

It is not clear whether the above results are due to the fact that the model is not a true model of the system, or whether the results are due to the fact that the model is not a true model of the system.

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1 UNITED STATES OF AMERICA  
2 NUCLEAR REGULATORY COMMISSION

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4 BRIEFING ON STATUS OF REACTOR PRESSURE  
5 VESSELS IN COMMERCIAL NUCLEAR POWER PLANTS

6 \*\*\*

7 PUBLIC MEETING

8 \*\*\*

9  
10 United State Nuclear Regulatory  
11 Commission  
12 One White Flint North  
13 Rockville, Maryland

14  
15 Wednesday, December 7, 1994

16  
17 The Commission met in open session, pursuant to  
18 notice, at 2:00 p.m., Kenneth C. Rogers, Commissioner,  
19 presiding.

20  
21 COMMISSIONERS PRESENT:

22 KENNETH C. ROGERS, Commissioner  
23 E. GAIL de PLANQUE, Commissioner

24  
25  
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1 STAFF SEATED AT THE COMMISSION TABLE:

2 KAREN D. CYR, General Counsel

3 JOHN C. HOYLE, Acting Secretary

4 JAMES TAYLOR, Executive Director for Operations

5 WILLIAM RUSSELL, Director, NRR

6 BRIAN SHERON, Director, Division of Engineering,  
7 NRR

8 ASHOK THADANI, Associate Director for Inspection  
9 and Technical Assessment, NRR

10 JACK STROSNIDER, Chief, Materials and Chemical  
11 Engineering Branch, NRR

12 MICHAEL MAYFIELD, Chief, Materials Engineering  
13 Branch, RES

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## P R O C E E D I N G S

[2:00 p.m.]

COMMISSIONER ROGERS: Good afternoon, ladies and gentlemen. Chairman Selin was called away this morning and has asked me to chair the meeting. Unfortunately, he won't be able to be here.

We're pleased to welcome members of the staff to brief the Commission on the status of reactor pressure vessels in commercial nuclear power plants. The NRC requirements for reactor pressure vessel integrity are set forth in part in Appendix G, fracture toughness requirements, of Part 50 in Title X of the Code of Federal Regulations. In addition, 10 CFR Part 50.61 sets forth the requirements for fracture toughness requirements for protection against pressurized thermal shock events.

On March 6th, 1992, the staff issued Generic Letter 92-01, Revision 1, Reactor Vessel Structural Integrity, requesting licensees to submit information demonstrating compliance with these requirements at their plants. As part of the review of licensee's responses to this generic letter, the staff has assessed the upper shelf energies, transition temperatures and reference temperatures for pressurized thermal shock. The staff has also developed a computerized reactor vessel integrity database. This database will be made available for public access early

1 1995.

2 In today's briefing, the staff will discuss the  
3 findings from this assessment. In particular, the staff  
4 will discuss in detail its assessment of the Palisades  
5 Nuclear Plant.

6 Commissioner de Planque, do you have any --  
7 Mr. Taylor?

8 MR. TAYLOR: Good afternoon. With me at the table  
9 are Brian Sheron, Ashok Thadani, Bill Russell, Jack  
10 Strosnider from NRR, all from NRR, and Mike Mayfield from  
11 the Office of Research.

12 As you mentioned, Commissioner Rogers, there will  
13 be an update of Palisades. The paper on this subject, which  
14 was dated October 28th, there have been later developments  
15 with regard to Palisades and the staff will try to bring you  
16 up to date at the very close of the presentation with a  
17 number of slides talking about Palisades.

18 With that, I'll ask Jack Strosnider to continue  
19 the formal briefing.

20 MR. STROSNIDER: Thank you and good afternoon.

21 If I could have the first viewgraph.

22 [Slide.]

23 MR. STROSNIDER: As indicated, the purpose of this  
24 afternoon's presentation is to provide you a report on the  
25 status of reactor pressure vessels in the United States.

1           During the past two years, the staff has assessed,  
2   as you stated, the addition of all the commercial nuclear  
3   power plants in the United States, in particular with regard  
4   to the upper shelf energy requirements in Appendix G and  
5   with regard to the pressurized thermal shock criteria in the  
6   regulations.

7           We had two primary objectives in our program. The  
8   first was to establish a baseline condition of all the  
9   reactor pressure vessels with regard to upper shelf and  
10   pressurized thermal shock. The second part of the program  
11   was put that baseline into a form where we could use it for  
12   a continuous assessment of reactor pressure vessels. I  
13   think one of the important concepts that we want to get  
14   across in today's presentation is that this is a continual  
15   effort. We cannot assess the condition of the reactor  
16   vessels and put it on the shelf and forget about it because  
17   there are new data and changes that need to be monitored and  
18   assessed with time.

19           Before I got into the actual results, scope and  
20   results of the program, I'd like to review some basic  
21   concepts with regard to reactor pressure vessel instruction  
22   and material properties which I think will help in  
23   understanding some of the material that follows.

24           [Slide.]

25           MR. STROSNIDER: In the next viewgraph, we have

1 figures which show the two typical configurations of reactor  
2 pressure vessels in U.S. plants. In the upper left  
3 configuration, the beltline area is fabricated from plates  
4 which were rolled and then welded together into rings. The  
5 rings are then welded one on top of the other to form the  
6 beltline region. So, in that configuration, there are  
7 vertical welds in each of the courses in the beltline, plus  
8 the circumferential welds. These are typical of some of the  
9 earlier vessels that were fabricated and there's about 90 of  
10 the plants in the United States that have that  
11 configuration.

12 In the lower right-hand corner of this figure you  
13 see the configuration of some more recently fabricated  
14 vessels in which the rings were forged in one piece. So,  
15 there's no vertical seams. Eliminating those vertical seam  
16 welds has an advantage because the vertical welds see a  
17 higher stress in the reactor vessel than the circumferential  
18 welds.

19 On the next viewgraph, the property of most  
20 interest or the characteristic of most interest in the  
21 reactor vessel steels is the fracture toughness or  
22 resistance of the material through propagation of a  
23 preexisting defect. This property increases with  
24 temperature. That is the material typically has greater  
25 resistance to fracture at higher temperatures and it



1 decreases with the radiation.

2           There are several types of tests, material tests,  
3 that can be conducted to assess the fracture resistance of  
4 material. We have some specimens here today, some test  
5 specimens which were provided through the courtesy of the  
6 Research Office, which I think might be of interest. The  
7 most simple sort of test that's run is referred to as a drop  
8 weight test. This specimen in the front is a drop weight  
9 specimen. The way it's tested is to support it with the --  
10 there's a weld across the face of it with a notch in it.  
11 Then it is supported on two supports like this and a weight  
12 is dropped on top of it. The idea is to test specimens like  
13 this beginning at a low temperature and then increasing to  
14 higher temperatures to determine what kind of failure you  
15 get.

16           This specimen was tested at a low temperature  
17 and -- I'm sorry, I've got the wrong one. This was tested  
18 at a low temperature. The darkened area is the amount that  
19 the starter notch crack propagated when the weight was  
20 dropped on it. If the crack propagates all the way across  
21 the face of the specimen, it's considered a failure. As you  
22 go to higher temperatures, the crack will propagate a  
23 shorter distance and if you look at this specimen you can  
24 see the tinted area. The crack did not propagate all the  
25 way across the face. This would be considered a non-

1 failure.

2           So, the way the test is used then is to begin at a  
3 low temperature, increase the temperature ten degrees at a  
4 time typically until you find two no failures. You subtract  
5 ten degrees from that and that's referred to as the nil  
6 ductility transition temperature. It's some indication of  
7 where the material goes from a brittle behavior to a more  
8 ductile behavior.

9           Another test that's used to characterize the  
10 fracture resistance is a charpy test. It's a smaller  
11 specimen. This is the charpy specimen here. It has a notch  
12 in it and it is mounted on an anvil and hit with a pendulum  
13 to break it. What's done then is you measure the amount of  
14 energy that's required to fail the specimen. If you start  
15 at a low temperature and then move to higher temperatures,  
16 it will require more and more energy to fail the specimen as  
17 its behavior becomes more ductile.

18           On this display which we put together, you can see  
19 starting a low temperature and if I can move that. Sorry.  
20 If you start at the lower left-hand side of that, in what we  
21 refer to as the lower shelf, you can see a very shiny  
22 granular sort of surface which reflects a brittle behavior.  
23 As you move to higher temperatures, as indicated on the  
24 ordinate, the amount of energy required to fail the specimen  
25 increases. You can also look at the failure face there and

1 you can see that there are greater shear lips on the sides  
2 and that the specimen looks less granular or shiny until you  
3 finally reach a plateau or upper shelf area where there are  
4 some very large shear lips and the material behaved in a  
5 very ductile manner.

6 Those are some of the specimens that are used.  
7 The charpy specimens, as I'll indicate later, are the  
8 specimens that are included in the surveillance capsules in  
9 the reactor vessel.

10 [Slide.]

11 MR. STROSNIDER: The next viewgraph is a figure  
12 similar to what you were just looking at. It shows the  
13 energy associated with breaking a charpy specimen as a  
14 function of temperature. As I've indicated, as you go to  
15 higher temperatures, it requires greater energy. There's  
16 three regions of the curve. If we start at the lower left,  
17 we refer to as the lower shelf. Then you go through a  
18 transition region as the material becomes more and more  
19 ductile or as it demonstrates more resistance to fracture,  
20 until finally you reach this plateau or upper shelf value.  
21 The upper shelf value can typically range on the order of 75  
22 to 125 foot pounds for a material that's not radiated. This  
23 is when the vessel is first put into service.

