

April 22, 1993

Docket No. 50-247

Mr. Stephen B. Bram  
Vice President, - Nuclear Power  
Consolidated Edison Company  
of New York  
Broadway and Bleakley Avenue  
Buchanan, New York 10511

Dear Mr. Bram:

SUBJECT: ADMINISTRATIVE ERROR IN ISSUANCE OF AMENDMENT NO. 161, INDIAN POINT  
NUCLEAR GENERATING UNIT NO. 2 (TAC NO. M84991)

Your November 12, 1992, application for a license amendment was to change Technical Specification (TS) Section 4.12, Snubbers, in accordance with Generic Letter 90-09, "Alternative Requirements for Snubber Visual Inspection Intervals and Corrective Actions." On January 25, 1993, you submitted revised pages for this amendment in order to reflect the issuance of Amendment No. 160 which changed TS Section 4.12 to delete the snubber listing in Table 3.12-1. Through an administrative error the pages submitted with the original application were issued with Amendment No. 161. Please substitute and distribute the correct TS pages which you submitted on January 25, 1993, and which are enclosed. The Amendment No. 161 Safety Evaluation reflected issuance of the correct pages.

Sincerely,

Original signed by:

Francis J. Williams, Project Manager  
Project Directorate I-1  
Division of Reactor Projects - I/II  
Office of Nuclear Reactor Regulation

Enclosure:  
Correct TS pages

cc w/enclosure:  
See next page

Distribution:

|                  |                    |                  |
|------------------|--------------------|------------------|
| Docket File      | CVogan             | CGrimes, 11/E/22 |
| NRC & Local PDRs | FWilliams          | ACRS (10)        |
| PDI-1 Reading    | OGC                | OPA              |
| SVarga           | DHagan, MNBB 3206  | OC/LFDCB         |
| JCalvo           | GHill (2)          | CCowgill, RGN-I  |
| RACapra          | Wanda Jones, P-370 | JNorberg, 7/E/23 |

|                  |                      |                    |            |            |            |
|------------------|----------------------|--------------------|------------|------------|------------|
| LA:PDI-1         | PM:PDI-1             | D:PDI-1            |            |            |            |
| CVogan <i>CV</i> | <i>FWilliams:smm</i> | RACapra <i>ROC</i> |            |            |            |
| <i>4/22/93</i>   | <i>4/22/93</i>       | <i>4/22/93</i>     | <i>/ /</i> | <i>/ /</i> | <i>/ /</i> |

OFFICIAL RECORD COPY  
FILENAME: IP284991.LTR

9304270168 930422  
PDR ADOCK 05000247  
P PDR

00050

*cr. 1* *DF*



UNITED STATES  
NUCLEAR REGULATORY COMMISSION  
WASHINGTON, D.C. 20555-0001

April 22, 1993

Docket No. 50-247

Mr. Stephen B. Bram  
Vice President, - Nuclear Power  
Consolidated Edison Company  
of New York  
Broadway and Bleakley Avenue  
Buchanan, New York 10511

Dear Mr. Bram:

SUBJECT: ADMINISTRATIVE ERROR IN ISSUANCE OF AMENDMENT NO. 161, INDIAN POINT  
NUCLEAR GENERATING UNIT NO. 2 (TAC NO. M84991)

Your November 12, 1992, application for a license amendment was to change Technical Specification (TS) Section 4.12, Snubbers, in accordance with Generic Letter 90-09, "Alternative Requirements for Snubber Visual Inspection Intervals and Corrective Actions." On January 25, 1993, you submitted revised pages for this amendment in order to reflect the issuance of Amendment No. 160 which changed TS Section 4.12 to delete the snubber listing in Table 3.12-1. Through an administrative error the pages submitted with the original application were issued with Amendment No. 161. Please substitute and distribute the correct TS pages which you submitted on January 25, 1993, and which are enclosed. The Amendment No. 161 Safety Evaluation reflected issuance of the correct pages.

Sincerely,

A handwritten signature in dark ink, appearing to read "Francis J. Williams", is written over the typed name.

