

Date: 4/11/83

UNITED STATES OF AMERICA  
NUCLEAR REGULATORY COMMISSION

BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

In the Matter of	)	
	)	
COMMONWEALTH EDISON COMPANY	)	Docket Nos. 50-454 OL
	)	50-455 OL
Byron Nuclear Power Station,	)	
Units 1 & 2)	)	

SUMMARY OF TESTIMONY OF  
DAVID L. SMITH

David L. Smith is the Chief of Field Services for the Illinois Emergency Services and Disaster Agency (IESDA). His testimony addresses those portions of paragraphs 3, 10 and 13 insofar as they concern IESDA responsibilities.

Mr. Smith introduces the Byron Site Specific Volume (Volume 6) of the Illinois Plan for Radiological Accidents (IPRA) and describes its development and current status. Mr. Smith then identifies the resources available in the Byron area to transport contaminated injured persons, and the hospital resources available for the treatment of such persons. Mr. Smith then testifies that based upon his personal experience as a volunteer ambulance driver and his observations of volunteers responding to actual emergencies, he believes that reliance on volunteers to implement certain aspects of IPRA is justified. Finally, Mr. Smith explains the plans for training of emergency response personnel with respect to their assigned responsibilities.

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TESTIMONY OF DAVID L. SMITH

Q1: Please state your name and present occupation.

A1: My name is David L. Smith. I am Chief of Field Services for the Illinois Emergency Services and Disaster Agency (IESDA).

Q2: Briefly state your educational and professional qualifications.

A2: A resume of my educational and professional background is attached as Exhibit A.

Q3: What have been your duties and responsibilities with respect to Commonwealth Edison Company's Byron Nuclear Station?

A3: My responsibility is to coordinate the development of the Byron site-specific off-site radiological emergency response plan and to implement a program to train local officials and emergency response personnel in radiological

emergency preparedness. A preliminary draft of the Byron site specific volume (Volume 6) of the Illinois Plan for Radiological Accidents (IPRA) has been prepared and is attached as Exhibit B.

Q4: To which contention is this testimony addressed?

A4: My testimony addresses those portions of paragraphs 3, 10 and 13 of the amended emergency planning contention which concern my responsibilities as Chief of Field Services for IESDA.

Q5: Is the draft Byron plan (IPRA Volume 6) similar to other plans which are in existence and which have been approved for nuclear sites located in Illinois?

A5: Yes. The overall concept is the same for the Byron plan as it is for the other site-specific plans of IPRA. Each site-specific plan is, however, developed based upon the existing emergency operation procedures and resources of the affected local governments. The current revision of the Byron plan (IPRA Volume 6) is based upon an initial assessment of those procedures and resources, and is currently undergoing review and revision based upon a more detailed assessment. Upon completion of that review a second revision will be published.

Q6: What services will be available to transport contaminated injured persons during a radiological emergency?

A6: The draft Byron plan (IPRA Volume 6) identifies six ambulance services in or near the emergency planning zone (EPZ) that will provide support in a radiological emergency. The primary responsibility of each of these ambulance services is to provide emergency medical services within its respective fire protection district, which would include transportation of contaminated injured persons to one of the hospitals identified as capable of handling such persons.

Existing ambulance resources within the 10 mile EPZ are as follows. The Byron Fire Protection District and the Oregon Ambulance Service each has two ambulances. The Stillman Valley Fire Protection District has two ambulances and a rescue squad vehicle. The Leaf River Fire Protection District has one ambulance. The Mt. Morris Fire Protection District has two ambulances and one rescue squad vehicle. The Lynn-Scott-Rock Fire Protection District has one light rescue vehicle. At a minimum, all of the ambulances from the identified services have two way radio communication with their dispatcher.

We are also aware of other services outside of the EPZ which could provide additional resources. The

Rochelle Fire Protection District, the City of Rockford and Winnebago County have extensive transportation resources. IESDA is pursuing the establishment of mutual aid agreements with these services for backup support.

All ambulance services identified in the Byron Plan, including those which will be identified as support services will receive emergency worker training in radiation protection and the use and operation of dosimetry equipment. Also, each organization will have a dosimetry control officer who will receive additional training and is responsible for radiation protection assistance to emergency workers. In addition, most ambulance crew members are emergency medical technicians (EMT). I have received EMT training and it includes training in handling of victims of radiation contamination.

