

OCT 18 1979

Docket Nos. 50-361  
50-362

Mr. James H. Drake  
Vice President  
Southern California Edison Company  
P. O. Box 800  
2244 Walnut Grove Avenue  
Rosemead, CA 91770

Dear Mr. Drake:  
SAN ONOFRE NUCLEAR GENERATING STATION, UNITS 2 & 3

Your counsel furnished by transmittal letter of August 10, 1979 answers to questions we had asked with respect to the operating license antitrust review for the captioned nuclear units. We thank you for your clear and complete response. We have now reviewed the answers you supplied and references you referred to. Based on this review, we would appreciate it if you could now furnish us with some additional material and clarify some of our questions as follows:

1. Please furnish copies of Edison's generation projections, for as many years as they were projected, for each year projections were made beginning in 1973 and ending with the latest projection.
2. Please furnish a copy of the Settlement Agreement and associated coordination or power sales agreements which Edison entered into with the Inza Electric Cooperative, Inc.
3. In the August 10, 1979 response to our questions, counsel for Edison stated that the Anaheim and Riverside Integrated Operation Agreements (IOAs) had been accepted for filing by FERC. Are the FERC proceedings with respect to these IOAs concluded? If so, was there a final Order or Statement made by FERC which you could supply us with? If not concluded, please summarize the events and schedules which are yet to take place. Has Riverside or Anaheim taken any services under the IOAs? If so, please describe briefly what has taken place.
4. Have any further significant actions taken place with respect to IOAs between Edison and other California cities? If so, please describe briefly and supply relevant documents.

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5. Mr. R. L. Mitchell in his testimony before FERC in December 1977 indicated that at the time the Sundesert project was shelved, the Sundesert participants and Edison were negotiating an agreement on a coordinated transmission plan. Please describe the arrangements anticipated and furnish any substantiating documents.
6. Under Section 12.2 of the Anaheim or Riverside IOA, reserves are calculated as a percent of annual peak combined firm loads of the parties. This percentage figure is then applied to the City's capacity (rather than load) to determine the City's responsibility. Is it Edison's opinion that this is a proper determination when a City's capacity resources exceed its peak annual load? Is it anticipated that this section of the IOA would be amended if and when the City's capacity exceeds its peak annual load? Does Edison consider that this method of reserve responsibility calculation may have the effect of discouraging a City from becoming self-sufficient in generation?
7. Under Section 5.5 of the IOA a City's installed reserve obligations are subtracted from its capacity resources to obtain its capacity credit. Then, under Section 15.1.1 of the IOA, Capacity Credit is used in establishing City's demand and energy requirements under the partial requirement rate schedule. This method of demand and energy requirement appears to have two effects:

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Mr. James H. Drake

- (1) A City's spinning reserve requirement would be equal to its full installed reserve requirement and,
- (2) energy associated with the reserve portion of a base load unit would not be credited to City.

This latter effect would be particularly significant for nuclear units which would normally be base loaded. For example, if the installed reserve requirement were 20%, it appears that a City would only get credit for 80% of the energy from its portion of a nuclear unit. Furthermore, under economic dispatch principles, it appears that Edison could utilize energy from the City's other 20% of the nuclear unit and provide spinning reserves from other less efficient units. Please explain the rationale for the method used in the IOA for crediting a City's capacity resource. What was the origination of the method used in this determination?

8. Under Section 10.2 of the IOA, Edison supplies Contract Energy to replace energy from City resources which Edison does not

based on either of two methods:

(1) Edison's Contract Energy Cost, or

(2) City Incremental Cost

Edison's Contract Energy Cost is based on the cost of Edison's conventional oil-fired, combustion turbine and combined-cycle generation, i.e., the cost of intermediate and peaking generation which would presumably have considerably higher energy costs than Edison's base load generation. Thus, during light load conditions when Edison is operating its base load generation and through economic dispatch principles possibly be replacing City's base load generation which may have only slightly higher costs than Edison's, the City would be charged at Edison's intermediate and peaking generation cost. For example, assume that during an off-peak load condition, Edison Contract Energy cost is 35 mills, Edison's incremental energy cost is 20 mills and City's incremental cost is 22 mills. Under economic dispatch principles, Edison would dispatch its 20 mill generation in place of City's 22 mill generation. On a split-the-savings basis, City would be charged 21 mills. However, under the IOA, City would be charged at 35 mills. Please explain the rationale for the use of Contract Energy Cost instead of a split-the-savings basis.

We understand that under the IOA a City may choose another method of paying for Contract Energy rather than the one just described, i.e., one based on the City Incremental Cost rather than Edison's Contract Energy Cost. However, it appears that this option is not appropriate for a City with only partial generation. For example, at a slightly higher load level than the illustration given above, City's incremental cost could jump quite rapidly because with partial generation the City would be into its very high cost peaking generation whereas Edison would still be using its base load generation. As an illustration, when Edison's incremental cost is 21 mills City's incremental cost could be 45 mills and Edison would be making a 24 mill profit under the IOA. Without the IOA arrangement City would buy partial requirement power instead of dispatching its high cost peaking units. The only time City would dispatch such peaking units if under City's control would be during extreme peak load periods in order to reduce the demand charges under the partial requirement rate schedule.

In summary, it would appear that during City's peak winter load periods, City would nevertheless have to pay Edison for the energy they had been dispatched. Please explain the rationale and appropriateness of this type of pricing for a partial requirement purchaser. From what books or operating principles did the two pricing methods, i.e., Edison's Contract Energy Cost or alternatively City's Incremental Cost originate? Please furnish the separate components (FC, KR, OC and 100/(100-L) of Edison's Contract Energy Cost for the latest month for which it is available.

9. With respect to the Anaheim and Riverside requests for transmission from the Palo Verde Nuclear Plant, Edison responded that the capacity of the Palo Verde to Devers 500 kv transmission line would be utilized by Edison over a period of time for Palo Verde Units 1, 2, and 3, for additional units in Arizona, for acquiring a portion of the Salt River Projects interest in Palo Verde and for participation in the second D.C. tie to the Northwest.

If Edison declines to furnish firm transmission services outside of its retail service area on the basis that sometime in the future its transmission facilities may become loaded, under what conditions, if any, would it offer firm transmission services outside its service area?

Mr. James

We note that Mr. R. L. Mitchell in his testimony in the FERC Docket E-7777 states:

"The basic reason for Edison's inability to offer long-term firm transmission service or co-ownership in this line was its need to transmit 1370 MW of power from its share of Palo Verde Units 1, 2 and 3, and its planned shares for participation in Palo Verde Units 4 and 5. In fact, Edison's planned participation in Palo Verde Units 4 and 5 of 790 MW, plus its 580 MW participation in Palo Verde Units 1, 2 and 3 will exceed the transfer capability of the Palo Verde-Devers line, and will require construction of additional transmission facilities from Palo Verde to Southern California."

Did Edison recognize at the time of its initial response to the cities that it would require more than one 500 kv line to carry out the functions which it itemized? Is it Edison's



that the transmission system from Palo Verde to the cities have been designed to accommodate the cities' requirements for 220 kv of transmission.

Under the IOAs with Anaheim and Riverside, would the transmission requirements from Palo Verde be any different if Riverside and Anaheim had acquired a portion of Salt River Project's interest in Palo Verde instead of Edison? Please explain. Is it Edison's view that the cities could have and should have built their own transmission facilities, separate from those of Edison to obtain Palo Verde Participation?

10. Mr. R. L. Hitchell in his testimony before FERC in Docket No. E-7777 indicated that Edison had not as of then received right-of-way rights from the Bureau of Land Management for transmission lines from Palo Verde. Has Edison received such rights yet? If so, were there any conditions attached regarding transmission rights of others?

Please respond to the above questions and requests at your earliest opportunity so that we can continue our review in an expedited manner.

Sincerely,

*/s/ A.L. Toalston*

Argil Toalston, Chief  
Power Supply Analysis Section  
Antitrust & Indemnity Group  
Office of Nuclear Reactor  
Regulation

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*Southern California Edison Company*

P.O. BOX 500  
444 WALNUT GROVE AVENUE  
ROSEMEAD, CALIFORNIA 91770

LAW DEPARTMENT

TELEPHONE  
(213) 572-1920

DAVID N. BARRY III  
445 SOUTH CENTRAL COUNSEL

February 4, 1980

U. S. Nuclear Regulatory Commission  
Washington  
D. C. 20555

Attention: Argil Toalston, Chief  
Power Supply Analysis Section  
Antitrust & Indemnity Group  
Office of Nuclear Reactor Regulation

Gentlemen:

Re: Docket Nos. 50-361 and 50-362

In reply to your letter of October 18, 1979, I enclose  
Southern California Edison Company's response to your  
ten questions.

Please let me know if you wish any amplification or  
additional information. I look forward to hearing from  
you.

Very truly yours,

*David N. Barry*

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Encl.

cc: Mr. Jack Goldberg

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RESPONSE OF SOUTHERN CALIFORNIA EDISON COMPANY  
TO OCTOBER 18, 1979 QUESTIONS OF  
UNITED STATES REGULATORY COMMISSION,  
DOCKET NOS. 50-361 AND 50-362

Response to Question 1:

We are furnishing copies of Edison's description of future generation resource programs for the 1973 through 1979 period. The attachment includes the latest projection.

Response to Question 2:

We are furnishing copies of Edison's Settlement Agreements with Anza Electric Cooperative, Inc. dated February 2, 1973, and June 8, 1978, respectively. These Agreements were dealt with in Opinion No. 654 of the Federal Power Commission issued March 19, 1973 and Order Approving Settlement and Allowing Withdrawal in Docket No. E-7777 (Phase II) and Docket No. E-7796 of the Federal Energy Regulatory Commission issued February 23, 1979. Copies of these Orders are attached.

Response to Question 3:

Attached are copies of FERC's June 7 and June 25, 1979 letters notifying Edison of the acceptance for filing of the Integrated Operations Agreements with Riverside and Anaheim. Anaheim and Riverside have not yet taken any services under the IOA's. However, as described in p. 12 of Mr. F. L. Mitchell's E-7777 testimony, Edison did integrate non-firm energy which Riverside and Anaheim purchased from Nevada Power Company, and did provide interruptible transmission service to the Cities for this non-firm energy. These arrangements preceded the

execution of the IOA's. All interruptible transmission service arrangements provided by Edison to these Cities are outside the scope of the IOA's (see IOA Section 18.6).

