

October 4, 2007

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Deputy Executive Director for Materials, Waste,
Research, State, Tribal, and Compliance Programs
Office of the Executive Director for Operations

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Charles L. Miller, Director
Office of Federal and State Materials
and Environmental Management Programs

Thomas P. Gwynn, Deputy Regional Administrator
Region IV

FROM: Aaron T. McCraw, IMPEP Project Manager **/RA/**
Division of Materials Safety and State Agreements
Office of Federal and State Materials
and Environmental Management Programs

SUBJECT: INTEGRATED MATERIALS PERFORMANCE EVALUATION
PROGRAM (IMPEP) REVIEW OF THE SOUTH CAROLINA
AGREEMENT STATE PROGRAM

This memorandum transmits to the Management Review Board (MRB) a proposed final report (Enclosure 1) documenting the IMPEP review of the South Carolina Agreement State Program. The review of the South Carolina Program was conducted by an interoffice team during the period of July 16-20, 2007. The review team issued a draft report to the State on August 22, 2007, for factual comment. South Carolina responded to the findings and conclusions of the review by letter dated September 20, 2007, from Mr. C. Earl Hunter, Commissioner, Department of Health and Environmental Control. Based on the response, the State had eight comments, all of which were incorporated into this proposed final report.

The review team is recommending that South Carolina's performance be found "satisfactory" for all performance indicators reviewed. The review team made no recommendations in regard to program performance by the State. Accordingly, the review team is recommending that the South Carolina Agreement State Program be found adequate to protect public health and safety and compatible with NRC's program.

The MRB meeting to consider the South Carolina report is scheduled for **Monday, October 15, 2007, from 2:00 p.m. - 4:00 p.m., in One White Flint North, Room 3-B4**. In accordance with Management Directive 5.6, the meeting is open to the public. The agenda for the meeting is enclosed (Enclosure 2).

If you have any questions prior to the meeting, please contact me at 301-415-1277.

Enclosures:

As stated

cc: Aaron A Gantt, Program Director
South Carolina Bureau of Radiological Health

Richard Haynes, P.E., Director
South Carolina Division of Waste Management

Julia Schmitt, Nebraska
Organization of Agreement States
Liaison to the MRB

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INTEGRATED MATERIALS PERFORMANCE EVALUATION PROGRAM
REVIEW OF THE SOUTH CAROLINA AGREEMENT STATE PROGRAM

July 16-20, 2007

PROPOSED FINAL REPORT

ENCLOSURE 1

1.0 INTRODUCTION

This report presents the results of a review of the South Carolina Agreement State Program. The review was conducted during the period of July 16-20, 2007, by a review team comprised of technical staff members from the U.S. Nuclear Regulatory Commission (NRC), the Commonwealth of Massachusetts, and the State of Texas. Team members are identified in Appendix A. The review was conducted in accordance with the "Implementation of the Integrated Materials Performance Evaluation Program and Rescission of Final General Statement of Policy," published in the *Federal Register* on October 16, 1997, and the February 26, 2004, NRC Management Directive 5.6, "Integrated Materials Performance Evaluation Program (IMPEP)." Preliminary results of the review, which covered the period of June 13, 2003, to July 20, 2007, were discussed with South Carolina managers on the last day of the review.

[A paragraph on the results of the Management Review Board (MRB) meeting will be included in the final report.]

The South Carolina Agreement State Program is located in the Department of Health and Environmental Control (the Department). Within the Department, the Division of Waste Management (the Division of Waste) in the Bureau of Land and Waste Management, under the Deputy Commissioner for Environmental Quality Control, is responsible for the oversight of the Barnwell radioactive waste disposal site and approximately 14 other licenses for waste-related operations. The Bureau of Radiological Health (the Bureau), under the Deputy Commissioner for Health Regulation, administers the remainder of the radiation control program. The Division of Radioactive Materials Licensing and Compliance (the Division of Radioactive Materials), which is part of the Bureau, administers the radioactive materials program. Organization charts for the Department, the Division, and the Bureau are included as Appendix B.

At the time of the review, the South Carolina program regulated approximately 380 specific licenses authorizing Agreement materials, in addition to the Barnwell site. The review focused on the program as it is carried out under the Section 274b. (of the Atomic Energy Act of 1954, as amended) Agreement between the NRC and the State of South Carolina.

In preparation for the review, a questionnaire addressing the common and non-common performance indicators was sent to the State on April 9, 2007. The Division of Waste and the Division of Radioactive Materials provided responses to the questionnaire on May 16, 2007, and June 26, 2007, respectively. Copies of the questionnaire responses can be found in the NRC's Agencywide Document Access and Management System (ADAMS) using Accession Number ML072330456.

The review team's general approach for conduct of this review consisted of: (1) examination of South Carolina's response to the questionnaire; (2) review of applicable South Carolina statutes and regulations; (3) analysis of quantitative information from the Division of Radioactive Materials' database; (4) technical evaluation of selected regulatory actions; (5) field accompaniments of four South Carolina inspectors; and (6) interviews with staff and managers to answer questions or clarify issues. The review team evaluated the information gathered against the established criteria for each common and applicable non-common performance indicator and made a preliminary assessment of the Agreement State program's performance.

Section 2.0 of this report covers the NRC's actions in response to recommendations made during the previous review. There were no recommendations made to the State during the previous review. Results of the current review of the common performance indicators are presented in Section 3.0. Section 4.0 details results of the applicable non-common performance indicators, and Section 5.0 summarizes the review team's findings and recommendations.

2.0 STATUS OF ITEMS IDENTIFIED IN PREVIOUS REVIEWS

During the previous review, which concluded on June 13, 2003, two recommendations were made to the NRC. The review team's evaluation of the current status of these recommendations is as follows:

1. The review team recommends that NRC adopt and disseminate final guidance on field inspections for industrial radiography operations in the interest of establishing an identifiable national materials program standard. (Section 3.3 of the 2003 report)

Current Status: The 2003 review team noted that many industrial radiography inspections were office, not field, inspections. One licensee was never inspected in the field in an 8-year period. The 2003 review team noted that a Temporary Instruction (TI) was implemented by the NRC that provided for an increased frequency for field inspections. The 2003 review team recommended that NRC adopt and disseminate final guidance on field inspections for industrial radiography operations in the interest of establishing an identifiable national materials program standard.

The current review team is unable to determine if the final guidance has been issued. Although the TI referenced by the 2003 review team is not listed as a current TI, NRC Inspection Procedure 87121, "Industrial Radiography Programs," reissued on August 22, 2005, does not indicate a change to the guidance on field inspections. As well, NRC's Inspection Manual Chapter (IMC) 2800, "Materials Inspection Program," was reissued September 28, 2005, but no change to the guidance relevant to this recommendation is indicated. A review of the All Agreement States Letters from 2003 to present uncovered no letter forwarding revised guidance to the States. Discussions with cognizant NRC staff disclosed no specific action relative to the closing of this recommendation. This recommendation remains open.

2. The review team recommends that NRC clarify which supervisory levels require an inspection accompaniment, the frequency of those accompaniments and what level of documentation is appropriate. (Section 3.3 of the 2003 report)

Current Status: In the 2005 revision of the Office of Federal and State Materials and Environmental Management Programs (FSME) Procedure SA-102, "Reviewing the Common Performance Indicator, Technical Quality of Licensing Actions," the following question and answer was added in Appendix C, Frequently Asked Questions, to provide interim guidance:

Q: If a supervisor routinely performs inspections in an Agreement State, should the supervisor be accompanied annually also?

A: Yes, supervisors who routinely perform inspections should be accompanied. During an IMPEP review in 2003, a recommendation was made to the NRC to develop specific guidance on what level of supervisor needs to be accompanied, how often, and what documentation is necessary. **Until this guidance is finalized**, it should be assumed that any supervisor that performs inspections should be accompanied at least annually. (Emphasis added)

The review team determined that the final guidance has not been developed and issued. This recommendation remains open.

In light of the relatively low risk significance of the recommendations and the need to address higher priority work, the review team is less concerned that the recommendations remain open than it is about the lack of central documentation and working knowledge of the continuing consideration of the recommendations. Over the 4-year review period, significant changes of NRC organization and staff have occurred. Considering projections of future staff turnover and office relocations, the review team is concerned that the handling of these recommendations demonstrates the potential for recommendations to the NRC by IMPEP review teams becoming lost. The review team recommends that the NRC strengthen its system for tracking recommendations made to the NRC by IMPEP review team.

3.0 COMMON PERFORMANCE INDICATORS

IMPEP identifies five common performance indicators to be used in reviewing both NRC Regional and Agreement State radioactive materials programs. These indicators are: (1) Technical Staffing and Training, (2) Status of Materials Inspection Program, (3) Technical Quality of Inspections, (4) Technical Quality of Licensing Actions, and (5) Technical Quality of Incident and Allegation Activities.

3.1 Technical Staffing and Training

Issues central to the evaluation of this indicator include the Division of Radioactive Materials' staffing level and staff turnover, as well as the technical qualifications and training histories of the staff. To evaluate these issues, the review team examined the Division of Radioactive Materials' questionnaire response relative to this indicator, interviewed Division of Radioactive Materials managers and staff, reviewed job descriptions and training records, and considered any possible workload backlogs.

