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QA

July 23, 1991

U.S. Nuclear Regulatory Commission
ATTN: Document Control Desk
Washington, D.C. 20555

Subject: Waterford 3 SES
Docket No. 50-382
License No. NPF-38
Emergency Preparedness Exercise Objectives

Gentlemen:

Attached are the objectives for the Waterford 3 emergency preparedness exercise which is scheduled for October 23, 1991.

The list of objectives is cross-referenced where applicable to relevant sections of NUREG-0654 and the FEMA exercise objectives from the Exercise Evaluation Methodology Manual.

Should you have any questions concerning these objectives, please contact Fred Englebracht, Emergency Planning & Administration Manager, at (203) 739-6607.

Very truly yours,

RFB/TWG/ssf

Attachment

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WATERFORD 3 SES ANNUAL EXERCISE
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II. OBJECTIVES

As a result of discussions between Waterford 3 staff, the Nuclear Regulatory Commission - Region IV (NRC), the Federal Emergency Management Agency - Region VI (FEMA), the Louisiana Radiation Protection Division (LRPD), Louisiana Office of Emergency Preparedness (LOEP), St. Charles and St. John the Baptist Parishes, the following general objectives and guidelines have been developed for the 1991 Emergency Preparedness Exercise at Waterford 3 Steam Electric Station, which is scheduled to be conducted on October 23, 1991.

A. For the Waterford 3 (Licensee) Emergency Response Organization:

1. Demonstrate proficiency in classifying the emergency condition. (D.1, D.2, I.1, I.2)
2. Demonstrate the ability to mobilize and activate the Technical Support Center (TSC) emergency response personnel. (A.1, A.3, A.4, B.1 - B.5, B.7 - B.9, E.1, E.2, J.1)
3. Demonstrate the ability to mobilize and activate the Operational Support Center (OSC) emergency response personnel. (A.1, A.4, B.1, B.5, B.7, E.1, E.2, J.1)
4. Demonstrate the ability to coordinate repair team activities between the OSC and -4 Control Point. (O.4.e)
5. Demonstrate the ability to mobilize and activate the Emergency Operations Facility (EOF) emergency response personnel. (A.1, A.3, A.4, B.1 - B.5, B.7 - B.9, E.1, E.2, J.1)
6. Demonstrate the ability to mobilize and activate the Corporate Command Center (CCC) emergency response personnel. (A.1, A.4, E.1, E.2, O.4.i)
7. Demonstrate the ability to fully alert, mobilize and activate the Emergency News Center (ENC) emergency response personnel (including the Rumor Control Center). (A.1, A.4, E.1, E.2, G.3, G.4)
8. Demonstrate the ability to make notifications of emergency classifications and protective action recommendations to offsite agencies within the procedural time limits. (E.1 - E.4, F.1, F.2, J.7)

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II. OBJECTIVES (CONT'D)

9. Demonstrate the ability of the senior facility managers to establish and maintain command and control of their facilities throughout the exercise. (B.1 - B.3, B.5)
10. Demonstrate adequate and effective use of emergency communications equipment and communications procedures and methods necessary to establish and maintain communications with:
 - a. All Waterford 3 emergency response facilities.
 - b. Parish, State and Federal agencies.
 - c. Radiological Field Monitoring Teams.
 - d. In-plant emergency teams.
 - e. The selected offsite assembly area.
 - f. Local and industry emergency support organizations, as required. (E.1 - E.3, H.6, J.1)
11. Demonstrate coordinated, timely and effective response of the onsite Fire Brigade to a simulated fire. (N.2.b, O.4.d)
12. Demonstrate the ability to perform onsite and offsite radiological monitoring and assessments. (I.3, I.4, I.7 - I.9, I.10, N.2.d)
13. Demonstrate the ability to perform the necessary offsite dose projection calculations to provide advance warning to Parish, State and Federal agencies. (I.3, I.4, I.8, I.10, N.2.d)
14. Demonstrate the adequacy of facilities, equipment, displays and other materials to support emergency operations. (H.1, H.2, H.6, H.9)
15. Demonstrate coordination of protective action decision-making activities with NRC (if NRC participates) and Louisiana Radiation Protection Division in the Emergency Operations Facility. (J.3, J.6, K.1 - K.3, K.5, K.6)