Response to Question 4:

This answer supplements our August 10, 1979 response to your Request No. 6. No further significant actions have taken place with respect to IOA's between Edison and other California cities. Edison is still waiting for comments respecting the IOA on behalf of the other California cities (Azusa, Banning and Colton). Edison has not received a reply from Mr. George Spiegel to Mr. John R. Bury's July 27, 1979 letter to Mr. Spiegel. There have been some informal and generalized discussions concerning the IOA's with representatives of the Cities. These discussions arose out of proposals by each of the Cities to acquire resources. Banning considered and abandoned a proposed power purchase from Western Area Power Administration. Colton is a proposed participant in the California Coal Project. Azusa is considering the purchase of power from a methane gas generation project initiated by Azusa Land Reclamation Company. All of the Cities indicated that Mr. Spiegel would be their spokesperson concerning IOA matters.

Response to Question 5:

The anticipated transmission arrangements are clearly summarized and set forth in the attached negotiations summary prepared by San Diego Gas & Electric Company following the



negotiating meeting immediately preceding termination of the Sundesert Project.

Response to Question 6:

The substance of Section 12.2 of the IOA's, involving the method for calculating a City's contribution to installed reserves for Edison's electrical control area, was agreed upon in the 1972 Settlement Agreement with Anaheim, Riverside and Banning. The method agreed to is the use of a five-year rolling average percentage of the reserve margins of the combined systems and applying this percentage to the rated capability of a City's capacity resources. Unless a City becomes grossly over-resourced, we see the effect of this approach to be the same when capacity resources are less than or are exceeding a City's annual peak load. Therefore, we do not anticipate any amendment to Section 12.2.

We are not sure what the NRC means by "discouraging" the development of generation by a City. Edison and the Cities have agreed to Section 12.2, and Cities are, in fact, proceeding to obtain generation with a view toward becoming self-sufficient. At such time as Cities feel disadvantaged by the IOA they have the option of seeking modification in accordance with Section 206 of the Federal Power Act, in the event they are unable to reach agreement with Edison. The Cities will be "encouraged" or "discouraged" by many events, such as, for example, the prices of fuel.

Response to Question 7:

First of all, we are at a loss to understand the reason for this inquiry. Cities have not complained to Edison; indeed these arrangements (and their origination) are the results of negotiations with these Cities. Are we to assume that contracts, reached through arms length negotiations with the Cities, and accepted for filing by the FERC, following intervention by the Cities in support of the filings, are nevertheless to be dissected by the staff of the NRC in pursuit of some other interest? Moreover, your Question No. 7 appears to indicate a misinterpretation of Sections 5.5 and 15.1.1 of the IOA's. The IOA's are silent with respect to a City's obligation to provide spinning reserves from an integrated City Capacity Resource. Once a City integrates a Capacity Resource into the Edison system and contributes its proportionate share of installed reserves, Edison operates its system as if that resource were owned by Edison. (See IOA Section 10.2.1.) Neither the IOA's nor any other City-Edison agreement requires that a City provide spinning reserves as you state in Item No. 1 of Question 7. Item No. 2 of Question 7 is in error in that if Edison were to operate a City Capacity Resource at 100% of its rated capability, the City would receive credit against the energy portion of its monthly billing for all of the energy associated with the Rated Capability.

Response to Question 8:

Please explain the rationale for use of Contract Energy Cost instead of a split-the-savings basis.

All energy sold by Edison to a City under an Integrated Operations Agreement is on a firm basis. Edison has never utilized a split-the-savings approach to the pricing of firm energy. We believe this is consistent with all utility practices. It should be recognized that Edison must be prepared to furnish Contract Energy to a City (in addition to partial requirements energy above the Capacity Credit Line) at any and all times, including times when a City's own integrated capacity resources are not available to the combined City-Edison systems.

In general, to the extent that the Cities acquire and integrate City Capacity Resources to meet all or a portion of their electrical requirements, the Cities are treated as generating agencies. In general, the Cities are considered regular resale customers to the extent that they have not acquired and integrated City Capacity Resources, and purchase that portion of their capacity and energy required (above the Capacity Credit Line) from Edison under the general filed partial requirements resale rate. Edison's basic approach to the pricing of energy is that when a retail customer or a regular resale customer pays a demand charge and thus supports Edison's investment costs, such customer is entitled to pay for energy on an average cost basis. This approach is utilized in the pricing of partial resale requirements energy above the Capacity

Credit Line and of retail energy subject to California PUC jurisdiction.

On the other hand, when the purchaser of energy does not pay a demand charge, energy is priced on the basis of the incremental cost of generating such energy. Under the IOA's, for instance, a City does not pay a demand charge for capacity associated with energy purchased below the Capacity Credit Line. Incremental costing has long been the basis for pricing energy sold by Edison to generating agencies such as Los Angeles Department of Water and Power and Pacific Gas and Electric Company. In the IOA's this incremental costing approach was used for energy sales below the Capacity Credit Line to partial requirements Cities like Anaheim and Riverside.

Edison has utilized a split-the-savings approach to energy sales only for sales of non-firm or economy energy, consistent with normal industry custom and practice.

Please describe the rationale and appropriateness of this type of pricing (City Incremental Cost or Edison's Contract Energy Cost) for a partial requirement purchaser.

The question suggests the possibility that a City would acquire and integrate a generating resource such as a peaking unit, but that the peaking unit would not be dispatched most of the time. For an integrated peaking unit, a City would pay for energy not scheduled from the "capacity credit" for the unscheduled peaking unit at the incremental energy cost of the



peaking unit or Edison's Contract Energy Cost, depending on the City's designation under IOA Section 16.2.1.1.

The rationale for this type of pricing is that a City is regarded and treated as a fully resourced generating agency (not as a conventional resale customer) for its energy purchases below the Capacity Credit Line. Knowing it will be regarded as a generating agency, in evaluating a prospective resource, a City should compare and estimate the likely capacity factor for the resource, its incremental energy cost, the value of its capacity credit and Edison's estimated contract energy cost. All of these factors will be compared with the estimated levelized demand and energy charges under Edison's partial requirements rate. If a City chooses to acquire and integrate a low capital cost, high energy cost, and low capacity factor peaking unit, a City must expect to pay Edison contract energy cost (presumably lower than the unit's incremental energy cost) for energy associated with that unit's capacity credit, under the IOA Section 10.2 criteria, when the unit is available but not scheduled by Edison. This approach is certainly equitable and fair to all of Edison's regular customers. If a City could acquire and integrate a peaking unit solely for the purpose of reducing its demand charges, and at the same time pay Edison's average energy costs for energy associated with the capacity credit for the unscheduled unit, cost burdens would be unfairly shifted from such City to Edison's other customers.

We believe that the IOA Section 16.2.1.1 approach to pricing will result in City's acquisition and integration of resources most beneficial to the overall interests of the City's own customers and Edison's other retail and regular resale customers. We repeat that the Cities agreed to this provision.

As your question recognizes, the suggestion that a "City would dispatch peaking units if under a City's control...during extreme peak load periods in order to reduce demand charges under the partial requirements rate schedule" is inconsistent with the integration and capacity credit process under the IOA. A City will receive the same capacity credit for any integrated capacity resource. No distinction is made between a base load, intermediate load or peaking load resource.

From what books or operating principles did the two pricing methods, i.e., Edison's Contract Energy Cost or alternatively City's Incremental Cost originate?

The contract energy cost pricing method was negotiated as an alternative to utilizing Edison's incremental energy cost as shown each hour on Edison's system operation computer. Edison and the Cities preferred this approach because the price would only be changed on a monthly basis, and because of its ease of administration. In fact, contract energy cost was expected to be lower overall than the recorded incremental cost of generation with oil and gas as the fuel source.

In accordance with your request that Edison furnish the separate components (FC, HR, OC and 100/100-L) of Edison's

Contract Energy Cost for the latest month available, we are attaching our calculation of this cost as of November and December, 1978.

Response to Question 9:

A distinction must be made between firm transmission service offered over new transmission facilities constructed to deliver power from new sources of generation, and transmission service offered over existing transmission facilities constructed for a different purpose.

New Transmission Facilities. As part of the development and long-range planning of a proposed new jointly-owned generation project participated in by Edison (e. g., San Joaquin or Kaiparowits), which project requires the construction of new transmission facilities, the project participants would jointly plan the construction of the optimum new transmission facilities without regard to which participants would own such new facilities. The goal of such planning would be to deliver the output of the new project to the participants, to interconnect the new facilities with the affected existing transmission facilities, and to minimize adverse environmental impacts from the new construction. It may be assumed the project participants would agree upon which participants would own and which participants would receive transmission service from the new facilities. Edison would coordinate its planning with the needs of other participants in the

new project when and if it planned and developed new transmission facilities relating to its participation share in the project. Satisfactory transmission arrangements for all participants would be as essential to the consummation of the generation project as would be acquisition and installation of a turbine-generator for the project. In this situation, the new transmission facilities are built from the outset to deliver the project's output to the systems of the project participants. If the use of Edison's pre-existing transmission facilities would also be required to deliver the output to other project participants, the necessary long-term arrangements would have to be worked out as a part of the establishment of the overall feasibility of the project. The important point is that sufficient lead times would exist to work out plans for the necessary increment of transmission capacity to handle the output of the project. Edison would of course comply with the transmission service provisions of its San Onofre Units 2 and 3 licenses, its Settlement Agreements and Integrated Operations Agreements.

Existing Transmission Facilities Outside Edison's Service Area. Edison's undertakings in the San Onofre licenses, Settlement Agreements and IOA's are to use its "best efforts" to provide firm transmission services over then existing transmission facilities outside its service area.



These undertakings do not obligate Edison to construct new transmission facilities if such are required to furnish the necessary transmission service. (While not obligated to do so, Edison has offered to construct such new facilities in projects such as San Joaquin.) Because each new proposal for Edison to provide firm transmission service involves different facilities, conditions and parameters, the determination of the circumstances when "best efforts" will obligate Edison to furnish firm transmission service over existing facilities will of necessity be made on a case-by-case basis. As in the case of "rule of reason" determinations, universal and all-encompassing "conditions" cannot be quantified. Experience to date indicates certain circumstances when Edison has offered such services. Edison has provided firm transmission service using transmission capability in its existing facilities that was determined to be surplus to its needs to transmit firm or non-firm energy to serve its customers or to meet prior firm transmission service commitments. An example is Edison's offer to provide firm transmission service over the proposed No. 1 Palo Verde-Devers 500 kV transmission line to various delivery points or interconnection points on Edison's system, beginning January 1, 1982 and terminating May 1, 1986. This is described in the E-7777 testimony of Mr. R. L. Mitchell at pages 18-19. Another example was Edison's offer to

provide long-term firm transmission service to Pacific Gas and Electric Company for the output of its share of the proposed Harry Allen-Warner Valley Project, and to California Department of Water Resources for the output of its share of the Reid-Gardner Project in Nevada. Subject to negotiation of a mutually satisfactory agreement, Edison was also willing to provide such long-term service to Anaheim and Riverside if they participated in the San Joaquin Project or in a Cholla unit of Arizona Public Service Company.

