

# UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

Title: BRIEFING ON THE APPLICATION OF THE SEVERE ACCIDENT  
POLICY TO THE LEAD APPLICATION FOR ADVANCED LIGHT  
WATER REACTORS

Location: ROCKVILLE, MARYLAND

Date: JUNE 20, 1989

Pages: 54 PAGES

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NUCLEAR REGULATORY COMMISSION

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BRIEFING ON THE APPLICATION OF  
THE SEVERE ACCIDENT POLICY TO THE LEAD  
APPLICATION FOR ADVANCED LIGHT WATER REACTORS  
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PUBLIC MEETING

Nuclear Regulatory Commission  
One White Flint North  
Rockville, Maryland

Tuesday, June 20, 1989

The Commission met in open session, pursuant  
to notice, at 10:00 a.m., Lando W. Zech, Jr.,  
Chairman, presiding.

COMMISSIONERS PRESENT:

LANDO W. ZECH, JR., Chairman of the Commission  
THOMAS M. ROBERTS, Commissioner  
KENNETH M. CARR, Commissioner  
KENNETH C. ROGERS, Commissioner  
JAMES R. CURTISS, Commissioner

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## STAFF AND PRESENTERS SEATED AT THE COMMISSION TABLE:

SAMUEL J. CHILK, Secretary  
WILLIAM C. PARLER, General Counsel  
DR. THOMAS MURLEY  
LESTER RUBENSTEIN  
CHARLES MILLER  
THEMIS SPEIS  
-----JAMES TAYLOR-----  
ASHOK THADANI  
DINO SCALETTI

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P-R-O-C-E-E-D-I-N-G-S

10:08 a.m.

CHAIRMAN ZECH: Good morning, ladies and gentlemen. This morning the NRC staff will brief the Commission on the application of the Commission's Severe Accident Policy to the lead advance light water reactor for design certification, General Electric's advance boiling water reactor. This is an information briefing and no formal Commission vote is planned for this meeting.

I understand that copies of the slides to be used during the presentation are available as you enter the meeting room.

Do any of my fellow Commissioners have any comments before we begin?

Mr. Taylor, before we begin then, let me welcome you and the staff and in particular note that Mr. Rubenstein, who is here with us today, is going to be retiring soon. He'll be joining me. And I know that you've been very mindful of the public service of trust and confidence that our country has placed in you and the public service you've given after 30 years, I understand, and we want to specifically thank you for that significant public service and for your service to our agency and for our country.

MR. RUBENSTEIN: Thank you, sir.

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1 CHAIRMAN ZECH: Mr. Taylor, you may proceed.

2 MR. TAYLOR: Good morning, sir. Dr. Murley  
3 will introduce the topic and the staff will then give  
4 a detailed briefing.

5 CHAIRMAN ZECH: Thank you very much. You  
6 may proceed.

7 DR. MURLEY: Mr. Chairman, this briefing  
8 today, I think, represents a major step forward in the  
9 Commission's standardization policy. We are  
10 essentially on the schedule that we established over  
11 two years ago on the advanced boiling water reactor  
12 and there have been three, I would say, significant  
13 licensing milestones during that period so far for the  
14 ABWR, and this is the third.

15 The first one was the licensing review basis  
16 document. This was issued in August of 1987. It set  
17 the guidelines on how we, the staff, were going to  
18 review the application because we knew we were  
19 entering uncharted territory to some extent. This  
20 was a GE initiative; they wanted such a licensing  
21 review basis document. We agreed with them and it has  
22 held up very well. It's guided the staff, I think,  
23 quite well the last two years. We're encouraging  
24 other applicants, as a matter of fact, to work with  
25 us on a licensing review basis document for their

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1 plants as well.

2 The second major licensing step was last  
3 January when we described to the Commission how the  
4 staff proposes to treat what I would call traditional  
5 safety issues, like design basis accidents, fire  
6 protection, technical specifications and those sorts  
7 of things. The staff and GE were in agreement on  
8 those issues and we are proceeding on the basis that  
9 we outlined for the Commission.

10 Today we're going to describe how the staff  
11 proposes to handle severe accident issues in the ABWR  
12 review. This is a thorny issue, as you know, and  
13 rather than let the issues bubble up to the top from  
14 staff reviews, which has been the traditional method  
15 of review for new plants, we've tried to define the  
16 policy issues early and develop resolutions. And  
17 that's what we're bringing to the Commission today for  
18 discussion.

19 We've had many meetings with the staff. I  
20 took my senior staff out to San Jose in March for a  
21 two day meeting where we discussed these issues and GE  
22 and the staff are in general agreement on the issues  
23 we're going to discuss today. There are still, of  
24 course, some design details that we have yet to  
25 settle; things like leakage control system for MSIVs,

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1 charcoal filter bit questions and those sorts of  
2 things. I do not regard those as major policy issues,  
3 but rather the normal kinds of design details that the  
4 staff reviews and settles. So with this policy  
5 guidance in place, then the staff reviews can move  
6 ahead over the next year.

7 Let me talk about schedules for a moment.  
8 We expect to be able to issue what I would call final  
9 draft SER next spring. We'll be issuing SER chapters  
10 as we go along. But this final draft would be  
11 something that we would go to the ACRS with and expect  
12 a letter from the ACRS. We will be and have been  
13 working with the ACRS all along, but prior to  
14 beginning the hearing process, we would expect to have  
15 this final draft next spring.

16 We would then put out a final SER and an  
17 FDA, which is a final design approval, next summer.  
18 With that in place, we would then begin the hearing  
19 process in late summer of 1990. That hearing process  
20 would then, we expect, take about 14 months leading up  
21 to certification of the ABWR in October of 1991. That  
22 has been the schedule that we've been adhering to and,  
23 as I said, with these policies guidance in place we  
24 see no impediment to meeting those schedule. It, of  
25 course, depends on GE sending the material to us on

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1 time and it depends on no major diversions of the  
2 staff. Again, I don't see any problem with either of  
3 those.

4 GE and others have spent some \$250 million  
5 on the design and development of the ABWR and the  
6 design is in quite good shape and staff review can  
7 proceed.

8 With that introduction then, Les Rubenstein  
9 will discuss the severe accident guidelines that we've  
10 worked out.

11 CHAIRMAN ZECH: Thank you very much. You  
12 may proceed.

13 MR. RUBENSTEIN: Good morning.

14 I'm going to start with the second view  
15 graph. The first view graph states the purpose of our  
16 meeting, which the Chairman and Dr. Murley have both  
17 stated quite directly. And as Dr. Murley said, I'm  
18 going to discuss some specific features of the ABWR  
19 design and their relationship to severe accident  
20 phenomena.

21 The topics of discussion are grouped into  
22 three general parts. The first grouping, station  
23 blackout, Intersystem LOCA and ATWAS, really deal with  
24 phenomena which are substantial initiators of core  
25 melt sequences. And we'll discuss these specifically

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1 in terms of the ABWR design features which address  
2 them and which, I might say, address them  
3 satisfactorily.

4 The second group deal with severe accident  
5 phenomena,--particularly as they affect containment  
6 performance, design and the management of core debris  
7 and core cooling -- pardon me, debris cooling.

8 And the third list of items are some miscel-  
9 laneous subjects which will be prominent during the  
10 review and preparation of the final design approval  
11 and the design certification rulemaking itself.

12 The second group on view graph three deal  
13 with design goal for the containment and the plant  
14 itself, hydrogen control venting and core debris  
15 coolability. And as I said before, the miscellaneous  
16 groups range from source term through to BWR thermal-  
17 hydraulic stability.

18 If I might have the fourth view graph. As  
19 we've stated a couple of times this morning, we're  
20 addressing the phenomena on a design specific basis.  
21 And on the first group, the first item I'm going to  
22 address is station blackout.

23 At the outset I would say that the design  
24 goes beyond the station blackout rule and it is sized  
25 such that the plant can be brought to a shutdown with

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1 one train. This is accomplished through three  
2 independent electrical divisions and three 100 percent  
3 capacity diesel generators. In addition to the diesel  
4 generators which deal with the design basis accidents,  
5 there is also an alternate AC combustion turbine  
6 generator to deal with the internal events and as a  
7 backup to the design basis emergency diesel  
8 generators. This is an off-the-shelf type item with a  
9 very quick start.

