the schedule exemption says for PWR primary  
15      loops, the Staff has gone ahead on the basis of our 1983  
16      letter proposing to go ahead and eliminate leak before break  
17      for PWRs primary loop.

18              The Staff is working on another rule which does two  
19      things; it would extend leak before break to boiling water  
20      reactors if they have replaced the piping and if they have  
21      more stringent leak testing requirements.

22              The broader rule would also extend leak before  
23      break to other than primary systems. Right?

24              MR. SHAD: If they are justified.

25              MR. SIESS: If it can be justified on a basis

1 similar to that, and considering systems, et cetera, et  
2 cetera.

3 And that rule requires a lot more looking at when it  
4 is extended to other systems, and it may require more looking  
5 at when it is extended to boilers. I say may.

6 Now to me, that approach covers A-1, A-4, A-6 fairly  
7 straightforward.

8 Now A-5 you can toss in next, because that was  
9 addressed in the previous letter. We have had reports on it.  
10 The subcommittee has heard the indirect cause stuff.

11 Then modified seismic damping is a completely  
12 separate thing not involving fracture mechanic studies.

13 And the decoupling OBE/SSE is something that is so  
14 far down the line. It will certainly be looked at by other  
15 subcommittees.

16 I would take them about like that. And then we can  
17 write a letter saying essentially what we are going to do with  
18 it.

19 Okay, does that sound reasonable?

20 MR. SHAD: Yes.

21 MR. SIESS: Now, does it sound reasonable to  
22 adjourn?

23 (Whereupon, at 12:30 p.m., the hearing was  
24 adjourned.)

25

1 CERTIFICATE OF OFFICIAL REPORTER

2

3

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6

7

8

9 Name of Proceeding: Combined Meeting of ACRS Subcommittees  
10 on Metal Components and Structural  
Engineering

11 Docket No.:

12 Place: Washington, D. C.

13 Date: Friday, May 24, 1985

14

15 were held as herein appears and that this is the original  
16 transcript thereof for the file of the United States Nuclear  
17 Regulatory Commission.

18

19 (Signature)

(Typed Name of Reporter) Mimie Meltzer

20

21

22

23 Ann Riley & Associates, Ltd.

24

25

ACRS 5/24/85

RJBOSNAK NRR/DE

PRC TECHNICAL RECOMMENDATIONS

STATUS IN LICENSING REVIEWS

- o WRC BULLETIN 300-DAMPING AND SPECTRA  
PEAK SHIFTING
- o DECOUPLING SSE & LOCA  
CE A-2 PLANTS
- o GDC 4 LIMITED EXEMPTION - PWR LOOP
  - . EQUIPMENT QUALIFICATION
  - . HEAVY COMPONENT SUPPORT INTEGRITY  
ACRS LETTER 6/14/83
  - . STRUCTURAL DESIGN
- o ARBITRARY INTERMEDIATE BREAKS
  - ENVIRONMENTAL QUALIFICATION FOR NON  
DYNAMIC EFFECTS OF NON-MECHANISTIC  
BREAK WITH GREATEST CONSEQUENCES



June 9 1983

Presented to ACRS 6/9/83.

ACRS APPROVAL OF STAFF PROPOSAL

- REVISED POSITION POSTULATED PIPE BREAKS (I)  
PROPOSED INITIAL APPLICATION TO PWR PRIMARY LOOPS  
LATER EXTENSION TO OTHER SYSTEMS
- REPLACEMENT CRITERIA (I)  
LEAK BEFORE BREAK - DETERMINISTIC FRACTURE MECHANICS  
LEAKAGE DETECTION  
QUALITY ASSURANCE  
ENVIRONMENTAL QUALIFICATION  
SUPPORT DESIGN OF MAJOR LOOP COMPONENTS
- EVENT DECOUPLING - LOCA/SSE INITIALLY TO PWR PRIMARY LOOPS (II)
- IMPLEMENTATION (I AND II)  
PLANT SPECIFIC EXEMPTIONS  
LATER REVISIONS OF SRP AND GDC 2 AND 4
- ELIMINATE INTERMEDIATE BREAKS IN ALL SYSTEMS NOT SUSCEPTABLE TO  
CONDITIONS OF THERMAL FATIGUE, CORROSION, WATER/STEAM  
HAMMER (III)
- REPLACEMENT CRITERIA (III)  
EITHER LEAK BEFORE BREAK - (I ABOVE)  
OR  
CONTAINED EQUIPMENT ENVIRONMENTALLY QUALIFIED