The Division of Radioactive Materials is staffed by the Radioactive Materials Division Director, who reports to the Bureau Chief; the Radioactive Materials Program Manager; and four health physicists. In response to the questionnaire, the Division of Radioactive Materials reported that the Bureau Chief spends approximately 50 percent of his effort supervising the radioactive materials program, while the Radioactive Materials Division Director and Radioactive Materials Program Manager devote all of their time to the program. The Radioactive Materials Division Director and the Radioactive Materials Program Manager perform licensing actions, conduct inspections, and respond to radioactive materials events.

Since the last review, the former Bureau Chief was replaced and the former Industrial Program Manager left the Division of Radioactive Materials. The Bureau used the departures as an opportunity to reorganize and replaced the Industrial Program Manager position with an entry-level staff position. Both the Bureau Chief and the staff positions were filled within a reasonable time. At the time of the review, the Division of Radioactive Materials was fully staffed. The review team concluded that the Division of Radioactive Materials' staffing level was adequate.

The Division of Waste is responsible for the Barnwell site, radioactive waste-related licensees, and decommissioning activities. Details of the Division of Waste's staffing and training are discussed in Section 4.3.1.

The qualifications of the Division of Radioactive Materials' staff were determined from the questionnaire, training records, and interviews of personnel. The Division of Radioactive Materials has a documented training program for new staff that is comparable to the NRC/Organization of Agreement States, Inc., Working Group Recommendations for Agreement State Training Programs. The staff is qualified from an education and experience standpoint; all have Bachelor's degrees in the sciences or equivalent training and experience. The experienced license reviewers/inspectors have attended the training courses as prescribed by IMC 1246, "Formal Qualification Programs in Nuclear Material Safety and Safeguards Program Area," and have received training in the areas needed for their assignments. They are familiar with South Carolina regulations, policies, and procedures. Managers are supportive of staff training and demonstrated a commitment to staff training during the review period. The training of new staff is proceeding according to the Division of Radioactive Materials' training plan, with minor delays due to limited availability of slots at NRC training course sessions for which they apply.

The review team discussed the role of the Technical Advisory Radiation Control Council (the Council) with the Bureau Chief. The Council holds statutory authority to review all proposed regulations prior to adoption. The Council also serves as an advisory committee to both the Division of Radioactive Materials and the Division of Waste. The Council meets as needed. Since the last review, the Council has met only once. The Council is authorized to review and approve proposed regulations by e-mail and has done so. No evidence of any conflict of interest issues was identified. Council members are subject to the State Ethics Act.

Based on the IMPEP evaluation criteria, the review team recommends that South Carolina's performance with respect to the indicator, Technical Staffing and Training, be found satisfactory.

3.2 Status of Materials Inspection Program

The review team focused on five factors while reviewing this indicator: inspection frequency, overdue inspections, initial inspections of new licenses, timely dispatch of inspection findings to licensees, and performance of reciprocity inspections. The review team's evaluation was based on the Division of Radioactive Materials' questionnaire response relative to this indicator, data gathered from the Division of Radioactive Materials' database, examination of completed inspection casework, and interviews with managers and staff.

The review team verified that the Division of Radioactive Materials' inspection priorities for various license types are at least as frequent as, and typically more frequent than, the inspection priorities for similar license types listed in IMC 2800. The Division of Radioactive Materials' maximum inspection interval is 5 years. For medical facilities conducting activities subject to multiple priorities, all activities of the licensee are inspected according to the most restrictive priority. The Division of Radioactive Materials uses this approach to simplify the inspection schedule, and to limit the impact of inspections on licensees.

Since the last IMPEP review, the Division of Radioactive Materials has maintained a computerized Environmental Facility Information System to review and track licensee inspection data. All inspection timeliness calculations are performed by the computer program. The Radioactive Materials Program Manager prints out reports for materials inspections that are coming due in the next 6 months. The printout identifies the last inspection date, the inspection due date, and the 25 percent overdue date, consistent with IMC 2800.

In their response to the questionnaire, the Division of Radioactive Materials indicated that there were no inspections currently overdue by more than 25 percent of the NRC frequency. In addition, the Division of Radioactive Materials revealed that approximately 150 Priority 1, 2, and 3 inspections were performed for the review period. The review team confirmed that there were no routine Priority 1, 2, and 3 inspections overdue at the time of the review and determined that only five Priority 1, 2, and 3 inspections were conducted overdue by more than 25 percent of the NRC frequency during the review period.

The Division of Radioactive Materials requires that new licensees be inspected within 6 months of license issuance or within 6 months of the initial receipt of radioactive materials, but always within one year of license issuance. According to the questionnaire, 60 initial inspections were completed during the review period and were performed within the above criteria, which meet the requirements of IMC 2800. Based on a sample of initial inspection reports completed, none were overdue at the time of the review. The review team calculated that approximately 2.4 percent of the total Priority 1, 2, and 3 and initial inspections conducted by the Division of Radioactive Materials during the review period were performed overdue.

The timeliness of the issuance of inspection findings was evaluated during the inspection casework review. The majority of the Division of Radioactive Materials' routine inspections are documented with the issuance of a Form 591, "Field Compliance Form," at the completion of the on-site inspection. Other inspection findings are routinely dispatched to licensees within 30 days of completing an inspection.

The Division of Radioactive Materials issues reciprocity permits based on their July 1 - June 30 fiscal year. During the review period, the Division of Radioactive Materials had 45 reciprocity licensees that were candidates for inspection based upon the criteria in IMC 1220, "Processing of NRC Form 241 and Inspection of Agreement State Licensees Operating Under 10 CFR 150.20." The Division of Radioactive Materials met and/or exceeded the NRC's requirement of inspecting 20 percent of candidate licensees operating under reciprocity each year in each of the 4 years of the review period.

The review team determined that with respect to Commission Staff Requirements Memorandum (SRM) for COMSECY-05-0028, "Staff Response to SRM for COMSECY-05-0015: Initiatives for

Increasing Agreement State Participation in the Control of Sources,” on Increased Controls, the Division of Radioactive Materials planned for the initial set of inspections of licensees subject to the Increased Controls in accordance with the SRM. The review team evaluated the Division of Radioactive Materials' prioritization methodology and found it acceptable. The Division of Radioactive Materials has 31 active Increased Controls licensees, 15 of which were identified as needing to be inspected within the first year. The Division of Radioactive Materials Bureau has conducted and completed all 15 inspections of the first year inspections. The Division of Radioactive Materials expects to complete the remaining IC inspections in the next 2 years.

Based on the IMPEP evaluation criteria, the review team recommends that South Carolina's performance with respect to the indicator, Status of Materials Inspection Program, be found satisfactory.

3.3 Technical Quality of Inspections

The review team evaluated the inspection reports, enforcement documentation, and inspection field notes and interviewed inspectors for 33 radioactive materials inspections conducted during the review period. The casework reviewed included inspections conducted by four Division of Radioactive Materials inspectors and two managers. The casework covered inspections of various license types, including: medical broad scope, medical institutions requiring written directives, medical private practice, fixed and portable gauges, industrial radiography, academic broad scope, irradiator, medical therapy, nuclear pharmacy, Increased Controls, and reciprocity. Appendix C lists the inspection casework files reviewed, with case-specific comments, as well as the results of the inspector accompaniments.

Based on the casework file reviews, the review team found that routine inspections covered all aspects of the licensees' radiation safety programs. Inspection reports were thorough, complete, consistent, and of high quality, with sufficient documentation to ensure acceptable performance with respect to health, safety, and security issues. Exit interviews were held with appropriate licensee personnel. Team inspections were performed when appropriate and for training purposes. Inspection reports are examined and signed by the Radioactive Materials Division Director.

South Carolina's inspection procedures are consistent with the NRC's procedures. Division of Radioactive Materials inspectors attempt to perform unannounced inspections; however, inspections may be announced a few days before the inspection to ensure the appropriate personnel are available during the inspection. The review team noted that 12 of 33 inspection files indicated that the inspections were unannounced during this review period, as compared to 6 of 28 inspection files during the previous review.

The Division of Radioactive Materials emphasizes the performance of field audits for licensees authorized to conduct operations at temporary jobsites. One industrial radiography licensee has not had a field audit conducted since the license was issued on August 21, 1998. An unsuccessful attempt was made to arrange for a field audit during the August 16, 2006, inspection. This instance is similar to an occurrence identified during the previous review, in which a radiographer had not been inspected in the field for a period of 8 years. The 2003 review team recommended that NRC adopt and disseminate final guidance on field inspections for industrial radiography operations in the interest of establishing an identifiable national

materials program standard. As noted in Section 2.0, the guidance has not yet been developed. The review team discussed with the Division of Radioactive Materials the need to continue to place more emphasis on conducting field inspections for licensees authorized for use of licensed material at temporary jobsites pending the issuance of the final guidance.

During the review period, Division of Radioactive Materials managers performed annual accompaniments of all individuals who performed radioactive materials inspections. The accompaniment reports contained sufficient details to document the areas covered.