Each of the ambulance services will be aware of the hospitals which are capable of handling contaminated injured patients. The Illinois Department of Nuclear Safety (DNS) has prepared a list of such hospitals throughout Illinois. The list will include those hospitals in the Byron area which are determined by DNS to be capable of handling contaminated injured patients. The list of hospitals will be provided to each of the ambulance services. Ambulance drivers will thus be able to determine the hospitals to

which contaminated injured patients should be taken. It is part of routine procedure for ambulances to communicate with their dispatcher to determine where a patient should be taken based on the condition and special needs of the patient.

The Rockford Memorial Hospital will be one of the hospitals identified in the Byron Area for treatment of contaminated injured persons. That hospital is under agreement with Commonwealth Edison Company to provide emergency medical service for its onsite workers. Its staff will receive specialized training from an independent consultant regarding handling and treatment of contaminated injured individuals. A drill conducted by the consultant will also involve an ambulance crew from the Byron Fire Protection District.

Q7: Intervenors assert that emergency planning for Byron relies too heavily upon volunteer personnel to effect an evacuation. Do you believe this to be the case?

A7: No. Based upon my personal experience as a volunteer ambulance driver, my contacts, as an ESDA employee, with volunteer workers, and my actual observations of volunteers responding to emergencies, I believe that reliance on volunteer workers is not misplaced. Assuming that volunteers receive the same training as paid employees, which is the case with respect to IPRA training, past experience indicates that

volunteer workers perform as well in emergency situations as paid workers.

Q8: Is there sufficient communication taking place between the IESDA and the primary emergency response support organizations to ensure that these organizations will be able to fulfill their responsibilities in an emergency?

A8: Yes. IESDA has developed an Emergency Response Training Plan Matrix (attached as Exhibit C) which is essentially a guide to all the organizations with which IESDA already has had initial contacts and will work with more extensively in the near future to further develop the Byron plan. These are organizations that have emergency responsibilities under the Byron plan (IPRA Volume 6) in the event of radiological emergency. The Training Plan Matrix identifies the specific aspects and procedures of the Byron emergency plan with which each group must be familiar in order to be able to fulfill their respective emergency responsibilities and also indicates the training each group must receive.

IESDA will work directly with each organization to develop workable standard operating procedures for them. A preliminary list of the organizations is attached as Exhibit D. In addition to those on the list, other organizations may be added to the list. A draft standard operating procedure

form is attached as part of Exhibit D.

The attached charts (Exhibits C and D) demonstrate a methodical and comprehensive process by which all primary and support response organizations delineated in the emergency plan will be contacted by IESDA and fully informed of and trained in their responsibilities in the event of a radiological accident. This process ensures that there will be sufficient communication with the response organizations so that they will be able to fulfill their emergency responsibilities.



## RESUME

Name: David L. Smith

Address: Home - 828 Oxford Road  
Springfield, Illinois 62704  
(Phone: 217/793-1434)

Office - Illinois Emergency Services and Disaster Agency  
110 East Adams Street  
Springfield, Illinois 62706  
(Phone: 217/782-6594)

## PERSONAL DATA

Date of Birth: February 18, 1951  
Place of Birth: Springfield, Illinois  
Health: Excellent  
Marital Status: Married on August 28, 1971  
Citizenship: U. S. Citizen by birth

## EDUCATION

1969 - 1973 B. S. Iowa State University, Ames, Iowa 50010  
Major - Outdoor Recreation Resources, Department of Forestry  
1966 - 1969 Diploma Springfield High School, Springfield, Illinois

<u>Chief Undergraduate College Subjects</u>	<u>Quarter Hours</u>
Forestry	24
Wildlife Biology	26
Landscape Architecture & Outdoor Recreation Planning	29

### Licenses and Certificates

Certified Emergency Medical Technician - Iowa Registry  
Certified Basic Life Support Instructor - American Heart Association  
Certified Hunter Safety Instructor - Iowa Conservation Commission &  
National Rifle Association  
Licensed Grade I Wastewater Treatment Plant Operator - Iowa Dept. of  
Environmental Quality

