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UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

**Title: NRC STAFF BRIEFING ON DRAFT
ENVIRONMENTAL IMPACT STATEMENT (EIS)
FOR A PROPOSED HLW GEOLOGIC
REPOSITORY
PUBLIC MEETING**

Location: Rockville, Maryland

Date: Tuesday, September 21, 1999

Pages: 1 - 61

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1 UNITED STATES OF AMERICA
2 NUCLEAR REGULATORY COMMISSION

3 ***

4 OFFICE OF THE SECRETARY

5 ***

6 NRC STAFF BRIEFING ON
7 DRAFT ENVIRONMENTAL IMPACT STATEMENT (EIS)
8 FOR A PROPOSED HLW GEOLOGIC REPOSITORY

9 ***

10 PUBLIC MEETING

11
12 Nuclear Regulatory Commission
13 One White Flint North
14 Building 1, Room 1F-16
15 11555 Rockville Pike
16 Rockville, Maryland
17 Tuesday, September 21, 1999

18 The Commission met in open session, pursuant to
19 notice, at 9:30 a.m., the Honorable GRETA J. DICUS, Chairman
20 of the Commission, presiding.

21 COMMISSIONERS PRESENT:

22 GRETA J. DICUS, Chairman of the Commission
23 NILS J. DIAZ, Member of the Commission
24 EDWARD MCGAFFIGAN, JR., Member of the Commission
25 JEFFREY S. MERRIFIELD, Member of the Commission

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1 STAFF AND PRESENTERS SEATED AT THE COMMISSION TABLE:

2 KAREN D. CYR, General Counsel

3 ANNETTE L. VIETTI-COOK, Assistant Secretary

4 LAKE H. BARRETT, Acting Director, Office of

5 Civilian Radioactive Waste Management

6 WENDY R. DIXON, EIS Project Manager, Yucca

7 Mountain Site Characterization Project

8 ALAN BROWNSTEIN, Director, Regulatory Coordination

9 Division, DOE

10 JOSEPH ZIEGLER, Booz-Allen & Hamilton, Technical

11 Support Contractor to DOE Yucca Mountain

12 Project

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P R O C E E D I N G S

[9:33 a.m.]

CHAIRMAN DICUS: Good morning, ladies and gentlemen. On behalf of my fellow Commissioners I would like to welcome the representatives from the Department of Energy, DOE, for today's Commission briefing on one of our favorite topics, Yucca Mountain and the draft Environmental Impact Statement, the DEIS.

DOE's completion of the High Level Waste Viability Assessment was the last related major milestone the Commission was briefed on, which was I think back in February. At that point DOE recommended to the President, the Congress and the public to continue site characterization, demonstration and testing for the performance confirmation process.

I would like to recognize that this briefing is part of an ongoing constructive dialogue on a very important topic. Today we will hear from DOE regarding the status of the progress made subsequent to completing the viability assessment as well as specifics related to the DEIS proposed action to construct, operate, monitor and eventually close a geological repository at the Yucca Mountain site.

Do any of my fellow Commissioners have any opening remarks that they would wish to express?

[No response.]

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1 CHAIRMAN DICUS: At this time, then, I would like
2 welcome Mr. Lake Barrett, DOE's Acting Director of the
3 Office of Civilian Radioactive Waste Management and one of
4 today's presenters, and if DOE does not object, and Mr.
5 Barrett in particular, if you do not object, we may stop
6 your presentation from time to time to ask pertinent
7 questions. However, we will endeavor to let you get through
8 your presentation with minimum interruption, if any, and
9 then save our general questions until the end, so if you
10 would please take a minute to introduce your colleague and
11 then proceed with the briefing.

12 MR. BARRETT: Thank you very much, Madam Chairman.

13 I would like to introduce Wendy Dixon, who is our
14 Environmental Impact Statement Project Manager for the Yucca
15 Mountain Project. She was in charge of the DEIS product
16 that we have so far and that aspect at NEPA.

17 What I thought I would do is take about two or
18 three minutes and put the Environmental Impact Statement
19 effort to which the DEIS is the first major product into
20 perspective in the entire program and then turn it over to
21 Ms. Dixon, who will present the details of the Environmental
22 Impact Statement. I will move to the mike and the chart
23 here.

24 I believe that this will be on the TV and also
25 Commissioners will have copies.

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1 The viability assessment was completed at the end
2 of last year, and as the Chairman mentioned, to continue
3 onward, the draft Environmental Impact Statement just came
4 out this past July. It was actually published in August.

5 It is part of our integrated program at the
6 Department of Energy to determine whether the Yucca Mountain
7 site is suitable and, if suitable, continue onward. These
8 symbols represent the next milestones, which would be the
9 site recommendation to the President if the site is
10 determined to be scientifically suitable, and then the
11 license application that follows that, and I will describe
12 that a little bit on how the draft Environmental Impact
13 Statement and final will fit into that, and the interactions
14 we have with the Commission.

15 In the site recommendation, which we have
16 currently scheduled for July '01 to the President, under the
17 statute there's actions for the Secretary to do and there's
18 also actions for the Commission. Basically the entire
19 milestone rests on our science and technology program, which
20 is an integrated science and technology program for both the
21 environmental activities, the draft EIS and the final EIS as
22 well as the site suitability, site recommendation process.

23 If you notice that under the statute the Nuclear
24 Regulatory Commission has an important role to play where it
25 would provide under law, and I will quote from the law, "The

1 Commission's preliminary comments concerning the extent at
2 which the Act depth site characterization analysis and waste
3 form proposal for such site seem to be sufficient for
4 inclusion in any application submitted to the Commission."

5 That letter with any views of the Staff would
6 basically accompany the Secretary's letter to the President
7 at that time. Also, the final Environmental Impact
8 Statement, which would be built upon the draft Environmental
9 Impact Statement, which we will be discussing here today,
10 would also be accompanied with that package.

11 Then if we finish that and the site is determined
12 to be suitable, then we would continue on to the license
13 application, of which the EIS would accompany the license
14 application to the Commission, so I think it is timely that
15 the Commission focus on the draft EIS, and also there we
16 will have the post-closure in our safety analysis report and
17 the pre-closure aspects to it of which the quality assurance
18 requirements will go all through all aspects of it. As I
19 believe you are aware -- the Staff has briefed you -- we are
20 working very hard on our quality assurance to qualify our
21 data to establish the necessary documentation of the
22 processes that were followed for the license application.

23 As you are aware, we are under severe budget
24 uncertainty at this point until Congress later this month
25 acts on our budget, and hopefully there will be some

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1 longevity to the decision that they may have, as to how we
2 are going to handle these milestones and their timing.

3 Our first priority is to focus on the site
4 recommendation to see if we have a scientifically suitable
5 site, and our second priority would be the license
6 application. We would have to maybe defer this. Now the
7 NRC sufficiency letter is an important part, so you are a
8 major activity within our site recommendation plan, so we
9 have a constant interaction with your Staff. We run an open
10 and transparent scientific program. All the information is
11 available to all the parties as we go forward, but what we
12 would do is we would defer the majority of the preclosure
13 activities.

14 This would focus on the buildings and the handling
15 facilities. We know how to safely handle fuel and we
16 believe we can make an application that would address fuel
17 handling. What has never been done before is the
18 demonstration of the post-closure, 10,000 year performance,
19 so this is our main focus, and we will do what is necessary
20 in the pre-closure for the sufficiency letter, but our main
21 focus is here, so until we know the outcome of the budget,
22 we don't know what the schedule will be.

23 I suspect that the license application date is the
24 one most in jeopardy. The site recommendation date we will
25 hold as best we can based upon the money available to do the

1 necessary work and also what we find in our science programs
2 as we go forward.

3 That is sort of in summary where we are. We can
4 go to Ms. Dixon's presentation or whatever the Commission
5 would desire.

6 CHAIRMAN DICUS: Are there any questions on these
7 slides before we go further, anyone?

8 COMMISSIONER McGAFFIGAN: Just one question, on
9 quality assurance, which you have in that vertical line
10 there. How are you going to prioritize getting the
11 information you need for the site recommendation done within
12 budgets or can you get it all done in time for the site
13 recommendation, the quality assurance on the date that is
14 going to be underlying the site recommendation?

15 MR. BARRETT: For the integrated science and
16 technology program for the site recommendation it has a lot
17 of components to it. There are over 1400 datasets and there
18 are over 140 what we call analysis in model reports, and
19 then there are nine primary process model reports, which are
20 then synthesized into the TSPA -- Total System Performance
21 Assessment activities.

22 We are working on the quality assurance
23 documentation for all of those things and we are tracking
24 those with metrics on the datasets as to how many are
25 qualified and how many are not. Basically the work being

1 done is world-class science and we basically are focused on
2 getting the best scientists in their field to work in a
3 particular area. We are not working with them in the
4 National Labs and in the USGS and others to basically assure
5 that the documentation and the processes are properly
6 documented and were done under Nuclear Regulatory Commission
7 rules as the staff and we have basically an improvement plan
8 that we have submitted to the Staff and discussed with the
9 Staff and your onsite Staff and the Staff here monitors
10 that, so we are in a process of qualifying the data.

11 I suspect in the site recommendation not 100
12 percent of the data will be qualified. That will have to be
13 at the license application, so we don't know what -- we have
14 goals, we have commitments that we have made to the Staff,
15 but it will not all be qualified at that time, but it will
16 be good data, but it will not have the necessary -- you
17 know, we explain to our folks that world class science is
18 necessary but insufficient for a Nuclear Regulatory
19 Commission submittal, and we are working to do that with the
20 Staff.

21 CHAIRMAN DICUS: If I could follow up on the
22 Commissioner's question and your response, I understand -- I
23 want to be sure I understand this -- that maybe about 20
24 percent of what is submitted will not be qualified or
25 roughly in that ballpark.

1 Now looking at this Slide 4, would the bulk of the
2 unqualified be in that top tier, Total System Performance
3 Assessment, et cetera, or are there other places?

4 MR. BARRETT: At the period of site
5 recommendation, I believe the number around 20 percent may
6 not be qualified as yet at that time. At the time of the
7 license application we expect to have 100 percent of the
8 data will be qualified at the license application.

9 COMMISSIONER McGAFFIGAN: If I could just follow
10 up, in terms of you face this budget crisis -- which we wish
11 you well on and hope you get your full budget -- but how
12 high a priority is this, depending on what the depth of the
13 cut is? Will you continue to make trying to get the quality
14 assurance -- getting the data qualified a priority, or
15 could -- you said earlier you are going to try to hold to
16 the site recommendation date to the extent you can and the
17 license application date could slide -- could there be a
18 significantly less than 80 percent of the data qualified at
19 the time of site recommendation or would you try mightily to
20 make that another thing that doesn't slide?

21 MR. BARRETT: We don't know until we look at it.
22 Here is where straight numbers -- 60, 80, 90 percent -- are
23 difficult.

24 What we have done to prioritize our work, we have
25 a repository safety strategy which is based on the total

1 system performance assessment and we are using that as a
2 guide for what data and what process models are the most
3 important as it relates to long-term performance, the 10,000
4 year performance.

5 If we have a dataset which are very important in
6 the long-term performance, that is the dataset that we put
7 our priorities on to get the best pedigree on that
8 information, whereas maybe we will have a lot of datasets,
9 but those datasets may be feeding a process model that is
10 not as important to the overall performance as the Staff
11 sees it or as we see it, so we work carefully so we try to
12 prioritize and put our efforts where it is most meaningful
13 to most effectively use whatever resources we get through
14 the process.

15 We don't use numerics so much as the guide is it
16 the most important data in the processes that's most
17 meaningful to the performance of the site and the
18 suitability of the site.

19 CHAIRMAN DICUS: Commissioner Merrifield, did you
20 have a follow-up?

21 COMMISSIONER MERRIFIELD: No.

22 CHAIRMAN DICUS: Okay. Ms. Dixon.

23 MR. BARRETT: Ms. Dixon.

24 MS. DIXON: Thank you. It is a pleasure being
25 here this morning.

1 CHAIRMAN DICUS: A pleasure to have you.

2 MS. DIXON: As you know, the topic of my
3 presentation is tied to our recent release of the draft
4 Environmental Impact Statement. On Slide 2 we discuss what
5 the Environmental Impact Statement drivers are, in addition
6 to the requirements under NEPA.

7 Certainly the Nuclear Waste Policy Act requires a
8 final EIS to accompany both the site recommendation as well
9 as the license application. It also states that we need to
10 prepare a technically adequate EIS that can be adopted to
11 the extent practical by the Nuclear Regulatory Commission.

12 The Nuclear Waste Policy Act is something else as
13 well, and it provides a roadmap for the actual preparation
14 of the Environmental Impact Statement. That roadmap
15 basically includes statements from the Nuclear Waste Policy
16 Act that stated that the EIS need not consider either the
17 need for a repository, the time of initial availability of a
18 repository, alternatives to geologic disposal or
19 alternatives to Yucca Mountain.

20 So DOE is the lead agency for preparing the
21 document. We went out and competitively solicited for a
22 contractor to help us prepare the document, and that
23 contractor is Jason Associates. Jason has several
24 subcontractors, including Tetra Tech NUS, Battelle, and Dade
25 Moeller and Associates.

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1 To prepare the information for this EIS, we did,
2 as Lake was mentioning, rely on existing technical studies
3 and information that have been gathered and collected over
4 the last couple of decades by the M&O contractor, by USGS,
5 and by the national laboratories. And where necessary and
6 appropriate, we also developed new information to supplement
7 the existing information.

8 Next slide.

9 The proposed action, as you indicated, clearly is
10 to construct, operate, and monitor and eventually close a
11 geologic repository for the disposal of spent nuclear fuel
12 and high-level nuclear waste.

13 The Nuclear Waste Policy Act basically says that
14 you can't put any more in the repository beyond the 70,000
15 metric tons until such time as a second repository is in
16 operation, so the proposed action is limited to that 70,000
17 metric tons of heavy metal, 10 percent of which is allocated
18 to the Department of Energy spent nuclear fuel and
19 high-level waste, the rest to the commercial spent nuclear
20 fuel side of the house.

21 The EIS describes and evaluates the current
22 preliminary design concept, and it also identifies design
23 features and alternative design concepts that DOE is
24 considering in the final design. We recognize up front in
25 this DEIS that this is not necessarily the design that we'll

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1 be going forward with, and the Department will continue to
2 try to enhance and improve performance of the repository as
3 time progresses.

4 The analytical structure of the document is on
5 slide 5. The real decision that this EIS is supporting is
6 tied to whether or not to recommend the site to the
7 President, and it has per our discussion two major
8 alternatives. One is the proposed action to construct,
9 operate, and monitor and eventually close, and the other one
10 is the no action analysis, which in our calculations is
11 basically the status quo, leaving the material where it is.

12 There are two scenarios tied to that. One is
13 dealing with institutional control for the entire
14 10,000-year time frame, and the other one is tied to
15 institutional control for 100 years, and then like the
16 repository not taking credit for institutional controls
17 after that 100-year time frame is over.

18 What our attempt was was to provide a baseline
19 from which to compare the proposed action against. In order
20 to understand the full range of environmental impacts in the
21 EIS, we looked at three different thermal load scenarios, a
22 high tied to 85 metric tons, immediate, which is 60, and
23 low, which is 25. When we looked at what the impacts were
24 for long-term performance, there were not great differences
25 as it related to long-term performance in the calculations,

1 but there were differences in the preclosure time frame,
2 tied principally to the fact that the low thermal load is a
3 larger repository, it requires more construction material,
4 more people to help support the activities, more land will
5 be disturbed. So there are a number of differences, but the
6 larger difference are really the preclosure differences
7 rather than the postclosure differences.