The review team verified that the Division of Radioactive Materials maintains an adequate supply of survey instruments to support the current inspection program. Appropriate, calibrated survey instrumentation, such as Geiger-Mueller survey meters, scintillation survey meters, ion chambers, and micro-R meters, were observed to be available. Most instruments are calibrated by the Department's Calibration Laboratory, which is a Certified Regional Calibration facility. Instrument repair and calibration is also available from the instrument manufacturers, as needed. Inspectors on call for incident response are issued an emergency kit that contains two calibrated survey instruments, tape, spare batteries, etc. The Department's Environmental Laboratory and a contract laboratory provide support to the Division of Radioactive Materials through radioanalyses of environmental samples and samples taken by inspectors during inspections, as well as environmental dosimetry around nuclear facilities.

Accompaniments of three of the Division of Radioactive Materials' inspectors were conducted by a review team member during the week of May 7, 2007. The accompaniments are identified in Appendix C. During the accompaniments, the inspectors demonstrated appropriate inspection techniques and knowledge of the regulations. The inspectors were well prepared and thorough in their reviews of the licensees' radiation safety and security programs. The inspections were adequate to assess radiological health and safety and Increased Controls at the licensed facilities.

Based on the IMPEP evaluation criteria, the review team recommends that South Carolina's performance with respect to the indicator, Technical Quality of Inspections, be found satisfactory.

3.4 Technical Quality of Licensing Actions

The review team examined completed licensing casework and interviewed license reviewers for 14 specific licenses issued by the Division of Radioactive Materials. Licensing actions were reviewed for completeness, consistency, proper radioisotopes and quantities, qualifications of authorized users, adequate facilities and equipment, adherence to good health physics practices, financial assurance, operating and emergency procedures, appropriateness of license conditions, Increased Controls, and overall technical quality. The casework was also reviewed for timeliness, use of appropriate deficiency letters and cover letters, reference to appropriate regulations, product certifications, supporting documentation, consideration of enforcement history, pre-licensing visits, supervisory/peer review, and proper signatures. The casework was checked for retention of necessary documents and supporting data.

The licensing casework was selected to provide a representative sample of licensing actions completed during the review period. Licensing actions selected for evaluation included three

new licenses, three renewals, six amendments, one termination, and one reciprocity request. The sampling included the following license types: medical (broad-scope, gamma knife, high dose-rate remote afterloader, and private practice), manufacturing and distribution, irradiator, industrial radiography, portable gauge, fixed gauge, academic, research and development, and nuclear pharmacy. A listing of the licensing casework evaluated can be found in Appendix D.

The review team found that the licensing actions were thorough, complete, consistent, and of high quality, with health, safety, and security issues properly addressed. License tie-down conditions were stated clearly, backed by information contained in the file, and auditable. Licenses and correspondence were generated using standardized conditions and formats. Licensing staff appropriately used licensing guides, policies, and standard license conditions.

The review team noted that licensees' compliance histories were taken into account when reviewing renewal applications. Each licensing action was given a technical review by a license evaluator. Senior managers performed a technical and supervisory review on each licensing action before the license or amendment was issued. During the review period, the Bureau extended the standard license expiration date from 5 to 8 years from the date of issue. The review team did not note any timely license renewals pending for a period of greater than 1 year.

The review team evaluated financial assurance and decommissioning activities. The review team found that the terminated licensing action reviewed was well documented, showing appropriate radioactive material transfer and survey records. The review team noted that a site visit was performed and confirmatory surveys were conducted prior to termination of the license. The review team identified no performance issues with the handling of financial assurance or decommissioning.

The review team examined the list of licensees that the Division of Radioactive Materials had determined met the criteria for the Increased Controls, per COMSECY-05-0028. The review team determined that the Division of Radioactive Materials correctly identified the licensees that require the Increased Controls based on the criteria. Each licensee was issued a license amendment requiring the Increased Controls in accordance with the time lines established by the Commission in the SRM for COMSECY-05-0028. The Division of Radioactive Materials will issue the Increased Controls to any additional licensees, as appropriate.

The review team examined licenses subject to pre-licensing guidance described by FSME 07-026, "Evaluation of the Implementation of the Pre-licensing Guidance During Integrated Materials Performance Evaluation Program (IMPEP) Reviews," dated March 20, 2007. The Division of Radioactive Materials had implemented the pre-licensing guidance by the time of the review, well in advance of the September 20, 2007, due date for Agreement States to implement the pre-licensing guidance. The review team noted that as of the end of the review period, the Division of Radioactive Materials had resumed hand-delivering new licenses.

Based on the IMPEP evaluation criteria, the review team recommends that South Carolina's performance with respect to the indicator, Technical Quality of Licensing Actions, be found satisfactory.

3.5 Technical Quality of Incident and Allegation Activities

To evaluate the effectiveness of the Division of Radioactive Materials' actions in responding to incidents and allegations, the review team examined the Division of Radioactive Materials' response to the questionnaire relative to this indicator, evaluated selected incidents reported for South Carolina in the Nuclear Material Events Database (NMED) against those contained in the Division of Radioactive Materials' files, and evaluated the casework for 18 radioactive materials incidents. A listing of the incident casework examined can be found in Appendix E. The review team also evaluated the Division of Radioactive Materials' response to two allegations involving radioactive materials, one of which was referred to the State by the NRC during the review period.

The review team discussed the Division of Radioactive Materials' incident and allegation processes including file documentation, notification of incidents to the NRC Headquarters Operations Center, and the use of NMED software. When a notification of an incident or allegation is received, managers and staff discuss the event and determine the level of initial response based on the health and safety risk associated with the event. The actions taken in response to an event are documented and filed, and the data are processed into NMED. The Division of Radioactive Materials' understanding and use of the NMED system was verified by a demonstration of a data search and generation of specific reports.

The Division of Radioactive Materials had 40 events documented in their Incident and Allegation Log. The review team selected 18 radioactive material incidents for evaluation. These incidents included medical events, lost/stolen material, an overexposure, and equipment malfunctions. The Division of Radioactive Materials' responses to the incidents were complete and comprehensive. Initial responses were prompt and well-coordinated, and the level of effort was commensurate with the health and safety significance. Inspectors were dispatched for on-site investigations when appropriate. Enforcement and/or other regulatory actions were taken as appropriate.

The review team identified several incidents documented in NMED referring to alarms at scrap yards and steel mills. These incidents originated from States outside of South Carolina, and the material was returned to those States.

In evaluating the effectiveness of the Division of Radioactive Materials' actions responding to allegations, the review team evaluated the casework for one allegation referred to the Division of Radioactive Materials by the NRC and one received directly by the Division of Radioactive Materials. The review team's evaluation indicated that the Division of Radioactive Materials took prompt and appropriate action in response to the concerns raised. The allegations were appropriately closed, and the appropriate parties were notified of the actions taken.

Based on the IMPEP evaluation criteria, the review team recommends that South Carolina's performance with respect to the indicator, Technical Quality of Incident and Allegation Activities, be found satisfactory.

4.0 NON-COMMON PERFORMANCE INDICATORS

IMPEP identifies four non-common performance indicators to be used in the evaluation of Agreement State programs: (1) Compatibility Requirements; (2) Sealed Source and Device Evaluation Program; (3) Low-Level Radioactive Waste Disposal Program; and (4) Uranium Recovery Program. South Carolina's Agreement does not cover uranium recovery activities, so only the first three non-common performance indicators were applicable to this review.

4.1 Compatibility Requirements

4.1.1 Legislation

South Carolina became an Agreement State on September 15, 1969. The radiation control program's statutory authority is contained in the 1976 Code of Laws of South Carolina, the Atomic Energy and Radiation Control Act, the Radioactive Waste and Transportation Act, and the Environmental Fees. The Department is designated the State's radiation control program agency and implements the Agreement State program. In addition to its response to the questionnaire, the State provided the review team with a copy of the legislation that affects the radiation control program. There have been no changes since the last review. South Carolina legislation is not subject to any "sunset" laws.

4.1.2 Program Elements Required for Compatibility

The Department's Radioactive Materials Regulations 61-63, Title A, apply to all materials that emit ionizing radiation. These regulations were promulgated pursuant to Section 13-7-40 et. seq. of the 1976 South Carolina Code (as amended) and the Atomic Energy and Radiation Control Act. South Carolina requires a license for possession and use of all radioactive material, including naturally occurring materials, such as radium, and accelerator produced radionuclides. South Carolina also requires registration of all equipment designed to produce x-rays or other ionizing radiation and tanning beds.

The review team examined South Carolina's rulemaking process and found that rulemaking takes approximately 6 to 9 months from the development stage to the publication of the final rule in the State Register. Rules become effective 14 days after the final filing process is completed. The public, the NRC, other agencies, and all potentially impacted licensees and registrants are offered opportunity to comment during the process. Comments are considered and incorporated, as appropriate, before regulations are finalized, approved, and published in the State Register. South Carolina can adopt regulations needed for compatibility with approval from the Department Board; whereas, other regulations, such for fees, must receive approval from the State legislature.

The State is authorized to adopt other agency regulations by reference, which has been done with respect to transportation regulations adopted by the U.S. Department of Transportation. The State also has the authority to issue legally binding requirements (e.g., license conditions, etc.) until compatible regulations become effective.