10 The station blackout design also has  
11 robustness which is reflected in a ten hour blackout  
12 period survivability during which period one can use  
13 the RCIC and station batteries. And this would allow  
14 one time to restore station power.

15 In the unlikely event that station power  
16 were not restored, it also has an AC independent water  
17 addition system which relies on fire protection  
18 equipment.

19 DR. MURLEY: I should mention, Mr. Chairman,  
20 the RCIC is the reactor core isolation cooling system,  
21 and that's the one you use when the isolation valves  
22 have bottled up the reactor and so you cool the core  
23 by using water from the pool. It's an important  
24 safety system.

25 CHAIRMAN ZECH: Yes. Thank you.

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1 MR. RUBENSTEIN: Well, on the next view  
2 graph, 5, it's our conclusion regarding station  
3 blackout preliminary to final review the staff  
4 believes that with these features we will have a  
5 -- sufficiently lower risk of station blackout compared  
6 to the previous BWR designs.

7 If there's no question about station  
8 blackout, I'll move along to the second phenomena  
9 which the ABWR addresses on dealing with intersystem  
10 LOCA. Here there was clearly a need and a capability  
11 of eliminating concern of a LOCA outside the  
12 containment. And the goal was such that with high  
13 confidence that the probability of an interfacing  
14 LOCA, which will lead to an unisolable LOCA outside of  
15 containment was very low. We wanted to fix this  
16 problem, we wanted to make it go away through the  
17 design and GE did this. And to do that they put on a  
18 testable capability for the ECCS in-board check valves  
19 with position indication in the control room. In  
20 addition, the ABWR low pressure systems are adequately  
21 protected from reactor coolant system pressure. This  
22 means their design standards for the piping are such  
23 that it would require a number of malfunctions before  
24 the low pressure piping would see system pressure and  
25 they, in and of themselves, would be designed to--

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1 where they're tied to the primary system to be capable  
2 of accommodating system pressure. System pressure is  
3 about 1,000 PSI.

4 With these features that the ABWR has, the  
5 ~~staff is confident that the~~ potential threat of an  
6 intersystem LOCA is resolved for the ABWR.

7 Can I have view graph 7, please? In regards  
8 to the ATWS rule, 10 C.F.R. 50.62 the G.E. design has  
9 a number of interesting features. They've gone to  
10 both hydraulic and electrical rod control run-ins.  
11 They have a recirculation pump trip capability.  
12 They've done away with the old SCRAM discharge volume  
13 system which gave us quite a bit of trouble in years  
14 past. And they have a --

15 COMMISSIONER CARR: Just out of curiosity,  
16 how did they do that?

17 MR. RUBENSTEIN: Well, they've gone  
18 basically to the dual hydraulic, which is a water  
19 backed up nitrogen system and the mechanical system on  
20 live run-in.

21 COMMISSIONER CARR: Okay. I'll look into it  
22 further.

23 MR. RUBENSTEIN: They have offered a manual  
24 standby liquid control system. The ATWS rule  
25 stipulates automatic. The staff has asked GE to do a

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1 reliability analysis to confirm acceptability. And if  
2 it is found acceptable, we will recommend an exemption  
3 from the ATWS rule for this. Thus, in effect, the  
4 ATWS rule will be satisfied.

5 ~~-----~~ COMMISSIONER ROGERS: Well, will we set our  
6 own criteria for that acceptability?

7 MR. RUBENSTEIN: We have not yet, but this  
8 is early in the review part.

9 DR. MURLEY: I should add that we have  
10 required and requested GE to submit a reliability  
11 analysis to us. That reliability analysis is to  
12 justify that manual SLCS is acceptable. Based on that  
13 review, then that will be the basis that we agree or  
14 disagree on. We haven't yet accepted it.

15 CHAIRMAN ZECH: Do we know that anyone has a  
16 fully automatic standby liquid control system?

17 DR. MURLEY: Well, the current designs now  
18 are automatic and the -- maybe I'd better, before I  
19 get in too deep, let Ashok Thadani tell the details.

20 CHAIRMAN ZECH: All right. Fine. Please  
21 identify yourself to the reporter, please?

22 MR. THADANI: I'm Ashok Thadani, NRR staff.

23 There's only one plant today that has  
24 automatic standby liquid control system, and that's  
25 Limerick, Unit 1. And the rule, the ATWS rule, did

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1 not require automatic standby liquid control systems  
2 for any plants except those that went into operation  
3 after, I believe, it was 1986. But I may be off on  
4 the year.

5 And if I might also address the other  
6 question that was raised in terms of the SCRAM  
7 discharge volume as to where the discharge goes, it  
8 goes in the reactor vessel itself.

9 CHAIRMAN ZECH: All right. Thank you very  
10 much.

11 MR. RUBENSTEIN: Moving on to view graph  
12 number 8. We're now getting into the second grouping  
13 of design features, Moving from the initiators of core  
14 melt sequences to some of the more containment  
15 performance oriented design features.

16 As you may recall from our discussions with  
17 you about the progress on EPRI and previously on  
18 General Electric's design, that the EPRI requirements  
19 document has a goal of ten to minus five core melt  
20 frequency and it has a public safety goal for a  
21 significant site boundary release, that is an off-  
22 site dose release of 25 REM at a half mile of ten to  
23 the minus six probability.

24 As Dr. Murley said, previously GE and the  
25 staff in the licensing review basis document also

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1 addressed a containment design goal of performance.  
2 And this was a conditional containment failure  
3 probability of ten to the minus one over credible core  
4 damage sequences.

5           These conditions apply to that definition of  
6 ten to the minus one. We define containment failure  
7 as an uncontrolled release of fission products from  
8 the containment and we assume in the analysis, or  
9 General Electric assumes that the sequence starts with  
10 the onset of core damage. In effect, we keep the  
11 debris in the containment. And with these three  
12 design goals resulting in these specific design  
13 features of the ABWR, that is design goals of ten to  
14 the minus five core melt frequency, ten to the minus  
15 one conditional containment failure probability and  
16 ten to the minus six significant site boundary  
17 release, we believe that the design offers a balanced  
18 accident prevention and mitigation capability and will  
19 achieve defense in depth for the plant. So we've  
20 dealt with the initiators of the accidents, the severe  
21 accidents. We have a containment performance goal and  
22 we have a value which is more conservative than the  
23 health objectives of the safety goal.

24           So we believe with that driving some of the  
25 design features of the containment and severe

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1 accident, we have a balanced approach.

2 Specifically some specifics of near accident  
3 phenomena and the ABWR design features are hydrogen  
4 control. As you may recall from 10 C.F.R. Part 52 and  
5 its predecessor 5034(f) that the design would have to  
6 accommodate 100 percent metal water reaction and a  
7 less than a 55 percent uniform hydrogen concentration.  
8 Well, the ABWR design deals with this by inerting the  
9 containment with a nitrogen atmosphere. In addition,  
10 it has a hydrogen recombiner capability. And with  
11 these features we believe that the hydrogen control  
12 features of the ABWR design are acceptable.

13 View graph 10, please. To provide  
14 containment over pressure protection, that is  
15 containment pressure integrity for the ABWR, General  
16 Electric has proposed an additional feature which is a  
17 "hardened" wetwell air space vent which would allow  
18 venting to the stack at a controlled release rate and  
19 would be emitted at an elevated value above the plant.

20 This vent operation would be AC independent.  
21 That is, only direct current and pneumatic pressure  
22 would be required for closure of the two vent valves  
23 which are in series with the vent and which are  
24 normally open. It includes a rupture disk, which is  
25 set slightly above the containment ultimate rupture

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1 strength and the vent itself would allow a reasonable  
2 amount of time to restore long term containment  
3 cooling without major failure.

4 Some of the designs of this detail are still  
5 being-worked-out, but it would include something like  
6 a 12 or 14 inch diameter piping.

7 COMMISSIONER CARR: What controls the  
8 release rate then? A venturi, the size of the pipe  
9 or--

10 MR. RUBENSTEIN: Size of the pipe.

11 COMMISSIONER CARR: Size of pipe.

12 DR. MURLEY: Commissioner, we may still be  
- 13 needing to review some details on that. For example,  
14 I haven't seen what the release rate is, so it could  
15 very well be that you may want to put a venturi in the  
16 line or something.

17 COMMISSIONER CARR: Two valves and a rupture  
18 disk doesn't give you a lot of control normally.

19 MR. RUBENSTEIN: However, it is sized to  
20 take out about three percent decay <sup>heat</sup> ~~that~~ -- and this  
21 would be equivalent to 1RHR train.