JUNE 9 1983

Presented TO ACRS 6/9/83

### REPLACEMENT CRITERIA

- LEAK BEFORE BREAK - FRACTURE MECHANICS EVALUATION
- LEAKAGE DETECTION SYSTEM - POSTULATED LEAKAGE CRACK SIZE LARGE ENOUGH SO DETECTION ASSURED
- CRITICAL CRACK SIZE  $\gg$  LEAKAGE CRACK
- DESIGN FOR FULL ENVIRONMENTAL EFFECTS FROM LEAKAGE CRACKS - (CRACK SIZE UNDER REVIEW)  
PRESENT SIZE --  $\frac{"D"}{2} \times \frac{"I"}{2}$
- DESIGN OF SUPPORTS FOR MAJOR LOOP COMPONENTS - INTRODUCE MARGIN FOR SUPPORT SYSTEM RELIABILITY (UNDER REVIEW)
- QUALITY ASSURANCE - DESIGN/CONSTRUCTION

PRESENTATION OUTLINE

TASK GROUP ON OTHER DYNAMIC LOADS AND LOAD COMBINATIONS

- 0 ISSUES TREATED
- 0 PERSONNEL INVOLVED
- 0 RECOMMENDED REGULATORY CHANGES
- 0 RECOMMENDATIONS FOR RESEARCH

## ISSUES TREATED

### 0 EVENT COMBINATIONS

POTENTIAL SIMULTANEOUS OCCURRENCE OF EARTHQUAKES WITH PIPE RUPTURES AND OTHER DYNAMIC LOADS SUCH AS WATER HAMMER, SAFETY RELIEF VALVE DISCHARGE, TURBINE TRIP AND VIBRATORY LOADS.

### RESPONSE COMBINATIONS

METHODS FOR EVALUATING THE PERFORMANCE OF MULTIPLY SUPPORTED PIPING WITH INDEPENDENT INPUTS.

### 0 STRESS LIMITS AND DYNAMIC ALLOWABLES

INELASTIC ALLOWABLES AND STRAIN RATE EFFECTS.

### 0 WATER HAMMER LOADING

CODE AND DESIGN SPECIFICATIONS FOR WATER HAMMER.

### 0 PIPING VIBRATION LOADS

EVALUATION PROCEDURES FOR ESTIMATING OTHER THAN SEISMIC VIBRATORY LOADS.

PERSONNEL INVOLVED

NRC STAFF IN TASK GROUP

O GOUTAM BAGCHI, NRR  
O JOHN FAIR, IE  
O MARK HARTZMAN, NRR  
O JOHN O'BRIEN, RES  
O AL SERKIZ, NRR

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O AL SERKIZ, NRC  
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INDUSTRY COORDINATORS