## ORGANIZATIONS (Former Member)

School Board Member, Fayette Community School District, Fayette, Iowa  
City Councilman, City of Fayette, Iowa  
Assistant Crew Chief & Training Officer - Fayette Ambulance Service  
Fayette Jaycees  
Fayette County Resource Coordinating Committee - Chairman  
Upper Explorerland Regional Recreation Study Committee  
N. E. Iowa County Conservation Employee's Association  
National Recreation and Park Association - Professional Member  
~~affiliate~~ National Society for Park Resources

RESUME (Continued)

ORGANIZATIONS (Current Member)

- Member - National Emergency Management Association
- Member - Illinois Emergency Services Management Association
- Member - United State Civil Defense Council

EMPLOYED BY: Illinois Emergency Services  
and Disaster Agency  
110 East Adams Street  
Springfield, IL 62706

DATES OF EMPLOYMENT: FROM 1/81 TO Present  
TOTAL: YEARS 2 MONTHS 1

PAYROLL TITLE: Executive IV

#### PERFORMANCE DUTIES AND STANDARDS

Under general supervision of the Deputy Director of the Emergency Services and Disaster Agency, the Chief of Field Services is responsible for directing, managing and coordinating the staff, programs and activities of the Division of Field Services. This position assists agency top staff in the formulation of Emergency Services and Disaster Agency policies, methods and procedures. The Chief of Field Services assists the Director of the Emergency Services and Disaster Agency in fulfilling the requirements of Emergency Services and Disaster Agency Act of 1975.

The staff of the Division of Field Services consists of one Administrative Assistant III, nine Regional Coordinators (Executive II level), eight Clerk-Steno IIs, one Secretary I.

1. Coordinates and supervises the activities of one Administrative Assistant III, nine Regional Coordinators and a Secretary I.
2. Supervises the development of plans and the implementation of procedures for coordinating field operations in response to disasters and major emergencies.
3. Reviews all communiques, reports and requests from Field Services staff and makes decisions as to proper distribution. Follows up on action taken by agency personnel in response to requests, reports and communiques from Field Services staff.
4. Represents the agency, as requested by the Director and Deputy Director at federal and state functions, ceremonies and other affairs. Prepares and delivers speeches pertaining to the Emergency Services program.
5. Confers with top agency staff members and division chiefs to develop and administer the preparation and utilization of programed resources, forms, reports, fiscal management, personnel management, budget analysis and operational functions.
6. Reviews for the Director and Deputy Director recommendations and plans set forth by the Regional Coordinators and local county/city Emergency Services organizations, makes decisions as to the adoption of the policies/ plans and implements the necessary methods and procedures to carry out the recommendations and plans in compliance with federal/state requirements.

7. Responsible for examining local emergency services activities for compliance with statutory responsibilities promulgated by the respective political subdivisions.
8. Responsible for examining the rules and regulations for the proper utilization of all Federal Excess Property located within the regions.
9. Coordinates federal/state assistance to local governments in natural disasters by providing guidance to the Regional Coordinators.
10. Provide guidance and special assistance to the Regional Coordinators in solving local Emergency Services organizational problems. Give special advice to local government officials and community leaders.
11. Supervise the development, organization, budgeting and implementation of special Emergency Services Training and Education programs.
12. Assist the Regional Coordinators in upgrading the State Emergency Services posture through personal contact with other state agencies, local governments, business, industry, private organizations, and interest groups. Emphasis is stressed at the local level.
13. Coordinates field operations during major emergencies and disasters.
14. Participates in special projects as assigned by the Director or Deputy Director.

## ATTACHMENT NUMBER 2

David L. Smith  
357-38-9401

EMPLOYED BY: Illinois Emergency Services  
and Disaster Agency  
110 East Adams St.  
Springfield, IL 62706  
PAYROLL TITLE: Illinois Emergency Services  
& Disaster Regional Coordinator

DATES OF EMPLOYMENT: FROM 1/79 TO 1/81  
TOTAL: YEARS 1 MONTHS 10  
HOURS WORKED PER WEEK 37 1/2  
MONTHLY SALARY: STARTING 1,408 ENDING  
1,577

## LIST AND DESCRIBE YOUR DUTIES AND RESPONSIBILITIES:

Subject to administrative approval of the Division Chief and management approval of Agency Director, the Regional Coordinator organizes, plans, executes, and evaluates the emergency services operation of a twelve county area. The Regional Coordinator is the direct representative of the Agency Director within the Region.