The review team evaluated the State's responses to the questionnaire relative to this indicator, reviewed the status of regulations required to be adopted by the State under the Commission's

adequacy and compatibility policy, and verified the adoption of regulations with data obtained from the State Regulation Status Sheet maintained by FSME.

Current NRC policy requires that Agreement States adopt certain equivalent regulations or legally-binding requirements no later than 3 years after they become effective. At the time of the review, there were no overdue NRC regulation amendments. Also, at the time of the review, the review team did not identify any regulation amendments for future adoption that have not already been addressed by the State.

Based on the IMPEP evaluation criteria, the review team recommends that South Carolina's performance with respect to the indicator, Compatibility Requirements, be found satisfactory.

4.2 Sealed Source and Device (SS&D) Evaluation Program

The Division of Radioactive Materials has sole responsibility for performing SS&D evaluations in the State. In conducting this review, three sub-elements were used to evaluate the Bureau's performance regarding the SS&D Evaluation Program. The three sub-elements are: (1) Technical Staffing and Training; (2) Technical Quality of the Product Evaluation Program; and (3) Evaluation of Defects and Incidents Regarding SS&Ds.

In assessing the Division of Radioactive Materials' SS&D evaluation activities, the review team examined information provided by the Division of Radioactive Materials in response to the IMPEP questionnaire on this indicator, performed a search of the national SS&D Registry for registrations issued by South Carolina, and performed NMED searches of manufacturers and distributors identified on SS&D registrations issued by South Carolina. The review team conducted a review of the one SS&D evaluation completed by the Division of Radioactive Materials during the review period.

4.2.1 Technical Staffing and Training

The Division of Radioactive Materials has one qualified SS&D reviewer with full signature authority and obtained the assistance of another qualified SS&D reviewer from the NRC to complete the one new SS&D registration during the review period. The Division of Radioactive Materials' qualified reviewer has over 20 years of experience with the Division of Radioactive Materials, has a Bachelor's degree in a science, and has attended the NRC's SS&D workshop. At the time of the review, the Division of Radioactive Materials did not have any pending SS&D evaluations and did not expect any forthcoming SS&D applications.

The Division of Radioactive Materials has a staff member who attended the NRC's SS&D workshop in April of 2006; however, the staff member was not evaluated by the Division of Radioactive Materials to have other training and experience necessary to perform SS&D evaluations. Prior to the on-site review, the Division of Radioactive Materials did not have documented qualification criteria for SS&D Reviewers. During the on-site review, the Division of Radioactive Materials developed and documented qualification criteria for SS&D Reviewers. The documented qualification criteria were added to the Division of Radioactive Materials' training procedure manual. The Division of Radioactive Materials indicated that other staff members may undergo training to become SS&D reviewers in the future.

Because of the very light present and future workloads for SS&D evaluations and the availability of a second qualified SS&D reviewer from outside of the Division of Radioactive Materials, the review team determined that the Division of Radioactive Materials' retention of one qualified SS&D reviewer was adequate.

4.2.2 Technical Quality of the Product Evaluation Program

During the review period, the Division of Radioactive Materials processed one SS&D action. The action was for a new SS&D registration of a device. The casework review included all supporting documentation, license, and inspections associated with the distributor of the device. A listing of the SS&D registration evaluated by the review team, with case-specific comments, may be found in Appendix F.

Analysis of the casework and interviews with the staff confirmed that the Division of Radioactive Materials follows the recommended guidance from the NRC SS&D workshop and NUREG-1556, Volume 3, Revision 1. Appropriate review checklists were used to assure all relevant materials had been submitted and reviewed. The checklists were retained in the SS&D files along with other documents that identified the reviewers. Pertinent American National Standards Institute standards, Regulatory Guides, and applicable references were confirmed to be available and were used when performing the SS&D review.

The registration files contained all correspondence, engineering drawings, radiation profiles, and details of the applicant's quality assurance and quality control program, with the exception that one of the documents referenced in the registration, a letter dated February 13, 2007, was initially missing from the file. The missing document was determined to be identical to another letter dated January 18, 2007, that was in the file, except that the document had a different date on the letter and was addressed to the NRC instead of the Division of Radioactive Materials. The Division of Radioactive Materials obtained a copy of the referenced letter dated February 13, 2007, from the NRC and completed the file. The registration clearly summarized the product evaluation to provide license reviewers with adequate information to license the possession and use of the product. Deficiency letters clearly stated regulatory positions, and all health and safety issues were properly addressed. The review team found that the evaluation was of high quality with health and safety issues properly addressed. The Division of Radioactive Materials is legally authorized to enforce the requirements of SS&D registrations through regulations issued by the Department.

4.2.3 Evaluation of Defects and Incidents Regarding SS&Ds

Based upon the Division of Radioactive Materials' response to the questionnaire, interview of the Division of Radioactive Materials managers, and the review team's searches of NMED, there were no reports of any defects or incidents during the review period related to SS&D registrations issued by the Division of Radioactive Materials.

Based on the IMPEP evaluation criteria, the review team recommends that South Carolina's performance with respect to the indicator, SS&D Evaluation Program, be found satisfactory.

4.3 Low-Level Radioactive Waste (LLRW) Disposal Program

Chem-Nuclear Systems, LLC, (Chem-Nuclear) is licensed by the Division of Waste to handle, process, store, and dispose of LLRW at the Barnwell site. EnergySolutions, LLC, acquired Chem-Nuclear in 2006, but did not effect a name change for the Barnwell operator. The Division of Waste is responsible for inspecting, licensing, and responding to incidents and allegations at the 14 waste-related radioactive materials licensees, in addition to the Barnwell site.

The LLRW license establishes regulatory conditions and procedures that Chem-Nuclear must comply with regarding waste acceptance criteria, site construction, maintenance, environmental monitoring, stabilization and closure. Chem-Nuclear began its operation of shallow land disposal of LLRW at Barnwell in 1971. Since the last review, the license was amended twice.

The current license expired in July 2000 and is currently in timely renewal. Under timely renewal, Chem-Nuclear may continue to operate the facility under the existing license and regulations until the Division of Waste takes final action on the renewal application. The application for renewal was submitted on April 27, 2000. In response to the recommendations provided by the Division of Waste, Chem-Nuclear submitted an Environmental Radiological Performance Verification (ERPv) report to demonstrate the performance of the site after closure. The Division of Waste formed a Blue Ribbon Panel (the Panel) of experts to provide a third-party, independent review of the ERPv report. The ERPv report was reviewed by the Panel as part of the renewal package. In 2003, Chem-Nuclear revised the ERPv report to address the Panel's recommendations.

The proposed license renewal went through a public hearing in 2003. On March 15, 2004, the Division of Waste approved the license renewal. The license renewal was challenged by environmental stakeholders. In 2005, the South Carolina Administrative Law Court (the Court) issued a final order, which sustained the Division of Waste's approval of the license renewal. In 2006, the stakeholders appealed the Court's decision to the Board. The Board upheld the Court's decision. In 2007, the Board's decision was appealed to and heard by South Carolina Supreme Court to determine where the case will be sent. The South Carolina Supreme Court's decision was still pending at the time of the review.

The Division of Waste monitors the maximum radioactivity limits, mass, and volume of each waste shipment and the total annual waste inventory at the facility. Under the restrictions of the Atlantic Compact, the amount of waste allowed to be received by the Barnwell site has reduced and will continue to reduce over the years. Barnwell received 71,416 cubic feet in 2003; 57,242 cubic feet in 2004; 42,785 cubic feet in 2005; and 38,466 cubic feet in 2006. As of May 31, Barnwell received 12,736 for 2007. Since 1971, Barnwell has received 28,047,035 cubic feet of waste.

The review team noted that site monitoring data continues to show on- and off-site groundwater tritium contamination. A tritium plume has migrated off site, but remains within the property owned and controlled by EnergySolutions, LLC. Tritium was first measured in the disposal trench sumps in 1974 and in on-site monitoring wells in 1978. The enhancement of the final covers over the older disposal trenches appears to be effective as the on-site tritium concentrations are decreasing. The tritium level in groundwater collected from on- and off-site

monitor wells exceeds the effluent concentration release limit specified in Department's regulations; however, the Division of Waste estimates that doses from such releases are less than allowable dose limits of 25 millirem per year under Department regulations.

EnergySolutions, LLC, is required to provide temporal trends in groundwater concentrations at selected wells on an annual basis. The new requirement for trending data will enhance the Division of Waste's ability to evaluate this issue. EnergySolutions, LLC, has been submitting an annual trending data report on tritium to the Division of Waste since fall of 2003.

4.3.1 Technical Staffing and Training

The Division of Waste currently has six full-time technical staff (a reduction of one staff member since the last review). Four staff members (the Division of Waste's Assistant Director, the Radioactive Waste Management Section Manager, the Radioactive Waste Management Consultant, and a part-time Environmental Engineer) left the program during the review period. The Assistant Director accepted a position in another area of the Department, the Consultant (a retired annuitant) retired, and the Radioactive Waste Management Section Manager left government service. The Division of Waste re-hired the Environmental Engineer as the full-time Radioactive Waste Management Section Manager. All staff members have, at least, Bachelor's degrees or equivalent training and experience. Training procedures are outlined in the Division of Waste's Standard Operating Procedures. The Division of Waste also maintains a Training Database for each staff member. The Training Database was not up to date at the time of the review. The review team discussed the benefits of maintaining an up-to-date record of staff's training with Division of Waste managers.