Francis J. Williams, Project Manager  
Project Directorate I-1  
Division of Reactor Projects - I/II  
Office of Nuclear Reactor Regulation

Enclosure:  
Correct TS pages

cc w/enclosure:  
See next page

Mr. Stephen B. Bram  
Consolidated Edison Company  
of New York, Inc.

Indian Point Nuclear Generating  
Station Units 1/2

cc:

Mayor, Village of Buchanan  
236 Tate Avenue  
Buchanan, New York 10511

Ms. Donna Ross  
New York State Energy Office  
2 Empire State Plaza  
16th Floor  
Albany, New York 12223

Mr. Charles W. Jackson  
Manager of Nuclear Safety and  
Licensing  
Consolidated Edison Company  
of New York, Inc.  
Broadway and Bleakley Avenue  
Buchanan, New York 10511

Senior Resident Inspector  
U. S. Nuclear Regulatory Commission  
Post Office Box 38  
Buchanan, New York 10511

Mr. Brent L. Brandenburg  
Assistant General Counsel  
Consolidated Edison Company  
of New York, Inc.  
4 Irving Place - 1822  
New York, New York 10003

Charles Donaldson, Esquire  
Assistant Attorney General  
New York Department of Law  
120 Broadway  
New York, New York 10271

Mr. Peter Kokolakis, Director  
Nuclear Licensing  
Power Authority of the State  
of New York  
123 Main Street  
White Plains, New York 10601

Mr. Walter Stein  
Secretary - NFSC  
Consolidated Edison Company  
of New York, Inc.  
4 Irving Place - 1822  
New York, New York 10003

Regional Administrator, Region I  
U. S. Nuclear Regulatory Commission  
475 Allendale Road  
King of Prussia, Pennsylvania 19406

#### 4.12 SHOCK SUPPRESSORS (SNUBBERS)

##### Applicability

Applies to the inspection and testing of all hydraulic snubbers addressed in Section 3.12 of the Technical Specifications.

##### Objective

To verify that snubbers will perform their design functions in the event of a seismic or other transient dynamic event.

##### Specifications

###### A. VISUAL INSPECTION

Snubbers whose seal material has been demonstrated by operating experience, laboratory testing, or analysis to be compatible with the operating environment shall be visually inspected to verify operability in accordance with the following schedule: The visual inspection interval for each type of snubber shall be determined based upon the criteria provided below and the first inspection interval determined using this criteria shall be based upon the previous inspection interval as established by the requirements in effect before Amendment No.161.

| Size of<br>Population or<br>Category<br>(Notes 1 & 2) | Number of Unacceptable Snubbers |                 |                 |
|---|---------------------------------|-----------------|-----------------|
|   | Column A                        | Column B        | Column C        |
|   | Extend Interval                 | Repeat Interval | Reduce Interval |
|   | (Note 3)                        | (Note 4)        | (Note 5)        |
| 1   | 0                               | 0               | 1               |
| 20  | 0                               | 0               | 1               |
| 40  | 0                               | 0               | 1               |
| 60  | 0                               | 0               | 1               |
| 80  | 0                               | 0               | 2               |
| 90  | 0                               | 0               | 3               |
| 100   | 0                               | 1               | 4               |
| 120   | 0                               | 1               | 5               |
| 130   | 0                               | 2               | 6               |
| 140   | 0                               | 2               | 7               |
| 150   | 0                               | 3               | 8               |
| 160   | 0                               | 3               | 9               |
| 170   | 0                               | 3               | 10              |
| 180   | 1                               | 4               | 11              |
| 190   | 1                               | 4               | 12              |
| 200   | 2                               | 5               | 13              |

Note 1: The next visual inspection interval for a snubber population or category size shall be determined based upon the previous inspection interval and the number of unacceptable snubbers found during that interval. Snubbers may be categorized, based upon their accessibility during power operation, as accessible or inaccessible. These categories may be examined separately or jointly. This decision shall be made and documented before any inspection and shall be used as the basis upon which to determine the next inspection interval for that category.

Note 2: Interpolation between population or category sizes and the number of unacceptable snubbers is permissible. The next lower integer for the value of the limit for Columns A, B, and C shall be used if that integer includes a fractional value of unacceptable snubbers as determined by interpolation.