24 The interest in that upper shelf energy is that it  
25 determines what sort of margins you have during normal

1 operating conditions. In fact, we've indicated on the  
2 temperature scale 550 degrees. When the vessel is first put  
3 into service at normal operating temperature, you're  
4 typically several hundreds onto the upper shelf. So,  
5 there's a large margin for transience in the reactors such  
6 that as the temperature drops you remain on the upper shelf  
7 and you have a high toughness. The idea in limiting the  
8 shift, which I'll talk about later with radiation, is to  
9 make sure you have enough margin from normal operating  
10 conditions and to account for transients that might occur.

11 COMMISSIONER ROGERS: A little error in the  
12 labeling, I notice.

13 DOCTOR THADANI: Yes. Yes, there is. You're  
14 right.

15 COMMISSIONER ROGERS: That has to be redone, I  
16 guess.

17 MR. STROSNIDER: I'm sorry, I didn't see it.  
18 Which --

19 COMMISSIONER ROGERS: Well, you've either got one  
20 irradiated and one unirradiated curve --

21 DOCTOR THADANI: Yes.

22 COMMISSIONER ROGERS: -- or you've got one curve  
23 with half of each.

24 DOCTOR THADANI: You're correct. That is  
25 incorrect.

1 MR. STROSNIDER: Yes. And, in fact, it's --

2 COMMISSIONER ROGERS: The first one should be  
3 unirradiated and the second --

4 MR. STROSNIDER: The first one should be  
5 unirradiated. I apologize. Okay. And that actually is  
6 what I wanted to point out next. The curve on the left is  
7 the unirradiated curve and you can see -- we discussed how  
8 it changes with temperature, but you can also see that it  
9 changes with irradiation. It changes in two ways. First,  
10 the upper shelf energy decreases and it can drop as much as  
11 40 percent depending upon the level effluence and the  
12 copper. It's also sensitive to the copper content of the  
13 material. The curve also shifts to the right, meaning that  
14 you have to go to a higher and higher temperature to achieve  
15 the same resistance to fracture as you irradiate the  
16 material. This shift in temperature could be as much as  
17 several hundred degrees, depending again upon the effluence,  
18 the copper and also the nickel. So, the chemistry does  
19 influence how sensitive this change is.

20 One other thing I wanted to point out on this  
21 drawing is the reference temperature. The reference  
22 temperature is determined using these specimens that we just  
23 discussed. With the drop weight test, you determine where  
24 you get the transition from brittle to ductile behavior.  
25 Then you have to, in accordance with code procedures, you

1 have to show that you have 50 foot pounds of energy on the  
2 charpy curve at 60 degrees above that transition  
3 temperature. That's a little complicated, but the idea is  
4 that you're coming up with a reference temperature that  
5 marks the transition between brittle and ductile behavior.  
6 That's an index that we use to reference to the resistance  
7 to fracture and we want to maintain that reference  
8 temperature at low enough a value so that we have margins  
9 again to account for pressurized thermal shock type  
10 transients.

11 COMMISSIONER ROGERS: Could you say just a little  
12 bit more about that? I've never been entirely clear on how  
13 you use these curves in terms of actual operation of the  
14 reactor. Normal operation would be at about 550 degrees  
15 fahrenheit.

16 MR. STROSNIDER: That's right.

17 COMMISSIONER ROGERS: And so you'd like this --  
18 you want this big upper shelf plateau to extend as far to  
19 the left to as low a temperature as you can so you can  
20 accommodate a wider swing as a result of transients. Now,  
21 what's the relevance of the reference temperature though  
22 because you're not operating down near there? So, what is  
23 the significance of that in terms of a regulatory approach  
24 here?

25 MR. STROSNIDER: The reference temperature is a

1 temperature that's fairly easily measured using these types  
2 of specimens.

3 COMMISSIONER ROGERS: Yes.

4 MR. STROSNIDER: And you can measure the change in  
5 it.' In fact, the assumption here is that this charpy curve,  
6 the full curve is going to shift to higher temperatures in  
7 basically the same shape. So, by using --

8 COMMISSIONER ROGERS: So you're saying that the  
9 lower portion gets preserved under irradiation, but it's the  
10 upper portion which is more affected? Is that what you're  
11 saying?

12 MR. RUSSELL: The whole curve shifts.

13 COMMISSIONER ROGERS: No, no, no. But the shape  
14 of it. In other words, that it shifts, but as you can see  
15 here you're beginning to lose a sharp knee as a result of  
16 irradiation. I imagine that's a fairly generic  
17 characterization and that you start off with a fairly sharp  
18 break and then you come up to the knee and you get the upper  
19 shelf defined. As you irradiate the material, that knee  
20 begins to get less and less sharply defined and then begins  
21 to bend over. But the significance of the reference  
22 temperature you're saying is that somehow that lower portion  
23 of the curve, its general shape seems to be preserved more  
24 than the upper part and just shifts as a result of  
25 irradiation? Is that what you're saying?

1           MR. STROSNIDER: The general shape of the curve,  
2     and it's going to vary from material to material. Some of  
3     them, the knee will be less sharp than in others, depending  
4     basically on the materials. It's a statistical sort of  
5     phenomena, but the general shape of the curve remains the  
6     same and it shifts to higher temperatures. The reference  
7     temperature basically just uses an index to get to a  
8     fracture toughness value to see how much it's changing.

9           COMMISSIONER ROGERS: Just the toughness.

10          MR. STROSNIDER: Yes. And, in fact, what you do  
11     is after establishing the reference temperature, you measure  
12     the shift in these charpy curves at the 30 foot pound level  
13     and that's the change in reference temperature. The  
14     reference temperature for pressurized thermal shock is the  
15     conservative estimate of this reference temperature and  
16     that's what's limited. So that you know that if you don't  
17     allow this curve to shift too far to the right, that as you  
18     pointed out you have margin on the upper shelf to account  
19     for transients.

20                 The value that actually goes into a pressurized  
21     thermal shock analysis is a more sophisticated test. I  
22     didn't have one of those specimens here. This reference  
23     temperature basically indexes you to do that more  
24     sophisticated fracture mechanics test, the stress intensity  
25     factor test.



1 COMMISSIONER ROGERS: Okay.

2 MR. STROSNIDER: Did that clarify it somewhat, I  
3 hope?

4 COMMISSIONER ROGERS: Yes. Somewhat, yes.

5 MR. STROSNIDER: All right. So, the nice thing  
6 about the charpy specimens though and indexing the fracture  
7 toughness to the charpy specimen is that these are  
8 convenient to put in a surveillance capsule. The drop  
9 weight specimens, as you can see, are quite large and the  
10 room in the surveillance capsules is at a premium. So, the  
11 idea was to have an analysis that could be indexed to these  
12 small specimens.

13 [Slide.]

14 MR. STROSNIDER: That leads onto the next  
15 viewgraph with regard to the surveillance program. Appendix  
16 H of the regulations require that each plant have a  
17 surveillance program. There are surveillance capsules  
18 located between the reactor core and the wall of the reactor  
19 vessel that include these type of specimens, also some  
20 tensile specimens and materials for measuring dosimetry.  
21 These specimens are withdrawn periodically in the life of  
22 the plant and they're tested and a new charpy curve is  
23 developed and the shift is measured as a function of  
24 radiation.

25 COMMISSIONER ROGERS: That period, is that

1 determined by the integrated fluence or is that by the  
2 calendar? How often --

3 MR. STROSNIDER: It varies from plant to plant and  
4 I think it's more dependent on the fluence and the different  
5 types of reactors have different lead factors. The  
6 specimens, because they're closer to the core than the  
7 reactor vessel wall, they see effluence value earlier than  
8 the wall does. The lead factors in some plants can be as  
9 high as seven or eight, meaning that the specimens see seven  
10 or eight times the fluence of the reactor, that the reactor  
11 vessel walls actually see. In some cases, it's two or even  
12 between one and two. So, depending upon -- and there  
13 wouldn't be a whole lot of point if you had a lead factor of  
14 eight of leaving that in to close to end of life. So, those  
15 specimens would be withdrawn earlier in the life of the  
16 plant. For those plants that have lower lead factors, the  
17 withdrawal schedule would be spread out more through the  
18 life of the plant. So, it is plant-specific, depending upon  
19 the actual configuration of the reactor and the core.

20 COMMISSIONER de PLANQUE: What kind of supply of  
21 these samples are we talking about in the plants and are we  
22 in danger of using up too many of them?

23 MR. STROSNIDER: Well, I was going to comment on  
24 this later when we look at the responses to Generic Letter  
25 92-01. The regulations refer to an ASTM standard that talks

1 about the number and types of specimens in the withdrawal  
2 schedule. All the plants satisfied those requirements.  
3 That is, they satisfied the requirements of this standard at  
4 the time they were put into service. At the time, however,  
5 that these vessels were manufactured and the surveillance  
6 programs were put together, people didn't really understand  
7 the influence of chemistry, in particular copper. So, they  
8 didn't necessarily pick the most limiting material to put in  
9 the surveillance program. So, on that hand it would be nice  
10 --

11 COMMISSIONER ROGERS: They didn't pick the weld  
12 materials.

13 MR. STROSNIDER: Right. I mean there are some  
14 weld materials in there, but as I indicated some reactor  
15 beltlines may have seven welds in them. Depending upon  
16 which wire was used to make that weld, it could have a  
17 different copper content.

18 So, to get back to your question, it might be nice  
19 to have some -- it would have been nice to have some  
20 materials in these surveillance programs that aren't in the  
21 programs unfortunately. But what's done is when the  
22 specimens are removed and tested, this is all put into a  
23 database and there's a regulatory guide which has been put  
24 together, regulatory guide 199, to predict the shift. It's  
25 a function of the fluence value, but also the copper and the

1 nickel. There's quite a bit of data in that database now.  
2 We're on the second revision of the regulatory guide has  
3 been issued and I think probably -- well, the vast majority  
4 of the data that's going to come out surveillance programs  
5 is in that. There will be more data as some of the later in  
6 life capsules are pulled.