When Edison constructs new transmission facilities to serve the needs of its customers, such facilities become dedicated under its public utility obligations to serve Edison's retail and regular resale customers on a first priority basis. Under present fuel and energy supply conditions facing Edison, in addition to its firm transmission usages, Edison would reserve some capacity for delivery of economy and other non-firm energy purchased by it from other systems. To the extent that such capacity is reserved but not needed by Edison, it would be available to provide interruptible transmission service to other systems.

Edison recognized at the time of its initial response to Anaheim and Riverside that the No. 1 Palo Verde-Devers 500 kV transmission line would be inadequate to transmit the output of its proposed participation share in Palo Verde Units 4 and 5, in addition to its firm 580 MW participation share of Palo

Verde Units 1-3, and therefore that more than one 500 kV line would be required to carry out the functions which Edison itemized. All of the proposed California participants in Palo Verde Units 4 and 5 recognized that new transmission arrangements and facilities would be required if they participated in this project. In fact, the California parties were embarking on such a study. As in the case of projects such as Kaiparowits and San Joaquin, for which Edison contemplated constructing some new facilities and providing transmission services over them to other participants, the optimum approach may have been for Edison or one of the other California participants alone to construct and own a No. 2 Palo Verde-Devers transmission line. The owning participant would have been expected to assist in the long-term transmission service needs of other California participants for their output from the Palo Verde Units 4-5 project, utilizing capacity in the No. 1 and No. 2 Palo Verde-Devers lines, if the transmission studies indicated that the construction of such second line was the optimum facility to be built for the Units 4 and 5 project.

We do not understand your next question, because Edison did not acquire any interest of Salt River Project in Palo Verde Units 1-3. This interest in the Palo Verde Units 1-3 will be acquired by Los Angeles Department of Water and Power from Salt River Project.

Finally, it is Edison's view that Anaheim and Riverside could not have and should not have built their own transmission

facilities solely to transmit their 2.5% share of the 2444 MW Palo Verde Units 4 and 5 project (unless the facilities were also to be utilized by other parties). Consistent with its earlier discussion of the construction of new transmission facilities, Edison is confident that mutually satisfactory transmission arrangements, with the least possible adverse environmental impact, would have been agreed upon by all of the California participants (including Anaheim and Riverside) in this project.

Response to Question 10:

The latest action by the Bureau of Land Management is reflected in the attached notification letter from BLM dated January 2, 1980.

DAVID BARRY  
Assistant General Counsel  
February 4, 1980





1. The following is a list of the names of the persons who have been identified as having been involved in the activities of the group known as the "Black Liberation Army" (BLA) in the United States. The names are listed in alphabetical order.

2. The following is a list of the names of the persons who have been identified as having been involved in the activities of the group known as the "Black Liberation Army" (BLA) in the United States. The names are listed in alphabetical order.

3. The following is a list of the names of the persons who have been identified as having been involved in the activities of the group known as the "Black Liberation Army" (BLA) in the United States. The names are listed in alphabetical order.

4. The following is a list of the names of the persons who have been identified as having been involved in the activities of the group known as the "Black Liberation Army" (BLA) in the United States. The names are listed in alphabetical order.

1. Drop 600 MW at Chief Joseph for loss of life between John Day and Round Mountain.
2. High-level extraction of the additional US Northwest Compensation for faults between Grizzly and Round Mountain.

5. The following is a list of the names of the persons who have been identified as having been involved in the activities of the group known as the "Black Liberation Army" (BLA) in the United States. The names are listed in alphabetical order.

1. Reset the traps in the GE compensation at Round Mountain on the line to Melrose that the circuit will not attempt to return unless the current is below 1000 amperes. They know the 3000 amperes. (This will delay any return of the circuit.)

2. Use the following procedure to reset the circuit at Round Mountain. (The circuit will not return unless the current is below 1000 amperes.)

3. Use the following procedure to reset the circuit at Round Mountain. (The circuit will not return unless the current is below 1000 amperes.)



It is the object of this study to determine the effect of increasing the voltage level on the cost of the system. The study is based on the assumption that the load is constant and the voltage level is increased from 110 kV to 132 kV. The cost of the system is determined by the cost of the transmission lines, the cost of the substations, and the cost of the equipment. The cost of the transmission lines is determined by the length of the lines and the voltage level. The cost of the substations is determined by the number of substations and the voltage level. The cost of the equipment is determined by the type of equipment and the voltage level. The study shows that the cost of the system increases with the voltage level. The increase in cost is due to the increase in the cost of the transmission lines, the cost of the substations, and the cost of the equipment. The study also shows that the increase in cost is not linear. The increase in cost is greater for the first increase in voltage level than for the second increase. This is because the cost of the transmission lines increases more rapidly than the cost of the substations and the cost of the equipment. The study concludes that the cost of the system increases with the voltage level, but the increase is not linear.

### DC Current Increases

The capacity of existing conductors will permit increases in the existing current with a corresponding increase in the related cover modifications. No increase in the existing valves with modification of the valves and replacement of converter transformers with a higher current rating would be required.

Three levels of current increases were examined. The current increases considered in this evaluation were the DC line 360, 505 and 750 kA respectively. The 1976 capital costs for these upgrades are \$103, \$143 and \$157 million respectively. Corresponding incremental costs of power delivered at system are \$366, \$310 and \$274 per kW (see Table 1). The 505 kA increase corresponds to the same 467 kW of delivered power as in the case of the voltage upgrade but note that the incremental cost for that case was only \$137/kW.

The above costs do not include several factors, the most important being the cost of the cover modifications. The cost of the cover modifications is expected to be higher for the higher current upgrades. The cost of the cover modifications is expected to be higher for the higher current upgrades because the voltage and current modifications are more extensive.

The voltage increase studies conducted by the system study group in 1970, 1971 and 1972, showed that the cost of the system increases with the voltage level. The increase in cost is due to the increase in the cost of the transmission lines, the cost of the substations, and the cost of the equipment. The study also shows that the increase in cost is not linear. The increase in cost is greater for the first increase in voltage level than for the second increase. This is because the cost of the transmission lines increases more rapidly than the cost of the substations and the cost of the equipment. The study concludes that the cost of the system increases with the voltage level, but the increase is not linear.

### e) Conversion of AC Lines to DC

Studies have been conducted on the conversion of AC lines to DC. The studies have shown that the cost of the conversion is high. The cost of the conversion is due to the cost of the transmission lines, the cost of the substations, and the cost of the equipment. The study also shows that the increase in cost is not linear. The increase in cost is greater for the first increase in voltage level than for the second increase. This is because the cost of the transmission lines increases more rapidly than the cost of the substations and the cost of the equipment. The study concludes that the cost of the system increases with the voltage level, but the increase is not linear.



The levels of upgrade were considered for the AC to DC conversion. The total three DC lines system was assumed to be 4000, 5000 or 7500 MW corresponding to the three levels of upgrade. The 1976 capital costs for the three levels of upgrade are given in Table 1 as \$400, \$500, and \$600 million respectively. The incremental costs of the delivery of power on these same three levels were calculated as \$201, \$217 per MW for AC, respectively for the 2500 MW base loading.

It was stated previously that the conversion would be from AC to DC. Whether DC lines with these characteristics would be feasible is uncertain. The interconnecting stations between AC and DC on the AC side would have significant blocks of AC lines connected to the 500 KV AC system. In some cases, substantial changes to the existing 230 KV network would have to be made. The 500 KV AC lines were converted to DC. Alternatively, it would be necessary to establish a large AC/DC conversion station at these locations. In either case, the conversion cost would be substantial. The AC/DC conversion cost would be higher than the AC/DC conversion cost on the AC side. In some cases, the AC/DC conversion cost would be higher than the AC/DC conversion cost on the AC side. In some cases, the AC/DC conversion cost would be higher than the AC/DC conversion cost on the AC side.

The levels of upgrade were considered for the AC to DC conversion. The total three DC lines system was assumed to be 4000, 5000 or 7500 MW corresponding to the three levels of upgrade. The 1976 capital costs for the three levels of upgrade are given in Table 1 as \$400, \$500, and \$600 million respectively. The incremental costs of the delivery of power on these same three levels were calculated as \$201, \$217 per MW for AC, respectively for the 2500 MW base loading.

It was stated previously that the conversion would be from AC to DC. Whether DC lines with these characteristics would be feasible is uncertain. The interconnecting stations between AC and DC on the AC side would have significant blocks of AC lines connected to the 500 KV AC system. In some cases, substantial changes to the existing 230 KV network would have to be made. The 500 KV AC lines were converted to DC. Alternatively, it would be necessary to establish a large AC/DC conversion station at these locations. In either case, the conversion cost would be substantial. The AC/DC conversion cost would be higher than the AC/DC conversion cost on the AC side. In some cases, the AC/DC conversion cost would be higher than the AC/DC conversion cost on the AC side. In some cases, the AC/DC conversion cost would be higher than the AC/DC conversion cost on the AC side.

TABLE 1

Capital and Incremental Costs of AC/DC Conversion

The table shows the capital and incremental costs for three different levels of AC/DC conversion. The capital costs are given in millions of dollars, and the incremental costs are given in dollars per MW. The first level of conversion is for 4000 MW, the second for 5000 MW, and the third for 7500 MW. The capital costs increase with the level of conversion, and the incremental costs also increase.