Staff training is adequate and comparable to IMC 1246. Two staff members attended the NRC's Inspection Procedures Course in 2004. Three staff members attended the NRC's Materials Control and Security Course in 2006. Division of Waste staff is very familiar with the regulations, policies, and procedures.

The review team interviewed each of the staff members to discuss inspection procedures, inspection reports, and their technical backgrounds. The review team determined that the Division of Waste has an adequate level of well-trained, experienced, and professional staff.

4.3.2 Status of LLRW Disposal Inspections

The review team examined the status of the Barnwell site inspections. The Division of Waste performs inspections in accordance with the Radioactive Materials Licensing and Compliance Administrative Procedures Manual. This manual did not include time frames for report completion or for sending the inspection findings to the licensee. Inspections were conducted unannounced. The review team found that the Division of Waste's site inspector conducts routine vehicle and shipment inspections and surveys, performs visual inspection of the vehicle for package integrity, observes preparation of shipments prior to disposal, and splits groundwater samples from on- and off-site monitor wells with EnergySolutions, LLC, on a quarterly basis. The review team also noted that Division of Waste health physicists perform weekly inspections and semi-annual inspections include Division of Waste managers, health physicists, and environmental engineers.

The Division of Waste has changed the inspection frequency at the Barnwell site from annual to semi-annual. The review team confirmed the frequency of inspections through review of the site inspector logbook, and weekly and semi-annual inspection reports. In addition, the Division of Waste inspected five other licenses related to the Barnwell site operations during the review period. The frequency of inspections exceeded the inspection frequency requirements specified in IMC 2800. The Division of Waste's maximum inspection interval is 3 years. The review team confirmed that there were no routine inspections overdue at the time of the review.

The review team evaluated the timeliness of the issuance of inspection findings during the inspection casework review. For 19 routine inspection files examined, completion dates for 6 of the inspection reports ranged from 2 to 6 months after the inspection; therefore, the inspection finding letters for these inspections were not sent to the licensee within 30 days. For all other inspection files reviewed, the Division of Waste communicated inspection findings, including recommendations, to the licensee within 30 days.

4.3.3 Technical Quality of Inspections

Nineteen inspection reports, as well as the site inspector logbook, were examined by the review team. The inspection reports were thorough and complete. Inspectors performed independent surveys and analyses during their inspections. The Division of Waste uses digital imaging to document site and shipment conditions during their inspections.

Beginning in May 2004, the Division of Waste implemented a checklist-fashion inspection report. The Division of Waste maintains copies of all inspections reports. Depending on the outcome of the inspection, either a Form 591 (compliance form that may include recommendations) or a Form 592 (Notice of Violation) will be completed and sent to the licensee. Inspection findings, licensee's responses, and closure of inspection issues were generally well documented. Copies of the inspection reports maintained in the Division of Waste's files were not always signed by the inspector; however, the inspector's name was printed on the form.

Several of the inspection finding letters were dated prior to the Division of Waste managers' review; however, none of the letters were transmitted to the licensee prior to review by the Division of Waste managers. Inspection findings were typically discussed with the Division of Waste managers after the inspection. Once the manager concurred with the findings, the letter was sent out. Usually letters were sent out on the same day the report was completed.

The site inspector maintains a log of each waste shipment received by the Barnwell site. The review team examined the waste shipment records and found them to be complete.

The review team confirmed that the Division of Waste has an adequate supply of radiation detection instruments to support the current inspection program. Appropriate, calibrated survey instrumentation, such as a portable germanium detector, a portable smear counter, Geiger-Mueller survey meters, scintillation survey meters, ion chambers, and micro-R meters, was available.

The review team examined the Division of Waste's program to monitor the Barnwell site's condition during operations. The Division of Waste reviews characterization of disposal

trenches, including depth of the water table. Staff documented trench construction to ensure structural stability and took action regarding any deviations from the approved designs. The site inspector kept detailed and complete records of waste shipments, type, originator, volume, and activity.

In addition to the review of information and interviews with the Division of Waste's staff and managers during the on-site portion of the review, a 2-day visit to the Barnwell site was conducted on July 12-13, 2007. At the site, the Division of Waste's on-site inspector was interviewed, facility operations and overall site conditions were examined, and another Division of Waste inspector was accompanied on the weekly site inspection. Both inspectors were very knowledgeable of the operations at the site and provided a thorough explanation of the site background, site description, storage facilities, and current activities, including environmental monitoring by EnergySolutions, LLC, and the Division.

The Radiation and Environmental Monitoring Laboratory was visited on July 13, 2007. The Division of Waste oversees the laboratory. The laboratory was well maintained and equipped with adequate radiological instrumentation for sample analysis. The laboratory technical staff involved with the site are health physicists, who have been trained in radiochemistry, environmental sampling and analysis, and data evaluation. Results of environmental monitoring are maintained at the laboratory.

4.3.4 Technical Quality of Licensing Actions

The review team evaluated two licensing actions on the waste site license, and 14 actions on other Division of Waste licenses completed during the review period. The Division of Waste maintains complete records regarding licenses, amendments, and renewals. The review team noted that the Division of Waste has adequate internal licensing guides and general licensing procedures. Overall, the review team found that the Division of Waste's licensing actions were thorough, complete, and adequate to address health, safety, and security issues.

A Ninety Days' Notice is sent to the licensee prior to the license expiration date. Licenses are renewed on a 5-year frequency. All new licenses and most amended licenses are hand-delivered to the licensee by Division of Waste staff. Each licensing action is reviewed by one individual and then discussed with Division of Waste managers prior to issuance. Division of Waste managers sign new, amended, and renewed licenses prior to submittal to the licensees. Division of Waste staff follows its licensing guides, including checklists/worksheets, during the review process to ensure that licensees submit the information necessary to support their request. The licensee's compliance history is taken into account when reviewing renewal applications. Deficiencies are addressed by letters and documented telephone conferences.

For two amendments, the license or amendment copy in the file was not signed by Division of Waste managers. Signed copies of the amended licenses were transmitted to the licensee; however, the copies were added to the Division of Waste's files prior to Division of Waste managers' signatures. The review team discussed with the Division of Waste the benefit of making photocopies of signed licenses prior to transmitting to licensees to ensure that a signed copy is maintained in the Division of Waste's files.

The review team examined documentation of interactions with the licensee to ensure proper and clear communication of license conditions and regulatory requirements. The review team discovered that the Division of Waste's files contain complete and timely documentation of interactions with the licensee and clear regulatory requirements.

Prior notification is made to the Division of Waste by the licensee before a waste shipment leaves the originator. The Division of Waste reviews the "Radioactive Waste Prior Notification and Manifest Forms," before authorizing the shipment of the waste. This review is done to ensure that waste characteristics and classifications are adequately determined and documented in accordance with license conditions. Waste originators go through a comprehensive analysis to demonstrate that radioactive waste complies with the requirements. The Division of Waste has procedures and license conditions to ensure that the site licensee does not accept radioactive waste for storage or disposal unless the shipper has completed the required information for the waste shipment on the NRC's LLRW Manifest Form 540 "Shipping Papers," Form 541 "Container and Waste Description," and Form 542 "Manifest Index and Regional Compact Tabulation," as applicable, or approved equivalent forms.

The Division of Waste may grant variances under certain circumstances for waste type, waste class, activity, and volume. The licensee must make prior written notifications to the Division of Waste for variances. Approval of variances is part of the license condition. The review team evaluated one of the requested variances, which was denied by the Division of Waste. The review team found that the Division of Waste's technical basis for denial was thorough and well documented.

4.3.5 Technical Quality of Incident and Allegation Activities

Management of allegations and confidential sources are performed in accordance with the Division of Waste's internal procedures. This guidance did not specifically include procedures for reporting incidents to NMED; however, in case of an incident related to the Division of Waste's licenses, the Division's inspectors conduct the investigation and coordinate with the Division of Radioactive Materials for entering the data into NMED. There were no incidents or allegations since the last review.

The review team evaluated the casework for one concern referred to the Division of Waste by the NRC. The review team concluded that the Division of Waste took prompt and appropriate action in response to the concern. The concern was appropriately investigated, and the appropriate parties were notified of the results.

Based on the IMPEP evaluation criteria, the review team recommends that South Carolina's performance with respect to the indicator, LLRW Disposal Program, be found satisfactory.

5.0 SUMMARY

As noted in Sections 3.0 and 4.0, the review team found South Carolina's performance to be satisfactory for all performance indicators reviewed. The review team made no recommendations regarding the performance of the South Carolina Agreement State Program. Accordingly, the review team recommends that the South Carolina Agreement State Program be found adequate to protect public health and safety and compatible with NRC's program.

Based on the results of the current IMPEP review, the review team recommends that the next full IMPEP review take place in approximately 4 years.

Below is a summary list of recommendations, as mentioned in earlier sections of the report, for evaluation and implementation, as appropriate, by the NRC.