7 So, we have a fairly good sized database now and I  
8 think it will be settling down in terms of the statistical  
9 evaluations because there's a lot more data in it now than  
10 there was before. But there will still be some more added.

11 With regard to are we worried about running out of  
12 it, we have what's in the program and that's what we'll use  
13 and I think by putting this into this sort of statistical  
14 evaluation and using the right margins, we can use it to  
15 predict the shifts for even the materials that aren't in the  
16 surveillance program.

17 There's a penalty that goes along with that though  
18 because you typically are going to have to use some  
19 conservative estimates to bound the statistical scale.

20 MR. RUSSELL: I might point out that there are  
21 some facilities that are looking at potentially installing  
22 specimens now and putting them in locations where they would  
23 have higher irradiation and that this may become more common  
24 as people look to extend the life of the plants for another  
25 20 years of operation. So, that's one issue.

1           The other is whether the database that we have is  
2   representative of all the types of materials. There may be  
3   some where there is a limited set for some particular weld  
4   types.

5           MR. STROSNIDER: This discussion leads to the last  
6   bullet on the viewgraph, which mentions the integrated  
7   surveillance programs. This is basically a pooling of data.  
8   As I indicated, a particular plant may not have the weld of  
9   greatest interest in its surveillance program, but that weld  
10  may be included in someone else's surveillance program, at  
11  least the weld that was made with the same weld wire and the  
12  same weld flux by the same process. So, the data are pooled  
13  and people are, in some cases, relying on surveillance data  
14  from other people's plants. This is allowed by the  
15  regulations so long as you demonstrate that it's being  
16  irradiated in a similar manner and temperature and that the  
17  data are really similar.

18          COMMISSIONER ROGERS: Just on that question of  
19  being irradiated in a similar manner, to what extent does a  
20  knowledge of the energy spectrum, neutron energy spectrum  
21  play a role here? I know you've got to be above about an  
22  meV to begin to get important structural effects, I guess,  
23  coming in here. But what about the spectrum, the energy  
24  spectrum above an meV? How important is that?

25          MR. STROSNIDER: It is an issue. I can't tell you

1 exactly the sensitivity to it, but it is an issue that we  
2 address when we look at these integrated programs to make  
3 sure that the energy spectrums are comparable. Depending  
4 upon again the type of reactor and the core configuration,  
5 how close it is to all those, they can be different and they  
6 have to demonstrate that the fluence flux, the energy  
7 spectrums are comparable and that you wouldn't be seeing big  
8 differences because of that. So, it is sensitive to that.  
9 It is part of our review.

10 COMMISSIONER ROGERS: Okay.

11 MR. STROSNIDER: The other message you might get  
12 looking at this surveillance program is that it's a major  
13 bookkeeping effort. If you consider over 100 reactor  
14 pressure vessels, many of them having seven beltline welds  
15 and you have to keep track of chemical composition, fluence,  
16 the initial material properties, the shift of each one of  
17 these welds and in some cases those data are inferred from  
18 surveillance programs in other reactors, it is a very  
19 massive bookkeeping effort and to try to assess all this  
20 information. It did take quite a bit of resources by the  
21 industry and the staff in the last two years to perform the  
22 assessment that was performed.

23 COMMISSIONER ROGERS: How much international  
24 exchange of information is this in this area?

25 MR. STROSNIDER: There is exchange. People are

1 aware, of course, of what we have in our regulatory guide.  
2 We are aware of the information they have with regard to  
3 irradiation embrittlement. There's some complications in  
4 merging the data because some of the foreign steels are  
5 different. They have different chemistries and it's not  
6 clear that you can put them in the same database and treat  
7 them as the same population. But we do track what's going  
8 on, particularly through the research office, looking at  
9 what information is available.

10 Would you add anything to that?

11 MR. MAYFIELD: No, not really.

12 MR. RUSSELL: There is one issue that you ought to  
13 be aware of that I'm proposing to make an issue with NEI and  
14 with some individual utilities. That is that some of this  
15 data is treated as proprietary and not all the utilities  
16 that have the same type of welds have access to all of the  
17 data that's representative of those welds. We'll talk about  
18 this later. When you're doing best estimates of what the  
19 copper or the nickel content is in a particular weld, it's  
20 important from a safety standpoint to know what is the total  
21 population, that is the N value, what is the mean and what  
22 is the sigma associated with those and that's the type of  
23 information that because these are irradiated specimens  
24 they're expensive to develop, to break, collect, that there  
25 has been not much sharing of data in that context. There

1 are a few that have integrated programs. There are others  
2 that do not have integrated programs where each utility is  
3 basically fending for itself with whatever data they can  
4 get. We've found cases where the staff has had more  
5 information about welds in a particular utility's vessel  
6 than that utility had. That, in my view, is not a  
7 satisfactory situation and we're looking at trying to get to  
8 the point where the database itself has the actual results  
9 of the weld specimen information, what were the shifts, et  
10 cetera, so that it's not just point estimates but actually  
11 includes the number and the statistics associated with it so  
12 that this can be aggregated and treated in a more reasonable  
13 manner. That has been an issue that's been under discussion  
14 with NEI, with the owners, and there is one owner's group  
15 that is currently holding out.

16 COMMISSIONER ROGERS: You mean they don't want to  
17 participate?

18 MR. RUSSELL: They don't want to release the  
19 proprietary data.

20 COMMISSIONER de PLANQUE: To what extent have we  
21 been able to or could we make use of materials in  
22 decommissioned plants?

23 MR. RUSSELL: Jim and I talked about that just  
24 before lunch.

25 MR. TAYLOR: I didn't plant that question, but go



1 ahead.

2 COMMISSIONER de PLANQUE: You didn't tell me to  
3 ask it.

4 MR. RUSSELL: It would be expensive to gather the  
5 information. It would involve taking boat samples and then  
6 machining those samples such that you could do some testing  
7 and you could certainly address the issues of chemistry.  
8 That would be much easier. It would be difficult to get a  
9 sample out of a vessel for a vessel that's going to continue  
10 to be used that will be large enough for charpy specimens.  
11 You could sample to get the actual chemistry data in a  
12 vessel. But I think that the cost would be quite high and  
13 you would get only a few data points. A much more efficient  
14 way of doing it would be to put specimens in which are  
15 representative or more representative of weld materials and  
16 do irradiation, whether it's in a test reactor or in another  
17 like reactor. You're much better off, I think, if you use a  
18 commercial reactor so that the neutron spectra, et cetera,  
19 are similar so that the dosimetry, the spectra and  
20 everything, so that you're minimizing the potential for  
21 error. If you use a harsher spectrum in a test reactor with  
22 an accelerated irradiation, you may be actually having some  
23 effects that you can't identify.

24 So, I personally believe that we'd be better off  
25 getting more samples out of surveillance programs with the

1 option of putting more in, recognizing you're going  
2 potentially longer in vessel life for some of these plants  
3 with extensions than to go to the high costs of taking them  
4 out of existing vessels.

5 MR. TAYLOR: We're looking at it.

6 MR. RUSSELL: But we are looking at it. Thus far  
7 when it's come up to industry, industry has not been  
8 interested in doing that. There are big costs.

9 COMMISSIONER de PLANQUE: I know the issue came up  
10 when I was visiting Fort St. Vrain and you have all these  
11 materials going to the waste facility and you say, "Isn't  
12 there some useful life for these materials, for at least  
13 looking at materials properties?" I realize that reactor is  
14 a totally different can of worms, but there are others.

15 MR. TAYLOR: There are others and we're looking at  
16 that subject.

17 COMMISSIONER de PLANQUE: Is the one thing you  
18 lose with contemporary plants in putting in new samples is  
19 the aging effect that you might be able to recover somehow  
20 with the others?

21 MR. TAYLOR: Yes. We're not ready to tell you  
22 what we want to do.

23 COMMISSIONER de PLANQUE: Okay.

24 MR. TAYLOR: But we've been talking about that  
25 subject.

1 DOCTOR THADANI: Yes.

2 MR. TAYLOR: We'll come back and tell you what we  
3 think we might do.

4 [Slide.]

5 MR. STROSNIDER: The next viewgraph deals with the  
6 upper shelf energy issue again. The main purpose of this  
7 viewgraph is to point out what it is in the regulations with  
8 regard to upper shelf energy criteria.

9 10 CFR 50, Appendix G establishes a criteria that  
10 you should have no less than 50 foot pounds upper shelf  
11 energy unless you've performed an equivalent margin  
12 analyses. The upper shelf energy can, in fact, be allowed  
13 to fall below 50 foot pounds if you do this sort of  
14 analysis. This is a more sophisticated fracture mechanics  
15 analysis. The methodology or the technology was developed  
16 in the late '70s and early '80s. There's been some  
17 experimental work to demonstrate it and it is now codified.  
18 That is it's in the ASME code, there's a code case, and we  
19 also have a draft regulatory guide which indicates how to do  
20 that analysis. As I get into the overall program, I'll be  
21 pointing out that there are a number of licensees now that  
22 have performed this sort of analysis to demonstrate that  
23 they will have adequate upper shelf energy through the end  
24 of the current license.

25 COMMISSIONER ROGERS: Well now, in satisfying 10

1 CFR Part 50 using an equivalent margins analysis, do our  
2 regulations actually refer to specific sections of the ASME  
3 code in carrying out those marginal analyses?

4 MR. STROSNIDER: I don't know if the revised one  
5 does, but the --

6 MR. MAYFIELD: No. The regulation sends you back  
7 to Section 3 of the ASME code to determine what the margins  
8 are in Section 3, but then it's silent on any kind of code  
9 analysis to determine equivalency. That's what the current  
10 ASME code is addressing and that's what our draft reg.  
11 guides --

12 COMMISSIONER ROGERS: Are they still working on  
13 that or is that --

14 MR. MAYFIELD: No, sir. There is a code appendix  
15 to Section 11, Appendix K, that addresses most of the  
16 analysis you need to do that. The draft guide we have out  
17 that we're nearly ready to put in final finishes the job by  
18 picking up what's in Appendix K and adding to it guidance on  
19 how to select transients for consideration and material  
20 properties that should be used in the analysis.