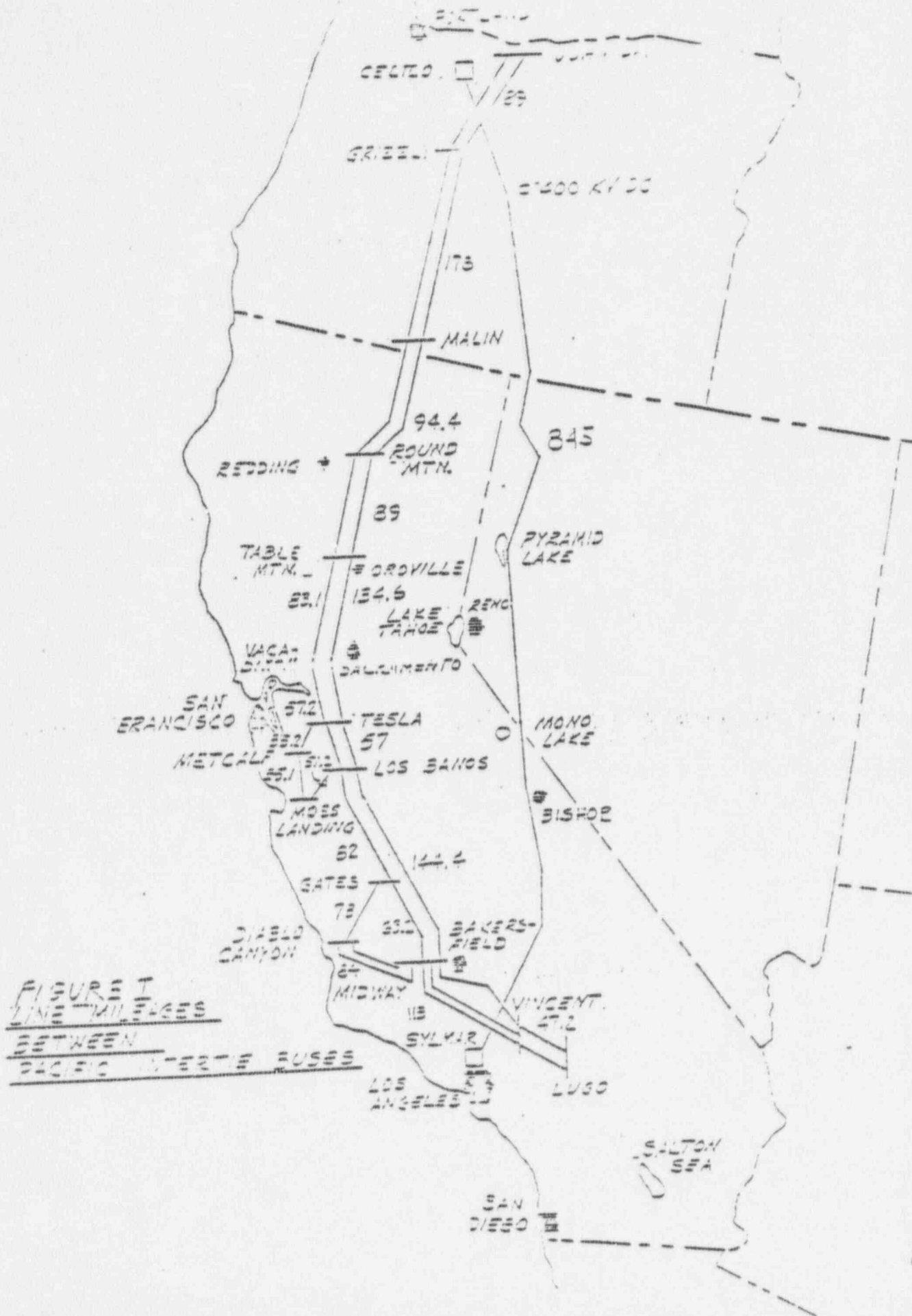


TABLE I  
SUMMARY OF METHODS OF UPGRADING INTERTIE

Method Of Upgrading	Total AC Or DC Intertie Capacity MW	Amount Of Upgrading 2500 Base MW	Additional Delivered Power 2500 Base MW	Cost Of Upgrading \$ x 10 <sup>6</sup>	1976 Capital Cost per kW Of Additional Power Delivered 2500 Base MW	Delivery Point
Capacitor	2700	200	188	67	358	TESLA
Third AC Line	4500	2000	1880	301	160	TESLA
DC Voltage Increase	1920	480	467	64	137	YVIV
DC Current Increase #1	1000	360	202	103	366	YVIV
DC Current Increase #2	2005	565	467	145	310	YVIV
DC Current Increase #3	2200	760	574	157	274	YVIV
Conversion Of AC To DC Plan #1	4000	1500	1375	400	291	YVIV
Conversion Of AC To DC Plan #2	5000	2500	2250	480	217	YVIV
Conversion Of AC To DC Plan #3	7500	5000	4325	663	153	YVIV

BONNEVILLE POWER ADMINISTRATION  
P.O. Box 3621, PORTLAND, OREGON 97208

To Those Indicated on the Attached List:

Gentlemen:

Attached are a copy of my notes on the August 10, 1976, meeting held in San Francisco relative to construction of a third 500-kV a-c Pacific Northwest-Pacific Southwest intertie; an attendance list; and copies of data discussed at the meeting.

As indicated in the notes, the group concluded that it should become the Coordinating Committee--Third 500-kV A-C Line. All interested parties are invited to name a representative to the committee and/or attend all committee meetings.

The next meeting was set for 9 a.m., on September 16 in room 464 of the BPA office in Portland.

Sincerely yours,

*Hector J. Durocher*  
Hector J. Durocher  
Assistant Administrator  
for Power Management

6 Enclosures:

Meeting Notes

Attendance List

Assumptions for Econ. Eval. of 3rd A-C Line  
to California (Preliminary) 3/5/76

Charts 1-4

Principles for Exchange of Forced-Outage  
Reserve Capacity (Preliminary) 8/9/76

Proposed Principles for Reserve Sharing  
Between the PNW and California



NOTES OF AUGUST 10, 1976, MEETING  
REGARDING FEASIBILITY OF A FIRM POOLING  
PACIFIC NORTHWEST-CALIFORNIA INTERTIE

The Committee convened at 10:45 a.m. at the office of Pacific Gas & Electric Company in San Francisco. An attendance list is attached.

Mr. Durocher summarized ongoing studies in the Pacific Northwest to analyze the capability of the hydro system to produce sustained peaking operations during the summer months. Most of the available data relates to instantaneous or hourly peaking capability. The summer-winter diversity-capacity exchanges both with Arizona and Nevada utilities and with California utilities assume supply of peaking capacity 8 hours per day, 5 days per week. More careful study and evaluation is needed of the ability to sustain such operations, the effect on daily and weekly pond and tailwater fluctuations and of seasonal drawdown of reservoirs.

Because of concerns for seasonal reservoir drawdown and because seasonal load shapes in the Pacific Northwest and Pacific Southwest seem to peak for 3 to 5 months, it appears that maximum diversity-capacity exchanges should be limited to 3 months (June through August and December through February) with exchanges in adjacent months limited to about 50 percent of the maximum (see Chart 4 of Attachment 2). The Pacific Northwest also would want a right to obtain return within 1 week of the energy supplied if water conditions are such that storage reservoirs are being drafted excessively in any season. In such years, the Pacific Northwest would need to purchase winter energy in order to obtain return of the diversity capacity.

The Economic Evaluation Task Force prepared a benefit-cost analysis of the third A-C line assuming that line capacity not required for reserves pooling would be used to effect diversity-capacity exchanges. It indicates a benefit-cost ratio of more than two to one. The diversity-capacity exchange appears to be the most probable use of both existing and future intertie lines for firm transactions, since it seems improbable that BPA will be able to renew its capacity-energy exchange contracts when they expire.

Mr. Shackelford said that load management may have significant future impacts on the relationship of summer-winter loads in California. This will need further evaluation in considering the benefits of future seasonal diversity-capacity exchanges.

Mr. Blood reviewed the preliminary benefit-cost analysis, Attachment 1, and the underlying assumptions. Mr. Perry questioned the line capacity used, indicating it should be about 2,000 megawatts. He also said the California reserves savings through pooling reserves should be at least 700 megawatts. There were other comments on capacity available



for the purpose of making recommendations. The committee will also be responsible for the study requirements, which need verification, the third A-C intertie appears to be feasible.

The committee reviewed the study, Attachment 2, Charts 1-4. He pointed out that surplus capacity should be maintained during before starting for Seattle while that about for the Pacific Northwest the other reserves.

Messrs. Gjelde and DuBois reviewed draft principles for reserves sharing, Attachments 3 and 4, respectively. Several comments were received that will be considered in subsequent redrafts.

Mr. Perry suggested that the committee and task forces working on the third A-C intertie studies should be more formalized. He pointed out that a steering committee had been formed to guide the work related to the existing interties and this committee may be appropriate for a similar assignment on the third A-C line. After extended discussions including some discussion of combining with committees working on the second D-C line, it was concluded that this committee should become the Coordinating Committee, Third 500-kV A-C Line. It will assign, coordinate, and review work of involved task forces. All interested parties are invited to name representatives to the committee and/or attend all committee meetings. Minutes will be widely distributed. Mr. Durocher was elected chairman.

The following task forces are analyzing various aspects of the third A-C line:

#### Resource Analysis and Economic Evaluation Task Force

Forrest Blood, BPA, Chairman  
E. F. Timme, ICP  
Curt DuBois, SCE  
Jack Craig, LADWP  
Jerry Garman, Seattle City Light  
W. C. Lester, PG&E

Functions: Evaluate resources, loads, load diversities, maintenance requirements, probable transactions over and economic benefits of the third A-C line. The resources available in each region for intertie transactions and uses that will be made of existing lines as present contracts terminate will be considered first. Proposed transactions should be determined for the years 1984-85, 1989-90, and 1995-96.

#### Reserves Pooling Task Force

S. E. Moody, SCE, Chairman  
G. J. Bellenger, PG&E  
G. L. Nesbitt, SDG&E  
D. A. Reddie, LADWP  
A. D. Hanson, Power Pool  
Mark Crisson, Tacoma City Light  
Bob Wilson, PP&L  
Diana Jones, BPA

Functions: Review results of previously available studies and study capacity studies available through pooling reserves in the Pacific Northwest and California in 1984-90 and 1993-96.

Technical Studies Task Force

C. C. Young, PG&E, Chairman  
 M. D. Whyte, SCE  
 J. Hopkins, SDGE  
 E. G. Schaufelberger, BPA  
 D. E. Martin, PSEL  
 A. A. Armstrong, PG&E  
 D. Gray, Seattle City Light

Functions: Analyze system additions required, their operations in the WSCC systems, and costs of facilities to be added.

The next meeting was set for 9:00 a.m. on September 16, 1976, in Room 464 of the BPA office in Portland. The chairman of each task force will report to the committee on the current status of task force assignments.

