

7.0 FIRE SAFETY

The American Centrifuge Plant (ACP) has provisions to provide adequate protection against fire and explosions. This chapter provides descriptions of the Fire Safety Program and fire protection systems and equipment used to ensure employee and public health and safety from fires in the ACP.

The Fire Safety Program is part of the safety program that is designed to meet the requirements established in 10 *Code of Federal Regulations* (CFR) 70.62(a). The Fire Safety Program complies with requirements established in 10 CFR 70.61, 10 CFR 70.62, and 10 CFR 70.64; and the guidance provided in NUREG-1520, *Standard Review Plan for the Review of a License Application for a Fuel Cycle Facility*. The Fire Safety Program addresses fire safety requirements for the ACP.

The Fire Safety Program addresses requirements for ensuring the fire protection systems and fire services supporting the ACP are adequate and maintained properly. Fire services refer to emergency and fire response services, fire inspection services, and fire testing services.

The ACP is comprised of buildings/facilities located on the U.S. Department of Energy's (DOE) reservation in the former Gas Centrifuge Enrichment Plant (GCEP) buildings. Additional structures will be constructed to meet the specific needs of the ACP.

Many of the buildings/facilities that comprise the ACP were designed and constructed in the 1970s and 1980s to meet the codes and standards applicable at those times. These buildings/facilities have been analyzed for fire hazards, which are discussed further in Section 7.2 of this chapter. The fire protection equipment, structural features, and fire suppression systems are designed to detect, contain, and suppress fires. The major physical components of the fire protection system include fire detection, firewater supply system, pumps, sprinkler systems, fire alarms, and other firefighting equipment. The location and operating characteristics of these components are described in Section 7.3 of this chapter. Fire protection design provides for adequate protection against fires and explosions in accordance with the Baseline Design Criteria contained in 10 CFR 70.64(a) and the defense-in-depth requirements of 10 CFR 70.64(b).

The Fire Safety Program with regard to building/facility, system, and equipment design, maintains the fire protection systems in existing buildings/facilities in accordance with the codes and standards that were applicable at the time of construction and installation. New buildings/facilities meet codes and standards applicable at the time of design. Modifications to existing buildings/facilities are evaluated relative to the safety benefit that could be achieved from applying current codes and standards. Justification for any deviations from the codes and standards of record are documented in writing and approved by the Authority Having Jurisdiction (AHJ). The Configuration Management Program as described in Section 11.1 of this license application, identifies the applicable codes and standards via the system requirements documents for each building/facility. The Fire Hazard Analyses (FHA) also provide this information.

National Fire Protection Association (NFPA) 801-2003, *Standard for Fire Protection for Facilities Handling Radioactive Materials*, addresses fire protection requirements for buildings/facilities handling radioactive materials and generally references other NFPA codes and standards dealing with each specific type of equipment or program. The daughter standards are written for general commercial facilities and may not be applicable to uranium enrichment facilities. The Fire Safety Program and the ACP were reviewed to determine applicability and level of compliance with NFPA 801 and applicable daughter standards. Some ACP buildings/facilities do not meet NFPA 801 and the applicable daughter standards because they were built or established under earlier versions or different codes and standards applicable at the time of construction and installation. The standards applicable to these ACP buildings/facilities will be documented during the baseline configuration assessment effort as described in Section 11.1 of this license application.

The Fire Safety Program consists of five parts to provide a defense-in-depth approach to reduce the likelihood of occurrence, consequences, and damage that results from fires. First, a number of management measures are in place to ensure the availability and reliability of the fire protection items relied on for safety (IROFS), prevent fires, and minimize the consequences and damage from fires. Second, FHAs have been performed to determine vulnerability of the ACP to fires. Third, the ACP design incorporates fire prevention and fire protection requirements. Fourth, process fire safety ensures that enrichment process hazards are properly identified and addressed to ensure the health and safety of the workforce and public. Fifth, fire protection equipment and emergency response personnel are in place to minimize the consequences and damage from fires.

7.1 Fire Safety Management Measures

Fire Safety management measures are in place to ensure that IROFS are available and reliable. This is accomplished through the following, which are described in Chapter 11.0 of this license application.