22 Moving on to view graph 11, which is an item  
23 in addition to hydrogen control, the containment over  
24 pressure protection, which the ABWR design addresses,  
25 is core debris coolability. The suppression pool is

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1 physically between the debris, which would be in a  
2 lowered dry well, and the containment liner. And this  
3 would deal with the containment liner degradation  
4 problem. In effect, it would provide a physical  
5 barrier between the lower dry well and the liner.

6 In addition, the design is also constructed  
7 in such a way to enhance core debris coolability. It  
8 has a passive lower dry well flooding capability,  
9 which is provided by fusible plugs between the  
10 suppression pool and the lower dry well. We don't  
11 have all the details on this, but it would be  
12 something where between five and ten roughly four inch  
13 plugs which would melt at about 500 degrees fahrenheit  
14 and provide water from the suppression pool and flood  
15 the lower dry well.

16 In addition to provide limiting suppression  
17 pool fission product bypass, if the vessel did melt  
18 through and in that unlikely event, there would be a  
19 controlled pathway for the debris. It basically  
20 assumes that the water quenches the debris and would  
21 provide some fission product scrubbing capability. It  
22 would also cool the gases and to make sure that  
23 there's no back flow, the vents would be covered by  
24 water throughout the course of the accident. Some of  
25 these details await further study and discussion with

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1 the staff. But on view graph 12 we come to the  
2 conclusion that we really do not expect containment  
3 failure by melt through of the base mat or the liner.

4 There's a fair amount of work to be done on  
5 ~~some of the details of this, but we're optimistic that~~  
6 it will work out in a positive way.

7 Now, getting into the third grouping of more  
8 miscellaneous items, as regards the source term and  
9 considerations, we're really dealing with two separate  
10 applications of source term. The first one was with  
11 our normal Part 100 citing requirements and the second  
12 one how we're going to calculate the GE or the EPRI  
13 large release safety goal.

14 In the case of the first one, the licensing  
15 basis continues to be 10 C.F.R. Part 100 citing  
16 criteria with its associated source term as they're  
17 represented in TID 14844. Now, to meet this GE needs  
18 a little credit for certain design features which are  
19 under discussion with the staff. Dr. Murley mentioned  
20 those before, it's the MSIV leakage. They need  
21 probably 140 or 150 standard cubic feet per hour.  
22 This is in contrast to maybe 11 1/2 standard cubic  
23 feet per hour in the Tech specs. They need some  
24 credit for steam line condenser hold up fission  
25 products and for in containment iodine removal. And

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1 we're optimistic that in discussions with the staff  
2 that these proposals will be acceptable.

3 Now, for the more realistic source term that  
4 they will use to demonstrate that they meet their  
5 safety-goal, the 25-REM 1/2 mile-one in a million  
6 probability of exceedance, we would consider  
7 departures from the assumptions of Part 100 and allow  
8 a realistic assumptions regarding fission product  
9 behavior. And --

10 COMMISSIONER CARR: More realistic means  
11 more realistic than we're using.

12 MR. RUBENSTEIN: Well, best estimate and  
13 calculations and hold up and much more database in  
14 terms of particulate matter, stuff like that.

15 COMMISSIONER CARR: So it's a departure from  
16 the licensing basis then?

17 MR. RUBENSTEIN: Yes, it clearly is, sir.

18 COMMISSIONER CURTISS: Why are we using--  
19 in January the staff apprised us that you were  
20 concerned with the licensing basis and it wasn't  
21 consistent with the current knowledge that we have,  
22 TID 14844 This looks to be the first time where the  
23 staff is proposing to use a source term for licensing  
24 basis that essentially reflects old knowledge and a  
25 different source term for evaluating beyond DBA type

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1 activities or safety goal compliance.

2 I guess I have two questions. One, if there  
3 is, in fact, more realistic information, more accurate  
4 information that we've acquired in the source term  
5 that is reflected in the source term code package, why  
6 don't we use that across the board for both DBA and  
7 severe accident? And two, if not, what's the basis  
8 for using two different source terms?

9 DR. MURLEY: I think I can address that,  
10 Commissioner. The answer is actually fairly simple.  
11 That is, we would have to have a rule change to change  
12 the source term. And we embarked on that path some  
13 years ago and we found, in fact, in order to support  
14 the type of certainty that we'd need for a rule  
15 change, there was not uniform agreement in the  
16 technical and scientific community. And so we do not  
17 have a revised rule that takes into account all the  
18 most recent data with general agreement in the  
19 scientific community.

20 COMMISSIONER ROBERTS: Isn't that still an  
21 objective?

22 DR. MURLEY: Yes. But we thought we'd --

23 COMMISSIONER ROBERTS: I understand. I  
24 understand.

25 DR. MURLEY: -- approach that in a different

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1 way this time. Rather than delay all of our  
2 standardization activities until we can get a rule  
3 change, we decided to move ahead this way. We believe  
4 it is not a penalty, a big penalty for the design.  
5 And so we're moving ahead with Part 100 with TID 14844  
6 source term for the citing licensing basis.

7 COMMISSIONER CURTISS: It's not clear to me  
8 whether you're saying that we are using the existing  
9 TID for licensing basis because there isn't the  
10 consensus necessary to support a rule change or  
11 whether there's some other reason that has lead to  
12 that response.

13 DR. MURLEY: Well, we know it's  
14 conservative.

15 COMMISSIONER CURTISS: Remember, the design  
16 certification itself is going to be a rulemaking.

17 DR. MURLEY: Yes.

18 COMMISSIONER CURTISS: It won't amend the  
19 current rule, but if it's a procedural question as to  
20 the defensibility of that change in rulemaking, we are  
21 using a new source term in the context of a rulemaking  
22 to certify the GE ABWR.

23 DR. MURLEY: Yes. What we're doing,  
24 Commissioner, is we'll be using the old standard,  
25 tried and true, TID 14844 source term, which we are

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1     confident is conservative for citing purposes. Now,  
2     there is another criterion which is not one of our  
3     regulations. It is an industry criterion, which is  
4     that the dose during an accident, the dose at a half  
5     mile--from--the plant should be no--more than 25 REM  
6     whole body with a probability of ten to the minus  
7     sixth per reactor year. I got that correct?

8             MR. RUBENSTEIN: Yes, it is.

9             DR. MURLEY: Now, that is not our  
10     regulation, but it's their criterion and we've more or  
11     less adopted it as, yes, that's a good criterion to be  
12     using. It is that criterion where we will discuss  
13     with GE and with the industry more realistic source  
14     terms.

15             Now, insofar as it's a basis, I haven't  
16     thought about that, whether it becomes a part of the  
17     basis upon which we license the plant and therefore  
18     becomes part of the rule itself? I guess we'd have to  
19     chat with somebody from the General Counsel's office.

20             COMMISSIONER CURTISS: I guess I'm touching  
21     on a procedural question. It's an issue of timing or  
22     legal defensibility, narrow concern with rulemaking  
23     that seems to me that we've got a rulemaking here  
24     underway or contemplated culminating in 1990 or '91  
25     that will, in fact result in use of the new source

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1 term information for evaluating this plant. I don't  
2 disagree that the current source term information is  
3 tried and true, or maybe put a little more accurately,  
4 it's tried and not quite true. It's not consistent  
5 - with the current knowledge is the question I have.  
6 I'm not disagreeing with the use of the source term  
7 for beyond DBA type activities in this context. My  
8 only question is, is there also a basis given what the  
9 staff has said in January about the inconsistency of  
10 the current source term with current knowledge for  
11 applying that same realistic source term uniformly for  
12 DBA and beyond DBA?

13 DR. MURLEY: Now it's one thing to say that,  
14 namely that current knowledge has shown that the old  
15 source term is conservative. But it's another thing  
16 to have something firm to take its place and can  
17 withstand rulemaking. We faced up to that some years  
18 ago and we concluded that the science was not in place  
19 to support a rulemaking. Now, whether we have  
20 concluded differently today, I don't know that we  
21 have. Would Themis Speis would like to answer this?