21 MR. STROSNIDER: The one additional thing that the  
22 regulation does require though is that the equivalent margin  
23 analysis be reviewed and approved by the NRC, by the  
24 director of NRR. We have, in fact, reviewed and written  
25 safety evaluation reports for those plants that are

1 utilizing this approach.

2 COMMISSIONER ROGERS: Well, it just occurred to me  
3 that if we could refer to a specific ASME code that is  
4 appropriate for this, not just one that we pick off the  
5 shelf as we did in a couple cases in the past, it might be a  
6 good thing for us to try to do so that it gives additional  
7 stature to our own requirements. Not that they don't have  
8 stature, but there is -- when there's an ASME code on  
9 something, it's gone through a very rigorous process, peer  
10 review process of its own, to get established and it would  
11 be comforting, I think, to be able to refer to that when the  
12 50 foot pound criteria is not met. It seemed to me that  
13 when we were thrashing around a year or so ago with this  
14 business with the Yankee-Rowe pressure vessel and we were  
15 talking about other ways in which a licensee might  
16 demonstrate compliance, it sounded to a layman perhaps as if  
17 we were kind of picking things out of the air, that they  
18 could do some kind of an analysis of some type that might  
19 satisfy us. But if we had a specific reference to an ASME  
20 code and said, "That's an acceptable alternative to the 50  
21 foot pounds if the 50 foot pounds is not satisfied," it  
22 would seem to me that gives a little bit better comfort  
23 level of the general public that we're not adjusting our  
24 requirements to allow somebody to get through a screen of 50  
25 foot pounds just because we would like them to continue

1 operating when they don't meet the 50 foot pounds test.

2 I'd like to see us be able to, wherever we can,  
3 include in our regulations references to established ASME or  
4 other professional society codes.

5 MR. STROSNIDER: I understand and that is a  
6 reference which could be made easily at this point. There  
7 has been, as I indicated, a lot of work that went into  
8 experimentally demonstrating fracture mechanics methods and  
9 materials data that are used in this analysis. It went  
10 through peer review and has been accepted by the code. Our  
11 Research Office performed independent work in this area too.  
12 So, it is a reference that we could provide in the next  
13 revision.

14 COMMISSIONER ROGERS: Well, I would like to  
15 suggest that you try to do that as much as you can.

16 MR. MAYFIELD: The tie will perhaps not be as a  
17 direct as you're suggesting, but there will be a tie through  
18 -- we'll endorse the -- it's called Appendix K in Section  
19 11. We will endorse that through 50.55(a), through the  
20 normal updating process. And the reg. guide, when it's put  
21 out in final, explicitly states that the Appendix K method  
22 is acceptable. It unfortunately doesn't go on to address --  
23 the code doesn't address how to pick transients and they  
24 deliberately did not include methods for determining  
25 material properties, leaving that to the individual

1 licensee.

2 MR. RUSSELL: It's almost like you've got a  
3 process for concluding that the left-hand side of the  
4 equation is equivalent, but you've not defined all of the  
5 stuff that has to go into the right-hand side from the  
6 transients, et cetera. So, it's not going to be a complete  
7 closure, but it's clearly improved over what it was when we  
8 last talked, which at that time we had a draft that we had a  
9 letter from the code on saying that it was working its way  
10 through the process. We did follow that on those plants and  
11 that's basically what has been used.

12 COMMISSIONER ROGERS: Good.

13 [Slide.]

14 MR. STROSNIDER: On the next viewgraph I'd like to  
15 review the criteria that are in the regulations with regard  
16 to the reference temperature for pressurized thermal shock.  
17 As we discussed earlier, the idea here is that you want to  
18 limit the temperature shift in the fracture toughness curve.  
19 In practice, you have to first have the initial reference  
20 temperature, add to that a shift in the reference  
21 temperature, and then there is a margin term which is added  
22 which is to account for statistical variability and material  
23 properties, measurements of chemistry, fluence calculations  
24 and those variables that go into the equation.

25 COMMISSIONER ROGERS: But is there a prescription

1 for determining that margin term?

2 MR. STROSNIDER: Yes.

3 COMMISSIONER ROGERS: There is?

4 MR. STROSNIDER: Yes, and it's dependent upon --  
5 if you're using generic data, the margin term is somewhat  
6 larger than if you have plant-specific data. It's basically  
7 looking at the standard deviations. It's a two sigma value  
8 on the deviations associated with the initial reference  
9 temperature in the shift.

10 So, when you've done that calculation, you then  
11 have criteria in the regulations, in 10 CFR 50.61 which  
12 indicate that this criteria of 270 degrees fahrenheit for  
13 axial welds or plates. Again, the axial welds have a higher  
14 stress on them. So, the temperature criteria is set  
15 somewhat lower. For circumferential welds, the criteria is  
16 set at 300.

17 When a plant is projected to reach that criteria,  
18 they're supposed to then perform additional analyses to  
19 determine whether the plant could continue to operate beyond  
20 that temperature. Actually, the regulations would require  
21 that you start that analysis three years or submit that  
22 evaluation three years before you're projected to reach the  
23 criteria.

24 As we mentioned earlier, after Yankee-Rowe  
25 actually, the staff issued Generic Letter 92-01. That was



1 in March of 1992. The questions that the industry was asked  
2 to respond to, two principal questions in that letter were,  
3 one, do they have a surveillance program for their reactor  
4 which satisfies Appendix H. As I indicated earlier, all the  
5 plants do, in fact, have a program that satisfies the  
6 regulations.

7 The second question was what are the status of  
8 their reactors with regard to upper shelf energy. We  
9 have -- actually, in February of 1993, we sent up a  
10 preliminary assessment of our review of the responses. We  
11 completed the responses now. That's what I'm going to go  
12 into. We have assessed now the upper shelf energy for all  
13 the commercial nuclear power plants in the U.S. We also  
14 included in our evaluation the reference temperature for  
15 pressurized thermal shock. It was not a specific question  
16 in 92-01, but we had enough data in response to the generic  
17 letter that we went ahead and performed those assessments.

18 With regard to the upper shelf energy evaluations,  
19 if you recall SECY-93-048 which was sent up in 1993 with our  
20 preliminary assessment, we indicated that in response to the  
21 letter all the licensees indicated that they had greater  
22 than 50 foot pounds upper shelf energy. However, based on  
23 the staff's evaluation, we said that actually there were  
24 some plants which could be below 50 foot pounds, 15 plants  
25 that could be below 50 foot pounds at this time and another

1 three that could be below 50 foot pounds before end of life.  
2 So, there was some discrepancy there.

3 The reason for that is that the staff's evaluation  
4 was based on Regulatory Guide 199 which is, as I indicated,  
5 looks at basically a two sigma upper bound on what the drop  
6 in upper shelf energy could be. Licensees, on the other  
7 hand, might have had plant-specific data that they wanted to  
8 rely on to demonstrate that they still had greater than 50  
9 foot pounds. So, it's basically the difference between a  
10 conservative generic analysis and a plant-specific analysis.  
11 So, that was one of the things we had to deal with. What we  
12 concluded was that although some of the plant-specific data  
13 could indicate greater than 50 foot pounds, that it was in  
14 some cases a very small amount of data and we didn't feel  
15 that you could have a lot of confidence based on that few  
16 data points.

17 So, rather than debate that issue, we suggested to  
18 the industry that they might want to consider performing  
19 equivalent margin analyses in those cases. In fact, that's  
20 what happened. We had good cooperation through NUMARC at  
21 the time, NEI now in coordinating the owners' groups and  
22 they did perform the equivalent margin analyses such that  
23 for plants where we had some debate about whether they above  
24 or below 50 foot pounds, we could refer to the equivalent  
25 margin analysis to say it's really not an issue. In fact,

1 when you go through these analyses, again it depends on the  
2 type of plant because that dictates what type of transients  
3 you have to analyze. But you can demonstrate that for some  
4 plants you can go down to 40 foot pounds or below and still  
5 demonstrate the margins of safety that are required by the  
6 ASME code.

7 So, the industry performed those analyses. We  
8 reviewed those. We wrote safety evaluation reports, as I  
9 indicated earlier. In addition, we requested the Office of  
10 Research to take an independent look at this and they did  
11 perform some generic analyses looking at a generic reactor  
12 pressure vessel for several different types, again to look  
13 at different transients representing different vendors. So,  
14 that was documented in NUREG/CR-6023 and it confirmed that,  
15 in fact, you can demonstrate that you can go below 50 foot  
16 pounds and still have the sort of margins that it requires.  
17 So, we have independent confirmation.

18 The conclusion of all that work is that all plants  
19 should have adequate upper shelf energy through the end of  
20 their current operating license.

21 As I indicated, we also assessed the reference  
22 temperature for pressurized thermal shock. We looked at all  
23 the domestic commercial PWRs. We identified two plants that  
24 could potentially exceed the RT-PTS screening criteria  
25 before end of life. Those were Palisades and I'm going to

1 talk a little bit more about Palisades later in the  
2 presentation.

3 The paper which we sent up to you in October  
4 indicated that Palisades could reach the screening criteria  
5 in the year 2004. Their current end of license is 2007. We  
6 also indicated in that letter that the date could change.  
7 As I've been trying to point out throughout the  
8 presentation, depending upon new surveillance data, new test  
9 results, depending upon what licensees do with regard to  
10 their flux management, how they manage their fuel or putting  
11 in poison assemblies, for example, these numbers can change.  
12 We expect that they will.