The items listed below illustrate the duties and responsibilities of the Regional Coordinator.

- \*Implements administrative rules and policy for the total management of a diversified program within ESDA Region 2.
- \*Develops and organizes the goals and objectives for the management of the regional operation.
- \*Confers with the Director, Deputy Director, and Division Chiefs to develop Agency programs and to resolve administrative problems.
- \*Manages the Agency's personnel, programs, property and public relations within the Region.
- \*Responsible for interviewing, hiring, evaluating, training, and directing the activities of the regional staff.
- \*Manages existing and implements new Agency programs. Evaluates programs to determine their effectiveness in accomplishing Agency goals.
- \*Manages Agency vehicles and equipment within the Region.
- \*Develops and maintains an extensive public relations program. Promotes Agency programs by conducting conferences for public officials, presenting programs to various organizations, and maintaining good relations with the news media.
- \*Coordinates all state agencies to develop a comprehensive disaster preparedness and response program at the regional level.
- \*Assists local governments in developing an effective disaster preparedness and response program. This assistance includes administering the Federal Emergency Management Agency's programs to eligible local governments.

PAGE TWO  
ATTACHMENT 2  
DAVID L. SMITH

\*Involved extensively with coordinating the development of the Illinois Plan for Radiological Accidents (IPRA). This major Agency program requires the coordination of local, state, and Federal governments with private industry and social service organizations.

To develop ability to effectively assist in the coordination of IPRA, I successfully completed the following courses:

1. Radiological Emergency Response Planning in Support of Fixed Nuclear Facilities.

Conducted by the Nuclear Regulatory Commission and Staff College. Completed on September 14, 1979 at Allerton Park, Illinois. 40 hours.

2. Radiological Emergency Response Operations

Conducted by Reynolds Electric and Engineering Company and the Nuclear Regulatory Commission. Completed on May 23, 1980 at the Nevada Test Site, Mercury, Nevada. 80 hours.

REASON FOR LEAVING: Not Applicable

## ATTACHMENT NUMBER 3

David L. Smith  
357-38-9401

EMPLOYED BY: Fayette County  
Fayette County Conservation Board  
Court House, West Union IA 52175  
PAYROLL TITLE: Executive Officer

DATES OF EMPLOYMENT: FROM 5/73 to 1  
TOTAL: YEARS 5 MONTHS 8  
HOURS WORKED PER WEEK 45  
MONTHLY SALARY: STARTING 625  
ENDING 1,250

## LIST AND DESCRIBE YOUR DUTIES AND RESPONSIBILITIES:

Subject to management approval, the Executive Officer, as a county department head, formulated policy for the operation of the Fayette County Conservation Board. The Executive Officer was totally responsible for organizing, planning, executing, controlling, and evaluating the Board's operation.

Listed below are items that will illustrate the duties and responsibilities of the Executive Officer:

\*Formulated and implemented policy for the operation of the Board's four divisions: Administration, Park Management, Wildlife Management, and Environmental Education.

\*Managed the Department's personnel, finances, budget, property, programs, and public relations.

\*Managed the departmental staff of eight in interviewing, hiring, evaluating, and training.

\*Totally accountable for the financial activity of the Board.

\*Prepared and analyzed the annual budget for Board acceptance. Represented the Board at annual budget hearings. Prepared for submission to the County Board of Supervisors and the State Conservation Commission an annual report describing the activities of the Board, including an annual financial statement.

\*Developed and maintained an extensive public information and education program.

\*Represented the Board in all matters relating to land acquisition and land-use. Insured that all legal steps in land acquisition were followed.

\*Advised State legislators on technical aspects of conservation and outdoor recreation related legislation.

\*Prepared grant applications for submission to the State Conservation Commission and the U.S. Bureau of Outdoor Recreation.

\* Developed a five year comprehensive conservation and outdoor recreation plan for Fayette County.