O SID BERNSEN, BECHTEL  
O DON LANDERS, TELEDYNE



## RECOMMENDED REGULATORY CHANGES

### 1. EVENT COMBINATIONS

- 0 FOR MECHANICAL DESIGN, DECOUPLE EARTHQUAKE (SSE AND OBE) AND PRIMARY SYSTEM DOUBLE-ENDED PIPE BREAK FOR WESTINGHOUSE AND COMBUSTION ENGINEERING (BABCOCK AND WILCOX ADDED SUBSEQUENT TO THE PUBLICATION OF NUREG-1061, VOL. 4) , DECOUPLE EARTHQUAKE (SSE AND OBE) AND PIPE BREAK IN ANY OTHER PIPING SYSTEM WHEN ADEQUATE TECHNICAL EVIDENCE IS PRESENTED.
- 0 ANTICIPATED DYNAMIC LOADS SUCH AS WATER HAMMER, SAFETY RELIEF VALVE DISCHARGE, TURBINE TRIPS, AND VIBRATORY LOADS SHOULD BE COMBINED WITH EARTHQUAKES (SSE AND OBE).

### 2. RESPONSE COMBINATIONS

- 0 THE INDEPENDENT SUPPORT MOTION RESPONSE SPECTRUM METHOD SHOULD BE ALLOWED AS AN OPTION TO THE PRESENT UNIFORM SUPPORT MOTION PROCEDURES. THE METHOD ADOPTED BY THE

### RECOMMENDED REGULATORY CHANGES (CONTINUED)

STAFF ALLOWS SRSS COMBINATIONS BETWEEN DYNAMIC AND PSEUDOSTATIC COMPONENTS OF RESPONSE, WHICH RELAXES THE PRESENT REQUIREMENTS OF ABSOLUTE SUMMATION. MOREOVER, A LESS CONSERVATIVE RULE IS USED FOR COMPUTING THE PSEUDOSTATIC RESPONSES. ALSO, A NEW RULE FOR COMBINING HIGH FREQUENCY MODES IS INTRODUCED WHICH REFLECTS GREATER REALISM.

#### 3. STRESS LIMITS AND DYNAMIC ALLOWABLES

- 0 A MAJOR SHIFT TO INELASTIC ANALYSIS OF PIPING SYSTEMS USING STRAIN LIMITS FOR PIPING ANALYSIS IS NOT JUSTIFIED AT THIS TIME. NO CHANGE IS RECOMMENDED IN THE PRESENT SRP PROCEDURE, WHICH ALLOWS INELASTIC PIPING ANALYSIS ON A CASE-BY-CASE BASIS.
- 0 THE SRP SHOULD ALLOW INCREASES IN DESIGN YIELD STRENGTH GREATER THAN 10 PERCENT DUE TO STRAIN RATE EFFECTS FOR PIPE WHIP RESTRAINT DESIGN WHEN SUPPORTED BY TECHNICAL EVIDENCE.

## RECOMMENDED REGULATORY CHANGES (CONTINUED)

### 4. WATER HAMMER LOADING

- 0 EFFORTS TO REDUCE OR MINIMIZE THE INCIDENCE OF ACCIDENTAL WATER HAMMER (WITH EMPHASIS ON OPERATOR TRAINING) SHOULD CONTINUE.
- 0 DEVELOPMENT OF DESIGN STANDARDS FOR WATER HAMMER SHOULD REST WITH THE PLANT OWNER OR APPLICANT AND HIS DESIGNER, AND NOT WITH THE NRC.
- 0 WHILE STANDARD CHECKLISTS COULD BE USEFUL, THE WIDE VARIETY OF PLANT DESIGNS AND OPERATIONS WORKS AGAINST DEVELOPMENT OF SUCH CHECKLISTS AND THE NRC SHOULD NOT BE CALLED UPON TO DEVELOP CHECKLISTS AT THIS TIME.

### 5. PIPING VIBRATION LOADS

- 0 FOR VIBRATORY LOADS OTHER THAN SEISMIC AND WITH SIGNIFICANT LOADING IN THE FREQUENCY RANGE FROM 33 TO 100 HERTZ, IT IS ACCEPTABLE TO PERFORM NONLINEAR ANALYSIS TO ACCOUNT FOR GAPS BETWEEN PIPES AND PIPE SUPPORTS.