13 We did get some new information from Palisades.  
14 They went to their retired steam generators to get some  
15 additional data because they had similar welds and we'll  
16 talk about that later.

17 The other plant was Beaver Valley Unit 1, which  
18 was predicated to reach the criteria in the year 2012 versus  
19 their end of license in 2016. They are currently assessing  
20 various forms of flux reduction. So, those numbers could  
21 change.

22 The distribution of the remaining plants is shown  
23 in the table. We indicate here there are four plants which  
24 would be within ten degrees of the screening criteria at end  
25 of life. This is based on projecting their end of life

1 fluence values and another seven plants within 11 to 30  
2 degrees. Again, this is all based on currently docketed  
3 information and the current calculations for projecting  
4 fluence. As I said several times, it could change depending  
5 upon what people do with the fluence or on additional  
6 surveillance data.

7 COMMISSIONER de PLANQUE: You've looked at all of  
8 these with respect to end of life, but what about the  
9 license renewal question? How much of a --

10 MR. STROSNIDER: The question -- a lot of people  
11 expressed interest in that. We chose to assess at this  
12 point the end of life because that's the data that we had  
13 available. Projecting beyond that is really going to depend  
14 a great deal on how the licensees operate their plant,  
15 particularly with regard to flux reduction. So, it would be  
16 difficult for us to say how far beyond end of life they  
17 could go.

18 COMMISSIONER ROGERS: License.

19 MR. STROSNIDER: End of license, excuse me. Yes,  
20 right, how far beyond end of license they could go. We just  
21 felt that was too difficult or too uncertain a thing for us  
22 to assess at this time. So, we looked at the end of  
23 license.

24 COMMISSIONER de PLANQUE: But in some cases the  
25 end of license is much closer in time than in other cases.

1 MR. STROSNIDER: Yes. Well, I think --

2 COMMISSIONER de PLANQUE: So, we're talking about  
3 the ability to project to a delta T. I understand you're  
4 saying it depends a lot on the plant conditions.

5 MR. STROSNIDER: Right. One thing you can do is  
6 we have -- and I'll discuss this later, we have all the  
7 information, all the data that goes into the calculations in  
8 a database. A lot of it was summarized in the NUREG report  
9 that we sent up. You actually can look through that and get  
10 a fairly good idea of which plants are going to be close to  
11 the screening criteria at end of life and which plants have  
12 a lot of margin. So, you can, at least qualitatively, look  
13 at which plants are probably going to be in better shape as  
14 far as looking at license extension.

15 MR. RUSSELL: There's one other phenomena, Jack,  
16 that you probably ought to explain and that is the shift in  
17 RT-PTS as a function of irradiation. It's not uniform with  
18 time. As you get to higher levels of neutron fluence,  
19 incrementally the amount of shift is smaller. So, the  
20 issues, I think, are going to be ones more of weld chemistry  
21 and knowledge of what is existing in the welds even for the  
22 longer lived ones. That is you don't stay on the steeply  
23 increasing portion of the curve very long. If that were the  
24 case, you would want to do things very early on to manage  
25 it, but it does change as a function of irradiation. I

1 think we showed you some of those curves when we were  
2 talking about Yankee-Rowe.

3 COMMISSIONER ROGERS: Yes.

4 MR. RUSSELL: But for vessels that have already  
5 incurred a lot of irradiation damage, the shift is already  
6 fairly well established. So, then the issue becomes one of  
7 any uncertainty associated with chemistry of the weld.

8 DOCTOR THADANI: I think surveillance data, as you  
9 get more information, becomes a pretty important factor too.  
10 So, that would be a consideration, it seems to me.

11 MR. STROSNIDER: It is an important point that  
12 most of the radiation damage is done early in life and  
13 action to reduce the fluence early in life is the most  
14 effective. Once the fluence is accumulated, then it is very  
15 sensitive to looking at the chemistry. You'll see that, I  
16 think, when we talk about Palisades.

17 [Slide.]

18 MR. STROSNIDER: I wanted to put this on a  
19 separate viewgraph, this comment on the next viewgraph, that  
20 the RT-PTS values will change. I started off the  
21 presentation by indicating that this is a continuous  
22 process. One of our major efforts was to try to put  
23 together a system so that we could continue to monitor the  
24 condition of the reactor vessels.

25 [Slide.]

1           MR. STROSNIDER: On the next viewgraph it  
2 discusses some of the characteristics of the reactor vessel  
3 integrity database that we are putting together. This is a  
4 computerized database. It has more data in it than was  
5 transferred to you in the NUREG report. In fact, it has for  
6 every material in a reactor pressure vessel, that is if it  
7 has six or seven welds, we have the data that's available  
8 for those six or seven welds and the plates or forgings.  
9 So, what came up in the NUREG report was basically a summary  
10 of the limiting material, but in fact we are tracking in  
11 this database all the material that's in the reactor vessel.

12           The database also includes all the chemistry  
13 values, initial RT-NDT values, upper shelf values, et  
14 cetera, that go into the calculations of RT-PTS or upper  
15 shelf. It also indicates whether people are relying on an  
16 equivalent margin analysis or whether, in fact, there are  
17 sufficient data to demonstrate that they have greater than  
18 50 foot pounds.

19           Again, this database, it's intended to be a  
20 licensing database. It's not really meant for the purpose  
21 of research. There are other databases with surveillance  
22 data for that purpose, but this is a licensing database  
23 which indicates what data went into the various  
24 calculations. So, it's based on docketed information.

25           One of the issues that Mr. Russell brought up is



1 the proprietary. It is our intent that the database will  
2 have the information in it, the licensing basis information  
3 and that that will not be proprietary because we want to  
4 make this available to the public and, in fact, our goal is  
5 to do that by the first quarter of next year. The database  
6 is actually up and running now. There's data being entered  
7 and we're going through the quality assurance checks to make  
8 sure the data are correct.

9           One of the things we emphasized in putting this  
10 together was that we wanted it to be auditable. By that I  
11 mean we wanted five or ten years from now when somebody else  
12 wants to understand the condition of a vessel, that they'd  
13 be able to go into this database, see what the values are  
14 that were projected for upper shelf, for example, and then  
15 find out where all the numbers that went into those  
16 calculations came from. So, when you look at this database  
17 and you see, for example, copper value, there's a reference  
18 as to where that copper value came from. We have that  
19 documentation. So, the idea again was that somebody five  
20 years from now could come and look at this and understand  
21 how the evaluations were performed, but also to make it much  
22 easier for the staff to continue our assessment of reactor  
23 vessels. As new data become available, we can put it into  
24 the system and we can see what influence it has, not only  
25 for the specific plant but with a database like this we can

1 do what we referred to as cross cuts so that we can look at  
2 a particular weld, weld wire heat number and flux, and we  
3 can go across the industry and find out what reactor vessels  
4 it is in, what surveillance programs it's in and we can get  
5 all the data and we can compare those data to make sure that  
6 they make sense, that there's no discrepancies and if there  
7 are that we understand why.

8 So, we're very far along in putting this together  
9 and, like I say, we hope to have it up and running and  
10 available in the first quarter of next year.

11 COMMISSIONER ROGERS: So, is this in hyper text  
12 format then?

13 MR. STROSNIDER: Hyper text format?

14 Is Carolyn here?

15 AUDIENCE: I'm not sure what means by hyper text.

16 COMMISSIONER ROGERS: Okay. Well, we won't get  
17 into it here. If that's the level at which the discussion  
18 is, let's talk about it later.

19 MR. STROSNIDER: I'm sorry.

20 COMMISSIONER ROGERS: All right. But if you want  
21 to do all this cross referencing, that's the way it ought to  
22 be constructed, but in a very easy way.

23 MR. STROSNIDER: We actually had a contractor help  
24 put together the database.

25 COMMISSIONER ROGERS: Maybe the contractor would

1 answer yes, I don't know.

2 AUDIENCE: We used a commercial piece of software.  
3 It's called Fox Pro. It's a relational database from  
4 MicroSoft. That's what we're using.

5 COMMISSIONER ROGERS: Okay. I know a little bit  
6 about it. All right. Okay.

7 MR. STROSNIDER: Okay?

8 So, with regard to future actions, again the point  
9 that this is a continuing effort. We plan to use the  
10 computerized database that I just described to assist us in  
11 continuing our evaluations. I expect there will be further  
12 interaction with the industry as we look at the database and  
13 see what it's telling us.

14 The NUREG report that was transmitted to you in  
15 October will be published before the end of the year. In  
16 fact, it's already gone to the printer and I understand it  
17 will be out within another three weeks in blue cover. It's  
18 our intent to update the database and the NUREG on  
19 approximately an annual basis. We think that's about the  
20 right time frame. It will depend upon what data come in and  
21 how it might influence the database and current status.

22 So that basically concludes the portion of the  
23 presentation with regard to our generic assessment. Do you  
24 have any questions on that?

25 COMMISSIONER ROGERS: I just would like to be kept

1 informed of how your discussions are going with the industry  
2 group that is reluctant to participate fully. I think  
3 that's something that the Commissioners would be very  
4 interested in knowing about because this sounds like a very  
5 important database and I think that we'd like to know what  
6 the problems are that the industry sees that give them some  
7 difficulty in participating, just exactly what are the  
8 proprietary aspects here that they're concerned about for  
9 their own interests because I think we have to know where  
10 these things are coming from, just what the difficulties  
11 are. But I would hope we could get over that hurdle and get  
12 as complete a database as it possible for the U.S.