- The Configuration Management Program ensures that the ACP facilities are controlled in accordance with the baseline configuration.
- The Maintenance Program ensures that IROFS equipment is maintained and tested to ensure their reliability and availability.
- The Training and Qualification program ensures that personnel performing fire protection activities relied on for safety have the applicable knowledge and skills necessary to operate and maintain the ACP in a safe manner.
- Procedures are utilized to ensure safe operations and thorough response to upset conditions involving fires.
- Audits and assessments ensure that the Fire Safety Program is adequate and effectively implemented.

- Incident reporting and investigations are performed to identify and document fire incidents to continually improve operations and programs to ensure the health and safety of the workforce and public.
- Records are maintained and controlled to ensure that IROFS for fire protection are available and reliable.

The Fire Safety Manager is responsible for the Fire Safety Program, including fire services and reports to the Plant Support Manager. This manager has the authority to ensure that fire safety receives appropriate priority.

An experienced fire professional is assigned as the AHJ with the responsibility for the interpretation and application of applicable fire codes and standards. The AHJ is a qualified fire protection professional having a bachelor's degree in engineering or a technical curriculum and at least six years applicable experience. These requirements are similar to the eligibility requirements as Member grade in the Society of Fire Protection Engineers.

The specific NFPA standards applicable to the ACP are identified in Table 7.1-1 of this chapter. Any changes where full compliance with the applicable NFPA standards is not maintained will be documented and justified by the AHJ. Modifications to fire protection systems and programs are made in accordance with 10 CFR 70.72.

The Plant Safety Review Committee, as described in Chapter 2.0 of this license application, provides a review role of fire safety at the ACP. The membership, structure, and responsibilities of this multi-discipline committee are defined in a plant procedure. The procedure includes the responsibility to review fire safety issues and to integrate changes to the plant with adequate consideration of fire safety.

The ACP Fire Safety Program management measures are grouped into four areas:

- Fire prevention;
- Inspection, testing, and maintenance of fire protection systems;
- Emergency response organization qualifications, drills, and training; and
- Pre-fire plans.

7.1.1 Fire Prevention

Fire prevention is a program across the ACP to minimize the potential for an incipient fire. The following are the major points that are addressed by the program.

- Workers are required to review and understand fire safety information including fire prevention procedures, emergency alarm response, and fire reporting.

- Documented building/facility inspections are conducted periodically and remedial actions are taken when conditions of concern are identified (i.e., accumulation of unnecessary transient combustibles, the presence of uncontrolled ignition sources, or obstruction of egress routes).
- General housekeeping practices and control of transient combustibles are established.
- Control of flammable and combustible liquids and gases is handled in accordance with the NFPA 30–2003, *Flammable and Combustible Liquids Code*.
- Ignitions sources are controlled.
- Fire reports documenting fire investigation and corrective actions are documented through the Corrective Action Program as described in Section 11.6 of this license application.
- Smoking is restricted to designated areas of the buildings/facilities.
- Construction activities are performed in a manner that meets the requirements of NFPA 241-2000, *Standard for Safeguarding Construction, Alteration, and Demolition Operations*.

7.1.1.1 Control of Impairment to Fire Protection Systems

Impairment of fire detection, fire alarms, and fire barriers requires notification to the building custodian of the reason for the impairment, the specific impairment, the expected duration of the impairment, and system restoration time. Compensatory actions are initiated when detection, alarms, or barriers are out of service and may include suspension of hot work or other hazardous processes, personnel notifications, fire patrols, or other action necessary as determined by the Fire Safety Manager.

Closure of ACP valves on the water system supplying the fire suppression systems is controlled by a written permit system. Fire services controls the valve closure permit system; therefore, fire services is notified of the impairment of fire suppression systems. Only groups authorized by the Fire Safety Manager have the authority to issue permits and operate fire protection valves.

The ACP firewater permit system provides for notification to the building custodian of the reason for the impairment, the expected duration of the impairment, system restoration time, and residual partial system impairment (e.g., branch line removed). Compensatory actions are initiated when building sprinkler systems are out of service and may include suspension of hot work or other hazardous processes, personnel notifications, fire patrols, or other action necessary as determined by the Fire Safety Manager. ACP systems taken out of service for repair are usually returned to service within an eight-hour period; however, the extent of the actual repairs will affect completion time.