RECOMMENDATIONS:

1. The review team recommends that NRC adopt and disseminate final guidance on field inspections for industrial radiography operations in the interest of establishing an identifiable national materials program standard. (Section 3.3 of the 2003 report)
2. The review team recommends that NRC clarify which supervisory levels require an inspection accompaniment, the frequency of those accompaniments and what level of documentation is appropriate. (Section 3.3 of the 2003 report)
3. The review team recommends that the NRC strengthen its system for tracking recommendations made to the NRC by IMPEP review teams. (Section 2.0)

LIST OF APPENDIXES AND ATTACHMENT

Appendix A	IMPEP Review Team Members
Appendix B	South Carolina Organization Charts
Appendix C	Inspection Casework Reviews
Appendix D	License Casework Reviews
Appendix E	Incident Casework Reviews
Appendix F	Sealed Source and Device Casework Review
Attachment	September 20, 2007, Letter from C. Earl Hunter South Carolina's Response to Draft IMPEP Report

APPENDIX A

IMPEP REVIEW TEAM MEMBERS

Name	Area of Responsibility
Richard Blanton, FSME	Team Leader Technical Staffing and Training
Sam Mulay, Region III	Status of Materials Inspection Program Technical Quality of Inspections Inspector Accompaniments
Joshua Daehler, MA	Technical Quality of Licensing Actions Sealed Source and Device Evaluation Program
James Kottan, Region I	Technical Quality of Incident and Allegation Activities
Monica Orendi, FSME	Compatibility Requirements
Muhammadali Abbaszadeh, TX	Low-Level Radioactive Waste Disposal Program Inspector Accompaniments

APPENDIX B

SOUTH CAROLINA ORGANIZATION CHARTS

ADAMS ACCESSION NOS.:

ML072330462, Pgs. 11-13

ML072330465, Pg. 10

APPENDIX C

INSPECTION CASEWORK REVIEWS

NOTE: CASEWORK LISTED WITHOUT COMMENT IS INCLUDED FOR COMPLETENESS ONLY.

SOUTH CAROLINA DIVISION OF RADIOACTIVE MATERIALS LICENSING AND COMPLIANCE

File No.: 1	
Licensee: Palmetto Richland Memorial Hospital	License No.: 40
Inspection Type: Routine, Announced	Priority: 2
Inspection Date: 5/8/07	Inspector: AR
File No.: 2	
Licensee: Palmetto Richland Memorial Hospital	License No.: 40
Inspection Type: Special, Announced	Priority: 1
Inspection Date: 5/31/07	Inspector: JP
File No.: 3	
Licensee: East Cooper Regional Medical Center	License No.: 381
Inspection Type: Routine, Unannounced	Priority: 3
Inspection Date: 11/19/03	Inspector: MB
File No.: 4	
Licensee: Care Alliance	License No.: 646
Inspection Type: Routine, Announced	Priority: 2
Inspection Date: 11/21/03	Inspector: AR
File No.: 5	
Licensee: GHS Hillcrest Hospital	License No.: 400
Inspection Type: Routine, Announced	Priority: 3
Inspection Date: 1/6/05	Inspector: JH
File No.: 6	
Licensee: Aiken Regional Medical Centers	License No.: 233
Inspection Type: Routine, Unannounced	Priority: 3
Inspection Date: 6/16/05	Inspector: AR
File No.: 7	
Licensee: Applied Technical Services	License No.: 410
Inspection Type: Routine, Announced	Priority: 1
Inspection Date: 5/9/07	Inspector: LC
File No.: 8	
Licensee: Applied Technology Services, Inc.	License No.: 410
Inspection Type: Special, Announced	Priority: 1
Inspection Date: 12/13/06	Inspector: MW

File No.: 9

Licensee: Weld-Spect Technologies & Testing, Ltd., Co.

Inspection Type: Routine, Unannounced

Inspection Date: 3/17/07

License No.: 731

Priority: 1

Inspector: AR

File No.: 10

Licensee: Weld-Spect Technologies & Testing, Ltd., Co.

Inspection Type: Special, Announced

Inspection Date: 3/17/07

License No.: 731

Priority: 1

Inspector: AR

File No.: 11

Licensee: Acuren Inspection, Inc.

Inspection Type: Routine, Unannounced

Inspection Date: 8/16/06

License No.: 595

Priority: 1

Inspector: AR

Comment:

A field inspection has not been performed since August 21, 1998, when the license was initially issued; however, a good faith attempt was made to coordinate with the licensee to perform a field review as part of the August 16, 2006, inspection.

File No.: 12

Licensee: Acuren Inspection, Inc.

Inspection Type: Special, Announced

Inspection Date: 12/14/06

License No.: 595

Priority: 1

Inspector: AR

File No.: 13

Licensee: Jacobs Applied Technology, Inc.

Inspection Type: Routine, Announced

Inspection Date: 2/21/07

License No.: 205

Priority: 2

Inspector: LC

Comments:

- a) Inspection report did not indicate if visual/audible alarms were verified as operational during the inspection.
- b) Inspection report did not indicate if individual radiographers were interviewed.

File No.: 14

Licensee: Jacobs Applied Technology, Inc.

Inspection Type: Special, Announced

Inspection Date: 5/8/07

License No.: 205

Priority: 2

Inspector: MW

File No.: 15

Licensee: Pee Dee Isotopes, Inc.

Inspection Type: Routine, Unannounced

Inspection Date: 1/11/06

License No.: 599

Priority: 2

Inspector: MB

File No.: 16

Licensee: General Engineering & Environmental, LLC.

Inspection Type: Routine, Announced

Inspection Date: 4/22/05

License No.: 601

Priority: 5

Inspector: MW

File No.: 17

Licensee: Medical University of South Carolina

Inspection Type: Routine, Announced

Inspection Dates: 5/15-16/07

License No.: 081

Priority: 2

Inspectors: AR, MW, LC

File No.: 18

Licensee: Medical University of South Carolina

Inspection Type: Special, Announced

Inspection Date: 5/15/07

License No.: 081

Priority: 2

Inspector: AR

File No.: 19

Licensee: P.E.T. Net Solutions, Inc.

Inspection Type: Routine, Unannounced

Inspection Date: 11/15/06

License No.: 733

Priority: 2

Inspector: MB

File No.: 20

Licensee: Low Country Diagnostics, Inc.

Inspection Type: Routine

Inspection Date: 5/17/07

License No.: 521

Priority: 2

Inspector: MB

Comment:

Final written inspection report was not completed. Inspector indicated the report will be completed by 7/31/07. Inspection findings were conveyed to the licensee the day of inspection.

File No.: 21

Licensee: Kershaw County Medical Center

Inspection Type: Routine, Unannounced

Inspection Date: 6/19/03

License No.: 176

Priority: 5

Inspector: JH

File No.: 22

Licensee: Penn Tech Diagnostics, Inc.

Inspection Type: Routine, Announced

Inspection Date: 3/18/04

License No.: 538

Priority: 3

Inspector: JH

Comment:

Inspection report was not signed by management.

File No.: 23

Licensee: Geo-Systems Design & Testing, Inc.

Inspection Type: Routine, Announced

Inspection Date: 8/4/05

License No.: 421

Priority: 5

Inspectors: AR, LC

File No.: 24

Licensee: Keowee Primary Care & Internal Medicine, PC

Inspection Type: Initial, Announced

Inspection Date: 1/22/07

License No.: 818

Priority: 5

Inspector: MW

File No.: 25

Licensee: GS2 Engineering & Environmental Consultants, Inc.

Inspection Type: Routine, Unannounced

Inspection Date: 1/25/07

License No.: 796

Priority: 5

Inspectors: LC, KW

File No.: 26

Licensee: Mukesh Gandhi, M.D., PA

Inspection Type: Initial, Unannounced

Inspection Date: 4/2/07

License No.: 829

Priority: 5

Inspectors: MW, KW

File No.: 27

Licensee: Froehling & Robertson

Inspection Type: Routine, Unannounced

Inspection Date: 4/19/07

License No.: 170

Priority: 5

Inspector: KW

File No.: 28

Licensee: Palmetto Primary Care Physicians

Inspection Type: Initial, Unannounced

Inspection Date: 11/9/06

License No.: 814

Priority: 5

Inspector: MW

File No.: 29

Licensee: Bausch & Lomb Greenville Solutions Facility

Inspection Type: Routine, Announced

Inspection Date: 2/17/05

License No.: 431

Priority: 2

Inspector: DK

File No.: 30

Licensee: REVISS Services, Inc.

Inspection Type: Reciprocity, Announced

Inspection Date: 4/17/07

License No.: IL-02058-01

Priority: 1

Inspector: MW

File No.: 31

Licensee: S&ME, Inc.

Inspection Type: Reciprocity, Announced

Inspection Date: 5/16/06

License No.: 092-0922-1

Priority: 1

Inspector: MW

File No.: 32

Licensee: Nucletron Corporation

Inspection Type: Reciprocity, Unannounced

Inspection Date: 2/2/07

License No.: MD-27-035-01

Priority: 2

Inspector: AR

File No.: 33

Licensee: H&H X-Ray Services, Inc.