13 MR. RUSSELL: We agree and we're working it on a  
14 basis. We expect to make a decision on denying a request  
15 for withholding of information where the basis for the  
16 request was that it would reveal information about how welds  
17 were fabricated which would cause a loss of competitive  
18 situations for vessels that were manufactured 20, 30 years  
19 ago with the techniques that are no longer being used. So,  
20 at this point in time we're looking at the process. There  
21 is one other option and that is even though it may be  
22 proprietary or otherwise protected information, we can  
23 conclude that it's in the public interest for safety and  
24 choose to reveal it at any event. We're still working  
25 through that process at this point in time and have not

1 reached closure. I'm hopeful that we will have voluntary  
2 agreement to share the information.

3 MR. TAYLOR: We'll keep you advised.

4 MR. STROSNIDER: Yes, are working that issue. I  
5 would like, before I move onto the plant-specific discussion  
6 though, to acknowledge the cooperation that we've had from  
7 the industry in performing the work that I just described  
8 and also to the Research Office which helped us a lot. This  
9 was a fairly extensive effort, to assess all the reactor  
10 vessels and there's a lot of resources on the part of the  
11 industry and the staff.

12 The next subject then is the Palisades pressurized  
13 thermal shock assessment. I think I may have mentioned  
14 earlier, in SECY-94-267 which we sent to you on October 28th  
15 of this year, we indicated that Palisades was one of two  
16 plants that could exceed the screening criteria before end  
17 of life. In fact, we indicated that that would be in the  
18 year 2004 versus their end of license in 2007. Again, we  
19 indicated that could change and, in fact, we knew at that  
20 time that the licensee was planning to acquire additional  
21 data from their retired steam generators. The retired steam  
22 generators have welds in them which were made by the same  
23 process and the same weld wire and the same flux as the  
24 welds of interest in the reactor vessel.

25 The intent here is to present some additional

1 information that we've received since we sent that report up  
2 to you because they have acquired that material and they've  
3 done some testing.

4 COMMISSIONER ROGERS: How do they determine the  
5 radiation effects?

6 MR. STROSNIDER: Well, the real intent here was --

7 COMMISSIONER ROGERS: That's not part of the --

8 MR. RUSSELL: It's not critical. They've achieved  
9 so much irradiation damage. The issue is determining what  
10 is the chemistry. At this point in time, that's the  
11 fundamental issue of concern. Early in life they had fairly  
12 high fluence and it's still high. It's in the 10 to the 19  
13 range and --

14 COMMISSIONER ROGERS: I see. So, it's high enough  
15 so that -- the integrated is high enough that it isn't  
16 important anymore.

17 MR. STROSNIDER: The intent was to acquire some  
18 additional unirradiated material properties, initial RT-  
19 NDT, reference temperature values, and also to look at the  
20 chemistry. This was to add to the database that was  
21 available on this particular material.

22 [Slide.]

23 MR. STROSNIDER: On the next viewgraph, in the way  
24 of background, I indicated earlier that all the plants,  
25 including Palisades, do have surveillance programs which

1 satisfy the regulations, but they didn't necessarily have  
2 the material of greatest interest in them and that is the  
3 case in Palisades. Delimiting weld material is not in their  
4 surveillance program. So, the evaluations that had been  
5 performed were relying on welds that were in other people's,  
6 other plants surveillance programs. So, they decided that  
7 they would go get some additional data from the retired  
8 steam generators.

9           We had issued an interim safety evaluation to  
10 Palisades back in July of 1994 which indicated the summary I  
11 just gave earlier, that they would reach the criteria in  
12 2004, that there could be changes. That's what was  
13 reflected in the SECY paper that got to you in October.  
14 Since we sent that paper up, they have acquired data from  
15 the steam generators, they have performed testing. In  
16 particular, they did some drop weight and some charpy  
17 testing to determine the initial reference temperature and  
18 it turned out to be high. It was one of the higher values  
19 measured for this type of weld. They also did some  
20 chemistry measurements and they found that copper values  
21 were high also.

22           So, they had to include those data in the  
23 assessment of their pressurized thermal shock evaluation and  
24 these data were developed in the first few weeks of  
25 November. November 18th they submitted their revised RT-

1     PTS evaluation to us and their evaluation indicates now that  
2     they would reach the screening criteria in 1999. The upper  
3     shelf energy, it would be affected, but they still satisfied  
4     the criteria of Appendix G with regard to upper shelf.

5             The staff is currently reviewing the licensee's  
6     evaluation. There are some technical issues that need to be  
7     discussed or resolved.

8             [Slide.]

9             MR. STROSNIDER: The important areas of the review  
10    include -- and on the next viewgraph these are listed  
11    actually -- the thermal aging, heat treatment, and changes  
12    in testing methods. This refers primarily to determination  
13    of the initial RT-NDT. The value that was measured from the  
14    steam generator welds, it's within the scatter of the  
15    population for Combustion Engineering welds, but it's on the  
16    high end. So, there's some work being done to determine if  
17    it was possibly affected by thermal aging or if the heat  
18    treatment of the steam generators was different than that of  
19    the reactor vessel.

20            There were also some changes in the way these drop  
21    weight specimens were prepared over the years. So, there's  
22    some -- we're taking a look at that to see if any of those  
23    things could affect the value that was measured. We're also  
24    looking at it to see if it's just within the statistical  
25    scatter of material properties.



1           So, the other issue which I think appears to be  
2 more critical to us at this point in time is the best  
3 estimate of the copper content. The rule, PTS rule,  
4 indicates that you should get a best estimate of the copper  
5 value for the material in the vessel. Of course, we don't  
6 have a sample from the reactor vessel weld itself. We have  
7 chemistry measurements that are taken from surrogate welds  
8 that were made up using the same sort of weld wire, same  
9 heat of weld wire, et cetera.

10           What the rule indicates is that you would  
11 typically take a mean value of the population of data that  
12 are available. That's probably not quite as easy as it  
13 sounds because what you find when you start looking at this  
14 is that the welds, first of all, they could have been made  
15 either with a single wire or a tandem wire process. The  
16 copper is introduced from the weld wire. If you had all the  
17 welds out there were made with a single wire process and one  
18 wire to a weld, you could just take the numbers and average  
19 them. That would be pretty easy. But some of them are made  
20 with a single wire. Some of them are made with two wires  
21 being fed in. So, what you have is actually an average of  
22 two wires. Then the welds may have more than -- they may  
23 have changed coils during the process of making the welds.

24           For example, if you look at the three seams  
25 that -- there were three seam welds in the steam generators

1 at Palisades. There were actually six different coils that  
2 went into making those three different weld seams. They'd  
3 start one weld and then move to the next and move to the  
4 next in order to minimize distortion. So, you had some of  
5 the same coils going into each one of those welds, but maybe  
6 halfway through you had to change weld wires. So, it's not  
7 just a simple let's take the numbers and average them. We  
8 have some statisticians working with us and we're also  
9 getting as much information as we can on the actual  
10 fabrication of those welds so that we can determine what  
11 really is the best estimate copper.

12 As we indicated earlier, it's very sensitive to  
13 this copper measurement. Depending upon how you treat these  
14 data, the date at which the criteria would be reached can  
15 change. If you treat it in the worst case, what we're  
16 looking at now, it could be as early as 1995. So, that's  
17 why it's very important that we get the statistical  
18 evaluation done correctly and we have people through the  
19 research office and some of the best people helping us with  
20 that. The industry is also, of course, evaluating this.

21 We plan to complete our evaluation of the November  
22 18th submittal and some additional information we've  
23 requested in January, by the end of January. So, that's the  
24 status. We're reviewing it now.

25 MR. RUSSELL: There are some generic implications

1 of this as well. That is the total number of welds that  
2 have been evaluated for copper and the conditions under  
3 which they are fabricated is not a large set. So, as you  
4 add data to it, depending upon how much of that set you use  
5 to determine the best estimate for your plant, this could  
6 change some other plants. The staff has looked at other  
7 facilities which could be of concern. At this point in time  
8 it appears that they all have either a site-specific  
9 surveillance program where they have capsules where they are  
10 monitoring, or they have lower fluence at this point in  
11 time. So, it appears, at least preliminarily, that the  
12 principal focus is on the Palisades facility and not other  
13 facilities with respect to this new information about this  
14 particular CE weld type.

15 [Slide.]

16 MR. STROSNIDER: Actually, if you put up the last  
17 viewgraph, the only other thing I wanted to add with regard  
18 to the generic implications is that, as we've indicated, the  
19 date at which a reactor vessel is projected to reach the  
20 screening criteria can be very sensitive to the chemistry if  
21 they have a very high fluence value. So, there was a table  
22 earlier in the presentation where we indicated that there  
23 are some plants which would be within ten degrees or 30  
24 degrees. We are going back to look at the sensitivities of  
25 those plants to small changes in chemistry. In some cases,

1 as Bill indicated, they may be relying on actual  
2 surveillance data. That is, they have the material of  
3 interest in their program and they can actually make  
4 measurements, so they're not relying on the chemistry. In  
5 some other cases, we want to understand if they're relying  
6 on chemistry or do they have a high value or low value and  
7 how sensitive might it be when additional data are added to  
8 that. So, we're in the process of doing that now.

9 That concludes the prepared part of the  
10 presentation.

11 COMMISSIONER de PLANQUE: A technical question  
12 because I really don't know how you do this. How big a  
13 sample of the weld do you need to determine the copper  
14 content? How uniform is it? What constitutes a  
15 representative sample?

16 MR. STROSNIDER: Well, there's --

17 COMMISSIONER de PLANQUE: Do we know the answer?

18 MR. STROSNIDER: Yes. There were discussions, I  
19 guess, during Yankee-Rowe discussions about sampling  
20 material from a vessel. That's basically what you could  
21 look at as a small ice cream scoop, maybe an inch deep  
22 including the cladding in order to get away from the  
23 cladding to heat affected zone and to get -- you don't need  
24 a whole lot of material to do the actual chemistry. Of  
25 course, that's one measurement. If you look within a weld,

1     there is going to be some variability in the copper. That's  
2     what the margin term in the RT-PTS evaluation is intended to  
3     cover. But you would have more than one measurement  
4     probably to come up with an accurate mean. Point estimate  
5     is just that.