Mr. B. H. Shackelford  
Vice President & General Counsel  
Pacific Gas & Electric Company  
77 Beale Street  
San Francisco, California 94106

Mr. W. C. Travis  
Pacific Gas & Electric Company  
77 Beale Street  
San Francisco, California 94106

Mr. W. C. Lester  
Pacific Gas & Electric Company  
77 Beale Street  
San Francisco, California 94106

Mr. H. R. Perry  
Chief Planning Engineer  
Pacific Gas & Electric Company  
77 Beale Street  
San Francisco, California 94106

Mr. E. F. Kaprielian  
Manager, Power Control Department  
Pacific Gas & Electric Company  
77 Beale Street  
San Francisco, California 94106

Mr. James L. Mulloy  
Chief Electrical Engineer and  
Assistant Manager  
Los Angeles Department of Water & Power  
P.O. Box 111  
Los Angeles, California 90051

Mr. Jack A. Craig  
Los Angeles Department of Water & Power  
P.O. Box 111  
Los Angeles, California 90051

Mr. R. L. Mitchell  
Manager, Power Contracts  
Southern California Edison Company  
P.O. Box 800  
Rosemead, California 91770

Mr. Curt DuBois  
Senior Power Contracts Engineer  
Southern California Edison Company  
P.O. Box 800  
Rosemead, California 91770

Mr. James M. Henderson  
Vice President—Elec. Dept.  
P.O. Box 1831  
San Diego, California 92112

Mr. James C. Helton  
Supt.—Electric Operations  
San Diego Gas & Electric Company  
P.O. Box 1831  
San Diego, California 92112

Mr. R. B. Lisbakken  
Vice President—Power Resources  
Pacific Power & Light Company  
920 SW. 6th Avenue  
Portland, Oregon 97204

Mr. Ralph Deesen  
Pacific Power & Light Company  
920 SW. 6th Avenue  
Portland, Oregon 97204

Mr. D. E. Martin  
Pacific Power & Light Company  
920 SW. 6th Avenue  
Portland, Oregon 97204

Mr. D. H. Knight  
Vice President  
Puget Sound Power & Light Company  
P.O. Box 868  
Bellevue, Washington 98009

Mr. G. E. Bredemeier  
Vice President  
Portland General Electric Company  
621 SW. Alder Street  
Portland, Oregon 97205

Mr. Larry A. Soderquist  
Portland General Electric Company  
621 SW. Alder Street  
Portland, Oregon 97205

Mr. E. W. Harding  
Vice President—Power Supply  
The Washington Water Power Company  
P.O. Box 3727  
Spokane, Washington 99220

The Washington Water Power Company  
P.O. Box 3727

Mr. E. F. Tanne  
Intercompany Pool  
P.O. Box 3727  
Spokane, Washington 99200

Mr. A. J. Benedetti  
Director  
Tacoma City Light  
P.O. Box 11007  
Tacoma, Washington 98411

Mr. Don Caha  
Tacoma City Light  
P.O. Box 11007  
Tacoma, Washington 98411

Mr. G. F. Vickary  
Superintendent  
Seattle City Light  
1015 Third Avenue  
Seattle, Washington 98104

Mr. Fred Dyer  
Power Manager  
Seattle City Light  
1015 Third Avenue  
Seattle, Washington 98104

Mr. Jerry Garman  
Seattle City Light  
1015 Third Avenue  
Seattle, Washington 98104

Mr. Lyman Harris  
Northwest Area Power Manager  
Aluminum Company of America  
P.O. Box 120  
Vancouver, Washington 98660

Mr. Robert Ferris  
President  
Intalco Aluminum Corporation  
P.O. Box 937  
Ferndale, Washington 98248

Mr. Bernard Goldhammer  
Consultant  
700 NE Multnomah, Suite 310  
Portland, Oregon 97232

Mr. Hank Curtis  
General Manager  
Vancouver, Washington 98660

Mr. Van Billington  
Executive Director  
Washington Public Utility  
Districts' Association  
1601 Tower Building  
Seattle, Washington 98101

Mr. R. Ken Dyer  
Manager  
Public Power Council  
P.O. Box 1307  
Vancouver, Washington 98660

Mr. Larry D. Peterson, Manager  
Grant County PUD  
Box 878  
Ephrata, Washington 98823

Mr. R. O. Ingebrigtsen  
Grant County PUD  
Box 878  
Ephrata, Washington 98823

Mr. Howard C. Elmore, Manager  
Chelan County PUD  
327 N. Wenatchee Avenue, Box 1231  
Wenatchee, Washington 98801

Mr. Howard Schoffen  
Chelan County PUD  
327 N. Wenatchee Avenue, Box 1231  
Wenatchee, Washington 98801

Mr. Fred W. Leiberg, Manager  
Douglas County PUD  
1151 N. Main Street  
East Wenatchee, Washington 98801

Mr. Gordon Estes  
U.S. Bureau of Reclamation  
Mid-Pacific Region  
2800 Cottage Way  
Sacramento, California 95825

Mr. Wayne Schafer  
Electrical Engineering Associate  
Burbank Public Service Department  
164 W. Magnolia Blvd.  
Burbank, California 91503

Mr. Robert L. Young  
 Service Department  
 119 N. Glendale Avenue  
 Glendale, California 91206

Mr. Jerry M. Licht  
 Sewer System Engineer  
 Pasadena Municipal Water & Sewer Dept.  
 111 N. Garfield Avenue  
 Pasadena, California 91109

Mr. Bob Gilleste  
 CH2M-Hill  
 1500-114th Avenue, SE.  
 Bellevue, Washington 98004

Mr. Hal Mozer  
 CH2M-Hill  
 1500-114th Avenue, SE.  
 Bellevue, Washington 98004

Mr. Bob Mooney  
 CH2M-Hill  
 1600 Western Blvd.  
 Corvallis, Oregon 97330

Mr. Bob Gallup  
 R. W. Beck & Associates  
 200 Tower Building  
 Seattle, Washington 98101

Mr. John Mangan  
 Regional Project Develop. Engr.  
 U.S. Bureau of Reclamation  
 Pacific Northwest Region  
 Box 043, 550 W. Fort Street  
 Boise, Idaho 83724

Mr. Merrill J. Martz  
 Regional Supervisor of Power  
 U.S. Bureau of Reclamation  
 Pacific Northwest Region  
 Box 043, 550 W. Fort Street  
 Boise, Idaho 83724

Mr. J. J. Stein  
 Managing Director  
 Washington Public Power Supply System  
 P.O. Box 968  
 Richland, Washington 99352

Mr. Phillip L. Cole  
 Chief, Engineering Division  
 U.S. Army Corps of Engineers  
 North Pacific Division  
 210 Custom House  
 Portland, Oregon 97209

Department of Water Resources  
 State of California  
 P.O. Box 388  
 Sacramento, California 95831

Mr. H. Tathar  
 Department of Water Resources  
 State of California  
 P.O. Box 388  
 Sacramento, California 95831

Mr. R. O. Olson  
 U.S. Bureau of Reclamation  
 Lower Colorado Region  
 P.O. Box 247  
 Boulder City, Nevada 89005

Mr. R. J. McMullin  
 General Manager  
 Salt River Project  
 P.O. Box 1980  
 Phoenix, Arizona 85001

Mr. Leroy Michael, Jr.  
 Assistant General Manager  
 Salt River Project  
 P.O. Box 1980  
 Phoenix, Arizona 85001

Mr. R. W. Mason  
 Manager, Power Resource Development  
 Salt River Project Agricultural  
 Improvement and Power District  
 P.O. Box 1980  
 Phoenix, Arizona 85001

Mr. A. J. Pfister  
 Deputy General Manager - Power  
 Salt River Project  
 P.O. Box 1980  
 Phoenix, Arizona 85001

Mr. A. E. Pearson  
 President  
 Nevada Power Company  
 P.O. Box 230  
 Las Vegas, Nevada 89151

Mr. John C. Gibbs  
 Executive Vice President  
 Nevada Power Company  
 P.O. Box 230  
 Las Vegas, Nevada 89151



Nevada Power Company

P.O. Box 110

Mr. Elmer Greve  
Senior Vice President  
Tucson Gas & Electric Company  
P.O. Box 711  
Tucson, Arizona 85702

Mr. Norman Johnson  
Tucson Gas & Electric Company  
P.O. Box 711  
Tucson, Arizona 85702

Mr. A. R. Williamson  
Consultant  
Arizona Public Service Company  
P.O. Box 21666  
Phoenix, Arizona 85036

Mr. K. L. Turley, President  
and Chief Executive Officer  
Arizona Public Service Company  
P.O. Box 21666  
Phoenix, Arizona 85036

Mr. Herbert H. Hunt  
Director, Operations and Engineering  
Eugene Water & Electric Board  
P.O. Box 10148  
Eugene, Oregon 97401

Mr. Robert L. McKinney  
General Manager  
Cowlitz County PUD  
960 Commerce  
Longview, Washington 98632

Mr. Merrill Schultz  
Northwest Power Pool  
Coordinating Group  
1210 Public Service Building  
Portland, Oregon 97204

Mr. Gordon D. Jorgensen  
R. W. Beck & Associates  
Suite 1507 First Federal  
Savings Building  
Phoenix, Arizona 85012

Suite 1, Box 110  
Spokane, Washington 99201

Mr. Robert D. Fallon  
1016 Old National Bank Building  
Spokane, Washington 99201

Mr. S. H. Moody  
Southern California Edison Company  
P.O. Box 800  
Rosemead, California 91770

Mr. G. J. Bellenger  
Pacific Gas & Electric Company  
77 Beale Street  
San Francisco, California 94106

Mr. G. L. Nesbitt  
San Diego Gas & Electric Company  
P.O. Box 1831  
San Diego, California 92112

Mr. D. A. Reddie  
Los Angeles Dept. of Water & Power  
P.O. Box 111  
Los Angeles, California 90051

Mr. A. D. Hanson  
Northwest Power Pool  
Coordinating Group  
1210 Public Service Building  
Portland, Oregon 97204

Mr. Mark Crisson  
Tacoma City Light  
P.O. Box 11007  
Tacoma, Washington 98411

Mr. Bob Wilson  
Pacific Power & Light Company  
920 SW. 6th Avenue  
Portland, Oregon 97204

Mr. C. C. Young  
Pacific Gas & Electric Company  
77 Beale Street  
San Francisco, California 94106

Mr. M. D. Whyte  
Southern California Edison Company  
P.O. Box 800  
Rosemead, California 91770

San Diego Gas & Electric Company  
P.O. Box 1881  
San Diego, California 92108

Mr. A. A. Amisano  
San Diego Gas & Electric Company  
17 Beale Street  
San Francisco, California 94106

Mr. Dennis Gray  
Seattle City Light  
1015 Third Avenue  
Seattle, Washington 98104

U V . 2 0 1 5 0 9 6 7

TRAN A-C INDUSTRIAL MEETING

August 10, 1955

ATTENDEES

<u>Name</u>	<u>Organization</u>
Hec Durocher	Bonneville Power Administration
Lyman Harris	Alcoa
Curt DuBois	So. California Edison
Jerry Lohr	City of Pasadena
E. F. Timme	Intercompany Pool
Bob Mason	Salt River Project
Earl Gjælde	Bonneville Power Administration
Jack Craig	LA Dept. of Water & Power
Hal Worcester	Eugene Water & Electric Board
D. E. Martin	Pacific Power & Light Company
Lloyd Harvego	Calif. Dept. of Water Resources
Dick Ferreira	Calif. Dept. of Water Resources
Forrest C. Blood	Bonneville Power Administration
Jerry Garman	Seattle City Light
Glen E. Bredemeier	Portland General Electric Co.
H. P. Braun	Pacific Gas and Electric Co.
W. C. Lester	Pacific Gas and Electric Co.
T. S. Swearingen	Pacific Gas and Electric Co.
H. R. Perry	Pacific Gas and Electric Co.
B. W. Shackelford	Pacific Gas and Electric Co.