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II. OBJECTIVES (CONT'D)

16. Demonstrate the following accident mitigation activities: effective accident sampling and analysis and accident mitigation decision making. (I.1, I.2)
17. Demonstrate the ability of the emergency organization to perform re-classification (downgrade) decision-making and to de-escalate emergency response activities as necessary. (D.1, D.2, I.1, I.2)
18. Demonstrate the ability to perform a Protected Area vacuation and offsite assembly by evacuating non-essential personnel in the Protected Area to parking lots and sending a selected group of personnel to an offsite assembly area. (J.1, J.3, J.5)
19. Demonstrate the ability to perform accountability in the Protected Area after a site evacuation. (J.5)
20. Demonstrate the ability to perform continuous accountability activities for the onshift, onsite and nearsite emergency organizations. (J.5)
21. Demonstrate adequate security measures at each of the Waterford 3 emergency response facilities. (O.4.d)
22. Demonstrate the ability to conduct a post-exercise critique to determine areas requiring additional improvements. (N.4, N.5)
23. Demonstrate the ability to coordinate the formulation and dissemination of accurate information and instructions to the public in a timely fashion after the initial alert and notification has occurred. (G.3, G.4)
24. Demonstrate the ability to brief the media in an accurate, coordinated and timely manner. (G.3, G.4)
25. Demonstrate the ability to establish and operate rumor control in a coordinated and timely fashion. (G.4.c)
26. Demonstrate the simulated use of KI as a thyroid protective measure in accordance with station procedures. (J.6.c)

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II. OBJECTIVES (CONT'D)

B. St. Charles Parish

1. Demonstrate the ability to monitor, understand and use Emergency Classification Levels (ECLs) through the appropriate implementation of emergency functions and activities corresponding to ECLs as required by the scenario. The four ECLs are: Notification of Unusual Event, Alert, Site Area Emergency, and General Emergency. (FEMA #1)
2. Demonstrate the ability to fully alert, mobilize and activate personnel for both facility and field based emergency functions. (FEMA #2)
3. Demonstrate the ability to direct, coordinate and control emergency activities. (FEMA #3)
4. Demonstrate the ability to communicate with all appropriate locations, organizations, and field personnel. (FEMA #4)
5. Demonstrate the adequacy of facilities, equipment, displays and other materials to support emergency operations. (FEMA #5)
6. Demonstrate the ability to continuously monitor and control emergency worker exposure. (FEMA #6)
7. Demonstrate the ability to make appropriate protective action decisions, based on projected or actual dosage, EPA PAG's, availability of adequate shelter, evacuation time estimates and other relevant factors. (FEMA #11)
8. Demonstrate the ability to initially alert the public within the 10-mile EPZ and begin dissemination of an instructional message within 15 minutes of a decision by appropriate state and/or local official(s). (FEMA #12) (See Note A)
9. Demonstrate the ability to coordinate the formulation and dissemination of accurate information and instructions to the public in a timely fashion after the initial alert and notification has occurred. (FEMA #13) (See Note B)

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II. OBJECTIVES (CONT'D)

10. Demonstrate the ability to brief the media in an accurate, coordinated and timely manner. (FEMA #14) (See Note C)
11. Demonstrate the ability to establish and operate rumor control in a coordinated and timely fashion. (FEMA #15) (See Note D)
12. Demonstrate the ability to make the decision to recommend the use of KI to emergency workers and institutionalized persons based on predetermined criteria, as well as to distribute and administer it once the decision is made, if necessitated by radioiodine releases. (FEMA #16) (See Note E)
13. Demonstrate the ability and resources necessary to implement appropriate protective actions for the impacted permanent and transient plume EPZ population (including transit-dependent persons, special needs populations, handicapped persons and institutionalized persons). (FEMA #18) (See Note F)
14. Demonstrate the ability and resources necessary to implement appropriate protective actions for school children within the plume EPZ. (FEMA #19) (See Note G)
15. Demonstrate the organizational ability and resources necessary to control evacuation traffic flow and to control access to evacuated and sheltered areas. (FEMA #20) (See Note H)
16. Demonstrate the ability to identify the need for and call upon Federal and other outside support agencies' assistance. (FEMA #26) (See Note I)
17. Demonstrate the ability to determine appropriate measures for controlled reentry and recovery based on estimated total population exposure, available EPA PAG's and other relevant factors. (FEMA #32) (See Note J)
18. Demonstrate the ability to implement appropriate measures for controlled reentry and recovery. (FEMA #33) (See Note J)