22 COMMISSIONER CURTISS: We have for severe  
23 accidents, in this context.

24 MR. SPEIS: Yes, I would like to add one  
25 thing; that even though we're using the same source

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1 term as far as the source term that you introduce into  
2 the containment, you know, the 25 percent iodine, we  
3 have made two changes within the design basis of the  
4 LOCA which current information supports. And those  
5 changes involve the credit that you give to the  
6 suppression pool for cleaning up some fission products  
7 and also to the behavior of iodine insofar as this  
8 praise in PWR. So we have moved, even though we have  
9 moved slowly, but we still have moved in some areas  
10 within the design base.

11 COMMISSIONER CURTISS: I'd like to pursue,  
12 but I won't hold up the briefing. Why don't we go  
13 ahead.

14 COMMISSIONER CARR: When do you expect the  
15 data to begin change the source term, bring it up to  
16 date?

17 COMMISSIONER CURTISS: That's my point, it's  
18 in now for severe accidents. That's what this paper  
19 is saying.

20 MS. SPEIS: See, the source term is a  
21 complicated issue because it's tied to containment  
22 performance. For example, the source term that has  
23 been used now, the 25 percent iodine, is not far out  
24 of line if you have early containment failure. So  
25 it's a very complication that it's tied to the whole

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1 severe accident issue. It's a conflict of how we  
2 close severe accident issue and then we have to go  
3 back and see what changes we make to the source term  
4 which addresses the design basis type of  
5 considerations.

6 COMMISSIONER CURTISS: Well, there are  
7 severe --

8 COMMISSIONER CARR: If that was an answer to  
9 my question, I missed it.

10 COMMISSIONER CURTISS: Well, there are  
11 severe accident considerations that in new Reg 1150  
12 need to be resolved, Commissioner. But from what I  
13 understand, the source term code package, that part of  
14 new Reg 1150 is essentially complete and gives us  
15 enough confidence to say that for advanced reactors in  
16 the severe accident arena we have sufficient  
17 information that will in turn have to be defended in  
18 the context of a rulemaking to use that source term  
19 information. What I am pressing you all to address is  
20 the question of whether if all of that is true, and  
21 recognizing the complexities that new Reg 1150 poses  
22 for that purpose, isn't it also true that source term,  
23 that that source term revision could equally well be  
24 used for DBA considerations, design basis, licensing  
25 basis?

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1           Since I don't want to pursue it here, it is  
2           a question I have about --

3           MR. TAYLOR: I think we may write up a paper  
4           and address this for you. Why don't we do that?

5           --DR. MURLEY: I think the Commission needs a  
6           separate briefing on the source term thing. But I  
7           don't want to leave the impression that we're very  
8           close to having a uniform agreement on a new source  
9           term for licensing, because I don't think we are. I  
10          personally have not seen what's in 1150, for example,  
11          and I don't think many on my staff, if any, have  
12          either. So I'd certainly want to take a look at that.  
13          I think it deserves a special -- we'll do that.

14          MR. RUBENSTEIN: I would add in another  
15          dimension in terms of the ABWR and the severe accident  
16          source term, that's a proposed industrial investment  
17          protection public safety goal ten to the minus six and  
18          it is substantively more stringent than our own health  
19          objectives of the safety goal. So while we haven't  
20          adopted that in any sense as a requirement we have, in  
21          effect, said you propose this, we're very interested  
22          and see how you meet this goal yourself. We've had  
23          discussions with all the vendor designers in EPRI  
24          regarding this and we're not ready to adopt it, nor  
25          should we probably adopt it as a requirement. So in

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1 that kind of a discussion where you know you have a  
2 substantial amount of margin over our requirements, it  
3 makes the dialogue on severe accident source term  
4 features more relaxed.

5 -----CHAIRMAN ZECH: Can we proceed?

6 MR. RUBENSTEIN: View graph 15, as the  
7 Commissioners may remember, 10 C.F.R. 52 required that  
8 all future plants do a probabilistic risk assessment.  
9 This would include both internal and external events  
10 in the PRA. And in addition to that requirement, in  
11 discussions with General Electric and the other  
12 members of industry, we have also asked that they  
13 provide a reliability and maintenance criteria to  
14 ensure that the as-built design and the assumptions  
15 regarding the components and systems used in the PRA  
16 be maintained throughout the life of the plant.  
17 They're addressing this and it's a very difficult  
18 question. GE and NUMARC are addressing it, perhaps,  
19 on a different schedule and at the same time with each  
20 other and they're working on it. So I can't really  
21 say much more about this at this time, except that we  
22 find it's important throughout the life of the plant  
23 to make sure that the key assumptions and commitments  
24 of the PRA are maintained.

25 COMMISSIONER ROGERS: How were you assessing

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1 that and reviewing that PRA? Are we doing that  
2 currently ourselves or using contractors?

3 MR. RUBENSTEIN: Research has got the main  
4 review force and they're using Brookhaven National  
5 Labs.

6 COMMISSIONER CARR: When does GE say they're  
7 going to provide the reliability of maintenance  
8 criteria?

9 MR. RUBENSTEIN: Do you have a date on that?

10 CHAIRMAN ZECH: Well, wait a minute now.  
11 Would you care to step to the microphone and identify  
12 yourself for the reporter so we can hear your answer,  
13 please? Thank you.

14 MR. SCALETTI: My name is Dino Scaletti.  
15 I'm with the NRR staff.

16 We don't have a date for the submittal yet.  
17 We expect it to come in sometime in early 1990 --

18 CHAIRMAN ZECH: Thank you very much.

19 MR. SCALETTI: -- which it will be in well  
20 before the certification begins.

21 CHAIRMAN ZECH: Thank you.

22 COMMISSIONER CURTISS: Just a quick question  
23 on that subject of maintenance.

24 CHAIRMAN ZECH: Yes, proceed.

25 COMMISSIONER CURTISS: I take it what's

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1 envisioned here is that the Japanese into this  
2 initiative will lead to a plant that meets all the  
3 requirements that we think are important and address  
4 all the issues that we think are important and,  
5 conversely, the U.S.--version of this plant will do the  
6 same. The Japanese, as I think we all have seen and  
7 known, require their plants to shut down every three  
8 months for a periodic required maintenance period.

9 Two questions. One, do they intend to apply  
10 that regulatory regime to this plant? And two, is  
11 that something that we are considering as an important  
12 and essential regulatory ingredient of the approved  
13 process of ABWR?

14 DR. MURLEY: Let me try to answer. We met  
15 with the regulatory authorities in Japan. And my  
16 understanding is that they do intend to follow the  
17 same regulatory criteria for the advanced BWR as they  
18 do for their current plants, which would mean that  
19 there be a period of every year where they shut down  
20 for a few months and carry out certain defined  
21 maintenance activities. They go, of course, further  
22 than we do by quite a bit. They tear down their  
23 turbines every year as well as certain other  
24 equipment.

25 We are not considering that as a

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1 requirement. I think we're not -- well, I guess I  
2 shouldn't go much further than that. It's not clear  
3 to us that that is required, as a matter of fact, for  
4 good maintenance. It may be possible that their  
5 preventive maintenance goes too far in terms of--  
6 beyond what's required. And I think they're thinking  
7 that themselves, although they haven't changed to back  
8 off a bit because they don't know how far to back off.  
9 But in private discussions, they think that maybe  
10 tearing down the turbine every year is not required  
11 for every instance.

12 But to answer your question directly, they  
13 are still planning, to the best of my knowledge, to  
14 adopt those same criteria for this plant and, no, we  
15 are not considering that.

16 COMMISSIONER CURTISS: In that respect, the  
17 two initiatives are not complete technical parallels.  
18 There are some differences in the requirements that  
19 they would impose, perhaps, on the significant issue  
20 depending upon how you view the significance of  
21 mandatory outages for maintenance.

22 DR. MURLEY: Yes. The design -- whether it  
23 has an impact back in design, that is whether the  
24 Japanese maintenance rules and requirements would  
25 impact the design such that the design of the Japanese

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1 plant, the Kashuwazaki plant, is different from ours,  
2 I don't know.

3 COMMISSIONER CURTISS: Okay.

4 CHAIRMAN ZECH: All right. Let's proceed,  
5 please.

6 MR. RUBENSTEIN: And finally, in the set of  
7 miscellaneous items that we have, we have the BWR  
8 thermal-hydraulic stability, the staff believes that  
9 the design eliminates the need for operator action and  
10 reduces the potential for exceeding fuel damage  
11 limits. This is accomplished by vent operation in the  
12 region of least stability being prevented and selected  
13 control rod run-in initiated by trip of at least two  
14 reactor internal pumps.