Inspection Type: Reciprocity, Announced

Inspection Date: 5/5/05

License No.: LA-2970-L01

Priority: 1

Inspector: MW

SOUTH CAROLINA DIVISION OF WASTE MANAGEMENT

File No.: 34

Licensee: Chem-Nuclear Systems, LLC

Inspection Type: Routine, Unannounced

Inspection Dates: 8/4-8/03

License No.: 097

Priority: 1

Lead Inspector: JS

Comments:

- a) Inspection report was completed approximately 3 months after the completion of the inspection.
- b) Inspection report and Form 591 were not signed by the lead inspector.
- c) Inspection letter, without violation, not issued until November 24, 2003.

File No.: 35

Licensee: Chem-Nuclear Systems, LLC

Inspection Type: Routine, Unannounced

Inspection Dates: 4/5-9/04

License No.: 097

Priority: 1

Lead Inspector: JS

Comment:

Inspection report and Form 591 were not signed by the lead inspector.

File No.: 36

Licensee: Chem-Nuclear Systems, LLC

Inspection Type: Routine, Unannounced

Inspection Dates: 11/15-18/04

License No.: 097

Priority: 1

Lead Inspector: JS

Comment:

Inspection report was not signed by the lead inspector; however, Form 591 was signed by the lead inspector.

File No.: 37

Licensee: Chem-Nuclear Systems, LLC

Inspection Type: Routine, Unannounced

Inspection Dates: 4/18-22/05

License No.: 097

Priority: 1

Lead Inspector: JS

Comments:

- a) Inspection report was completed approximately 2 months after the completion of the inspection.
- b) Inspection report and Form 591 were not signed by the lead inspector.
- c) Inspection letter, without violation, was not issued until June 27, 2005.

File No.: 38

Licensee: Chem-Nuclear Systems, LLC
Inspection Type: Routine, Unannounced
Inspection Dates: 10/24-27/05

License No.: 097
Priority: 1
Lead Inspector: JS

Comment:

Inspection report was not signed by the lead inspector; however, Form 591 was signed by the lead inspector.

File No.: 39

Licensee: Chem-Nuclear Systems, LLC
Inspection Type: Routine, Unannounced
Inspection Dates: 5/15-19/06

License No.: 097
Priority: 1
Lead Inspector: JS

Comment:

Inspection report was not signed by the lead inspector; however, Form 591 was signed by the lead inspector.

File No.: 40

Licensee: Chem-Nuclear Systems, LLC
Inspection Type: Routine, Unannounced
Inspection Dates: 1/22-25/07

License No.: 097
Priority: 1
Lead Inspector: JS

Comments:

- a) Inspection report was not signed by the lead inspector.
- b) Inspection letter, without violation, was not issued until March 21, 2007.
- c) Inspection report was signed off as reviewed by management, but not dated.

File No.: 41

Licensee: Chem-Nuclear Systems, LLC
Inspection Type: Routine, Unannounced
Inspection Date: 11/20/03

License No.: 287-01
Priority: 2
Inspector: MG

Comments:

- a) Inspection report was completed approximately 4 months after the completion of the inspection.
- b) Inspection report and Form 591 were not signed by the inspector.
- c) Inspection letter, without violation, was not issued until March 31, 2004.

File No.: 42

Licensee: Chem-Nuclear Systems, LLC
Inspection Type: Routine, Unannounced
Inspection Date: 11/22/05

License No.: 287-01
Priority: 2
Inspector: MY

Comment:

Inspection report and Form 591 were not signed by the inspector.

File No.: 43

Licensee: EnergySolutions, LLC
Inspection Type: Routine, Unannounced
Inspection Date: 2/11/03

License No.: 287-02
Priority: 2
Inspector: MY

Comments:

- a) Inspection report was completed approximately 6 months after the completion of the inspection.
- b) Inspection report and Form 591 were not signed by the inspector.
- c) Inspection letter, without violation, was not issued until September 3, 2003.

File No.: 44

Licensee: EnergySolutions, LLC
Inspection Type: Routine, Unannounced
Inspection Date: 3/23/04

License No.: 287-02
Priority: 2
Inspector: MY

Comment:

Inspection report and Form 591 were not signed by the inspector.

File No.: 45

Licensee: EnergySolutions, LLC
Inspection Type: Routine, Unannounced
Inspection Date: 11/22/05

License No.: 287-02
Priority: 2
Inspector: MP

Comment:

Inspection report and Form 591 were not signed by the inspector.

File No.: 46

Licensee: EnergySolutions, LLC
Inspection Type: Routine, Unannounced
Inspection Date: 5/16/07

License No.: 287-02
Priority: 2
Inspector: MP

Comments:

- a) Inspection report was signed off as reviewed by management, but not dated.
- b) Inspection report and Form 591 were not signed by the inspector.

File No.: 47

Licensee: Chem-Nuclear, LLC
Inspection Type: Routine, Unannounced
Inspection Date: 6/4/03

License No.: 287-03
Priority: 2
Inspector: MG

Comments:

- a) Inspection report was completed approximately 4 months after the completion of the inspection.
- b) Inspection report was not signed by the inspector.
- c) Inspection letter, without violation, was not issued until October 20, 2003.

File No.: 48

Licensee: Chem-Nuclear, LLC

Inspection Type: Routine, Unannounced

Inspection Date: 8/16/05

License No.: 287-03

Priority: 2

Inspector: MP

Comment:

Inspection report and Form 591 were not signed by the inspector.

File No.: 49

Licensee: EnergySolutions, LLC

Inspection Type: Routine, Unannounced

Inspection Date: 4/17/06

License No.: 287-04

Priority: 1

Inspector: JS

Comment:

Inspection report was reviewed by two managers. Inspection report was signed, but not dated, by one of the managers and neither signed nor dated by the other.

File No.: 50

Licensee: EnergySolutions, LLC

Inspection Type: Routine, Unannounced

Inspection Date: 2/12/07

License No.: 287-04

Priority: 1

Inspector: JS

Comments:

- a) Inspection report was signed off as reviewed by management, but not dated.
- b) Inspection report was not signed by the lead inspector; however, Form 591 was signed by the lead inspector.

File No.: 51

Licensee: EnergySolutions, LLC

Inspection Type: Routine, Unannounced

Inspection Date: 11/20/03

License No.: 287-05

Priority: 2

Inspector: MG

Comments:

- a) Inspection report was completed approximately 4 months after the completion of the inspection.
- b) Inspection report and Form 591 were not signed by the inspector.

File No.: 52

Licensee: EnergySolutions, LLC

Inspection Type: Routine, Unannounced

Inspection Date: 11/22/05

License No.: 287-05

Priority: 2

Inspector: MG

Comment:

Inspection report and Form 591 were not signed by the inspector.

INSPECTOR ACCOMPANIMENTS

The following inspection accompaniments were performed prior to the on-site review:

Accompaniment No.: 1

Licensee: Palmetto Richland Memorial Hospital

Inspection Type: Routine, Announced

Inspection Date: 5/8/07

License No.: 40

Priority: 2

Inspector: AR

Comment:

Inspector did not physically verify the operability of the closed-circuit television, intercom, source status indicator lights, etc.

Accompaniment No.: 2

Licensee: Jacobs Applied Technology, Inc.

Inspection Type: Special, Announced

Inspection Date: 5/8/07

License No.: 205

Priority: 1

Inspector: MW

Accompaniment No.: 3

Licensee: Applied Technology Services, Inc.

Inspection Type: Routine, Announced

Inspection Date: 5/9/07

License No.: 410

Priority: 1

Inspector: LC

Accompaniment No.: 4

Licensee: Chem-Nuclear Systems, LLC

Inspection Type: Routine, Announced

Inspection Date: 7/12/07

No.: 097

Priority: 1

Inspector: MY

APPENDIX D

LICENSE CASEWORK REVIEWS

NOTE: CASEWORK LISTED WITHOUT COMMENT IS INCLUDED FOR COMPLETENESS ONLY.

SOUTH CAROLINA DIVISION OF RADIOACTIVE MATERIALS LICENSING AND COMPLIANCE

File No.: 1 Licensee: Mahlo America, Inc. Type of Action: Amendment Date Issued: 5/22/07	License No.: 142 Amendment No.: 19 License Reviewer: MW
File No.: 2 Licensee: Low Country Diagnostics, Inc. Type of Action: Renewal Date Issued: 12/30/05	License No.: 521 Amendment No.: 19 License Reviewer: MB
File No.: 3 Licensee: Shertech Laboratories, LLC Type of Action: New Date Issued: 12/14/05	License No.: 816 Amendment No.: N/A License Reviewer: MB
File No.: 4 Licensee: Smurfit-Stone Container Enterprises, Inc. Type of Action: Amendment Date Issued: 7/13/07	License No.: 080 Amendment No.: 32 License Reviewer: MW
File No.: 5 Licensee: Medical University of SC Type of Action: Renewal Date Issued: 1/24/07	License No.: 081 Amendment No.: 70 License Reviewer: MB
File No.: 6 Licensee: Palmetto Health Richland Type of Action: Renewal Date Issued: 9/9/03	License No.: 586 Amendment No.: 9 License Reviewer: MB
File No.: 7 Licensee: Georgetown Cancer Center Type of Action: New Date Issued: 9/28/04	License No.: 786 Amendment No.: N/A License Reviewer: MB
File No.: 8 Licensee: Carolina Cardiology Consultants, P.A. Type of Action: New Date Issued: 7/13/07	License No.: 854 Amendment No.: N/A License Reviewer: KW

File No.: 9
Licensee: ESP Associates, P.A.
Type of Action: Amendment
Date Issued: 10/11/06

License No.: 792
Amendment No.: 2
License Reviewer: LC

File No.: 10
Licensee: Furman University
Type of Action: Amendment
Date Issued: 3/6/07

License No.: 052
Amendment No.: 15
License Reviewer: AR

File No.: 11
Licensee: Washington Group International, Inc.
Type of Action: Amendment
Date Issued: 3/22/07

License No.: 419
Amendment No.: 48
License Reviewer: MW

File No.: 12
Licensee: Bausch & Lomb
Type of Action: Amendment
Date Issued: 7/19/06

License No.: 431
Amendment No.: 12
License Reviewer: AR

File No.: 13
Licensee: JANX Integrity Group
Type of Action: Reciprocity
Date Issued: 6/12/06

License No.: NRC 21-16560-01
Amendment No.: 16
License Reviewer: HL

File No.: 14
Licensee: Westinghouse Electric Company
Type of Action: Termination
Date Issued: 9/10/03

License No.: 317
Amendment No.: 18
License Reviewer: JP

SOUTH CAROLINA DIVISION OF WASTE MANAGEMENT

NOTE: In addition to the files listed below, licensing actions in the Division's casework listed in Appendix C were also reviewed without comment.