RECOMMENDED REGULATORY CHANGES (CONTINUED)

- 0 THE SRP SHOULD ALLOW AND ACCEPT THE CONDUCT OF VIBRATION TEST PROGRAMS IN ACCORDANCE WITH ANSI/ASME OM3, "REQUIREMENTS FOR PREOPERATIONAL AND INITIAL START-UP VIBRATION TESTING OF NUCLEAR POWER PLANT PIPING SYSTEMS."
- 0 EXPLICIT REFERENCE TO VIBRATIONAL LOADS FROM RECIPROCATING AND ROTATING EQUIPMENT SHOULD BE MADE IN THE SRP.
- 0 THE SRP SHOULD INDICATE THAT IT IS ACCEPTABLE TO PERFORM THE EVALUATION OF VIBRATORY LOADS TRANSMITTED BY SUPPORTING STRUCTURE TO PIPING BY ANALYSIS, TESTING, OR A COMBINATION OF ANALYSIS AND TESTING.

RECOMMENDATIONS FOR RESEARCH  
(NOT SORTED BY ISSUES)

- 0 COMPLETE WORK ON BABCOCK AND WILCOX (COMPLETED SINCE PUBLICATION OF NUREG-1061, VOL. 4) AND GENERAL ELECTRIC REACTOR COOLANT SYSTEMS TO LEARN IF IT IS POSSIBLE TO DECOUPLE EARTHQUAKE (SSE AND OBE) AND RCL PIPE RUPTURES FOR THESE VENDORS.
- 0 UNDERTAKE TESTS OF FLAWED (DEGRADED) DUCTILE PIPING SUBJECTED TO SIMULATED SEISMIC AND OTHER DYNAMIC LOADS, SUCH AS WATER HAMMER AND FLOW INDUCED LOADS, IN ORDER TO ESTIMATE DESIGN MARGINS.
- 0 ADDITIONAL ANALYTICAL STUDIES SHOULD BE PERFORMED TO:
  - 1. CLARIFY THE IMPACT OF PHASE CORRELATIONS BETWEEN SUPPORT GROUPS ON THE RECOMMENDATIONS FOR THE INDEPENDENT SUPPORT MOTION METHOD,
  - 2. EVALUATE METHODS FOR CALCULATING THE EFFECT OF CLOSELY SPACED MODES, AND



RECOMMENDATIONS FOR RESEARCH (CONTINUED)  
(NOT SORTED BY ISSUES)

3. ESTABLISH THE TRANSITION FREQUENCY BETWEEN HIGH AND LOW FREQUENCY WHEN IMPLEMENTING THE ALGEBRAIC SUMMATION RULE FOR HIGH-FREQUENCY MODAL COMBINATIONS.
- 0 IT SHOULD BE DETERMINED WHETHER THE RECENTLY APPROVED PVRC PIPE DAMPING VALUES FOR SEISMIC LOADS CAN BE EXTENDED TO HIGHER FREQUENCY (33 TO 100 HERTZ) VIBRATORY LOADS.

VOLUME 5

SUMMARY - NRC PIPING REVIEW COMMITTEE

CONCLUSIONS AND RECOMMENDATIONS

MAY 24, 1985

## VOLUME 5 SUMMARY - PIPING REVIEW COMMITTEE CONCLUSIONS AND RECOMMENDATIONS

- o PRC REVIEWED TASK GROUP REPORTS
- o REVIEWED COMMENTS RECEIVED ON TASK GROUP REPORTS FROM NRC  
MAJOR OFFICES
- o SUMMARIZED MAJOR ISSUES
- o PREPARED SET OF RECOMMENDATIONS FOR REVISING NRC  
REQUIREMENTS - CATEGORIZED BY PRIORITY AND RANK
- o PREPARED SET OF RECOMMENDATIONS FOR RESEARCH CATEGORIZED  
BY PRIORITY AND RANK