15 COMMISSIONER CARR: Is that an  
16 administrative prevention in the first one?

17 MR. RUBENSTEIN: Yes, primarily. You have  
18 to stay out of that section in the power flow mode.

19 That concludes the specific ABWR design  
20 features and if you have no more --

21 DR. MURLEY: Let me just make sure that this  
22 last one is understood. This would preclude, we  
23 believe, the type of event that happened at LaSalle in  
24 1987. So it's relatively easy to design out and they  
25 believe they have done it.

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1 CHAIRMAN ZECH: All right. We'll proceed.

2 DR. MURLEY: We'll move on to the  
3 conclusions then, Mr. Chairman, that the GE and the  
4 NRC staff are in agreement with the approach that  
5 we've just described to you on these severe accident  
6 issues. The staff believes that its review will  
7 confirm the effectiveness of these features in  
8 addressing severe accident goals that are defined in  
9 10 C.F.R. Part 52 and Commission's policy papers.

10 If the review does, in fact, confirm the  
11 effectiveness, then the severe accident closure will  
12 be achieved for the ABWR. I regard this as highly  
13 significant that more than a year before we are to  
14 enter into the hearing process for certification, we  
15 will have reviewed and settled and agreed, at least on  
16 the broad outlines, of the policies associated with  
17 severe accidents. And with these policy guidelines in  
18 place, then the staff review can move ahead on the  
19 details and I think be much more effective.

20 Of course, the staff will inform the  
21 Commission if any additional requirements arise that  
22 are necessary to resolve severe accident concerns. We  
23 do not see any on the horizon, but there may be some  
24 that do arise.

25 That concludes our briefing.

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1 CHAIRMAN ZECH: All right. Thank you very  
2 much.

3 Any questions from my fellow Commissioners?  
4 Commissioner Roberts?

5 COMMISSIONER ROBERTS: There is an advanced  
6 BWR being built in Japan now?

7 DR. MURLEY: That's right. I should have  
8 mentioned, Mr. Chairman, there are plans for two units  
9 at the Kashuwazaki site. Their licensing review and  
10 regulatory review is moving in parallel with ours and  
11 we are working very closely with them, with the  
12 authorities in Japan.

13 Their schedule is that construction will  
14 begin in February of 1991. They plan to pour the  
15 basemat in July of 1992 and begin commercial operation  
16 in 1996. There will be two units. The second unit  
17 will follow beyond the first unit a little bit.

18 COMMISSIONER ROBERTS: Well at this stage  
19 will those units essentially be what you've described  
20 this morning?

21 DR. MURLEY: Yes.

22 COMMISSIONER ROBERTS: I know there's some  
23 unresolved less important issues.

24 MR. RUBENSTEIN: It's essentially yes except  
25 for a couple of minor things like turbine orientation

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1 and how they inject water into the core. That's the  
2 essential major change.

3 DR. MURLEY: The major features that we  
4 described today, the severe accident features, my  
5 understanding is will be in those plants.

6 MR. RUBENSTEIN: It's a joint design between  
7 General Electric, Tobashia and Hatachi.

8 CHAIRMAN ZECH: Commissioner Carr?

9 COMMISSIONER CARR: On the equipment that's  
10 required to mitigate the severe accident not being  
11 safety related, if that's going to run a long time and  
12 take care of its intended function, isn't it, in  
13 effect, going to be safety related? Won't you have EQ  
14 requirements and power supply requirements and  
15 earthquake requirements if it's really designed to  
16 handle the severe accident?

17 DR. MURLEY: Well, the intention, Mr.  
18 Commissioner, was that we not require these features  
19 for low probability events to be what I call gold  
20 plated, namely meet all the seismic requirement,  
21 single failure proof requirements and so forth that  
22 your first line safety systems would have to meet. We  
23 didn't really see the need for that.

24 The short answer to your question is no we  
25 don't see them becoming --

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1           COMMISSIONER CARR: I guess my curiosity is  
2 if you don't need them when you need them, then you  
3 probably don't need them at all? I mean, I can't  
4 imagine having to rely on that piece of equipment. I  
5 guess what I'm really trying to figure out is why  
6 require it at all -- you don't require it, do you?  
7 Are you saying you don't require it -- you don't  
8 require the equipment?

9           DR. MURLEY: We're requiring it in the sense  
10 that the equipment is -- we expect it to be there. We  
11 don't expect that it has the same kind of reliability  
12 that we want, for example, for emergency cooling  
13 systems and that sort of thing.

14           COMMISSIONER CARR: I read that as you want  
15 it to be there, but you don't expect it to ever be  
16 used?

17           DR. MURLEY: We don't expect it to be used,  
18 no. But that, nonetheless, making it single failure  
19 proof and gold plating it does not necessary -- it  
20 adds a lot to the cost we know. We don't know that it  
21 adds all that much to its reliability.

22           COMMISSIONER CARR: I'm not talking about  
23 single failure proof. I'm just talking about having  
24 to be used in a long time in a tough environment and--

25           DR. MURLEY: Let me ask Mr. Thadani to speak

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1 to this because there are some details.

2 COMMISSIONER CARR: Fine.

3 MR. THADANI: Again Ashok Thadani.

4 Commissioner, the intent is clearly that the  
5 equipment such as the vent or the fusible plugs or  
6 various features to deal with severe accidents, the  
7 intent clearly is that they be able to perform their  
8 functions in the environment that they are expected to  
9 see. That demonstration should be provided. But  
10 beyond that, there are many other requirements of  
11 safety grade systems that would have really no impact  
12 for the kinds of conditions and situations we're  
13 discussing.

14 Dr. Murley pointed to single failure proof  
15 consideration, which would require two of the same  
16 things, so to speak. It would be one example.  
17 Another example you mentioned in the seismic. If the  
18 system were required to mitigate some accident  
19 scenario for seismic events, then that would be an  
20 element in itself because of the very fact that it had  
21 to perform its function in that environment. However,  
22 if a severe accident comes about because of combina-  
23 tions of failures from internal events, then this  
24 system would not be designed to those strict seismic  
25 standards and that's really the top process that went

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1 into saying they don't have to be safety grade.

2 COMMISSIONER CARR: Okay. All right.

3 CHAIRMAN ZECH: Commissioner Rogers?

4 COMMISSIONER ROGERS: I understand that you  
5 intend to address compliance with the ABWR severe  
6 accident requirements on a design specific basis  
7 rather than through generic rulemaking for certain  
8 practical reasons; to minimize scheduling impacts and  
9 such. And what assurance do we have on the Commission  
10 that as each issue gets resolved on a design specific  
11 basis that we're not drifting into some kind of  
12 difference in requirements for different advance  
13 reactor designs?

14 DR. MURLEY: Let me try to answer that.  
15 You're correct, Commissioner, it's primarily for  
16 scheduling reasons that we're approaching this. But  
17 many of the issues would be the same. Of course,  
18 hydrogen control will be the same for -- we'll have to  
19 address that issue for other plants. ATWS we will  
20 have to address.

21 As we go through the review process, it  
22 could very well be that other designs choose to meet  
23 the severe accident issue in another way. For example  
24 GE has chosen and we've agreed with it, I mean we've  
25 kind of encouraged it, that they have over pressure

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1 protection by a vent. It could be that other plants  
2 may decide that they can maintain containment  
3 integrity without a vent, and we'll have to review  
4 that.

5 So, I guess what I'm saying is that the  
6 basic requirement, I think, will stay pretty much the  
7 same but how the individual designs choose to meet the  
8 requirements may differ as we move through. Now, I  
9 recognize this will lead to different certified  
10 designs and because the certification is, in itself, a  
11 rulemaking, in essence we will have different rules in  
12 place that meets the severe accident issue.

13 I do not see that personally as a major  
14 drawback and problem. I think the staff can maintain a  
15 consistency in the sense that the basic requirement to  
16 address ATWS, to address hydrogen, to address the  
17 issues is still there.

18 COMMISSIONER CURTISS: What you're saying  
19 is, do you view the design certification rulemaking as  
20 a vehicle strictly to ensure that the applicant  
21 complies with existing requirements that are, in turn,  
22 generic in nature and set forth in other parts of the  
23 regulations or and to set forth any design specific  
24 requirements that might be necessary for individual  
25 applications?