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II. OBJECTIVES (CONT'D)

C. St. John the Baptist Parish

1. Demonstrate the ability to monitor, understand and use Emergency Classification Levels (ECLs) through the appropriate implementation of emergency functions and activities corresponding to ECLs as required by the scenario. The four ECLs are: Notification of Unusual Event, Alert, Site Area Emergency, and General Emergency. (FEMA #1)
2. Demonstrate the ability to fully alert, mobilize and activate personnel for both facility and field based emergency functions. (FEMA #2)
3. Demonstrate the ability to direct, coordinate and control emergency activities. (FEMA #3)
4. Demonstrate the ability to communicate with all appropriate locations, organizations, and field personnel. (FEMA #4)
5. Demonstrate the adequacy of facilities, equipment, displays and other materials to support emergency operations. (FEMA #5)
6. Demonstrate the ability to continuously monitor and control emergency worker exposure. (FEMA #6)
7. Demonstrate the ability to make appropriate protective action decisions, based on projected or actual dosage, EPA PAG's, availability of adequate shelter, evacuation time estimates and other relevant factors. (FEMA #11)
8. Demonstrate the ability to initially alert the public within the 10-mile EPZ and begin dissemination of an instructional message within 15 minutes of a decision by appropriate state and/or local official(s). (FEMA #12) (See Note A)
9. Demonstrate the ability to coordinate the formulation and dissemination of accurate information and instructions to the public in a timely fashion after the initial alert and notification has occurred. (FEMA #13) (See Note B)

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II. OBJECTIVES (CONT'D)

10. Demonstrate the ability to brief the media in an accurate, coordinated and timely manner. (FEMA #14) (See Note C)
11. Demonstrate the ability to establish and operate rumor control in a coordinated and timely fashion. (FEMA #15) (See Note D)
12. Demonstrate the ability to make the decision to recommend the use of KI to emergency workers and institutionalized persons based on predetermined criteria, as well as to distribute and administer it once the decision is made, if necessitated by radioiodine releases. (FEMA #16) (See Note E)
13. Demonstrate the ability and resources necessary to implement appropriate protective actions for the impacted permanent and transient plume EPZ population (including transit-dependent persons, special needs populations, handicapped persons and institutionalized persons). (FEMA #18) (See Note F)
14. Demonstrate the ability and resources necessary to implement appropriate protective actions for school children within the plume EPZ. (FEMA #19) (See Note G)
15. Demonstrate the organizational ability and resources necessary to control evacuation traffic flow and to control access to evacuated and sheltered areas. (FEMA #20) (See Note H)
16. Demonstrate the ability to identify the need for and call upon Federal and other outside support agencies' assistance. (FEMA #21) (See Note I)
17. Demonstrate the ability to determine appropriate measures for controlled reentry and recovery based on estimated total population exposure, available EPA PAG's and other relevant factors. (FEMA #32) (See Note J)
18. Demonstrate the ability to implement appropriate measures for controlled reentry and recovery. (FEMA #33) (See Note J)

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II. OBJECTIVES (CONT'D)