9304270177 930422  
PDR ADOCK 05000247  
P PDR

- Note 3: If the number of unacceptable snubbers is equal to or less than the number in Column A, the next inspection interval may be twice the previous interval but not greater than 48 months.
- Note 4: If the number of unacceptable snubbers is equal to or less than the number of Column B, but greater than the number in Column A, the next inspection interval shall be the same as the previous interval.
- Note 5: If the number of unacceptable snubbers is equal to or greater than the number in Column C, the next inspection interval shall be two-thirds of the previous interval. However, if the number of unacceptable snubbers is less than the number in Column C, but greater than the number in Column B, the next interval shall be reduced proportionally by interpolation, that is, the previous interval shall be reduced by a factor that is one-third of the ratio of the difference between the number of unacceptable snubbers found during the previous interval and the number in Column B to the difference in the numbers in Column B and C.
- Note 6: The provisions of Specification 4.0.1 are applicable for all inspection intervals.

Snubbers are categorized as accessible or inaccessible during reactor operation. These two groups may be inspected independently according to the above schedule except as noted below.

If snubber inoperability is identified due to excessive fluid leakage from the external tubing associated with the twenty-four snubbers installed at the steam generators, this group of snubbers may be inspected independently according to the above schedule.

Visual inspection shall verify that (1) there is no visual indication of damage or impaired operability, (2) attachments to the foundation or supporting structure are secure, and (3) in those locations where snubber movement can be manually induced without disconnecting the snubber, the snubber has freedom of movement and is not frozen. Snubbers which appear

inoperable as a result of visual inspection shall be classified as unacceptable and may be reclassified acceptable for the purpose of establishing the next visual inspection interval, provided that (1) the cause of the rejection is clearly established and remedied for that particular snubber and for other snubbers that may be generically susceptible, and (2) the affected snubber is functionally tested in the as-found condition and determined operable per Specification 4.12.C, as applicable. However, when a fluid port of a hydraulic snubber is found to be uncovered, the snubber shall be declared inoperable, and cannot be determined operable via functional testing for the purpose of establishing the next visual inspection period unless the test is started with the piston in the as-found setting, extending the piston rod in the tension mode direction. All snubbers connected to an inoperable common hydraulic fluid reservoir shall be counted as unacceptable for determining the next inspection interval. A review and evaluation shall be performed and documented to justify continued operation with an unacceptable snubber. If continued operation cannot be justified, the snubber shall be declared inoperable and the appropriate LCO action requirement shall be met.

B. FUNCTIONAL TESTING

1. At least once every Refueling Interval (#) a representative sample of 10% of all the safety-related hydraulic snubbers shall be functionally tested for operability, including verification of proper piston movement, lock-up rate and bleed. For each hydraulic snubber found inoperable, an additional 10% of the total installed of that type of hydraulic snubber shall be functionally tested. This additional testing will continue until no failures are found or until all snubbers of the same type have been functionally tested.

At least 25% of the snubbers in the representative sample shall include snubbers from the following three categories:

1. the first snubber away from each reactor vessel nozzle,
2. snubbers within 5 feet of heavy equipment (valve, pump, turbine, motor, etc.), and

3. snubbers within 10 feet of the discharge from a safety relief valve.

Snubbers identified as "Especially Difficult to Remove" or in "High-Radiation Zones During Shutdown" shall also be included in the representative samples.\*

In addition to the regular sample, snubbers which failed the previous functional test shall be retested during the next test period. If a spare snubber has been installed in place of a failed snubber, then both the failed snubber (if it is repaired and currently installed in another position) and the spare snubber shall be retested. Test results of these snubbers may not be included for the re-sampling.

2. For the snubber(s) found inoperable, an engineering evaluation shall be performed on the components which are supported by the snubber(s). The purpose of this engineering evaluation shall be to determine if the components supported by the snubber(s) were adversely affected by the inoperability of the snubber(s) in order to ensure that the supported component remains capable of meeting its designed service.
3. If any snubber selected for functional testing either fails to lockup or fails to move, i.e., frozen in place, the cause will be evaluated, and if found to be caused by a manufacturer or design deficiency, all snubbers of the same manufacturer and model which are susceptible to the same defect and located in a similar environment shall be functionally tested. This testing requirement shall be independent of the requirements stated above for snubbers not meeting the functional test acceptance criteria.