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1 DR. MURLEY: Well, I would say both. That  
2 we expect that the design that goes through  
3 certification will meet all the regulations that are  
4 on the books for severe accidents unless, of course,  
5 there's some feature where we decide to give -- where  
6 they get an exemption. We mentioned one today on the  
7 ATWS rule. There may be some cases like that if we an  
8 agree with them that their reliability is good enough,  
9 then there may be some narrow areas of exemptions.  
10 But we do expect them to meet the current regulations  
11 and we also expect them to meet the severe accident  
12 issues that we've defined that go beyond our current  
13 regulations.

14 COMMISSIONER CURTISS: I guess it's the  
15 converse of that that I'm concerned about. I didn't  
16 mean to interrupt you.

17 DR. MURLEY: No, that's fine.

18 COMMISSIONER CURTISS: It's worth pursuing  
19 because I did, I guess, see that as the most  
20 significant policy question in this paper, the  
21 decision to change course really 180 degrees from the  
22 recommendation last September in 88-248 to pursue  
23 severe accident issues in a rulemaking and now, and  
24 for what I thought were a number of very good reasons  
25 to do that, and now with very little discussion a

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1 decision that I think is probably the most significant  
2 one in this paper, and that is to pursue severe  
3 accident in the context of individual design  
4 certification step in addition to the concern that  
5 Commission Rogers has about the potential for  
6 proliferation of different requirements for different  
7 plants, Les leaves and somebody comes on board and you  
8 get into that design specific review process.

9 I guess I'm also concerned that the  
10 potential exists for the design certification  
11 rulemaking to do one of two things. One, to establish  
12 a general generic policy that the Commission really is  
13 effectively saying we're going to apply to all these.  
14 Source term is a good example of that. One of the  
15 reasons I'm concerned about what the staff has  
16 proposed on source term, differing treatment, or the  
17 design certification becomes the vehicle for making  
18 what amount to generic changes in existing regulatory  
19 requirements. And the one there that occurs to me is  
20 the relationship of the operating basis serving with  
21 the SSE that was addressed in the last briefing where  
22 it looks to me like for the GE plant they're going to  
23 decouple those two in a manner that effectively omits  
24 Part 100. That's my concern as we say that we're  
25 going to approach these issues on a design specific

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1 basis when, in fact, the issues themselves for both  
2 DBA and severe accident may well be generic in nature.

3 DR. MURLEY: I share your concern that we  
4 could -- it is possible to drift apart and I think the  
5 way to prevent that is close oversight by the  
6 Commission as well as close oversight by the staff. I  
7 get back to it, it's an issue of timing. I wished we  
8 had a severe accident rule, you know, five years or so  
9 ago. But we don't, we don't have it and it would be  
10 enormously disruptive now to the reviews that have  
11 been going underway to stop and to develop a severe  
12 accident rule. It could be done. I mean, to me it's  
13 clearly a policy question for the Commission. But we  
14 are on the path of reviewing these on design specific  
15 basis and we're going to do everything we can. And we  
16 think we can keep them consistent.

17 COMMISSIONER ROGERS: Well, I had hoped that  
18 you would bring to the attention of the Commission any  
19 decisions of that sort, you know, as a package or  
20 however, not necessarily one by one, so that we're  
21 aware of those as they come up. And from our point of  
22 view, we'll have an opportunity to ask that question  
23 again from time-to-time.

24 DR. MURLEY: I think we can do that on a  
25 regular basis. We ought to plan on doing that, yes.

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1           COMMISSIONER ROGERS:   Just somewhat along  
2 these lines, have the safety enhancements that General  
3 Electric has offered in their design, are they also  
4 reflected in the EPRI advanced light water reactor  
5 requirements document or do they exceed the  
6 specifications in that guide?

7           DR. MURLEY:   In some cases they exceed them,  
8 in other cases they meet them.   For example, the one  
9 in the area of electrical systems to cope with station  
10 blackout, the ALWR requirements document requires an  
11 alternate AC combustion turbine generator, which I  
12 think the early design of the ABWR did not have, but  
13 they decided to agree with it and put it in.   So in  
14 that sense it meets those requirements.

15           In other areas, for example in hydrogen, the  
16 ABWR essentially side steps the issue because they've  
17 gone to inerted containments.   And we're having  
18 discussions -- I'm having a meeting yet this week with  
19 EPRI on what should be the design basis for hydrogen  
20 for containments and that there's some -- well we're  
21 having disagreements at the staff level, at least, on  
22 what that should be.

23           But in a sense, the ABWR goes beyond that  
24 requirement.   They have installed a vent to protect  
25 for over pressure.   That goes beyond the ALWR

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1 requirements document.

2 COMMISSIONER ROGERS: Well, are we staying  
3 in touch with EPRI as we sort of come to decisions on  
4 these matters so that they have an opportunity to  
5 incorporate them back in their documents?

6 DR. MURLEY: Yes, we are. This does not set  
7 a precedent or a requirement for the EPRI  
8 requirements. In fact, some areas they disagree that  
9 this has gone too far. So we're still discussing with  
10 them what should be the ALWR requirements.

11 COMMISSIONER ROGERS: Well, I'm just  
12 concerned about that they're aware of these?

13 DR. MURLEY: Oh, yes. Oh, we're in very  
14 close contact with them.

15 COMMISSIONER ROGERS: They can decide  
16 however they want, but at least they should have the  
17 information as to what our position is.

18 MR. RUBENSTEIN: We met with EPRI the ACRS  
19 subcommittee in Palo Alto about a month ago and we  
20 went over these very specifically and they had an  
21 opportunity to make their case and, as Dr. Murley  
22 said, that they don't necessarily agree with some of  
23 the offerings or our decisions and we're going to meet  
24 with them again on Thursday.

25 COMMISSIONER CARR: All right. Good. Good.

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1 MR. MILLER: Commissioner Rogers?

2 COMMISSIONER ROGERS: Yes.

3 MR. MILLER: GE has agreed to meet EPRI  
4 requirements or state to us where they differ so in  
5 the review process we are acutely aware of where the  
6 differences occur. Where the differences do not  
7 occur, they are in conformance and agreement with the  
8 rest of the requirements.

9 CHAIRMAN ZECH: Commissioner Curtiss?

10 COMMISSIONER CURTISS: Let me just close the  
11 loop on the question that Commissioner Rogers has  
12 raised, because I do think it is a significant one and  
13 this decision will say a lot about how we review  
14 design certification in the future, how we treat  
15 issues like severe accident and DBA issues. I guess I  
16 remain to be convinced based upon the rather brief  
17 discussion in this paper that rulemaking is not the  
18 way to go. The staff has talked about the concerns  
19 with the schedule, but what I would like to see in  
20 more detail, particular in view of the detailed  
21 discussion in 88-248 and the two workshops that have  
22 been held and the considerable discussion that's gone  
23 on, I'd like to see from the staff a more detailed  
24 discussion of just what the schedule impacts would be.

25 The original schedule called for a 17 month

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1 rulemaking, proposed to final in a manner that, at  
2 least in September, the staff knew to be compatible  
3 with the schedule for review of design certifications.  
4 And I guess I'd question what has changed since  
5 September of last year and June of this year in terms  
6 of a reversal of the position on that.

7 Secondly, there were benefits that were  
8 identified at that time in 88-248 to proceeding by  
9 rulemaking, from a legal standpoint, from the  
10 standpoint of uniformity which Commissioner Rogers has  
11 touched upon and from the standpoint of fleshing out  
12 the requirements of the safety goal and severe  
13 accident policy statements. And I guess I'd like to  
14 reserve judgment on the wisdom of the course that the  
15 staff has proposed, albeit in an information paper  
16 here to see that kind of discussion and discuss the  
17 pros and cons at this point and if there is a sound  
18 schedule reason for while we can't proceed, be  
19 convinced of that as well.

20 I do have some particular questions. Source  
21 term I've already discussed and I gather we'll be  
22 having more detail come in on that.

23 Just some loose ends that I'll tie up. Has  
24 the ACRS reviewed this paper? What's the status of  
25 that?

1           MR. RUBENSTEIN:   Yes, they have.   We met  
2   with them just about a week ago.   It was not involved  
3   opportunity to review it.   We proposed that they may  
4   want to consider giving comments and I believe that  
5   they decided because of the early nature of the review  
6   with the design, that they would not give comments at  
7   this time.

8           COMMISSIONER CURTISS:   The question on that  
9   is really sort of a tangential question.   The ACRS has  
10   been tasked to develop containment criteria.   Can you  
11   explain to me how the ACRS initiative relates to what  
12   you've got going on here and in other contexts?