6             COMMISSIONER de PLANQUE: Yes. Well, if you do  
7     real sophisticated analysis, accelerator mass spectrometer  
8     or something like that, you don't need much of a sample.  
9     But then it's the representativeness of that sample that's  
10    the problem.

11            MR. STROSNIDER: Right. There have been studies  
12    done through the Research Office where welds have been taken  
13    and sliced and looked at through the thickness and through  
14    the length. We have some understanding, you know, the sort  
15    of variability that you would expect to see within a volume  
16    of weld that's made with a single coil of wire. Some of the  
17    work shows standard deviations on the order of about .025  
18    copper as you go.

19            Now, the variability in mean values from coil to  
20    coil could be much larger. So, we do have some information  
21    on that. We understand if we can get a good mean value  
22    estimate for a weld, I think we have sufficient data to  
23    account for the fact that there is variability within the  
24    weld. But you need first to get that mean value.

25            COMMISSIONER ROGERS: Just on this question, the

1 weld properties, the mechanical property's dependence on the  
2 chemistry, particularly copper content, as I recall from the  
3 Yankee-Rowe discussions there was a high degree of  
4 sensitivity there. Just very small differences in  
5 percentage gave rise to very big differences in physical  
6 properties. Do those data come from actual weld materials  
7 or do they come from alloys? In other words, is there --  
8 the sensitivity on the chemistry, was that determined by  
9 analyzing actual weld materials or was it by looking at the  
10 properties of, let's say, laboratory samples of alloys of  
11 the same percentage, composition.

12 MR. STROSNIDER: The correlations that are used to  
13 predict shift in temperature are in Regulatory Guide 199, as  
14 I indicated.

15 COMMISSIONER ROGERS: Yes.

16 MR. STROSNIDER: And they are based on actual  
17 surveillance data. The weld population separate from the  
18 base metal and it's an empirically derived relationship  
19 doing regression analyses to get the best fit and --

20 COMMISSIONER ROGERS: But actual weld material,  
21 not alloys of the same composition.

22 MR. STROSNIDER: The sort of welds that are in the  
23 surveillance programs, I think probably the most common are  
24 what you'd refer to as a surrogate weld where when they made  
25 the vessel they took the same type of wire and went and made

1 a weld. Some cases there may actually be some samples take  
2 from dropouts or prolongations of plates. But they are  
3 actual weld material specimens that are in the surveillance  
4 program and that are reflected in the reg. guide. So, it's  
5 an empirical evaluation that indicates this sensitivity.

6 COMMISSIONER ROGERS: Do you have anything?

7 COMMISSIONER de PLANQUE: No, I have nothing.

8 COMMISSIONER ROGERS: Beaver Valley was also  
9 mentioned as one of the plants that may be coming up early  
10 with a problem here. You didn't mention Beaver Valley at  
11 all. Is there anything to be said about it?

12 MR. STROSNIDER: Only that they've indicated to us  
13 that they are considering additional flux reduction actions  
14 in terms of inserting poison materials or neutron-absorbing  
15 materials in the core. We'd not seen that assessment. I  
16 don't believe that's been submitted yet, but I expect that  
17 we will see something with regard to their claims in that  
18 area.

19 MR. TAYLOR: Thank you.

20 COMMISSIONER ROGERS: Well, thank you very much.  
21 I think this was a very informative briefing and I think  
22 we've learned a good deal about the status. I hope that  
23 we'll be successful ultimately in filling out that database.

24 MR. STROSNIDER: Thank you.

25 [Whereupon, at 3:15 p.m., the above-entitled

1 meeting was concluded.]

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CERTIFICATE

This is to certify that the attached description of a meeting of the U.S. Nuclear Regulatory Commission entitled:

TITLE OF MEETING: BRIEFING ON STATUS OF REACTOR PRESSURE  
VESSELS IN COMMERCIAL NUCLEAR POWER  
PLANTS - PUBLIC MEETING

PLACE OF MEETING: Rockville, Maryland

DATE OF MEETING: Wednesday, December 7, 1994

was held as herein appears, is a true and accurate record of the meeting, and that this is the original transcript thereof taken stenographically by me, thereafter reduced to typewriting by me or under the direction of the court reporting company

Transcriber: Carol Lynch

Reporter: Peter Lynch

# **REACTOR PRESSURE VESSEL STATUS REPORT**

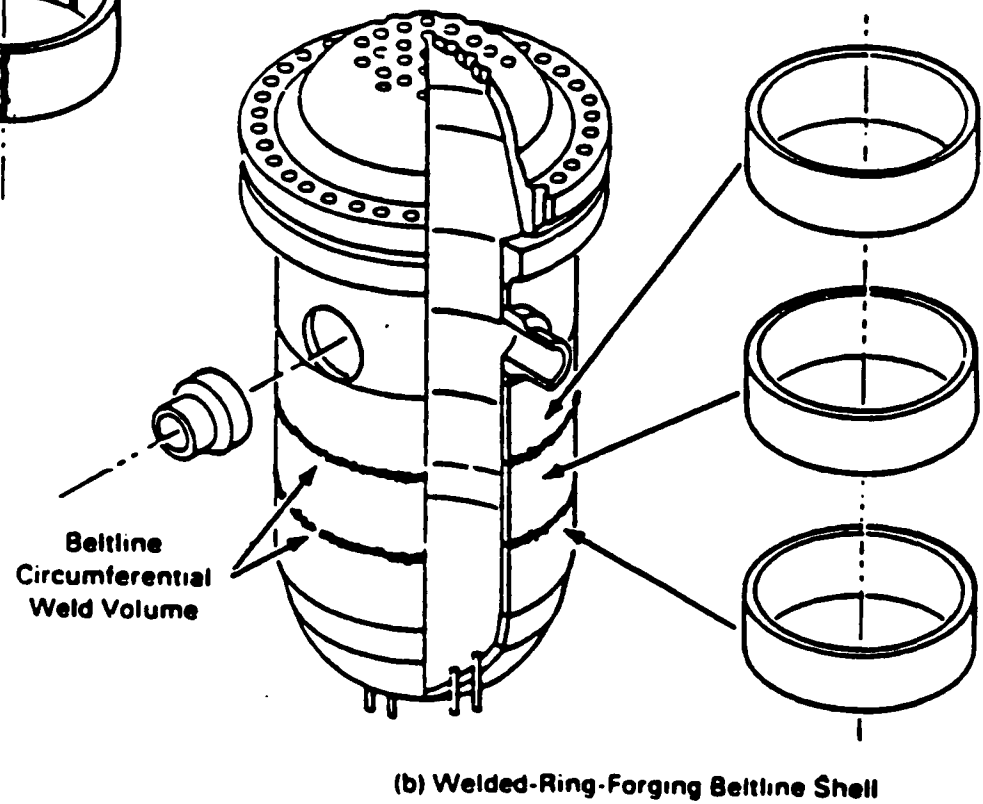
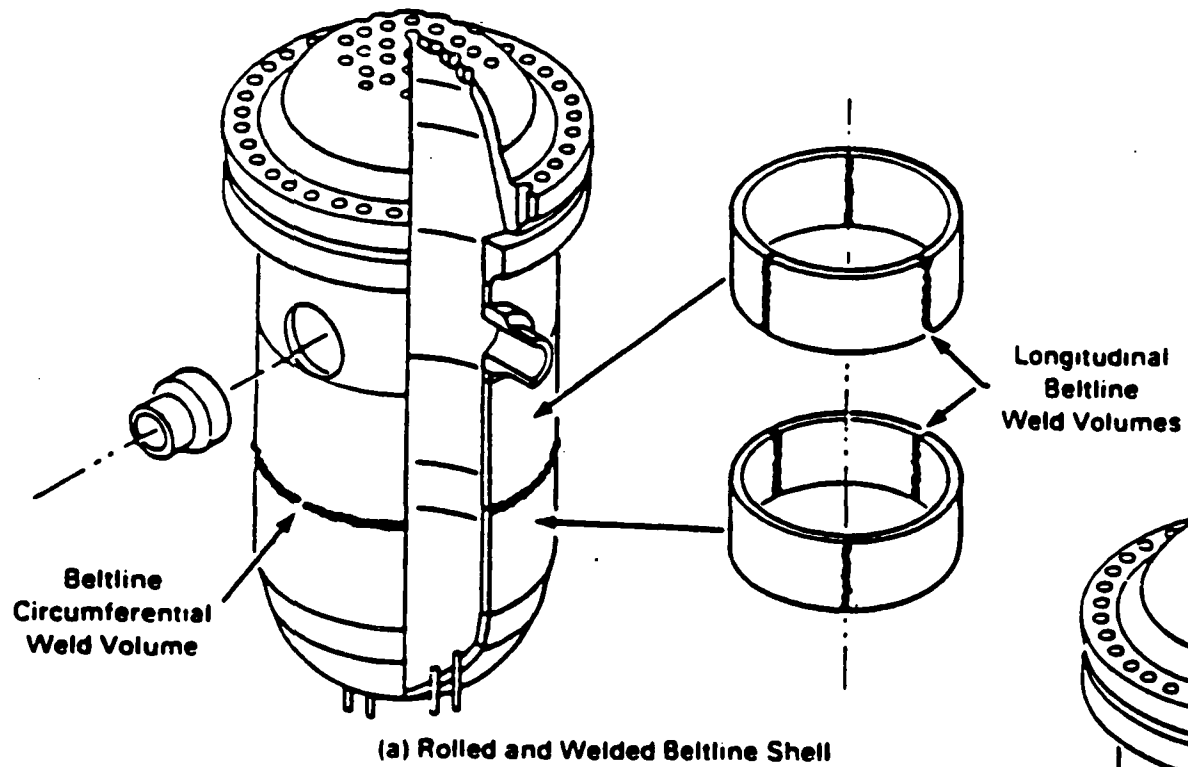
**DECEMBER 7, 1994**