RESOURCES PLANNING  
ADMINISTRATION

Department of Energy

JUL 24 1978

RECEIVED

Pacific Power Administration

Box 3621

Portland, Oregon 97206

July 21, 1978

To Interested Parties - Proposed Celilo-Mead-Phoenix D-C Interline

Gentlemen:

The attached copy of a memorandum from Sterling Munro and Robert L. Merrill to Assistant Secretary George S. Melsons, Department of Energy, summarizes conclusions reached at our meeting on July 19 regarding the proposed Celilo-Mead-Phoenix d-c line. Both Pacific Northwest and Pacific Southwest representatives agreed that additional studies are needed and the earliest the line could be completed is the late 1980s.

A number of additional study needs were identified at the April 25, 1978, meeting in Las Vegas:

For the Pacific Southwest--

1. Evaluate PSM maintenance schedules. Can PSM maintenance be done outside of the summer period and, if so, how long? Quantify the benefits of uniforming maintenance schedules.
2. Evaluate the amount of new plant capacity that could be deferred with 6-hour and 10-hour capacity available from the PSM at the 1985, 1990, and 1995 levels of development for both Arizona-Nevada and Arizona-Nevada-Southern California.
3. Determine value of PSM capacity deferrals.
4. Verify the 162-MW average annual energy delivered offpeak to the PSM in 1 year out of 5. Can the amount be greater?

For the Pacific Northwest--

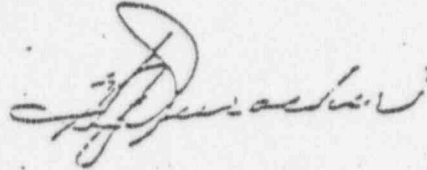
1. Is increased fall drawdown of reservoirs acceptable, identify and quantify the dollar benefits associated with not drawing them down.
2. Study various combinations of 6 to 10 hours peaking.

Letter to Interested Parties, Subject: Proposed Collio-Head-Phoenix  
 -C Interest

3. Quantify the benefits associated with uniforming thermal maintenance schedules.
4. Reevaluate the cost of PNM capacity.
5. Determine if the interest rates used in the study for WAPA and BPA are accurate considering the shift to the Department of Energy.


Desirability of pursuing these studies was confirmed at the July 18 meeting. However, the study years should be 1988, 1993, and 1998. Cliff Watkins, Chief of our Branch of Power Resources, will coordinate Pacific Northwest study efforts and will contact Pacific Southwest task force representatives from time-to-time as studies progress.

An attendance list for the July 18 meeting is attached, together with a copy of our mailing list of interested entities.



3 Enclosures:  
 Memo dtd. 7/18/78  
 Attendance List  
 Mailing List





Department of Energy

Bonneville Power Administration  
PO Box 3621  
Portland, Oregon 97208

OFFICE OF THE ADMINISTRATOR

JUL 18 1978

In reply refer to: BA/BPA - P

MEMORANDUM FOR GEORGE S. McISAAC  
ASSISTANT SECRETARY  
RESOURCE APPLICATIONS

FROM:

STERLING MUNRO  
ADMINISTRATOR  
BONNEVILLE POWER ADMINISTRATION

FOR

ROBERT L. McPHAIL  
ADMINISTRATOR  
WESTERN AREA POWER ADMINISTRATION

SUBJECT: PROPOSED CILLILO-HEAD-PHOENIX D-C LINE

Representatives of Bonneville Power Administration, the Western Area Power Administration, and private and public utilities in both the Pacific Southwest and Pacific Northwest areas met in Portland, Oregon, on July 18, 1978, to discuss the proposed Cillilo-Head-Phoenix d-c intertie. The proposed intertie, a 1000-kilovolt direct-current transmission line would transmit power more than a thousand miles to permit seasonal exchanges of capacity and energy. The Southwest would use Northwest resources during the summer months and, conversely, during the winter months power generated by Southwest entities would be sent back along the same d-c line to the Northwest to help meet their peak demands. Such exchanges would reduce the need for installing peaking plants in both regions.

Significant changes in the resource and load patterns in both the Pacific Northwest and Pacific Southwest areas of the country indicated that additional studies would be required in order to determine if there is a matching of one region's resources to the other region's loads. Additional studies on loads and resources, which are estimated to take approximately 12 months, will begin in late summer 1978. The intertie was called for in the late 1960's. Representatives of both areas in both regions will determine their needs on a regular basis. Another joint meeting is tentatively planned for early in 1979 in order to determine future course of action.

Meeting on California Water Project D-C  
 Department of Power Administration Building  
 July 18, 9:00 A.M., 1954

NAME	AGENCY	LOCATION
Lyman Hansen	Alcoa	Vancouver, B.C.
Bob Krohn	Corps of Engineers	Portland
Fred Sennefelder	BPA	Portland
Howard Schoffen	Utah Co. P.U.D.	Wenatchee, W.
Bill Murphy	Arizona Public Service	Phoenix
Byron L. Miller	Nevada Power Co	Las Vegas
Lesly Mitchell	SALT RIVER PROJECT	Phoenix
John F. Sullivan	Salt River Project	Phoenix
Howard Farrington	BPA	THE DAL
Peter O. Hargreaves	Corps of Engrs	Port
Tom Hicks	BPA	Port
Jeff Watkins	"	"
Russ Mitchell	So. Cal. Edison	Los Angeles
Ralph F. Deesen	Pacific Power & Light Co	A
Nicholas Dodge	Corps of Engrs, NPD	"
Robert A. Olson	Western Area Power Admin.	"
Thomas L. Weaver	Western Area Power Admin.	"
John G. Reeves	L.A. Dept. of Water & Power	"
Hal Mozer	CH2M HILL for Public Power	"
Geo. Durocher	BPA	"
Charles Bay	Ariz Public Service	"

Mr. David E. Piper  
Manager  
Public Power Council  
P.O. Box 1207  
Vancouver, WA 98660

Mr. Larry D. Peterson, Manager  
Grant County PUD  
Box 878  
Ephrata, WA 98923

Mr. Howard C. Elmore, Manager  
Chelan County PUD  
Box 1231  
Wenatchee, WA 98801

Mr. Fred W. Liebertz, Manager  
Douglas County PUD  
1151 N. Main Street  
East Wenatchee, WA 98801

Mr. Hal Moser  
CH2M-Hill  
1500 - 114th Avenue, S.E.  
Bellevue, WA 98004

Mr. Bob Gallup  
B.W. Beck & Associates  
200 Tower Building  
Seattle, WA 98101

Mr. Phillip L. Cole  
Chief, Engineering Division  
County of Stanislaus, WFO  
P.O. Box 2870  
Portland, OR 97209

Mr. Ronald B. Robie, Director  
Department of Water Resources  
State of California  
P.O. Box 388  
Sacramento, CA 95801

Mr. Larry Michael, Jr.  
Assistant General Manager  
Salt River Project  
P.O. Box 1360  
Phoenix, AZ 85001

Mr. Joe Gumbay  
Arizona Power Authority  
P.O. Box 4894  
Phoenix, AZ 85008

Mr. M. A. Giffels  
Arizona Power Pooling Association  
Route 1, P.O. Box 68  
Coolidge, AZ 85228

Mr. A. J. Seisler  
General Manager  
Salt River Project  
P.O. Box 1980  
Phoenix, AZ 85001

Mr. John C. Gibbs  
Executive Vice President  
Nevada Power Company  
P.O. Box 230  
Las Vegas, NV 89151

Mr. Einar Greve  
Senior Vice President  
Tucson Gas & Electric Company  
P.O. Box 711  
Tucson, AZ 85702

Mr. R. D. Hulse  
Vice President Resource Planning  
Arizona Public Service Company  
P.O. Box 21666  
Phoenix, AZ 85036

Mr. Merrill Schultz  
NW Power Pool Coordinating Group  
1210 Public Service Building  
Portland, OR 97204

Mr. Everett C. Ross  
Public Utilities Director  
City of Riverside  
3900 Main Street  
Riverside, CA 92501

Mr. Gordon W. Hoyt  
Utilities Director  
City of Anaheim  
P.O. Box 1222  
Anaheim, CA 92802

Mr. Robert McPhail  
Administrator  
Western Area Power Administration  
P.O. Box 3402  
Golden, CO 80401

Mr. J. H. Gabelford  
Vice President & General Counsel  
Pacific Gas & Electric Company  
77 State Street  
San Francisco, CA 94106

Mr. James L. Mulloy  
Chief Electrical Engineer  
& Assistant Manager  
Los Angeles Dept. of Water & Power  
P.O. Box 111  
Los Angeles, CA 90051

Mr. Al Arenal  
Vice President  
Southern California Edison Company  
P.O. Box 800  
Rosemead, CA 91770

Mr. R. L. Mitchell  
Manager, Power Contracts  
Southern California Edison Company  
P.O. Box 800  
Rosemead, CA 91770

Mr. James M. Henderson  
Vice President, Elec. Power Supply  
San Diego Gas & Electric Company  
P.O. Box 1831  
San Diego, CA 92112

Mr. R. B. Lisbakken  
Vice President - Power Resources  
Pacific Power & Light Company  
920 SW 6th Avenue  
Portland, OR 97104

Mr. D. H. Knight  
Vice President  
Puget Sound Power & Light Company  
P.O. Box 868  
Bellevue, WA 98009