13          MR. SPEIS:   They had a task force in trying  
14   to address this issue.   Basically the issue is whether  
15   we should have a containment criteria that encompasses  
16   both design base accidents/severe accidents.   And as  
17   you heard from the staff today, our approach is kind  
18   of truncated.   You know, we go forward with design  
19   base accidents and then we add margin to make sure  
20   that we accommodate the severe accident concerns.   And  
21   the ACRS, you know, when we talk to them they said,  
22   "Well, that makes sense, but maybe it's more -- it  
23   makes more sense to do it in a more global way, to  
24   come up with precise criteria," because right now the  
25   containment criteria, for example, are those that

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1 derive from LOCA from steam line breaks and pressures  
2 in the temperatures. And then we'll see if we can add  
3 margin to the containment to accommodate augmented  
4 pressures and temperatures from severe accidents and  
5 the ACRS says, "You know, maybe we should come up with  
6 one pressure and temperature to globally consider both  
7 design basis and severe accidents."

8 I'm sorry I drug out the one issue.

9 COMMISSIONER CURTISS: Well, I guess the  
10 question that I have is it appears to me that there's  
11 some potential for conflict. You all, I take it, have  
12 made the decision that this plant could be licensed  
13 with hardened vent 45 PSI and the size of the wetwell  
14 volume that you've got. Where are we if the ACRS  
15 comes in and says we ought to have 60 PSI, we  
16 shouldn't have a hardened vent mass reactor, we should  
17 have a larger wetwell volume? Where are with this  
18 initiative at that point?

19 MR. SPEIS: I don't feel what we're talking  
20 with the ACRS will effect that basically. And as I  
21 said earlier, the ACRS didn't see anything wrong with  
22 what we're doing, but they wanted to study this some  
23 more and --

24 DR. MURLEY: Excuse me. But a direct  
25 answer, though, Mr. Commissioner, is if they come in

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1 with a fundamental difference like that it will  
2 ultimately wind up at this table, I'm sure, the  
3 Commissioner's. But we'll do our best to work with  
4 them to accommodate their concerns and so forth. But  
5 if there is a fundamental design change like that,  
6 then it could well wind up with the Commission.

7 COMMISSIONER CURTISS: Okay. One final  
8 question. On the performance criteria that GE has set  
9 out to meet here, do you have any feel for whether you  
10 think they can meet those when external events are  
11 factored, given the numbers that we're seeing on  
12 external events?

13 MR. RUBENSTEIN: We've seen some very  
14 preliminary numbers and we've only had the PRA for  
15 about a month now and just taking from a presentation  
16 that they gave us, we believe they can.

17 COMMISSIONER CURTISS: Okay.

18 DR. MURLEY: But I think until we see the  
19 details, we can't answer that for sure.

20 MR. RUBENSTEIN: Again, it's a summary table  
21 and the summary table clearly showed that it met it  
22 with the over pressure protection capability.

23 COMMISSIONER CURTISS: Okay. That's all I  
24 have.

25 CHAIRMAN ZECH: Well, it does seem to me

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1 that a paper on the status of the source term work  
2 would probably be appropriate, as we mentioned earlier  
3 in the meeting. And perhaps after that paper comes to  
4 the Commission, the Commission would like to consider  
5 a meeting to discuss it.

6 DR. MURLEY: Yes, sir.

7 CHAIRMAN ZECH: And frankly, I agree with  
8 the staff's approach toward the severe accident in  
9 this ABWR design and I commend the staff on their work  
10 towards certification of an advanced light water  
11 reactor. I'd also commend General Electric Company  
12 for their leadership role in bringing forth the lead  
13 advanced light water reactor design for certification.

14 I agree with my colleagues that it would be  
15 important to try to bring forth the convergence of the  
16 generic rulemaking on severe accidents at the  
17 appropriate time to realize the full benefits of  
18 standardization. I think that's the right the thing to  
19 do. On the other hand, I really do believe that the  
20 efforts can be done in parallel and that we can  
21 continue with your efforts along the ABWR  
22 certification process and not stop the progress you've  
23 made. I think that would be a mistake, personally, to  
24 do that. But I do agree that we should do what we can  
25 to work towards a rulemaking.

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1 I personally feel that what you're doing in  
2 the ABWR effort could really contribute to a better  
3 rulemaking. It would give us experience to work in  
4 this area mindful of the plant specific requirements  
5 of this design would also -- I don't think they need  
6 be incompatible with what we'd want to do for a  
7 generic rulemaking. So it seems to me that you should  
8 continue to do what you're doing as regards this  
9 certification process and certainly not hold it up,  
10 that would be my approach, and wait for generic  
11 rulemaking.

12 Generic rulemaking, of course, as we all  
13 know would have been nice to have in place right now.  
14 We don't have it in place. I don't think -- it  
15 doesn't -- wouldn't bother me, though, to go in a  
16 parallel effort in this regard recognizing that we do  
17 eventually want to get to a generic rulemaking that  
18 would, again, realize the full benefits of the Part 52  
19 effort that we've made and standardization program and  
20 so forth. But I would certainly recommend that the  
21 Commission not bring a halt to this very important  
22 effort that really is the lead effort towards a  
23 certified design and, as far as nuclear energy and our  
24 country for the future is concerned, it has to be  
25 viewed upon as a very important effort.

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1           COMMISSIONER CURTISS:   Let me add I agree  
2 with what the Chairman has said. I didn't mean to  
3 leave the impression that I think we ought to in any  
4 way slow down this effort. I think the schedule that  
5 you have adhered to is a remarkable testament to the  
6 close work that you've undertaken and the commitment  
7 of the staff and I really -- is one of the few  
8 instances where the schedule's really stuck as we've  
9 had each of our individual briefings. And I want to  
10 commend you all for that.

11           I do think the Chairman's suggestion to take  
12 a look at the parallel effort with an objective--  
13 having a severe accident rulemaking of a generic  
14 nature would address a number of the concerns that I  
15 have and is a sound suggestion.

16           MR. TAYLOR:   Mr. Chairman, the staff is  
17 discussing actively in this evolutionary phase based  
18 upon our current regulations and then these changes  
19 like in the ABWR being sure our current regulations  
20 are revised if necessary, cleaned up for the  
21 evolutionary designs. Then we're talking about what  
22 about the advanced light water reactor and so on. So  
23 the staff is in parallel with this effort to take this  
24 design that GE has worked up concerning with bringing  
25 the rulemaking efforts in parallel.

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1 CHAIRMAN ZECH: Good. I think it's --

2 MR. TAYLOR: To struggle with this both--  
3 there's some things that should be changed and we've  
4 talked about that with the Commission. So we are not  
5 -- we continue to be conscience of the necessity to  
6 get our rules updated.

7 CHAIRMAN ZECH: Good. Well, I think it's  
8 important that we continue that effort.

9 MR. TAYLOR: And the advanced light water  
10 reactor designs will be a whole different approach.  
11 We're very happy to see this treatment of severe  
12 accident since we're struggling with the existing  
13 plants on that, and that's the -- GE has done a very  
14 fine job, as you have said, trying to address these  
15 issues.

16 CHAIRMAN ZECH: All right. Thank you.

17 Well, I do think it's important that you  
18 continue that effort.

19 Well, let me thank the staff for this  
20 important briefing today on the status of application  
21 of the severe accident policy to the standard plant  
22 design. As the staff knows, the Commission is very  
23 supportive of the standardization initiatives and  
24 strongly supports your work in this area. Advanced  
25 boiling water reactor along with the other advanced

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1 design that we're aware that are underway are all very  
2 important initiatives as they directly relate to the  
3 future use of nuclear power in our country. I'd  
4 encourage the staff to continue to work closely with  
5 all of the vendors of these advanced designs and to  
6 address and resolve as best you can all the technical  
7 and safety issues that are so important to the  
8 certification process and to the mission of our  
9 agency. Many of them involve the severe accident  
10 issues and challenges that we've talked about here  
11 today. It's important that we continue work in that  
12 area, I believe, in order to ensure that these  
13 advanced designs are the best that can be designed  
14 using the experience we have in these many years of  
15 operation of commercial nuclear power plants in our  
16 country.

17 So I'd also encourage the staff to continue  
18 to keep the Commission advised in the review of these  
19 new applications and the criteria that are so very  
20 important to the eventual, perhaps, approval and  
21 licensing process that could be foreseen in the  
22 future.