8 We also looked at transportation scenarios. We on
9 a national level tied them into two different groupings.
10 One was doing the calculations, looking at a mostly rail
11 scenario, and we said mostly rail because we recognized that
12 there were a few reactor sites that did not have rail access
13 or did not have the heavy crane capability to actually deal
14 with the heavier casks. The other side of the house was the
15 mostly legal-weight truck scenario, and in that scenario we
16 drove all the transportation through legal-weight truck when
17 possible, recognizing that there were a few areas where you
18 could not use legal-weight trucks, such as the Navy Spent
19 Fuel, which is too heavy to, you know, be transported by a
20 legal-weight truck.

21 In the State of Nevada, we have additional
22 transportation scenarios that we took a look at, principally
23 because Nevada does not have rail access all the way to the
24 Yucca Mountain site. So we looked at the potential impacts
25 of constructing a rail corridor in the State of Nevada, and

1 there were five different alternative corridors that we
2 evaluated along those lines.

3 We also looked at the potentiality of constructing
4 an intermodal transfer station. There are three intermodal
5 transfer stations that are evaluated, and then five
6 resulting heavy-haul truck lines that would come from that.

7 On the packaging side of the House, again trying
8 to get a reasonable understanding for potential impacts that
9 could occur as a result of this program, we looked at two
10 scenarios. One was mostly canistered, where the fuel would
11 come in canistered when at all possible, so that you would
12 no have to handle it again. And on the other end of the
13 coin, we looked at the fuel coming in mainly uncanistered.
14 And obviously there are key differences in the size of the
15 waste-handling facility, the numbers of workers involved,
16 the amount of land that would be disturbed. The worker dose
17 calculations are different between the two scenarios.

18 Cumulative impacts is also an area that we spent
19 quite a bit of time in in the environmental impact
20 statement. When we went out for comments for the DEIS, we
21 had a number of comments from various entities asking us to
22 look at additional fuel inventories that may at some point
23 in time end up coming to the repository. So we added a
24 module that looked at the potentiality of 119,000 metric
25 tons of fuel coming to the repository, of which 105 would be

1 commercial spent nuclear fuel. And that was presuming that
2 all the reactors had another operating renewal lifetime of
3 10 years. There's also the remainder of the DOE spent fuel
4 in that calculation and the high-level waste, DOE high-level
5 waste.

6 We were also asked by several parties to look at
7 other materials judged greater than Class C for cumulative
8 impacts in the EIS. So we also looked at greater than Class
9 C waste from the commercial side of the House, and DOE's
10 equivalent of that, which is your special performance
11 assessment required waste.

12 On the transportation side of the house, under
13 cumulative impacts, we went back to basically 1943 to start
14 looking at cume impacts and moved it out in the future to
15 2047, and our cume impacts for transportation include
16 transportation of all radioactive materials, not just, you
17 know, tied to spent fuel and high-level waste, but things
18 that could occur or have occurred from the medical side of
19 the house, from research labs and so forth. And it also
20 includes the modules that I just discussed.

21 Other cumulative impacts included impacts from the
22 Nevada Test Site, local mining in the area at the Beatty
23 low-level radioactive waste disposal site, Nellis Air Force
24 Base is just -- on the northern side of us is one of our
25 neighbors. And there was a list of others.

1 The areas of analyses in the EIS are on the next
2 slide. There are a number that tie to short-term analyses.
3 This is the preclosure time frame, basically the first 100
4 years. And then we looked at long-term repository
5 performance, no-action alternative, and cumulative impacts.

6 The ones that I underlined under the short-term
7 analyses, health and safety, accidents, and transportation
8 are the ones that I intended to spend the greatest amount of
9 time with for this presentation, because we're of the belief
10 that those were probably the ones that were of greatest
11 interest to you, although the other areas are addressed
12 also.

13 Let's start out with health and safety then. The
14 primary sources of information for the health and safety
15 calculations came from DOE site data, NCRP information, ICRP
16 information, and DOE has a computerized accident/incident
17 reporting and record-keeping system that we relied upon as
18 well. Potential impact sources include radionuclide
19 releases and direct radiation, silicar or cristobalite
20 releases, and obviously industrial accidents.

21 Next slide.

22 The impact indicators include the public, which
23 would be, you know, population dose and the hypothetically
24 maximum exposed individual, and then we looked at both the
25 involved and noninvolved worker, with the involved worker

1 being the worker that's directly associated with the
2 activity that we're looking at, and the noninvolved worker
3 being the other workers that are in the general area that
4 could be affected by what that activity is. And again we
5 looked at the population and the hypothetical MEI.

6 The analytical approach differs, obviously,
7 depending upon which category you're looking at. As it
8 relates to cristobalite, we estimated offsite concentrations
9 and qualitatively evaluated the involved worker exposure.
10 Obviously, you know, we need to stay within the limits of
11 the law as it relates to the threshold limit value, and the
12 assumption is obviously the fact that we will. On the
13 industrial side of the house, we estimated the worker
14 full-time equivalent and used the workplace fatality rate of
15 2.9 fatalities per 100,000 FTE's to calculate the number.

16 On the radiation dose side of the house, we
17 estimated the dose from radon-22 and progeny, krypton-85,
18 external radiation from fuel and waste-package handling and
19 subsurface to ambient external radiation. We converted the
20 public and worker dose estimates to human health impacts
21 using ICRP-60.

22 With respect to an overview of the impacts that we
23 found when we did the calculations for health and safety,
24 the highest dose rate to the public, and this is on the low
25 thermal load side of it, and the numbers that we're

1 presenting here are for 20 kilometers, was 1.8 millirem, and
2 that came from radon during the preclosure time frame.

3 The highest annual population dose was 4 to 10
4 person-rem. The rad dose to the public in terms of impacts
5 which we calculate in terms of latent cancer fatalities was
6 up to .4, again contributed by the radon numbers over 100
7 years. And then the radiological impacts to workers that
8 could result from this activity ended up being from three to
9 four latent cancer fatalities over 100 years.

10 Industrial workplace hazards could result in up to
11 1 to 2 fatalities over the 100-year time frame. Again,
12 these were all done, you know, in the preclosure time frame.

13 Accident impacts. The primary sources of
14 information came from the Department of Energy, the Nuclear
15 Regulatory Commission, and other agencies as well.
16 Potential impact sources were from radiological releases and
17 structural failures. Impact indicators, they include the
18 public and both the involved worker and the noninvolved
19 worker.

20 Analytical approach. We started out with
21 approximately 69 different scenarios, trying to come up
22 with, you know, what would be a reasonably foreseeable
23 accident scenario. And from that 69 we binned a number of
24 them. Some of them were not credible, and we dropped them
25 off the table. And when we were finished, we ended up with

1 16 different scenarios that were considered. We used the
2 MACCS2 code, and our consequence analysis did not include
3 the probability of occurrence. We just assumed that there
4 would be one, probability of 1.

5 Next slide.

6 On overview of impacts, our maximum reasonably
7 foreseeable accident was an earthquake which was estimated
8 to occur once every 50,000 years. And the highest dose to
9 the public from such an occurrence was estimated at 320
10 millirems. This is a really large earthquake, as you can
11 understand, and there will be bigger problems than perhaps
12 the 320 millirem release to the public from this. We're
13 presuming that under this scenario, the waste handling
14 facility would collapse, the waste treatment facility would
15 collapse, and the majority of the fatalities that would
16 happen on the site would be from the collapsed structures.
17 This is two times the design basis that is included in our
18 design activities, the design basis accident.

19 Under transportation, primary sources of
20 information evaluated included the information from the
21 Department of Energy, information from the Department of
22 Transportation and the Census Bureau, State accident data,
23 information from other environmental impact statements who
24 have done transportation impact analyses, and the Nuclear
25 Regulatory Commission.

1 Impact indicators included workers, again both
2 population and MEI, the public, which included populations
3 within one-half mile of the route and hypothetically
4 maximally exposed individuals within 50 miles for an
5 accident, and other resource areas within Nevada, such as
6 water biology and socioeconomics, and this is tied in large
7 part to the construction of a rail line or upgrades for
8 heavy haul in the State of Nevada.

9 Next slide.

10 Analytical Approach. We used a number of models
11 in doing the calculations for transportation. One included
12 CALVIN, which provided us with the numbers of commercial SNF
13 shipments. We used HIGHWAY and INTERLINE to provide route
14 data. We used RISKIND to provide us with MEI doses and
15 population doses, and we used RADTRAN4 to provide us with
16 dose to the public and workers and dose risk from accidents.

17 With respect to an overview of impacts, the
18 impacts from a legal weight truck resulted in approximately
19 29 LCFs and 11 traffic fatalities. This is principally tied
20 to very low doses to large numbers of people. On the
21 traffic fatality side of the house, this includes commuting
22 and transporting materials and equipment, as well as SNF and
23 high level waste.

24 On the rail side of the house, the number equated
25 to 6 LCFs with 16 traffic fatalities. The maximum

1 reasonable foreseeable accident that calculated, depending
2 upon whether it was rail or truck, varied between 5 to 31
3 latent cancer fatalities, and the accident probability per
4 year of such an accident occurring is 1.4 to 1.9 in 10
5 million.

6 Long-term repository performance. Primary sources
7 of information evaluated included DOE reports, studies and
8 data, other Environmental Impact Statements, the National
9 Research Council report "Technical Basis for Yucca Mountain
10 Standards," information from the viability assessment, USGS
11 and National Labs, EPA, IAEA, and ICRP technical reports.

12 We did try to use the information from TSPA
13 calculations that were integrated with the rest of the
14 program on TSPA calculations. There is some small
15 variations from the TSPA calculations that were done for the
16 VA. This is a little bit more conservative in nature than
17 some of the VA calculations, but the numbers are not
18 substantially different.

19 Impact indicators included impacts to the public
20 within an 80 kilometer radius, the public within the
21 groundwater flow area.

22 Analytical approach, again, is tied to the TSPA
23 that was used for the rest of the program. We did estimate
24 population and the hypothetically maximum exposed
25 individual, unlike VA, at four distances. We did our impact

1 calculations at 5 kilometers, 20 kilometers, 30 kilometers
2 and 80 kilometers, and there was also a population dose
3 number that we calculated.

4 Under analytical approach, Slide 17, we did a
5 collective dose to LCF conversion using ICRP-60. We also
6 did a calculation tied to the hazard constituents using the
7 MCLs and comparing them to MCLs.

8 With respect to the overview of impacts, and,
9 again, these numbers are all done at 20 kilometers, but, as
10 I indicated, we do have information on the other distances
11 as well, the maximum exposed individual during 10,000 years,
12 and these are in terms of mean values, we also did the 95th
13 percentile as well on the EIS, were .2 millirems per year.
14 That equates to considerably less than 1 LCF.

15 Population impacts during the 10,000 years, again,
16 in terms of mean value, were .37 person-rems. And, again,
17 this calculates to considerably less than 1 LCF. And our
18 chemical analyses as it relates to the MCLs, they were all
19 below the MCLs during the 10,000 year period.

20 We also looked at carbon-14 as it related to
21 long-term repository performance. These numbers were fairly
22 small. The maximum release rate occurred at 19,000 years.
23 We are talking .098 microcuries per year, with an average
24 dose to the local individual of 7.8 times 10 to the minus 12
25 millirem per year, and the maximum population dose of 2.2

1 times 10 to the minus 10 person-rem per year.

2 Next slide, No Action. There were a number of
3 comments that occurred during our scoping timeframe asking
4 us to spend a lot of time and a lot of careful consideration
5 to the no action alternative. And I guess I would say that
6 this Environmental Impact Statement has more in the line of
7 detailed analyses on no action than you would normally find
8 in a no action discussion and Environmental Impact
9 Statement, and a large part of it was done to, you know,
10 respond to the comments that we had during the scoping
11 timeframe.

12 The Environmental Impact Statement, when it
13 discusses the no action alternative, recognizes upfront that
14 we don't know what course of action might happen if this
15 program is not viable. We don't know what the NRC would do.
16 We don't know what the utilities would do. We don't know
17 what Congress we do. We don't know right now what the
18 Department of Energy would recommend. This is somewhat
19 speculative at this point in time. So what we wanted to do
20 was to provide a baseline for comparison, as I mentioned
21 earlier, for the proposed action. And what we did look at
22 was the long-term storage at current storage sites with
23 effective institutional controls for at least 10,000 years.

24 We tied it into the EA for Calvert Cliffs for the
25 IFSI as a typical, you know, storage facility and did our

1 calculations, you know, with that as our bases. And there
2 is an MEI and a population dose tied to that.

3 We also did a long-term calculation that has the
4 same information for the first hundred years, but after the
5 first hundred years we did not include active institutional
6 controls. And that was a very highly stylized approach. We
7 relied on a lot of current site information from the sites
8 around the country. We used population data and local
9 information and the inventories that were available, but,
10 again, it was stylized. We weighted the information to come
11 up five different regions, there is five different MEIs in
12 this calculation, there is five different intruder
13 calculations that we did for the no action, loss of
14 institutional control scenario, and, principally, we
15 regionalized in part to simplify the information.

16 The desire that we had was to be able to compare
17 the impacts from leaving the material at 77 sites as a total
18 inventory with the impacts of moving the material to one
19 site for the long-term, same amount of inventory.

20 Primary sources of information evaluated included
21 the DOE reports and data, information from the Nuclear
22 Regulatory Commission. We went to the NRC libraries, we
23 pulled the EAs and NEPA documents that had been done for all
24 the nuclear facilities that were available, and used that
25 information in preparing our analyses. We also gathered

1 information from other NEPA documents that were tied to the
2 Department of Energy and information from Total Systems
3 Performance Assessment.

4 Impact Indicators, we focused on no action
5 analyses on human health, that was our primary emphasis. We
6 did calculations for the hypothetically maximum exposed
7 individual. We calculated, as I mentioned, population
8 doses, and there is also calculations for both the involved
9 and non-involved workers.

10 Our resources that were evaluated, and they were
11 evaluated but they were more qualitative in nature.

12 On Slide 21, the analytical approach, when we
13 started the calculations we assumed that the spent nuclear
14 fuel and high level waste was already in safe dry storage.
15 This could be either in surface and below grade facilities
16 that the material is in stainless steel dry storage
17 canisters with concrete shields.

18 The hypothetical regions were used, as I
19 mentioned, to simplify the analyses. They were mathematical
20 constructs. We developed concrete storage degradation
21 models to be able to do the calculations. There wasn't one
22 for us to use from the rest of the program, so there was a
23 lot of effort put forth to come up with a degradation model
24 for this purpose.

25 We did adopt three process models from TSPA which

1 included the storage canister degradation process model,
2 cladding degradation, and the SNF and high level waste
3 dissolution model.

4 On the next slide, tied to analytical approach, we
5 developed the facility active release model to estimate
6 release of the dissolution products to the local
7 environment. The computer code we used was called MEPAS.
8 It's Multimedia Environmental Pollution Assessment System
9 code. This is the code that was developed by P&L. It's
10 been used in a number of DOE NEPA documents including the
11 WIPP No Action analyses in their EIS.

12 One of the reasons we selected MEPAS was because
13 it had the ability to look at transport through not only
14 groundwater but surface water and air as well. In the No
15 Action analyses, most of the impacts come from surface
16 water, which is a little different than obviously the
17 repository scenario.

18 This computer code also provides information on
19 dose and generates latent cancer fatalities. Next slide.

20 We realize that the No Action scenario was
21 somewhat sensitive in nature. We were very much concerned
22 that there could be the optics, if we were not very careful,
23 that people would say you're cooking the books, you're
24 trying to make the proposed action look really good and the
25 No Action look really bad, so we were very, very careful

1 when we did our calculations.