D. LRPD EOF Operations

1. Demonstrate the ability to monitor, understand and use Emergency Classification Levels (ECLs) through the appropriate implementation of emergency functions and activities corresponding to ECLs as required by the scenario. The four ECLs are: Notification of Unusual Event, Alert, Site Area Emergency, and General Emergency. (FEMA #1)
2. Demonstrate the ability to fully alert, mobilize and activate personnel for both facility and field based emergency functions. (FEMA #2) (See Note K)
3. Demonstrate the ability to direct, coordinate and control emergency activities. (FEMA #3)
4. Demonstrate the ability to communicate with all appropriate locations, organizations, and field personnel. (FEMA #4)
5. Demonstrate the adequacy of facilities, equipment, displays and other materials to support emergency operations. (FEMA #5)
6. Demonstrate the ability to continuously monitor and control emergency worker exposure. (FEMA #6)
7. Demonstrate the ability, within the plume exposure pathway, to project dosage to the public via plume exposure, based on plant and field data. (FEMA #10)
8. Demonstrate the appropriate equipment and procedures for determining field radiation measurements. (FEMA #7)
9. Demonstrate the ability to make appropriate protective action decisions, based on projected or actual dosage, EPA PAG's, availability of adequate shelter, evacuation time estimates and other relevant factors. (FEMA #11)

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II. OBJECTIVES (CONT'D)

10. Demonstrate the ability to make the decision to recommend the use of KI to emergency workers and institutionalized persons based on predetermined criteria, as well as to determine and administer it once the decision is made, if necessitated by radioiodine releases. (FEMA #16) (See Note E)

E. State of Louisiana, Emergency Operations Center

1. Demonstrate the ability to monitor, understand and use Emergency Classification Levels (ECLs) through the appropriate implementation of emergency functions and activities corresponding to ECLs as required by the scenario. The four ECLs are: Notification of Unusual Event, Alert, Site Area Emergency, and General Emergency. (FEMA #1)
2. Demonstrate the ability to fully alert, mobilize and activate personnel for both facility and field based emergency functions. (FEMA #2)
3. Demonstrate the ability to direct, coordinate and control emergency activities. (FEMA #3) (See Note L)
4. Demonstrate the ability to communicate with all appropriate locations, organizations, and field personnel. (FEMA #4)
5. Demonstrate the adequacy of facilities, equipment, displays and other materials to support emergency operations. (FEMA #5)
6. Demonstrate the ability to coordinate the formulation and dissemination of accurate information and instructions to the public in a timely fashion after the initial alert and notification has occurred. (FEMA #13) (See Note M)
7. Demonstrate the ability to identify the need for and call upon Federal and other outside support agencies' assistance. (FEMA #26)

F. Bonnabel Reception Center

1. Demonstrate the ability to fully alert, mobilize and activate personnel for both facility and field based emergency functions. (FEMA #2)

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II. OBJECTIVE3 (CONT'D)

2. Demonstrate the ability to communicate with all appropriate locations, organizations, and field personnel. (FEMA #4)
3. Demonstrate the ability to continuously monitor and control emergency worker exposure. (FEMA #6)
4. Demonstrate the adequacy of procedures, facilities, equipment and personnel for the registration, radiological monitoring and decontamination of evacuees. (FEMA #21) (See Note N)
5. Demonstrate the adequacy of facilities, equipment and personnel for congregate care of evacuees. (FEMA #22) (See Note O)
6. Demonstrate the ability to maintain staffing on a continuous 24-hour basis by an actual shift change. (FEMA #34) (See Note P)

G. Ochsner Foundation Hospital

1. Demonstrate the ability to fully alert, mobilize and activate personnel for both facility and field based emergency functions. (FEMA #2) (L.1, N.2.c, O.4.h)
2. Demonstrate the ability to communicate with all appropriate locations, organizations, and field personnel. (FEMA #4) (L.1, N.2.c, O.4.h)
3. Demonstrate the ability to continuously monitor and control emergency worker exposure. (FEMA #6) (L.1, N.2.c, O.4.h)
4. Demonstrate the adequacy of vehicles, equipment, procedures and personnel for transporting contaminated, injured or exposed individuals. (FEMA #23) (L.1, N.2.c, O.4.h) (See Note Q)
5. Demonstrate the adequacy of medical facilities, equipment, procedures and personnel for handling contaminated, injured or exposed individuals. (FEMA #24) (L.1, N.2.c, O.4.h)

