

# UNITED STATES NUCLEAR REGULATORY COMMISSION

REGION I 475 ALLENDALE ROAD KING OF PRUSSIA, PENNSYLVANIA 19406-1415

March 2, 2006

Mr. William Levis Senior Vice President and Chief Nuclear Officer PSEG Nuclear LLC - N09 P. O. Box 236 Hancocks Bridge, NJ 08038

SUBJECT: ANNUAL ASSESSMENT LETTER - SALEM NUCLEAR GENERATING

STATION (REPORT 05000272/2006001 AND 05000311/2006001)

Dear Mr. Levis:

On February 7, 2006, the NRC staff completed its performance review of the Salem Nuclear Generating Station. Our technical staff reviewed performance indicators (PIs) for the most recent quarter and inspection results for the period from January 1 through December 31, 2005. The purpose of this letter is to inform you of our assessment of your safety performance during this period and our plans for future inspections at your facility.

This performance review and enclosed inspection plan do not include physical protection information. A separate letter designated and marked as "Official Use Only - Security Information" will include the physical protection review and resultant inspection plan.

Overall, Salem Nuclear Generating Station Units 1 and 2 operated in a manner that preserved public health and safety and fully met all cornerstone objectives. Plant performance for the most recent quarter, as well as for the first three quarters of the assessment cycle, was within the Licensee Response Column of the NRC's Action Matrix, based on all inspection findings being classified as having very low safety significance (Green) and all PIs indicating performance at a level requiring no additional NRC oversight (Green).

In our mid-cycle assessment letter dated August 30, 2005, we advised you that, while improvement was noted in problem identification, a substantive cross-cutting issue in the area of problem identification and resolution (PI&R) continued due to weaknesses in problem evaluation and effectiveness of corrective actions. The end-of-cycle assessment of this cross-cutting issue included a review of inspection results over the twelve month period, January 1 through December 31, 2005. During this period, we observed improvement in the effectiveness of corrective actions. With regard to problem evaluation, the NRC continued to identify some findings that lacked thorough evaluation. However, our recent inspection of your corrective action program in December 2005, determined that your corrective action program self-assessment identified the need for further improvement in this area, and that you are taking timely action to address the deficiencies. Additionally, we observed an improving trend, in that the underlying PI&R performance issues associated with findings this assessment period occurred, for the most part, early in the assessment period. Based on the progress and the ongoing corrective actions that you implemented during the assessment period, we have concluded that this cross-cutting issue is closed. The NRC notes that sustained progress will

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require continued station focus to reinforce standards required for effective problem resolution. We will continue to monitor your performance in this area during NRC baseline inspections.

The station also has a substantive cross-cutting issue in the area of safety conscious work environment (SCWE). During this assessment period, PSEG implemented a Nuclear Operating Services Contract (NOSC) with Exelon, made a number of senior management changes on site, and implemented improvement initiatives to address long-standing performance problems. Early in the period, PSEG's inconsistent use of the Executive Review Board process, numerous management changes, and PSEG staff uncertainty related to the implementation of the NOSC and the pending merger between Exelon and PSEG, contributed to a range of worker perceptions regarding the advisability of raising issues or challenging decisions. During this assessment period, PSEG has taken significant steps to evaluate the station's work environment and initiated actions to address the causes.

In September 2005, the NRC completed a SCWE team inspection at the site, which determined that progress has been made in addressing work environment problems. Notwithstanding, the SCWE inspection team noted some issues that require additional action and focused attention. We understand that you have initiated actions to monitor your progress, in that you have recently conducted a safety culture survey and plan a peer assessment of the SCWE in April, 2006. As indicated in the NRC's Reactor Oversight Process (ROP) Deviation Memorandum, the NRC will evaluate the SCWE substantive cross-cutting issue for closure after you provide the results of an assessment that concludes that substantial, sustainable progress has been made, and the NRC has completed a review which confirms these results.

In summary, the Salem Nuclear Generating Station has operated safely and is in the Licensee Response Column of the NRC's Action Matrix. The long-standing substantive cross-cutting issue in PI&R has been closed, and the substantive cross-cutting issue in SCWE remains open. Additionally, an ROP Deviation Memorandum remains in effect for this station.

The enclosed inspection plan details the inspections, less those related to physical protection, scheduled through September 30, 2007. In addition to the baseline inspection activities specified by the Reactor Oversight Process, the enclosed plan includes inspections of the SCWE. The inspection plan is provided to allow for the resolution of any scheduling conflicts and personnel availability issues well in advance of inspector arrival onsite. Routine resident inspections are not listed due to their ongoing and continuous nature. The inspections in the last nine months of the inspection plan are tentative and may be revised at the mid-cycle review.