2 We did end up putting forth a senior technical
3 panel that we wanted to have help us in coming up with the
4 analyses that we were doing and reviewing the assumptions
5 that we put forth in providing input into how we did the
6 calculations and on Slide 23 you see the members of that
7 panel, who were very, very helpful, very critical and
8 provided us with a lot of good information and insight for
9 us to do the No Action calculations.

10 In most cases where there was a side to err on as
11 to whether or not you did the calculations which would
12 result in either more impacts or less, for No Action we
13 usually went down the path of the lesser in the terms of
14 impacts, again because we wanted to make sure that no one
15 could come back later and say, well, you have stacked the
16 deck on this, so we feel fairly comfortable with our
17 analyses.

18 There was a lot of spent on doing No Action in
19 this EIS. In Slide 24 you see the overview of impacts, and
20 the No Action calculation we have on the repository side of
21 the house, basically the loss of jobs for not moving
22 forward. In scenario 1, taking credit for institutional
23 controls for the whole 10,000 year timeframe, we ended up
24 with approximately 31 latent cancer fatalities and
25 interestingly enough almost half of that number happens

1 during the first 100 years when our assumptions are that you
2 have an IFSI located adjacent to an operating nuclear power
3 plant and you are ending up again with small doses to large
4 numbers of people because your non-involved workers are
5 contributing largely to that dose number.

6 There would be approximately 1,100 commuting and
7 worker accident fatalities and again we did do calculations
8 on people going back and forth to work supporting the IFSIs,
9 just as we did calculations on people going back and forth
10 to work during the repository side of the house.

11 On scenario 2, where we did not take credit for
12 institutional controls after 100 years, you find the first
13 100 years with the same kind of number for latent cancer
14 fatalities. I don't have it here as a bullet but it ends up
15 being approximately 16 and again it's the same exact
16 calculation that you do for scenario number 1. For the
17 remainder of the timeframe, we ended up with 3,300 latent
18 cancer fatalities and obviously the potential contamination
19 of all 77 sites and surrounding resources areas.

20 There was a lot of discussion on coming up with
21 reasonably foreseeable accident scenarios under loss of
22 institutional control and a lot of dialogue, as you can
23 probably well imagine. We did include in there, and it was
24 strongly encouraged to do an accident analysis for this one
25 as well. The accident that we did for both scenario 1 and

1 2, although the impacts -- there were really only impacts
2 for scenario 2 because at that time the facility is degraded
3 is an aircraft crash into the degraded facility and that
4 resulted in from 3 to 13 latent cancer fatalities.

5 Cumulative impacts -- cumulative impacts, as you
6 know, include the incremental impact of the proposed action
7 when added to other past, present and reasonably foreseeable
8 future federal and non-federal actions.

9 We already mentioned the national transportation
10 of radioactive material on the Beatty low level waste
11 disposal area, inventory modules, Nellis, the Nevada Test
12 Site, other DOE complex-wide waste activities that could
13 affect the Nevada test site, low level waste intermodal
14 transfer station at Caliente, a proposed Timbisha Shoshone
15 reservation in the general vicinity, Cortez pipeline gold
16 deposit projects that would be a cumulative impact tied to
17 one of our potential rail transportation routes, APEX bulk
18 commodities intermodal transfer station, and shared use of
19 DOE branch line are examples.

20 Primary sources of information evaluated DOE data
21 and reports, other EIS's, Native American tribes and
22 federal, state and local government agencies. The impact
23 indicators are the same as that which was used in other
24 resource impact areas. Analytical models and tools from
25 other studies provided the data for this study.

1 With respect to impacts, on Slide 27, the impacts
2 for the pre-closure timeframe -- you know, there are fairly
3 short-term impacts in some study areas such as cultural
4 resources, aesthetics, electrical power, longer term impacts
5 for pre-closure when you do cum analyses for your toxics and
6 rad materials, and obviously some additional increase in
7 atmospheric radioactive releases if you have more
8 construction underground for your module activities.

9 Incremental increases in groundwater transport of
10 radionuclides could also occur. We looked at the potential
11 migration of NTS materials to the area of interest for the
12 repository and based on the information we had available
13 there is a potential cum impact there of two-tenths of a
14 millirem per year dose to the MEI, less than one percent
15 increase in linked cancer fatalities when combined with
16 other national transportation activities.

17 There was a potential for some transportation
18 impact increases at Caliente. Cask manufacturing -- we
19 looked at the potential impacts of manufacturing all the
20 casks that would support this program and obviously you are
21 using resources to develop those casks and potential, you
22 know, for small increases in impacts from the Carlin rail
23 corridor as it related to the Cortez gold mine pipeline
24 projects.

25 Other areas of analyses that we looked at in the

1 EIS -- land use and ownership. We're right now on federal
2 properties. We would hope for a permanent withdrawal of
3 approximately 150,000 acres now under federal control. Of
4 that amount there would be a disturbance in total of 370
5 acres until closure that in reality it's only a disturbance
6 of approximately 500 additional new acres, the rest already
7 having been disturbed from the site characterization
8 program.

9 Depending on whether or not you constructed a rail
10 line and which line you would construct -- as I mentioned,
11 we looked at five -- you could disturb from zero to 5,000
12 acres of land for Nevada transportation.

13 Air quality -- the criteria pollutants were less
14 than 5 percent of the regulatory limits, Cristobalite
15 exposure estimated at .026 micrograms per cubic meter for
16 the public hypothetical MEI -- well below the threshold
17 limit value. Slide 29 --

18 Utilities' energy, materials and site services --
19 the use of energy, materials and community services would be
20 small in comparison to amounts used regionally.
21 Transmission lines to the site would require some form of
22 upgrade. From a waste management perspective, our
23 radioactive and hazardous waste generated would be a few
24 percent of the existing offsite capacity. Solid waste would
25 be managed offsite or potentially at an onsite landfill. We

1 looked at both. Hazardous waste would be shipped offsite
2 for disposal. Low level radwaste could be shipped to the
3 Nevada test site for disposal. We recognized there were
4 different places it could go, and one of the places that we
5 did look at and analyze was the NTS.

6 We also looked at the potential for generation of
7 mixed waste, and we believe that it would be a fairly
8 unusual occurrence for it to occur, but we did recognize its
9 potentiality.

10 In the biological resources/soils side of the
11 house, this is principally tied to amount of acres
12 disturbed. Impacts to plants and animals and habitat would
13 be localized. Impacts to wetlands and soils would be small.
14 We do expect that as a result of construction activities and
15 land disturbance, some individual tortoises, which are a
16 threatened species at the Yucca Mountain -- a threatened
17 species would be anticipated to be killed, and that there
18 could be localized vegetation and animal community shifts
19 possible for some temperature changes at the repository
20 block.

21 From a floodplains/wetlands perspective, there
22 could be some small effect to floodplains in the Yucca
23 Mountain area, no effect to wetlands. Along rail corridors,
24 the effects to floodplains and wetlands would be small. We
25 do recognize in this DEIS that there is the need for

1 additional floodplain and wetland assessments when more
2 information is available, and that is tied to the selection
3 of a rail corridor. You are talking about an awful lot of
4 work and we have five corridors, and that would happen at a
5 later point in time.

6 Cultural resources, again, these impacts are tied
7 principally to the fact that workers would be in an area and
8 land would be disturbed. We do recognize that activities at
9 the repository could cause damage to cultural resources
10 because you have people in the area. There is also the
11 potentiality of illicit collecting at sites nearby. But we
12 do have programs in place to mitigate these impacts and
13 those programs would have to be continued through this
14 entire period.

15 Studies are also likely needed in additional
16 detail than what we have done to date along the
17 transportation corridor lines.

18 From a socioeconomic perspective, the key counties
19 that we looked at as it related directly to the repository
20 were Clark, Lincoln and Nye Counties. Other counties were
21 looked at as it related to the construction of a rail
22 corridor. Estimated peak repository employment, i.e., you
23 know, new hires coming in was 2,400. That was direct and
24 indirect. The peak would occur in 2006. This is less than
25 1 percent of an increase in regional employment.

1 Approximately right now 79 percent of the workers at the
2 site are residing in Las Vegas.

3 We estimated peak transportation construction
4 employment would range from 1 percent to 5.7 percent of the
5 total employment by county.

6 Slide 32. Noise, low impacts expected from the
7 repository and from rail construction or other
8 transportation activities. Aesthetics, again, this came out
9 as a low adverse effect to visual or scenic resources in the
10 region. And environmental justice, there were no
11 proportionally high and adverse impacts to minority or low
12 income populations or persons with subsistence lifestyles.

13 Hydrology. There would be some small effect on
14 recharge and on floodplain and drainage channels.
15 Additional delineations would likely be needed. We looked
16 at water demand and we are expecting to use no more water
17 for the repository construction and operation than what we
18 have for the site characterization program, and that was
19 reviewed in the EIS. We also looked at the potential
20 withdrawal of 320 to 710, again, depending upon what rail
21 corridor you would select, should you select one, for the
22 construction of a rail line, and that would occur over a 2.5
23 year period of time.

24 So, in summary, the Draft Environmental Impact
25 Statement assesses impacts of constructing, operating,

1 monitoring and eventually closing a geologic repository at
2 Yucca Mountain, the potential long-term impacts of
3 repository disposal, the potential impacts of transporting
4 the high level radioactive waste and spent fuel nationally,
5 as well as in the State of Nevada, and impacts from not
6 proceeding with the proposed action.

7 The DEIS was distributed to the public on August
8 6th. The Federal Register Notice came out on August 13th,
9 and we are now in the period of public comment, which will
10 last 180 days. And the next slide walks through the number
11 of public hearings. It is missing one, we have also
12 included Carson City, which will probably be 12/2, it is not
13 on this list. But there are 17 hearings total scheduled for
14 the DEIS.

15 And on Slide 36, it shows you where we are today
16 and what we have -- you know, where we have come from, I
17 guess. I guess I would like to put it all in perspective,
18 say that we did go out with a Notice of Intent and scoping
19 for input into this DEIS in August of 1995. The scoping
20 period ended in December, and, as some of you may recall, we
21 ended up with a really dire budget year in 1996, so we
22 terminated the DEIS activities for '96, resumed again with
23 the hiring of Jason in 1997. And our first effort was to
24 deal with the comment summary document responding to the
25 comments that we got from scoping, and then we moved forward

1 with collecting our data, developing the DRAFT EIS. And we
2 have pretty much maintained our projected schedule despite
3 that year and are looking forward to initiating our hearings
4 here in very short order.

5 CHAIRMAN DICUS: Okay. Well, thank you very much
6 for a very crisp and I think rather thorough overview of a
7 lot of work that has gone on and that you have accomplished.

8 I would like to begin with a question on
9 defense-in-depth and also design basis considerations,
10 accident considerations, and to what extent these have been
11 dealt with, I know a great deal in here. But I would like
12 to discuss it just with you a little bit.

13 You know, our Part 63 defines defense-in-depth,
14 and I probably don't need to go through that, but it has to
15 do with being sure that the barriers are diverse, that they
16 are independent and redundant, so that if one barrier
17 failed, that does not necessarily mean failure of the total
18 system.

19 Part 63 also defines the Category 1 or Category 2
20 design basis events, with a Category 1 being events that
21 might occur one or more times during the period of time that
22 you have under consideration, with Category 2 being an event
23 that would have at least one chance in 10,000 of occurring.

24 So my question would be, could you discuss how the
25 DOE has designed and engineered defense-in-depth into the

1 total system performance modeling for the operating
2 preclosure periods, and how the integrated safety analysis
3 approach, which is criticality safety, chemical safety, fire
4 protection, et cetera, was factored in or might be applied?

5 MS. DIXON: When we did the calculations for our
6 accident analyses in the EIS, we used the standard approach.
7 If there was a probability of something occurring one time
8 in 10 million, 1 times 10 to the minus 7, we did the
9 calculations. So, that was our rule of thumb. And, you
10 know, as I had mentioned, you know, before sometimes we had
11 to work out a lot of scenarios to try to come up with
12 something that was a credible, you know, and fit within that
13 guideline.

14 CHAIRMAN DICUS: Okay. Commissioner Diaz.

15 COMMISSIONER DIAZ: Yes. On Slides 9 and 10 where
16 you talk about some of the real doses or potential doses.
17 And the question that I have is, because there are three
18 different scenarios, one DOE, NRC and EPA, on the
19 hypothetically maximum exposed individual and the public
20 impact indicators of NRC, the average members of the
21 critical group and the EPA, the reasonably maximum exposed
22 individual. Practically speaking, for the environmental
23 statement, what are the significant differences of these
24 three different approaches presented to you as a matter of
25 resolving? And if there are significance differences, how

1 do you plan to reconcile them?

2 MS. DIXON: I am trying to --

3 COMMISSIONER DIAZ: On Slide 9. You start talking
4 about the hypothetically maximum exposed individual. And,
5 of course, that is your scenario.

6 MS. DIXON: Right.

7 COMMISSIONER DIAZ: We have a different scenario,
8 and EPA has a different scenario. I don't know whether you
9 have considered what are the practical differences for your
10 presentation of the final EIS. What do these three
11 different ways of calculating or doing things, what do they
12 represent as far as the EIS?

13 MS. DIXON: The three different ways tied to the
14 analytical approach.

15 MR. BARRETT: What we have done in the EIS is we
16 have portrayed the environmental impacts based on
17 conventional EIS type science that the NRC has done, DOE has
18 done many times, based on the precedents set, and also those
19 in court case law regarding NEPA. We have not done a one
20 for one analysis against the NRC standard and the EPA
21 standard, as yet, you know, they are not done. So we have
22 not -- we have used what is usual and customary in the
23 maximum exposed individual. We did not get into the
24 discussion of, say, critical group versus the REMI and some
25 of those issues that are being discussed in the regulatory.

1 So we tried to stay out of that, but, basically,
2 take the curie releases and the source terms and project
3 them into the environment as traditionally done in NEPA
4 documentation, recognizing that defense-in-depth, as the
5 Chairman mentioned, in the regulatory, preclosure criteria
6 of Part 63, we will address in the license application in
7 detail at that time. But for the defense-in-depth, for
8 example, the EIS does not go into that. In preclosure they
9 collapsed a whole building in a hypothetical earthquake,
10 which was the maximum event that we could analyze.

11 COMMISSIONER DIAZ: Yes, I understand. But the
12 question still is, you know, if you consider for the
13 Environmental Impact Statement, especially in the area of
14 doses, the -- let's call it three different approaches, does
15 that make a difference? And if you don't have the answer,
16 maybe sometime we could have the answer.

17 MS. DIXON: Yes, I am going to give a crack at it,
18 and then I will turn to Steve and he can add to it. But if
19 the question is, did we look at all pathways in doing our
20 calculations --

21 COMMISSIONER DIAZ: It is the maximum
22 hypothetically exposed individual versus the average member
23 of the critical group, versus the reasonably maximum exposed
24 individual. There are three different, you know.

25 MS. DIXON: This is Joe Ziegler, who is supporting

1 our EIS from Booz-Allen. Joe.

2 MR. ZIEGLER: Right. The way the calculations
3 were done in the EIS, the Draft EIS are the same as was done
4 in the DOE viability assessment. We assumed the average
5 lifestyle and habits of a person in Amargosa Valley, Nevada.
6 The only difference there in that assumption and what EPA
7 has put in their 40 CFR 197 draft is that we assumed
8 something like 1.8 liters of water per day for the all
9 pathways dose calculations, and they have specified 2 liters
10 per day.

11 The way the TSPA models are being run right now
12 probably don't match up exactly with 197 and the different
13 alternatives they have got about taking a cross-section or
14 slice of the plume at Amargosa Valley. And I think the
15 project has some decisions to make as to how they are going
16 to go for site recommendation on that.