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II. OBJECTIVES (CONT'D)

H. St. Charles Ambulance

1. Demonstrate the ability to fully alert, mobilize and activate personnel for both facility and field based emergency functions. (FEMA #2)
(L.4, N.2.c, O.4.h)
2. Demonstrate the ability to communicate with all appropriate locations, organizations and field personnel. (FEMA #4) (L.4, N.2.c, O.4.h)
3. Demonstrate the ability to continuously monitor and control emergency worker exposure. (FEMA #6)
(L.4, N.2.c, O.4.h)
4. Demonstrate the adequacy of vehicles, equipment, procedures and personnel for transporting contaminated, injured or exposed individuals.
(FEMA #23) (L.4, N.2.c, O.4.h) (See Note Q)

I. Emergency News Center (Licensee Organization)

1. Demonstrate the ability to fully alert, mobilize and activate personnel for both facility and field based emergency functions. (FEMA #2)
2. Demonstrate the ability to communicate with all appropriate locations, organizations, and field personnel. (FEMA #4)
3. Demonstrate the ability of facilities, equipment, displays and other materials to support emergency operations. (FEMA #5)
4. Demonstrate the ability to coordinate the formulation and dissemination of accurate information and instructions to the public in a timely fashion after the initial alert and notification has occurred. (FEMA #13)
5. Demonstrate the ability to brief the media in an accurate, coordinated and timely manner.
(FEMA #14)
6. Demonstrate the ability to establish and operate rumor control in a coordinated and timely fashion. (FEMA #15)

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II. OBJECTIVES (CONT'D)

7. Demonstrate the ability to maintain staffing on a continuous 24-hour basis by an actual shift change. (FEMA #34) (See Note R)

J. Kenner Monitoring/Decontamination Station

1. Demonstrate the ability to fully alert, mobilize and activate personnel for both facility and field based emergency functions. (FEMA #2)
2. Demonstrate the ability to communicate with all appropriate locations, organizations, and field personnel. (FEMA #4)
3. Demonstrate the ability to continuously monitor and control emergency worker exposure. (FEMA #6)
4. Demonstrate the adequacy of facilities, equipment, supplies, procedures and personnel for decontamination of emergency workers, equipment and vehicles and for waste disposal. (FEMA #25) (See Note S)
5. Demonstrate the ability to maintain staffing on a continuous 24-hour basis by an actual shift change. (FEMA #34)

K. St. James Parish, Emergency Operations Center

1. Demonstrate the ability to monitor, understand and use Emergency Classification Levels (ECLs) through the appropriate implementation of emergency functions and activities corresponding to ECLs as required by the scenario. The four ECLs are: Notification of Unusual Event, Alert, Site Area Emergency, and General Emergency. (FEMA #1)
2. Demonstrate the ability to fully alert, mobilize and activate personnel for both facility and field based emergency functions. (FEMA #2)
3. Demonstrate the ability to direct, coordinate and control emergency activities. (FEMA #3)
4. Demonstrate the ability to communicate with all appropriate locations, organizations, and field personnel. (FEMA #4)

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II. OBJECTIVES (CONT'D)

5. Demonstrate the adequacy of facilities, equipment, displays and other materials to support emergency operations. (FEMA #5)
6. Demonstrate the ability to maintain staffing on a continuous 24-hour basis by an actual shift change. (FEMA #34)

L. Tangipahoa Parish Emergency Operations Center

1. Demonstrate the ability to direct, coordinate and control emergency activities. (FEMA #3) (See Note T)
2. Demonstrate the ability to communicate with all appropriate locations, organizations and field personnel. (FEMA #4) (See Note T)