Mr. G. E. Mademaler  
Vice President  
Portland General Electric Company  
121 SW Salmon Street  
Portland, OR 97205

Mr. R. O. Olson, Area Manager  
Western Area Power Administration  
P.O. Box 200  
Salt Lake City, UT 84005

Mr. H. A. Marshall  
Vice President - Power Supply  
The Washington Water Power Company  
P.O. Box 111  
Spokane, WA 99220

Mr. E. F. Timme  
Intercompany Pool  
P.O. Box 3727  
Spokane, WA 99220

Mr. A. J. Benedetti  
Director  
Tacoma City Light  
P.O. Box 11007  
Tacoma, WA 98411

Mr. G. F. Vickery  
Superintendent  
Seattle City Light  
1015 Third Avenue  
Seattle, WA 98104

Mr. Lyman Harris  
NW Area Power Manager  
Aluminum Company of America  
P.O. Box 120  
Vancouver, WA

Mr. Norman C. Jacob  
General Manager  
Northwest Public Power Association  
P.O. Box 1307  
Vancouver, WA 98660

Mr. Ken Billington  
Executive Director  
Washington Public Util. Districts Assoc.  
1601 Tower Building  
Seattle, WA 98101

Mr. Karl A. Johnson  
City Manager  
City of Pasadena  
100 N. Garfield Avenue  
Pasadena, CA 91109

Mr. E. B. Stolle  
State of Nevada  
Div. of Colorado Resources  
P.O. Box 19090  
Las Vegas, NV 89119

*City of Riverside*

January 4, 1980

EVERETT G. ROSS  
Public Utilities Director

Mr. Argil Toalston, Chief  
Power Supply Analysis Section  
Antitrust and Indemnity Group  
Office of Nuclear Reactor Regulation  
Nuclear Regulatory Commission  
Washington, D.C. 20555

Re: San Onofre Nuclear Generating Station, Units 2 and 3

Dear Mr. Toalston:

You have requested that the City of Riverside answer specific questions in connection with your review of the operating license applications for San Onofre Nuclear Generating Station, Units 2 and 3. Our answers to those questions are as stated below.

The City of Riverside, along with the City of Anaheim, is a prospective participant in the San Onofre Nuclear Generating Station, Units 2 and 3. Both cities are concerned that the operating license for both units be issued as quickly as possible. While there are certain matters at issue between each of the Cities and Southern California Edison Company (Edison), the predominant participant in the San Onofre plant, these matters are currently the subject matter of ongoing litigation between the Cities and Edison at either the Federal Energy Regulatory Commission, or in the Federal District Court. The Cities urge that the NRC Staff take all steps necessary to complete its review as quickly as possible and grant the operating licenses for the San Onofre Nuclear Generating Station, Units 2 and 3.

Question 1: On January 21, 1977, you wrote to Mr. Robert L. Myers of the Southern California Edison Company expressing an interest in participating in the Palo Verde Nuclear Plants and inquiring of Edison as to the availability of transmission from the plant. Were any transmission alternatives considered other than the one with Edison? If so, what was considered? If not, why not? What are the reasons that Riverside did not ultimately choose to participate in the Palo Verde Plant? Under what conditions, if any, would Riverside have chosen to participate in the nuclear plant? Under what conditions, if any, would the Arizona Public Service Company have permitted Riverside to participate in the plant?

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January 1, 1980

At the time of my visit to Riverside in 1977, Riverside was considering an arrangement for the Palo Verde Project (SRP) wherein Riverside would acquire a portion of SRP's ownership interest in Units 1, 2 and 3 at Palo Verde. Riverside was also, at that time, a potential participant in the Sundesert Nuclear Generating Station. It has been suggested that Edison's transmission line from the Palo Verde project be looped in to the Sundesert Project. Moreover, Edison was the only Palo Verde participant, at that time, with a need to bring power to California. Thus, Edison's proposed transmission line appeared to be the only viable proposal for transmission from Palo Verde to California. Since Riverside was contemplating possible ownership in both Sundesert and Palo Verde, it appeared appropriate for Riverside to acquire an ownership interest in transmission lines from both projects bringing power to Riverside. Riverside's ownership interest in both of the projects was not sufficient to have permitted Riverside to construct transmission lines except on a joint participation basis with other participants in those projects. Riverside would have considered any transmission scheme which provided for (1) Riverside's rights to firm transmission over the system; and (2) Riverside's cost would be based upon cost of the transmission system. Riverside ultimately was not able to participate in Units 1, 2 and 3 at Palo Verde because SRP entered into arrangements with the Department of Water and Power of the City of Los Angeles wherein SRP sold a portion of its ownership interest in the Coronado Generating Station to Los Angeles with the proviso that when the Palo Verde 1, 2 and 3 Units came on line Los Angeles' ownership interest would transfer from Coronado to Palo Verde. There were no other ownership interests in the Palo Verde Units which Riverside could acquire. If an ownership interest in Palo Verde had been available, Riverside would have attempted to acquire such ownership interest. We do not know under what conditions, if any, Arizona Public Service Company would have permitted Riverside to participate in Palo Verde 1, 2 and 3 Units. I was aware that Anaheim had communicated with Arizona Public Service Company regarding possible acquisition of an ownership interest and that Anaheim was told that no ownership interest from Arizona Public Service Company was available from Palo Verde 1, 2 and 3.

Question 2: Has Riverside taken any services under its Integrated Operations Agreement (IOA) and associated agreements with Edison? If not, why not? If so, has Riverside experienced any particular difficulties? Did any outside engineering or economic consultants assist Riverside in working out the terms and conditions of the IOA and related agreements? Have the terms and conditions of the IOA and related agreements been interpreted as Riverside initially understood them? If not, what changes in the interpretation have occurred?

January 4, 1980

Edison and Riverside have had a dispute concerning Edison's obligations to provide Riverside interruptible transmission service under the 1972 Settlement Agreement and subsequently the Integrated Operations Agreement. It is Riverside's position that Edison is required by the terms of the Settlement Agreement to use its best efforts to provide interruptible transmission service over Edison's facilities for the City of Riverside. Edison contends that interruptible transmission was not one of the services which it agreed to provide under the terms of the 1972 Settlement Agreement and, therefore, has refused to incorporate the provisions for interruptible transmission service as one of the services offered under the Integrated Operations Agreement. This is of particular importance since Edison is required under the Integrated Operations Agreement to schedule and dispatch all of Riverside's integrated resources as if they were owned by Edison. As Edison contends that interruptible transmission is not one of the services that it is required to provide under the Integrated Operations Agreement, it has applied a different standard concerning the provision of interruptible transmission service. Edison's position is that interruptible transmission service for Riverside is subject to interruption by Edison for any reason, whether justified or not. Riverside's energy from Nevada Power Company is not treated by Edison in the same manner as if it were Edison's owner energy. It is treated as "second class" by Edison, and if Edison, for whatever reason, wishes to interrupt the transmission of that energy, it does so. The City of Riverside thus has suffered numerous interruptions with respect to the transmission of energy from Nevada Power Company to the City of Riverside. The unavailability of transmission has meant that Riverside has been required to purchase higher price energy from Edison rather than take advantage of the lower cost energy available from Nevada Power Company.

Edison and Riverside have had a dispute concerning Edison's obligations to provide Riverside interruptible transmission service under the 1972 Settlement Agreement and subsequently the Integrated Operations Agreement. It is Riverside's position that Edison is required by the terms of the Settlement Agreement to use its best efforts to provide interruptible transmission service over Edison's facilities for the City of Riverside. Edison contends that interruptible transmission was not one of the services which it agreed to provide under the terms of the 1972 Settlement Agreement and, therefore, has refused to incorporate the provisions for interruptible transmission service as one of the services offered under the Integrated Operations Agreement. This is of particular importance since Edison is required under the Integrated Operations Agreement to schedule and dispatch all of Riverside's integrated resources as if they were owned by Edison. As Edison contends that interruptible transmission is not one of the services that it is required to provide under the Integrated Operations Agreement, it has applied a different standard concerning the provision of interruptible transmission service. Edison's position is that interruptible transmission service for Riverside is subject to interruption by Edison for any reason, whether justified or not. Riverside's energy from Nevada Power Company is not treated by Edison in the same manner as if it were Edison's owner energy. It is treated as "second class" by Edison, and if Edison, for whatever reason, wishes to interrupt the transmission of that energy, it does so. The City of Riverside thus has suffered numerous interruptions with respect to the transmission of energy from Nevada Power Company to the City of Riverside. The unavailability of transmission has meant that Riverside has been required to purchase higher price energy from Edison rather than take advantage of the lower cost energy available from Nevada Power Company.

the arbitration of disputes which arise between Edison and Riverside. In addition, it would be the policy of Riverside not to the extent that the Integrated Operations Agreement is subject to the jurisdiction of the Federal Energy Regulatory Commission, disputes under the IOA could be brought before that Commission for resolution.

Questions 3: Are there any other matters that you are aware of that you think the NRC Staff should consider in its review as to whether anti-trust related significant changes have occurred in Edison's activities?

Answer 3: As indicated in the beginning of this letter, there are a number of issues in dispute between Riverside and Edison. With respect to the wholesale rates which Edison charges Riverside and its other wholesale customers, Riverside, along with the Cities of Anaheim, Colton, Banning and Azusa, California, have alleged before the Federal Energy Regulatory Commission in Docket Nos. E-8570, ER 76-205 and ER 79-150 that Edison's rates as filed create a "price squeeze" situation when compared with Edison's similar retail rates, and that this "price squeeze" results in price discrimination which is illegal under the Federal Power Act. The five Cities have also brought a treble damage antitrust suit in Federal District Court, (Central District of California), alleging, among other things, that the price squeeze created by Edison's wholesale rates is illegal under the antitrust laws of the United States.

Riverside, along with the other Cities, in their antitrust action against Edison in Federal District Court have alleged that Edison's foreclosure of the bulk power supply market is in violation of the antitrust laws of the United States.

The Cities are also involved in litigation with Edison concerning Edison's activities to foreclose the Cities from access to alternative bulk power supplies. This litigation includes Docket No. E-7777 (Phase II) and Docket No. E-7796 before the Federal Energy Regulatory Commission. These proceedings concern investigation by the FERC of the California Power Pool, and Pacific Intertie Arrangements, which are those arrangements concerning the transmission facilities between the Pacific Northwest and California. The Cities have alleged that Edison alone, and in conspiracy with the California Power Pool Companies, have acted to foreclose the Cities, as well as other municipal systems in California from access to available energy in the Pacific Northwest. Cities also alleged that Edison, alone and in conspiracy with the other California Power Pool Companies, have agreed to divide the California bulk power supply market so as to insure that municipals located within the service area of the systems such as that of Southern California Edison Company, will not obtain power on an economic basis from other private utilities in California.