7.1.1.2 Hot Work Permits

Hot work is controlled by procedure complying with NFPA 51B-2003 and applicable Occupational Safety and Health Administration (OSHA) requirements per 10 CFR Part 1910. The permit system ensures that cutting, welding, and other hot work conducted in plant areas not normally used for such purposes will be conducted utilizing a permit system/process and performed in a manner that is consistent with industry fire prevention practices. This includes pre-job inspection, stationing a fire watch during the hot work as required, and post-job fire watch to prevent delayed ignition of any combustibles.

Selected managers and supervisors are trained and authorized to write hot work permits. Personnel performing fire watches receive additional training. The Fire Safety Manager, or designee, is notified by the line manager prior to the initial use of a hot work permit. The permits are logged and a field surveillance of work is conducted during routine building inspections and when concerns or unusual circumstances exist.

7.1.2 Inspection, Testing, and Maintenance

Fire protection equipment is inspected and tested upon installation in accordance with NFPA 25-2004. Periodic inspection and testing of fire protection equipment are performed by or overseen by trained personnel to help ensure that fire safety related IROFS are available and reliable. The testing and inspection of equipment is performed in accordance with procedures that include test frequencies as defined by the Fire Safety Manager. The major elements of the plant inspection program are identified as follows.

- Flow test sprinkler systems
- Test manual fire alarms (pull stations)
- Test sprinkler water flow alarms
- Test supervisory alarm devices including control valves, low air pressure, low temperature, and loss of power
- Operate sprinkler system control valves
- Test special fire alarm indicators, such as heat and smoke detection systems
- Inspect major buildings to evaluate housekeeping, check fire emergency equipment, and exit pathways
- Inspect sprinkler systems risers
- Inspect portable fire extinguishers

7.1.3 Emergency Response Organization Qualifications, Drills, and Training

The ACP relies upon a qualified provider to perform emergency response to fire and other types of accident scenarios occurring at the ACP. Employees receive initial and biennial fire safety training as part of General Employee Training (GET) on emergency preparedness. This includes emergency reporting, building/facility evacuation, and fire extinguisher familiarization. GET is described in Section 11.3.1.1 of this license application.

A qualified supplier provides fire department response to an emergency. This supplier is staffed, trained, and equipped adequately to meet the needs of the ACP and the commitments contained in this license application. This is assured through assessments performed in accordance with Section 11.5 of this license application that confirms that the level of service is consistent with performance requirements specified in a letter of agreement.

Firefighter training is equivalent to the state certified firefighter training curriculum. Emergency medical response personnel meet requirements for state certification as emergency medical technicians and are usually also firefighters.

Qualified instructors provide a range of classroom and hands-on training to maintain standards of performance for all response personnel. Training needs are reviewed annually and the training program modified to meet identified needs. Training records are kept of the training activities. Training is based on national standard emergency response methodology with plant-specific training on issues unique to the plant. Specific training activities include firefighting, hazardous material response, confined space rescue, emergency medical response, radiological emergencies, and rescue. Drills are conducted as part of the plant emergency plan.

7.1.4 Pre-Fire Planning

Pre-fire plans are developed as part of the building emergency packet for the following buildings and areas; X-3001 Process Building; X-3002 Process Building; X-3012 Process Support Building; X-3346 Feed and Customer Services Building; X-3346A Feed and Product Shipping and Receiving Building; X-3356 Product and Tails Withdrawal Building; X-7725 Recycle/Assembly Facility; X-7726 Centrifuge Training and Test Facility; X-7727H Interplant Transfer Corridor; and the Cylinder Storage Yards (X-745G-2, X-745H, X-7746N, X-7746S, X-7746E, X-7746W, and X-7756S).

Each pre-fire plan contains the following applicable information about the building or area:

- Facility description/construction,
- Specific hazards to emergency responders,
- Search and rescue considerations,
- Fire protection equipment/systems available,

- Utility shut-offs/start-ups,
- Fire loading concerns,
- Unique fire fighting strategy and tactics,
- Fire extension concerns, and
- Ventilation methodology.