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OBJECTIVES NOTES

- A. All components of the Alert/Notification System will be demonstrated except for the actual sounding of the sirens. Delivery of the EBS messages to designated EBS stations will be simulated using preidentified communications systems. The EBS stations will receive and log the message and simulate broadcast of the message. At some time during the day of the exercise, the involved stations will transmit the EBS network test message.
- B. Delivery of follow-up messages to the EBS stations will be simulated.
- C. Media briefings for all involved organizations will take place at the Emergency News Center located at 317 Baronne Street in New Orleans.
- D. Rumor control activities for utility and Parish organizations will take place at the Rumor Control Center located at 142 Delaronde Street in New Orleans. The Rumor Control Center receives its direction and control from the Emergency News Center. Arrangements have been made for the coordination of information between Parish EOCs and the Rumor Control Center.
- E. Simulated KI will be distributed to emergency workers in the field. They will simulate the use of this substance when the decision for its use is made. No use of KI by institutionalized persons is anticipated.
- F. Special Needs Facilities within areas affected by the scenario will be contacted during the exercise to determine their transportation requirements as appropriate to the Parish Plan. Simulated calls will be made to persons in affected areas who have been identified as having special needs. The Parish EOC will identify needed resources and place phone calls to obtain these resources locally with the remainder to be obtained from support organizations. Support organizations may be called upon to demonstrate the process for obtaining these resources, but the movement of transportation vehicles will not be required.

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OBJECTIVES NOTES (CONT'D)

- G. It is anticipated that emergency communications including protective action recommendations will proceed from the risk Parish EOC through the School Board administration to all schools affected by the scenario. In each risk Parish, one school will be chosen to demonstrate the implementation of protective actions and a bus will be dispatched to that school. In the school chosen for this purpose, one class will simulate evacuation procedures by being loaded onto a bus. A loading time will be established and the class will be dismissed. The bus will then be driven to a designated reception area for school children to establish an overall evacuation time. It should be noted that the school demonstration in each Parish may be conducted off the scenario time line in order to accommodate the school schedule since school will be in session.
- H. Each Parish EOC will demonstrate that the necessary number of Access Control Points (ACP) and Traffic Control Points (TCP) can be identified and established to support activities determined by the scenario. At least one of these points will be established in each Parish with equipment and personnel to be located along the side of the road. Normal traffic flow will not be impeded. All other ACPs and TCPs will be simulated.
- I. This objective may be met by the establishment of communications with Federal agencies such as the FAA or Coast Guard who are part of the normal notification/communications operational scheme.
- J. Parish activities in association with Objectives 32 and 33 will be limited to a "tabletop" discussion of reentry/recovery decision-making and implementation, following the termination of the plume phase of the exercise. A separate scenario will be developed for the reentry/recovery tabletop, and State moderators/facilitators will provide appropriate input on such items as State protective action recommendations, field radiation measurements, population exposure data, agricultural concerns and communications with the effected populations, including evacuees located outside the risk parishes.
- K. Due to scenario time constraints, LRPD field team personnel will be prepositioned in the Waterford 3 area.

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OBJECTIVES NOTES (CONT'D)

- L. Limited activation of the State EOC is expected. Communications and activation of the State Executive Decision Group will be demonstrated. No other activation is expected.
- M. Simulated demonstration of the Statewide EBS system is expected. The information for release via EBS will be available but will not be broadcast.
- N. Several simulated contaminated persons and one simulated contaminated vehicle will be processed at this reception center. One-fourth of the monitoring teams needed to process the anticipated number of evacuees will be mobilized.
- O. To minimize the disruption to those institutions (principally schools) which normally provide congregate care, demonstration of the ability to mobilize congregate care resources will be made by American Red Cross personnel at the reception center.
- P. Monitoring teams, decontamination teams, Red Cross personnel, registration personnel and facility management personnel will be subject to a shift change.
- Q. St. Charles Hospital will provide ambulance services only. Ochsner Hospital will only provide ambulance service (air) if the St. Charles unit is not available due to a priority call.
- R. This objective will apply only to the Parish spokespersons at the Emergency News Center.
- S. Demonstration of this objective will include monitoring and simulated decontamination of a simulated contaminated emergency worker. The handling of a simulated contaminated vehicle will be demonstrated by isolating the vehicle and describing methods for decontamination.
- T. The demonstration of objectives for Tangipahoa Parish will be limited to activities sufficient to correct ARCA 89-4, ARCA 89-5 and ARCA 89-6 assigned to the Tangipahoa Parish EOC.