17 The final EIS will use the methodologies that the
18 project decides to use for site recommendation. And because
19 there are differences between the way NRC has specified and
20 the way EPA has specified is we will try to resolve those,
21 reconcile those differences to the degree possible, but
22 since they are different, I don't know how we can be the
23 same as both.

24 But I don't think there is much difference in the
25 analytical results, you know, and I will tell you why,

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1 because, basically, it is just a different shade of zero
2 dose.

3 COMMISSIONER DIAZ: Well, but, no, it is a
4 different shade of a slightly larger than zero dose. And
5 the issue is, you know, since you have to consider the
6 possibility that, you know, either one of these scenarios,
7 it would be a good idea to bound them. Say this is this
8 level, this is this level, and what are the differences in
9 that slightly larger than zero dose? And I think that will
10 be a helpful thing to have.

11 MR. BARRETT: Excellent comment, sir.

12 CHAIRMAN DICUS: Commissioner McGaffigan.

13 COMMISSIONER MCGAFFIGAN: Let me ask a few things.
14 In looking at -- in one of the slides, you talked about low
15 thermal load case, and you said there would be more
16 disruption because it needs to be a bigger repository. But
17 on the other side of it, as I understand it, both the
18 Nuclear Waste Technical Review Board and our Advisory
19 Committee on Nuclear Waste both are enamored of the low
20 thermal load repository at the moment.

21 Which one, which is the current design? Is it the
22 more dense repository with the heavier thermal loads? I
23 know you are analyzing both, but which is the current DOE
24 design?

25 MR. BARRETT: The Draft EIS looks at a high,

1 medium and low.

2 COMMISSIONER McGAFFIGAN: Right.

3 MR. BARRETT: The viability assessment design at
4 that time was close to the high.

5 COMMISSIONER McGAFFIGAN: Right.

6 MR. BARRETT: We have gone to the alternative
7 design, which is an enhanced design, which has a lower
8 thermal load. It is comparable to the medium, it is not at
9 the low.

10 COMMISSIONER McGAFFIGAN: Okay.

11 MR. BARRETT: It is basically the medium, and it
12 has the flexibility through ventilation to basically behave
13 thermally like the low without having the large area and a
14 lot of tunnels with the additional cost and also radon
15 exposure of the additional tunnel, so it is the more compact
16 design.

17 COMMISSIONER McGAFFIGAN: But when you are
18 weighing at the end of the Environmental Impact Statement
19 process, when you have gotten all the comments and you are
20 trying to weigh which way to go, you will have -- apparently
21 you will have greater environmental disruption because it is
22 bigger, weighing against perhaps greater licensability. Is
23 that a fair thing to take into account in making a record of
24 decision? I am asking you a hypothetical question which you
25 can run away from. But is it fair consideration if, you

1 know, ACNW and Nuclear Waste Technical Review Board continue
2 to press for the repository that they think will have less
3 licensing problems.

4 MR. BARRETT: With the Technical Review Board, I
5 believe we have resolved that. We have answered their last
6 letter and we had our meeting, and I think it was last week,
7 with them. We explained to them and documented our
8 rationale, which was heavily weighted with policy
9 considerations of maintaining flexibility, not foreclosing
10 options in the design of a repository, to be able to have it
11 monitored for extended periods of time, and those issues.

12 So it doesn't come down to strictly one number or
13 another, it is a balancing of many times competing goods, as
14 one would say. The design that we have, it is Engineering
15 Design Alternative Number 2, basically does not disturb more
16 area. We basically just arrange the tunnels, they are
17 spread apart more, the tunnels have larger spacing, but we
18 put a line loading, we put the packages closer together, so
19 it is actually compared to the VA. There is not more
20 disturbance with the design, but we basically have drainage,
21 free drainage between the drifts, whereas, in the viability
22 assessment, we did not have free drainage between the
23 drifts. So this will make it simpler as far as the
24 uncertainty case that we are presenting to the Commission
25 and the license application, and when you review the SR

1 aspects.

2 So we think we have that behind us, but we don't
3 really want to change the viability -- the Environmental
4 Impact Statement. We still want that to encompass a broad
5 -- because there will be further design enhancements as the
6 design is constantly improving with time. For example, as
7 the Chairman mentioned earlier, in defense-in-depth, we now
8 have backfill which is a Richards barrier, besides metallic
9 components and a titanium drip shield, as well as an
10 alloy-22. So we are constantly evolving design, improving
11 the design, and also the interface between the design and
12 the natural environment and natural system that we find at
13 Yucca Mountain.

14 So the DEIS we don't intend to be a
15 decision-making document regarding that, it will be the
16 design evolution leading to the LA.

17 COMMISSIONER MCGAFFIGAN: And it brackets
18 everything. Let me, on the transportation side, we just
19 went through an EIS on transportation issues and there were
20 various things that were sensitive there. How did you --
21 what assumptions do you have about fuel enrichment and fuel
22 burnup in terms of your EIS? What is the maximum burnup of
23 the spent fuel that you assume? What is the maximum fuel
24 enrichment you assume? Do you know those numbers? Was a
25 sensitivity analysis done with regard to those?

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1 MR. BARRETT: We looked at a range after talking
2 to the staff on exactly what -- I know we went, we follow
3 what the intent is, and it went to the higher numbers. I
4 thought it was -- Joe.

5 MR. ZIEGLER: What we did, and I can't give you
6 the exact numbers, it shows up in Appendix A, but the
7 assumptions we made were we used typical fuel, but that
8 really doesn't affect the transportation analysis, because
9 for transportation analysis purposes, we assumed that the
10 doses were at the regulatory limit, which is a little bit
11 more conservative than you did in your document. And since
12 it is at the regulatory limit, then, you know, the burnup
13 and things don't make much difference unless it changes the
14 number of packages, and we don't think it does that.

15 COMMISSIONER McGAFFIGAN: That is the issue. One
16 issue could be whether it changes the number of packages, or
17 do you go to higher enrichments and higher burnups, you will
18 have less transportation. And then there are things that we
19 considered in our EIS, as you know, about longer cooldown
20 periods before you transport. If you wait 20 years, then it
21 doesn't matter, et cetera. So, that is fine.

22 MR. ZIEGLER: I guess the bottom line is the EIS
23 does a bounding analysis. We don't think the impacts would
24 be greater than that, and that is why we chose the
25 regulatory limit, to make sure we bounded and we

1 conservatively stated those impacts.

2 COMMISSIONER McGAFFIGAN: Okay. Because the staff
3 recently -- we are at 62 megawatt -- 62 gigawatt days per
4 metric ton uranium, I think at the moment, and we just
5 approved Surry or North Anna going to -- with eight fuel
6 rods, going to 73. And so our analysis, you know, may not
7 be conservative for those eight rods. And if the industry,
8 over the next 20 years, can prove to us, and we approve
9 higher burnups, then there may be a change needed at that
10 time.

11 The last issue that came up a lot, and we have a
12 petition for rulemaking from the Attorney General of Nevada
13 before us, is whether the terrorism scenarios that we
14 assumed are sufficiently robust. And you are doing a much
15 more elaborate analysis, and if you go down this path, and I
16 would be open to your comments, you would also have to look
17 at the no action alternative.

18 And, you know, you're assuming more robust
19 terrorism threats to the 77 sites where the stuff is
20 located. But how have you handled thus far the criticism
21 that RADTRAN4, et cetera, don't allow for the really big
22 accident where somebody is using one of these rail cars for
23 target practice with -- I think in one of the documents I
24 saw everything including fighter jets were attacking the
25 things.

1 MS. DIXON: Well, 'we didn't look at fighter jets.

2 COMMISSIONER McGAFFIGAN: I'm sure you didn't.

3 MS. DIXON: We did have -- there had been a report
4 done some time ago in part for the NRC, Sandia had worked on
5 it for, you know, sabotage/terrorism issues, and we did turn
6 to Sandia for an update of that report, looking at whether
7 or not the impacts would be any different today than when
8 the report was done, considering the changes that, you know,
9 could have taken place or have taken place with, you know,
10 various types of, you know, weaponry. And those
11 calculations were completed. The impacts really did not
12 change substantively from the original report that had been
13 done some time ago. That is I believe a reference document
14 to the DEIS.

15 But to answer your question, and I believe the NRC
16 does have a copy of it, we did take a look at, we did update
17 the work that had been done before. We did look at, you
18 know, what was reasonable with respect to a sabotage kind of
19 event, and those impacts are included in the document.

20 COMMISSIONER McGAFFIGAN: Okay.

21 MS. DIXON: With respect to no action and so
22 forth, a lot of those discussions are more qualitative in
23 nature.

24 CHAIRMAN DICUS: Commissioner Merrifield.

25 COMMISSIONER MERRIFIELD: Lake, my first question

1 goes to a followup of Commissioner McGaffigan in talking
2 about the design of the facility relative to a lot of
3 concerns that were in play at various points even relatively
4 recently, backfill, the shielding over the casks themselves,
5 concrete liners, whether it's natural circulation or forced
6 circulation. And you had a variety of different things you
7 were considering. And some of that, you know, some of the
8 thinking did change arguably over a relatively short period
9 of time.

10 How fixed are you at this point in terms of the
11 direction you're going on what you're postulating on some of
12 those design issues, and when do you have some sense that
13 you'll have a better -- if it's not relatively fixed now,
14 when do you think you will have some time line on that?

15 MR. BARRETT: The design process is constantly
16 changing in a controlled manner, and the design control
17 requirements that this program learned its lesson eight
18 years ago on design control. So we've controlled the
19 design, and the design changes constantly as we go forward,
20 learning about the natural environment in Yucca Mountain,
21 and then trying to basically make the design as good as
22 technology reasonably will allow us to do it to basically
23 contain and retard the materials in this longevity, in this
24 lifetime.

25 When we did the viability, there's been an

1 evolution. Ten-plus years ago we were a thin-walled,
2 quarter-inch stainless steel package. It was determined in
3 the early nineties that a more robust package was
4 appropriate from all parties, and we did that. We had not
5 decided in the mid-nineties quite what the thermal load was.
6 We put a reference design in. There was a Commission
7 meeting, and it was Chairman Zech at the time, on -- I don't
8 think it was; I don't remember who it was at that point.
9 But we did that. We chose the design, which was the higher
10 design.

11 Then we learned more about the national
12 environment, and we changed -- we improved the design again
13 toward where we are at the viability assessment. And then
14 we recognized that there is still more work to be done, and
15 the viability assessment design could be enhanced for
16 basically the reference design to take us through site
17 recommendation and the license application.

18 We did a major study with our M&O contractor, TRW,
19 who looked at 26 different alternatives. We briefed the
20 staff on this. And we came to a conclusion that at this
21 stage for this evolution for the site recommendation and the
22 license application, we would go with the design called
23 Enhanced Design Alternative No. 2, which is sort of this
24 mid-level thermal load in kilowatts per acre, but it's a
25 line loading where the packages are together. It is a

1 ventilated tunnel for as long as we're monitoring to remove
2 some of the heat and humidity.

3 And we also put in the backfill, which would be a
4 Richards barrier for diversity and also redundancy, and
5 titanium drip shields, which would also -- we balanced
6 operational considerations in the license to build
7 demonstrating the safety case to the Commission and also to
8 the President basically on a site recommendation, cost,
9 schedule, also added into it flexibility in the future. So
10 the design, we've chosen that design, I've signed the
11 internal design control documents, that that is our design,
12 we have explained this to the technical review board, and
13 also we've briefed your staff on that.

14 So we have basically selected a design for this
15 next phase. We fully recognize that as we go forward in
16 this, as we learn more about the site and more about
17 materials and more about TSPA, we will refine that design
18 again. But I don't expect major changes in the design on
19 EDA 2 unless there is some technical reason to do so.

20 COMMISSIONER MERRIFIELD: So you would
21 characterize the changes as being evolutionary, not
22 revolutionary.

23 MR. BARRETT: Yes, sir.

24 COMMISSIONER MERRIFIELD: In nature.

25 MR. BARRETT: I do.

1 COMMISSIONER MERRIFIELD: That is not an
2 insignificant issue, given the fact that we have our Center
3 for Nuclear Waste Regulatory Analysis, which is trying to
4 keep up with you to an extent in terms of trying to
5 understand the science that you're using for this, and
6 that's a challenge for them in terms of the resources we
7 have to do that.

8 A second set of questions I have regards
9 transportation issues. Are you anticipating producing
10 another environmental impact statement when a final decision
11 on the alternative transportation routes are utilized, or is
12 there some other method you're using to analyze that?

13 MS. DIXON: On a national basis the answer is no.
14 I mean, we looked at not necessarily the route but DOT-
15 approved routes that could in fact be used. We recognized
16 that, you know, as time progresses, you know, new highways
17 could be built or States could come up with preferred
18 alternative routes that currently don't exist today, but
19 they would have to be in the bounds of the DOT preferred
20 category, so we already believe that from a national basis
21 we have bounded the impacts.

22 From a Nevada basis the answer is not the same.
23 From a Nevada basis, if the decision is made as an example
24 to construct a rail corridor and out of the NEPA process and
25 through the SR there's at some point in time in the future a

1 decision to construct a particular rail corridor, we believe
2 that there will be the need for additional NEPA analyses on
3 that particular corridor that would include, you know,
4 perhaps the flood-plain wetlands assessment activities that
5 I mentioned earlier, additional detail on, you know, your
6 cultural resources, your biological resources, you know,
7 socioeconomic impacts for that particular corridor and
8 potential variations in alignment at that corridor.

9 COMMISSIONER MERRIFIELD: I know your list of
10 meetings that you have coming up, 17 meetings, includes a
11 majority which are in Nevada, but obviously do outreach to
12 other areas of the country and other cities. To what extent
13 as it relates to transportation are you specifically seeking
14 to get comments from other States on transportation issues?
15 I mean, this is an issue which encompasses a vast majority
16 of the States, or at least has the potential to.

17 MS. DIXON: Obviously we can't go to every State
18 in the country, nor is there any requirement under NEPA. We
19 have strongly encouraged -- and this document has gone to
20 every single State in the country and, you know, political
21 representatives of those States soliciting input and
22 soliciting comments, and anybody, no matter whether or not
23 there's a public hearing or not, any State can provide
24 comments as it relates to transportation issues within their
25 particular State or whatever concerns they have in the

1 entirety of the environmental impact statement.

2 There are several public hearings that we --
3 places for public hearings that we selected that were tied
4 to the fact that they were transportation hubs. There's
5 Saint Louis, there's Atlanta, there's Denver. We do have
6 several that are there for that particular purpose.

7 We also -- and this is somewhat unique to EIS's --
8 but in the short-term impact analysis, transportation could
9 have been a subelement in chapter 4 dealing with short-term
10 impacts. What we did, because of its import and its
11 national interest level, we have a chapter in the DEIS
12 designated solely to transportation. So if you're a
13 different State and you don't really care about all the
14 things that, you know, could occur as it relates to Yucca
15 Mountain site-specifically, you can turn to chapter 6 of the
16 environmental impact statement and focus just on the
17 transportation work that exists there.

18 COMMISSIONER MERRIFIELD: No further questions.
19 Thank you, Chairman.

20 CHAIRMAN DICUS: Okay. Let me ask just a couple
21 of questions. One of them has to do with your Part 963, and
22 how would you envision -- this would probably go to you,
23 Lake, but maybe anyone else can join in -- be able --
24 envision that being able to crosswalk with NRC's Part 63
25 from a risk-informed performance-based base point.