### CONCLUDED

- o SUGGESTED CHANGES SUBSTANTIAL
- o SHOULD HAVE POSITIVE EFFECT ON LICENSING PROCESS, SAFETY,  
AND RELIABILITY
- o MAY REQUIRE CHANGES TO RULES, REG GUIDES, AND STANDARD  
REVIEW PLANS
- o MAJOR CHANGE IN ASME CODES

# SUMMARY OF RECOMMENDATIONS

| Category &<br>Rank Order | Recommendation  | Documents<br>Requiring Change  |
|--------------------------|---|--|
| A-1<br>(Vol.3)           | Use leak before break (LBB) rather than the DEGB so that terminal and intermediate breaks would be eliminated when certain acceptance criteria are met. It would lead to exclusion of dynamic effects such as pipe whip, jet impingement, and subcompartment pressurization. The major impact would be on General Design Criterion 4 - <u>Environmental and Missile Design Bases</u> . The requirement to postulate arbitrary intermediate breaks should be eliminated. | 10 CFR Part 50<br>(Appendix A,<br>GDC-4, -30,<br>-31, -32)<br>SRP 3.6.2<br>R.G. 1.46 |
| A-2<br>(Vol.2)           | Modify seismic damping values currently used in seismic design. The suggested values have been incorporated into ASME-III and accepted by NRR on a case-by-case basis. This modification could lead to changes in support design and spacing and consideration of nozzle loads as well as reducing the number of snubbers.  | R.G. 1.61<br>SRP 3.9.2   |
| A-3<br>(Vol.2)           | Decouple OBE from SSE.  | 10 CFR Part 100<br>(Appendix A)  |
| A-4<br>(Vol.1)           | Replace 316SS or 304SS in BWR recirculation piping with alloys resistant to IGSCC to eliminate this mode of pipe cracking. Possible types are 316NG, 304NG, 347NG.  | 10 CFR Part 50<br>(Appendix A,<br>GDC-30 (possibly))<br>NUREG-0313<br>R.G. 1.44      |
| A-5<br>(Vol.4)           | Decouple seismic and LOCA events when justified.  | SRP 3.9.3  |
| A-6<br>(Vols.1,3)        | Modify leak-detection requirements. This issue impacts BWR-IGSCC as well as Recommendation A-1.   | NUREG-0313<br>Tech. Specs.<br>R.G. 1.45  |

## SUMMARY OF RECOMMENDATIONS FOR RESEARCH

| Category &<br>Rank Order | Recommendation   |
|--------------------------|--|
| A-1<br>(Vols.1,3)        | The full-scale pipe fracture experiments of the NRC Degraded Piping Program should be completed. Of primary interest is the development and/or validation of fracture mechanics analysis techniques for ductile piping. Experimental variables should include flaw geometries, material toughness, axial-to-bending load ratios, and static/dynamic loads.   |
| A-2<br>(Vol.1)           | Development of advanced techniques and procedures for crack detection and depth sizing should continue for incorporation into Code requirements. Included should be analysis of the human factor, equipment qualification and certification, and inspection techniques for detecting and dimensioning flaws in pipes repaired by the weld overlay process.   |
| A-3<br>(Vols.2,3)        | Test programs (e.g., EPRI's piping capacity tests) for verifying seismic design margins and identifying failure modes for typical piping systems should be supported. Test results should be evaluated and recommendations provided for criteria changes (e.g., reclassification of seismic inertial stresses as "secondary"); as appropriate. Both cracked and uncracked piping systems should be tested. |
| A-4<br>(Vol.4)           | Work under way at the Lawrence Livermore National Laboratory on Babcock and Wilcox and General Electric reactor coolant loop piping should be completed to learn whether earthquake in combination with reactor coolant loop double-ended guillotine break may be excluded for these designs.  |
| A-5<br>(Vol.3)           | Work should be performed to determine the reliability of methods to predict leak rate and validate the reliability of leak-detection systems.  |