PAGE TWO  
ATTACHMENT 3  
DAVID L. SMITH

\*Evaluated all Board programs for their effectiveness in providing a quality conservation and outdoor recreation program.

Fayette County is a highly conservation and outdoor recreation oriented county. There are over 7,000 acres of conservation-recreation land within the county.

REASON FOR LEAVING: Accept position of Regional Coordinator with Illinois Emergency Services and Disaster Agency.



## ATTACHMENT NUMBER 4

David L. Smith

357-38-9401

EMPLOYED BY: Fayette County  
Court House  
West Union, IA 52175  
PAYROLL TITLE: Disaster Services Coord.

DATES OF EMPLOYMENT: FROM 3/78 TO 1/79  
TOTAL: YEARS 0 MONTHS 11  
HOURS WORKED PER WEEK: 10  
MONTHLY SALARY : STARTING 250 ENDING 300

## LIST AND DESCRIBE YOUR DUTIES AND RESPONSIBILITIES:

Subject to administrative approval, the Disaster Services Coordinator organized, executed, controlled, and evaluated the operation of the Joint Fayette County/Municipal Civil Defense and Disaster Services Administration. The Disaster Services Coordinator was chief advisor to the Joint Administration and to the County Board of Supervisors in matters relating to disaster preparedness and disaster response.

The following items will illustrate the duties and responsibilities of the Disaster Services Coordinator:

- \*Formulated policy for recommendation to the Joint Administration and the County Board of Supervisors for approval.
  - \*Implemented policy for the attainment of the Joint Administration's goals.
  - \*Organized and evaluated the goals and objectives of the Joint Administration.
  - \*Responsible for the management of personnel, programs, property, public relations, finances, and budget.
  - \*Prepared and analyzed the annual budget. Represented the Joint Administration at annual budget hearings.
  - \*Interviewed, hired, and evaluated staff.
  - \*Maintained a public information and education program.
  - \*Accounted for the financial activities of the Joint Administration.
  - \*Coordinated the various county departments to develop a disaster preparedness and response capability.
  - \*Advised the Joint Administration and County Board of Supervisors on State and Federal Legislation.
  - \*Coordinated the County disaster services program with the various state agency programs.
  - \*Analyzed the potential hazards within the county.
  - \*Coordinated the development of a comprehensive county disaster plan.
- REASON FOR LEAVING: To accept position as Regional Coordinator with the Illinois Emergency Services and Disaster Agency.

## ATTACHMENT NUMBER 5

David L. Smith  
357-38-9401EMPLOYED BY: Fayette Ambulance Service  
Fayette, IA 52142DATES OF EMPLOYMENT: FROM 11/74 TO 1/79TOTAL: YEARS - 4 MONTHS 2HOURS WORKED PER WEEK 5PAYROLL TITLE: Assistant Crew Chief &  
Training OfficerMONTHLY SALARY: Volunteer

## LIST AND DESCRIBE YOUR DUTIES AND RESPONSIBILITIES:

Subject to approval and concurrence of the Crew Chief, the Assistant Crew Chief formulated policy for the operation of the Fayette Ambulance Service. Management of the Service included developing methods and procedures for providing services in rescue and emergency medical response. Budget preparation and analysis was a joint responsibility of the Assistant Chief and Chief.

The Training Officer was responsible for developing and implementing training programs for the fifteen member crew. Maintenance of records and assurance that crew member's credentials were current were also responsibilities of the Training Officer.

REASON FOR LEAVING: Accept position of Regional Coordinator, Illinois Emergency Services and Disaster Agency.

## ATTACHMENT NUMBER 6

David L. Smith  
357-38-9401EMPLOYED BY: City of Fayette  
Fayette, LA 52142DATES OF EMPLOYMENT: FROM 6/75 TO 1/78  
TOTAL: YEARS 2 MONTHS 6  
HOURS WORKED PER WEEK 5  
MONTHLY SALARY: VolunteerPAYROLL TITLE: Councilman

## LIST AND DESCRIBE YOUR DUTIES AND RESPONSIBILITIES:

As an elected official, a Councilman was responsible to the residents of Fayette to assure that city business was conducted in an efficient manner. As Chairman of the Water and Sanitation Committee, I was responsible for overseeing that Department's operation in terms of personnel, equipment, and operation. During my terms of office I implemented a successful program of improving the City's water supply by securing the construction of a new \$400,000 water tower and related distribution system.