1 MR. BARRETT: Basically our Part 63 references
2 what you're going to do in 63, and we follow you in the EPA.

3 CHAIRMAN DICUS: Okay.

4 MR. BARRETT: So, I mean, that's really how -- now
5 exactly the wording, you know, our staffs are working on it
6 now to find the set in the OMB review process.

7 CHAIRMAN DICUS: Yes. I recognize it's a work in
8 progress. And one other question. It's a budgetary
9 question. It has to do with the licensing support network,
10 the LSN. Could you address DOE's LSN budgetary commitment
11 for FY 2000, and given the fact that you may have some
12 budgetary reductions, both in 2000 and any out years, how
13 that might affect the LSN.

14 MR. BARRETT: Our intention would be in a
15 constrained budget situation to do the minimum on the LSN.
16 Now the minimum, we'll work together and define what that
17 would be, the staffs.

18 CHAIRMAN DICUS: Okay. Commissioner Diaz.

19 COMMISSIONER DIAZ: Yes. On slide 14 you have a
20 series of transportation-related LCF. Do you have a
21 breakdown between workers and public?

22 MS. DIXON: Yes, we do. The environmental impact
23 statement breaks these numbers down and fairly -- in a great
24 amount of detail. And there's differentials between loading
25 operations and materials going back and forth and the

1 general public, and those breakdowns all do exist. Yes.

2 COMMISSIONER DIAZ: Okay. All right, thank you.

3 CHAIRMAN DICUS: Commissioner McGaffigan.

4 COMMISSIONER McGAFFIGAN: On slide 6 you talked
5 about cumulative impacts, and you had these modules for
6 larger amounts of waste. And then when you discussed
7 impacts at the end, I'm not sure you addressed quite how --
8 is it proportional? If I go from 70,000 to 119,000, do I
9 just multiply by five-sevenths, 1.57 -- 1.71 -- and get an
10 answer, or is there any nonlinearity in the impacts when you
11 go to these --

12 MS. DIXON: To the modules?

13 COMMISSIONER McGAFFIGAN: To the modules that
14 are --

15 MS. DIXON: I'm trying to recall what the numbers
16 were for the cumes. Do you --

17 MR. ZIEGLER: Yes, I can't recall the numbers.
18 Basically the proportionality is for the commercial spent
19 nuclear fuel component, which you start off with 63,000
20 metric tons of commercial fuel, so you go from 63 to 105,
21 and that's relatively proportional.

22 COMMISSIONER McGAFFIGAN: How does -- could Yucca
23 Mountain hold 125.1 metric tons of stuff -- it's --

24 MS. DIXON: It's 190.

25 COMMISSIONER McGAFFIGAN: It's 119,000 metric tons

1 and then another 6,100 cubic meters of greater than Class C
2 waste in SPAR.

3 MR. BARRETT: We believe from a technical point of
4 view it could -- it is rather moot, because there are
5 statutory.

6 COMMISSIONER McGAFFIGAN: Right. I understand the
7 statute. But technically it could hold this amount of --

8 MR. BARRETT: When we have the final EPA NRC
9 regulations -- it's premature -- we're not saying the site
10 is suitable today, we're saying this is the best science can
11 do to project it.

12 COMMISSIONER McGAFFIGAN: Right.

13 MR. BARRETT: If you look at these numbers against
14 reasonable standards, it probably would meet it at the
15 higher levels.

16 COMMISSIONER McGAFFIGAN: The greater than Class C
17 waste comes up, you know, because there are places like
18 Trojan that is shut down, working to decommission itself,
19 and it will have an ISFSI there. And it will have a bunch
20 of dry casks with high-level -- with spent fuel in it, and
21 then they'll have one or two that will have some greater
22 than class C waste in it, and if that doesn't get off the
23 site, then you still have 77 sites around the country where
24 something's left behind in dry storage that looks -- DOE I
25 guess has a mandate to come up with a solution for. And so

1 I think it's interesting that you -- and I commend you for
2 looking at this within your site, but the no-action
3 alternative, if everything isn't off the sites, then you
4 still have some sites where the stuff is still there.

5 MS. DIXON: We did look at whether or not there
6 was room available, spacing available for the material, and
7 the answer to that is yes.

8 COMMISSIONER McGAFFIGAN: The other broad question
9 I have is you've, in the Waste Isolation Pilot Plant, EIS
10 process, how much of what you're doing here is built on that
11 foundation? I mean, was there a big learning curve for DOE
12 in doing the EIS for the Waste Isolation Pilot Plant and
13 were there lots of lessons learned, or was it so different
14 because it's true and not high-level waste that it didn't
15 help you much?

16 MS. DIXON: I think that the WIPP EIS did help us,
17 and that there were -- I mean, that's the only EIS that's
18 out there that's really a 10,000-year --

19 COMMISSIONER McGAFFIGAN: Right.

20 MS. DIXON: Environmental impact statement, and
21 there were a number of things that we looked to to
22 understand how WIPP did it and how successful were they and
23 what precedents had been established through the WIPP NEPA
24 process. So yes, it was very important to us in the
25 construct of this environmental impact statement.

1 COMMISSIONER McGAFFIGAN: Thank you.

2 COMMISSIONER MERRIFIELD: I guess more of a
3 statement than anything else. It's brought out by the
4 Chairman's question on the licensing support network. We
5 are at the point now where we are beginning to become
6 engaged in getting that all put together as is required. We
7 have given the responsibility of that to our Atomic Safety
8 and Licensing Board panel, and they have begun hiring of
9 staff, and we feel that's an important resource to be able
10 to respond to the concerns of individuals who live around
11 these sites and around the country who want to know, want to
12 have access to this information.

13 I'm somewhat concerned by your comment, Lake, that
14 you will fund it to basically the extent minimum you can get
15 away with. We'll have to obviously be engaged on that
16 issue. This is an important one that the Commission has
17 taken some important degree of responsibility for and has
18 been actively involved with, and we certainly want to make
19 sure has the resources necessary to function effectively for
20 the users of that system, i.e., the public.

21 CHAIRMAN DICUS: Commissioner Diaz.

22 Commissioner McGaffigan.

23 Okay. Well, on behalf of my fellow Commissioners,
24 I would certainly like to thank the Department of Energy for
25 another very informed briefing for us today. I think it was

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1 clear from our discussions that progress has been made
2 toward narrowing total system performance, variability, and
3 uncertainty, and improving quality assurance implementation
4 and controls, and clearly though there's yet a lot of work
5 to be done, which I think we all recognize.

6 And I think as we have expressed today and that
7 you have expressed today, the implementation, documentation,
8 and maintenance of a quality assurance program
9 characteristic to 10 CFR Part 50, Appendix B, is essential
10 to pursuing the licensing process if it is to occur, and in
11 demonstrating performance, reliability, and availability of
12 all safety-significant structures, systems, and components
13 critical to waste isolation and containment. A solid QA
14 program provides defensibility and traceability and allows
15 for prompt and adequate deficiency identification, root-
16 cause analysis, and implementation of corrective actions
17 necessary to prevent recurrences.

18 So again I would like to thank you, and unless my
19 fellow Commissioners have any further questions or comments,
20 then this meeting is now adjourned.

21 Thank you very much.

22 [Whereupon, at 10:55 a.m., the briefing was
23 concluded.]
24
25

CERTIFICATE

This is to certify that the attached description of a meeting of the U.S. Nuclear Regulatory Commission entitled:

TITLE OF MEETING: NRC STAFF BRIEFING ON DRAFT
 ENVIRONMENTAL IMPACT STATEMENT (EIS)
 FOR A PROPOSED HLW GEOLOGIC REPOSITORY
 PUBLIC MEETING

PLACE OF MEETING: Rockville, Maryland

DATE OF MEETING: Tuesday, September 21, 1999

was held as herein appears, is a true and accurate record of the meeting, and that this is the original transcript thereof taken stenographically by me, thereafter reduced to typewriting by me or under the direction of the court reporting company

Transcriber: Rose Gershon

Reporter: Mark Mahoney

*“Draft Environmental Impact Statement
for a Geologic Repository for the
Disposal of Spent Nuclear Fuel and
High-Level Radioactive Waste at Yucca
Mountain, Nye County, Nevada”*

Presentation to the
Nuclear Regulatory Commission
September 21, 1999

Wendy R. Dixon, EIS Project Manager
Yucca Mountain Site Characterization Project
U.S. Department of Energy

Environmental Impact Statement (EIS) Drivers

Nuclear Waste Policy Act (NWPA)

- Requires a final EIS to accompany a site recommendation and license application
- Prepare a technically adequate EIS that can be adopted, to the extent practicable, by the Nuclear Regulatory Commission
- EIS need not consider
 - The need for a repository
 - The time of initial availability of a repository
 - Alternatives to geologic disposal
 - Alternative sites to Yucca Mountain

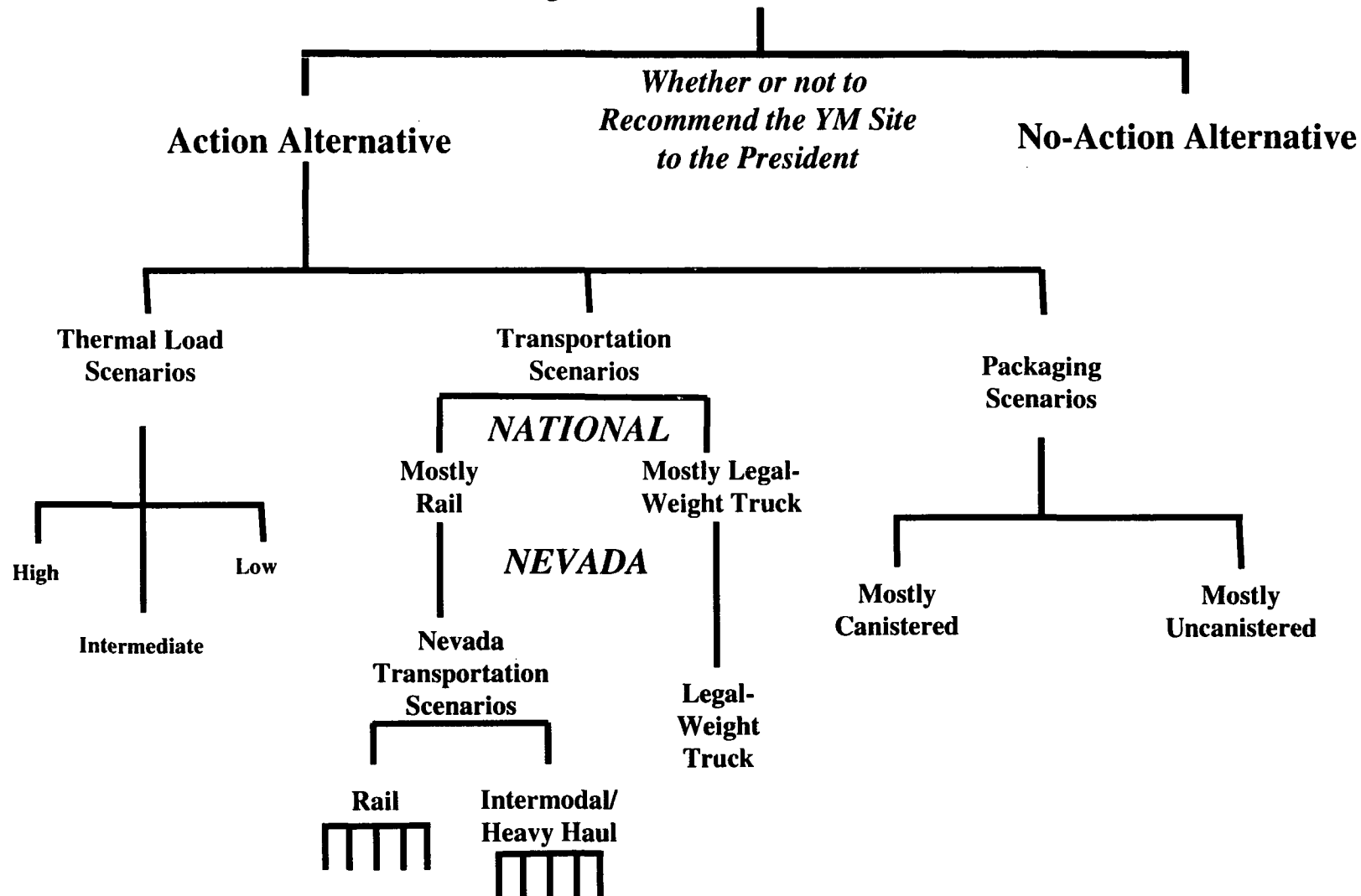
Preparation of the EIS

- DOE is lead agency for preparing the EIS
 - EIS Technical Support Contract under DOE - Jason Associates and subcontractors:
 - Tetra Tech NUS
 - Battelle
 - Dade Moeller and Associates
 - Relied on existing technical studies and information developed during site characterization activities by the CRWMS M&O Contractor, USGS and National Laboratories
 - Developed new information as necessary to supplement existing information

Proposed Action

- DOE proposes to construct, operate and monitor, and eventually close a geologic repository for the disposal of spent nuclear fuel and high-level radioactive waste
- 70,000 metric tons of heavy metal (MTHM)
 - 63,000 MTHM commercial Spent Nuclear Fuel (SNF)
 - 7,000 MTHM DOE SNF and High-Level Waste (HLW)
- The EIS describes and evaluates the current preliminary design concept and also identifies design features and alternative design concepts that DOE is considering for the final design

Analytical Structure



Cumulative Impacts

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graph TD; A[Cumulative Impacts] --> B[Modules]; A --> C[Transportation]; A --> D[Other Cumulative Impacts];
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Modules

Module 1

- 119,000 MTHM
 - 105,000 CSNF
 - 2,500 DOE SNF
 - 11,500 HLW

Module 2

- 119,000 MTHM
 - 105,000 CSNF
 - 2,500 DOE SNF
 - 11,500 HLW
- 2,100 m³ GTCC
- 4,000 m³ SPAR

Transportation

- All national radioactive waste shipments from 1943 to 2047
 - Medical
 - Research Labs
 - etc.
- Historic and future DOE waste shipments
- Shipment of Modules 1 and 2

Other Cumulative Impacts

- Nevada Test Site
- National transportation of radioactive materials
- Local mining
- Beatty low-level radioactive waste disposal
- Nellis Air Force Base
- Others

Areas of Analysis

- Short Term Analyses

Land Use and Ownership

Air Quality

Health and Safety

Accident Impacts

Utilities, Energy, Materials

Waste Management

Transportation

Environmental Justice

Hydrology

Floodplains/Wetlands

Biological Resources/Soils

Cultural Resources

Socioeconomics

Noise

Aesthetics

- Long-Term Repository Performance

- No Action Alternative

- Cumulative Impacts

Health and Safety

- Primary sources of information
 - DOE site data
 - Independent guidance organizations (National Council on Radiation Protection and Measurements (NCRP) and International Commission on Radiological Protection (ICRP))
 - DOE Computerized Accident/Incident Reporting and Recordkeeping System (CAIRS)
- Potential impact sources
 - Radionuclide releases and direct radiation
 - Cristobalite releases
 - Industrial accidents

Health and Safety (cont.)

- Impact indicators
 - Public (population and hypothetical maximally exposed individual (MEI))
 - Involved and noninvolved workers (population and hypothetical MEI)
- Analytical Approach
 - Cristobalite: estimate offsite concentrations and qualitatively evaluate involved worker exposure
 - Industrial: estimate worker full-time equivalents (FTE) and use DOE workplace fatality rate of 2.9 fatalities per 100,000 FTE
 - Radiation dose: estimate dose from radon-222 and progeny, krypton-85, external radiation from fuel and waste package handling, subsurface ambient external radiation
 - Convert public and worker dose estimates to human health impacts using ICRP-60 (2,000 rem = 1 latent cancer fatality (LCF) for public, 2,500 rem = 1 LCF for workers)

Health and Safety (cont.)