In accordance with 10 CFR 2.390 of the NRC's "Rules of Practice," a copy of this letter and its enclosure will be made available electronically for public inspection in the NRC Public Document Room or from the Publicly Available Records (PARS) component of NRC's document system (ADAMS). ADAMS is accessible from the NRC Web site at <a href="http://www.nrc.gov/reading-rm/adams.html">http://www.nrc.gov/reading-rm/adams.html</a> (the Public Electronic Reading Room).

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If circumstances arise which cause us to change this inspection plan, we will contact you to discuss the change as soon as possible. Please contact Mr. Mel Gray at 610-337-5209 with any questions you may have regarding this letter or the inspection plan.

Sincerely,

#### /RA/

Samuel J. Collins Regional Administrator

Docket Nos. 50-272, 50-311 License Nos. DPR-70, DPR-75

### ADAMS References:

Salem Mid-Cycle Assessment Letter dated August 30, 2005 [ML052420725] Reactor Oversight Process Deviation Memorandum dated July 29, 2005 [ML052130264] NRC SCWE Inspection Report dated November 10, 2005 [ML053140120]

Enclosure: Salem Units 1 and 2 Inspection/Activity Plan

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- D. Winchester, Vice President Nuclear Assessments
- W. F. Sperry, Director Finance
- D. Benyak, Director Regulatory Assurance
- C. J. Fricker, Salem Plant Manager
- J. J. Keenan, Esquire
- M. Wetterhahn, Esquire
- F. Pompper, Chief of Police and Emergency Management Coordinator
- P. Baldauf, Assistant Director, Radiation Protection and Release Prevention, State of New Jersey
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Institute of Nuclear Power Operations (INPO)

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### Salem

# Inspection / Activity Plan 03/01/2006 - 09/30/2007

Unit No. of Staff **Planned Dates** Inspection Number Inspection Activity Title on Site Start End **Type** - MAINTENANCE RULE 7111112B 2 1, 2 IP 7111112B Maintenance Effectiveness 02/27/2006 03/03/2006 Baseline Inspections **TRI FIRE** - TRIENNIAL FIRE PROTECTION INSPECTION 4 Fire Protection [Triennial] 03/13/2006 1, 2 IP 7111105T 03/17/2006 Baseline Inspections 1, 2 IP 7111105T Fire Protection [Triennial] 03/27/2006 03/31/2006 Baseline Inspections 7111401 - EXERCISE & EP PI VERIFICATION 4 1.2 IP 7111401 **Exercise Evaluation** 03/20/2006 03/24/2006 **Baseline Inspections** 1.2 IP 71151 Performance Indicator Verification 03/20/2006 03/24/2006 **Baseline Inspections** 71121 - OCC RAD SAFETY 1 1.2 IP 7112101 Access Control to Radiologically Significant Areas 05/08/2006 05/12/2006 **Baseline Inspections** 1.2 IP 7112102 **ALARA Planning and Controls** 05/08/2006 05/12/2006 **Baseline Inspections** IP 7112103 1.2 Radiation Monitoring Instrumentation and Protective Equipment 05/08/2006 05/12/2006 Baseline Inspections **SCWE** - SCWE TEAM INSPECTION (TENTATIVE) 6 1, 2 IP 71152 Identification and Resolution of Problems 06/12/2006 06/23/2006 Other Routine 7111107B - HEAT SINK 2 IP 7111107B Heat Sink Performance 1, 2 06/12/2006 06/16/2006 Baseline Inspections 71121 - OCC RAD SAFETY 1 1, 2 IP 7112101 Access Control to Radiologically Significant Areas 10/16/2006 10/20/2006 **Baseline Inspections** 1, 2 IP 7112102 **ALARA Planning and Controls** 10/16/2006 10/20/2006 Baseline Inspections 1, 2 IP 7112103 Radiation Monitoring Instrumentation and Protective Equipment 10/16/2006 10/20/2006 **Baseline Inspections** 1.2 IP 71151 Performance Indicator Verification 10/16/2006 10/20/2006 **Baseline Inspections** 7111108P - INSERVICE INSPECTION - UNIT 2 1 IP 7111108P 2 Inservice Inspection Activities - PWR 10/23/2006 11/09/2006 Baseline Inspections **SCWE** - SCWE TEAM INSPECTION (ALTERNATE) 6 1.2 IP 71152 Identification and Resolution of Problems 11/06/2006 11/14/2006 Other Routine 12/11EXM - OPERATOR LICENSING INITIAL EXAMS 3 U01663 **FY07-SALEM INITIAL OPERATOR EXAM** 11/20/2006 11/22/2006 Not Applicable 1 U01663 FY07-SALEM INITIAL OPERATOR EXAM 12/11/2006 12/15/2006 Not Applicable 71121 - OCC RAD SAFETY 1 1, 2 IP 7112101 Access Control to Radiologically Significant Areas 02/05/2007 02/09/2007 **Baseline Inspections** 1, 2 IP 7112102 **ALARA Planning and Controls** 02/05/2007 02/09/2007 Baseline Inspections 1, 2 IP 7112103 Radiation Monitoring Instrumentation and Protective Equipment 02/05/2007 02/09/2007 **Baseline Inspections** 71152B - PI&R 4 IP 71152B 1, 2 Identification and Resolution of Problems 03/05/2007 03/09/2007 Baseline Inspections 1, 2 IP 71152B Identification and Resolution of Problems 03/19/2007 03/23/2007 **Baseline Inspections** 