January 8, 1980

Mr. Argil Toalston, Chief  
Power Supply Analysis Section  
Antitrust and Indemnity Group  
Office of Nuclear Reactor Regulation  
Nuclear Regulatory Commission  
Washington, D. C. 20555

Re: San Onofre Nuclear Generating Station, Units 2 and 3

Dear Mr. Toalston:

You have requested that the City of Anaheim answer specific questions in connection with your review of the operating license applications for San Onofre Nuclear Generating Station, Units 2 and 3. Our answers to those questions are as stated below.

The City of Anaheim, along with the City of Riverside, is a prospective participant in the San Onofre Nuclear Generating Station, Units 2 and 3. Both Cities are concerned that the operating license for both units be issued as quickly as possible. While there are certain matters at issue between each of the Cities and Southern California Edison Company (Edison), the predominant participant in the San Onofre plant, these matters are currently the subject matter of ongoing litigation between the Cities and Edison at either the Federal Energy Regulatory Commission, or in the Federal District Court. The Cities urge that the NRC staff take all steps necessary to complete its review as quickly as possible and grant the operating licenses for the San Onofre Nuclear Generating Station, Units 2 and 3.

Question 1:

In your March 24, 1978 letter to Mr. R. L. Myers of Southern California Edison Company, you stated that the California Energy Resources Conservation and Development Commission in reporting to the Legislature had suggested that the participants in the proposed Sundesert Nuclear Project purchase from Edison an interest in the Lucerne Valley Project. Please provide any documentation or other basis that would have suggested to the Energy Commission that Edison would offer or allow participation in Lucerne.

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William H. Realston, Chief  
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Answer 1:

Anaheim has no information or documentation that would suggest that Edison would have allowed participation in its proposed combined cycle plant to be constructed in Lucerne Valley. Nor are we aware of any documentation which the Energy Commission had that suggested that Edison would offer or allow participation in that plant. In fact, pursuant to a letter from Robert L. Myers, dated May 1, 1978, (a copy of which is attached) Southern California Edison stated that it would not offer participation in the Lucerne Valley plant to Anaheim.

Question 2:

In October, 1976, you wrote to Mr. K. L. Turley, President of Arizona Public Service Company, expressing an interest to participate in an amount of 50 mw in each of the Palo Verde Nuclear Units 1, 2 and 3, together with the related transmission lines to California. What response did Anaheim receive? What transmission alternatives did Anaheim consider other than joint ownership with Southern California Edison? What are the reasons that Anaheim did not ultimately choose to participate in the Palo Verde Units? Under what conditions, if any, would Anaheim have chosen to participate in the Units? Under what conditions, if any, would Arizona Public Service Company have permitted Anaheim to participate in the Units? Do you know why LADWP chose to participate in the Units, whereas Anaheim did not? Do you know LADWP's arrangements for transmission from Palo Verde to California?

Answer 2:

Attached hereto is a copy of a letter from Thomas G. Woods, Jr., Executive Vice President, Arizona Public Service Company, dated October 28, 1976, stating that Arizona Public Service Company was unable to offer the City of Anaheim any of its ownership interest in the Palo Verde Nuclear Generating Station, Units 1, 2 or 3. Moreover, this letter indicates that Arizona Public Service Company did not have authority to dispose of the ownership rights of any other participant in the Palo Verde Nuclear Generating Station, Units 1, 2 and 3. At the time of the October, 1976 letter which I wrote to Mr. K. L. Turley of Arizona Public Service Company, it had been suggested that a transmission line from the Palo Verde Nuclear Generating Station would be looped in to the Sundesert Nuclear Project in which Anaheim was a proposed participant. Thus, it was contemplated that Anaheim could obtain joint ownership in the transmission lines from both of these projects. Anaheim would have considered any transmission scheme which provided for (1) Anaheim's rights to firm transmission over the system; and 2)

1. The cost of the transmission system is to be based upon the cost of the transmission system. It should be noted, however, that Edison was, at that time, the only Palo Verde participant with a need to bring power west to California. Thus, Edison's proposed transmission line appeared to be the only viable proposal for transmission from Palo Verde. Anaheim was told that there was no available ownership participation to be acquired in the Palo Verde 1, 2 and 3 units. Anaheim would have participated in those units if ownership rights had been available. We do not know under what conditions, if any, Arizona Public Service would have permitted Anaheim to participate in the Palo Verde 1, 2 and 3 units. It is our understanding that the Los Angeles Department of Water and Power (LADWP) acquired from the Salt River Project (SRP) ownership rights in SRP's Coronado Generating Station. That arrangement provides that when the Palo Verde 1, 2 and 3 units become available that the ownership interest of LADWP in the Coronado units will transfer to the Palo Verde 1, 2 and 3 units. We are not familiar with LADWP's arrangements for transmission from Palo Verde to California.

Question 3:

Has Anaheim taken any services under its Integrated Operations Agreement ("IOA") and associated agreements with Edison? If not, why not? If so, has Anaheim experienced any particular difficulties? Did any outside engineering or economic consultants assist Anaheim in working out the terms and conditions of the IOA and related agreements? Have the terms and conditions of the IOA and related agreements been interpreted as Anaheim initially understood them? If not, what changes in the interpretation have occurred?

Answer 3:

Anaheim entered into the Integrated Operations Agreement with Edison on November 29, 1977. Prior to that date, Anaheim entered into an agreement with Nevada Power Company to purchase non-firm energy. Edison agreed to provide interruptible transmission for that energy from the Nevada-Edison interconnection point to the City of Anaheim. That energy was integrated by Edison in accordance with the terms of an Agreement of Integration and Transmission of Non-firm Energy with Anaheim. That Agreement was entered into prior to the conclusion of negotiations between Anaheim and Edison for the Integrated Operations Agreement. However, it was agreed that the parties would operate in accordance with Exhibit A of the Settlement Agreement between Anaheim and Edison and others, which Exhibit A contained the principles which served as the basis for the

Mr. Arnold Tolstson, Chief

Representative of the Integrated Operations Agreement.

The City of Anaheim has had a dispute concerning Edison's refusal to provide Anaheim interruptible transmission service under the 1972 Settlement Agreement and subsequently the Integrated Operations Agreement. It is Anaheim's position that Edison is required by the terms of the Settlement Agreement to use its best efforts to provide interruptible transmission service over Edison's facilities for the City of Anaheim. Edison contends that interruptible transmission was not one of the services which it agreed to provide under the terms of the 1972 Settlement Agreement and, therefore, has refused to incorporate the provisions for interruptible transmission service as one of the services offered under the Integrated Operations Agreement. This is of particular importance since Edison is required under the Integrated Operations Agreement to schedule and dispatch all of Anaheim's integrated resources as if they were owned by Edison. As Edison contends that interruptible transmission is not one of the services that it is required to provide under the Integrated Operations Agreement, it has applied a different standard concerning the provision of interruptible transmission service. Edison's position is that interruptible transmission service for Anaheim is subject to interruption by Edison for any reason whether justified or not. Anaheim's energy from Nevada Power Company is not treated by Edison in the same manner as if it were Edison's own energy. It is treated as "second class" by Edison, and if Edison, for whatever reason, wishes to interrupt the transmission of that energy, it does so. The City of Anaheim thus has suffered numerous interruptions with respect to the transmission of energy from Nevada Power Company to the City of Anaheim. The unavailability of transmission has meant that Anaheim has been required to purchase higher price energy from Edison rather than take advantage of the lower cost energy available from Nevada Power Company.

The Integrated Operations Agreement contains a provision for the arbitration of disputes which arise between Edison and Anaheim. In addition, it would be the position of Anaheim that to the extent that the Integrated Operations Agreement is subject to the jurisdiction of the Federal Energy Regulatory Commission, disputes under the IOA could be brought before that Commission for resolution.

#### Question 4:

Are there any other matters that you are aware of that you think that the NRC staff should consider in its review as to whether antitrust related significant changes have occurred

the Cities' activities with respect to Edison's activities.

Page 13

Edison's activities

Appendix 4:

As indicated in the beginning of this letter, there are a number of issues in dispute between Anaheim and Edison. With respect to the wholesale rates which Edison charges Anaheim and its other wholesale customers, Anaheim, along with the Cities of Riverside, Colton, Banning and Azusa, California, have alleged before the Federal Energy Regulatory Commission in Docket Nos. E-8570, ER 76-205 and ER 79-150 that Edison's rates as filed create a "price squeeze" situation when compared with Edison's similar retail rates, and that this "price squeeze" results in price discrimination which is illegal under the Federal Power Act. The five Cities have also brought a treble damage antitrust suit in Federal District Court (Central District of California) alleging, among other things, that the price squeeze created by Edison's wholesale rates is illegal under the antitrust laws of the United States.

Anaheim, along with the other Cities, in their antitrust action against Edison in Federal District Court, have alleged that Edison's foreclosure of the bulk power supply market is in violation of the antitrust laws of the United States.

The Cities are also involved in litigation with Edison concerning Edison's activities to foreclose the Cities from access to alternative bulk power supplies. This litigation includes Docket No. E-7777 (Phase II) and Docket No. E-7796 before the Federal Energy Regulatory Commission. These proceedings concern investigation by the FERC of the California Power Pool, and Pacific Intertie arrangements, which are those arrangements concerning the transmission facilities between the Pacific Northwest and California. The Cities have alleged that Edison alone and in conspiracy with the California Power Pool companies have acted to foreclose the Cities, as well as other municipal systems in California, from access to available energy in the Pacific Northwest. Cities also alleged that Edison, alone and in conspiracy with the other California Power Pool companies, have agreed to divide the California bulk power supply market so as to insure that municipals located within the service area of one of the systems such as that of Southern California Edison Company, will not obtain power on an economic basis from other private utilities in California.

Thus, while Edison's activities with respect to Anaheim raises a number of significant antitrust questions, it is the position

Mr. Gerald Thompson, Chief

of the

San Onofre Nuclear Generating Station, P.O. Box 1608, San Onofre, California 92576

We would again urge that action be taken by the NRC staff to complete its review and grant the operating license applications for the San Onofre Nuclear Generating Station, Units 2 and 3.

Very truly yours,

Gordon W. Hoyt  
General Manager