Trained personnel review these pre-fire plans as part of the building inspection. As buildings are modified to meet the changing operations, the pre-fire plans are scheduled for review and updates to assure the revised conditions are addressed. As new buildings are added to meet the changing operations, pre-fire plans will be developed prior to placing the buildings in operation.

Table 7.1-1 Applicable National Fire Protection Agency Codes and Standards

Code No.	Title	Revision
NFPA 10	<i>Standard for Portable Fire Extinguishers</i>	2002
NFPA 13	<i>Standard for the Installation of Sprinkler Systems</i>	2002
NFPA 15	<i>Standard for Water Spray Fixed Systems for Fire Protection</i>	2001
NFPA 25	<i>Standard for the Inspection, Testing, and Maintenance of Water-Based Protection</i>	2004
NFPA 30	<i>Flammable and Combustible Liquids Code</i>	2003
NFPA 51B	<i>Standard for Fire Prevention During Welding, Cutting, and Other Hotwork</i>	2003
NFPA 70	<i>National Electric Code</i>	2002
NFPA 72	<i>National Fire Alarm Code</i>	2002
NFPA 75	<i>Standard for the Protection of Electronic Computer/Data Processing Equipment</i>	2003
NFPA 80	<i>Standard for Fire Doors and Fire Windows</i>	1999
NFPA 101	<i>Life Safety Code</i>	2003
NFPA 220	<i>Standard on Types of Building Construction</i>	1999
NFPA 232	<i>Standard for the Protection of Records</i>	2000
NFPA 241	<i>Standard for Safeguarding Construction, Alteration, and Demolition Operations</i>	2000
NFPA 801	<i>Standard for Fire Protection for Facilities Handling Radioactive Materials</i>	2003

7.2 Fire Hazards Analysis

FHAs have been performed for the following buildings and areas; **[This information has been withheld pursuant to 10 CFR 2.390]**. These FHAs ensure that the fire prevention and fire protection requirements have been evaluated and incorporated. The analyses consider the building's/facility's specific design, layout, and anticipated operating needs and considers acceptable means for separation or control of hazards, the control or elimination of ignition sources, and the suppression of fires. A FHA will be performed for the **[This information has been withheld pursuant to 10 CFR 2.390]** prior to construction.

This information was used in the Integrated Safety Analysis (ISA) for the ACP to determine the credible fire accident scenarios, their likelihood of occurrence, the associated consequences, and the necessary IROFS to reduce the likelihood of occurrence and/or the consequences to meet performance requirements. The results of the ISA are presented in the ISA Summary for the American Centrifuge Plant.

To ensure an adequate level of safety is maintained, fire hazards for each of the buildings are evaluated periodically and documented in a building survey. The building survey results are used to update the FHAs and ISA as necessary. Further discussion of the FHA, ISA, and building survey approaches are described below.

For new buildings or facilities, FHAs are performed during the design development process to ensure that the fire prevention and fire protection requirements have been evaluated and incorporated into the design. The analysis considers the facility's specific design, layout, and anticipated operating needs and considers acceptable means for separation or control of hazards, the control or elimination of ignition sources, and the suppression of fires.

7.2.1 Fire Hazards Analysis Approach

Fire Hazards Analyses provide a general description of the physical characteristics of the buildings/facilities that outlines the fire prevention and fire protection systems to be provided. A FHA defines the fire hazards that can exist, and states the loss-limiting criteria to be used in the design of a building and/or facility. FHAs provide a formal review and periodic evaluation of the occupancy and the fire protection associated with a building/facility and includes the following elements:

- A listing of the codes and standards is used for the design of the fire protection systems, including the published standards of NFPA.
- The FHA defines and describes the characteristics associated with potential fires for areas that contain combustible materials, such as fire loading, hazards of flame spread, smoke generation, toxic contaminants, and contributing fuels.
- The FHA lists the fire protection system criteria and the criteria to be used in the basic design for such items as water supply, water distribution systems, and fire pump supply.
- The FHA describes the performance criteria for the detection systems, alarm systems, automatic suppression systems, manual systems, chemical systems, and gas systems for fire detection, confinement, control, and extinguishment.
- The FHA describes the design for suppression systems and for smoke, heat, and flame control; combustible and explosive gas control; and toxic and contaminant control as necessary. The FHA also describes the operating functions of the ventilating and exhaust systems to be used during the period of fire extinguishment and control.