**JACK R. STROSNIDER, JR.  
DIVISION OF ENGINEERING, NRR  
(301)-504-2795**

**o OBJECTIVES OF REACTOR PRESSURE VESSEL PROGRAM**

- Establish baseline condition of all reactor vessels**
- Establish a system for proactive evaluation of changing material properties**

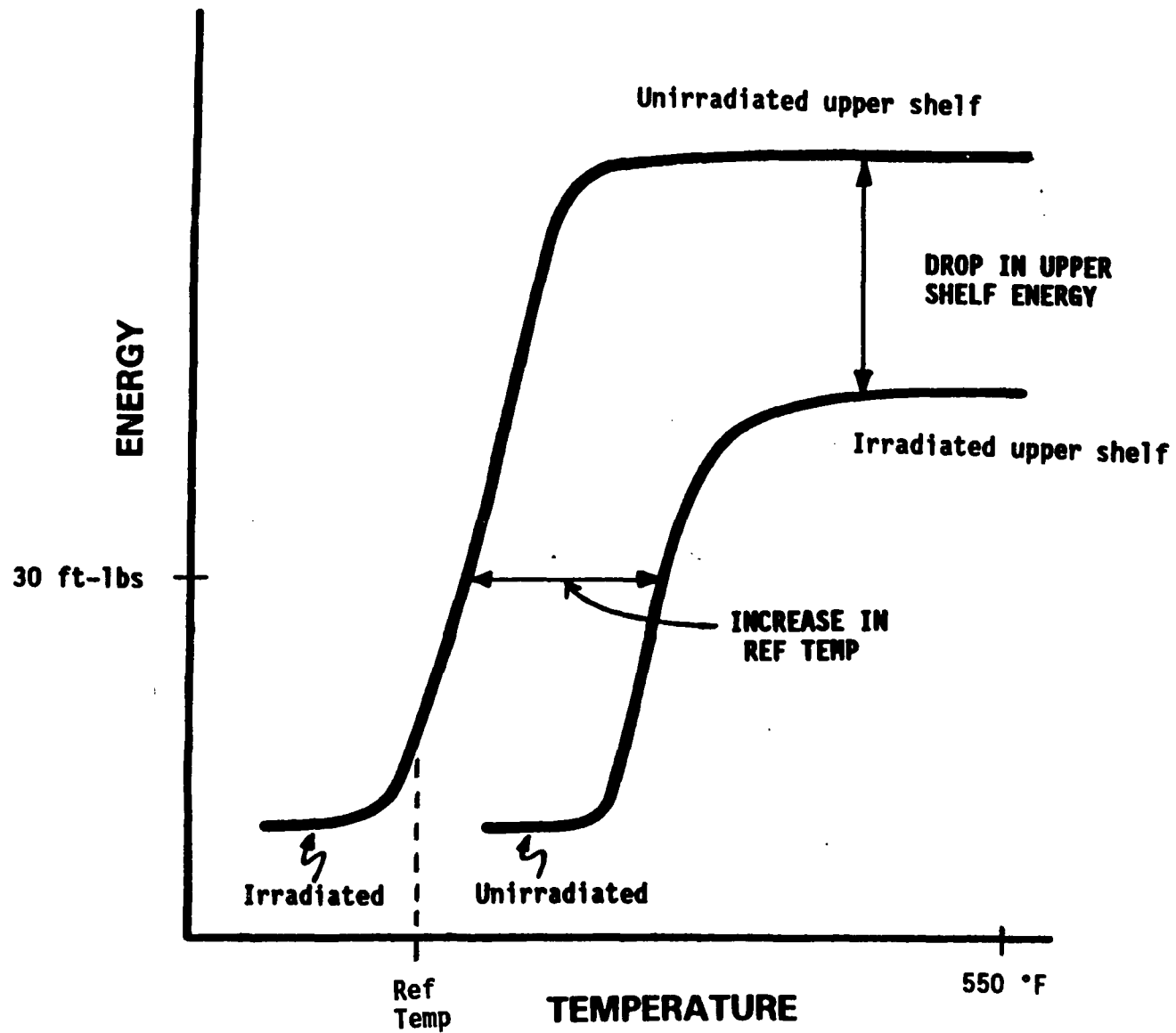
# REACTOR PRESSURE VESSEL CONFIGURATIONS



o **FRACTURE TOUGHNESS  $\equiv$  RESISTANCE TO PROPAGATION  
OF A PRE-EXISTING CRACK**

- **Increases with temperature**
- **Decreases with irradiation**

# CHANGE IN MATERIAL PROPERTIES WITH TEMPERATURE AND IRRADIATION



## **o APPENDIX H SURVEILLANCE PROGRAM**

- Specimens irradiated in RPV surveillance capsules**
- Specimens withdrawn periodically and tested**
- Test results used to predict radiation effects**
- RPV's limiting material may not be in its surveillance program**
- Integrated surveillance programs are utilized**

- o **UPPER SHELF ENERGY (U.S.E.)**

- **DECREASES WITH IRRADIATION**
- **$\text{U.S.E.} = \text{Initial U.S.E.} - \Delta \text{U.S.E.}$**

- o **PER 10 CFR 50 APP G**

- **$\text{U.S.E.} \geq 50 \text{ ft-lbs}$**
- or**
- **Equivalent margins analyses**



o **REFERENCE TEMPERATURE FOR PRESSURIZED THERMAL SHOCK,  $RT_{PTS}$**

- **Measures shift in toughness curve**

- **$RT_{PTS} = \text{Initial Ref Temp} + \text{Shift in Ref Temp} + \text{Margin Term}$**

o  **$RT_{PTS}$  SCREENING CRITERIA PER 10 CFR 50.61**

- **270 °F for axial welds**

- **300 °F for circ welds**

**o GENERIC LETTER 92-01**

- Issued March 6, 1992**
- SECY 93-48 (Feb 25, 1993) summarized preliminary review**
- Review of 92-01 responses is complete**
- Upper shelf energy and  $RT_{PTS}$  evaluated for all plants**

- o **UPPER SHELF ENERGY EVALUATIONS**

- Upper shelf energies could not be reliably determined in all cases

- o **EQUIVALENT MARGINS ANALYSES**

- Demonstrate margins of safety equivalent to ASME Code
  - Performed in accordance with ASME Code Case N-512 and draft R.G. 1023

- o **RES PERFORMED INDEPENDENT GENERIC EQUIVALENT MARGINS ANALYSES**

- o **ALL PLANTS SHOULD HAVE ADEQUATE UPPER SHELF ENERGY THROUGH END OF CURRENT OPERATING LICENSE**

## **o $RT_{PTS}$ EVALUATIONS**

- All domestic, commercial PWRs were evaluated
- Two plants could potentially exceed  $RT_{PTS}$  screening criteria before end-of-license
- Distribution of remaining plants relative  $RT_{PTS}$  screening criteria at end-of-license

<b><u>°F Below <math>RT_{PTS}</math> Criteria at EOL</u></b>	<b><u>No. of Plants</u></b>
<b><math>\leq 10</math></b>	<b>4</b>
<b>11 to 30</b>	<b>7</b>
<b>31 to 50</b>	<b>8</b>
<b><math>&gt; 50</math></b>	<b>55</b>

**o  $RT_{PTS}$  VALUES WILL CHANGE**

- New surveillance data**
- Fuel management**

**o REACTOR VESSEL INTEGRITY DATA BASE (RVID)**

- Computerized data base**
- Summarizes properties of RPV materials for all plants**
- Based on docketed information**
- Can be audited**
- Allows integrated review of surveillance data**
- Scheduled public availability: 1st Qtr 1995**

## **o FUTURE ACTIONS**

- RPV assessment is a continuing process**
- Use RVID for continued monitoring and assessment**
- Publish NUREG report this year**
- Approximately annual updates of RVID and NUREG**

# **PALISADES RT<sub>PTS</sub> ASSESSMENT**



**o PALISADES LIMITING WELD MATERIAL NOT IN PLANT'S SURVEILLANCE PROGRAM**

- Properties determined from similar welds in other plant's programs**
- Initial Ref Temp and copper content are important parameters**

**o INTERIM SAFETY EVALUATION ISSUED ON JULY 12, 1994**

- Screening criteria would be reached in 2004**
- Based on data available at that time**
- Indicated date could change based on additional information**

**o EVALUATION OF RETIRED STEAM GENERATOR WELD MATERIAL**

- High initial Ref Temp**
- High copper content**

**o LICENSEE'S REVISED  $RT_{PTS}$  EVALUATION**

- Submitted November 18, 1994**
- Indicates Palisades will reach the screening criteria in 1999**

**o UPPER SHELF ENERGY CRITERIA STILL SATISFIED**

- o LICENSEE'S EVALUATION IS UNDER REVIEW**
- o IMPORTANT AREAS OF REVIEW INCLUDE**
  - THERMAL AGING, HEAT TREATMENT, CHANGES IN TESTING**
  - BEST ESTIMATE COPPER CONTENT**
- o RES AND ORNL ASSISTING IN REVIEW**
- o STAFF EVALUATION BY JAN 31, 1995**
- o PTS SCREENING CRITERIA COULD BE REACHED BEFORE 1999**

- o **GENERIC IMPLICATIONS**

- o **REVIEW OF OTHER RPVs WITH PALISADES WELD MATERIAL**

- Other plants still satisfy  $RT_{PTS}$  and upper shelf energy criteria
- Lower fluence or use of actual surveillance data

- o **OTHER PLANTS CLOSE TO SCREENING CRITERIA BEFORE END-OF-LICENSE**

- Sensitivities being studied
- Proactive measures may be appropriate