REASON FOR LEAVING: Did not seek re-election.

ATTACHMENT NUMBER 7

David L. Smith  
357-38-9401

Listed below are schools and courses directly related to past and present employment.

Land, Water, and Energy in Century III

Conducted by Iowa State University. Completed on April 1, 1978 at Fayette, Iowa. 1-2 Continuing Education Units.

Civil Defense, U.S.A.

Home study course offered by Staff College, Battle Creek, Michigan. Completed on September 13, 1978. 12 hours.

The Civil Defense Director/Coordinator

Home study course offered by Staff College, Battle Creek, Michigan. Completed on October 9, 1978. 12 hours.

Civil Preparedness Career Development Program-Phase I

Conducted by the Department of Defense-Defense Civil Preparedness Agency at Colorado Springs, Colorado. Completed on November 9, 1978. 80 hours.

Introduction to Radiological Monitoring-Practical Application of Radiological Monitoring.

Home study and classroom course offered by Staff College, Battle Creek, Michigan. Completed on May 24, 1979. 16 hours.

Radiological Emergency Response Planning in Support of Fined Nuclear Facilities

Conducted by the Nuclear Regulatory Commission and Staff College, Battle Creek, Michigan. Course completed on September 14, 1979 at Allerton Park, Illinois. 40 hours.

Radiological Emergency Response Operations

Conducted by Reynolds Electric Company and sponsored by the Nuclear Regulatory Commission. Course completed on May 23, 1980 at the Nevada Test Site, Mercury, Nevada. 80 hours.

Radiological Defense Officers Course

Conducted by the Illinois Emergency Services and Disaster Agency in cooperation with the Federal Emergency Management Agency. Course completed on September 19, 1980, at Western Springs, Illinois. 40 hours.

EXHIBIT B TO TESTIMONY OF  
DAVID L. SMITH

ILLINOIS PLAN FOR RADIOLOGICAL ACCIDENTS (IPRA)  
PRELIMINARY DRAFT VOLUME 6

N O T I C E

This copy of preliminary draft of Volume 6 to IPRA is being provided as an accommodation for review in litigation before the NRC Atomic Safety and Licensing Board of emergency planning contentions in the operating license proceedings for Byron Station. This copy is not to be disseminated in any form or reproduced by any means as it is the property of the State of Illinois. This copy must be returned upon completion of the proceedings.

Preliminary draft Volume 6 of IPRA is subject to ongoing review and revision. The dissemination of uncontrolled and outdated copies of this volume or portions thereof could be detrimental to the purpose for which it is intended.

This notice is served at the request of the Illinois Emergency and Disaster Agency.

WPA - BYRON  
EMERGENCY RESPONSE TRAINING  
PLAN MATRIX

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IPRA - BYRON, VOL VI  
PROPOSED OGLE COUNTY STANDARD OPERATING PROCEDURES  
(PRELIMINARY)

1. Emergency Operations Center (EOC) Activation
2. Initial Notification and Mobilization for Unusual Event
3. Initial Notification and Mobilization for Alert
4. Initial Notification and Mobilization for Site Area Emergency
5. Initial Notification and Mobilization for General Emergency
6. Prompt Notification System

State and County EOC Instructions

System Operations and Testing

7. Communications Directory
8. Dosimetry Control Officer
9. Traffic and Access Control
10. Sheltering and Evacuation - General Population
11. Sheltering and Evacuation - Schools
12. Sheltering and Evacuation - Special Concerns
13. Recovery and Re-entry

IPRA - BYRON, VOL VI  
OGLE COUNTY  
STANDARD OPERATING PROCEDURE NO. 609

TRAFFIC AND ACCESS CONTROL  
(FORMAT AND CONTENT OUTLINE)

1.0 Purpose

1.1 Primary

1.2 Secondary

2.0 Applicability

(Jurisdictional - who)

(Functional - when)

3.0 Responsibilities

(Command/coordination)

4.0 Instructions

(What & how - sequence)

4.1

4.2

a.

b.

c.

5.0 Attachments

6.0 References