File No.: 15
Licensee: TD*X Technical Center, LLC
Type of Action: New
Date Issued: 2/23/07

License No.: 843
Amendment No.: 1
License Reviewer: MY

File No.: 16
Licensee: First Equity Investors, LLC
Type of Action: New
Date Issued: 6/4/07

License No.: 847
Amendment No.: 1
License Reviewer: MY

APPENDIX E

INCIDENT CASEWORK REVIEWS

NOTE: CASEWORK LISTED WITHOUT COMMENT IS INCLUDED FOR COMPLETENESS ONLY.

File No.: 1

Licensee: Medical University of South Carolina

Date of Incident: 7/31/03

Investigation Date: N/A

License No.: SC-080

Incident Log No.: SC030006

Type of Incident: Medical Event

Type of Investigation: N/A

File No.: 2

Licensee: Costal Engineering and Testing Co.

Date of Incident: 10/10/03

Investigation Date: 10/10/03

License No.: SC-368

Incident Log No.: SC030007

Type of Incident: Theft of RAM

Type of Investigation: Licensee Report

File No.: 3

Licensee: Sun Chemical Co.

Date of Incident: 11/10/03

Investigation Date: N/A

License No.: SC-765

Incident Log No.: SC030008

Type of Incident: Loss of RAM

Type of Investigation: N/A

File No.: 4

Licensee: Palmetto Health Baptist Hospital

Date of Incident: 3/17/04

Investigation Dates: Various

License No.: SC-076

Incident Log No.: SC040003

Type of Incident: Overexposure

Type of Investigation: Licensee Report

File No.: 5

Licensee: Cancer Center of the Carolinas

Date of Incident: 6/3/04

Investigation Date: N/A

License No.: SC-676

Incident Log No.: SC040004

Type of Incident: Medical Event

Type of Investigation: N/A

File No.: 6

Licensee: King Asphalt, Inc.

Date of Incident: 9/3/04

Investigation Date: 9/3/04

License No.: SC-436

Incident Log No.: SC040005

Type of Incident: Theft of RAM

Type of Investigation: Phone

File No.: 7

Licensee: Shealy Environmental Services

Date of Incident: 10/18/04

Investigation Date: 10/18/04

License No.: SC-426

Incident Log No.: SC040006

Type of Incident: Loss of RAM

Type of Investigation: Phone

File No.: 8

Licensee: Atlantic Shutter

Date of Incident: 3/22/05

Investigation Date: N/A

License No.: N/A

Incident Log No.: SC050001

Type of Incident: Loss of RAM

Type of Investigation: N/A

File No.: 9

Licensee: Professional Service Industries, Inc.

Date of Incident: 5/12/05

Investigation Date: N/A

License No.: SC-090

Incident Log No.: SC050003

Type of Incident: Theft of RAM

Type of Investigation: N/A

File No.: 10

Licensee: Geo-Systems Design and Testing

Date of Incident: 9/1/05

Investigation Date: 9/6/05

License No.: SC-412

Incident Log No.: SC050004

Type of Incident: Loss of RAM

Type of Investigation: Phone

File No.: 11

Licensee: East Coast Isotopes, Inc.

Date of Incident: 12/14/05

Investigation Date: N/A

License No.: SC-705

Incident Log No.: SC050007

Type of Incident: Theft of RAM

Type of Investigation: N/A

File No.: 12

Licensee: Froehling and Robertson, Inc.

Date of Incident: 6/23/06

Investigation Date: N/A

License No.: SC-170

Incident Log No.: SC060006

Type of Incident: Damaged Gauge

Type of Investigation: N/A

File No.: 13

Licensee: Trident Medical Center

Date of Incident: 6/27/06

Investigation Date: N/A

License No.: SC-210

Incident Log No.: SC060007

Type of Incident: Equipment Failure

Type of Investigation: N/A

File No.: 14

Licensee: Giant Cement Co.

Date of Incident: 7/5/2006

Investigation Date: N/A

License No.: GL-0081

Incident Log No.: SC060008

Type of Incident: Loss of RAM

Type of Investigation: N/A

File No.: 15

Licensee: Cryovac Sealed Air Corporation

Date of Incident: 5/6/06

Investigation Date: N/A

License No.: SC-231

Incident Log No.: SC060009

Type of Incident: Leaking Source

Type of Investigation: N/A

File No.: 16

Licensee: Care Alliance Health Services-Roper Hospital

Date of Incident: 1/9/07

Investigation Date: N/A

License No.: SC-646

Incident Log No.: SC070001

Type of Incident: Equipment Failure

Type of Investigation: N/A

File No.: 17

Licensee: Millikin

Date of Incident: 12/21/06

Investigation Date: 1/4/07

License No.: GL-0060

Incident Log No.: SC070002

Type of Incident: Loss of RAM

Type of Investigation: Site

File No.: 18

Licensee: McLeod Regional Medical Center

Date of Incident: 10/9/06

Investigation Date: 11/2/06

License No.: SC-139

Incident Log No.: SC070003

Type of Incident: Medical Event

Type of Investigation: Site

APPENDIX F

SEALED SOURCE AND DEVICE CASEWORK REVIEW

File No. 1:

Registry No.: SC-1276-D-101-G

Applicant's Name: Mahlo America, Inc.

Date Issued: 4/26/07

SS&D Use Code: (E) Beta Gauges

Type of Action: New Registration

SS&D Reviewers: JJ, JP

Comments:

- a) Promethium-147 is incorrectly identified as Promathium-147 twice on Page 1 of the registration.
- b) Sr-90 is incorrectly identified as Sr-95 on page 4 of the registration.
- c) A letter referenced in the registration as letter dated October 30, 2006, was actually received on October 30, 2006. The letter was dated October 24, 2006.

ATTACHMENT

September 20, 2007, Letter from C. Earl Hunter
South Carolina's Response to Draft IMPEP Report

ADAMS: ML072770884

**Agenda for Management Review Board Meeting
October 15, 2007, 2:00 p.m. - 4:00 p.m. (EDT), OWFN-3-B4**

1. Announcement of public meeting, request for members of the public to indicate they are participating and their affiliation.
2. MRB Chair convenes meeting. Introduction of MRB members, review team members, State representatives, and other representatives participating remotely. (Organization of Agreement States (OAS) Liaison is Julia Schmitt of Nebraska.)
3. Consideration of the South Carolina IMPEP Report.
 - A. Presentation of Findings Regarding South Carolina's Program and Discussion.
 - Technical Staffing and Training
 - Status of Materials Inspection Program
 - Technical Quality of Inspections
 - Technical Quality of Licensing Actions
 - Technical Quality of Incident and Allegation Activities
 - Compatibility Requirements
 - Sealed Source and Device Evaluation Program
 - Low-Level Radioactive Waste Disposal Program
 - B. IMPEP Team Recommendations.
 - Adequacy and Compatibility Ratings
 - Recommendation for Next IMPEP Review
 - C. MRB Consultation/Comments on Issuance of Report.
4. Request for comments from South Carolina representatives, OAS Liaison, and State IMPEP Team Members. (State IMPEP team members are Joshua Daehler of Massachusetts and Muhammadali Abbaszadeh of Texas.)
5. Adjournment.

Invitees:	Martin Virgilio, DEDMRT	Richard Blanton, FSME
	Karen Cyr, OGC	James Kottan, Region I
	Charles Miller, FSME	Monica Orendi, FSME
	Pat Gwynn, RIV	Sam Mulay, Region III
	Julia Schmitt, NE	Joshua Daehler, MA
	Aaron Gantt, SC	Muhammadali Abbaszadeh, TX
	Richard Haynes, SC	Aaron McCraw, FSME
	Janet Schlueter, FSME	Kim Karcagi, FSME
	Robert Lewis, FSME	Duncan White, FSME
	Diana Diaz-Toro, OEDO	Kathleen Schneider, FSME

ENCLOSURE 2