- The FHA uses the features of building and facility arrangements and the structural design features to generally define the methods for fire prevention, fire extinguishing, fire control, and control of hazards created by fire. Fire barriers, egress, firewalls, and the isolation and containment features provided for flame, heat, hot gases, smoke, etc., are also addressed.
- The FHA identifies the dangerous and hazardous combustibles and the maximum quantities estimated to be present in the building/facility. The FHA also identifies where these materials can be located appropriately in the building/facility.
- Based on the expected quantities of combustible materials, the types of potential fires, their estimated severity, intensity, duration, and the potential hazards created for each fire scenario reviewed, the probable and possible maximum losses from fires are described in the FHAs.
- Where safe shut down of safety related equipment is necessary, the FHA will define the essential electric circuit integrity needed during fire, and evaluates the electrical and cable fire protection; the fire confinement control; and the fire extinguishing systems that will be needed to maintain their integrity.
- The FHA evaluates life safety, protection of critical process/safety equipment, lightning protection, provision to limit contamination, potential for radioactive release, and restoration of the building/facility after a fire.

7.2.2 Integrated Safety Analysis

An ISA of the design, construction, and operation of the ACP was conducted in accordance with the guidance provided in NUREG-1513, *Integrated Safety Analysis Guidance Document* and the requirements of 10 CFR 70.62(c). The ISA contains the following elements:

[This information has been withheld pursuant to 10 CFR 2.390]

7.2.3 Building Surveys

The building surveys are conducted, in accordance with written procedures on a periodic basis, to ensure the buildings/facilities, systems, and operations continue to meet the codes and standards to which they were built and operated, and do not violate any safety bases that were established in the ISA for the credible accident scenarios. The building surveys also ensure no new credible fire scenarios have been created.

7.3 Building/Facility Design **[Information in this section has been withheld pursuant to 10 CFR 2.390]**

7.4 Process Fire Safety

The ACP has addressed process fire safety through the design of the buildings and operations such that consideration is taken for fire hazards that may be present in order to protect the workforce and public. Hazardous areas are identified to ensure the workforce is cognizant of hazardous material and operations. The ISA has been performed to identify the credible accident scenarios and establish the necessary IROFS to ensure the health and safety of the workforce and public.

The ACP buildings/facilities are designed in accordance with the codes and standards as identified in Section 7.1 above. The ACP hazardous areas are identified as part of the pre-fire plans required in Section 7.1.4 above. The ACP ISA is discussed in Section 7.2.2 of this chapter and Chapter 3.0 of this license application.

The ISA determines the likelihood of occurrence for the explosion and fire scenarios and resulting consequences associated with the release of UF₆ and its airborne release reaction product, HF assuming the accident is unmitigated. The ISA identifies IROFS and related management measures necessary to prevent the accident and/or mitigate the consequences in accordance with the performance criteria in 10 CFR 70.61. The IROFS identified by the ISA to prevent or mitigate explosion and fire related scenarios are grouped in the following three categories.

- Combustible Material Control
- Fire Suppression and Response
- Fire/Explosion Prevention

[This information has been withheld pursuant to 10 CFR 2.390]

7.5 Fire Protection and Emergency Response

The design and operation of the buildings/facilities are evaluated on a periodic basis to ensure fire hazards are controlled. Fire protection systems are present to further reduce the risk of fires that could result in a release of hazardous material. Emergency response is provided to add defense-in-depth to the fire protection systems and respond to areas where fire protection systems do not exist.

7.5.1 Fire Protection Engineering

Fire protection engineering support is available to evaluate fire hazards; review changes to maintenance and process systems; and provide in-house consultation under the direction of the Fire Safety Manager. They also perform the building surveys as described in Section 7.2.3 of this chapter.

Fire protection engineers assist in the development of project design criteria, perform design review, and conduct routine engineering consultation as necessary. Fire protection engineering is part of project design teams and routinely reviews project design packages to ensure applicable fire safety issues are addressed. These issues may include construction, egress, building/facility protection, separation of fire areas, detection systems, and special hazard protection. Fire protection engineers are either graduates of a technical program or have at least six years experience in fire protection work.