- Overview of impacts
 - Hypothetical maximally exposed individual (public)- highest annual dose estimated at 0.8-1.8 mrem (> 99% radon-222)
 - Highest annual population dose 4-10 person-rem (> 99% radon-222)
 - Radiological impacts to the public from repository activities could result in 280-810 person-rem or 0.14-0.4 LCF (> 99% radon) over 100 years
 - Radiological impacts to workers could result in 6,500-9,800 person-rem or 3-4 LCFs (~70% from SNF and HLW management) over 100 years
 - Industrial workplace hazards could result in up to 1-2 fatalities over 100 years

Accident Impacts

- Primary sources of information
 - DOE, Nuclear Regulatory Commission and other agencies
- Potential impact sources
 - Radionuclide releases and structural failures
- Impact indicators
 - Public, involved workers, and noninvolved workers
- Analytical Approach
 - 16 scenarios included in detailed analysis from 69 originally considered
 - Used the MACCS2 (MELCOR Accident Consequence Code System) code
 - Consequence analysis did not include probability of occurrence (accidents analyzed as if assumed to occur)

Accident Impacts (cont.)

- Overview of impacts
 - Maximum reasonably foreseeable accident is an earthquake estimated to occur once every 50,000 years (1.1g ground acceleration)
 - Highest dose to public MEI - 320 millirem (0.00002 probability of LCF)
 - Severe injury or death to involved workers from collapsed buildings
 - As many as 39 in Waste Handling Building and 36 in Waste Treatment Building

Transportation

- Primary sources of information evaluated
 - DOE (Studies, reports, and file information)
 - Department of Transportation and Census Bureau
 - State accident data
 - Other EISs
 - Nuclear Regulatory Commission
- Impact indicators
 - Workers (populations and hypothetical maximally exposed individual)
 - Public (Population within one-half mile of route and hypothetical maximally exposed individual, within 50 miles for accidents)
 - Other resource areas within Nevada (e.g., water, biology, socioeconomics)

Transportation (cont.)

- Analytical approach
 - CALVIN: Numbers of commercial SNF shipments
 - HIGHWAY and INTERLINE: Route data
 - RISKIND: MEI doses (routine); MEI & population doses (accident)
 - RADTRAN4: Dose to the public & workers (routine); dose risk from accidents
- Overview of impacts
 - Legal weight truck: About 60,000 person-rem or 29 LCFs and 11 traffic fatalities
 - Rail: About 5,100 person-rem or 6 LCFs and 16 traffic fatalities
 - Maximum reasonably foreseeable accident:
 - 9,400-61,000 person-rem or 5 to 31 latent cancer fatalities
 - Accident probability per year: 1.4×10^{-7} to 1.9×10^{-7}

Long-Term Repository Performance

- Primary sources of information evaluated
 - DOE reports, studies and data
 - Other EISs
 - National Research Council report Technical Basis for Yucca Mountain Standards
 - Viability Assessment
 - USGS and National labs
 - Environmental Protection Agency, International Atomic Energy Agency and ICRP technical reports
- Impact indicators
 - Public within 80 kilometer radius
 - Public within groundwater flow area

Long-Term Repository Performance (cont.)

- Analytical approach
 - Total System Performance Assessment simulated climate, water infiltration, the unsaturated zone, thermal hydrology, near-field geochemistry, cladding degradation, radionuclide mobilization and engineered barrier system transport, unsaturated and saturated zone transport, and biosphere pathways.
 - DOE also used alternate conceptual models, a contained gas release model, and Monte Carlo techniques to address aspects of uncertainty
 - Estimated doses to population within about 80 kilometers
 - Estimated population and hypothetical maximally exposed individual at four distances
 - 5, 20, 30, and 80 kilometers (Franklin Lake Playa)

Long-Term Repository Performance (cont.)

- Analytical approach (cont.)
 - Collective dose to LCF conversion: ICRP-60 (2,500 rem = 1 LCF for member of the public and 2,000 rem = 1 LCF for a worker)
 - Compared chemical impacts to Maximum Contaminant Levels (MCLs)
- Overview of impacts (at 20 kilometers)
 - Maximum exposed individual during 10,000 years - mean values
 - 0.059 to 0.22 mrem/year or
 $<< 1 \text{ LCF } (2.1 \times 10^{-6} \text{ to } 7.6 \times 10^{-6})$
 - Population impacts during 10,000 years - mean values
 - 0.13 to 0.37 person-rem or
 $<< 1 \text{ LCF } (6.7 \times 10^{-5} \text{ to } 1.8 \times 10^{-4})$
 - Chemical contaminant below MCLs during 10,000 years

Long-Term Repository Performance (cont.)

- Carbon-14
 - Maximum release rate (19,000 years)
 - 0.098 microcuries per year
 - Average dose to local individual
 - 7.8×10^{-12} mrem per year
 - Maximum population dose
 - 2.2×10^{-10} person-rem per year

No Action Alternative

- The EIS recognizes that the future course that Congress, the DOE, and commercial nuclear power utilities would take if Yucca Mountain were not recommended as a repository remains highly uncertain
- To provide a baseline for comparison with the Proposed Action, DOE decided to illustrate one set of possibilities by focusing its analysis of the No-Action Alternative on the potential impacts of two scenarios:
 - Long-term storage at the current storage sites with effective institutional controls for at least 10,000 years
 - Long-term storage at the current storage sites with no effective institutional controls after approximately 100 years

No-Action Alternative (cont.)

- Primary sources of information evaluated
 - DOE reports and data
 - Nuclear Regulatory Commission
 - National Environmental Policy Act documents
 - Total System Performance Assessment
- Impact indicators
 - Focused on human health
 - Hypothetical maximally exposed individual
 - Population doses
 - Workers - involved and noninvolved
 - Other resources were more qualitatively evaluated

No-Action Alternative (cont.)

- Analytical approach
 - SNF and HLW assumed to be in dry storage
 - Surface and below grade facilities
 - Stainless steel dry storage canisters with concrete shield
 - Hypothetical regions used to simplify analysis - mathematical constructs
 - Developed concrete storage module degradation model
 - Adopted three process models from Total System Performance Assessment
 - Storage canister degradation,
 - Cladding degradation, and
 - SNF & HLW dissolution

No-Action Alternative (cont.)

- Analytical approach (cont.)
 - Developed facility radioactive release model to estimate release of dissolution products to the local environment
 - MEPAS computer code used for
 - Groundwater, surface water, and air
 - Dose
 - Latent Cancer Fatalities

Senior Technical Panel Members

- Dade W. Moeller -- radionuclide multimedia transport, biosphere, and risk assessment
- Alan H. Wells -- spent nuclear fuel and high level radioactive waste storage container degradation
- Richard S. Denning -- waste form degradation and environmental release
- Stephen A. Short -- facility degradation and failure mechanisms
- Robert J Budnitz -- integrated performance assessment

No-Action Alternative (cont.)

- Overview of impacts
 - Repository - loss of jobs
 - Scenario 1 - Credit taken for institutional control
 - About 70,000 person-rem or 31 LCFs
 - About 1,100 commuting and worker accident fatalities
 - Scenario 2 - No credit for institutional control after 100 years
 - About 7 commuting and industrial accident fatalities during first 100 years
 - About 6,600,000 person-rem or 3,300 LCFs
 - Potential contamination of all 77 sites, and surrounding resources
 - Aircraft crash into degraded facility -
 - 6,000 - 26,000 person-rem or 3 - 13 LCFs

Cumulative Impacts

- The incremental impact of the proposed action when added to other past, present, and reasonably foreseeable future Federal and non-Federal actions
 - National transportation of radioactive materials
 - Beatty Waste Disposal Area
 - Inventory modules (discussed earlier)
 - Nellis Air Force Range
 - Nevada Test Site
 - DOE complex-wide waste activities affecting the Nevada Test Site
 - Low-level waste intermodal transfer station at Caliente
 - Proposed Timbisha Shoshone Reservation
 - Cortez pipeline gold deposit projects
 - Apex bulk commodities intermodal transfer station
 - Shared use of DOE branch rail line

Cumulative Impacts (cont.)

- Primary sources of information evaluated
 - DOE data and reports, other EISs, Native American tribes and Federal, state, and local government agencies
- Impact indicators
 - Same as used for other analysis of resource impacts
- Analytical approach
 - Analytical models and tools from other studies provided data to this study

Cumulative Impacts (cont.)

- Overview of impacts
 - Low short-term impacts in some study areas; cultural resources, aesthetics, and electrical power supply
 - Long-term impacts from toxic and radiological and same level atmospheric radioactive releases would increase incrementally
 - Incremental increases in groundwater transport of radionuclides (from NTS) could also occur (0.2 millirem per year dose to the MEI)
 - Less than 1% increase in LCFs when combined with other national transportation activities
 - Potential for small transportation impacts increase at Caliente (potential private LLW intermodal transfer site)
 - Cask manufacturing could increase impacts
 - Potential for small increase in impacts with the Carlin rail corridor implementing alternative (Cortez Gold Mine, Inc. - pipeline projects)

Other Areas of Analysis

- Land Use and Ownership
 - EIS assumption: Permanent withdrawal of 150,000 acres now under federal control
 - Active use (surface disturbance) of 870 acres until closure
 - 0 to 5000 acres of land disturbed for Nevada transportation
- Air Quality
 - Criteria pollutants <5 percent of regulatory limits
 - Cristobalite exposure estimated at <0.026 microgram per cubic meter for public hypothetical MEI

Other Areas (cont.)

- Utilities, Energy, Materials and Site Services
 - Use of energy, materials, and community services would be small in comparison to amounts used regionally
 - Transmission lines to site would require some form of upgrade
- Waste Management
 - Radioactive and hazardous waste generated would be a few percent of existing offsite capacity
 - Solid wastes would be managed offsite or potentially at an onsite landfill
 - Hazardous waste would be shipped offsite for disposal
 - Low-level radioactive waste could be shipped to Nevada Test Site for disposal
 - Generation of mixed waste could only occur in unusual circumstances

Other Areas (cont.)

- **Biological Resources/Soils**
 - 870 acres disturbed at the repository
 - 0 to 5000 acres of land disturbed for Nevada transportation
 - Impacts to plants and animals and habitat localized
 - Impacts to wetlands and soils small
 - Some individual tortoises anticipated to be killed
 - Localized vegetation and animal community shifts possible from temperature changes
- **Floodplains/Wetlands**
 - Small effect to floodplains in Yucca Mountain area
 - No effect to wetlands
 - Along rail corridors, effects to floodplains and wetlands would be small
 - Additional floodplain/wetland assessment may need to be done when more information is available upon selection of a rail corridor or heavy-haul route

Other Areas (cont.)

- Cultural Resources
 - Disturbance of about 870 acres at the repository
 - 0 to 5000 acres of land disturbed for Nevada transportation
 - Activities at repository could cause damage to and illicit collecting at nearby sites; programs in place to minimize impacts
 - Studies likely needed along transportation corridor
- Socioeconomics
 - Estimated peak repository employment of 2,400 (direct and indirect) occurring in 2006 would result in <1 percent in regional employment
 - Estimated peak transportation construction employment would range from less than 1 percent to 5.7 percent of total employment by county

Other Areas (cont.)

- Noise
 - Low impacts expected from repository, rail construction or transportation activities
- Aesthetics
 - Low adverse effects to visual or scenic resources in the region of the repository or from transportation
- Environmental Justice
 - No disproportionately high and adverse impacts to minority or low-income populations or persons with subsistence lifestyles

Other Areas (cont.)

- Hydrology
 - Small effect on recharge and on floodplains & drainage channels (Additional delineations will likely be needed)
 - Repository water demand (250 to 480 acre-feet per year) below Nevada State Engineer's ruling on perennial yield (low 580 acft/yr)
 - Withdrawal of 320-710 acre-feet from multiple wells and hydrographic areas over 2.5 years for rail construction

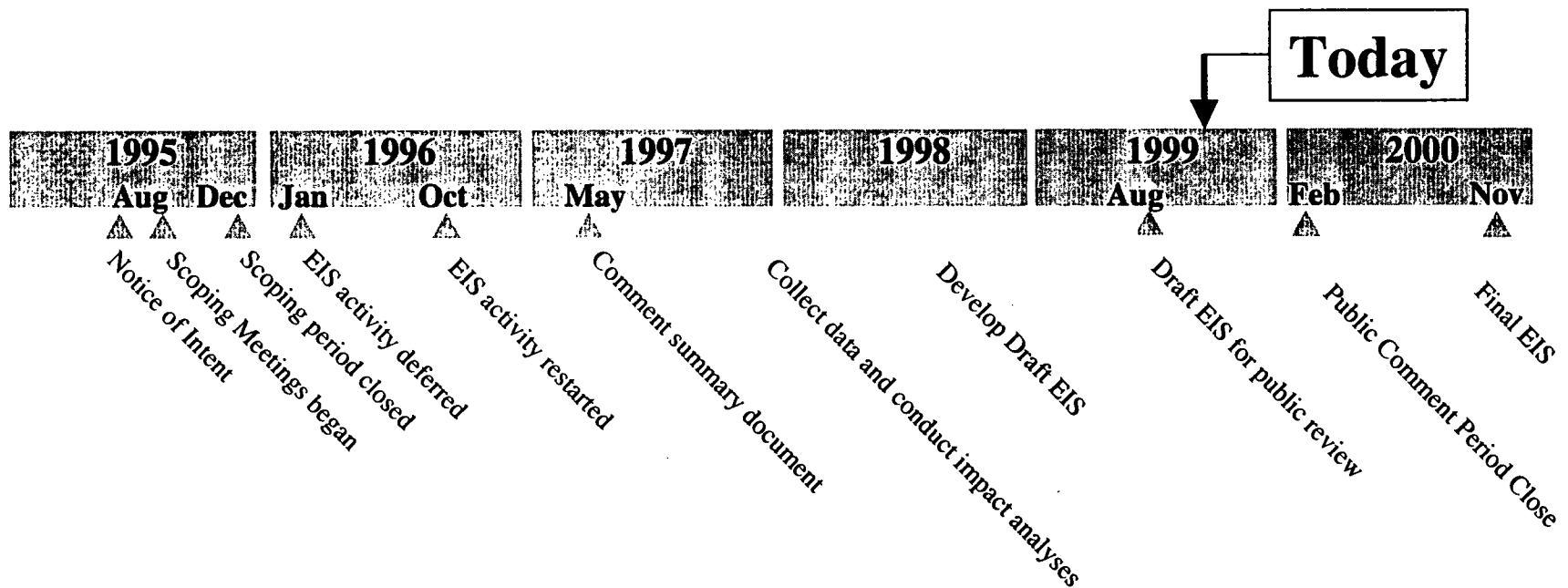
SUMMARY

- DEIS assesses
 - Impacts of constructing, operating and monitoring, and eventually closing a geologic repository at Yucca Mountain
 - Potential long-term impacts of repository disposal
 - Potential impacts of transporting the high-level radioactive waste and spent nuclear fuel nationally and in the State of Nevada
 - Potential impacts of not proceeding with the Proposed Action.
- DEIS was distributed to the public on August 6, 1999
- Federal Register Notice of Availability published August 13, 1999
- An 180 day public comment period, with national and Nevada meetings to receive public comments, is planned.