23 We do need to evaluate the generic nature of  
24 all the issues and I appreciate the fact that you're  
25 continuing to work in a parallel effort in that

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1 regard.

2 But thank you very much for a very important  
3 briefing and for your efforts that you've made towards  
4 providing really a future for nuclear energy in our  
5 country in these advanced designs and the  
6 certification process that you're working on so hard  
7 and so effectively.

8 Are there any other questions or comments by  
9 my fellow Commissioners? If not, thank you very much  
10 for an excellent briefing.

11 We stand adjourned.

12 (Whereupon, at 11:32 a.m., the public  
13 hearing was adjourned.)



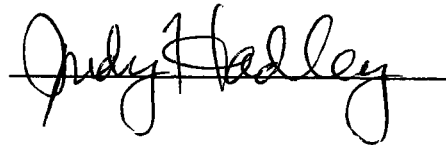
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TITLE OF MEETING: BRIEFING ON THE APPLICATION OF THE SEVERE ACCIDENT POLICY  
TO THE LEAD APPLICATION FOR ADVANCED LIGHT WATER REACTORS  
PLACE OF MEETING: ROCKVILLE, MARYLAND

DATE OF MEETING: JUNE 20, 1989

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ABWR SEVERE ACCIDENT DESIGN

### PURPOSE

TO INFORM THE COMMISSION OF CERTAIN  
FEATURES OF GENERAL ELECTRIC'S ABWR  
THAT STAFF BELIEVES WILL ENHANCE  
SAFETY AND WILL SATISFACTORILY  
ADDRESS SEVERE ACCIDENT CONCERNS  
UPON COMPLETION OF THE STAFF'S  
REVIEW.

VG-1

### TOPICS OF DISCUSSION

- STATION BLACKOUT
- INTERSYSTEM LOCA
- ANTICIPATED TRANSIENT WITHOUT  
SCRAM (ATWS)

VG-2

TOPICS OF DISCUSSION (CONT'D)

- CONTAINMENT
  - ° ABWR DESIGN GOAL
  - ° HYDROGEN CONTROL
  - ° VENTING
  - ° CORE DEBRIS COOLABILITY
- SOURCE TERMS
- PROBABILISTIC RISK ASSESSMENT (PRA)
- BWR THERMAL-HYDRAULIC STABILITY
- CONCLUSION

VG-3

### STATION BLACKOUT

- DESIGN GOES BEYOND STATION BLACKOUT RULE
- THREE INDEPENDENT ELECTRICAL DIVISIONS
- THREE 100% CAPACITY DIESEL GENERATORS
- ALTERNATE AC COMBUSTION TURBINE GENERATOR
- 10 HOUR BLACKOUT PERIOD SURVIVABILITY  
UTILIZING RCIC AND STATION BATTERIES
- AC INDEPENDENT WATER ADDITION SYSTEM

VG-4

STATION BLACKOUT (CONT'D)

- ABWR PROVIDES SIGNIFICANTLY LOWER  
RISK FROM STATION BLACKOUT COMPARED  
TO PREVIOUS BWR DESIGNS

VG-5

### INTERSYSTEM LOCA

- NEED TO ELIMINATE CONCERN ABOUT LOCA  
OUTSIDE CONTAINMENT
- ECCS INBOARD CHECK VALVES ARE TESTABLE  
AND HAVE POSITION INDICATION
- ABWR LOW PRESSURE SYSTEMS ARE  
ADEQUATELY PROTECTED FROM REACTOR  
COOLANT SYSTEM PRESSURE
- INTERSYSTEM LOCA RESOLVED FOR THE ABWR

VG-6



ANTICIPATED TRANSIENT WITHOUT SCRAM

- BOTH HYDRAULIC AND ELECTRIC ROD CONTROL
- RECIRCULATION PUMP TRIP
- SCRAM DISCHARGE VOLUME ELIMINATED
- ALTERNATE ROD INJECTION
- MANUAL STANDBY LIQUID CONTROL SYSTEM (SLCS)  
(VS. AUTOMATIC IN ATWS RULE)
- IF MANUAL SLCS IS ACCEPTABLE, THE STAFF  
WILL RECOMMEND AN EXEMPTION FROM ATWS RULE

VG-7

## CONTAINMENT

### ABWR DESIGN GOAL

- CONDITIONAL CONTAINMENT FAILURE  
PROBABILITY  $10^{-1}$  OVER CREDIBLE  
CORE DAMAGE SEQUENCES
- CONTAINMENT FAILURE DEFINED AS  
UNCONTROLLED RELEASE
- SEQUENCE STARTS WITH ONSET OF  
CORE DAMAGE

VG-8

## CONTAINMENT (CONT'D)

### HYDROGEN CONTROL

- NITROGEN INERTED CONTAINMENT  
ATMOSPHERE
- HYDROGEN RECOMBINER CAPABILITY
- ABWR HYDROGEN CONTROL FEATURES  
ARE ACCEPTABLE

VG-9

CONTAINMENT (CONT'D)

VENTING

- "HARDENED" WETWELL VENT
- VENT OPERATION AC INDEPENDENT
- INCLUDES RUPTURE DISKS

VG-10

## CONTAINMENT (CONT'D)

### CORE DEBRIS COOLABILITY

- SUPPRESSION POOL ELIMINATES  
CONTAINMENT LINER DEGRADATION PROBLEM
- DESIGNED TO ENHANCE CORE DEBRIS  
COOLABILITY
- DESIGN ELIMINATES SUPPRESSION POOL  
FISSION PRODUCT BYPASS

VG-11

CONTAINMENT (CONT'D)

CORE DEBRIS COOLABILITY (CONT'D)

- DO NOT EXPECT CONTAINMENT FAILURE  
BY MELT THROUGH

VG-12

SOURCE TERM

- LICENSING BASIS CONTINUES TO BE 10 CFR  
PART 100 SITING CRITERIA WITH ITS  
ASSOCIATED SOURCE TERM (TID 14844)
- ASSUMES CREDIT FOR CERTAIN DESIGN  
FEATURES UNDER DISCUSSION WHICH GE  
BELIEVES CAN BE JUSTIFIED

VG-13

SOURCE TERM (CONT'D)

- MORE REALISTIC SOURCE TERM TO BE USED  
TO DEMONSTRATE GE SAFETY GOAL CAN BE  
ATTAINED
- SAFETY GOAL:  
PROBABILITY OF OFFSITE DOSE  
25 REM BEYOND 1/2 MILE FROM REACTOR  
 $10^{-6}$ /YEAR

VG-14



### PROBABILISTIC RISK ASSESSMENT (PRA)

- LEVEL-3 INTERNAL/EXTERNAL EVENTS PRA
- GE TO PROVIDE RELIABILITY AND  
MAINTENANCE CRITERIA TO ENSURE  
THAT AS-BUILT DESIGN DESCRIBED BY  
CERTIFIED DESIGN IS MAINTAINED
- APPLICATION TO INCLUDE KEY ASSUMPTIONS  
AND COMMITMENTS OF PRA

VG-15

BWR THERMAL-HYDRAULIC STABILITY

- PLANT OPERATION IN REGION OF LEAST STABILITY PREVENTED
- SELECTED CONTROL ROD RUN-IN INITIATED UPON TRIP OF AT LEAST TWO REACTOR INTERNAL PUMPS
- DESIGN ELIMINATES THE NEED FOR OPERATOR ACTION AND REDUCES POTENTIAL FOR EXCEEDING FUEL DAMAGE LIMITS

VG-16

### CONCLUSIONS

- GE AND STAFF IN AGREEMENT WITH  
APPROACH TO SEVERE ACCIDENT CONCERNS
- STAFF BELIEVES ITS REVIEW WILL CONFIRM  
EFFECTIVENESS OF THESE FEATURES IN  
ADDRESSING SEVERE ACCIDENT GOALS  
DEFINED IN 10 CFR PART 52 AND THE  
COMMISSION'S POLICY PAPERS

VG-17

CONCLUSIONS (CONT'D)

- IF EFFECTIVENESS IS CONFIRMED, SEVERE ACCIDENT CLOSURE WILL BE ACHIEVED FOR THE ABWR
- STAFF WILL INFORM COMMISSION IF ADD'L REQUIREMENTS NECESSARY TO RESOLVE SEVERE ACCIDENT CONCERNS

VG-18