---

\* Permanent or other exemptions from functional testing for individual snubbers in these categories may be granted by the Commission only if a justifiable basis for exemption is presented and/or snubber life destructive testing was performed to qualify snubber operability for all design conditions.



C. FUNCTIONAL TEST ACCEPTANCE CRITERIA

The snubber functional test shall verify that:

1. Activation (restraining action) is achieved within the specified range of velocity or acceleration in both tension and compression.
2. Snubber bleed, or release rate, where required, is within the specified range in compression or tension. For snubbers specifically required to not displace under continuous load, the ability of the snubber to withstand load without displacement shall be verified.

D. RECORD OF SNUBBER SERVICE LIFE

A record of the service life of each snubber, the date at which the designated service life commences and the installation and maintenance records on which the designated service life is based shall be maintained as required by Specification 6.10.2.n. Concurrently with the first visual inspection and at least once during every Refueling Interval (#), the installation and maintenance records for each snubber shall be reviewed to verify that the indicated service life has not been exceeded or will not be exceeded prior to the next scheduled snubber service life review. If the indicated service life will be exceeded prior to the next scheduled snubber service life review, the snubber service life shall be re-evaluated or the snubber shall be replaced or reconditioned so as to extend its service life beyond the date of the next scheduled service life review. This re-evaluation, replacement, or reconditioning shall be indicated in the records.

## Basis

The visual inspection frequency is based upon maintaining a constant level of snubber protection. Performance of periodic visual inspections of snubbers complements the existing functional testing and provides additional confidence in snubber operability. The visual inspection interval for the snubbers is based on the number of unacceptable snubbers found during the previous inspection in proportion to the sizes of the various populations or categories and may be as long as two refueling cycles with good overall visual inspection results. Inspections performed before that interval has elapsed may be used as a new reference point to determine the next inspection. However, the results of such early inspections performed before the original required time interval has elapsed may not be used to lengthen the required inspection interval. Any inspection whose results require a shorter inspection interval will override the previous schedule.

When the cause of the rejection of a snubber is clearly established and remedied for that snubber and for any other snubbers that may be generically susceptible and verified operable by inservice functional testing, that snubber may be exempted from being counted as inoperable. Generically susceptible snubbers are those which are of a specific make or model and have the same design features directly related to rejection of the snubber by visual inspection, and are similarly located or exposed to the same environmental conditions such as temperature, radiation, and vibration.

To further increase the assurance of snubber reliability, functional tests will be performed once each refueling cycle. Ten percent of the installed hydraulic snubbers represents an adequate sample for such tests. Selection of a representative sample of hydraulic snubbers provides a confidence level within acceptable limits that these supports will be in an operable condition. Observed failures of these sample snubbers shall require functional testing of additional units of the same type.

When a snubber is found inoperable, an engineering evaluation is performed, in addition to the determination of the snubber mode of failure, in order to determine if any safety-related component or system has been adversely affected by the inoperability of the snubber. The engineering evaluation shall determine whether or not the snubber mode of failure has imparted a significant effect or degradation on the supported component or system.

The service life of a snubber is evaluated via manufacturer input and information through consideration of the snubber service conditions and associated installation and maintenance records (newly installed snubber, seal replaced, spring replaced, in high-radiation area, in high-temperature area, etc.). The requirement to monitor the snubber service life is included to ensure that the snubbers periodically undergo a performance evaluation in view of their age and operating conditions. These records will provide a statistical basis for future consideration of snubber service life. The requirements for the maintenance of records and the snubber service life review are not intended to affect plant operations.

#### Reference

- (1) Report: H. R. Erickson, Bergen Paterson to K. R. Goller, NRC, October 7, 1974; Subject: Hydraulic Shock Sway Arrestors
- (2) Generic Letter 90-09 "Alternative Requirements for Snubber Visual Inspection Intervals and Corrective Actions."