Reported fires are investigated using a graded approach through the Corrective Action Program. This includes investigations by fire officers, engineers, or by multidiscipline teams as warranted. Results of investigations are considered for distribution throughout ACP operations to prevent future reoccurrences. Details of incident investigation in the ACP are described in Section 11.6 of this license application.

7.5.2 Alarm and Fixed Fire Suppression Systems [Information from this section has been withheld pursuant to 10 CFR 2.390]

7.5.3 Firewater Distribution System [Information from this section has been withheld pursuant to 10 CFR 2.390]

7.5.4 Mobile and Portable Equipment [Information from this section has been withheld pursuant to 10 CFR 2.390]

7.5.5 Emergency Response [Information from this section has been withheld pursuant to 10 CFR 2.390]

7.5.6 Control of Combustible Materials

The ISA credits combustible materials control programs inside and outside the ACP buildings/facilities to ensure that credible fire accident scenarios do not result in consequences that would exceed the performance criteria established in 10 CFR 70.61. This covers the ACP primary facilities and is addressed on a continuous basis by the building/facility custodians. It also includes limited use of fossil fuel and other combustible material. Combustible materials control is assured through training and procedures as discussed in Sections 11.3 and 11.4 of this license application.

7.5.7 Use of Noncombustible Materials

The ISA credits use of noncombustible materials in the construction and operation of the ACP buildings/facilities to ensure that credible fire accident scenarios do not result in consequences that would exceed the performance criteria established in 10 CFR 70.61. This includes use of construction material such as concrete, steel, insulation, and refrigerant. Use of noncombustible materials is assured through the Configuration Management Program discussed in Section 11.1 of this license application.

7.5.8 Control of Combustible Mixtures

The ISA credits control of combustible gases and mixtures in the construction and operation of the ACP buildings/facilities and manufacture of equipment to ensure that credible fire accident scenarios do not result in consequences that would exceed the performance criteria established in 10 CFR 70.61. Control of combustible mixtures is assured through the Maintenance Program discussed in Section 11.2 of this license application.

7.5.9 Placement of Equipment and Operations

The ISA credits placement of equipment in ACP buildings/facilities to ensure that credible fire accident scenarios do not result in consequences that would exceed the performance criteria established in 10 CFR 70.61. Proper placement of equipment and operations is assured through the Configuration Management Program discussed in Section 11.1 of this license application.

7.6 References

1. 29 CFR Part 1910, *Occupational Safety and Health Standards*
2. LA-3605-0003, *Integrated Safety Analysis Summary for the American Centrifuge Plant*
3. NFPA 10-2002, *Standard for Portable Fire Extinguishers*
4. NFPA 13-2002, *Standard for the Installation of Sprinkler Systems*
5. NFPA 15-2001, *Standard for Water Spray Fixed Systems for Fire Protection*
6. NFPA 25-2004, *Standard for the Inspection, Testing, and Maintenance of Water-Based Protection*
7. NFPA 30-2003, *Flammable and Combustible Liquids Code*
8. NFPA 51B-2003, *Standard for Fire Prevention During Welding, Cutting, and Other Hotwork*
9. NFPA 70-2002, *National Electric Code*
10. NFPA 72-2002, *National Fire Alarm Code*
11. NFPA 75-2003, *Standard for the Protection of Electronic Computer/Data Processing Equipment*
12. NFPA 80-1999, *Standard for Fire Doors and Fire Windows*
13. NFPA 101-2003, *Life Safety Code*
14. NFPA 220-1999, *Standard on Types of Building Construction*
15. NFPA 232-2000, *Standard for the Protection of Records*
16. NFPA 241-2000, *Standard for Safeguarding Construction, Alteration, and Demolition Operations*
17. NFPA 801-2003, *Standard for Fire Protection for Facilities Handling Radioactive Materials*
18. NUREG-1513, *Integrated Safety Analysis Guidance Document*
19. NUREG-1520, *Standard Review Plan for the Review of a License Application for a Fuel Cycle Facility*