DEIS Public Hearings

- 9/27 Amargosa Valley, NV
- 9/30 Pahrump, NV
- 10/4 Goldfield, NV
- 10/5 Boise, ID
- 10/19 Ely, NV
- 10/21 Atlanta, GA
- 10/26 Washington, DC
- 11/4 Lone Pine, CA
- 11/9 Caliente, NV
- 11/16 Denver, CO
- 12/1 Reno, NV
- 12/7 Austin, NV
- 12/9 Crescent Valley, NV
- 1/11 Las Vegas, NV, NV
- 1/13 Salt Lake City, UT
- 1/20 St. Louis, MO

Timeline of Events



***“Draft Environmental Impact Statement for a
Geologic Repository for the Disposal of
Spent Nuclear Fuel and High-Level
Radioactive Waste at Yucca Mountain, Nye
County, Nevada”***

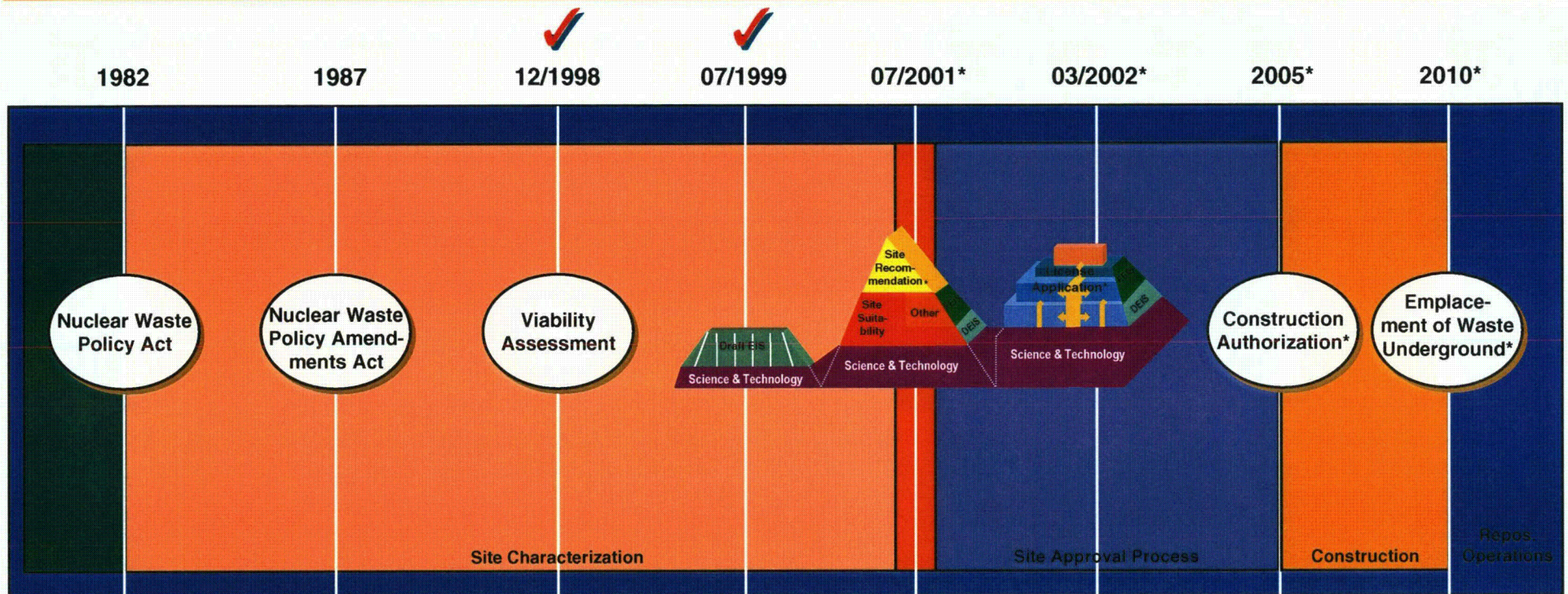
September 21, 1999

***Presented by:
Lake Barrett***

***Office of Civilian Radioactive Waste Management
U.S. Department of Energy***



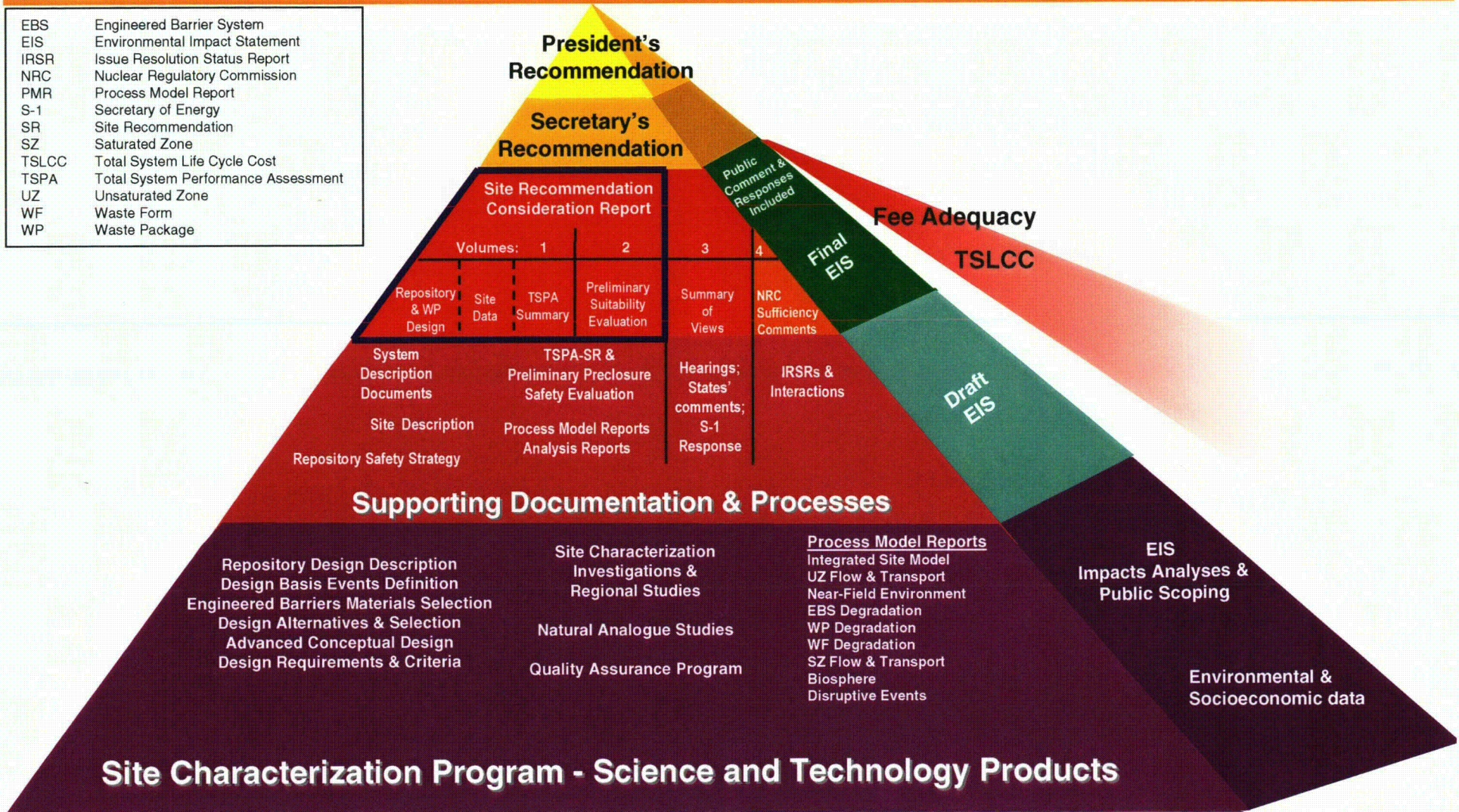
Major Repository Milestones



*If site is approved and budget supports schedule.

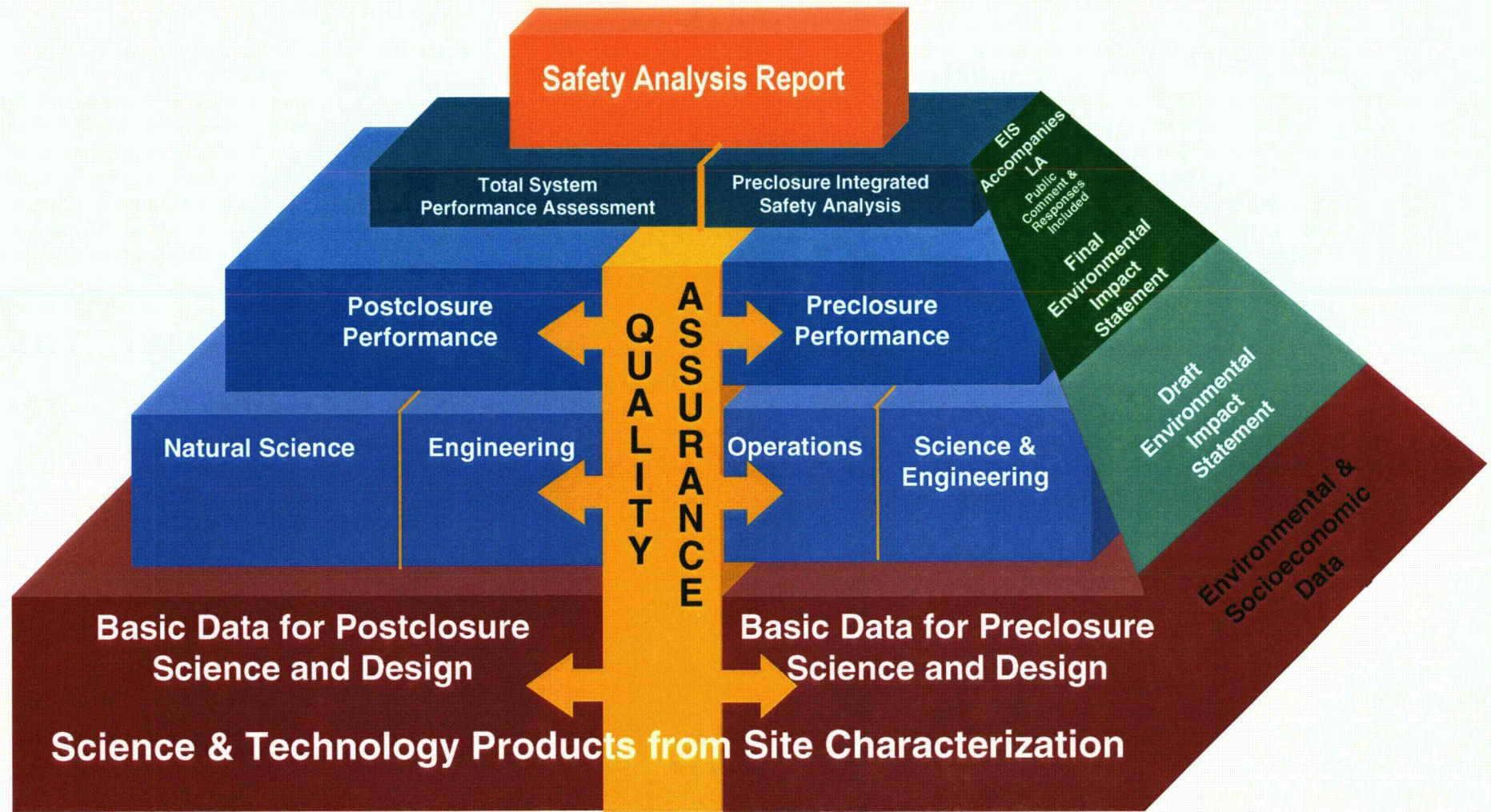
Site Recommendation Structure

EBS	Engineered Barrier System
EIS	Environmental Impact Statement
IRSR	Issue Resolution Status Report
NRC	Nuclear Regulatory Commission
PMR	Process Model Report
S-1	Secretary of Energy
SR	Site Recommendation
SZ	Saturated Zone
TSLCC	Total System Life Cycle Cost
TSPA	Total System Performance Assessment
UZ	Unsaturated Zone
WF	Waste Form
WP	Waste Package



SR Pyramid Rev. 00; Draft B - 8/24/99

License Application Structure



Summary

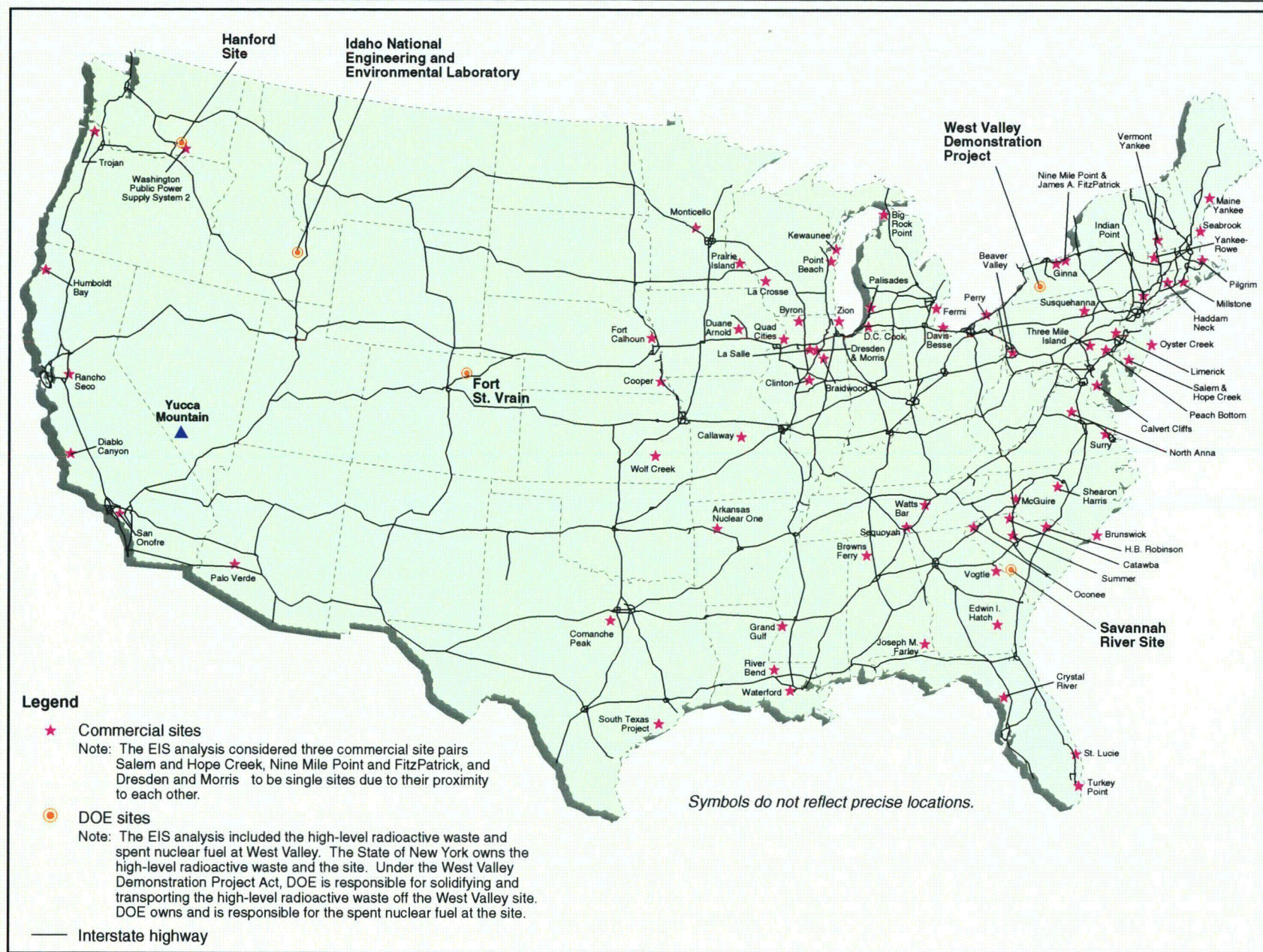


Figure S-10. Commercial and DOE sites and Yucca Mountain in relation to the U.S. Interstate Highway System.