This report does not include INPO and OUTAGE activities.

This report shows only on-site and announced inspection procedures.

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IP 7112203

## Salem

# Inspection / Activity Plan 03/01/2006 - 09/30/2007

Unit No. of Staff **Planned Dates** Inspection Number Inspection Activity Title on Site Start End **Type** 71114 - EP PRGM INSP 1 1, 2 IP 7111402 Alert and Notification System Testing 04/02/2007 04/06/2007 **Baseline Inspections** 1, 2 IP 7111403 **Emergency Response Organization Augmentation Testing** 04/02/2007 04/06/2007 **Baseline Inspections** Emergency Action Level and Emergency Plan Changes 1, 2 IP 7111404 04/02/2007 04/06/2007 **Baseline Inspections** 1.2 IP 7111405 Correction of Emergency Preparedness Weaknesses and Deficiencies 04/02/2007 04/06/2007 **Baseline Inspections** 1.2 IP 71151-EP01 Drill/Exercise Performance 04/02/2007 04/06/2007 **Baseline Inspections** IP 71151-EP02 1.2 **ERO Drill Participation** 04/02/2007 04/06/2007 **Baseline Inspections** 1.2 IP 71151-FP03 Alert & Notification System 04/02/2007 04/06/2007 **Baseline Inspections** 7111108P - SALEM UNIT 1 IN SERVICE INSPECTION 1 IP 7111108P Inservice Inspection Activities - PWR 04/16/2007 04/20/2007 **Baseline Inspections** 71121 - OCC RAD SAFETY 1 1.2 IP 7112101 Access Control to Radiologically Significant Areas 04/23/2007 04/27/2007 **Baseline Inspections** 1, 2 IP 7112102 **ALARA Planning and Controls** 04/23/2007 04/27/2007 **Baseline Inspections** 1, 2 IP 7112103 Radiation Monitoring Instrumentation and Protective Equipment 04/23/2007 04/27/2007 **Baseline Inspections** 7111111B - L.O. REQUAL. PROG. + P/F REVIEW 3 IP 7111111B 1, 2 Licensed Operator Requalification Program 08/06/2007 08/10/2007 **Baseline Inspections** IP 7111111B 1, 2 Licensed Operator Requalification Program 08/13/2007 08/17/2007 **Baseline Inspections** - MODS AND 50.59 7111117B 3 IP 7111102 Evaluation of Changes, Tests, or Experiments 07/16/2007 **Baseline Inspections** 1, 2 07/20/2007 1, 2 IP 7111117B Permanent Plant Modifications 07/16/2007 07/20/2007 **Baseline Inspections** - OCC RAD SAFETY 1 71121 IP 7112101 1.2 Access Control to Radiologically Significant Areas 08/20/2007 08/24/2007 **Baseline Inspections** 1.2 IP 7112102 **ALARA Planning and Controls** 08/20/2007 08/24/2007 **Baseline Inspections** 1.2 IP 7112103 Radiation Monitoring Instrumentation and Protective Equipment 08/20/2007 08/24/2007 **Baseline Inspections** 1.2 IP 71151 Performance Indicator Verification 08/20/2007 08/24/2007 **Baseline Inspections** 7112203 1 - PUB RAD SAFETY - REMP

09/17/2007 09/21/2007

**Baseline Inspections** 

Radiological Environmental Monitoring Program (REMP) And Radioactive Material Control F