Summary

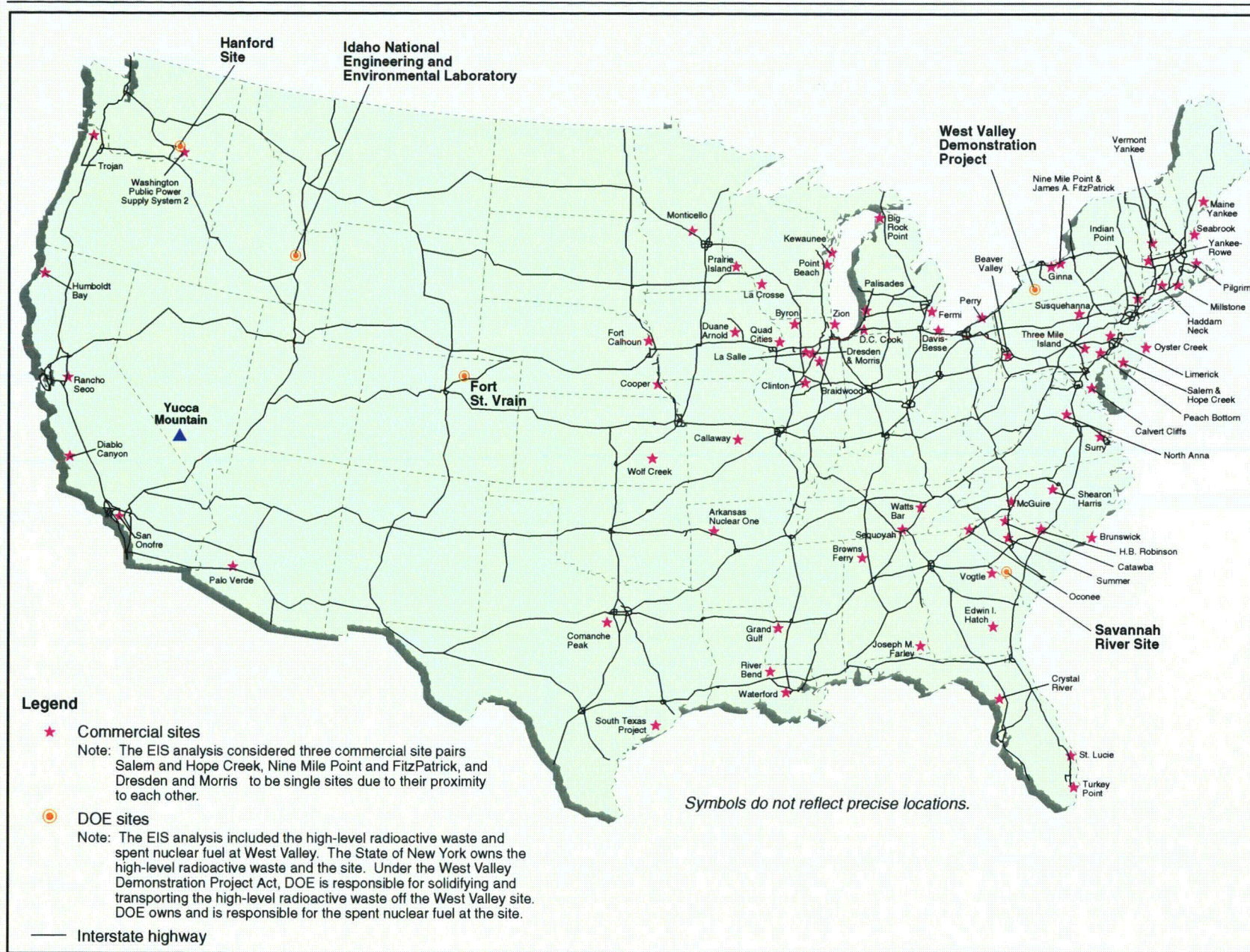


Figure S-10. Commercial and DOE sites and Yucca Mountain in relation to the U.S. Interstate Highway System.

Summary

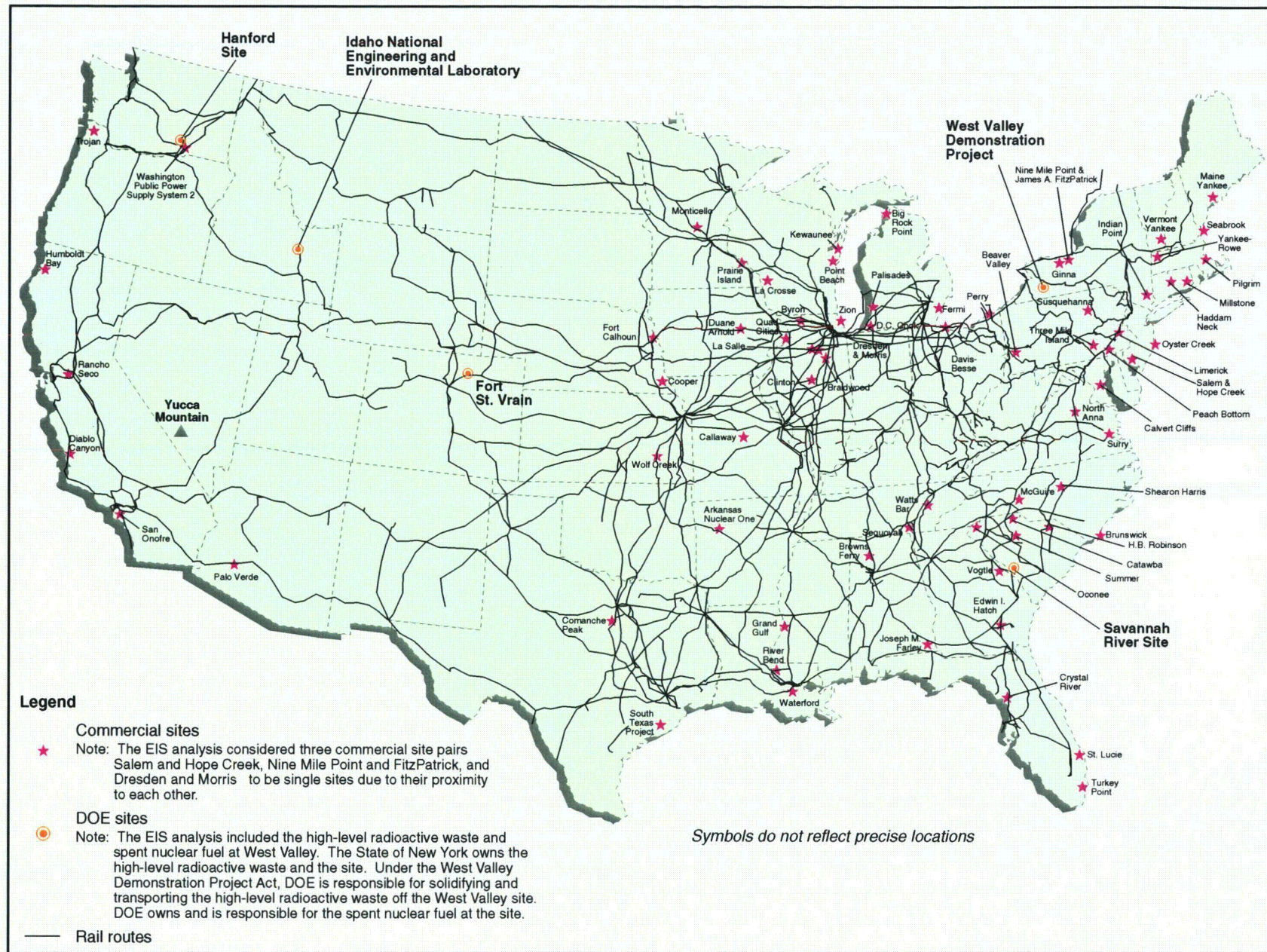


Figure S-11. Commercial and DOE sites and Yucca Mountain in relation to the U.S. railroad system.

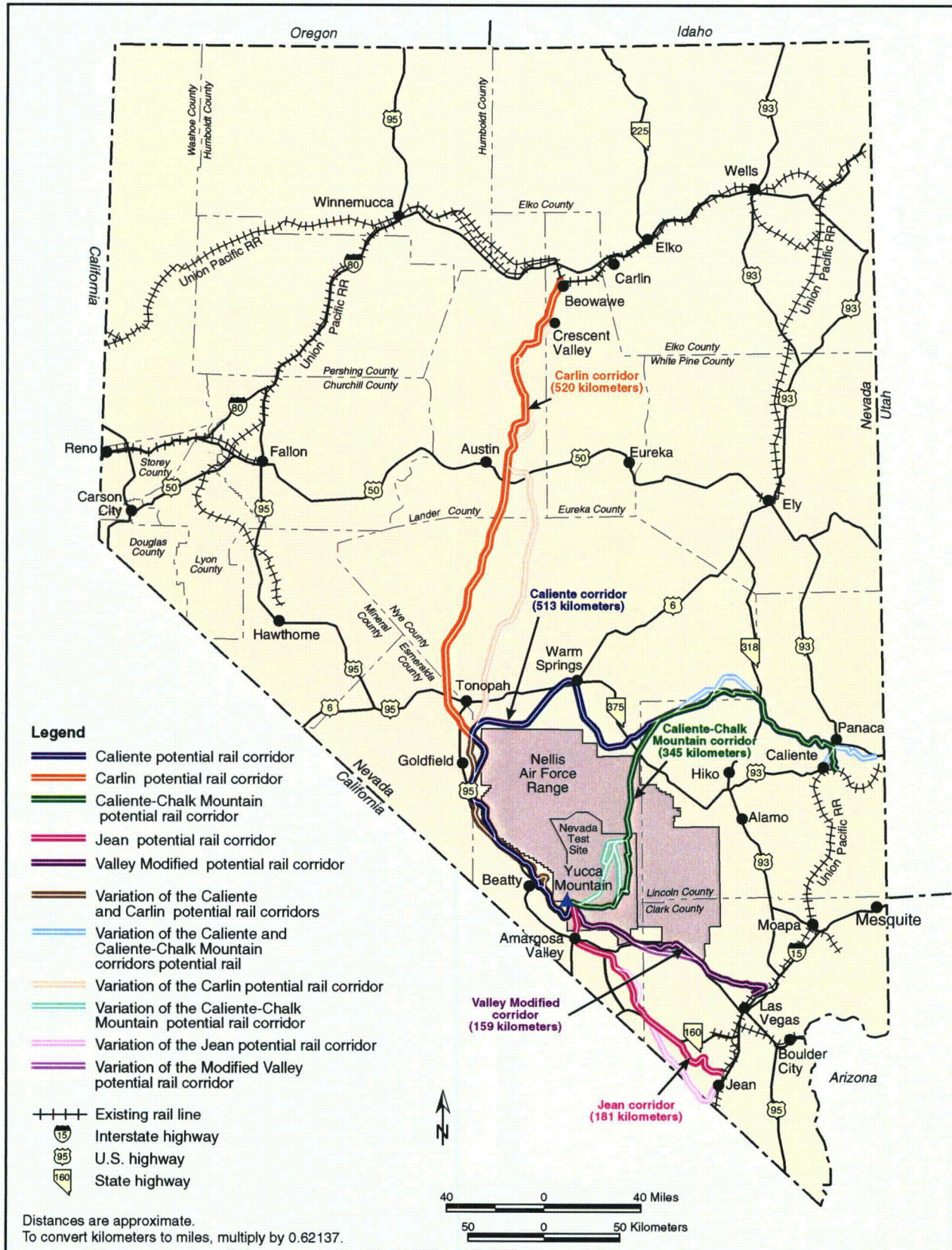


Figure S-13. Potential Nevada rail routes to Yucca Mountain.

Summary

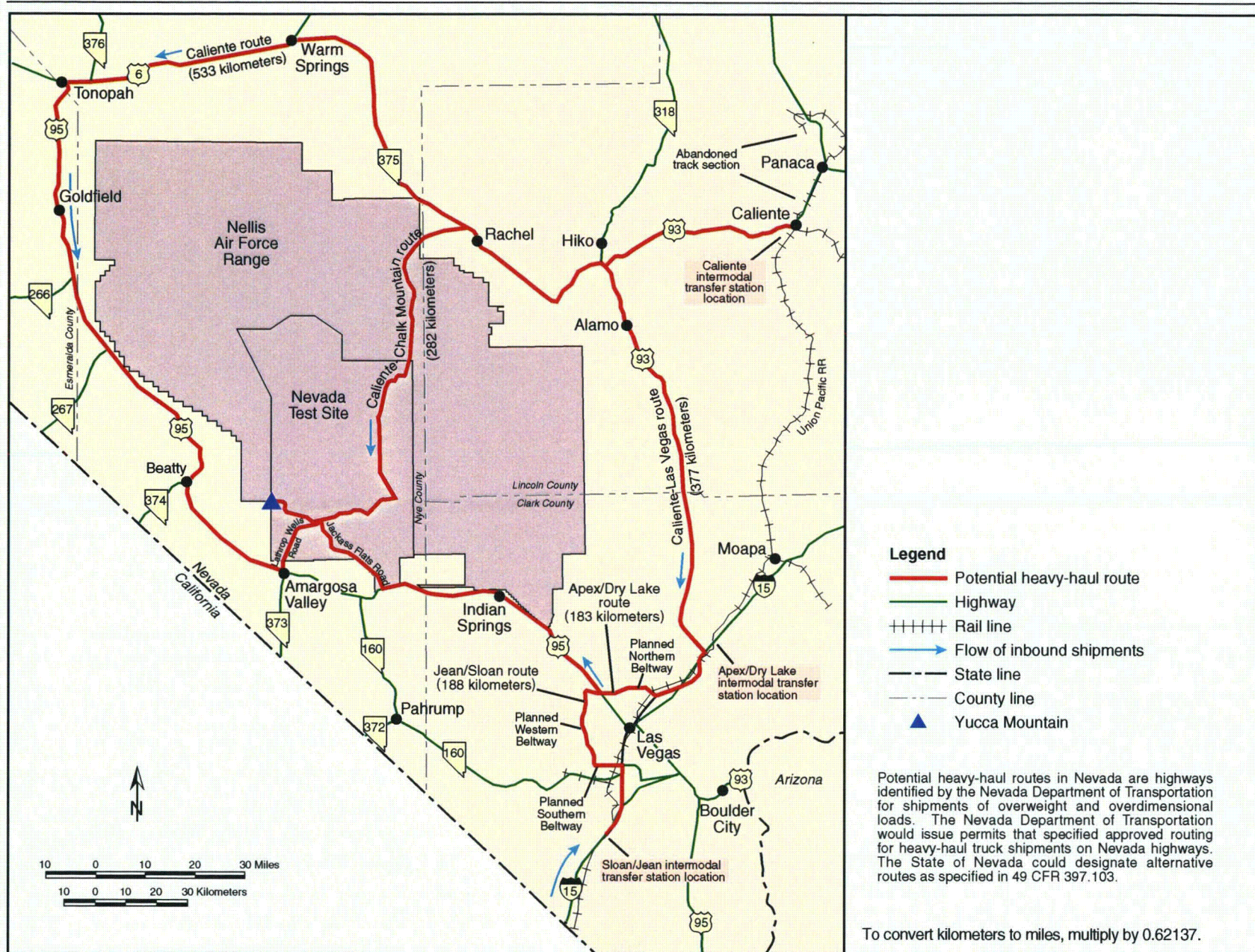


Figure S-14. Potential intermodal transfer station locations and potential routes in Nevada for heavy-haul trucks.